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Stakeholders Working Group (SWG)**

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Executive Director, **SANDAG**



JOINT MEETING BETWEEN THE REGIONAL PLANNING COMMITTEE AND THE TECHNICAL AND STAKEHOLDERS WORKING GROUPS

Monday, May 24, 2004

9:30 a.m. – 12 noon

Silver Room, San Diego Concourse*

202 C Street, Second Floor

San Diego, CA 92101

AGENDA HIGHLIGHTS

- **KEY CHANGES TO DRAFT REGIONAL COMPREHENSIVE PLAN**
- **KEY COMMENTS ON DRAFT ENVIRONMENTAL IMPACT REPORT (EIR)**
- **REVISED DRAFT REGIONAL COMPREHENSIVE PLAN**

** PLEASE NOTE CHANGE OF MEETING LOCATION – INFORMATION PROVIDED ON REVERSE. REFRESHMENTS WILL BE PROVIDED.*

REGIONAL PLANNING COMMITTEE MISSION STATEMENT

The Regional Planning Committee provides oversight for the preparation and implementation of the Regional Comprehensive Plan that is based on the local general plans and regional plans and addresses interregional issues with surrounding counties and Mexico. The components of the plan include: transportation, housing, environment (shoreline, air quality, water quality, habitat), economy, borders, regional infrastructure needs and financing, and land use and design components of the regional growth management strategy.

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Welcome to the joint meeting of SANDAG's Regional Planning Committee, the Regional Planning Technical Working Group, and the Regional Planning Stakeholders Working Group! Members of the public may speak to the Committee or Working Groups on any item at the time the item is being considered. Please complete a Speaker's Slip which is located in the rear of the room and then present the slip to staff. Also, members of the public are invited to address the Committee and Working Groups on any issue under the agenda item entitled Public Comments/Communications/Members' Comments. Speakers are limited to three minutes. The Regional Planning Committee and Working Groups may take action on any item appearing on the agenda.

This agenda and related staff reports can be accessed at www.sandag.org/rcp under Regional Planning Committee on SANDAG's Web site. Public comments regarding the agenda can be forwarded to SANDAG via the e-mail comment form also available on the Web site. E-mail comments should be received no later than Noon, two days prior to the Regional Planning Committee meeting.

In compliance with the Americans with Disabilities Act (ADA), SANDAG will accommodate persons who require assistance in order to participate in SANDAG meetings. If such assistance is required, please contact SANDAG at (619) 699-1900 at least 72 hours in advance of the meeting. To request this document or related reports in an alternative format, please call (619) 699-1900, (619) 699-1904 (TTY), or fax (619) 699-1905.

*The San Diego Concourse is accessible by public transit. For additional information, please visit www.sdccc.org/Concourse
Phone 1-800-COMMUTE or see www.sdcommute.com for route information.*

Parking instructions

Please note that parking will *not* be validated by the City of San Diego. Although Committee and Working Group members are encouraged to take public transit to the meeting, parking is available at the SANDAG offices (401 B Street) and will be validated by SANDAG. Signage providing directions from SANDAG to the Silver Room will be posted. Additionally, SANDAG staff will be available to direct Committee and Working Group members to the Silver Room.

A shuttle will be provided to and from the Silver Room for people who require assistance. To make arrangements for the shuttle please contact Caroline Tanner, SANDAG staff, at (619) 699-6961 or cta@sandag.org within 24 hours of the meeting.

JOINT MEETING BETWEEN THE REGIONAL PLANNING COMMITTEE, AND THE STAKEHOLDERS AND TECHNICAL WORKING GROUPS

Monday, May 24, 2004

ITEM #		RECOMMENDATION
1.	<p data-bbox="211 493 1185 598">WELCOME AND INTRODUCTIONS (Mayor Lori Holt Pfeiler, Chair, Regional Planning Committee; Patty Davis, Chair of the Stakeholders Working Group; and Gail Goldberg, Chair of the Technical Working Group)</p> <p data-bbox="211 640 1185 777">Welcome to this Joint Meeting among the Regional Planning Committee, the Regional Planning Technical Working Group, and the Regional Planning Stakeholders Working Group. The Chairs will provide opening remarks and self-introductions will be conducted.</p>	INFORMATION
2.	<p data-bbox="211 819 1185 850">PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS</p> <p data-bbox="211 892 1185 1029">Members of the public will have the opportunity to address the Regional Planning Committee and its Working Groups on any issue within their jurisdiction. Speakers are limited to three minutes each. This item also is an opportunity for Regional Planning Committee and Working Group members to make comments or announcements.</p>	
REPORTS		
+ 3.	<p data-bbox="211 1176 1185 1281">SUMMARY OF KEY CHANGES TO DRAFT REGIONAL COMPREHENSIVE PLAN (RCP) (Mayor Lori Holt Pfeiler, Chair, Regional Planning Committee; Carolina Gregor, Staff) (pp. 5-10)</p> <p data-bbox="211 1323 1185 1491">Based on direction from the Regional Planning Committee, input from the Regional Planning Technical and Stakeholders Working Groups, and comments received from the public, a number of changes have been made to the draft RCP. The attached report summarizes key changes made to the document and major comments received on the draft RCP.</p>	INFORMATION
4.	<p data-bbox="211 1533 1185 1606">SUMMARY OF KEY COMMENTS RECEIVED ON DRAFT ENVIRONMENTAL IMPACT REPORT (EIR) (Rob Rundle)</p> <p data-bbox="211 1648 1185 1738">The public comment period on the draft Environmental Impact Report (EIR) for the RCP closed on May 13, 2004. A verbal report will be made summarizing key comments received on the draft document.</p>	INFORMATION

- + 5. REVISED WORKING DRAFT OF THE REGIONAL COMPREHENSIVE PLAN (RCP) AND COMMITTEE/WORKING GROUP READING ASSIGNMENTS (Mayor Lori Holt Pfeiler, Chair, Regional Planning Committee; Patty Davis, Chair of the Stakeholders Working Group; and Gail Goldberg, Chair of the Technical Working Group) (pp. 11-12) RECOMMEND APPROVAL

A revised version of the draft RCP is available on the SANDAG Web site at www.sandag.org/RCP_Revised_Draft. Enclosed is a report assigning chapters to Committee and Working Group members for review. Members are requested to discuss the revised working draft and recommend approval to the SANDAG Board of Directors for their June 25, 2004 meeting, providing flexibility for staff to make additional refinements based on comments from today's meeting, responses to comments on the draft EIR, and other minor changes, as necessary.

6. UPCOMING MEETINGS INFORMATION

Regional Planning Committee: The next Regional Planning Committee meeting is scheduled for Friday, June 4, 2004 from 12 noon – 2 p.m. at SANDAG.

Technical and Stakeholders Working Groups: A joint meeting among the TWG, the SWG, and Regional Housing Task Force is scheduled on Thursday, June 10, 2004 from 1:15 – 3:15 p.m. (in the place of the regularly-scheduled TWG meeting) to make a recommendation to the Regional Planning Committee on the Regional Housing Needs Assessment (RHNA). Additionally, the SWG is invited to meet on Thursday, June 10, 2004 from 11:45 a.m. – 1:15 p.m. prior to the joint meeting to discuss ideas for its future role and other topics, as necessary. As a result, the Tuesday, June 8, 2004 SWG meeting is cancelled.

7. ADJOURNMENT

+ next to an agenda item indicates an attachment

REGIONAL PLANNING COMMITTEE

May 24, 2004

AGENDA ITEM NO.: **3**

Action Requested: INFORMATION

SUMMARY OF KEY CHANGES TO DRAFT REGIONAL COMPREHENSIVE PLAN (RCP)

Introduction

Over the past two years, the Regional Planning Committee, the Regional Planning Technical and Stakeholders Working Groups, the Cities/County Transportation Advisory Committee (CTAC), community based organizations, and others have worked together to prepare the draft Regional Comprehensive Plan (RCP).

Last December, SANDAG accepted the draft RCP for public review and comment. The most recent round of public participation and outreach efforts resulted in the submission of over 700 comments on the draft RCP. Those comments, as well as direction and input from the Regional Planning Committee, the Technical and Stakeholders Working Groups, and CTAC have led to corresponding changes and refinements to the plan, strengthening and enhancing the document as a whole. The revised working draft RCP reflects the most recent round of changes.

This report summarizes the key changes proposed by SANDAG staff to the revised draft RCP. The report also summarizes public comments received, but not incorporated into the revised draft RCP. In June 2004, the Board will be asked to certify the final Environmental Impact Report (EIR) and adopt the final RCP.

Discussion

Overall, no fundamental changes in policy direction are being proposed by SANDAG staff to the draft RCP. Key recommendations contained in the original draft RCP that remain in the revised working draft include:

- Focusing future population and job growth away from rural areas and closer to existing and planned job centers and public facilities;
- Directing transportation facility improvements and other infrastructure resources toward smart growth opportunity areas;
- Increasing mobility and transportation choices;
- Meeting our housing needs;
- Protecting and enhancing our environment;
- Collaborating with our surrounding areas and tribal governments within the region to proactively address border-related issues;

- Recognizing the importance of social equity and environmental justice in the planning process;
- Ensuring that new public facilities and infrastructure networks are built concurrently with development; and
- Focusing on collaboration and incentives as key implementation mechanisms.

While the major recommendations of the draft plan have remained constant, a number of additions, refinements, and clarifications are being proposed. Generally, the changes fall into two categories – those that were called for in the draft RCP in order to complete the final RCP, and those that resulted from technical clarifications or from comments submitted by the public. The key changes are described below.

Key Changes Based on Work called for in the Draft RCP

The draft RCP contained several chapters that indicated that additional work would be done between the release of the draft RCP and the adoption of the final RCP. These chapters included: Urban Form, Performance Monitoring, and Implementation. The following changes are being proposed by staff in these chapters to complete the additional work called for in the draft RCP. Over the past several months, the Regional Planning Committee and the Technical and Stakeholders Working Groups have been involved in reviewing and contributing to the proposed changes.

1. **Smart Growth Area Classification Matrix:** A matrix has been added to the Urban Form chapter that identifies the land use and transportation characteristics of existing and potential smart growth areas for seven distinct categories, ranging from the metropolitan center to town centers to rural village cores. The matrix will serve primarily as a guide in developing a concept map which will illustrate the locations of actual smart growth areas and potential smart growth opportunity areas throughout the region. The concept map will be used as the foundation for identifying locations that can compete for smart growth incentive funds. It should be noted that staff has been working with staff from the County of San Diego on potential additional refinements to the matrix. Pending discussions, additional changes may be presented to the Regional Planning Committee and the Working Groups for consideration.
2. **Principles for Developing Smart Growth Incentives.** Principles for developing criteria for smart growth incentive programs that implement the Regional Comprehensive Plan have been added to the Urban Form chapter.
3. **Guidelines for Strengthening Local and Regional Plans.** A table setting forth guidelines for strengthening local and regional plans has been added to the Implementation chapter. The guidelines will serve as a tool for local jurisdictions to consider where their local plans might better connect to the goals and policy objectives of the RCP at two levels: the entire planning area and the specific smart growth opportunity area.
4. **Subregional Planning and Implementation Framework.** Refinements have been made to the subregional planning and implementation framework of the Implementation chapter, calling for greater coordination with existing planning and implementation processes at the regional and local levels. The framework includes two types of subregional plans: (1) *corridor studies* that focus on major regional highway and transit improvements at the systems-level,

and (2) *subarea studies* that hone in on local and community improvements that support regional transportation investments. A new table has been added summarizing the main elements of the framework, including corridor studies, subarea studies, and project development and implementation activities.

5. **Strategic Initiatives.** A detailed set of Strategic Initiatives has been added to the Implementation chapter. The Strategic Initiatives provide a detailed work program for implementing the actions contained in the RCP -- identifying responsible implementing entities and specific timelines to ensure accountability.
6. **Performance Monitoring Baseline Report and Targets.** Annual and periodic performance indicators have been added to the Performance Monitoring chapter. Additionally, the chapter contains a commitment to set performance targets (short- and long-term numeric targets) after the release of the first monitoring report, scheduled for Fall 2004.

Other Changes Resulting from Technical Clarifications or from Comments by the Public

Other proposed changes, in addition to those described above, include the following refinements based on technical clarifications or public comments.

1. **Final 2030 Cities/County Forecast.** Last December, SANDAG approved the Final 2030 Cities/County Forecast. All forecast-related figures have been updated in the revised working draft RCP.
2. **Local Land Use Authority.** The revised draft RCP more clearly articulates that local cities and the County have, and will continue to retain, local land use authority.
3. **Housing Responsibilities.** The revised draft more clearly states that local jurisdictions within the region must provide enough homes to meet the housing demand created by projected job and population growth. It more clearly recognizes that if these homes are not built within our own region, they will be built in surrounding areas such as Riverside and Imperial Counties and Baja California. It calls for the region to take more responsibility for its own housing needs and address the difficult issues associated with additional growth. It also calls for placing many of those new homes in areas that are already urbanized and where infrastructure has already been built.
4. **Housing Element Law and Other Housing Items.** Information about current housing element law reform efforts has been added to the Housing chapter, along with a corresponding policy objective to increase the effectiveness of housing element law, creating a more meaningful housing allocation process. Also, a stronger link between housing and smart growth opportunity areas was incorporated, and information about green building techniques, nonprofit housing development, and the housing needs of military personnel and farmworkers, has been added.
5. **Natural Fire Ecology.** Text and policy objectives on natural fire ecology have been added to the Healthy Environment chapter, focusing on the relationship between urban areas, natural habitat conservation planning efforts, and fire management. New text clarifies that current habitat conservation plans include fire management plans to achieve biological resources goals

and hazard reduction for humans and their property. Current habitat conservation plans also call for fire management that is compatible with conservation of biological resources, including reducing fuel loads in areas where fire may threaten human safety or property, suppressing fires once they have started, and providing access of fire suppression equipment and personnel.

6. **Water Supply and Quality of Drinking Water.** A description of the recently approved Imperial Irrigation District (IID) Transfer Agreement has been added to the Public Facilities chapter. The IID Transfer allows the San Diego County Water Authority to purchase conserved Colorado River agricultural water from the Imperial Valley. Additionally, text has been added recognizing the impacts of urban development on our water resources, including drinking water, and actions have been added to protect local drinking water sources.
7. **Wastewater.** Information has been added to the Public Facilities chapter describing the connections between sewer systems and storm drain systems in the region, and clarifying the roles of sanitation districts, municipal water districts, and community service districts that provide wastewater services to various areas in the San Diego region. Actions have been added calling for an assessment of the effectiveness of local stormwater programs.
8. **Public Safety.** Language has been added to the Public Facilities chapter describing the creation of SANDAG's Public Safety Committee and its roles and responsibilities, including improving the quality of life in the region by promoting public safety and justice through collaboration, information sharing, effective technology, and objective monitoring and assessment.
9. **Tribal Governments.** Text has been added to the Borders chapter clarifying land ownership, territorial boundaries, land use authority and responsibilities, gaming issues, transportation needs, public facility needs, sovereignty, and other issues.
10. **I-15 Interregional Partnership Actions.** The recommended actions resulting from the I-15 Interregional Plan on jobs / housing, economic development, and long-range housing strategies have been added to the Borders chapter.
11. **Homeland Security.** An action has been added to the Borders chapter to pursue funding opportunities with partners in Imperial County and Mexico to encourage a comprehensive approach to Homeland Security which supports economic prosperity while respecting public safety in the Californias.

Additional Public Comments

A number of public comments received on the draft RCP requested that new topics be considered for inclusion in the final RCP. Many of the proposed topics were incorporated into the revised working draft RCP, as outlined above, but given time and resource constraints, several were not. The following is a list of topics included in the closing paragraph of the Implementation chapter, indicating consideration for inclusion in future updates of the RCP.

- Schools and smart growth
- Public safety chapter addressing fire control/prevention, fire protection facilities, and criminal justice / crime prevention issues

- Urban community forests
- Greater coordination with school, fire, sewer, and water districts and emergency personnel
- Archaeological and cultural resources
- Communication technology
- Agriculture, as related to our economy
- Noise pollution and mitigation issues

Other issues were raised by the public through the public comment period and at the third round of workshops that staff believes are better addressed in other documents or are beyond the scope of the RCP. These include:

- The negative effects of population growth and the need for education and promotion of family planning programs
- Systemic poverty as a major obstacle to regional economic growth
- Privatization of government services
- Creating opportunities for economic equality for all residents of the region
- Analysis of population-slowing methods used by other jurisdictions
- Recreational opportunities
- How to maintain natural patterns of temperature and rainfall (global warming)
- Providing credit to jurisdictions that host regional facilities
- Biosolids and associated issues, such as treatment requirements, land needed for storage, processing, etc.
- Countywide Quiet Zones for railways
- Replacement Airport Site
- Creation of a demonstration test line for a personal rapid transit system
- Identification of a dedicated source of revenue for storm water infrastructure

A matrix listing all public comments received on the draft RCP and SANDAG's corresponding responses will be available as part of the final RCP.

Proposed Additional Changes

In addition to the changes described in this report, Committee and Working Group members should note that several of the maps and images printed in black and white in the revised working draft will be printed in color in the final RCP. Members should also note that staff proposes an additional change which was not incorporated into the revised working draft in time for this meeting. The proposed change is to incorporate maps into the Urban Form chapter showing projected employment and population intensities in the San Diego region in the year 2030. Incorporation of these maps would provide additional context for the smart growth area classification matrix and for developing the smart growth concept map during the next fiscal year.

Finally, staff requests that the Regional Planning Committee and the Working Groups consider the flexibility needed to address comments received on the draft Environmental Impact Report (EIR), which is the subject of the next item on today's meeting agenda. In responding to comments on the draft EIR, staff may need to make additional refinements or clarifications to the final RCP. If any potential changes result in fundamental changes in policy direction, staff will call for a special meeting of the Regional Planning Committee, as necessary, to complete the final RCP.

BOB LEITER

Director of Land Use and Transportation Planning

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REGIONAL PLANNING COMMITTEE

May 24, 2004

AGENDA ITEM NO.: **5**

Action Requested: RECOMMEND APPROVAL

REVISED WORKING DRAFT OF THE REGIONAL COMPREHENSIVE PLAN (RCP) AND COMMITTEE/WORKING GROUP READING ASSIGNMENTS

Introduction

Over the past two years, the Regional Planning Committee and its Regional Planning Technical and Stakeholders Working Groups have spearheaded the preparation of the Regional Comprehensive Plan. Last December, the SANDAG Board of Directors accepted the draft RCP for public review and comment. The revised working draft of the Regional Comprehensive Plan reflects changes based on policy direction from the Committee, input from the Technical and Stakeholders Working Groups and the Cities/County Transportation Advisory Committee (CTAC), and comments received from the public over the past six months.

Recommendation

The Regional Planning Committee and its Working Groups are requested to review and comment on the revised working draft RCP, and recommend approval to the SANDAG Board of Directors for their June 25, 2004 meeting. It is requested that the recommendation include flexibility to incorporate additional changes based on discussion today by the Committee and its Working Groups, responses to comments on the draft EIR, and other minor refinements, as necessary. Additionally, an Executive Summary and a public participation appendix will be added before the final mail-out.

Discussion

Committee and Working Group Member Assignments

Regional Planning Committee Chair Lori Holt Pfeiler has requested that each Committee and Working Group member review at least two to three chapters prior to the meeting, as listed by last name in the table below. Committee and Working Group members are welcome to review additional chapters, but are requested to come prepared to discuss their assigned chapters.

ASSIGNMENTS

CHAPTER	COMMITTEE AND WORKING GROUP MEMBERS
Introduction	McCoy, Hall, Stockwell, Salisbury, Anderson, Witt, Apple
Our Regional Vision and Core Values	Pfeiler, Slater-Price, Barnum, Stepner, Putnam/ Richardson, Post, Backoff
Overview of the San Diego Region	Davis, Bond, Carter-Robert, Stepp, Grimm, Holder/Turner
Regional Policy and Planning Framework	Houlihan, Jones, Goldberg, Gatzke, Spehn, Witt, Sandoval
Urban Form	Horn, Williams, Jones, Goldberg, Anderson, Bonomo, Fritz, Pryor/ Vokac, Larkins, Murphy
Transportation	Druker, Slater-Price, Orso-Delgado, Gatzke, Hollander, Sandoval, Larkins, Backoff
Housing	Horn, Houlihan, Scott, Hollander, Apple, Williford
Healthy Environment	Davis, Pfeiler, Baker, Bonomo, Tucker, Gilbert, Fritz
Economic Prosperity	Madaffer, McCoy, Van Dierendonck, Holder/Turner, Fritz, Kleeman
Public Facilities	Williams, Bond, Carter-Robert, Van Dierendonck, Hom, Chase, Griffin, Wade
Borders	Jantz, Pezzoli, Stepner, Spehn, Niles, Kleeman
Social Equity and Environmental Justice Assessment	Ritter, Briggs, Chase, Scott, Forbis, Griffin, Putnam/ Richardson, Post
Integrated Regional Infrastructure Strategy (IRIS)	Jantz, Hall, Briggs, Stockwell, Hom, Gilbert, Williford
Performance Monitoring	Ritter, Forbis, Barnum, Salisbury, Wade, Grimm, Niles
Implementation	Madaffer, Druker, Baker, Tucker, Stepp, Pezzoli, Pryor/ Vokac, Murphy

While reviewing their chapters, Committee and Working Group members are requested to consider whether the chapters are clearly written and whether the document is well organized.

Comments by Committee and Working Group members will be incorporated as best as possible into the final RCP. The final RCP will be presented to the SANDAG Board of Directors for adoption on June 25, 2004. Committee and Working Group members are invited to attend the meeting.

BOB LEITER
 Director of Land Use and Transportation Planning

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