PUBLIC SAFETY COMMITTEE RETREAT

Friday, October 8, 2004
12:00 – 4:00 p.m.
Marina Village Conference Center
Meeting Room E12
1936 Quivera Way
San Diego, CA

AGENDA HIGHLIGHTS

- OVERVIEW OF COMMITTEE AUTHORITY AND RESPONSIBILITIES
- COMMITTEE GOALS AND PRIORITIES

PLEASE TURN OFF CELL PHONES DURING THE RETREAT
Welcome to SANDAG! Members of the public may speak to the Public Safety Committee on any item at the time the Committee is considering the item. Please complete a Speaker’s Slip, which is located in the rear of the room and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications/Members' Comments. Speakers are limited to three minutes. The Public Safety Committee may take action on any item appearing on the agenda.

This agenda and related staff reports can be accessed at www.sandag.org under Public Safety Committee on SANDAG’s Web site. Public comments regarding the agenda can be forwarded to SANDAG via the e-mail comment form also available on the Web site. E-mail comments should be received no later than Noon, two days prior to the Public Safety Committee meeting.

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Directions to Marina Village Conference Center

Marina Village Conference Center
1936 Quivira Way
San Diego, CA 92109
619-222-1620

From Interstate 5:
Take the SEA WORLD DRIVE exit. From SEA WORLD DRIVE, take WEST MISSION BAY DRIVE on your right. When you see the large green sign that says QUIVIRA ROAD, get in the farthest left of the two left turn lanes. Turn left, go one very short block and turn left again. Drive about one half mile and MARINA VILLAGE will be on your right.

From Interstate 8:
Take the WEST MISSION BAY DRIVE exit to the right. You will be on INGRAHAM STREET for a short distance from which you will take the next exit marked WEST MISSION BAY DRIVE on your right. When you see the large green sign that says QUIVIRA ROAD, get in the farthest left of the two left turn lanes. Turn left, go one very short block and turn left again. Drive about one half mile and MARINA VILLAGE will be on your right.
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Where Do You See Public Safety in San Diego County in 2010?
How Can the Public Safety Committee Help Achieve That Vision?

1. WELCOME
Chair Padilla will welcome the group as lunch is served and will review the agenda for the day.

2. PUBLIC COMMENT/COMMUNICATIONS/MEMBER COMMENTS
Members of the public will have the opportunity to address the Public Safety Committee on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each. Committee members also may provide information and announcements under this agenda item.

+3. OVERVIEW OF PUBLIC SAFETY COMMITTEE AUTHORITY AND RESPONSIBILITIES (pp. 4-5)
Julie Wiley, SANDAG’s Deputy General Counsel, will share information about the Public Safety Committee’s authority and responsibilities during lunch.

4. INTRODUCTIONS
Garry Bonelli, SANDAG’s Director of Communication, will facilitate this introduction activity by asking members to describe how they got involved in public safety.

+5. PUBLIC SAFETY COMMITTEE GOALS AND PRIORITIES (pp. 6-7)
The Committee will review the current work program, budget, and mission statements for ARJIS and Criminal Justice Research, and discuss where they see public safety in the region in 2010, and how the Committee can help achieve that vision.

6. NEXT STEPS/ADJOURNMENT
Chair Padilla will summarize the afternoon’s discussions and will finalize the next steps the Public Safety Committee will take. The next meeting of the Public Safety Committee is scheduled for Friday, November 5, 2004 from 1:30 to 3:00 p.m. at SANDAG.

+ next to an agenda item indicates an attachment
PUBLIC SAFETY COMMITTEE
2004 RETREAT

EXTENT OF ARJIS AUTONOMY

Just as the SANDAG Board serves as the Regional Transportation Commission (RTC) and the RTC has separate powers and technically exists as a separate legal entity, the governing board of the joint powers agency known as ARJIS also serves as SANDAG’s Public Safety Committee (PSC) and technically is a legal entity separate and apart from SANDAG with powers and responsibilities that are independent of its board’s role as the PSC.

Practically speaking, when the ARJIS governing board sits as the PSC it functions like SANDAG’s four other Policy Advisory Committees (PACs). There are some distinctions, however, between the PSC and the other PACs that result from ARJIS’s status as a separate legal entity. This is because unlike the other PACs, the ARJIS governing board has ultimate decision making authority for matters that were not delegated to SANDAG as the “Administrative Member” of the ARJIS joint powers agency.

As the Administrative Member, SANDAG exercises extensive control over ARJIS. The joint powers agreement provides that ARJIS shall be governed by the terms of the joint powers agreement, by any policies passed and adopted by the ARJIS governing board, and by the statutes, rules, regulations, policies and procedures that govern SANDAG. The agreement further provides for ARJIS’s delegation of its powers to contract, hire staff, and to sue and be sued to SANDAG. It also delegates ARJIS’s finance and accounting responsibilities to SANDAG.

The powers delegated to SANDAG are broad, but not necessarily exhaustive. ARJIS still potentially has authority to act independently of the SANDAG Board in instances where it has not specifically delegated authority to SANDAG. For example, ARJIS could have its own legislative program. This does not mean it has to have a separate legislative program from SANDAG’s or that this would make sense from a political or efficiency standpoint, it just means that it would be possible. Additionally, the PSC could take a position on legislation that affects ARJIS without going to the SANDAG Board for approval. The PSC would, however, have to represent its position on ARJIS letterhead with a signatory using an ARJIS title.

The extent of ARJIS/PSC’s autonomy will have to be analyzed on a case by case basis as new issues arise. The ARJIS joint powers agreement does state that, “All powers of the ARJIS shall be exercised by the SANDAG Board of Directors.” In other words, anything the ARJIS governing board can do, the SANDAG Board can do. Staff recommends that whenever the ARJIS governing board is considering whether it can act independently of the SANDAG Board on a particular matter for the first time, there should first be a well-thought-out discussion between SANDAG and ARJIS members/staff to ensure the programs and goals of the two entities are not in conflict.

There is one other issue to keep in mind in this analysis. That is the ARJIS Board membership overlaps with that of PSC, but the responsibilities do not. When sitting as the PSC and considering action on an item that concerns SANDAG’s Criminal Justice Division or a matter not under ARJIS’ purview, the PSC cannot act independently - it will have to go to the SANDAG Board for final action.
ARJIS GOVERNING BOARD MEMBERSHIP

Section 7 of the ARJIS joint powers agreement states the following with regard to membership:

a. Public Agencies (Voting): The Public Agencies shall be represented by four elected officials selected from each of the four subregions defined in the SANDAG Bylaws, one elected official selected by the City of San Diego, and one elected official selected from the County of San Diego. All six of the Public Agency representatives must be SANDAG Board Members or alternates and shall represent SANDAG. Each Public Agency that has selected a representative to serve on the PSC must be a member in good standing with all dues fully paid to ARJIS in order to participate on the PSC.

b. Associate Members (Voting): One person selected by the County Sheriff, one person selected by the State public safety agencies, one person selected from the Regional Homeland Security Committee, and 2 persons selected by the County Chiefs & Sheriffs Association. The number and representation of Associate Members may be modified by a SANDAG Board action amending SANDAG Board Policy.

c. Advisory Members (Non-voting) Two persons selected by the Federal public safety agencies, one person selected from the San Diego County District Attorney’s or Probation Department Offices, and one person selected by the courts. The number and representation of Advisory Members may be modified by SANDAG Board action amending SANDAG Board Policy.

Based on the last sentence in subsections b and c, the number and representation of Associate Members and Advisory Members can be modified by amending SANDAG Board Policy. Any change to the number or representation of the Public Agencies, however, would require an amendment to the joint powers agreement.
SANDAG’S FY 2005 PUBLIC SAFETY WORK PROGRAM AND BUDGET

- SANDAG’s FY 2005 public safety work program objectives and initiatives reflect a balance between priorities, mandates, and available funding.

- The public safety budget for FY 2005 is approximately $6.1 million; ARJIS accounts for 80 percent of that total.

- ARJIS assessments and user connection fees have not been raised since 2001 and Criminal Justice Research assessments have not been raised since 2002. These revenue sources supply 70 percent of the Public Safety budget.

Criminal Justice Research Division (CJRD)

- The Criminal Justice Clearinghouse receives $170,000 from member assessments, representing 14 percent of their $1.25 million FY 2005 budget.

- The mostly self-funded CJRD distinguishes it from other SANDAG functions that rely heavily on transportation dollars.

- The Clearinghouse supports criminal justice planning and policymaking by compiling, analyzing, and reporting on crime trends.

- Fourteen Criminal Justice Research evaluations are included in the FY 2005 work program and focus on juvenile delinquency prevention, prisoner reentry, Hepatitis and HIV prevention, and gun violence.

Automated Regional Justice Information Systems (ARJIS)

- Eighty-five percent of ARJIS’ FY 2005 budget of $4.86 million comes from member assessments ($2.0 million) and user and connectivity fees ($2.1 million).

- The rest of the ARJIS budget includes federal grants supporting crime mapping, implementing crime analysis systems (COPLINK), and providing public safety officials working at the border real time access to critical information (Border Safe).

- Other key ARJIS initiatives include researching and preparing a proposal to perform a multi-million dollar upgrade to ARJIS legacy hardware and applications, and implementing a Regional Sex Offender Information Management System.
WHAT ARE THE KEY ELEMENTS OF A MISSION STATEMENT FOR THE PUBLIC SAFETY COMMITTEE?

A Public Safety Committee description was created by staff for use on the Committee Web page. Both ARJIS and the Criminal Justice Research Division currently have vision/mission statements. The ARJIS vision was drafted by the Chiefs/Sheriff’s Management Committee and approved by the ARJIS Board and SANDAG/ARJIS Consolidation Committee. The Criminal Justice Division’s mission statement was developed collaboratively by division staff.

Public Safety Committee Description

The Public Safety Committee advises the SANDAG Board of directors on major policy-level matters related to public safety. Composed of both elected officials and public safety representatives, the goals of the group include improving the quality of life in the region by promoting public safety and justice through collaboration, information sharing, effective technology, and objective monitoring and assessment.

ARJIS Vision Statement

We are internationally recognized for leadership, collaboration, information sharing, and regional acquisition of effective information technology. We use community partnerships and regional information technology to address and anticipate public safety issues and to improve quality of life.

Criminal Justice Research Mission Statement

To promote public safety and justice by informing citizens, practitioners, and policymakers through objective monitoring, accountability, and assessment.