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MEETING NOTICE AND AGENDA

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JOINT MEETING BETWEEN THE REGIONAL PLANNING TECHNICAL AND STAKEHOLDERS WORKING GROUPS

The Regional Planning Technical and Stakeholders Working Groups may take action on any item appearing on this agenda.

Thursday, April 8, 2004

1:15 p.m. to 3:15 p.m.

SANDAG, Board Room
 401 B Street, Suite 800
 San Diego, CA 92101-4231

Committee Chairs: Hon. Patty Davis, City of Chula Vista
 Gail Goldberg, City of San Diego

Staff Contact: Carolina Gregor and Janet Fairbanks
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REGIONAL PLANNING TECHNICAL AND STAKEHOLDERS WORKING GROUPS (TWG AND SWG)

Thursday, April 8, 2004

The Regional Planning Technical and Stakeholders Working Groups may take action on any item appearing on the agenda.

ITEM #		ACTION
1.	WELCOME (Chairs Patty Davis and Gail Goldberg)	
	PUBLIC COMMENTS AND COMMUNICATIONS	
	Members of the public will have the opportunity to address the Technical Working Group on any issue within the jurisdiction of the Working Group. Speakers are limited to three minutes each.	
	CONSENT ITEMS (Items 2-6)	
	The Technical Working Group will take action on all items on the consent agenda without further discussion and with one vote unless an item is pulled by a Working Group member or by a member of the public for comment.	
+2.	SUMMARIES OF THE MARCH 9 AND 11, 2004 STAKEHOLDERS AND TECHNICAL WORKING GROUP MEETINGS (pp. 5 - 13)	APPROVE
+3.	SUMMARY OF MARCH 5, 2004 REGIONAL PLANNING COMMITTEE MEETING (pp. 14 - 18)	INFORMATION
+4.	DRAFT FISCAL YEAR 2005 OVERALL WORK PROGRAM (OWP) ELEMENT FOR IMPLEMENTATION OF THE REGIONAL COMPREHENSIVE PLAN (RCP) (Carolina Gregor) (pp. 19 - 23)	INFORMATION
	Attached is the draft FY 2005 OWP Element for the RCP. The element focuses primarily on RCP implementation, urban form, and public involvement. SANDAG's OWP and budget process is anticipated to culminate this Spring.	
+5.	FINAL DATES AND LOCATIONS FOR THIRD ROUND OF REGIONAL COMPREHENSIVE PLAN (RCP) WORKSHOPS (Janet Fairbanks) (pp. 24 - 25)	INFORMATION
	Attached is a flyer promoting the third round of RCP workshops. The workshops will focus on obtaining comments on the draft RCP and the draft Environmental Impact Report (EIR). Working Group members are encouraged to include announcements in community and organizational newsletters, and attend and participate in the workshop in their subregion. A sign-up sheet will be circulated at the meeting.	

ITEM #**ACTION****6. REGIONAL HOUSING NEEDS ASSESSMENT (Susan Baldwin)**

INFORMATION

The Regional Planning Technical Working Group will meet on Thursday, April 15, 2004 from 1:15 – 3:15 p.m. to discuss the regional housing needs assessment process with a representative from the California Department of Housing and Community Development (HCD). Working Group members should e-mail questions they would like HCD to address at that meeting to Rebecca Davis at rda@sandag.org by Friday, April 9, 2004.

REPORTS**+7. PROGRESS OF SMART GROWTH WORKING GROUP ON "SMART GROWTH OPPORTUNITY AREAS" IN THE REGIONAL COMPREHENSIVE PLAN (RCP) (Stephan Vance) (pp. 26 – 38)**

DISCUSSION

The Smart Growth Working Group, which consists of members from both the SWG and the TWG, last met on March 25, 2004. Much of its work has focused on refining the matrix of smart growth opportunity areas (SGOAs) for inclusion in the Urban Form chapter of the final Regional Comprehensive Plan and guidelines for incorporating SGOA's and other RCP goals and policy objectives into local plans. Staff will update the Working Groups on the results of the meeting, and relay input from the Regional Planning Committee. A final meeting between the SWG and the TWG is scheduled on Thursday, April 22, 2004 from 1:30 – 3:30 p.m. for the Working Groups to formulate a formal recommendation on the SGOAs and related items to the Regional Planning Committee.

+8. PERFORMANCE MONITORING FOR THE REGIONAL COMPREHENSIVE PLAN (Beth Jarosz) (pp. 39 – 41)

RECOMMENDATION

Over the past two months, the Working Groups have worked on identifying performance indicators for inclusion in the Performance Monitoring chapter of the final RCP. Attached is a proposed list of performance indicators and potential targets, based on feedback provided by the Working Groups and staff assessment. The Working Groups are asked to review the proposed performance indicators and targets and make a recommendation to the Regional Planning Committee.

+9. STRATEGIC INITIATIVES (Bob Leiter) (pp. 42 – 56)

RECOMMENDATION

The attached set of "Strategic Initiatives" will form the basis for revisions to the Implementation chapter of the final RCP. The Working Groups are requested to review the lead and supporting agencies and proposed timeframes for the Strategic Initiatives, and make a recommendation to the Regional Planning Committee.

ITEM #	ACTION
<p>10. SCHEDULE FOR UPCOMING MEETINGS OF THE AD HOC WORKING GROUP ON TRANSPORTATION AND LAND USE COORDINATION (Kim Kawada)</p> <p>The Ad Hoc Working Group on Transportation and Land Use Coordination (AHWG) consists of members from the TWG, SWG, and the Cities/County Transportation Advisory Committee (CTAC). The AHWG will help develop guidelines for the preparation of transportation corridor and transit network studies, and subregional plans and implementation programs, and help determine how to identify priorities for completing these studies and plans/programs. Staff will report on the results of the first meeting of the AHWG and the schedule for upcoming meetings.</p>	<p>INFORMATION</p>
<p>11. ADJOURNMENT AND UPCOMING MEETINGS</p> <p>The following is a schedule of upcoming meetings:</p> <ul style="list-style-type: none"> ▪ Thursday, April 15, 2004 from 1:15 to 3:15 p.m. – Technical Working Group meeting with the Department of Housing and Community Development (HCD) (SWG members are welcome to attend) ▪ Thursday, April 22, 2004 from 11:30 a.m. to 1:30 p.m. – Meeting of the AHWG on Transportation and Land Use Coordination ▪ Thursday, April 22, 2004 from 1:30 p.m. to 3:30 p.m. – Joint meeting between the Technical and Stakeholders Working Groups to finish discussing issues related to the Smart Growth Opportunity Areas (SGOAs) ▪ Monday, May 24, 2004 from 9:30 a.m. to 12 noon – Joint meeting between the Regional Planning Committee, the TWG, and the SWG to discuss the Revised Draft Regional Comprehensive Plan <p>As a result of the May 24, 2004 joint meeting, the regularly-scheduled May meetings are cancelled (May 11, 2004 for the SWG, and May 13, 2004 for the TWG).</p>	<p>INFORMATION</p>

+ next to an agenda item indicates an attachment

April 8, 2004

TO: Regional Planning Technical Working Group (RPTWG)

FROM: Carolina Gregor, SANDAG Staff

SUBJECT: Summary of the March 11, 2004 RPTWG Meeting

ACTION: APPROVE

Agenda Item #1: Welcome and Introductions

Gail Goldberg, City of San Diego, chaired the meeting. Self-introductions were conducted.

PUBLIC COMMENTS AND COMMUNICATIONS

There were no public comments or communications.

CONSENT ITEMS

Agenda Item #2: Summary of February 12, 2004 RPTWG Meeting. (Approve)

Agenda Item #3: Summary of February 6, 2004 Regional Planning Committee (Information)

Agenda Item #4: Final Dates and Locations for the Third Round of RCP Workshops (Information)

Shelby Tucker distributed the final dates and locations for the third round of RCP workshops: April 17th, San Dieguito Boys and Girls Club, 9 a.m. to 11 a.m.; April 19th, Wildwood Community Center, 6 p.m. to 8 p.m. April 21st, City Heights Center, 6 p.m. to 8 p.m.; April 22nd, Otay Recreation Center 6 p.m. to 8 p.m.; April 24th, Renette Center in El Cajon, 9 a.m. to 11 a.m., and April 26th, Oceanside Senior Center 6 p.m. to 8 p.m.

Agenda Item #5: Summary of comments received on the draft RCP during the initial comment period. (Information)

Action: The Regional Planning Technical Working Group approved the consent agenda.

REPORTS

Agenda Item #6: Strategic Initiatives and Indicators for the Regional Comprehensive Plan (Discussion)

Overall Comment / Suggestions:

- The descriptions of the outcome measures are not specific enough. (Are we measuring the number of 303(d) waterbodies, or acres, etc...?)
- Lead indicators seem to be action-oriented, but the terminology is still confusing. Perhaps a better phrasing would be Actions, Measurements of Actions, and Outcome Measures.
- Councilmembers have expressed concern about a lack of performance standards. Currently it does not seem as though the plan has performance standards. The targets (for outcome measures) could address this concern, but will the targets be goals, aspirations, or standards? At the very least, the plan needs to measure success or failure, and therefore should include at least a few "minimum standards" in the final draft. (Perhaps these could be developed from the Regional Growth Management Strategy, and other prior reports?)
- Gathering and reporting historical data on these indicators for time-series comparison would be informative. In particular, historical data would help in seeing whether or not the RCP has affected long-term trends.
- Sample polling should not be ruled out as a data-gathering tool.

Urban Form / Transportation

- Consider measuring the share of new units / jobs in high density census tracts.
- Consider measuring the share of new residential multifamily units above a particular density.
- The SGOA measure does not capture the infill occurring in high density areas. SGOAs may be the areas being incentivized, but there may be other areas that do not qualify even though they are heading in the right direction.
- The current indicators are very transit-focused. Is there some measure of arterials that could also be included (completion or performance)?
- Would it be possible to look, over time, at the number of census tracts with high population densities? This may help determine whether population in urban areas is increasing, or whether the region is sprawling? (Problem: census tract boundaries change with each census.)

Environment: Natural Habitats

- Consider tracking cumulative preservation, as compared with population growth, over time.

Environment: Water Quality

- Beach closure days per rainfall inch should be more specific as to what counts as a closure, and where "rainfall inch" would be measured.
- 303(d) waterbodies should be measured in acres.

Agenda Item #7: Progress on Smart Growth Working Group on “Smart Growth Opportunity Areas” in the Regional Comprehensive Plan (RCP)

(Discussion)

SANDAG informed the Working Group on the progress of the Smart Growth Working Group. Staff gave a PowerPoint presentation outlining a potential matrix for smart growth opportunity areas (SGOAs) in the region. Staff will update the Working Group on the results of the upcoming March 25th meeting, and relay input and direction from the Regional Planning Committee.

Comments from the TWG included:

- How do you deal with Mission Valley, which has multiple aspects of the categories? City of Villages designates areas; doesn't look at Mission Valley in its entirety rather district with focal points. Numerical criteria will set out parameters.
- Are there communities that are dense but not smart? If they're not going to change, they don't get designated. Areas that have the opportunity to change become Smart Growth Opportunity Areas.
- Outstanding work, it will go a long way toward responding to jurisdictions concerns. Consider distinguishing between areas that are clearly smart growth, and opportunity areas that would be mapped separately.
- “Statistics” – formally designating the areas with boundaries. Would boundaries stay the same? Want to be as specific as we can, particularly for incentive program.
- Guidelines for compatibility; add design element where applicable.

Agenda Item #8: Regional Housing Needs Assessment

(Discussion)

Staff gave a brief update on the Regional Housing Needs Assessment process. Housing elements for the upcoming 2005 – 2010 housing element cycle are due June 30, 2005. The Department of Housing and Community Development (HCD) has provided SANDAG new Regional Housing need numbers for this time period. These numbers are 107,000 and 111,000 units. Both of these alternatives are higher than SANDAG's forecast of 90,000 units for the same time period, which is based on existing plans and policies and assumes a continuation of today's low (2%) vacancy rates. HCD's numbers attempt to move the region toward planning for a 4% vacancy rate. Staff will return next month to obtain a recommendation from the RPTWG on the regional housing need number to take to the RCP.

Comments from the TWG included:

- Whatever number we all agree to would only make sense if our forecast was adjusted to match that number for that time period. We need internal consistency for local General Plans.
- We have a housing problem. Production would be beneficial, but wishing won't make it so. Major influences on production are beyond our control. Why do we have fewer units than there is demand for? Are transportation issues holding back the ability of the market to produce housing?

- Supply is often out of jurisdictions control. For instance, phasing is occurring in master planned communities to keep prices high.
- Ability to provide infrastructure also impacts rate of development.
- If TransNet doesn't provide smart growth incentives, how many more/less units would be built? Otay Ranch example – TransNet could impact phasing for housing and employment.
- The number is not a target, it is a state mandate.
- Land use elements have to be consistent. If we aren't able to get our housing elements done due to high housing numbers, we could lose out on state funds, and none of us can afford that.
- Not all agencies have the same issues. The County has 26 housing elements to put together not just one.
- If HCD has the final authority, why would we even go with the 89,000 lowest number figures?
- Our first interest should be to get our housing elements certified, not risk losing any funds. We should explore how low the State is willing to go. The impression is that their lowest number is 107,000.
- Fifteen years ago, the City of San Diego was building 11,000-12,000 units in the city. How does the trend in condo conversions, affect vacancy rates? Condo conversions could affect rental vacancy rates.
- The housing law has to be realistic. If you can't get there why push something that will never work.
- There may be some merit for a lower Housing Element number and a higher RCP target. We need to look at legal implications.
- Since we're already in the Housing Element cycle, wouldn't we already be behind in terms of production?

Agenda Item #9: Update on TransNet Extension Environmental Mitigation Program

(Information)

Staff provided an oral report on the proposed TransNet Extension Expenditure Plan and Ordinance. SANDAG staff has worked with the wildlife agencies and other stakeholders to develop a proposed Environmental Mitigation Program.

Agenda Item #10: Adjournment and Next Meeting

The next meeting will be a joint meeting with the RPSWG on Thursday, April 8, 2004 from 1:15 p.m. to 3:15 p.m. in the 7th Floor Conference Room.

April 8, 2004

TO: Regional Planning Stakeholders Working Group (RPSWG)

FROM: Janet Fairbanks, SANDAG Staff

SUBJECT: Summary of the March 9, 2004 RPSWG Meeting

ACTION: APPROVE

Agenda Item #1: Welcome and Introductions

Janet Fairbanks, SANDAG staff chaired the meeting.

PUBLIC COMMENTS AND COMMUNICATION

No Public Comments.

CONSENT (2-6)

Agenda Item #2: Summary of January 13, 2004 Stakeholders Working Group Meeting

Agenda Item #3: Summary of February 10, 2004 Stakeholders Working Group Meeting

Agenda Item #4: Summary of February 6, 2004 Regional Planning Committee Meeting

Agenda Item #5: Final Dates and Locations for Third Round of Regional Comprehensive Plan (RCP) Workshops

Shelby Tucker distributed the final dates and locations for the third round of RCP workshops. Saturday, April 17, San Dieguito Boys and Girls Club, Encinitas, 9 a.m. to 11 a.m.; Monday, April 19th, Wildwood Community Center, Vista, 6 p.m. to 8 p.m.; Wednesday, April 21st, City Heights Center, 6 p.m. to 8 p.m.; Thursday, April 22nd, Otay Recreation Center, Chula Vista, 6 p.m. to 8 p.m.; Saturday, April 24th, Renette Center in El Cajon, 9 a.m. to 11 a.m.; and April 26th, Oceanside Senior Center 6 p.m. to 8 p.m.

Agenda Item #6: Summary of Comments received on the Draft RCP during the initial Comment Period

The working group approved the consent agenda.

REPORTS

Agenda Item #7: Strategic Initiative and Performance Measures for the Regional Comprehensive Plan

Carolina Gregor gave a brief introduction to the topic. Beth Jarosz summarized the SWG's discussion at last month's meeting. Comments received today include:

- Update the current list of indicators to include those indicators that would be updated on a less frequent (3-5 year) basis.

Urban Form / Transportation

- Look at the frequency and reliability of transit service miles, not just total service miles. Perhaps instead of tracking total service miles, high frequency service miles should be tracked.
- Also look at the connectivity of varying modes of transportation.
- Look at acres of parks and acres of agricultural land.
- Make sure focusing on mixed use does not result in the co-location incompatible uses (e.g. heavy industries near homes, new housing abutting freeways). Is there a way to measure incompatible uses?

Housing

- Would high income households bias the 35 percent of income measure? Some higher income households spend 45 percent of income on house payments without financial restraint. The 35 percent measure also "blends" those already in a home with those who are looking and cannot buy. Conversely, the Housing Opportunity Index measures only the price of new homes, and misses those who already own. Thus, to ensure a comprehensive picture of affordability, keep both the Housing Opportunity Index and the 35 percent of income measures. Also, report the 35 percent of income measure for rental and owner-occupied housing separately.
- Report the vacancy rate.
- Look at "doubling-up," or overcrowding (persons per room measure from the Census).
- Is it possible to track the share of units by cost, or the production of low-income housing? Is it possible to track the number or share of green buildings being built? Can the number of accessory units be tracked?
- For the strategic initiatives, look for a way to track how many units go through the programs.

Environment: Natural Habitats

- Look not only at total acreage conserved, but also at the acreage that is monitored and maintained.
- Make sure to include the atlas monitoring (e.g. bird atlas, plant atlas) in longer-range supplemental indicators.

Environment: Water Quality

- Consider tracking the number of sewer pipeline breaks (this may be an IRIS indicator).
- Consider tracking funding for watershed programs.
- Would tracking expenditures on water purification per capita serve as an indicator of healthy environments?
- Is there some way to measure the success of the nearshore habitat preservation?

Environment: Air Quality

- Look at the Air Quality Index for the sensitive population.
- Ask APCD if it is possible to get estimates of total tons of industrial and motor vehicle air toxics.

Economic Prosperity

- The poverty rate is a problematic measure (poverty-level income in Iowa leads to a considerably higher standard of living than it does in California).
- Is there some way to measure how much money it takes for a family of four to live in San Diego. (This information is available, but information on the distribution of family income by family size, or household income by household size, is not currently available for all income ranges. Poverty rates are the only currently available source of data that relate family income to family size.)
- Consider adding a cost of living indicator for the region.

Public Facilities: Water

- The indicator addresses demand, but what about supply? Consider some measure of water supply, such as storage capacity and supply projections from varied sources (desalination, transfers, etc...).
- Bring back the measure of tap water quality.
- Track water cost.
- Track the amount of water used for non-essential purposes (such as landscaping).
- Look at both total water consumption and per capita consumption.
- Find some measure of sustainability.

Public Facilities: Electricity

- Look at production capacity (local vs. imported).
- Find some measure of sustainability (especially renewable resources).

Public Facilities: Waste Management

- What share of potentially recyclable materials is being put into landfills on account of the scope of local recycling programs? Some areas are allowing recyclable waste to be trashed because the local recycling program is not comprehensive.
- The 100 year plan suggests turning trash into energy – can that be tracked?
- Consider the environmental ramifications of waste disposal practices (air quality, leakage, etc...).
- Is there some way to measure the co-location of industries to facilitate turning the waste stream from one into inputs for another industry?

Borders

- Look at border wait times in Sentri lanes as compared with regular lanes.

- Make sure tribal borders are covered in the metrics.
- Look at how much interregional commuting comes into San Diego from across the borders (Riverside, Orange and Imperial Counties, and Baja California).

Additional Comments / Suggestions

- Social equity is not measured directly anywhere in the indicators.
- Performance drivers are lengthy, and most involve the phrase “develop guidelines.” Also there is a paradigm shift (toward incentives) that may not be shared by other agencies. There is reason to fear that we are working toward preventing bad things from happening, but are not encouraging good progress.

Agenda Item #8: Progress on Smart Growth Working Group on “Smart Growth Opportunity Areas” in the Regional Comprehensive Plan (RCP)

Stephan Vance, SANDAG staff, informed the Working Group on the progress of the Smart Growth Working Group. The group was given four tasks: 1) identify smart growth categories, 2) identify ways to incorporate Smart Growth Opportunity Areas into general plans, 3) develop a SGOA map, and 4) develop the Smart Growth Incentive Program. Staff gave a PowerPoint presentation showing potential categories of smart growth opportunity areas (SGOAs) for the region. Staff will update the Working Group on the results of the upcoming March 25th meeting, and relay input and direction from the Regional Planning Committee.

Comments from the SWG include:

- UTC is not a smart growth oriented place because it is not a walkable community.
- Ramona could be a smart growth opportunity area if the transportation system was better.
- Need to provide outreach, education, and training for the jurisdictions on smart growth opportunity areas.
- Tribal lands should be embedded into the regional context; smart growth should be taking place on these lands.

Agenda Item #9: Regional Housing Needs Assessment

Susan Baldwin, SANDAG staff, handed out a memorandum about the Regional Housing Needs Assessment (RHNA) process. The housing element updates in the San Diego region are due June 30, 2005. The Department of Housing and Community Development (HCD) has provided the region with new housing numbers for the RHNA consultation process. The alternative RHNA numbers (the San Diego regions share of the states housing needs) that HCD provided to SANDAG are 107,000 and 111,000 units for the region compared to SANDAG’s forecast of 90,000 units for the same time period. Staff will return next month with a recommendation on the regional share number for the next housing element cycle.

Agenda Item #10: Future Role of the Stakeholders Working Group

The future role of the Stakeholders will be discussed at the next meeting.

Agenda Item #11: Adjournment and Next Meeting

The next meeting will be a joint meeting with the RPTWG on Thursday, April 8, 2004 from 1:15 p.m. to 3:15 p.m. in the 7th Floor Conference Room.

REGIONAL PLANNING COMMITTEE

April 2, 2004

AGENDA ITEM NO.: **1****Action Requested: APPROVE**

REGIONAL PLANNING COMMITTEE DISCUSSION AND ACTIONS

Meeting of March 5, 2004

The Regional Planning Committee meeting was called to order by Committee Chair Lori Holt Pfeiler at 12:09 p.m. The attending Committee members, alternates, and advisory members were as follows: Lori Holt Pfeiler (North County Inland); Judy Ritter (North County Inland); Jerry Jones (East County); Matt Hall (North County Coastal); Jim Madaffer (City of San Diego); Bill Horn (County of San Diego); Pam Slater (County of San Diego); Pedro Orso-Delgado (Caltrans); Leon Williams (MTDB); David Druker (NCTD); Bill Chopyk (Port of San Diego); and Lynne Baker (Regional Planning Stakeholders Working Group).

Chair Holt Pfeiler welcomed all to the meeting. Self introductions were made.

1. APPROVAL OF FEBRUARY 6, 2004 MEETING MINUTES

Action: A motion and second was made to approve the minutes of the February 6, 2004 meeting. One committee member abstained.

2. PUBLIC COMMENTS/COMMUNICATIONS

Scott Molloy, representing the BIA, noted that, overall, the RCP is a good document. He added that issues still need to be addressed and noted that the BIA has submitted written comments to SANDAG staff.

CONSENT AGENDA (Item 3)

3. FINAL DATES AND LOCATIONS FOR THIRD ROUND OF RCP WORKSHOPS

Staff distributed an updated list of workshops to the committee members, noting that the location of the workshop in Chula Vista had been changed to the Otay Recreation Center.

REPORTS

4. PROGRESS OF SMART GROWTH WORKING GROUP ON "SMART GROWTH OPPORTUNITY AREAS" IN THE REGIONAL COMPREHENSIVE PLAN (RCP)

The Committee was updated on the progress of the Smart Growth Working Group (SGWG). At its first two meetings, the SGWG reviewed the definition of smart growth and the smart

growth principles, set a schedule, refined its work tasks, and began discussing models for how smart growth opportunity areas could be defined and illustrated in the RCP. The SGWG also developed a preliminary draft matrix of smart growth categories, identified examples, and began discussing potential guidelines for compatibility between local and regional plans. At its next meeting, the SGWG will continue to refine the matrix and the essential characteristics of each category and further discuss the local implementation commitments that could be made via local planning documents, zoning ordinances, and design standards. A verbal report of the results of that meeting will be made at the next Regional Planning Committee meeting.

Public Comment:

Scott Molloy, representing the BIA, suggested that the word “transportation” be replaced with the word “infrastructure” in the smart growth matrix. He also mentioned that the Committee should be aware of the extent of existing development in comparison with the vacant land available.

Committee members made the following comments:

- The categories listed on the matrix seem limited. *The categories listed are draft and will go through several rounds of additional refinements by the Working Groups and the Committee. They can be changed and updated as necessary.*
- Mixed use is proposed in most of the categories. However, mixed use might not be appropriate in all smart growth areas, given that some businesses use chemicals that might pose safety issues to residents. Not all residential areas should be required to have commercial uses. This should be considered as the incentive program is discussed and developed to provide maximum opportunity for participation. *The point is well taken. Environmental justice issues and compatibility of uses speak to that issue.*
- SANDAG’s Population Projection Map is a good example of areas where smart growth can be implemented. And, a lot of retail areas in suburban areas are being converted to mixed use areas. Even though funding in the region is not sufficient to do what we would like, many communities are headed in the right direction.

5. PROPOSED STRATEGIC INITIATIVES FOR THE REGIONAL COMPREHENSIVE PLAN

Because of the wide range of actions identified in the draft RCP, the Implementation Framework chapter recommends that RCP participants develop a list of “Strategic Initiatives” which are a set of related actions by priority that could be undertaken by various groups of stakeholders to implement some of the key concepts contained in the plan. The proposed Strategic Initiatives were reviewed with the Committee, including the proposed categories and activities. The “early actions” that are currently being undertaken also were highlighted. The Strategic Initiatives will form the basis of the revised Implementation Chapter of the final RCP, and it is anticipated that they will be reviewed on an annual basis in order to coordinate with the work programs and budget cycles of local jurisdictions, service providers, and regional agencies, including SANDAG.

Committee comments included:

- It might be ineffective to incorporate the smart growth goals of the RCP into the next update of the Regional Transportation Plan.
- Public agencies have not necessarily been good stewards for habitat, particularly in some sections of South County. Private owners should be provided incentives to better preserve open space. Some type of enforcement should be developed for property violators.
- It's been the lack of funding for the maintenance and monitoring of the habitat preserves that has created the problems. Various mechanisms can assist in the management of open space preserves. The Strategic Initiatives don't necessarily preclude conservation easements on private properties or turning over properties to conservancies.
- Many of the proposed initiatives seem to be the responsibility of organizations other than SANDAG. It appears that SANDAG's role in this effort is one of coordination.
- The RCP and RTP need to connect with each other in order for the region to make progress.
- A funding program needs to be developed to implement actions contained in the Healthy Environment chapter.
- Compatibility should be considered for the projects that are now in design and underway regarding high-speed rail.
- What is the time frame on the guidelines on subregional plans and the preliminary criteria? The Port of San Diego is very interested in developing a subregional plan, right away, which could be implemented along the Bay front in Chula Vista. *It is staff's intent to complete the "early actions" in the next two months in order to determine the allocation of resources in FY 2005.*

Public Comment:

Jim Whalen, representing the Alliance for Habitat Conservation (AHC), commented that polls have shown little support for linkage of funding and smart growth goals and that several jurisdictions in the region are not interested in more density. Those jurisdictions that are built out don't feel they have the land available. If those jurisdictions don't get more funding for transportation projects, TransNet won't pass. If the County of San Diego doesn't support TransNet, it won't pass. It would be smart to resolve the TransNet issues prior to distributing the Environmental Impact Report (EIR) on the RCP.

6. STATUS REPORT ON THE ENVIRONMENTAL IMPACT REPORT ON THE RCP

The Committee was briefed on the status of the Draft Environmental Impact Report (DEIR) on the RCP. Several comments on the Notice of Preparation (NOP) have been received which staff members currently are addressing. The Draft EIR will be presented to the SANDAG Board at its March 26, 2004 meeting, and the Board will be requested to release the DEIR for a 45-day public review period. Staff will be at the RCP workshops to receive additional comments and provide information regarding the Draft EIR. It was noted that this DEIR is a programmatic document because of the long-range regional nature of the RCP. The document will look at long-term impacts of plan implementation but will be general in scope. The Committee will receive copies of the draft EIR once it is released for public review and comment.

Committee and general comments include:

Public Comment:

Jim Whalen, representing the Alliance for Habitat Conservation (AHC), commented that the tribal governments will diversify their economic interests beyond outlet malls and golf courses and asked that SANDAG consider the role of the tribes during the planning process.

- The Rincon tribal government in North County is considering building 7,000 housing units to support their employees. Each tribal government is considered an independent nation. As such, their impacts won't be considered in the EIR. This could become a serious issue. *The Borders Committee has discussed tribal issues and the Borders Chapter of the RCP includes a discussion about various topics related to tribal issues. The SANDAG Board held a summit with tribal government leaders last year and is still learning how to work effectively with them. Efforts will continue to be made to build a better working relationship.*

7. REGIONAL ENERGY WORKING GROUP STATUS UPDATE AND IMMEDIATE ACTION PLAN
(INFORMATION/APPROVE)

a. Subregional Appointments.

Members still need to be appointed to the Regional Energy Working Group. Staff suggested that the remaining appointments be made as soon as possible. The first meeting of the Working Group will be held on Monday, March 22, 2004.

b. Preliminary Work Plan.

SANDAG has allocated some funding for the Preliminary Work Plan and has solicited contributions from stakeholders. SANDAG's FY 2005 OWP for this project is contingent upon funding received. The Energy Working Group will provide recommendations to the Regional Planning Committee who will in turn provide recommendations to the Board regarding regional energy issues. However, based on the timetable established by the California Public Utilities Commission (CPUC) to provide input on cost allocations, staff requested that the Regional Energy Working Group be given authorization to bring strategies and recommendations regarding the proposed restructuring costs among the utilities in the State and their customers directly to the SANDAG Board of Directors at their March 26, 2004 meeting.

Public Comment:

Bob Resley, representing SDG&E, commented that the San Diego region needs to determine what it wants in regards to energy. It also needs to be determined which utility company (SDG&E, PG&E, Edison) pays for what. In the past, each utility company shared the costs. However, PG&E and Edison have proposed a different way that would increase the San Diego region's portion by \$1.3 billion through 2013. Also, transmission connecting to the Otay Mesa power plant and the purchase of natural gas are issues that should be discussed by the Energy Working Group. These and other serious policy issues that need regional consensus will be discussed with the Energy Working Group, and reports will be brought to the Regional Planning Committee.

Action: The Committee approved the work plan, and voted to authorize the Regional Energy Working Group to work on its behalf and report its findings directly to the Board in March.

8. UPCOMING MEETINGS

The next meeting of the Regional Planning Committee will be held at noon on Friday, April 2, 2004. There will be two meetings held in May. The first will be held on Friday, May 7, 2004, from noon to 2 p.m., and the second, a joint meeting between the Regional Planning Committee and its working groups, will be held on Monday, May 24, 2004, from 9:30 a.m. to noon. Due to the joint meeting, the regularly scheduled June meeting has been cancelled.

9. ADJOURNMENT

Chair Pfeiler adjourned the meeting at 1:22 P.M.

BOB LEITER

Director of Land Use and Transportation Planning

Key Staff Contact: Carolina Gregor, (619) 699-1989; cgr@sandag.org

PROGRAM WORK ELEMENT 30002
REGIONAL COMPREHENSIVE PLAN IMPLEMENTATION

BUDGET SUMMARY FOR OWP NO. 30002

FUNDS SOURCE		FUNDS APPLICATION	
FTA MPO Planning (5303)	\$ 65,257	Salaries, Benefits, Indirect	\$ 593,025
FTA Transit Planning (5307)	0	Other Direct Costs	44,600
FHWA Planning	190,116	Temporary Employees	8,100
FTA CMAQ (5309)	0	Contract Employees	0
Federal Other	0	Contracted Services	12,000
State Other*	160,000	Materials & Equipment	0
TDA Planning/Admin.	107,001	Pass-through/In-kind Services	0
<i>TransNet</i> Program	0		
Member Assessment	135,351		
Local Other	0		
* <i>Caltrans</i> , Regional Comprehensive Plan Development			
TOTAL	\$ 657,725	TOTAL	\$ 657,725

OBJECTIVE

The objective of this work element is to coordinate the implementation of the Regional Comprehensive Plan (RCP) for the San Diego region. The Plan strengthens the integration of the local and regional plans for land use, transportation systems, infrastructure needs, and public investments within a regional smart growth framework. **Emphasis in FY 2005 will be in four key areas: (1) RCP Implementation; (2) Urban Design; (3) Public Involvement; and (3) Performance Monitoring. This work element will be coordinated with numerous other work elements within the Overall Work Program.**

PREVIOUS AND ONGOING WORK

In November 1988, San Diego County voters approved Proposition C, a countywide advisory ballot measure that recommended the creation of a regional growth management strategy. Several years later, SANDAG was designated as the Regional Growth Management Review Board and, in January 1993, SANDAG adopted the Regional Growth Management Strategy.

The Strategy established the decision-making framework for a number of critical regional planning issues, including the development of strategies for integrating land use, transportation, and environmental policies.

In 1999, SANDAG initiated the second phase of the Regional Growth Management Strategy: REGION2020. This effort emphasized smart growth principles by identifying strategies that would improve mobility, increase the supply of housing, and raise our standard of living. It advocated these results by: (1) directing future growth into urban areas, (2) recommending higher residential and employment densities in areas close to major public transportation corridors and in town centers, (3) encouraging mixed uses, and (4) placing housing in or near major employment areas.

In FY 2003, the emphasis shifted from the REGION2020 Strategy to the preparation of a more comprehensive plan - the Regional Comprehensive Plan (RCP). During FY 2003 and 2004, working together with member agencies, stakeholders, and the public, SANDAG prepared the Regional Comprehensive Plan (RCP). The SANDAG Board certified the final Environmental Impact Report (EIR) and adopted the final RCP in June 2004.

This FY 2005 work element coordinates implementation of the RCP, and will be conducted in conjunction with the following work elements: Intergovernmental Review, Public Involvement Program, Social Equity and Environmental Justice, Tribal Government Liaison, Demographic and Economic Estimates and Forecasts, Regional Economic and Municipal Finance Services, Regional Transportation Plan, Transit Planning and Project Development, Smart Growth Incentive Program, Regional Housing Program, Regional Open Space and Natural Resource Strategies, Shoreline Management, Regional Energy Planning Coordination, Borders Planning and Coordination, and Interregional Partnerships.

The Regional Planning Technical Working Group (the region's planning and community development directors) and the Regional Planning Stakeholders Working Group (stakeholders from throughout the region) make recommendations to the Regional Planning Committee and the Board of Directors on this work.

TASKS

01 **RCP Implementation. (FY 2005 - 50%)**

- Produce, print, and mail the final version of the Regional Comprehensive Plan, a shorter "popular" version of the final RCP, and a compact disc (CD) of the RCP.
- Work with member agencies and stakeholders to develop the Smart Growth Opportunity Areas Concept Map and refine the smart growth incentive program as an addendum to the final RCP.
- Work with specific member agencies, regional infrastructure providers, and stakeholders, to implement Strategic Initiative work programs identified for FY 2005 and future years.
- Integrate policy objectives contained in the RCP into other significant SANDAG efforts including, but not limited to, the Regional Transportation Plan (RTP), the Regional Transportation Improvement Program (RTIP), the Regional Housing Needs Assessment (RHNA), the smart growth incentive program, and refinements to the transportation project evaluation criteria.

- Participate with the Transportation Division in the development of subregional plans and implementation programs, as outlined in transportation-related OWP elements.
- Participate with Technical Services in the refinement of existing analytical tools and development of new analytical tools related to transportation, land use, economic, and environmental issues.
- Participate with the Economic Division in the development of funding strategies to implement the actions contained in the RCP.
- Participate with the Regional Intergovernmental Review Work Program on the implementation of the review process of regionally-significant projects.
- Coordinate the implementation of the Regional Comprehensive Plan with state legislation associated with smart growth, regional growth management, regional governance, and other related topics.
- Provide administrative support for the Regional Planning Committee and its Working Groups.

02 Urban Design. (FY 2005 - 20%)

- Evaluate SANDAG's working group structure related to bicycling and walking, and recommend changes if necessary.
- Continue SANDAG initiatives promoting walkable communities.
- Initiate preparation of a regional Urban Design Best Practices Manual to support smart growth implementation, addressing issues such as:
 - Transportation design guidelines for SGOAs;
 - Transit facility guidelines for new development;
 - Guidelines for public/private partnerships to fund enhanced transit facilities;
 - Design guidelines for schools in urbanized areas, and guidelines for joint use of school and park facilities in smart growth areas;
 - Crime prevention, universal design, accessibility, bike and pedestrian access; and
 - Other urban design issues.
- Participate in and provide technical support to subregional and community planning efforts working toward implementation of the RCP's smart growth urban form principles.

03 Public Involvement. (FY 2005 - 15%)

- Coordinate effective public participation strategies:

- Restructure, if necessary, and hold ongoing meetings with the Stakeholders Working Group.
- Host, or partner with existing organizations to participate in or co-host, public outreach meetings/workshops on important RCP-related topics.
- Make presentations on the RCP to member agencies and interested organizations.
- Coordinate with the Social Equity and Environmental Justice Work Program on meaningful outreach efforts, and on equity-related performance monitoring, social equity analysis efforts, and evaluating future plans, programs, and projects with respect to social equity and environmental justice-related impacts.
- Update the RCP Web site, as appropriate, prepare periodic newsletters, and prepare PowerPoint presentations, as necessary.

04 Performance Monitoring. (FY 2005 – 10%)

- Participate with Technical Services in the collection of data for indicators established in FY 2004 to monitor RCP implementation.
- Begin preliminary work necessary to produce the first RCP monitoring report, to be released in the second quarter of FY 2006.

05 Environmental Documentation. (FY 2005 – 5%)

- Complete modifications to Final Environmental Impact Report on the RCP pursuant to Board direction and certification of Final document.
- File Notice of Determination with the County Clerk's office.

Committee: Regional Planning Committee; *Working Groups:* Regional Planning Technical Working Group, Regional Planning Stakeholders Working Group, and Walkable Communities Working Group; Project Manager - Carolina Gregor

PRODUCTS

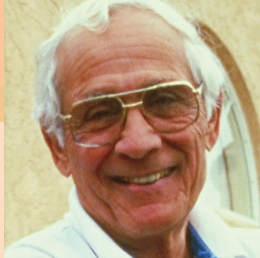
- Publications and materials for public outreach meetings/workshops. (Ongoing)
- Publications and materials regarding the implementation of the Regional Comprehensive Plan. (Ongoing)
- Periodic RCP Newsletters. (Ongoing)
- Agreements with local and regional agencies and service providers, as needed. (Ongoing)
- Expanded Web site with RCP implementation-related information and smart growth links. (Ongoing)

- Final version of the Regional Comprehensive Plan (RCP). (July 2004)
- Notice of Determination for Final EIR pursuant to CEQA. (July 2004).
- Popular version of the final Regional Comprehensive Plan. (September 2004)
- Compact Disc (CD) with final RCP, popular version of RCP, presentations, and other relevant materials. (September 2004)
- Work program, or revised working group structure, for Walkable Communities Working Group. (December 2004)
- Smart Growth Opportunity Areas Concept Map. (June 2005)
- Elements of draft Urban Design Best Practices Manual. (June 2005)

FUTURE ACTIVITIES

Future activities entail coordinating actions between government agencies, the private sector, infrastructure providers, environmental groups, academic institutions, and nonprofit agencies to further implement the smart growth concepts contained in the RCP; completing the Urban Design Best Practices Manual, monitoring the progress of the region with regard to its quality of life; ensuring that regional infrastructure providers and local jurisdictions are collaborating to implement the smart growth goals and objectives identified in the RCP; refining and updating the RCP; and continuing to integrate the RCP and other local and regional plans.

Still time to look to the future



There still is time for your vision for our future to be included in the Regional Comprehensive Plan. A final series of workshops will be held throughout the region to solicit input on the draft Regional Comprehensive Plan (RCP). Tell us what you think. How should our region grow?

The RCP serves as the long-term planning framework for the San Diego region. It lays a foundation to connect local and regional policy decisions that support our shared vision of the future. It balances population, housing, and employment growth with habitat preservation, agriculture, open space, and infrastructure needs.

These workshops will be structured in an “open house” format to provide an informal setting where residents can ask questions, discuss issues, and give comments and feedback on the draft RCP and draft Program Environmental Impact Report.

These workshops present an opportunity for residents to come together as a community to weigh in on important issues that will affect our region’s future. Please join us.

Public Comment Period for draft EIR

A draft Program Environmental Impact Report (EIR) has been prepared for the Regional Comprehensive Plan. SANDAG invites comments from residents, organizations, and agencies on the environmental information that has been addressed in the draft Program EIR. Public input on the draft Program EIR can be submitted in writing or to the court reporter at the workshops or submitted in writing to SANDAG by 5/13/04.

En cada taller habrá un facilitador bilingüe. Varias publicaciones se ofrecen en español.

Our vision. Our future.
THE REGIONAL COMPREHENSIVE PLAN



In cooperation with



Your RSVP is important!

Call 619-515-4RCP (4727) or e-mail rcp@sandag.org

Learn about the RCP on the Web: www.sandag.org/rcp

Accommodations are available for those with disabilities.
Contact SANDAG at the number above for more information and directions to each event.

**Regional
Comprehensive
Plan Workshop
dates and
locations**

Saturday, April 17, 2004
9 – 11 a.m.
Encinitas
San Dieguito Boys and
Girls Club
1221 Encinitas Boulevard

Wednesday, April 21, 2004
6 – 8 p.m.
San Diego
City Heights Center
4305 University Ave

Saturday, April 24, 2004
9 – 11 a.m.
El Cajon
Renette Center
935 South Emerald Ave

Monday, April 19, 2004
6 – 8 p.m.
Vista
Wildwood Community
Center
651 E. Vista Way

Thursday, April 22, 2004
6 – 8 p.m.
Chula Vista
Otay Recreation Center
3554 Main St.

Monday, April 26, 2004
6 – 8 p.m.
Oceanside
Oceanside Senior Center
455 Country Club Lane

**You are invited to attend any of the workshops
near where you live or work.**

**See www.sandag.org/rcp for maps to each workshop location.
Visit www.sdcommute.com for transit information.**



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***Your input needed on the draft
Regional Comprehensive Plan.***