PUBLIC SAFETY COMMITTEE

Friday, May 14, 2004
1:30 – 3:00 p.m.
SANDAG
401 B Street, 7th Floor Board Room
San Diego, CA

AGENDA HIGHLIGHTS

• PUBLIC SAFETY INFORMATION IN THE FIELD
• ANNUAL 2003 CRIME REPORT
• DRAFT FY 2005 PUBLIC SAFETY WORK PROGRAM

PLEASE TURN OFF
CELL PHONES DURING THE MEETING
Welcome to SANDAG! Members of the public may speak to the Public Safety Committee on any item at the time the Committee is considering the item. Please complete a Speaker’s Slip, which is located in the rear of the room, and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications/Members’ Comments. Speakers are limited to three minutes. The Public Safety Committee may take action on any item appearing on the agenda.

This agenda and related staff reports can be accessed at www.sandag.org under Public Safety Committee on SANDAG’s Web site. Public comments regarding the agenda can be forwarded to SANDAG via the e-mail comment form also available on the Web site. E-mail comments should be received no later than Noon, two days prior to the Public Safety Committee meeting.

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ITEM #                      RECOMMENDATION

1. ROLL CALL

+2. APPROVAL OF MARCH 12, 2004 MEETING MINUTES (pp. 5-9)              APPROVE

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Members of the public will have the opportunity to address the Public Safety Committee on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each. Committee members also may provide information and announcements under this agenda item.

REPORTS

4. REPORT FROM CHIEFS'/SHERIFF'S MANAGEMENT COMMITTEE (Chief Davis) INFORMATION/POSSIBLE ACTION


+5. PUBLIC SAFETY INFORMATION IN THE FIELD (Pam Scanlon) (pp. 10-11) INFORMATION/POSSIBLE ACTION

Staff will present an overview of the ARJIS Wireless Pilot Project. This project provides handheld devices to officers and investigators for access to law enforcement data and photos in the field. The project will result in a report of findings and recommendations for a production system. A panel of testers will share their experiences using the wireless devices.

+6. ANNUAL 2003 CRIME REPORT (Cynthia Burke) (pp. 12-15) INFORMATION/POSSIBLE ACTION

On a bi-annual basis, the Criminal Justice Research Division, through a cooperative agreement with local law enforcement agencies, compiles crime statistics for the San Diego region. This information is useful in determining how crime varies across jurisdictions and is impacted by prevention and enforcement strategies. Highlights from the recently released report, including changes in the violent and property crime rates over the past 20 years, will be presented.
According to the revised JPA, the Public Safety Committee is to recommend approval of the ARJIS budget to the Board. In addition, Board Policy No. 26 specifies that the Chiefs'/Sheriff’s Management Committee (CSMC) should approve the draft work program and budget for the Criminal Justice Research Division (CJRD) and ARJIS. SANDAG’s Draft FY 2005 Overall Work Program and Budget was released for distribution and review by the Executive Committee at its March 12, 2004, meeting and the Draft CJRD and ARJIS work program and budget were approved by the CSMC at its April 7, 2004, meeting. The Public Safety Committee is being asked to recommend inclusion of the CJRD and ARJIS work program and budget to be approved by the Board.

8. UPCOMING MEETINGS

The next meeting of the Public Safety Committee is scheduled for June 11, 2004, at 1:30 p.m.

9. ADJOURNMENT

+next to an agenda item indicates an attachment
PUBLIC SAFETY COMMITTEE

May 14, 2004

AGENDA ITEM NO.: 2

Action Requested: APPROVE

PUBLIC SAFETY COMMITTEE DISCUSSION AND ACTIONS

Meeting of March 12, 2004

The regularly scheduled meeting of the San Diego Association of Governments Public Safety Committee was called to order by Chair Steve Padilla (South County) at 1:35 p.m. Other members and alternates in attendance were Christy Guerin (North County Coastal), Charles Lewis (City of San Diego), Mark Lewis (East County), Ron Newman (North County Inland), Pam Slater (County of San Diego), Frank Parra (South County), Skip Carter (State Public Safety), Jim Davis and William Landsdowne (County Chiefs/Sheriff’s Association), David Ott (Homeland Security), and Barry Zuniga (County Sheriff). Advisory members in attendance were Diane Krzemien and David Bejarano (Federal Public Safety) and Vincent Iaria (County Probation). The SANDAG Chairman, Ron Morrison, was also in attendance.

1. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

None.

2. WELCOME AND INTRODUCTIONS (INFORMATION)

Chair Padilla (South County) introduced himself and stated he was selected as the Public Safety Committee Chair by the Chair of the SANDAG Board. Chair Padilla noted it is a privilege to chair this Committee along with his distinguished colleagues from the SANDAG Board of Directors and other elected and law enforcement officials from around the region. He clarified not everyone on the Committee is a voting member; therefore, a roll call will begin at the next meeting in order to confirm attendance. The Committee members introduced themselves and the agency and department they represent. The clerk noted this will serve as roll call for this meeting.

CONSENT ITEM (#3)

3. STATUS ON JURISDICTION APPROVAL OF THE ARJIS JOINT POWERS AGREEMENT (JPA) (INFORMATION)

Staff reported that presentations have been made to most city councils and the County Board of Supervisors. The revised Joint Powers Agreement (JPA) has been approved by 15 cities and the County Board of Supervisors, leaving only three cities to take action: Chula Vista, Poway, and the City of San Diego.
Chair Padilla stated that technically the Committee has the approval from enough jurisdictions to enact the revised ARJIS JPA. Staff confirmed that the Committee has the necessary two-thirds approval to move forward.

Chair Padilla noted that today's agenda is information only and no voting is required.

REPORTS

4. CHAIR'S REPORT (INFORMATION)

A. Chair Padilla commented it was a great opportunity to attend the National Association of Regional Councils (NARC) Policy Conference in Washington, D.C., in February. The SANDAG Chairman, the Public Safety Vice Chair, and the SANDAG Executive Director also attended. They met with legislators and members of the administration to achieve two main objectives: (1) to bring them up-to-date on the consolidation and transformation of SANDAG with respect to regional transportation planning and other related issues resulting from legislative changes during the last couple of years; and (2) to brief them on the opportunities from the ARJIS consolidation into SANDAG, including an increased focus on homeland security issues.

Chair Padilla noted the opportunity to meet with Ruben Barrales, President Bush’s Director of Intergovernmental Relations. Mr. Barrales provided guidance on how to put ARJIS on the radar screen of legislators, federal officials, and other relevant points of contact. The San Diego delegation also met with staff from Senator Kyle’s office from Arizona. Senator Kyle is Chairman for the Senate Select Committee on Homeland Security, which deals with intelligence and information sharing and technology. SANDAG Chair Ron Morrison demonstrated the handheld Personal Digital Assistant (PDA) being deployed by ARJIS and the ability for officers to access data in the field. Senator’s Kyle’s staff was impressed and very interested in our use and the benefits of this technology.

Chair Padilla stated that his objective for the Public Safety Committee is to help merge the systems, applications, and emerging technologies with the public safety decisions and policies facing the San Diego region. He added that the Committee should pursue federal funding and legislative support to expand, sustain, and improve ARJIS. He also emphasized the importance of focusing on Homeland Security planning issues, such as information sharing and intelligence gathering, and having collaborative information systems in place to position us to take advantage of funding opportunities.

B. Chief Davis (County Chiefs’/Sheriff’s Association) reported on the March 3rd Chiefs’/Sheriff’s Management Committee Meeting. That Committee discussed the 290 Regional Sex Offender Management System, which is a regional cooperative effort to track and manage sex offenders and improve our ability to provide mandated information to Sacramento. The ARJIS FY 2004 mid-year work plan was reviewed, and the FY 2005 proposed work programs for ARJIS and the Criminal Justice Research Division were presented. Chief Davis noted that ARJIS is a 25-year-old system, and there is a strong need to develop a “New ARJIS” and upgrade the legacy system to current technologies.
Chief Davis complimented staff on their efforts to inform and meet with the city councils and County Board of Supervisors regarding the ARJIS/SANDAG consolidation. He noted that the response to the consolidation has been overwhelmingly positive.

Chief Davis provided an update on The National Law Enforcement Correction and Technology Centers Conference. The Centers is a national program that gathers information on public safety technology programs around the U.S. The Centers' regional advisory committees recently met in San Diego, where Chief Davis and Pam Scanlon had the opportunity to present ARJIS to the Assistant Director of the National Institute of Justice, who, with the notable exception of ARJIS, underscored the current lack of information sharing among public safety agencies throughout the U.S. Two key points came out of these discussions: (1) public safety agencies need to work more proactively with the vendors to get products that fit their particular needs and not settle for “off-the-shelf” solutions that may not be effective; and (2) successful deployment of effective technology requires working with the community and public so they understand its purpose and how it will make their communities safer.

5. OVERVIEW OF SANDAG AND THE COMMITTEE PROCESS (INFORMATION)

Staff provided an overview of SANDAG, the Board and committee structure, and public safety activities at SANDAG.

As a result of SB 1703, in January 2003 a new SANDAG was created that merged the responsibilities of SANDAG with the planning, programming, and construction activities of the region’s two transit agencies, the Metropolitan Transit System (formerly the Metropolitan Transit Development Board) and the North San Diego County Transit Development Board. SANDAG serves as a forum for regional decision-making that builds consensus; makes strategic plans; obtains and allocates resources; plans, designs, and builds public transit; and provides information and technical assistance on a broad range of topics including public safety, transportation, housing, habitat planning, energy, and binational planning.

SANDAG is governed by a Board of Directors, who are served by five standing policy advisory committees: Executive Committee, Transportation Committee, Borders Committee, Regional Planning Committee, and Public Safety Committee. The Public Safety Committee is supported by the Chiefs’/Sheriff’s Management Committee and several key working groups.

There are two public safety divisions at SANDAG: the Automated Regional Justice Information System (ARJIS) and the Criminal Justice Research Division. ARJIS has 50 federal, state, and local members and 11,000 users that access information daily through a secure network (ARJISNET) to solve crimes, identify suspects, and enhance public safety. A major initiative for ARJIS is a project funded by the National Institute of Justice, which uses Personal Digital Assistants (PDAs) to give officers in the field access to 12 databases containing public safety information.

The Criminal Justice Research Division analyzes and publishes information on crime and arrest trends and evaluates the effectiveness of programs dealing with juvenile crimes, domestic violence, and drug use and treatment. These program evaluations help prevent or
reduce crime by scientifically demonstrating what prevention strategies and programs work and their anticipated effectiveness.

Committee Member Comments:

Chief Probation Officer Iaria asked if the PowerPoint presentations could be posted on the Web site. Staff confirmed the presentations would be posted.

Councilmember Lewis (City of San Diego) inquired about the costs of the PDAs and the amount of grant funding available for their purchase. Staff reported the cost is $750 for each PDA and the service fee is approximately $47 a month. The grant money for this equipment was $100,000.

6. COMMITTEE POLICIES, PROCEDURES, AND RESPONSIBILITIES (DISCUSSION)

Chair Padilla asked for ideas on the function and responsibilities of the Committee. There is an increasing focus on collaboration for the sharing of information, and ARJIS is a national model that should be marketed and expanded.

Jim Davis mentioned he is excited about the Public Safety Committee and the opportunity it provides to set priorities with the governing bodies in the region. He spoke of the value of having a representative from the fire services on the Committee because of the important role they play in homeland security. He commented that Public Safety is very descriptive of what we are trying to do and wants to get support for funds from state and federal agencies.

Vice Mayor Parra (South County) stated he looks forward to working with the Committee and helping to define its mission.

Marshal Bejarano (Federal Public Safety) stated there is broad representation around the table. The Committee members do a lot of work with Mexico and have a tremendous impact at the border. Marshal Bejarano noted that SANDAG has a member from Mexico on its Board and proposed that the Committee consider including a law enforcement representative from Mexico as an advisory member.

Councilmember Newman (North County Inland) noted that ARJIS has functioned well on its own. He views the role of the Public Safety Committee as support of what ARJIS needs.

Chair Padilla indicated that the fire service representative is good for the Committee and agreed with Marshal Bejarano regarding adding a representative from Mexico.

Vice Mayor Parra concurred. He commented that the Marshal made a good point regarding representation from Mexico and agreed with Chief Davis concerning the fire service representative.

Supervisor Slater noted that Miramar is a new member of ARJIS and asked if ARJIS is seeking to add Camp Pendleton. Staff reported that they met with and began discussions with staff from Camp Pendleton.
Chair Padilla announced that the schedule of meetings will be the second Friday of the month at 1:30 p.m.

Supervisor Slater mentioned that April 9th is Good Friday and that some people may take off early for religious services. She suggested that alternates attend that meeting, if necessary.

Vice Chair Guerin (North County Coastal) commented that the Public Safety Committee has the last Friday time slot, and was not sure the meeting time can be moved. She suggested that Committee members make sure the alternates know they are welcome, are kept up-to-date on what is happening, and that their participation is encouraged.

Chair Padilla indicated that staff would follow up with the respective public safety agencies to encourage designation of their alternates. Chair Padilla suggested that Chief Lansdowne work with his office to get the approval of the JPA on the City Council docket and requested that Chief Lansdowne assist in getting an alternate appointed for the City of San Diego.

Vice Chair Guerin appreciated the suggestion for the Mexican law enforcement advisory member and suggested it be a future agenda item. She also encouraged members to provide ideas for future agenda items to Mayor Padilla, herself, or SANDAG/ARJIS staff.

7. UPCOMING MEETING

The next meeting will be held on Friday, April 9, 2004, at 1:30 p.m.

8. ADJOURNMENT

Chair Padilla adjourned the meeting at 2:43 p.m.

JEFF TAYMAN
Director of Technical Services

Key Staff Contacts: Pam Scanlon, (619) 699-6971; psc@sandag.org
Cindy Burke, (619) 699-1910; cbu@sandag.org
PUBLIC SAFETY INFORMATION IN THE FIELD

Introduction

ARJIS has been testing wireless access to justice data since early 2003. The goal of the wireless project is to deliver critical and timely justice information to officers and investigators in the field. Project objectives include the following: (1) hardware and software evaluation; (2) assessment of wireless networks and service providers; and (3) determination of the appropriate personnel and data to utilize wireless technology.

Officers and investigators are utilizing the Global Query Web-based application designed by ARJIS to obtain information from 12 disparate databases that access wanted persons, warrants, restraining orders, DMV license and registration information, local booking photos, and Officer Notification alerts. Connectivity to the wireless commercial carriers complies with California Department of Justice (CDOJ) requirements, policies, and procedures, and CDOJ compliant audit capabilities are built into the system.

Recommendation

The Committee is asked to receive this information and provide comments and direction.

Discussion

Testing Methodology

ARJIS has provided handheld wireless devices to 30 testers from 10 different agencies. The testers represent different types of law enforcement activities, including community policing officers, beach team, vice, FBI, Joint Terrorism Task Force, Border Patrol Criminal Alien Apprehension Team, and others. The goal of such a varied test bed is to gather practical input and feedback from officers performing a variety of justice-related duties in the field. Testers have been assigned devices using network offerings from two commercial carriers. Data are gathered on network coverage, reliability, speed of information retrieval, and user experience. Testers have also provided feedback on various models of handheld devices, battery duration, and ergonomics.

ARJIS staff is working closely with the testers to document their experiences. We also sponsor the ARJIS Wireless Sub-Committee, where representatives from regional agencies meet monthly to hear vendor presentations and share experiences with their wireless installations.
Findings to Date

User input to date has been positive. Testers appreciate having data immediately available in the field without waiting for assistance from their dispatch center, which often has a queue of callers. Testers find value in processing the information themselves, rather than relying on the interpretation of others. The six million booking photos have been especially helpful in providing positive identification in the field. Testers have provided many anecdotes of how Global Query data has allowed them to confirm a suspect has an outstanding warrant, a restraining order, or has lied about his/her identity. Testers on surveillance have been able to make associations by running the license plates of suspicious vehicles.

Testers have suggested many innovative system enhancements. Recommendations include access to other data sources, such as DMV photos and parole system information. Also requested are printing options and more additional searching criteria (by address, social security number, etc.). All suggestions have been captured for future phases of the project.

An initial concern of network speed has been mitigated with the introduction of faster networks. The wireless marketplace continues to change rapidly. For example, AT&T has released two network upgrades since the project started. Verizon has released its Broadband network and will offer its high-speed network for handhelds in the fourth quarter of 2004.

Next Steps

ARJIS will continue to test newly released network offerings by commercial carriers. We will also test peripheral devices such as digital cameras, driver’s license card swipes, fingerprint readers, and capturing Field Interview data on the handhelds.

Staff will prepare a report compiling project findings and recommend a production system. This report will address hardware and software offerings, network connectivity options, and a pricing structure for participating agencies. Estimated date for completion of this report is December 2004.

JEFF TAYMAN
Director of Technical Services

Key Staff Contact: Pam Scanlon, (619) 699-6971; pscanlon@arjis.org
ANNUAL 2003 CRIME REPORT

Introduction

On a bi-annual basis, the Criminal Justice Research Division of SANDAG compiles crime statistics for the San Diego region (including the 18 incorporated cities, 6 unincorporated communities, and other unincorporated areas). These reports, which are more timely than those produced by the state, are made possible through a cooperative agreement with local law enforcement agencies and funding for the Criminal Justice Clearinghouse from SANDAG member assessments. This information is useful in determining how crime varies across jurisdictions and is impacted by prevention and enforcement strategies. The Annual Crime Report, with statistics through calendar year 2003, was recently completed and distributed in early April. Comparisons are made with the prior year, as well as 1999, 1994, and 1984 (5, 10, and 20 years ago). The FBI Index crimes, also known as Part I crimes, include four violent offenses (homicide, rape, robbery, and assault) and three property offenses (burglary, larceny, and motor vehicle theft). The Division has also begun tracking Part II crime statistics, which are not tracked in a standardized manner across the U.S.

Recommendation

The Public Safety Committee is requested to receive the report and give possible direction where appropriate.

Discussion

Violent Crime

From 2002 to 2003, the region’s violent crime rate decreased for the second year in a row, to 4.7 per 1,000 residents in 2003. This rate was slightly higher than 20 years ago when it was 4.1, but considerably lower than at its highest point in 1994, when it was 9.0. Even though the violent crime rate was down, there were increases in the number of homicides, rapes, and robberies in the region. The 49 percent increase in homicides from 2002 (87) to 2003 (130) was greater than the increase in the number of rapes (7%) or robberies (1%). The number of aggravated assaults, however, decreased two percent since 2002, which accounts for the rate decrease (since they represent two-thirds of violent crime offenses). Across the 25 jurisdictional areas, between 2002 and 2003, the violent crime rate increased in 6, decreased in 17, and there was no change in 2 (Attachment 1).
Property Crime

Property crime rates in the region increased for the third year in a row, to 32.6 incidents per 1,000 residents. While this rate was higher than in 1999, it was lower than 10 and 20 years earlier (49.7 and 39.6 per 1,000, respectively). The property crime rates varied by jurisdiction from 17.2 to 56.2 in 2003 (Attachment 2). Regionally, motor vehicle thefts increased to the greatest degree (18%, compared to 4% for burglary and 2% for larceny).

Clearance Rates

A crime is cleared, or solved for reporting purposes, when at least one person is arrested and charged with the offense. Factors that affect the clearance rate include availability of personnel to conduct preliminary and follow-up investigations and the availability of information and evidence to document crime facts and scenes. In 2003, there was a lower clearance rate for six of the seven FBI Index crimes compared to 1999 (range 3% to 20%). The highest clearance rate was for homicide (54%) and the lowest was for motor vehicle theft (4%).

Part II Crimes

Part II crimes are not included with the FBI Index crimes, but still account for a substantial amount of law enforcement’s time and resources. In 2003, there were nearly 102,000 Part II crimes reported to law enforcement. These included 6,595 fraud cases, 3,657 incidents involving the family, and 1,644 sex crimes. The three most common categories (other non-criminal, other Part II, and malicious mischief) accounted for 85 percent of the Part II crimes. These include vandalism, disorderly conduct, and violations of liquor laws, as well as loitering and juvenile status offenses.

Criminal Justice-Related Budget Expenditures

Over the past five years, local criminal justice-related spending increased 14 percent, from about $1.1 billion in FY 1999-2000 to nearly $1.3 billion in FY 2003-2004. Law enforcement represented 58 percent of the FY 2003-2004 budget and the remaining 42 percent was related to corrections, prosecution, probation supervision, and defense functions. The average number of sworn officers per 1,000 residents in the region was 1.62 in FY 2003-04.

JEFF TAYMAN
Director of Technical Services

Attachments (2)

Key Staff Contact: Cynthia Burke, (619) 699-1910; cbu@sandag.org
# Violent Crime Rate per 1,000 Population by Jurisdiction

**San Diego Region, 1999, 2002, and 2003**

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### Property Crime Rate per 1,000 Population by Jurisdiction

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SAN DIEGO ASSOCIATION OF GOVERNMENTS
PUBLIC SAFETY COMMITTEE
May 14, 2004

AGENDA ITEM NO.: 7

Action Requested: RECOMMEND

DRAFT FY 2005 CRIMINAL JUSTICE RESEARCH DIVISION
AND ARJIS WORK PROGRAM AND BUDGET

Introduction

Every year, SANDAG prepares an Overall Work Program (OWP) and budget, which for FY 2005
reflects the consolidation of ARJIS into SANDAG. Attachment 1 contains the proposed objectives
that will be accomplished by the Criminal Justice Research Division (CJRD) and ARJIS for the next
fiscal year. These objectives were determined by the priorities and mandates established by
SANDAG and ARJIS that were balanced against available local and federal funding. These two
public safety programs have a combined FY 2005 budget of $6.1 million, with ARJIS accounting for
80 percent of that total.

Member assessments and user and connection fees represent 70 percent of the funding for these
programs. The proposed FY 2005 budget keeps these assessments at their FY 2004 levels. For ARJIS,
member assessments and user connection fees have not been raised since 2001 and assessments for
the Criminal Justice Clearinghouse has stayed the same since 2002. Estimated FY 2005 expenditures
and revenues for the specific work elements proposed in the CJRD and ARJIS programs are shown in
Attachments 2 and 3.

SANDAG’s Draft FY 2005 OWP and Budget was released for distribution and review by the Executive
Committee at its March 12, 2004, meeting and the Draft CJRD and ARJIS work program and budget
were approved by Chiefs/Sheriff’s Management Committee at its April 7, 2004, meeting. The
SANDAG Board is scheduled to approve the OWP and the final program budget in June.

Recommendation

The Public Safety Committee is being asked to recommend inclusion of the Criminal Justice Research
Division and ARJIS and work program and budget into the SANDAG OWP and budget to be
approved by the Board.

Discussion

Criminal Justice Research Division

In FY 2005, SANDAG’s CJRD would have a budget of $1.25 million. Most of the funding for the CJRD
(86%) is self-generated from actively seeking federal, state, and local grants. The FY 2005 member
assessments of $170,000 are used exclusively to support the Criminal Justice Clearinghouse; they
have not increased since 2002. The mostly self-funded aspect of the CJRD distinguishes it from most
other SANDAG functions that rely heavily on federal, state, and local transportation dollars.
The CJRD supports local criminal justice planning and policymaking by compiling, analyzing, and reporting on crime trends, acting as the clearinghouse for local public safety information, and serving on relevant groups and commissions such as the Criminal Justice Council, Domestic Violence Council, and the Juvenile Crime Commission. The CJRD is nationally recognized for its evaluation research program and, with its clearinghouse function, has an underlying goal of determining root causes of criminal activity and applying problem-solving techniques to mitigate and prevent crime before it starts. Key CJRD projects proposed for FY 2005 include:

- Evaluating juvenile delinquency prevention, prisoner reentry, and hepatitis and HIV prevention programs.
- Coordinating and outreaching a plan designed to reduce gun violence.
- Seeking additional funding to expand the juvenile and adult arrestee drug use monitoring program.
- Enhancing clearinghouse products by incorporating mapping and other regional information related to crime, and finding innovative ways to disseminate information more quickly and at lower cost.

Automated Regional Justice Information System

In FY 2005, ARJIS would have a budget of $4.86 million. The vast majority of its funding (85%) comes from member assessments ($2.0 million) and ARJIS user and connectivity fees ($2.1 million). The member assessments and user and connectivity fees have not increased since 2001. The FY 2005 ARJIS budget also includes $735,000 in grants from prestigious federal agencies to support its crime mapping, COPLINK, and Border Safe programs.

ARJIS’ complex criminal justice information network (ARJISNET) is used daily by 11,000 officers, investigators, and analysts for tactical and crime analysis, investigations, and statistical information. ARJIS is internationally recognized for its leadership, collaboration, information sharing, and acquisition of effective information technology that enhances both officer and public safety. Key ARJIS projects proposed for FY 2005 include:

- Preparing a plan for migrating ARJISNET to new technologies (i.e., the “New ARJIS”).
- Implementing a regional Sex Offender Registry System.
- Enhancing crime mapping capabilities.
- Implementing a new multi-state crime analysis system (COPLINK).
- Providing handheld Personal Digital Assistants (PDAs) to public safety officials working at the border enables them to have real time access to critical information (Border Safe).

JEFF TAYMAN
Department Director of Technical Services

Attachments (3)

Key Staff Contacts: Pam Scanlon, (619) 699-6971, pscanlon@arjis.org
Cynthia Burke (619) 699-1910; cbu@sandag.org
Criminal Justice Research Division

20014 Regional Criminal Justice Research and Clearinghouse. The three objectives of this work element include: (1) supporting local criminal justice planning and policy making by providing analyses of crime and other public safety statistics; (2) maintaining current and historical information about crime and public safety strategies; and (3) serving as the infrastructure for developing research designs to evaluate the effectiveness of prevention and crime-reduction strategies. Emphasis in FY 2005 is to: (1) staff the newly formed Public Safety Committee (PSC); (2) collaborate with other SANDAG divisions in the incorporation of other regional data, such as census information, into criminal justice products; and (3) explore innovative ways to disseminate information in a cost-effective manner.

20016 Reflections. The objective of this work element is to document the results of a day treatment center for youthful offenders administered by the San Diego County Probation Department. About 200 youth are served annually. The SANDAG evaluation tracks the characteristics of the youth and the impact of services on recidivism. Emphasis in FY 2005 is to continue the ongoing evaluation while providing more qualitative information to the program through case studies and additional analyses.

20018 Mentally Ill Criminal Offenders. The objective of this work element is to conduct a process and impact evaluation of a local program coordinated by the San Diego County Sheriff’s and Probation Departments. The purpose of this program is to provide intensive case management services to mentally ill offenders who were detained in a local facility and are on probation with the goal of keeping them from cycling through the criminal justice system. SANDAG is completing a four-year long evaluation of this program, which involves comparing individuals who received services through this program to those who did not. Emphasis in FY 2005 is to complete the final evaluation report.

20019 Juvenile Justice Crime Prevention Act. The objective of this work element is to provide the evaluation component required by the California Board of Corrections for five San Diego County Probation Department juvenile programs that are receiving this state funding. These programs range from prevention services to
graduated sanctions for adjudicated offenders. This is the fourth year of this evaluation. Emphasis in FY 2005 is to continue the ongoing evaluation effort and provide a comprehensive annual report that documents these program evaluations.

20021 YOUTH OF COLOR HIV/SAP PROJECT EVALUATION. The objective of this work element is to document the implementation of a minority youth outreach program in North County administered by Mental Health Systems, Inc. (MHS). As part of this program, outreach, education, and services are provided to youth to reduce risks associated with substance abuse and the transmission of HIV. SANDAG also is conducting interviews with program participants to document the success of the program in reaching their goals. Emphasis in FY 2005 is to complete the final evaluation report.

20023 ASSESSMENT OF A SYRINGE EXCHANGE PROGRAM. The objective of this work element is to assist Family Health Centers of San Diego (FHCSD) in their efforts to document the services provided as part of the City of San Diego Pilot Clean Syringe Exchange Program. Emphasis in FY 2005 is to assist FHCSD staff in the transition from conducting a formal evaluation to documenting their own program statistics.

20024 PATHWAYS TO TOLERANCE. The objective of this work element is to evaluate the ongoing efforts of the Pathways to Tolerance program. The goal of this program is to target youth who have been or are at risk of committing a racially biased crime and to change their attitudes and behaviors related to individuals who are different from themselves. SANDAG completed the original evaluation for this project in FY 2004 and the program has applied for continued funding. If this grant is received, SANDAG would continue the evaluation. Emphasis in FY 2005 is to redesign the evaluation methodology and continue the evaluation of the program.

20025 ASSESSMENT OF LITERACY PROGRAM FOR INCARCERATED YOUTH. The objective of this work element is to evaluate the effectiveness of a specialized literacy program targeted to young male offenders committed to local detention facilities. As part of this evaluation, SANDAG is measuring changes in reading scores, as well as in school grades and recidivism. Youth who participated in the program are compared to those who were randomly assigned to a comparison group. Emphasis in FY 2005 is to complete a final evaluation report.

20026 SUBSTANCE ABUSE MONITORING. The objective of this work element is to measure drug use and other behavior trends among at-risk juvenile and adult arrestees. As part of this project, SANDAG interviews youth and adults arrested and booked into San Diego County’s Juvenile Hall and local detention facilities bi-annually about their alcohol and drug use history. Emphasis in FY 2005 is to conduct at least 500 interviews.
20033 PROJECT SAFE NEIGHBORHOODS OUTREACH. The objective of this work element is to assist the Project Safe Neighborhoods (PSN) Facilitation Committee in the development of an outreach message targeted at reducing youth gun violence. SANDAG is compiling information through interviews, focus groups, and analysis of regional statistics to create this message. Emphasis in FY 2005 is to evaluate the effectiveness of the initial outreach message and conduct additional outreach as needed.

20034 VDS. The objective of this work element is to provide the process and impact evaluation of a program operated at the San Diego and Los Angeles Mexican Consulates by Neighborhood Legal Services of Los Angeles County. The goal of this program, Ventanilla de Salud (VDS), is to provide education on pertinent health issues and healthcare benefits, enroll individuals in health benefit plans, provide linkages to community clinics, and offer healthcare advocacy. Emphasis in FY 2005 is to prepare a final report.

20035 FAMILY TIES. The objective of this work element is to evaluate a new San Diego County Sheriff’s Department program targeted at individuals returning to their communities from jail. As part of this program, targeted services will be provided to the adults while they are in custody, including domestic violence and parenting classes. SANDAG will document the implementation of the program and will measure its effectiveness by collecting data from program participants. Emphasis in FY 2005 is to produce the first annual research report.

20036 HEPATITIS OUTREACH EVALUATION. The objective of this work element is to document hepatitis outreach, education, and case management efforts by Family Health Centers of San Diego (FHCSD) targeted at men who have sex with men and intravenous drug users. SANDAG will conduct interviews and surveys, as well as analyze data collected by program staff. Emphasis in FY 2005 is to prepare the first annual evaluation report.

ARJIS

22001 ARJIS: MAINTENANCE AND SUPPORT. The objective of this work element is to provide ongoing support and maintenance for the ARJISNET network and applications used by ARJIS agencies. Included is customer support for these initiatives via help desk services, troubleshooting, problem tracking and reporting, and minor system and program modifications. Emphasis in FY 2005 is to support: (1) the secure network known as ARJISNET, with nodes at 50 ARJIS agency sites; (2) the ARJIS legacy application that provides real-time law enforcement data to 10,000 law enforcement users; and (3) ARJIS Web-based applications such as Cal-Photo (statewide mugshots and DMV photos) and crime mapping.

____________________
Bold indicates new programs, projects, tasks, or emphasis areas for FY 2005.
22002 ARJIS: PROJECT MANAGEMENT AND ENHANCEMENTS. The objective of this work element is to enhance ARJIS systems according to priorities set by the Public Safety Committee (PSC) and Chief’s/Sheriff’s Management Committee (CSMC). This element also includes project management and executive oversight for the ARJIS program and staffing the PSC, CSMC, and other working groups that help guide ARJIS. Emphasis in FY 2005 is to: (1) develop a new Web-based mapping application; (2) develop a regional sex offender registry system; (3) create interfaces to facilitate distribution of ARJIS data; (4) add new data sources to Global Query; (5) prepare a strategy and plan for migrating ARJIS from the mainframe to new technologies; and (6) test and evaluate enhanced data mining and crime analysis tools.

22003 ARJIS: COPLINK. The objective of this work element is to implement a new multi-state crime analysis system and relational database warehouse. This project is in conjunction with the University of Arizona and supports the efforts of the Southwest border information sharing and analysis testbed. Emphasis for FY 2005 is to: (1) conduct customer and final acceptance testing of the system; (2) perform a comparative analysis of the COPLINK application to the existing and new crime analysis tools provided by NIJ; and (3) install connectivity to Tucson, Phoenix, and Pima County law enforcement agencies for information sharing.

22004 ARJIS: BORDER SAFE. The objective of this work element is to enable information sharing between federal and local law enforcement agencies in San Diego and Imperial Counties and Arizona. Emphasis in FY 2005 is to: (1) implement a secure network between the participating agencies; (2) expand the COPLINK database to include other justice agencies and data sources; (3) provide hand-held PDAs to the Border Patrol and other justice agencies addressing criminal activity at the border; and (4) develop information sharing policies, MOUs, and other necessary agreements.

Bold indicates new programs, projects, tasks, or emphasis areas for FY 2005.
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EXPENDITURE NOTES (Other Direct Costs, Contract Services, and Materials and Equipment)

E1 Mileage, publications, meeting expense
E2 Materials for media campaign
E3 $413,000 (Data Processing Corporation Labor)
   $565,000 (ARJISNET Network Service and Support)
   $1,559,000 (Legacy System Maintenance)
   $2,124,000 (Total Materials and Equip.)
E4 $110,000 (Space Lease Fee, Conversion to SANDAG Finance Program, Audits, Travel, Mail and Parking)
   $689,000 (Application Development Contract)
   $50,000 (Contract Review by IT Attorney)
   $50,000 (Strategic Plan Contract)
   $250,000 (Crime Mapping Contract)
   $1,039,000 (Total Contract Services)
   $110,000 (Network/Wireless Access Fee, Mapping License, Office Supplies)
E5 $34,000 (Crime Analysis Tools)
E6 $22,800 (Travel, Outside Graphics, Communication Fees)
   $40,000 (Border Safe Software Development Contract)
   $95,000 (Hand-held Personal Digital Assistants)
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</tr>
</tbody>
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**FUNDING SOURCES**

**FEDERAL**
- (F5) U.S. Department of Justice
- (F8) National Science Foundation
- (F9) Dept. of Homeland Security
- (F11) National Institute of Justice
- (F12) U.S. Department of Education

**LOCAL OTHER**
- (L1) High Intensity Drug Traffic Area Group
- (L5) Criminal Justice Clearinghouse Member Assessment
- (L6) County Probation Department
- (L7) Mental Health Systems
- (L8) Family Health Centers
- (L9) Community Based Organization
- (L11) ARJIS Member Assessments
- (L12) ARJIS User and Connectivity Fees
- (L16) Neighborhood Legal Services in Los Angeles
- (L17) County Sheriff
- (L18) County Board of Education