PUBLIC SAFETY COMMITTEE
AGENDA

Friday, April 8, 2005
1:30 to 3:30 p.m.
SANDAG Board Room
401 B Street, 7th Floor
San Diego

AGENDA HIGHLIGHTS

• PRELIMINARY FY 2006 CRIMINAL JUSTICE RESEARCH DIVISION AND ARJIS WORK PROGRAM AND BUDGET

• SANDAG RETREAT UPDATE AND PROPOSED PUBLIC SAFETY INTEROPERABILITY AND COMMUNICATIONS INITIATIVE

• CRIME IN THE SAN DIEGO REGION 2004

• BORDERSAFE PROJECT STATUS REPORT

PLEASE TURN OFF CELL PHONES DURING THE MEETING

SANDAG
Steve Padilla, Chair
Mayor, Chula Vista
(Representing South County)

Christy Guerin, Vice Chair
Deputy Mayor, Encinitas
(Representing North County Coastal)

Mark Lewis
Mayor, El Cajon
(Representing East County)

Ron Newman
Councilmember, Escondido
(Representing North County Inland)

Pam Slater-Price
Chairwoman, County of San Diego

Anthony Young
Councilmember, San Diego
City of San Diego

Public Safety
Skip Carter
Chief, California Highway Patrol
(Representing State Public Safety)

Bill Gore
Assistant Sheriff, San Diego County Sheriff’s Department
(Representing San Diego County Sheriff)

William M. Lansdowne
Chief, City of San Diego Police Department
(Representing County Chiefs’/Sheriff’s Association)

David Ott
Chief, Cities of Solana Beach & Del Mar Fire Departments
(Representing Homeland Security)

Tom Zoll
Chief, City of Carlsbad Police Department
(Representing County Chiefs’/Sheriff’s Association)

Advisory
David Bejarano
U.S. Marshal, United States Marshals Service
(Representing Federal Public Safety)

Daniel Dzwilewski
Special Agent in Charge, Federal Bureau of Investigations
(Representing Federal Public Safety)

Vincent Iaria
Chief Probation Officer, San Diego County
(Representing County Public Safety)

Gary Gallegos
Executive Director, SANDAG
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# PUBLIC SAFETY COMMITTEE
April 8, 2005

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<th>RECOMMENDATION</th>
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<tbody>
<tr>
<td>1.</td>
<td>ROLL CALL</td>
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<td>2.</td>
<td>APPROVAL OF JANUARY 14, 2005 MEETING MINUTES</td>
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<td>3.</td>
<td>PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS</td>
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Members of the public will have the opportunity to address the Public Safety Committee on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each and shall reserve time by completing a “Request to Speak” form and giving it to the Clerk prior to speaking. Committee members also may provide information and announcements under this agenda item.

## CONSENT

+4. ALLOCATION OF ARJIS RESERVE FUNDS (Pam Scanlon) | APPROVE |

The Chiefs’/Sheriff’s Management Committee has reviewed or is scheduled to review the use of ARJIS reserve funds for four identified priority projects. One project, funding the testing and support of the Sheriff’s new eSUN project ($68,000) was approved by the Management Committee at its March meeting. The other three projects are being presented to the Management Committee at its April 6, 2005, meeting. These are: (1) hiring a consultant to prepare a Request for Proposals (RFP) to build Enterprise ARJIS ($250,000); (2) partial support for the Criminal Justice Research Division’s Substance Abuse Monitoring (SAM) Program ($35,000); and (3) implementing recommendations from the validation study to ensure data integrity and move the ARJIS Data Warehouse into production ($75,000). Pending approval by the Management Committee, the Public Safety Committee is asked to approve the allocation of $428,000 ARJIS reserve funds for supporting these four projects.

## REPORTS

5. REPORT FROM CHIEFS/SHERIFF’S MANAGEMENT COMMITTEE (Chief Zoll) | INFORMATION |

Chief Zoll will report on recent meetings of the Chiefs'/Sheriff’s Management Committee.
PRELIMINARY FY 2006 CRIMINAL JUSTICE RESEARCH DIVISION AND ARJIS WORK PROGRAM AND BUDGET (Cynthia Burke & Pam Scanlon)

SANDAG’s Draft FY 2006 Overall Work Program (OWP) was released for distribution and review by the Executive Committee at its March 11, 2005 meeting, and the Criminal Justice Research Division and ARJIS Work Program is being shared with the Chiefs'/Sheriff’s Management Committee at their April 6, 2005 meeting for approval. The preliminary Public Safety Work Program and Budget for FY 2006 was discussed by the Public Safety Committee at their January meeting. Pending Management Committee approval, the Public Safety Committee is being asked to recommend to the SANDAG Board inclusion of the Criminal Justice Research Division and ARJIS work elements into the SANDAG OWP and budget. The SANDAG Board is scheduled to approve the FY 2006 OWP and budget at its April 22, 2005 and May 27, 2005 meetings, respectively.

SANDAG RETREAT UPDATE AND PROPOSED PUBLIC SAFETY INTEROPERABILITY AND COMMUNICATIONS INITIATIVE (Chair Padilla)

The SANDAG Board of Directors held their annual retreat in February 2005. An overview of public safety at SANDAG and the recent accomplishments of the Public Safety Committee were included as part of the agenda. As a result of feedback from the Board, as well as information collected through the needs assessment and input from the Chiefs'/Sheriff’s Management Committee and the Public Safety Committee, staff has developed an initiative related to interoperability and communications. Pending Management Committee approval, the Public Safety Committee is asked to approve the interoperability and communication initiative and direct staff to return by June 2005 with a work program and budget to carry it out.

CRIME IN THE SAN DIEGO REGION 2004 (Cynthia Burke)

As part of a cooperative agreement with local law enforcement agencies, the Criminal Justice Research Division compiles regional violent and property crime statistics on a bi-annual basis to track changes and trends in crimes rates and numbers. This information is useful in determining how crime varies across jurisdictions and how it is impacted by prevention and enforcement strategies. An overview of recently released 2004 statistics will be presented.
ARJIS has received $761,275 from the Department of Homeland Security (DHS) to participate in the BorderSafe Project. BorderSafe is an information-sharing feasibility experiment involving the Tucson, Arizona Police Department, ARJIS, and other agencies, focusing on serious crimes and/or potential terrorist activities along the U.S.-Mexican border. The current funding cycle and grant period terminates in September 2005 with the high probability of follow-on funding from DHS intended to move the research experiment toward an operational agenda. This report highlights the project successes to date, including wireless access to the ARJIS Global Query interface with hand-held devices and data sharing between the two states, the planned deliverables under the current contract, and the ARJIS/SANDAG role in BorderSafe governance.

10. UPCOMING MEETINGS

The suggestion has been made to start the Public Safety Committee meeting at 1:00 p.m. and move the meeting day to the third Friday of the month. An earlier start time would be more convenient and help members avoid afternoon traffic. The third Friday would avoid future conflicts with other Board activities and provide additional time to respond to actions by the Chiefs'/Sheriff’s Management Committee. The Committee is asked to discuss their availability to meet at 1:00 p.m. on the third Friday of each month and, if approved, make the change effective in either June or July 2005.

The next meeting of the Public Safety Committee is scheduled for May 13, 2005 at 1:30 p.m.

11. ADJOURNMENT

+ next to an agenda item indicates an attachment
PUBLIC SAFETY COMMITTEE DISCUSSION AND ACTIONS
Meeting of January 14, 2005

1. ROLL CALL

The meeting was called to order by Chair Padilla (South County). See last page for attendance. Chair Padilla welcomed the new Chair of the Chiefs'/Sheriff’s Management Committee, Chief Tom Zoll (County Chiefs'/Sheriff’s Association) to the Public Safety Committee, replacing Chief Jim Davis who retired last month.

2. APPROVAL OF DECEMBER 10, 2004 MEETING MINUTES

Upon a motion by Mayor Mark Lewis (East County) and a second by Supervisor Pam Slater-Price (County of San Diego), the Public Safety Committee unanimously approved the minutes of December 10, 2004.

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

None.

REPORTS

4. REPORT FROM CHIEFS'/SHERIFF’S MANAGEMENT COMMITTEE (INFORMATION)
   (Chief Zoll)

Chief Zoll stated the Management Committee met on January 5th. Three main topics were discussed, two of which are on the agenda today: Agenda Item 5 (FY 2005 Budget Amendment) and Agenda Item 6 (Needs Assessment). The third topic was approval by the Committee of a data sharing agreement with the City of Tucson, for a grant funded by the Department of Homeland Security for information sharing between California and Arizona.

5. FY 2005 BUDGET AMENDMENT: USE OF REDUCED SAN DIEGO DATA PROCESSING CORPORATION FEES (Pam Scanlon)

Pam Scanlon (Director of ARJIS) stated the FY 2005 ARJIS budget and associated Work Program of approximately $4 million was approved by the Chiefs'/Sheriff’s Management Committee, the Public Safety Committee (PSC), and SANDAG Board last year. In the first quarter of FY 2005, ARJIS was notified that San Diego Data Processing Corporation (SDDPC) realized a savings of $638,000. The bulk of the savings came from the consolidation of servers and savings in software licenses.
ARJIS presented to the Chiefs’/Sheriff’s Management Committee three options for using these funds. The first option is to move the savings into the fund balance. That fund balance is approximately $9 million. Consultants have estimated the cost for Enterprise ARJIS to be between 12-17 million dollars. The second option is to provide financial support for many of the unfunded priority projects. The estimate of unfunded priority projects is $798,000 and $680,000 was budgeted this fiscal year for these projects. Some of the priority projects that are unfunded are the Criminal Justice Research Division’s Substance Abuse Monitoring Project (SAM), a consultant for the Request For Proposal (RFP) for Enterprise ARJIS, and support and testing of the Sheriff’s new eSUN project. The third option is to credit the 51 agencies that contribute member fees to ARJIS a proportional amount of the savings.

The recommendation from the Chief’s/Sheriff’s Management Committee was to increase the fund balance and approve the expenditures of those funds on an individual basis (per project).

Chief Zoll stated that we are in the middle of a budget year, which is not the best time to give the money back. If there are projects of significant priority and in need of funding, the Chiefs would like to evaluate them on a project by project basis. Chief Zoll added that ARJIS has been working very hard over the last several years to bring about efficiency within the contracts with SDDPC and other vendors. ARJIS has been successful in gaining more flexibility with the budget this year and the agencies should take advantage of that. At the end of the year, if there is money left over that has not been allocated, a recommendation could be made to either credit the agencies or reduce the costs for the following year.

Upon a motion by Supervisor Slater-Price and a second by Mayor Lewis, the Public Safety Committee unanimously approved recommending that the SANDAG Board increase the ARJIS reserve with the $638,000 savings, with the Chiefs’/Sheriff’s Management Committee recommending to the PSC how these funds can be used for priority projects on a case-by-case basis.

6. INITIAL FINDINGS OF THE REGIONAL PUBLIC SAFETY NEEDS NETWORK (DISCUSSION/ASSESSMENT (Pam Scanlon and Ted Middleton) POSSIBLE ACTION)

Ted Middleton (Silvereye Technologies, Inc.) presented initial findings on the public safety needs assessment. The effort is jointly funded by ARJIS and the Mobility Management and Project Implementation Department at SANDAG, exemplifying the potential for collaboration. To date, 22 interviews have been completed and five are currently scheduled. The next steps include getting feedback from the Committee to set the stage for the SANDAG Board Retreat. It was noted that public safety services are increasingly costly to provide and there is a need to look for opportunities to consolidate services where appropriate and/or improve service levels.

Supervisor Slater-Price noted that the Board of Supervisors on Wednesday approved a bond issue to upgrade the Regional Communication System (RCS) to ensure coverage in areas which are currently not of high quality (primarily in East County, Encinitas, and South Bay).

Mayor Madrid (East County) inquired about what types of costs agencies are concerned about. Ted Middleton replied that recruiting officers, purchasing weapons, outfitting cars,
and the overall public safety function are becoming more expensive. More readily available technologies (cameras in cars, mobile data, fingerprint) are also increasing the costs of putting officers on the street.

Vice Chair Guerin (North County Coastal) reported an incident where the Carlsbad Fire Department responded to a home in Encinitas before crews from the County arrived. Vice Chair Guerin stated that the PSC should start documenting success stories such as this where cross-jurisdiction collaboration works.

Mayor Madrid asked about what size of building is needed for a regional information center. Assistant Sheriff Gore (County Sheriff) stated a 35,000 square foot facility is needed. There is initial funding from Homeland Security grants and ongoing support provided by the Federal Bureau of Investigation (FBI). There is significant work being done to get this regional center in operation and hopefully in nine months it will be. Marshal Bejarano (Federal Public Safety) stated they are looking at the Kearny Mesa area for potential sites.

Gary Gallegos (SANDAG Executive Director) stated that there is a significant investment in a regional transportation center with Caltrans and California Highway Patrol (CHP). Perhaps an option to consider is the joint use of that building. Ted Middleton stated there is interest in that option; however, security may be an issue. Supervisor Slater-Price stated that Miramar might be a potential site.

Chief Lansdowne (County Chiefs'/Sheriff’s Association) stated he was pleased with the results and feedback of the needs assessment study.

Vice Chair Guerin stated that they are taking this feedback as a base and will be developing a presentation for the upcoming SANDAG Board Retreat. It is an opportunity to share regional public safety issues and needs with the region’s elected officials. She extended an invitation for anyone on the committee to attend the Retreat. Please let the Chair or Vice Chair know if you have anything specific that you would like to include on that presentation.

Mayor Madrid inquired if Ted Middleton had conducted interviews with members of the public. The Mayor recommended interviews with focus groups consisting of citizens, and commented it is important to know what our clients want.

Vice Chair Guerin stated that public safety is on the radar screen of many people. Public safety and our fire departments are constantly trying to keep up with technology. Constituents support public safety and they want public safety agencies to be responsive.

Gary Gallegos stated that SANDAG regularly solicits information from the public through surveys and the public safety could be addressed through them. SANDAG will be conducting a public opinion survey in the spring 2005.

7. PRELIMINARY FY 2006 PUBLIC SAFETY WORK PROGRAM AND BUDGET (Cynthia Burke and Pam Scanlon) (DISCUSSION/POSSIBLE ACTION)

Cynthia Burke (Director of Criminal Justice Research Division) stated that the preliminary FY 2006 work program went to the Executive Committee this morning. In FY 2006, the Criminal
Justice Research Division anticipates a budget of $1.24 million. Sixteen percent of this comes from Clearinghouse funds, with the remainder from evaluation grants from the state and federal level. Key projects for the coming year will include continuing on-going evaluations, supporting the Public Safety Committee and implementation strategies identified through the needs assessment, and incorporating other SANDAG data into criminal justice products.

Pam Scanlon stated a no change budget is proposed for FY 2006. The primary focus for FY 2006 is the Enterprise ARJIS system (the replacement of the legacy system). ARJIS will also continue the development of the Regional Sex Offender Registry System, complete a new crime mapping application, and implement the multi-state crime analysis system (COPLINK) that will allow information sharing between California and Arizona and ultimately Orange County and Los Angeles. The wireless project which allows investigators and officers in the field to access ARJIS data will be moved to a production status. ARJIS has been working with the Criminal Justice Research Division, which has proven very helpful since the consolidation.

8. UPCOMING MEETINGS (INFORMATION)

The SANDAG Retreat will take the place of the February Public Safety Meeting. The next Public Safety Committee meeting will be March 11, 2005 at 1:30 p.m.

10. ADJOURNMENT

Chair Padilla adjourned the meeting at 2:45 p.m.

JEFF TAYMAN
Director of Technical Services

Key Staff Contacts: Pam Scanlon, (619) 699-6971; psc@sandag.org
Cynthia Burke, (619) 699-1910; cbu@sandag.org
## PUBLIC SAFETY COMMITTEE
### CONFIRMED ATTENDANCE
#### January 14, 2005

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<td></td>
<td>Hon. Frank Parra</td>
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<tr>
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<td>Hon. Christy Guerin</td>
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<td></td>
<td>Hon. Dave Druker</td>
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<td>Hon. Art Madrid</td>
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### ADVISORY MEMBERS

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PUBLIC SAFETY COMMITTEE

April 8, 2005

AGENDA ITEM NO.: 4

Action Requested: APPROVE

LOCATION OF ARJIS RESERVE FUNDS

Introduction

Through actions by the Public Safety Committee (PSC) and SANDAG Board, in January 2005, the ARJIS reserve was increased by $638,000 due to a reduction in costs from San Diego Data Processing Corporation (SDDPC) realized through consolidation of mainframe servers and software and network savings. Those actions also specified that the Chiefs’/Sheriff’s Management Committee should recommend to the PSC how these funds can be used for priority projects on a case-by-case basis.

The Chiefs’/Sheriff’s Management Committee has reviewed or is scheduled to review the use of ARJIS reserve funds for four identified priority projects. One project, funding the testing and support of the Sheriff’s new eSUN project ($68,000), was approved by the Management Committee at its March meeting. The other three projects are being presented to the Management Committee at its April 6, 2005, meeting. These are: (1) hiring a consultant to prepare a Request for Proposals (RFP) to build Enterprise ARJIS ($250,000); (2) partial support for the Criminal Justice Research Division’s Substance Abuse Monitoring (SAM) Program ($35,000); and (3) implementing recommendations from the validation study to ensure data integrity and moving the ARJIS Data Warehouse into production ($75,000). If these projects are approved by the PSC, $210,000 in savings would remain available.

Recommendation

Pending Chiefs’/Sheriff’s Management Committee approval, the Public Safety Committee is asked to approve the allocation of $428,000 ARJIS reserve funds for supporting the Sheriff’s eSun project; hiring a consultant to assist with Enterprise ARJIS; supporting the Substance Abuse Monitoring Program; and improving the ARJIS Data Warehouse.

Discussion

The four identified priority projects are described below.

Sheriff’s New eSun Project ($68,000)

As part of this project, ARJIS, the San Diego County Sheriff’s Department, SDDPC, and ARJIS member agencies would develop and test interfaces between ARJIS agencies and the Sheriff’s new eSUN application, as well as implement a new certificate authority for security. The new eSUN application will be Web based and will replace an outdated legacy application currently housed on the County’s mainframe. The new application provides added security between ARJISNET and the Sheriff’s network and is a critical step in ensuring successful implementation of the application. The four phases in support of this project include (1) initial testing and validation; (2) migrating the
environment to ARJIS; (3) implementing the first customer in production; and (4) migrating all other customers and applications.

**Enterprise ARJIS ($250,000)**
An important part of the Enterprise ARJIS project is the creation of a RFP. A consultant will assist with finalizing the operational and functional requirements for Enterprise ARJIS, confirm that the requirements meet the strategic vision for ARJIS, assist in the development of an enterprise architecture strategy, conduct an environment scan of existing products and services to support Enterprise ARJIS, and develop an implementation road map. The RFP will be developed in components/phases and will be reviewed by the Enterprise ARJIS Project Team, ARJIS Committees, and the PSC. The consultant will also assist with the development of selection criteria for evaluating the RFP responses. The benefits of this proposed project include having a consultant who can provide independent organizational, management, and technical expertise required to develop the RFP and who is able to review existing products and services on the market that best fit our business and technical requirements.

**Substance Abuse Monitoring (SAM) Program ($35,000)**
Since 1987, SANDAG has conducted interviews with adult and juvenile arrestees about their recent and past drug use. Locally, this information has been used to assess drug-use trends, identify potential drug epidemics and treatment needs, and monitor drug use within population subgroups. Feedback from practitioners in the field has identified the extreme usefulness of having “hard numbers” to document community need and new trends that may not have been previously recognized. The PSC was briefed on this program in 2004 and directed staff to seek the $75,000 funding to continue data collection in 2005. Staff has secured funding for about one-third of the project from the California Border Alliance Group and is requesting funds to help meet the project budget.

**ARJIS Data Warehouse ($75,000)**
These funds are needed to implement recommendations from a recent independent validation study that identified improvements to the initial database structure and defines a database schema that meets industry standards to ensure data integrity and future maintainability. Other project components include building interfaces that maintain comparability between the warehouse data and the legacy system and moving the ARJIS Transactional Database (ATD) and warehouse into the production phase, which would include testing applications, troubleshooting potential problems, and fine-tuning the system for maximum efficiency. The ATD and data warehouse are crucial components to multiple projects currently under design.

JEFF TAYMAN  
Director of Technical Services

Key Staff Contact: Pam Scanlon (619) 699-6971; psc@sandag.org
PRELIMINARY FY 2006 CRIMINAL JUSTICE RESEARCH DIVISION AND ARJIS WORK PROGRAM AND BUDGET

Introduction

SANDAG’s Draft FY 2006 Overall Work Program (OWP) were released for distribution and review by the Executive Committee at its March 11, 2005, meeting and the Criminal Justice Research Division (CJRD) and ARJIS Work Program is being shared with the Chiefs’/Sheriff’s Management Committee at their April 6, 2005 meeting for approval. The preliminary Public Safety Work Program and Budget for FY 2006 was discussed by the Public Safety Committee (PSC) at their January meeting. The SANDAG Board is scheduled to approve the FY 2006 OWP and budget at its April 22, 2005 and May 27, 2005, meetings, respectively.

Recommendation

Pending Chiefs’/Sheriff’s Management Committee approval, the Public Safety Committee is being asked to recommend to the SANDAG Board inclusion of the Criminal Justice Research Division and ARJIS work elements into the SANDAG OWP and budget.

Discussion

Proposed for FY 2006 are 20 work elements for the CJRD and 3 for ARJIS. Attachment 1 shows the objectives for these work elements. The CJRD and ARJIS have a combined FY 2006 budget of $5.7 million, with ARJIS accounting for 78 percent of that total. Attachments 2 and 3 show the proposed expenses and revenues for each work element. Member assessments and user and connection fees represent 82 percent of the funding for these programs. The FY 2006 budget includes an increase to member assessment fees for the CJRD from $170,000 to $200,000. This additional funding would be used to support the PSC and priority tasks identified through the needs assessment.

Major changes since this information was shared with you last January include: (1) an increase of $442,800 in revenues for ARJIS, which reflects the proposed use of FY 2005 savings from San Diego Data Processing Corporation (SDDPC) and revenues from new ARJIS users; (2) updated information on SDDPC fees for FY 2005 that added $120,000 to the contract services for the ARJIS Maintenance and Support work element (22001); and (3) the addition of one new CJRD project for $13,700 that will focus on expanding health education and services at Hoover High School (20044).
Criminal Justice Research Division

In FY 2006, SANDAG’s Criminal CJRD will have a budget of almost $1.23 million. Most of the funding (84%) for the CJRD is self-generated from actively seeking federal, state, and local grants. The estimated FY 2006 member assessments of $200,000 are used exclusively to support PSC activities and the Criminal Justice Clearinghouse. The mostly self-funded aspect of the CJRD distinguishes it from most other SANDAG functions that rely heavily on federal, state, and local transportation dollars.

The CJRD supports local criminal justice planning and policymaking by compiling, analyzing, and reporting on crime trends, acting as the clearinghouse for local public safety information, and serving on relevant groups and commissions such as the Criminal Justice Council, Domestic Violence Council, and the Juvenile Crime Commission. The CJRD is nationally recognized for its evaluation research program and with its clearinghouse function has an underlying goal of determining root causes of criminal activity and applying problem solving techniques to mitigate and prevent crime before it starts. Key CJRD projects proposed for FY 2006 include:

- Evaluating juvenile delinquency prevention, prisoner reentry, and hepatitis and HIV prevention programs.
- Collaborating with other SANDAG division in the implementation of the Service Bureau and incorporation of other regional data, such as Census information, into criminal justice products.
- Supporting the PSC and implementing regional crime prevention strategies identified through the Regional Public Safety needs assessment.
- Securing grant funding in the areas of elder abuse, domestic violence, and drug (methamphetamine) treatment.

Automated Regional Justice Information System

In FY 2006, ARJIS will have a budget of approximately $4.5 million. The funding comes from member assessments ($1.9 million), ARJIS user and connectivity fees ($2.2 million), and FY 2005 savings which were set aside in an ARJIS reserve fund for use on priority projects ($417,500). The member assessments and user and connectivity fees have not increased since 2001.

ARJIS’ complex criminal justice information network (ARJISNET) is used daily by 11,000 officers, investigators, and analysts for tactical and crime analysis, investigations, and statistical information. ARJIS is internationally recognized for its leadership, collaboration, information sharing, and acquisition of effective information technology that enhances both officer and public safety. Key ARJIS projects proposed for FY 2006 include:

- Preparing and distributing a Request for Proposals (RFP) for migrating ARJIS to new technologies (i.e., “Enterprise ARJIS”).
- Implementing a regional Sex Offender Registry System.
- Developing new crime mapping capabilities.
- Implementing a new multi-state crime analysis system (COPLINK).
- Providing hand-held Personal Digital Assistants (PDAs) to public safety officials working at the border enabling them to have real time access critical information (Border Safe).
- Quality control study of data entered into the ARJIS system.
- Privacy and security assessment.

JEFF TAYMAN
Department Director of Technical Services

Attachments

Key Staff Contacts: Pam Scanlon, (619) 699-6971, psc@sandag.org
Cynthia Burke (619) 699-1910; cbu@sandag.org
SUMMARY OF OBJECTIVES

CRIMINAL JUSTICE RESEARCH DIVISION

20014 REGIONAL CRIMINAL JUSTICE RESEARCH AND CLEARINGHOUSE. The three objectives of this work element include: (1) supporting local criminal justice planning and policy making by providing analyses of crime and other public safety statistics; (2) maintaining current and historical information about crime and public safety strategies; and (3) serving as the infrastructure for developing research designs to evaluate the effectiveness of prevention and crime-reduction strategies. Emphasis in FY 2006 is to: (1) seek funding to support initiatives of regional interest; (2) collaborate with other SANDAG divisions in the implementation of the Service Bureau and incorporation of other regional data, such as Census information, into criminal justice products; and (3) support the Public Safety Committee (PSC) in implementing regional crime prevention strategies identified through the needs assessment.

20016 REFLECTIONS. The objective of this work element is to document the results of a day treatment center for youth offenders administered by the San Diego County Probation Department. About 200 youth are served annually. The SANDAG evaluation tracks the characteristics of the youth and the impact of services on recidivism. Emphasis in FY 2006 is to continue the ongoing evaluation while providing more analysis of client risk and protective factors.

20017 WINGS. In FY 2003, the San Diego County Probation Department began to transition from one data management system to another. To assist in this process, SANDAG contracted with two individuals to provide quality assurance and supervision in the development and management of this system. During FY 2006, these two contractors will continue to work with Probation Department staff on this system.

20018 MENTALLY ILL CRIMINAL OFFENDERS. In 2000, the San Diego County Sheriff’s and Probation Departments implemented a program to provide intensive case management services to mentally ill offenders who were
detained in a local facility and were on probation with the goal of keeping them from cycling through the criminal justice system. SANDAG completed a four-year-long evaluation of this program, which involves comparing individuals who received services through this program to those who did not. **Emphasis in FY 2006 is on preparing these results for a peer-reviewed publication** and to share project results and lessons learned from this local evaluation.

20019 JUVENILE JUSTICE CRIME PREVENTION ACT. The objective of this work element is to provide the evaluation component required by the California Board of Corrections for four San Diego County Probation Department juvenile programs that are receiving this state funding. These programs range from prevention services to graduated sanctions for adjudicated offenders. This is the fifth year of this evaluation. Emphasis in FY 2006 is to continue the ongoing evaluation effort and provide a comprehensive annual report that documents these program evaluations.

20021 YOUTH OF COLOR HIV/SAP PROJECT EVALUATION. The objective of this work element is to document the implementation of a minority youth outreach program in North County administered by Mental Health Systems, Inc. (MHS). As part of this program, outreach, education, and services are provided to youth to reduce risks associated with substance abuse and the transmission of HIV. SANDAG is also conducting interviews with program participants to document the success of the program in reaching its goals. Emphasis in FY 2006 is on completing the final evaluation report.

20023 ASSESSMENT OF A SYRINGE EXCHANGE PROGRAM. The objective of this work element is to assist Family Health Centers of San Diego (FHCSD) in their efforts to document the services provided as part of the City of San Diego Pilot Clean Syringe Exchange Program. Emphasis in FY 2006 is to assist FHCSD staff as they continue to document their own program statistics.

20026 SUBSTANCE ABUSE MONITORING. The objective of this work element is to measure drug use and other behavior trends among arrested adults and juveniles. As part of this project, SANDAG interviews adults arrested and booked into the three San Diego County detention facilities, as well as youth arrested and booked into San Diego County’s Juvenile Hall, on a bi-annual basis about their alcohol and drug use history. Emphasis in FY 2006 is to conduct at least 800 interviews.

20033 PROJECT SAFE NEIGHBORHOODS OUTREACH. The objective of this work element is to assist the Project Safe Neighborhoods (PSN) Facilitation Committee in the development of an outreach message targeted at reducing youth gun violence. In FY 2005, SANDAG compiled information through interviews, focus groups, and analysis of regional statistics to create this message and conducted a pilot message dissemination in five areas of
Family Ties. The objective of this work element is to evaluate a San Diego County Sheriff’s Department program targeted at individuals returning to their communities from jail. As part of this program, targeted services will be provided to the adults while they are in custody, including domestic violence and parenting classes. SANDAG will document the implementation of the program and will measure its effectiveness by collecting data from program participants. Emphasis in FY 2006 is to produce the second annual research report, which will incorporate preliminary outcome data.

Hepatitis Outreach Evaluation. The objective of this work element is to document hepatitis outreach, education, and care management efforts by Family Health Centers of San Diego (FHCSD) targeted at men who have sex with men and intravenous drug users. SANDAG will conduct interviews and surveys, as well as analyze data collected by program staff. Emphasis in FY 2006 is to prepare the second annual evaluation report.

Teen Court. The University of California at San Diego’s (UCSD) Academic Center of Excellence on Youth Violence Prevention received a grant from the California Board of Corrections to expand the services offered by the San Diego Teen Court. SANDAG’s objective for this project would be to conduct a process and impact evaluation for this program, based on its prior experience in this field. Emphasis in FY 2006 will be on completing the first annual report.

HIV MPOWERMENT EVALUATION. The objective of this work element is to assist Family Health Centers of San Diego (FHCSD) staff in documenting HIV prevention services to members of groups at high risk for HIV infection. SANDAG staff will assist FHCSD in documenting program services, which will include counseling, testing, referral, education, and care management. Emphasis in FY 2006 is to provide the funding agency with status reports on standardized dataset documentation.

HIV BEHAVIOR CHANGE CAMPAIGN. The objective of this work element is to assist Family Health Centers of San Diego (FHCSD) in implementing and evaluating an HIV behavior change campaign targeted at men who have sex with men (MSM) and MSM who are HIV positive. In FY 2005, SANDAG staff assisted FHCSD in collecting information to create the campaign and will work with them to evaluate its effectiveness. Emphasis in FY 2006 is to assist in the creation and evaluation of a second prevention message.

Kiva. The objective of this work element is to assist McAlister Institute in evaluating a pilot project to implement the inclusion of trauma services within a residential substance abuse treatment program for women in
San Diego County. In FY 2005, SANDAG staff assisted McAlister Institute in implementing appropriate data collection strategies, trained program staff, and met with them on a regular basis. Emphasis in FY 2006 is to complete the evaluation.

20041 YOUNG OFFENDER REENTRY EVALUATION. The objective of this work element is to conduct a process and impact evaluation of a young offender reentry program being implemented by Phoenix House. SANDAG staff will assist Phoenix House in documenting how the program is implemented and managed, as well as what client needs are and how well they were met. In FY 2005, SANDAG staff finalized the research design and began data collection by conducting intake interviews with clients. Emphasis in FY 2006 is on beginning the outcome evaluation of the project.

20042 YMCA VIOLENCE PREVENTION. The goal of this project is to: raise community awareness of youth violence; increase community collaboration by strengthening the Coalition of Prevent Youth Violence; and enhance the Drug Court’s Parenting, Mentoring, and Substance Abuse component. As part of this project, program staff is contracting with SANDAG’s Criminal Justice Research Division to conduct a process and outcome evaluation.

20043 ELDERHELP. Eldercare, an organization serving seniors in our community, is implementing a project targeted at addressing the particular needs of lesbian, gay, bisexual, and transgender individuals in San Diego County. Eldercare has requested that SANDAG’s Criminal Justice Research Division conduct a process and outcome evaluation of this study, which is funded by the California Endowment. Emphasis in FY 2006 would be on implementing the evaluation and beginning data collection.

20044 HOOVER HIGH COORDINATED HEALTH PROJECT. The goal of this project is to expand the depth and delivery of health education and services at Hoover High School in City Heights by 1) providing expanded health education to all students with the intent of motivating them to maintain and improve their health, prevent disease, and avoid or reduce health-related behaviors; and 2) provide targeted prevention and intervention for students who require intervention beyond classroom intervention. As part of this project, program staff are contracting with SANDAG’s Criminal Justice Research Division to conduct the process and outcome evaluation.

ARJIS

22001 ARJIS: MAINTENANCE AND SUPPORT. The objective of this work element is to provide ongoing support and maintenance for the ARJISNET network and applications used by ARJIS agencies. Included is customer support for these initiatives via help desk services, troubleshooting, problem tracking and
reporting, and minor system and program modifications. Our ongoing emphasis is to support: (1) the secure network known as ARJISNET, with nodes at 60 ARJIS agency sites; (2) the ARJIS legacy application that provides real-time law enforcement data to 11,000 law enforcement users; and (3) ARJIS Web-based applications such as Cal Photo (statewide mugshots and DMV photos) and crime mapping.

22002 ARJIS: PROJECT MANAGEMENT AND ENHANCEMENTS. The objective of this work element is to enhance ARJIS systems according to priorities set by the Public Safety Committee (PSC) and Chiefs'/Sheriff’s Management Committee (CSMC). This element also includes project management and executive oversight for the ARJIS program and staffing the PSC, CSMC, and other working groups that help guide ARJIS. Emphasis in FY 2006 is to: (1) complete and implement a new Web-based mapping application; (2) complete and implement a regional sex offender registry system; (3) create interfaces to facilitate distribution of ARJIS data; (4) add new data sources to Global Query; (5) test and evaluate enhanced data mining and crime analysis tools; and (6) conduct a uniformed crime reporting (UCR) classification quality control study.

22005 ARJIS: ENTERPRISE SYSTEM. The objective of this work element is the replacement of the legacy ARJIS system and development of Enterprise ARJIS. The preliminary work on the ARJIS Enterprise System was conducted under the ARJIS: Project Management and Enhancements work element (22002). Emphasis in FY 2006 is to: (1) document and prioritize user requirements; (2) document the existing technical framework; (3) explore enterprise solutions; (4) develop project plan and timeline; (5) conduct a privacy and security assessment; and (6) release the RFP and begin vendor selection.
### SAN DIEGO ASSOCIATION OF GOVERNMENTS

**FY 2006 CRIMINAL JUSTICE RESEARCH DIVISION AND ARJIS WORK PROGRAM**

**PROGRAM EXPENDITURES**

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<th>MATERIALS AND EQUIP.</th>
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**EXPENDITURE NOTES (Other Direct Costs, Contract Services, and Materials and Equipment)**

E1 Mileage, publications, meeting expense
E2 Mileage, meeting expense, incentives, contract services
E3 Materials for media campaign
E4 $475,000 (San Diego Data Processing Corporation Labor)
   $523,000 (ARJISNET Network Service and Support)
   $50,000 (System documentation)
   $1,021,276 (Legacy System Maintenance)
$2,069,276 (Total Contract Services)
E5 $197,000 (Space Lease Fee, Parking, Supplies, Audits, Outside Graphics, Travel, SANGIS, Network/Wireless Access Fee)
   $112,000 (Accounting Services, Legal Review, Needs Assessment)
   $895,325 (Application Development)
$1,007,325 (Total Contract Services)
E6 $85,000 (Security and Privacy Assessment)
   $250,000 (Enterprise ARJIS RFP)
   $335,000 (Total Contract Services)
## SAN DIEGO ASSOCIATION OF GOVERNMENTS
### FY 2006 CRIMINAL JUSTICE RESEARCH DIVISION AND ARJIS WORK PROGRAM
### PROGRAM REVENUES

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<thead>
<tr>
<th>PROJECT NUMBER</th>
<th>PROJECT TITLE</th>
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<th>MEMBER ASSESSMENT</th>
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| ARJIS          |                                             | 2,267,348     | 392,251 | 1,875,097         | L12         |
| 22002          | ARJIS - Project Mgmt and Enhancements       | 1,545,518     | 1,463,018 | 82,500  | L12         |
| 22005          | ARJIS - Enterprise System                   | 669,691       | 669,691  |                   |             |
| **SUBTOTAL**   |                                             | 4,482,557     | 0       | 1,855,269         | 2,627,288   |
| **TOTAL**      |                                             | 5,738,557     | 50,000  | 2,055,269         | 3,633,288   |

### FUNDING SOURCES

**FEDERAL**

(F5) U.S. Department of Justice

**LOCAL OTHER**

(L1) High Intensity Drug Traffic Area Group
(L6) County Probation Department
(L7) Mental Health Services
(L8) Family Health Centers
(L11) California Border Alliance and FY 05 Savings from ARJIS
(L12) ARJIS User and Connectivity Fees (includes FY05 savings)
(L17) County Sheriff
(L20) Phoenix House
(L21) McAlister Institute
(LX1) UCSD
(LX2) San Diego City Schools
(LX4) Elder Care of San Diego

3-1
SANDAG RETREAT UPDATE AND PROPOSED PUBLIC SAFETY INTEROPERABILITY AND COMMUNICATIONS INITIATIVE

Introduction

The SANDAG Board of Directors held their annual retreat in February 2005. An overview of public safety at SANDAG and the recent accomplishments of the Public Safety Committee (PSC) were included as part of the agenda. As a result of feedback from the Board, as well as information collected through the needs assessment and input from the Chiefs'/Sheriff’s Management Committee and the PSC, staff is proposing an initiative related to interoperability and communications.

Recommendation

Pending Chiefs'/Sheriff’s Management Committee approval, the Public Safety Committee is asked to approve the interoperability and communication initiative and direct staff to return by June 2005 with a work program and budget to carry it out.

Discussion

SANDAG Board Retreat Discussion Summary

More than 60 primary and alternate SANDAG Directors and agency and public safety officials participated in the annual retreat, which was held February 9–11, 2005 in the community of Borrego Springs (see Attachment 1 for the retreat summary). This was the first time public safety had been discussed at the SANDAG retreat and entailed background on SANDAG’s history with public safety. In addition, the group discussed the Public Safety Needs Assessment which was initiated in November 2004 to help guide short- and long-term goals for the PSC.

As previously stated during PSC discussions, the intent of conducting the Needs Assessment is to enhance public safety and benefit member jurisdictions and public safety agencies, while respecting the roles and responsibilities of other regional organizations. Retreat participants discussed the Needs Assessment and the four major focus areas: (1) a Regional Information Center; (2) communications and interoperability; (3) technology procurement and maintenance; and (4) training.

The discussion identified that the cooperation and coordination among local, state, and federal public safety agencies in our region was tops in the nation, but there is a pressing need to improve interoperability and communications and further inform policy makers and the public about public safety matters. As a result of this discussion, four action items were identified, including
(1) improve interoperability and communications among public safety agencies, elected officials, and the public in the region; and (2) draft an Overall Work Program element to detail the next steps need to achieve the priorities identified in the needs assessment.

Interoperability and Communications Initiative

While the Needs Assessment is scheduled to be completed in May 2005, a consensus has emerged on the need to focus our immediate attention on the issue of interoperability and communication. Toward this end, staff is proposing an initiative that would involve coordinating a series of workshops over the coming year. The purpose of these workshops would be to provide the latest information to local policy makers and public safety officials regarding what is the current status of interoperability across the nation, how does our region compares to other jurisdictions, what initiatives our region is currently working on, and what is required to bring ourselves up to the next level. Proposed presenters would include local, state, federal, and private representatives. Expected outcomes of this initiative would include establishing regional consensus regarding short- and long-term priorities, as well as the creation of a coordinated legislative program and action plan. Next steps include providing the PSC with the Needs Assessment report in May 2005 and a proposed work program and budget for the interoperability and communications initiative in June 2005.

JEFF TAYMAN
Department Director of Technical Services

Attachment

Key Staff Contact: Pam Scanlon, (619) 699-6971, psc@sandag.org
SUMMARY OF ANNUAL BOARD OF DIRECTORS RETREAT

Introduction

More than 60 primary and alternate SANDAG Directors and member agency and public safety officials participated in the annual retreat, which was held February 9, 10, and 11, 2005, in the community of Borrego Springs.

For new participants, the first retreat session covered the basics of SANDAG’s primary responsibilities, its major functions, voting procedures, and how the agency’s overall work program and budget are developed. The primary retreat topics included: (1) integration of the Regional Comprehensive Plan with the update of the Regional Transportation Plan; (2) getting transportation projects built under the voter-approved TransNet extension program; and (3) the work program for the Public Safety Committee. The last session of the retreat was an evaluation of the agency accomplishments during calendar year 2004 and priority setting for 2005. This report summarizes the primary topics discussed as well as the key action items from the retreat.

Integration of the Regional Comprehensive Plan and the Regional Transportation Plan

During this session, retreat participants discussed how they might modify their respective local land use plans to help meet smart growth goals and improve livability for residents. Most participants agreed that adding more residents into a community and providing a range of housing are difficult to accomplish. However, implementation of the SANDAG-adopted Regional Comprehensive Plan (RCP) and integrating it with the update of the Regional Transportation Plan (RTP) will afford cities and communities opportunities to provide sustainable smart growth.

In 2003, SANDAG Directors approved the $42 billion RTP known as MOBILITY 2030, which serves as the overall public policy blueprint for commuting and goods movement. MOBILITY 2030 introduces a strategy for transportation that increases capacity on highways, buses, trolleys, and rail; better manages transportation systems and demand; and better connects land use and transportation public policymaking.

Last year, SANDAG adopted the Regional Comprehensive Plan to strengthen the relationships among local and regional plans and policies, and land use and transportation, enabling local governments as well as the region to proactively plan for change and growth. The plan provides an overall vision and policy framework for better connecting transportation and land use plans within and adjacent to our region.

The RCP contains an incentive-based approach to encourage and channel growth into existing and future urban areas and smart growth communities. One key issue will be determining how best to use regional funding dollars to make smart growth a reality. The intent of the Regional
Comprehensive Plan is for jurisdictions to use it as a “rudder” to get us to where we want to be, as opposed to where current trends appear to be dragging us.

**Actions**

- Prepare a smart growth concept map to identify specific locations where smart growth development exists, is planned, or has the potential to exist. Once the map is prepared, local jurisdictions, service providers, and SANDAG can use it to set priorities for infrastructure investments and public services.
- Develop a pilot smart growth incentive program as a precursor to the $280 million funding program included in the TransNet extension.
- Conduct a comprehensive update of the Regional Transportation Plan, which will include an “Independent Transit Planning Review” by an internationally recognized transit planning consultant and be overseen by an outside peer review panel.
- Analyze additional funding sources (e.g., private funding, assessments, regional impact fees, and tolling) for transportation facilities and services as part of the process to update the RTP.

**TransNet - Moving Projects into the Fast Lane**

Retreat participants discussed approaches to funding and building the 47 major highway and transit improvement projects delineated in the voter-approved TransNet extension (Proposition A) from the November 2004 countywide ballot measure.

SANDAG Directors voted unanimously in January 2005 to jumpstart several transportation improvements included in the TransNet extension. The TransNet ½ cent sales tax will generate $14 billion through 2048. Early action projects include: widening SR 76 in the North County eastward to I-15; linking highway 52 eastward to SR 67 in the East County, and then widening 52 from 125 west to I-15; constructing the Mid-Coast trolley from Old Town San Diego north onto the campus of UCSD and over to University City; and building four managed highway lanes down the center of I-15 from SR 78 in Escondido south to the Miramar Marine Corps Air Station at SR 163, including Bus Rapid Transit services. In addition, environmental work will be done for the I-5 north corridor and the entire length of the I-805 corridor.

On the financial side, retreat participants discussed the potential risks of moving projects forward in advance of the availability of state and federal matching funds. The TransNet ordinance assumes a 50 percent match from other sources on average for the major highway and transit projects. Early projects may need to be nearly 100 percent funded by TransNet. So if state and federal funds are slow in becoming available, there could be an impact on completion of future TransNet projects.

Participants discussed potential financial tools available, such as public/private partnerships and various forms of state and federal loan guarantees (e.g., AB 3090, GARVEE [Grant Anticipated Revenue Vehicle] bonds, and TIFIA [Transportation Infrastructure Finance and Innovation Act] loans). Such tools could provide repayment mechanisms for some of the TransNet local dollars used to pay for projects in advance of the availability of state and federal funds. Early implementation also assumes debt financing.
In addition, SANDAG, as called for in Proposition A, is establishing an Independent Taxpayers Oversight Committee, and an environmental mitigation program to help monitor and implement the TransNet extension program. Retreat participants discussed how best to implement the $850 million Environmental Mitigation Program (EMP) and how the Independent Taxpayer Oversight Committee would function. Staff also has begun efforts to conduct a nexus study related to the $2,000 per new dwelling unit private developer funding contribution for arterial streets required by the TransNet ordinance extension.

**Actions**

- Prepare the financial planning work, including alternatives/tradeoffs for SANDAG consideration prior to taking the actions necessary to issue sales tax revenue bonds to accelerate the early action TransNet projects.
- Enlist the expertise of Coronado Councilmember Carrie Downey and Imperial Beach Mayor Pro Tem Patricia McCoy to implement the Environmental Mitigation Program.
- Investigate how to increase parking along transit corridors to help attract “choice” riders onto rail, trolley, and bus services.
- Be prepared to assist local jurisdictions in implementing the private developer funding requirements contained in the TransNet extension ordinance.

**Public Safety**

This was the first time public safety had been discussed in the retreat setting. The session was kicked-off with a discussion about SANDAG’s history with public safety. The SANDAG Criminal Justice (CJ) Research Division was established in 1977. A year later, SANDAG helped establish the Automated Regional Justice Information System (ARJIS), through an independent joint powers agreement (JPA). In 2004, ARJIS was consolidated into SANDAG, still maintaining its JPA, and the Public Safety Committee was established.

The CJ Research Division, in addition to serving as the clearinghouse for crime and justice data in the region, conducts independent evaluations on topics such as juvenile delinquency prevention, prisoner re-entry, drug use among arrestees, Hepatitis and HIV prevention, and gun violence.

ARJIS is a criminal justice enterprise network used by 51 local, state, and federal agencies in the San Diego region. It supports a Web-based secure network that contains the region’s crime data (including cases, arrests, warrants, citations, field interviews, traffic accidents, fraudulent documents, photographs, gang information, and stolen property). ARJIS is utilized daily by 11,000 officers, investigators, and analysts.

The Public Safety Committee (PSC) advises the SANDAG Board of Directors on major policy-level matters related to criminal justice research and public safety. This committee is unique within SANDAG because it is composed of a blend of six elected officials and eight public safety professionals, five of which are voting members. This cross-representation offers benefits and opportunities for enhancing regional public safety that goes beyond current ARJIS and CJ Division activities.

Under the direction of the PSC, a Needs Assessment was initiated in November 2004 to help guide short- and long-term goals for the committee. The intent is to enhance public safety and benefit
member jurisdictions and public safety agencies, while respecting the roles and responsibilities of other regional organizations.

Participants discussed the Needs Assessment, which focused on four major areas: (1) creation of a Regional Information Center; (2) communications and interoperability; (3) technology procurement and maintenance; and (4) training. The PSC identified the following priorities:

- Develop policies and protocols that facilitate the development of public safety technologies.
- Negotiate public/private partnerships to provide cost-effective state of the art technologies for the region, such as wireless communications.
- Educate and engage elected officials and the public to gain support for critical public safety initiatives and priorities.
- Establish a Public Safety legislative program built on agreed-upon regional priorities.
- Define public safety standards for the region to improve communication standards for interoperability and emergency and event management protocols and processes.
- Ensure coordination of homeland security-related grants and initiatives to ensure compatibility and enhanced value to the region.
- Identify and obtain funding sources for both the development and maintenance of systems and programs. Particular areas recommended include the regional information center and interoperable communication systems (approximately $200 million to $300 million).

Public safety officials noted that the cooperation and coordination among local, state, and federal public safety agencies in our region are unprecedented in the nation. There is an acknowledgment of a pressing need to improve interoperability and communications, and further inform policymakers and the public about public safety matters. Participants discussed initiatives such as expanding the “e-Watch” crime notification system regionally, improving our incident notification system, and ensuring compatible communications systems among local, state, and federal agencies. Another area that received significant discussion was PSC membership, including the participation of the military and tribal governments’ representatives.

**Actions**

- Improve interoperability and communications among public safety agencies in the region.
- Draft an Overall Work Program element to detail the next steps needed to achieve the priorities identified in the Needs Assessment.
- Schedule regular presentations/updates on the work of the PSC, CJ Research Division, and ARJIS to the SANDAG Board of Directors, and city councils and county supervisors.
- Invite public safety officials from the Metropolitan Transit System and North San Diego County Transit Development Board to PSC meetings and consider augmenting the committee’s membership.
SANDAG Evaluation and Priorities

As part of the final retreat session, participants evaluated the work SANDAG has accomplished during the previous calendar year and suggested priorities for calendar year 2005.

Retreat participants agreed on the following priorities:

- Build TransNet projects
- Implement the Regional Comprehensive Plan
- Update the Regional Transportation Plan
- Work with the California Legislative Analyst’s Office on the agency consolidation report
- Improve delivery of regional products and services
- Strengthen relationships and develop more partnerships
- Pursue resources to support regional priorities

Summary

As in past years, the SANDAG Executive Committee continually refines the way the retreat is structured. Participants agreed to continue to encourage their colleagues to attend and participate in the annual retreat because of the inherent value this type of interaction fosters among local leaders. Next year’s retreat is tentatively scheduled for February 1, 2, and 3, 2006.

GARY L. GALLEGOS
Executive Director

Key Staff Contact: Garry Bonelli, (619) 699-1990; e-mail: gbo@sandag.org

Funds are budgeted in Overall Work Element #9000100 - Board Expenses
CRIME IN THE SAN DIEGO REGION 2004

Introduction

As part of a cooperative agreement with local law enforcement agencies, the Criminal Justice Research Division compiles regional violent and property crime statistics on a bi-annual basis and to track changes and trends in crimes rates and numbers. SANDAG is the only local entity to compile these statistics across the 18 incorporated cities, as well as the unincorporated areas of the county, making this information one of the most frequently requested from the Clearinghouse. This information is useful in providing a timely regional picture of how crime varies across jurisdictions and is impacted by different prevention and enforcement strategies.

The Annual Crime Report, with statistics through calendar year 2004, is scheduled for completion and distribution in early April. Comparisons are made with the prior year, as well as 2000, 1995, and 1985 (5, 10, and 20 years ago). The FBI Index crimes, also known as Part I crimes, include four violent offenses (homicide, rape, robbery, and assault) and three property offenses (burglary, larceny, and motor vehicle theft).

Recommendation

The Public Safety Committee is requested to receive the report and give direction where appropriate.

Violent Crime

The 2004 violent crime rate of 4.6 incidents per 1,000 population was the lowest regional rate in the past 20 years and represented a two percent decrease from 2003 (when the rate was 4.7) (Attachment 1). This rate equates to about 1.6 violent victimizations per hour each day. The number of homicides, rapes, and aggravated assaults reported in the region all decreased since 2003, but the number of robberies (which represented 26% of violent crime in 2004) actually increased six percent. Across the 25 jurisdictional areas, the violent crime rate increased in 16, decreased in 7, and there was no change in 2.

Property Crime

Property crime rates in the region decreased slightly from 2003 to 2004 (from 32.5 to 32.3 per 1,000 population), after three years of increases (from 28.7 in 2000) (Attachment 2). The property crime rates varied by jurisdiction from 13.0 to 49.7 in 2004. One in 54 San Diego County residents was the victim of a larceny (the most common property crime) in 2004, with most having something stolen from their vehicle. Burglary was the only property crime to decrease in 2004 (by 7% from 2003).
One in 91 registered motor vehicles was stolen in the San Diego region in 2004, representing over $144 million in stolen property.

**Clearance Rates**

A crime is cleared, or solved for reporting purposes, when at least one person is arrested and charged with the offense. Factors that affect the clearance rate include availability of personnel to conduct preliminary and follow-up investigations and the availability of information and evidence to document crime facts and scenes. In 2004, around half (51%) of violent crimes were cleared, compared to 13 percent of property crimes. These percentages have remained relatively stable over time (53 percent and 13 percent, respectively in 1995).

JEFF TAYMAN  
Director of Technical Services  

Attachments

Key Staff Contact: Cynthia Burke (619) 699-1910; cbu@sandag.org
## VIOLENT CRIME RATE PER 1,000 POPULATION BY JURISDICTION
San Diego Region, 2000, 2003, and 2004

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## PROPERTY CRIME RATE PER 1,000 POPULATION BY JURISDICTION

San Diego Region, 2000, 2003, and 2004

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### San Diego Region

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BORDERSAFE PROJECT STATUS REPORT

Introduction

ARJIS has partnered with the Department of Homeland Security (DHS), the Corporation for National Research Initiatives (CNRI), the Space and Naval Warfare Systems Center San Diego (SPAWAR), the San Diego Supercomputer Center at UCSD, U.S. Customs and Border Protection, the University of Arizona Artificial Intelligence Lab, the Tucson Police Department, other police agencies, and several corporate vendors in a multi-phased data integration experiment. The project, known as the BorderSafe Integrated Feasibility Experiment (BorderSafe), is a DHS grant-funded project managed in phases. Phase I of the project began in September 2003 with $373,275 in funding and involved a proof of concept for sharing data between Tucson Police Department, Customs and Border Protection, and ARJIS. This Phase was completed in December of 2003.

Current Phase II funding of $388,000 remains available through September of 2005. Phase II of the project builds upon that proof of concept by advancing the infrastructure and governance to establish long-term agreements to share data between the same agencies. Such data-sharing agreements enhance the investigative and intelligence capabilities of the ARJIS users and strongly support the DHS national agenda of interagency sharing and intelligence system overhaul. The project deliverables discussed below will be used to justify federal funding for an expanded rollout of the technologies developed during the research phase.

There is a high potential for continued funding for Phase III, which is intended to implement law enforcement data-sharing research findings throughout the southwest region and expand the functionality of the wireless system. Such functionality will vastly extend an officer’s capability to effectively communicate more information from remote field incidents to other officers and enhance existing command and control operations for ARJIS agencies.

Recommendation

The Public Safety Committee is being asked to receive this information and give direction where appropriate.

Discussion

Each of the ARJIS objectives listed below has been crafted to support the goals of BorderSafe as well as the operational needs of ARJIS users. The research effort supporting these objectives is well documented and has the full support of the BorderSafe project partners listed above.
Wireless PDA - Access to Critical Law Enforcement Data for Field Personnel

ARJIS has deployed 65 wireless devices to selected San Diego law enforcement users who would otherwise not have immediate access to basic Driver’s License, Vehicle Registration, County Warrant information, ARJIS Officer Notification Data, and Booking Photo data. This information has been incorporated into the ARJIS Global Query interface, available to desktop and now wireless PDA users. The wireless devices provide very fast access using a secured, Verizon, wireless data-only technology connected to the ARJIS data center.

ARJIS member agencies routinely express enthusiasm for wireless data access that support field operations. Feedback from PDA test-bed users has been extremely positive with weekly stories of successful felony arrests, field identifications of persons of interest, intelligence enhancements, drug seizures, and watch list hits. Such decisive law enforcement actions may not have been possible without the immediate access to the data provided by the Wireless PDA project. Several of the agencies participating in the test-bed user group have already requested information regarding expansion of the program.

A primary objective is to develop baseline metrics associated with the use of this technology. Since the devices and the Global Query interface are new concepts for law enforcement field operations, there are no pre-existing usage statistics. In pursuit of this objective, we are collecting activity statistics and have found that the wireless device activity is significantly greater than the desktop access activity for similar query types. We have also found that the average use of a deployed wireless device has doubled during the research period.

The following activities would occur in Phase III should funding become available.

- Determine the fiscal, technical, support, and research aspects of a broader wireless PDA rollout plan.
- Deploy 50 new wireless devices for the ARJIS user community.
- Make available additional ARJIS information across the wireless network.
- Develop and implement a field officer’s ability to capture field interviews, suspicious activity information, and photographs, and automatically upload these data to ARJIS agencies’ records and dispatch systems.

Expand Secure ARJISNet Access to Law Enforcement Agencies

BorderSafe is supporting expansion of the secure ARJIS network (ARJISNet) beyond the current 51 member law enforcement agencies. New agencies currently in various stages of connection include three separate installations for the California Highway Patrol and installations for DHS Border Patrol and Customs offices, Narcotics Task Force—Airport, SPAWAR Systems San Diego, the U.S. Coast Guard, and the Tucson Police Department. Participation by new ARJIS member agencies resolves most gaps in the interagency data-sharing for this region. With these new additions, the San Diego area has nearly unanimous participation in ARJIS throughout federal, state, and local law enforcement communities. This sharing enables ARJIS agency investigators and intelligence operatives to access critical law enforcement information in nearly real-time. It also qualifies those agencies for participation in all of the new technologies to be offered by ARJIS, such as wireless connectivity and the Tucson information node.
**Tucson Police Department / ARJIS Data Sharing**

BorderSafe included a limited proof of concept experiment sharing data with the Tucson Police Department. In that study, half of the Tucson persons of interest were successfully linked to incidents stored in the ARJIS database. Building on that success, ARJIS has implemented a secure connection that allows Tucson Police Department and ARJIS member agencies to share case data. This connection is currently in a “beta-test” phase, with a full training and rollout coming in the next few months. To authorize this capability, the Tucson Police Department and ARJIS have developed a Memorandum of Understanding (MOU) for data sharing. The agreement has been fully approved and executed by both agencies. It is significant that this agreement between regular law enforcement agencies crosses the California–Arizona state line and is predicated on an agency based agreement, rather than a federally managed program. Such an agreement places management of the shared data, systems, and access rules directly in the hands of the agencies that own the databases.

**Department of Homeland Security (DHS) / ARJIS Data Sharing Proof of Concept**

ARJIS has a data system known as the “Officer Notification System”, or ONS. The system facilitates an officer’s ability to directly place a notice concerning a person, place, or object of interest, which becomes available to all users. This ARJIS Officer Notification data was shared with Customs and Border Protection agents who otherwise did not have access to it. They were able to associate many of their subjects of interest with information obtain from local investigations by ARJIS members. Likewise, a five-day sample of the Customs and Border Protection, Trans-border License Plate data compared with ARJIS information revealed hundreds of valuable associations of those vehicles with active, local, criminal case investigations. With these successes, and similar results in a Tucson area study, ARJIS is pursuing data sharing agreements with Customs and Border Protection in both the Arizona and San Diego regions.

**Privacy Impact Assessment**

Successful BorderSafe governance is highly dependant upon the legal ramifications of sharing law enforcement data. One valuable product and tool associated with the BorderSafe project is a very thorough legal analysis of the Privacy Rights impact of such sharing. The Privacy Impact Assessment, produced by Dr. Erin Kenneally of the San Diego Supercomputer Center in conjunction with BorderSafe stakeholders, addresses this issue and provides a legal roadmap for sharing law enforcement data across regional and state boundaries. Issues addressed by the study include the nature and use of federated, distributed, and warehoused data representing multiple law enforcement jurisdictions. Such data are generally found to have more details about a subject of interest than information available from any one jurisdiction. Ownership and proper use of these data are analyzed in the context of civil liability, the Code of Federal Regulations, and Constitutional law.

Under Phase III, an impact analysis will be conducted of the Intelligence Bill signed by President Bush in December 2004.
ARJIS/SANDAG Role in BorderSafe Governance

The nation is looking for ways to resolve national security failures demonstrated by the attacks on September 11, 2001. It has been suggested that such failures are related to our lack of interagency communication, both locally and federally. DHS endeavors to resolve this problem and has turned to those existing cooperative efforts that show promise as models for a national rollout. ARJIS is the oldest, largest, and most successful of these projects in the nation. It is only natural that DHS is looking in our direction for leadership.

ARJIS is examining new ways to effectively integrate appropriate member agency data and to distribute such data regionally to benefit public safety for San Diego. BorderSafe deliverables have already provided great advantages for officers and agents operating here. It behooves us to build upon this research effort in support of our San Diego Public Safety agenda.

BorderSafe has addressed the legal basis and authority, the governance and policies, and the applicable technologies to scale the ARJIS data-sharing model to an interstate, large regional operation. As mentioned, there will likely be follow-on funding for Phase III of BorderSafe and it will important for ARJIS, SANDAG, and the law enforcement agencies define our the region’s role in this critical, national implementation.

JEFF TAYMAN
Department Director of Technical Services

Key Staff Contact: Pam Scanlon, (619) 699-6971, psc@sandag.org