MANAGEMENT COMMITTEE

Jim Davis, Chair
El Cajon Police Department

Tom Zoll
Carlsbad Police Department

Richard Emerson
Chula Vista Police Department

Robert Hutton
Coronado Police Department

Duane White
Escondido Police Department

Cliff Resch
La Mesa Police Department

Penu Pauu
National City Police Department

Mike Poehlman
Oceanside Police Department

Pat Drummy
San Diego Police Department

Bill Gore
San Diego Sheriff’s Department

Pamela Scanlon
Director, ARJIS

Cynthia Burke
Director, Criminal Justice Research

Jeff Tayman
Director, Technical Services

CHIEFS’/SHERIFF’S MANAGEMENT COMMITTEE

Wednesday, September 1, 2004
9:00 a.m. – 11:00 a.m.

San Diego Police Western Division
5215 Gaines Street
San Diego, CA

AGENDA HIGHLIGHTS

• HIGH-RISK SEX OFFENDER POSTING ON THE INTERNET
• AUTO THEFT IN SAN DIEGO COUNTY – PROBLEM SCOPE AND POTENTIAL STRATEGIES
• ARJIS BUSINESS AND TECHNICAL COMMITTEE HIGHLIGHTS

PLEASE TURN OFF CELL PHONES DURING THE MEETING
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PLEASE TURN OFF CELL PHONES DURING THE MEETING
1. ROLL CALL

+2. APPROVAL OF JULY 7, 2004, MEETING MINUTES

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Members of the public will have the opportunity to address the Management Committee on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each. Committee members also may provide information and announcements under this agenda item.

REPORTS

+4. AUTO THEFT IN SAN DIEGO COUNTY: PROBLEM SCOPE AND POTENTIAL STRATEGIES (Cynthia Burke)

Motor vehicle theft has increased more than any other property crime in 2003 and is of concern because of its high cost to society and its relationship to more serious crimes. This panel will be the first in a series examining different types of crimes and discussing how they can be addressed from a regional perspective. The scope of the problem will be presented, current strategies reviewed, and potential solutions discussed.

+5. REGIONAL POSTING OF HIGH-RISK SEX OFFENDERS ON THE INTERNET (Kirby Beyer/Pam Scanlon)

Sgt. Kirby Beyer, San Diego Sheriff’s Department, will present the final proposal to post the region’s high-risk sex offenders on the Internet, with a link to the regional sex offender pin map. His presentation includes responses to the questions asked at the July meeting and a review of the documentation provided to the Committee to address those issues. Sgt. Beyer will also demonstrate the prototype of the application. The Committee is asked to approve: (1) the criteria for posting a high-risk offender; (2) the process for ongoing updates; and (3) the audit requirements. The Committee is also asked to recommend approval to the PSC to implement the application.

+6. ARJIS BUSINESS AND TECHNICAL COMMITTEE REPORTS (Captain Reginald Grigsby/Gary Rapp)

ARJIS currently has eight committees comprised of member agencies that provide input and oversight to the ARJIS program. Staff will provide a review of the Committee descriptions, roles, and membership. ARJIS Business and Technical Committee updates will be provided by Chairman Reginald Grigsby, Business Committee, and Chairman Gary Rapp, Technical Committee. The updates include achievements during the past year, and planned tasks for the upcoming year.
7. ENTERPRISE ARJIS STATUS REPORT (Chief Zoll/Pam Scanlon)  

Chief Zoll will provide an overview of the process utilized for the user and business requirements phase of Enterprise ARJIS. The Chief will highlight the findings to date. Staff will present next steps of the RFP process.

8. UPCOMING MEETINGS  

The next meeting of the County Chiefs'/Sheriff’s Management Committee is scheduled for October 6, 2004, at 9:30 a.m.

9. ADJOURNMENT

+next to an agenda item indicates an attachment
MANAGEMENT COMMITTEE DISCUSSION AND ACTIONS
Meeting of July 7, 2004

1. ROLL CALL

The meeting was called to order by Chair Davis at 9:35 a.m. See attendance sheet on last page.

2. APPROVAL OF JULY 7, 2004 MEETING MINUTES

Upon a motion by Chief Hutton (Coronado Police Department) and a second by Chief Poehlman (Oceanside Police Department), the Management Committee unanimously approved the minutes of May 5, 2004.

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

None.

CONSENT

4. BORDER SAFE GRANT

Staff, along with Julie Wartell (San Diego City District Attorney’s office), was available to answer questions regarding the Border Safe grant. There are 42 handhelds in the field at the present time, providing critical law enforcement data to officers and investigators in the field, with no other access to this data except via the radio.

Chair Davis (El Cajon Police Department) commented that the Public Safety Committee (PSC) has been supportive of use of handhelds in the field to provide this critical information. The PSC received a briefing from a panel of officers about public safety information in the field at the May PSC meeting.

Dan Newland (San Diego Police Department) stated that in two to three weeks, Global Query with DOJ Cal-Photo will be accessible to SDPD officers via laptops in the field.

Julie Wartell discussed the results of a three-month pilot study regarding stolen vehicles. The District Attorney’s office would like to pursue these projects in conjunction with other local and state law enforcement agencies, specifically Customs and Border Patrol (Homeland Security) and the National Insurance Crime Bureau.

It was noted that information sharing and receiving real time information in the field is important.
Chair Davis suggested further research be conducted by a working group of interested agencies. Chair Davis asked staff to coordinate the formation of the working group.

5. REGIONAL POSTING OF HIGH-RISK SEX OFFENDERS ON THE INTERNET

Sgt. Kirby Beyer (San Diego Sheriff’s Department) did a presentation on sex offender management activities in the San Diego region, including the San Diego Regional Sex Offender Management System. He discussed the regional posting of high-risk sex offenders on the internet. The Sheriff’s Department has already posted its high-risk offenders on the Sheriff’s website. Sgt. Beyer was at the San Diego Fair and the number one question from the public was how they can locate these offenders on the pin map.

Assistant Sheriff Gore asked for legal opinions from the agencies.

Chief Hutton (Coronado Police Department) wanted to know if a sex offender was harassed, can they find out who queried that particular individual?

Chair Davis asked if there is an audit log to document who is looking at the site.

Chief White (Escondido Police Department) made a motion that a letter be sent to each agency addressing how the posting of high-risk sex offenders would work, the procedures recommended for posting, the current legal status, and any legal opinions rendered to date. Chief White recommended each agency obtain a legal opinion from their respective legal counsel, so each agency would be able to vote on this at the September meeting. Chief Poehlman seconded the motion and the Management Committee unanimously approved the motion. The issue of posting high-risk sex offenders on the internet will be put on the September agenda for a final recommendation to the PSC.

Sgt. Beyer will send the Committee members a written response to their questions prior to the next meeting. Staff confirmed the funding for the application can come from the FY 05 development funds.

6. OVERVIEW OF THE CAPITAL WIRELESS INTEGRATED NETWORK (CAPWIN)

Staff provided a presentation on the Capital Wireless Integrated Network (CapWIN). CapWIN is a highly visible initiative in the D.C. area involving Virginia, Maryland, and the District. CapWIN brings together law enforcement, emergency services, and transportation services in a partnership to share information and collaborate on incident management.

CapWIN staff will be at the PSC on July 9, 2004, to give a presentation, answer questions, and to seek approval for a cooperative agreement to facilitate mutual cooperation in the development of voice and data sharing systems for public safety and transportation throughout the United States.

7. NEW ARJIS ENTERPRISE SYSTEM: PRIVACY IMPACT ASSESSMENT

Chair Davis and ARJIS staff attended a conference at the University of California, San Diego (UCSD) with the Department of Homeland Security (DHS). The conference focused on the need for a privacy policy to address information sharing among public safety agencies.
Chair Davis stated one of the biggest privacy concerns is the potential co-mingling of public information with law enforcement data. Staff confirmed that there would be no co-mingling of public information with law enforcement data in the ARJIS enterprise systems.

There was also significant discussion about the “subject predicate” search versus “fishing” searches. Trends and pattern searches are also at the forefront of privacy discussions; however according to privacy experts at the conference they can still be executed through the use of anonymized data. The use of trend searches and pattern analysis is important in public safety.

A report will be produced with the outcomes from the conference that staff will distribute to Committee members.

Staff provided a brief status on the ARJIS Enterprise RFP process. Over the next two months, crime analysts, investigations, patrol, and administration will be surveyed regarding requirements gathering and needs assessments for Enterprise ARJIS. It is critical that the system meet user needs and be designed from the ground up. The results of the initial requirements gathering session from the analysts was handed out.

Staff noted a need for a “hands-on” training course for analysts. Staff will be coordinating the requirements gathering through the Business Committee.

7. UPCOMING MEETINGS

Chief Davis queried the group if San Diego Police Department, Western Division, was a good meeting location, and all agreed. The next meeting of the County Chiefs’/Sheriff’s Management Committee is scheduled for September 1, 2004, at 9:30 a.m.

8. ADJOURNMENT

The meeting was adjourned at 10:46 a.m.

JEFF TAYMAN
Director of Technical Services

Key Staff Contacts: Pam Scanlon, (619) 699-6971; psc@sandag.org
Cynthia Burke, (619) 699-1910; cbu@sandag.org
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<td>SANDAG</td>
<td>CRIMINAL JUSTICE RESEARCH DIRECTOR CYNTHIA BURKE</td>
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Guests: Julie Wartell and Dick Rogers (San Diego County District Attorney), John Stedman (Border Research & Technology Center), Kirby Beyer (San Diego County Sheriff), Dan Newland (San Diego Police Department)
Staff: Barbara Jean Harris, Barbara Montgomery, Larry Salus
ACTION REQUESTED: INFORMATION/POSSIBLE ACTION

AUTO THEFT IN SAN DIEGO COUNTY: PROBLEM SCOPE AND POTENTIAL STRATEGIES

Introduction

Motor vehicle theft has increased more than any other property crime in 2003 and is of concern because of its high cost to society and its relationship to more serious crimes. This panel, which includes law enforcement practitioners from the Chula Vista Police Department and San Diego Police Department, will be the first in a series examining different types of crimes and discussing how they can be addressed from a regional perspective.

Recommendation

The Committee is asked to receive this information and provide comments and direction.

Discussion

Problem Scope

There were 23,466 vehicles stolen in San Diego County in 2003 (Attachment 1). This represented an 18 percent increase from 2002, while burglary and larceny only increased 4 and 2 percent, respectively. Interviews with auto thieves from across the region have shown that many have prior convictions, work as part of a team, and are under the influence of methamphetamine at the time of the crime. These findings support the perceptions of many local law enforcement officers, who have noted that many auto thieves they come into contact with are under the influence of a controlled substance.

Motor vehicle thefts represented 24 percent of the total number of property crimes reported to law enforcement in 2003, but 61 percent of the value of all stolen property. While about three-quarters of stolen vehicles were recovered in 2003 (based on estimated value), the clearance rate for these crimes was only 4 percent. Recovery rates vary across the county, with the lowest rates in Southern jurisdictions. This trend is most likely related to a higher proportion being taken across the border.

Current and Potential Strategies

Current strategies to target motor vehicle theft include targeting “hot spots” using patrol officers and the Regional Auto Theft Task Force (RATT). Individual departments have also attempted to increase citizens’ perception of risk through educational activities and make specific locations less attractive through implementing crime prevention through environmental design (CPTED) strategies.
Additional strategies to target motor vehicle theft from a regional perspective proposed by this panel include:

- formally incorporating crime-reduction strategies in the Regional Comprehensive Plan;
- develop solutions that address the impact of the methamphetamine problem regionally;
- consider new methods that encourage greater access control of parking lots; and
- improving the system for reporting stolen vehicles.

JEFF TAYMAN
Department Director of Technical Services

Key Staff Contact: Cynthia Burke, (619) 699-1910; cbu@sandag.org
## Motor Vehicle Thefts by Jurisdiction
### San Diego Region, 2002 and 2003

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**SOURCE:** Criminal Justice Research Division, SANDAG; August 23, 2004
POSTING OF HIGH-RISK SEX OFFENDERS ON THE INTERNET

Introduction

The development of the Regional Sex Offender Information Management System, approved in the FY 05 Annual Work Program and presented to the Committee at the July 2004 meeting, has as one of its objectives the posting of high-risk sex offenders on the internet. ARJIS, in a partnership with the San Diego Sheriff’s Department, has completed requirements gathering, obtained legal opinions, and developed a prototype of the application to present to the Committee today.

Sgt. Kirby Beyer, San Diego Sheriff’s Department, will present the final proposal to post the region’s high-risk sex offenders on the internet, with a link to the regional sex offender pin map. His presentation includes responses to the questions asked at the July meeting and a review of the documentation provided to the Committee to address those issues. Sgt. Beyer will also demonstrate the prototype of the application.

Recommendation

The Committee is being asked today to approve: (1) the criteria for the posting of a high-risk offender; (2) the process for ongoing updates by each agency; and (3) audit requirements. The Committee is also asked to recommend approval to the PSC to implement the application.

Discussion

There are currently 34 high-risk sex offenders residing in San Diego County. Sex offenders are classified as “high-risk” when they have been convicted of multiple violent crimes, at least one of which was a violent sex crime. In addition, the sex offender must have been involved in specified criminal activity within the five years prior to the high-risk assessment, not including time in custody.

In a July 2003 report to the California Legislature, Attorney General Lockyear stated the United States Supreme Court had ruled that sex offender information can be shared via the internet to help prevent family members and loved ones from becoming victims of crimes.

According to the report from the Legislative Counsel of California, the internet release of high-risk sex offender data is allowed after meeting the following criteria:

- When the agency concludes it’s necessary to ensure public safety of a community within its jurisdiction, and;
- The agency has reasonably reached this conclusion for each individual.
In order to reach the conclusion to post each high-risk offender, additional criteria have been utilized by other agencies to assist in their justifications. These criteria include:

1. Offender Status  
2. Risk Zone  
3. Recent Police Contacts  
4. Prior Offenses  
5. Victim Preference  
6. Prior Violence  
7. Travel Outside Our City  
8. Registration History

Sgt. Beyer will discuss these criteria, and review the data collection form and associated tasks required by each agency prior to the posting of their agency’s offenders on the internet. Sgt. Beyer will also discuss the process for ensuring data accuracy and ongoing maintenance, as well as audit capabilities.

JEFF TAYMAN  
Department Director of Technical Services

Key Staff Contact: Pamela Scanlon, (619) 533-4204; pscanlon@arjis.org