PUBLIC SAFETY COMMITTEE

Friday, July 9, 2004
1:30 – 3:00 p.m.
SANDAG
401 B Street, 7th Floor Conference Room
San Diego, CA

AGENDA HIGHLIGHTS

• SAN DIEGO REGIONAL SEX OFFENDER INFORMATION MANAGEMENT SYSTEM

• COOPERATIVE AGREEMENT WITH CAPITAL WIRELESS INTEGRATED NETWORK (CAPWIN)

• ADDING ADVISORY MEMBERS TO THE PUBLIC SAFETY COMMITTEE

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1. ROLL CALL

+2. APPROVAL OF MAY 14, 2004 MEETING MINUTES (pp. 5-8)  APPROVE

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Members of the public will have the opportunity to address the Public Safety Committee on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each. Committee members also may provide information and announcements under this agenda item.

REPORTS

4. REPORT FROM CHIEFS/SHERIFF’S MANAGEMENT COMMITTEE (Chief Davis)  INFORMATION

Chief Davis will report on the July 7, 2004, meeting of the Chiefs/Sheriff’s Management Committee.

+5. SAN DIEGO REGIONAL SEX OFFENDER INFORMATION MANAGEMENT SYSTEM (Pam Scanlon) (pp. 9-10)  APPROVE

A panel of subject matter experts will present an overview of the San Diego regional sex offender information management system, which is being funded by federal grants awarded to the County Probation Department. The main objective of this system is to enhance the management of sex offenders by providing cross-jurisdictional, accurate, and timely information on sex offenders in the San Diego region. The role of ARJIS in this effort is to furnish data, set standards, and provide oversight. The Chiefs/Sheriff’s Management Committee recommends that the Public Safety Committee approve the objectives of the regional sex offender information management system.

+6. COOPERATIVE AGREEMENT WITH CAPITAL WIRELESS INTEGRATED NETWORK (CAPWIN) (Pam Scanlon) (pp. 11-12)  APPROVE

CAPWIN is a partnership between the states of Maryland and Virginia and the District of Columbia to integrate transportation and public safety data and voice communications systems through a wireless network. Executive CAPWIN staff will brief the committee on this project and discuss the proposed establishment of a cooperative agreement between ARJIS and CAPWIN. The committee is being asked to direct staff to develop a cooperative agreement with CAPWIN for signature by the chairs of the Public Safety Committee and CAPWIN.
7. ADDING ADVISORY MEMBERS TO THE PUBLIC SAFETY COMMITTEE (Chair Padilla)

At the March 12, 2004, meeting of the Public Safety Committee, the suggestion was made to add an advisory (non-voting) member from Mexico to the Committee. The Public Safety Committee is being asked to further discuss the inclusion of additional advisory members.

8. UPCOMING MEETINGS

The next meeting of the Public Safety Committee is scheduled for August 13, 2004, at 1:30 p.m.

9. ADJOURNMENT

*next to an agenda item indicates an attachment
San Diego Association of Governments

PUBLIC SAFETY COMMITTEE

July 9, 2004

AGENDA ITEM NO.: 2

Action Requested: APPROVE

PUBLIC SAFETY COMMITTEE DISCUSSION AND ACTIONS
Meeting of May 14, 2004

1. ROLL CALL

In accordance with Roberts Rules of Order, with a quorum present, upon a motion by Chief William Lansdowne (County Chiefs'/Sheriff’s Association) and a second by Chief Probation Officer Vincent Iaria (County Public Safety), the Public Safety Committee (PSC) appointed Chief Jim Davis (County Chiefs'/Sheriff’s Association) as Chair Pro Tem for this meeting because the Chair and Vice Chair were absent as a SANDAG Board meeting ran past its anticipated schedule. The regularly scheduled meeting of the PSC was called to order by Chair Pro Tem Davis at 1:45 p.m. Other members and alternates in attendance were Charles Lewis (City of San Diego); Ron Newman (Primary) and Morris Vance (alternate), North County Inland); Pam Slater-Price (County of San Diego); Steve Lykins (alternate - State Public Safety); and William Lansdowne (County Chiefs'/Sheriff’s Association). An Advisory member in attendance was Vincent Iaria (County Probation).

2. APPROVAL OF MARCH 12, 2004 MEETING MINUTES

Upon a motion by Councilmember Ron Newman (North County Inland) and a second by Councilmember Charles Lewis (City of San Diego), the PSC unanimously approved the minutes of March 12, 2004.

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Barbara J. Winton, a private citizen living in downtown San Diego, provided a handout and asked the Committee to consider lighted trolley stops and parking facilities that are fenced and staffed during trolley hours plus one hour (one-half hour before and one-half hour after the last trolley).

REPORTS

4. REPORT FROM CHIEFS'/SHERIFF’S MANAGEMENT COMMITTEE (INFORMATION/POSSIBLE ACTION)

Chair Pro Tem Davis stated the Chiefs'/Sheriff’s Management Committee met on May 5, 2004. At this meeting, Special Agent in Charge Mike Turn, Immigration and Customs Enforcement (ICE), provided an overview of Operation Predator, an initiative designed to protect young people from child pornographers, alien smugglers, human traffickers, and other predatory criminals.
Also at the May meeting, staff gave an overview on an ADAM project that involved interviewing female ADAM arrestees about domestic violence victimization. The purpose of ADAM is to determine if there is a nexus between drug use and crime, identify drug use trends, and examine the characteristics of arrestees and their patterns of drug use. Chair Pro Tem Davis stated it was interesting that domestic violence victims who used methamphetamine were more likely to receive medical treatment and more likely to report injuries. He noted this type of information can help law enforcement use resources more effectively and better identify and understand important trends.

The final agenda item on the May Management Committee agenda was the update on the San Diego Data Processing Corporation (SDDPC). Staff provided a copy of the memo distributed at this meeting and gave a brief update. The dissolution of SDDPC is scheduled to be heard by the City of San Diego City Council in June or July 2004. If approved, it is anticipated the effort will take approximately two years to complete. Staff has met with the Chief Information Officer (CIO) of the City of San Diego and Chief William Lansdowne to discuss the City Manager’s report and its implication to ARJIS. Both the City CIO and SDDPC have assured ARJIS a continued high priority-level of support and services during this transition stage. Staff noted that ARJIS is in good condition, having recently completed a thorough reorganization of the mainframe and upgrade of all other ARJIS database and system hardware and software. Staff has also notified ARJIS legal counsel, Gray Cary, of the recent events.

Staff noted the proposed transition of Information Technology (IT) responsibilities provides an opportunity to research, evaluate, and competitively acquire IT services. It is anticipated that certain services will be outsourced while in-house staff will support other services. The recent consolidation with SANDAG could provide other options for leveraging certain IT services. Over the next several months, the ARJIS Business and Technical Committees will assist in preparing an initial inventory of services and equipment with possible options for transitioning those services.

Action Taken: Upon a motion by Chief Probation Officer Vincent Iaria and a second by Supervisor Pam Slater-Price (County of San Diego), the PSC unanimously approved sending the memo that details the status of SDDPC re-organization to the ARJIS member agencies.

5. PUBLIC SAFETY INFORMATION IN THE FIELD (INFORMATION/POSSIBLE ACTION)

Staff presented a PowerPoint show regarding the ARJIS Personal Digital Assistants (PDA) Pilot Program. This ARJIS Project is funded by the National Institute of Justice (NIJ) and utilizes PDAs to give officers in the field access to 12 databases containing public safety information. ARJIS has 30 testers from 10 agencies using the PDAs. Part of the project involves evaluating the speed, coverage, reliability, and cost and billing issues for three different service providers (AT&T, Verizon, and Sprint). Users are providing valuable input of what works, what data are useful, and who are the best candidates for these devices. At the conclusion of the PowerPoint, two of the testers (Senior Patrol Agent Mike Riches and Chula Vista Police Agent Steve Guthrie) shared personal anecdotes regarding their experiences with the units, their strong support for making this information available in the field, and the value and utility of the PDAs.

The PDA device costs $710 and unlimited service costs $47 per month. The security infrastructure is $600 - $1,200 a month per carrier and will be shared by the ARJIS member...
agencies, instead of each agency negotiating and paying on their own. Throughout the remainder of the calendar year, ARJIS will deploy 50 additional PDAs, which are funded by a BorderSafe grant. ARJIS will test new hardware, digital cameras as an add-on feature, and monitor and test other technologies. In December 2004, a final report will document the project findings and recommendations for production, an equitable billing plan, and help desk support. In early 2005, ARJIS plans to initiate rollout to the agencies.

Councilmember Charles Lewis inquired about how long it takes to get up to speed to use the PDA. Agent Riches stated the application is simple, user friendly, and easy to learn.

Supervisor Pam Slater-Price asked if these would be used in place of vehicle laptops or used in tandem.

Chair Pro Tem Davis commented that there are a variety of operational differences between agencies. There is not a single fit for everyone. Agencies are evaluating and comparing laptops, PDAs, and Tablet PCs.

Chief William Lansdowne inquired about the durability of the units. Both presenters felt they were very functional and could be brought into the field without a problem. Staff noted that if a unit was lost, it could be disconnected from ARJIS. Security measures are in place so the ARJIS data cannot be compromised or inappropriately accessed.

Mayor Morris Vance (North County Inland) asked about coverage. The presenters noted they have excellent coverage within San Diego County.

Councilmember Ron Newman asked about charging the unit and how long a charge would last. The agents noted that they are very reliable and, depending on the model, have lasted up to three weeks.

Staff asked how helpful it was to access photos. The agents noted this function is extremely helpful and staff noted having access to DMV photos is a high priority.

Councilmember Ron Newman asked about officer safety in the field while using the PDA and suggested that guidelines be shared with officers working alone. The presenters noted that safety may be increased because they are able to keep an eye on the suspect while using it.

Staff noted that officers have commented that the PDA returns responses usually much faster than radio communications.

Supervisor Pam Slater-Price asked if the PDA has a card reader to scan licenses. Staff advised that they are looking into this as an enhancement, and there is also an infrared reader on the unit.

6. ANNUAL 2003 CRIME REPORT (INFORMATION/POSSIBLE ACTION)

Staff did a PowerPoint presentation on the 2003 Crime Report. These reports are produced on an annual basis and include statistics on Part I and Part II crimes reported to law enforcement for the entire region.
In 2003, the region’s violent crime rate continued to decline (because of assaults going down). However, homicide increased a greater percentage than other violent crimes. The region’s property crime rate continued to increase for the third year. Motor vehicle crimes increased a greater percentage than other property crimes.

Staff suggested that having a panel on the issue of motor vehicle theft and innovative ways to address this problem and target offenders as a future PSC agenda item. Chair Pro Tem Davis commented that another issue would be how the courts treat auto theft.

7. DRAFT FY 2005 CRIMINAL JUSTICE RESEARCH DIVISION AND ARJIS WORK PROGRAM AND BUDGET (RECOMMEND)

Staff stated the two public safety programs combined have a FY 2005 budget of $6.1 million. ARJIS member assessments and user and connection fees represent 70 percent of the budget. Most of ARJIS funding comes from member assessments and user fees, while the majority of the Criminal Justice budget comes from grants. Staff noted that the Criminal Justice member assessments have not changed since 2002 and ARJIS member assessments and user fees have not changed since 2001.

ARJIS has $735,000 in grants this year for crime mapping, COPLINK, and BorderSafe programs. Highlights of the FY 2005 ARJIS work program are migrating ARJISNET to new technologies, implementing a regional sex offender registry system, enhancing crime-mapping capabilities, implementing a new multi-state crime analysis system (COPLINK), and providing handheld PDAs to public safety officials (BorderSafe).

Staff described FY 2005 Criminal Justice projects that focus on juvenile delinquency prevention, prisoner reentry, hepatitis and HIV prevention programs, and youth gun violence.

Action Taken: Upon a motion by Councilmember Charles Lewis and a second by Chief William Lansdowne, the PSC voted unanimously to recommend the inclusion of the Criminal Justice Research Division and ARJIS work program and budget into the SANDAG work program and budget to be approved by the SANDAG Board of Directors in June 2004.

8. UPCOMING MEETINGS

The next meeting will be held on Friday, June 11, 2004, at 1:30 p.m.

9. ADJOURNMENT

Chair Pro Tem Davis adjourned the meeting at 2:44 p.m.

JEFF TAYMAN
Director of Technical Services

Key Staff Contacts: Pam Scanlon, (619) 699-6971; psc@sandag.org
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SAN DIEGO REGIONAL SEX OFFENDER INFORMATION MANAGEMENT SYSTEM

Introduction

Throughout San Diego County, individual law enforcement agencies have independent efforts under way to register and manage their sex offenders. There is no integrated, cross-organizational system to track offenders through the numerous contacts or related incidents they are involved in. The following requirements have been identified by the justice agencies responsible for sex offender management:

- Law enforcement needs to know when offenders are out of compliance with registration requirements (proactive law enforcement alerts)
- Law enforcement needs to identify offenders under supervision who may pose a greater risk to society
- Courts, Probation, and Parole need to know whether offenders are attending treatment
- Any new system must assist in collecting more accurate data for eventual push to external systems, thereby increasing data integrity

The San Diego regional sex offender information management system project was initiated to address these requirements. The proposed role of ARJIS in this effort would be to furnish data, set standards, and provide project oversight. On March 3, 2004, the Chiefs'/Sheriff’s Management Committee approved going forward with the sex offender information management project. The estimated development time for the project is six months, with the expected rollout at the end of calendar year 2004.

The seven objectives of the regional sex offender information management system are to:

- Create an information sharing system that is integrated and cross-organizational
- Create a system that tracks sex offenders and levels of compliance/risk
- Standardize data collection efforts
- Improve accuracy of data (regionally and statewide)
- Streamline and improve communications with all agency participants
- Direct one-stop access to historical offender information
- Collaborate with existing data sources to link and share information

Recommendation

The Public Safety Committee is being asked to approve the seven objectives of the sex offender information management project.
Discussion

The San Diego Sex Offender Management Council (SOMC) was created in 2001 following the award of a grant from the Office of Justice Programs (OJP) to the San Diego County Probation Department. These federal monies support the development and implementation of comprehensive, collaborative, and effective approaches to managing sex offenders under community supervision, thus enhancing public safety and preventing further victimization. Through SOMC, San Diego has assembled many organizations dedicated to improve sex offender management, which include law enforcement, probation, parole, victims advocates, offender treatment providers, polygraph examiners, courts, military, and legal representatives (district attorney, city attorney, and public defender).

The goals of the grant include:

- Establish the Sex Offender Management Council
- Standardize data collection
- Educate community leaders and policy makers
- Explore funding sources for future development
- Establish committees to develop standards of practice

One of the several committees formed under SOMC was the Information Technology (IT) Committee. The IT Committee met with all justice agencies in the region that have responsibility for sex offenders and identified the following major components of the regional sex offender information management system:

- Allow law enforcement agencies to register and manage their offenders
- Systemwide protocols enforced on sex offender registration information
- Automatic data transfers to California Department of Justice (DOJ) to meet state mandates
- Automatic data transfer to ARJIS to populate the regional sex offender map
- Links to probation, parole, and treatment providers to better track offender compliance and better assess offender risk
- Allows law enforcement to report sex offender contacts directly to the probation and parole departments

San Diego County is a leader in sex offender management and has created an excellent working relationship with all involved parties to better safeguard our communities. With the creation of this new system, San Diego will continue its leadership role in implementing innovative methods and systems to better manage our dangerous offenders and provide the public vital information to help ensure their safety.

JEFF TAYMAN
Director of Technical Services

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AGENDA ITEM NO.: 6

Action Requested: APPROVE

COOPERATIVE AGREEMENT WITH CAPITAL WIRELESS INTEGRATED NETWORK (CAPWIN)

Introduction

The Capital Wireless Information Network (CAPWIN) is a partnership between the states of Maryland and Virginia and the District of Columbia to integrate transportation and public safety data and voice communications systems through a wireless network. The goal of CAPWIN is to create a system that will allow any agency, from any discipline and any jurisdiction, to be able to connect to each other through a common message gateway.

Executive CAPWIN staff will brief the committee and discuss the proposed establishment of a cooperative agreement between ARJIS and CAPWIN. The agreement as envisioned by CAPWIN would enable the parties to share lessons learned, processes, and technology advancements through joint technology pilot implementations; identify alternatives for the development of a secure public safety and transportation information network; and develop model agreements and best practices that can be used throughout the United States.

A partnership between ARJIS and CAPWIN would leverage the development of public safety applications that have national visibility and impact. The CAPWIN Executive Committee and Public Safety Committee working together have the potential to influence critical issues such as privacy policy, develop a national strategy and standards for information sharing, and increase funding opportunities.

Recommendation

It is recommended that the committee direct staff to develop a cooperative agreement with CAPWIN for signature by the Chairs of the Public Safety Committee and CAPWIN.

Discussion

The CAPWIN project arose from a recognized need for interoperability and enhanced communication between the many public safety and transportation agencies within the greater Washington, D.C., metropolitan area. Several significant incidents occurring on the Capital Beltway, the Woodrow Wilson Bridge, and the Beltway/Interstate 95 interchanges required the combined response of law enforcement, fire/EMS, HazMat, and transportation agencies. During debriefings and after incident roundtables, the issue of lack of communication, both voice and data, between agencies was vigorously discussed and a need to explore solutions was underscored. From these incidents, a partnership was formed between Maryland, Virginia, Washington, D.C., and the federal government, including the Departments of Transportation and Justice.

From a public safety perspective, the benefits of an interoperability project such as CAPWIN are tremendous. These benefits include the ability to quickly resolve public safety issues and thereby reduce secondary incidents; reduce the time spent investigating incidents and thereby increase
productivity; increase safety through access to real-time information that public safety officials may not normally be able to access; reduce redundancy; and provide an electronic record of an incident/event that can be used in post-incident debriefing or reporting procedures.

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