MEETING ANNOUNCEMENT AMIDST COVID-19 PANDEMIC:

The Regional Planning Committee meeting will be conducted virtually in accordance with Governor Newsom’s State of Emergency declaration regarding the COVID-19 outbreak, Executive Order N-29-20, and the Guidance for Gatherings issued by the California Department of Public Health. Members will primarily participate in the meeting virtually, while practicing social distancing, from individual remote locations.

There are a few options for public participation:
- Submit comments via email to clerk@sandag.org
- Observe the meeting via Zoom
- To participate via Zoom webinar, click the link to join the meeting: https://zoom.us/j/94444115843
  Webinar ID: 944 4411 5843
- To participate via Telephone, dial a number based on your current location:
  US: +1 669 900 6833 or +1 346 248 7799 or +1 253 215 8782 or +1 312 626 6799 or +1 929 205 6099 or +1 301 715 8592
  International numbers available: https://zoom.us/u/acdjcuE3QX

SANDAG is relying on commercial technology to broadcast the meeting via Zoom. With the recent increase of virtual meetings, platforms such as Microsoft Teams, WebEx, GoToMeeting, and Zoom are working to scale their systems to meet the new demand. If we experience technical difficulty or you are unexpectedly disconnected from the broadcast, please close and re-open your browser and click the link to re-join the meeting. SANDAG staff will take all possible measures to ensure a publicly accessible experience.

Public Comments: Persons who wish to address the members on an item to be considered at this meeting, or on non-agendized issues, may email comments to the Clerk at clerk@sandag.org (please reference: “February 5, Regional Planning Committee Meeting” in your subject line and identify the item number(s) to which your comments pertain). Comments received by 4 p.m. on Thursday, February 4, will be provided to members prior to the meeting. If you desire to provide a live verbal comment during the meeting, please join the Zoom meeting either by computer or phone. At the time for public comments, members of the public will be advised to ‘Raise Hand’ if they wish to provide comments. The ‘Raise Hand’ feature can be found on the Zoom toolbar for those who join via computer or by entering *9 for those who join via telephone only. The Chair will call on members of the public by name for those joining via a computer and by the last three digits of your telephone number for those joining via telephone. All comments received prior to the close of the meeting will be made part of the meeting record.
Welcome to SANDAG. Members of the public may speak to the Regional Planning Committee on any item at the time the Committee is considering the item. Public speakers are limited to three minutes or less per person. The Committee may only take action on any item appearing on the agenda.

In order to keep the public informed in an efficient manner and facilitate public participation, SANDAG also provides access to all agenda and meeting materials online at sandag.org/meetings. Additionally, interested persons can sign up for email notifications at sandag.org/subscriber.

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Mission Statement
The 18 cities and county government are SANDAG serving as the forum for regional decision-making. SANDAG builds consensus; makes strategic plans; obtains and allocates resources; plans, engineers, and builds public transit; and provides information on a broad range of topics pertinent to the region’s quality of life.

San Diego Association of Governments • 401 B Street, Suite 800, San Diego, CA 92101-4231
(619) 699-1900 | Fax (619) 699-1905 | sandag.org
Regional Planning Committee  
Friday, February 5, 2021

**Item No.**  
+1. Approval of Meeting Minutes  
The Regional Planning Committee is asked to review and approve the minutes from its December 4, 2020, meeting.

2. Public Comments/Communications/Member Comments  
Public comments under this agenda item will be limited to five public speakers. Members of the public shall have the opportunity to address the Regional Planning Committee on any issue within the jurisdiction of the Committee that is not on this agenda.

3. Executive Director’s Report  
*Hasan Ikhrata, SANDAG*  
An update on key programs, projects, and agency initiatives will be presented.

**Consent**

+4. Proposed Community-Based Organizations Working Group Name Change  
*Jane Clough, SANDAG*  
The Regional Planning Committee is asked to approve the proposed Charter update reflecting the name change of the 2021 Regional Plan Community-Based Organizations Working Group to the 2021 Regional Plan Social Equity Working Group.

+5. Waiver of Review for Time Extension Amendments: SANDAG Grant Programs  
*Jenny Russo, SANDAG*  
The Regional Planning Committee is asked to recommend that the Board of Directors extend the amount of time that SANDAG grants may be extended due to COVID-19 under the Executive Director’s Delegated Authority for an aggregate total of up to 24 months.

+6. Shoreline Preservation Working Group Charter Update and Consideration of Non-Voting Membership Expansion  
*Sarah Pierce, SANDAG*  
The Regional Planning Committee is asked to approve the proposed Charter update for the Shoreline Preservation Working Group and authorize staff to facilitate an application process to add non-voting Technical and Community Advisors to the Working Group.
Reports

+7. Draft Regional Social Equity Planning Framework  
   Jane Clough, SANDAG  
   Discussion  
   The Regional Planning Committee is asked to discuss the draft Regional Social Equity Planning Framework and provide input and feedback.

+8. Bridging the Digital Divide in the San Diego Region  
   Antoinette Meier, SANDAG  
   Discussion  
   An overview on efforts underway to develop a Regional Digital Equity Strategy and Action Plan will be presented.

9. Continued Public Comments  
   If the five-speaker limit for public comments was exceeded at the beginning of this agenda, other public comments will be taken at this time. Subjects of previous agenda items may not again be addressed under public comment.

10. Upcoming Meetings  
    Information  
    The next Regional Planning Committee meeting is scheduled for Friday, March 5, 2021, at 12:30 p.m.

11. Adjournment

+ next to an item indicates an attachment
December 4, 2020, Meeting Minutes

Chair Mary Salas (South County) called the meeting of the Regional Planning Committee to order at 12:33 p.m.

1. Approval of Meeting Minutes (Approve)

Action: Upon a motion by Mayor Rebecca Jones (North County Inland), and a second by Chair Salas, the Regional Planning Committee approved the minutes from its October 2, 2020, meeting.

The motion passed.

Yes: Chair Salas, Councilmember Chris Ward (City of San Diego), Councilmember Dwight Worden (North County Coastal), and Mayor Jones.

No: None.

Abstain: None.

Absent: County of San Diego and East County.

2. Public Comments/Communications/Member Comments

None.

3. Executive Director’s Report (Discussion)

Executive Director Hasan Ikhrata presented an update on key programs, projects, and agency initiatives, including the agency’s response to COVID-19, San Diego Forward: The 2021 Regional Plan, and the Airport Connectivity project.

Action: Discussion only.

Consent

4. TransNet Environmental Mitigation Program Land Management Grant Program: Quarterly Status Update (Information)

This report provided an overview of progress made by TransNet Environmental Mitigation Program Land Management Grant recipients.

5. TransNet Smart Growth Incentive Program and Active Transportation Grant Program: Quarterly Status Update (Information)

This report provided an update on the TransNet Smart Growth Incentive Program and Active Transportation Grant Program.
Reports

6. Climate Resilience Program Update (Information)
Senior Regional Planner Seth Litchney provided an update on the development of the Regional Housing Incentive Program.

Action: Information only.

7. Continued Public Comments
There were no continued public comments.

8. Upcoming Meetings (Information)
The next Regional Planning Committee meeting has not yet been scheduled; a meeting date will be announced at a later date.

9. Adjournment
Chair Salas adjourned the joint meeting at 1:08 p.m.
Confirmed Attendance at SANDAG Regional Planning Committee Meeting
December 4, 2020

<table>
<thead>
<tr>
<th>Jurisdiction</th>
<th>Name</th>
<th>Member/Alternate</th>
<th>Attend</th>
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<tbody>
<tr>
<td>South County</td>
<td>Mary Salas, Chair</td>
<td>Member</td>
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<td>Mike Donovan</td>
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<td>East County</td>
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<td></td>
<td>Akilah Weber</td>
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<td>North County Coastal</td>
<td>Dwight Worden</td>
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<td>Advisory Members</td>
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<td>Caltrans, District 11</td>
<td>Gustavo Dallarda</td>
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<td>Ann Fox</td>
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<td>Metropolitan Transit System</td>
<td>Jill Galvez</td>
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<td>North County Transit District</td>
<td>Paul McNamara</td>
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<td>Port of San Diego</td>
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<tr>
<td>Regional Planning Technical Working Group</td>
<td>Karen Brindley</td>
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<td>San Diego County Water Authority</td>
<td>Barry Leonard</td>
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<td>Southern California Tribal Chairmen’s Association</td>
<td>Eric LaChappa</td>
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<tr>
<td></td>
<td>Susan Wynn</td>
<td>Alternate</td>
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</tr>
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</table>
February 5, 2021

Proposed Community-Based Organizations Working Group Name Change

Overview

SANDAG has partnered with a network of 13 community-based organizations (CBOs) in environmental justice communities throughout the region to facilitate their timely and meaningful involvement in the development of the 2021 Regional Plan.

The selected CBOs initiated work with SANDAG on September 1, 2017, and were to assist in the outreach and public participation activities in the development of the 2019 Regional Plan. As the timeline for the Regional Plan was extended to 2021, the CBO Working Group charter was amended to extend the partnership to coincide with the adoption of the 2021 Regional Plan.

At its January 7, 2021, meeting, the CBO Working Group recommended to change its name from the 2021 Regional Plan Community-Based Organizations Working Group to the 2021 Regional Plan Social Equity Working Group.

Key Considerations

The request to consider a name change was initially made at the December 3, 2020, CBO Working Group meeting. Inspired by discussions on SANDAG’s Draft Commitment to Social Equity statement and development of the Regional Social Equity Planning Framework, the Working Group was asked to discuss and take possible action on changing its name to clearly reflect its purpose, which is focused on social equity.

At its January 7, 2021, meeting the Working Group recommended that its name be changed to the 2021 Regional Plan Social Equity Working Group.

The CBOs will continue to provide input from a social equity perspective on key elements of the 2021 Regional Plan; and conduct outreach activities to engage disadvantaged and underrepresented communities to help inform and encourage diverse, inclusive and active, public involvement in SANDAG planning efforts and services.

Next Steps

If approved, this amendment would allow the Working Group’s name to clearly reflect its mission: to provide ongoing public input from disadvantaged or underrepresented communities in the region into key activities associated with developing the 2021 Regional Plan and related planning activities with a focus on the social equity perspective.

Coleen Clementson, Director of Regional Planning

Key Staff Contact: Jane Clough, (619) 699-1909, jane.clough@sandag.org

Attachments: 1. 2021 Regional Plan Community-Based Organizations Working Group Charter with Proposed Change
              2. 2021 Regional Plan Community-Based Organizations Working Group Membership Roster
2021 Regional Plan Community-Based Organizations Social Equity Working Group

Working Group Charter

Purpose
The purpose of the 2021 Regional Plan Community-Based Organizations Social Equity Working Group (Working Group) is to provide ongoing public input from disadvantaged or underrepresented communities in the region into key activities associated with developing San Diego Forward: The 2021 Regional Plan (2021 Regional Plan) and related planning activities with a focus on the social equity perspective. The Working Group also will provide input from a social equity perspective on San Diego Forward: The 2019 Federal Regional Transportation Plan (2019 Federal RTP).

Line of Reporting
The Working Group reports to the Regional Planning Committee (RPC) on specific 2021 Regional Plan elements. Based on the Working Group’s input, the RPC makes policy recommendations to the SANDAG Board of Directors. Regular updates on Working Group activities should be made to the RPC to update them on current programs and projects and further strengthen the connection between the two groups.

Responsibilities
The Working Group will review and provide input that will be used to develop and adopt the 2019 Federal RTP and the 2021 Regional Plan. The Working Group also may be asked to provide a social equity perspective on other agency initiatives or planning efforts, such as the Public Participation Plan, the Language Assistance Plan, and the Coordinated Plan. The Working Group will assist with associated public outreach and help inform and encourage diverse, inclusive and active, public involvement in SANDAG planning efforts and services.

Membership
The Working Group is comprised of 13 representatives from community-based organizations (CBOs) or community collaboratives serving underserved/disadvantaged communities selected through a competitive request for proposals process by SANDAG. As a component of the Community-Based Outreach Services Contract formed with each CBO, the Executive Director, Board Member, or designee is expected to serve as a representative on the Working Group. If the appointed representative is unable to attend a given meeting, an alternate must attend. As a public forum, other organizations and individuals are encouraged to attend.

Meeting Time and Location
The Working Group will meet monthly at SANDAG, as well as other times and locations as may be needed.

Working Group Leadership
The Chair of the Working Group shall be a member of the SANDAG Board of Directors, appointed by the Chair of the Board. The Chair will be a non-voting member who will manage meetings and facilitate discussions amongst the members.

Duration of Existence
The Working Group will sunset with the adoption of the 2021 Regional Plan.
# 2021 Regional Plan Community-Based Organizations – Social Equity Working Group

## Membership

The purpose of the 2021 Regional Plan Community-Based Organizations – Social Equity Working Group (Working Group) is to provide ongoing public input from disadvantaged or underrepresented communities in the region into key activities associated with developing 2021 Regional Plan and related planning activities with a focus on the social equity perspective.

The Working Group will meet monthly. Meetings will typically be held on the first Thursday of each month from 10 to 11:30 a.m. at SANDAG offices.

Staff contact: Jane Clough, (619) 699-1909, jane.clough@sandag.org

### MEMBERS

<table>
<thead>
<tr>
<th>Name</th>
<th>Title/Position</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hon. Vivian Moreno</td>
<td>Chair, Councilmember, City of San Diego, SANDAG Board Alternate</td>
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<tr>
<td>Craig Jones</td>
<td>Ex-officio Board Member, Alliance for Regional Solutions</td>
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<tr>
<td>Rose Ceballos</td>
<td>Director of Social Services, Bayside Community Center</td>
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<tr>
<td>Brendaly Rodriguez</td>
<td>Executive Director, Chula Vista Community Collaborative</td>
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<tr>
<td>Dana Stevens</td>
<td>President of Board of Directors, El Cajon Collaborative</td>
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<tr>
<td>Elizabeth Lou</td>
<td>President &amp; Chief Executive Officer, Nile Sisters Development Initiative</td>
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<tr>
<td>Fe Seligman</td>
<td>Grants and Programs Director, Samahan Health Centers</td>
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<tr>
<td>Erica Leary</td>
<td>Program Manager, Vista Community Clinic</td>
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<tr>
<td>Lisa Cuestas</td>
<td>Community Development Director, Casa Familiar</td>
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<tr>
<td>Randy Torres-Van Vleck</td>
<td>Director of Policy and Planning, City Heights Community Development Corporation</td>
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<tr>
<td>Lillian Serrano</td>
<td>Researcher, National Latino Research Center, California State University of San Marcos</td>
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<tr>
<td>Jen Nation</td>
<td>Executive Director, Olivewood Gardens</td>
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<tr>
<td>Barry Pollard</td>
<td>Executive Director, Urban Collaborative Project</td>
</tr>
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Waiver of Review for Time Extension Amendments: SANDAG Grant Programs

Overview

Board Policy No. 035 requires extensions of time for grantees of more than six months to be approved by a Policy Advisory Committee. At its meeting on April 10, 2020, the Board of Directors approved a waiver of Policy Advisory Committee review of time extension amendments for SANDAG grant program grantees who are unable to perform under their current schedule due to COVID-19 and delegated the authority to approve extensions of up to 12 months to the Executive Director. Due to ongoing challenges related to COVID-19, staff requests an expansion of this authority to allow the Executive Director to approve amendments for an aggregate total of up to 24 months when due to COVID-19.

Key Considerations

Section 3.2 of Board Policy No. 035 contains the following process for grantee time extension requests in excess of six months:

A grantee seeking an extension must document previous efforts undertaken to maintain the project schedule, explain the reasons for the delay, explain why the delay is unavoidable, and demonstrate an ability to succeed in the extended time frame the grantee proposes. The grantee must provide the necessary information to SANDAG staff to place in a report to the Policy Advisory Committee. If sufficient time is available, and the grant utilized TransNet funds, the request will first be taken to the Independent Taxpayer Advisory Committee (ITOC) for a recommendation. The grantee should make a representative available at the meeting to present the information to, and/or answer questions from, the ITOC and Policy Advisory Committee.

As anticipated last April, there has been a significant increase in the number of time extensions requested by grantees causing their total time extensions to exceed six months. The bases of the requests due to COVID-19 include: inability to obtain the materials to carry out the work due to supply chain disruption; inability to conduct public outreach; inability to commence construction or other field work; and inability to obtain permits or approvals from city council or another agency to carry out the work. In each case requesting a time extension under the previously approved waiver, the cause of the delay or disruption must have been due to COVID-19.

Since April 2020, 50 grant agreement amendments have been processed for additional time, as detailed in Attachment 1. Of those amendments, 31 have been attributable to delays from the COVID-19 pandemic. Staff believes these requests for additional time will continue due to the ongoing impacts of COVID-19. In the interest of continuing to streamline the number of requests that must come to a Policy Advisory Committee for review and reduce the workload for grantee and SANDAG staff, this proposal seeks a recommendation from the Regional Planning Committee that the Board expand the amount of time that SANDAG grants may be extended due to COVID-19 under the Executive Director’s delegated authority.

Action: Recommend

The Regional Planning Committee is asked to recommend that the Board of Directors extend the amount of time that SANDAG grants may be extended due to COVID-19 under the Executive Director’s Delegated Authority for an aggregate total of up to 24 months.

Fiscal Impact:
None.

Schedule/Scope Impact:
Approval of the extension would allow grantees to exceed their original project completion dates by up to 24 months.
With Board approval of this recommendation, staff would continue to require each grantee requesting an extension to document their request consistent with the section of Board Policy No. 035 noted above. All such extensions would continue to be reported as a delegated action to the Board at its next regular meeting, and staff would continue to include this information in the grant program quarterly status reports for the Independent Taxpayer Oversight Committee and Policy Advisory Committees. Requests for amendments in excess of six months, which are not based on COVID-19, would come to a Policy Advisory Committee as required by Board Policy No. 035.

**Next Steps**

Pending authorization of the Board for an expansion of the waiver of the specified requirements in Board Policy No. 035, staff will process amendments to extend the term of performance for grantees that meet the conditions outlined in this report. Grantees covered by Board Policy No. 035 that provide adequate justification based on COVID-19, would be permitted an aggregate total time extension of up to 24 months.

*Julie Wiley, Director and Legal Counsel, Contracts and Grants Department*

Key Staff Contact: Jenny Russo, (619) 699-7314, jenny.russo@sandag.org

Attachment: 1. Summary of Grant Time Extensions Since April 2020
<table>
<thead>
<tr>
<th>Contract No.</th>
<th>Amendment No.</th>
<th>Grantee</th>
<th>Project Title</th>
<th>Length of Request (months)</th>
<th>Extended From</th>
<th>Extended To</th>
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<th>Grant Amount</th>
<th>Amendment Execution Date</th>
<th>COVID-19 Delay?</th>
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### Summary of Grant Time Extensions Since April 2020

<table>
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<tr>
<th>Contract No.</th>
<th>Amendment No.</th>
<th>Grantee</th>
<th>Project Title</th>
<th>Length of Request (months)</th>
<th>Extended From</th>
<th>Extended To</th>
<th>Grant Program</th>
<th>Grant Amount</th>
<th>Amendment Execution Date</th>
<th>COVID-19 Delay</th>
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<td>Bike Safety Rodeo and Bicycle Helmet Giveaways</td>
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- **50** Total Policy 35 Grant Extensions
- **10** Average Length of Request (months)
- **62%** Number of COVID-19 Delays
- **31** Number of Extensions by Program

#### Data Summary

- **12%** Total Policy 35 Grant Extensions
- **34%** ATGP
- **30%** EMP
- **4%** Go By Bike
- **17%** Section 5310

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4
Shoreline Preservation Working Group Charter Update and Consideration of Non-Voting Membership Expansion

Overview

The Shoreline Preservation Working Group (Working Group) was formed as a committee in the 1980s and currently advises the Regional Planning Committee (RPC) on issues related to the implementation of the Shoreline Preservation Strategy adopted in 1993, the Coastal Regional Sediment Management Plan adopted in 2009, and San Diego Forward: The Regional Plan. Voting members of the Working Group and their alternates are selected by the bodies they represent. Non-voting members of the Working Group also are selected by the bodies they represent and are categorized as either Technical or Community Advisors and provide added knowledge and input to the Working Group. Staff is proposing revisions to the Charter to reflect the number and type of advisory members currently serving on the Working Group. In addition, the Working Group is recommending the expansion of the non-voting membership considering recent requests from local community groups to join the Working Group in an advisory capacity.

Key Considerations

Working Group Charter Update

The non-voting membership of the Working Group comprises Technical Advisors representing both state and federal agencies, including one representative from the California Coastal Commission, State Division of Boating and Waterways, State Department of Fish and Wildlife, State Department of Parks and Recreation, State Lands Commission, National Marine Fisheries Service, and the U.S. Army Corps of Engineers. It also comprises Community Advisors representing various regional interests including one representative from the Southern California Tribal Chairmen’s Association, three representatives from non-profit advocacy groups, and one representative each from the fishing community and the scientific community.

The Working Group’s Charter (Attachment 1) has been updated to clarify the agency, community, or interest represented by the non-voting membership and provide the total number of non-voting seats on the Working Group.

Non-Voting Membership Expansion

Periodically there is a need for the Working Group to evaluate the composition of its membership. At its December 3, 2020, meeting, the Working Group recommended adding three new non-voting advisors, also reflected in the revised Charter, representing Caltrans, the environmental justice/climate equity community, and the cross-border community.

Action: Approve

The Regional Planning Committee is asked to approve the proposed Charter update for the Shoreline Preservation Working Group and authorize staff to facilitate an application process to add non-voting Technical and Community Advisors to the Working Group.

Fiscal Impact:

None.

Schedule/Scope Impact:

None.

Action: Approve

The Regional Planning Committee is asked to approve the proposed Charter update for the Shoreline Preservation Working Group and authorize staff to facilitate an application process to add non-voting Technical and Community Advisors to the Working Group.
Next Steps
Pending approval of the revised Working Group Charter by the Regional Planning Committee, staff will return to the Working Group in spring 2021 to seek input on the content and process for a solicitation of interest in the newly created advisory seats.

Coleen Clementson, Director of Regional Planning
Key Staff Contact: Sarah Pierce, (619) 699-7312, sarah.pierce@sandag.org
Attachment: 1. Shoreline Preservation Working Group Charter
Shoreline Preservation Working Group

Working Group Charter

Purpose

The Shoreline Preservation Working Group (Working Group) was formed as a committee in the 1980s and currently advises the Regional Planning Committee on issues related to the implementation of the Shoreline Preservation Strategy (Strategy) adopted in 1993, the Coastal Regional Sediment Management (RSM) Plan adopted in 2009, and San Diego Forward: The Regional Plan.

The Strategy proposes an extensive beach building and maintenance program for the critical shoreline erosion areas in the region. It contains a comprehensive set of recommendations on the beach building program and on financing and implementation. The RSM Plan is a guidance and policy document that addresses how management of sediment targeted at coastal erosion can be implemented throughout the San Diego region.

The Working Group has technical expertise and background knowledge of regional shoreline issues, which is useful in applying the principles and goals laid out in the Strategy, the RSM Plan, and San Diego Forward: The Regional Plan. Continuing to support the region’s ongoing and future beach nourishment efforts and other sea-level rise adaptation strategies is a top priority for the Working Group. Additionally, in 1996, the San Diego Association of Governments (SANDAG) enacted a Regional Shoreline Monitoring Program and the Working Group will continue to oversee and implement this program. The Working Group also will monitor the region’s lagoon efforts and projects as part of the larger effort for effective management of sediment resources.

GUIDING PRINCIPLES

- Commitment to unified approach for local decisions on sand replenishment and management of sediment resources
- Address local needs and maximize positive regional impacts
- Encourage cooperation and coordination
- Promote opportunities for beach sand replenishment and other sea-level rise adaptation strategies to enhance region-wide climate resiliency

Line of Reporting

The Working Group, established by the Board of Directors, advises the Regional Planning Committee (RPC) on issues related to the implementation of the Strategy, the RSM Plan, and San Diego Forward: The Regional Plan. Based on the Working Group’s input, the RPC makes policy recommendations to the SANDAG Board of Directors. Regular updates on Working Group activities should be made to the RPC to update them on current programs and projects and further strengthen the connection between the two groups.

Responsibilities

The Working Group’s main responsibilities are to make recommendations to the RPC on issues related to the implementation of the adopted Strategy, the RSM Plan, and San Diego Forward: The Regional Plan focusing on future beach nourishment opportunities and the shoreline monitoring program.
Membership

The Working Group has 13 voting members, which are elected officials from bayfront and coastal cities, the County of San Diego, and a representative from the San Diego Unified Port District and the U.S. Navy. Additionally, the Working Group has several non-voting technical and community advisors, advisory members which are representatives from community groups and organizations, environmental groups, state and federal agencies, and other interested stakeholders. Technical advisors representing both state and federal agencies include one representative from the California Coastal Commission, State Division of Boating and Waterways, State Department of Fish and Wildlife, State Department of Parks and Recreation, State Lands Commission, National Marine Fisheries Service, and the U.S. Army Corps of Engineers. Community advisors represent various regional interests including one representative from Caltrans, one representative from the Southern California Tribal Chairmen’s Association, three representatives from non-profit advocacy groups, and one representative each from the fishing community, scientific community, environmental justice/climate equity community, and cross-border community. Voting members of the Working Group and their alternates are selected by the bodies they represent. Non-voting members of the Working Group also are selected by the bodies they represent and are categorized as either Technical or Community Advisors and provide added knowledge and input to the Working Group.

Both voting and non-voting members of the Working Group and their alternates (if applicable) are selected by the bodies they represent. In the event of a lack of participation by a member of the Working Group or the group/agency the member represents, the RPC will consider for approval any potential modifications to the membership roster in order to achieve a quorum and full participation.

Meeting Time and Location

The Working Group meetings are generally held quarterly at 11:30 a.m. on the first Thursday of the month. Meetings are normally held in the 7th floor conference room at the SANDAG offices. Additional meetings also may be scheduled as deemed necessary by the Working Group Chair.

Selection of the Chair

The Working Group’s Chair and Vice-Chair are selected by the Chair of the SANDAG Board of Directors and shall serve until replaced.

Duration of Existence

The Working Group was originally created as a committee in the 1980s. The Working Group’s current status is that of a standing working group. An evaluation of the group’s work will be conducted annually as part of the SANDAG Executive Committee’s annual committee/working group review process.
Draft Regional Social Equity Planning Framework

Overview
The 2021 Regional Plan is being developed through a data-driven and informed process, along with input from a diverse community (including the regional network of community-based organizations), Policy Advisory Committees, and the Board of Directors, all resulting in a transformational network to create a transportation system that is “Fast, Fair, and Clean” for all San Diegans. To advance the goal of providing a “fair” transportation network, a draft Regional Social Equity Planning Framework (Framework) has been developed to guide how social equity is approached, incorporated, and prioritized in all SANDAG plans, programs, and projects.

Key Considerations
The Framework was presented to the Community-Based Organizations Working Group on January 7, 2021, for discussion and input. The Regional Planning Committee is asked to discuss the draft Regional Social Equity Planning Framework and provide input and feedback.

Next Steps
This conversation is in the initial stages of development and will be incorporated into the 2021 Regional Plan. Staff anticipates the final Regional Social Equity Planning Framework will be presented to the Board in winter 2021.

Coleen Clementson, Director of Regional Planning
Key Staff Contact: Jane Clough, Ph.D., (619) 699-1909, jane.clough@sandag.org
Attachment: 1. Draft Regional Social Equity Planning Framework for discussion

Action: Discussion
The Regional Planning Committee is asked to discuss the draft Regional Social Equity Planning Framework and provide input and feedback.

Fiscal Impact:
None.

Schedule/Scope Impact:
None.
SANDAG Regional Social Equity Planning Framework  
December 30, 2020

SANDAG is committed to prioritizing equity and inclusion as an organization and in our work serving the region. It starts with the Regional Plan, which will establish a framework for how social equity will be approached, incorporated, and prioritized in all SANDAG plans, programs, and projects. Ultimately, through this framework, SANDAG will partner to advance investments in communities that have been historically underserved and underrepresented – those who have been systemically marginalized and impacted by actions and inactions at all levels of our government and society. This includes people with low incomes, people of color, those with disabilities, or those with limited English proficiency. Through this framework, SANDAG will take a collaborative approach to ensure that our investments lift up people, households, and communities to create a region where every person can engage, benefit, and thrive.

In order to develop this framework, SANDAG has partnered with community-based organizations, considered best practice research in equitable planning, and supplemented that with data collection and analysis. Through this process, five inter-reliant actions have been identified, which form the basis of the SANDAG Regional Social Equity Planning Framework. To be successful, these five actions rely on continuous learning, forming collaborative partnerships, and recognizing that community members know best how they experience, and want to experience, our region.

**Five inter-reliant actions form the SANDAG Social Equity Planning Framework**

**Engagement.** Elevate engagement with low-income people, people of color, as well as people with disabilities, or those with limited English proficiency early, throughout the planning process in timely and meaningful ways through strategies that are respectful of each community’s cultural context and their expertise in using the transportation system, ensuring that what we learn translates into solutions.
Data Accountability. Use data to drive and inform the planning process in conjunction with thoughtful and representative community engagement. Data is inherently biased, often perpetuating decisions that have long divided communities and resulted in inequitable access to opportunities. SANDAG will work from a perspective of human-centered design, dialogue, and partnership to identify those biases, account for them, correct for them, and, when feasible, collect new data to resolve these inadequacies.

Measure Impact. Measure and understand the benefits and trade-offs of our plans, programs, and projects to the communities they should serve by working closely with them to communicate and solicit feedback that informs the decision-making process.

Prioritize Investments. Based on the understanding we gain of community priorities and local, state, and federal goals and regulations, establish a new methodology to prioritize investments in plans, programs, and projects that are projected to benefit people with low incomes, people of color, people with disabilities, or those with limited English proficiency, such as prioritizing investments that provide access to jobs, education, and healthcare.

Monitor, Report, and Evolve. Conduct ongoing monitoring and reporting to evaluate the actual benefits or negative impacts to people with low incomes, people of color, people with disabilities, or those with limited English proficiency as plans, projects, and programs are implemented. Use the outcomes of this reporting to inform future plans, projects, and programs and to learn from the process and evolve.
Overview

Access to the internet has become critical to our lives and livelihood. Fully participating in economic and educational opportunities, and accessing goods, services, health, and safety information relies heavily on information and communications technology (ICT), including broadband service, computers, and smart phones.

The digital divide refers to the growing gap between the members of society who do not have reliable access to ICT, mainly low-income and rural populations, and those who do. Recent crises like the global pandemic and severe wildfires have exacerbated these disparities putting unconnected and under-connected residents at a disadvantage.

Closing the digital divide also has implications for mobility and sustainability. Working from home and other remote access options have the potential to reduce car travel and the associated vehicle miles traveled and greenhouse gas emissions. It supports local jurisdictions with “Smart City” initiatives that can improve municipal operations, civic engagement, traffic flow, and reduce energy consumption. Broadband—which is a high-speed internet connection—also is critical to the future of transportation and the ability to fully benefit from technology advancements that can drastically improve transportation operations and safety, and bring technology enabled mobility services to communities who need it most.

SANDAG staff will present recent efforts across the state to address the digital divide and discuss work to develop a Regional Digital Equity Strategy and Action Plan that prepares the region to accelerate broadband access through partnerships.

Key Considerations

In August 2020, Governor Newsom issued Executive Order N-73-20: State Broadband Action Plan Development directing state agencies to address the digital divide by deploying affordable and reliable broadband networks throughout California, and accelerating improvements in economic and workforce development, education, economy, and public engagement. The Executive Order mandates that the California Broadband Council create a new State Broadband Action Plan (released December 31, 2020) and enumerates specific actions that various state agencies take in order to increase access to broadband in the areas of Mapping and Data, Deployment, and Adoption.

Specific to transportation, the Executive Order directs the California State Transportation Agency and California Department of Transportation to work with the California Transportation Commission to identify and incorporate the installation of conduit and/or fiber into all appropriate and feasible transportation projects along strategic corridors. The full text of the executive order is provided as Attachment 1.
To support the state’s Broadband Action Plan, SANDAG joined an effort with the Southern California Association of Governments and other public and private sector stakeholder organizations to create a framework that streamlines the deployment of broadband infrastructure that better prepares Southern California for future pandemics and other emergencies. A major focus of this collaboration has been on developing a draft model broadband resolution for local jurisdictions and regional agencies to expand broadband access.

Adopting a resolution that demonstrates commitment to bridging the digital divide will better position the region to take advantage of potential funding opportunities and partnerships. At their January 22, 2021, meeting the SANDAG Board of Directors adopted Resolution 2021-09 (Attachment 2). Board members and Regional Planning Committee members are also asked to encourage member agencies to adopt similar resolutions. A draft model resolution for local jurisdictions is provided as Attachment 3.

SANDAG also formed a digital divide taskforce to provide technical input on the development of a Regional Digital Equity Strategy and Action Plan. The taskforce met for the first time on January 28, 2021. Members consist of representatives from public agencies, broadband providers, education, public health, and non-profit organizations that are actively working for this cause.

A first step in the development of a strategy is conducting research and collecting data that will identify broadband access gaps, local policy and permitting inconsistencies, and challenges with broadband deployment. The research will also identify efforts already underway in the region and determine opportunities for cooperation and coordination. A national scan will be conducted to discover best practices for planning, policies, permitting, partnerships, and other business practices that lead to efficiency and cost savings. The outcomes of the research will provide focus for the Regional Digital Equity Strategy and Action Plan.

**Next Steps**

Broadband data collection and research is underway including interviews with member agency staff to determine broadband planning and permitting practices and to establish where broadband infrastructure has been deployed in the region. Staff will share outcomes from the research and best practices for discussion with SANDAG working groups and policy committees in spring 2021. The Digital Equity Action Plan is expected to be completed in winter 2021.

**Hasan Ikhrata, Executive Director**

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Attachments:
1. Executive Order N-73-20
2. Resolution No. 2021-09
3. Sample Model Resolution for Local Jurisdictions
EXECUTIVE ORDER N-73-20

WHEREAS deploying affordable and reliable broadband networks throughout California will accelerate continuous improvements in economic and workforce development, infrastructure, public safety, education, economy, and an engaged citizenry; and

WHEREAS broadband access, adoption, and training are essential components of digital equity for California’s diverse populations; and

WHEREAS over 2,000,000 Californians do not have access to high-speed broadband service at benchmark speeds of 100 megabits per second download, including 50 percent of rural housing units; and

WHEREAS as of December 2018, 23 percent of California housing units, housing 8.4 million residents, do not have broadband subscriptions; and

WHEREAS despite the increasing importance of broadband for employment, health, public safety information and community connections, 34 percent of adults 60 and over do not currently use the Internet; and

WHEREAS the COVID-19 pandemic has amplified the extent to which broadband is essential for public safety, public health, and economic resilience; and

WHEREAS the COVID-19 pandemic has caused schools to shift to distance learning; and

WHEREAS telehealth greatly expands the ability of Californians to access medical, behavioral and oral health services, and has been prioritized across health systems during the COVID-19 pandemic, yet not all Californians have access to sufficient broadband to allow live video connections; and

WHEREAS effective emergency services require using broadband infrastructure to integrate data in real time from all available sources so decision makers at the local, regional, and statewide level have access to the information necessary for the protection of lives and property; and

WHEREAS local and tribal governments play a critical role in understanding the broadband needs of their communities and in infrastructure planning and permitting.

NOW, THEREFORE, I, GAVIN NEWSOM, Governor of the State of California, in accordance with the power and authority vested in me by the Constitution and statutes of the State of California, do hereby issue this Order to become effective immediately.
IT IS HEREBY ORDERED THAT:

1. California state agencies subject to my authority are directed to pursue a minimum broadband speed goal of 100 megabits per second download speed to guide infrastructure investments and program implementation to benefit all Californians.

2. The California Broadband Council is requested to create a new State Broadband Action Plan by December 31, 2020, and to review the plan annually thereafter. The California Department of Technology's Office of Broadband and Digital Literacy is directed to support and monitor implementation of the Plan and this Executive Order. The Plan shall incorporate the 100 megabits per second goal, and include the following elements:

   a. A roadmap to accelerate the deployment and adoption of broadband by state agencies and to support such deployment and adoption by local governments.

   b. Publicly accessible information on all federal and state funding opportunities and eligibility requirements.

   c. Provisions to maximize the inclusion of tribal lands in all broadband access and adoption opportunities developed in consultation with tribal governments.

MAPPING AND DATA

3. The California Public Utilities Commission (CPUC) is requested to lead data aggregation and mapping efforts in collaboration with the California State Transportation Agency (CalSTA) and other relevant state agencies, local and tribal governments, and regional consortia. These efforts should address:

   a. Locations without broadband access;

   b. Information on public and private broadband network infrastructure;

   c. State-owned infrastructure and rights of way;

   d. The costs of deploying various middle and last-mile network components; and

   e. Information to support the development of local broadband infrastructure deployment and digital equity plans.

4. The California Department of Technology (CDT), in collaboration with the Governor's Office of Business and Economic Development (GO-Biz) and the Department of General Services (DGS), is directed to regularly convene private-sector companies in an effort to understand and predict current and future demand for broadband, for the purpose of enabling the State to more effectively allocate resources and manage policies and
programs supporting broadband goals and continuing the State's leadership in broadband innovation.

**FUNDING**

5. GO-Biz is directed to identify funding opportunities for broadband deployment and adoption by:

   a. Collaborating with all cabinet-level agencies, independent departments, and independent constitutional officers to create a list of funding sources to support broadband, equipment, and digital literacy; and

   b. Coordinating efforts of state agencies to maximize federal broadband funding for California.

6. CDT, in collaboration with DGS, is directed to seek opportunities to leverage the State's contract authorities as resources to further statewide broadband access and adoption.

**DEPLOYMENT**

7. CalSTA and California Department of Transportation (Caltrans) are directed to work with the California Transportation Commission (CTC) to identify and incorporate the installation of conduit and/or fiber into all appropriate and feasible transportation projects along strategic corridors.

8. CPUC, in collaboration with CDT and other relevant agencies, is requested to seek opportunities to use programs under its jurisdiction to accelerate broadband deployment and to leverage utility infrastructure to increase access to existing fiber and cost-effectively deploy new fiber.

9. DGS is directed to provide an inventory of state property for possible use for broadband infrastructure based on such criteria as may be provided by the CPUC, Caltrans, and other relevant agencies, to accelerate broadband deployment.

10. The Governor's Office of Emergency Services (CalOES) is directed to coordinate with jurisdictions implementing Next-Generation 9-1-1 to expand broadband infrastructure to enhance public safety and disaster preparedness, response, recovery, and mitigation capabilities.

11. The California Department of Food and Agriculture (CDFA) is directed to identify and facilitate new broadband projects that support precision agriculture and food systems in rural communities. CDFA is also directed to work with CalOES to inventory the status of existing broadband connectivity at all fairgrounds.

12. The California Department of Housing and Community Development and the California Housing Finance Agency are directed to provide recommendations to the CPUC to increase free or low-cost broadband connectivity at all publicly subsidized housing communities for residential units.
ADOPTION

13. GO-Biz is directed to coordinate the outreach efforts of existing statewide programs and institutions to inform residents of affordable Internet service offerings, including:

a. The CPUC is requested to develop tools for low-income individuals and social service organizations to easily identify and subscribe to affordable broadband plans;

b. The California Emerging Technologies Fund is directed to continue promoting affordable home Internet service offers to recipients of the National School Lunch Program; and

c. The California State Library, in consultation with local libraries, is directed to promote affordable home Internet services within their communities.

14. The California Department of Education is requested to continue leading statewide efforts to ensure that students have the computing devices and connectivity necessary for distance learning and online instruction.

15. The California Department of Aging, in partnership with CDT and CPUC, is directed to analyze the needs of people ages 60 and older for access to affordable, reliable, high-speed broadband, and to identify program and partnership opportunities to close the digital divide among older Californians.

IT IS FURTHER ORDERED that, as soon as hereafter possible, this Order be filed in the Office of the Secretary of State and that widespread publicity and notice be given to this Order.

This Order is not intended to, and does not, create any rights or benefits, substantive or procedural, enforceable at law or in equity, against the State of California, its agencies, departments, entities, officers, employees, or any other person.

IN WITNESS WHEREOF I have hereunto set my hand and caused the Great Seal of the State of California to be affixed this 14th day of August 2020.

[Signature]
GAVIN NEWSOM
Governor of California

ATTEST:

[Signature]
ALEX PADILLA
Secretary of State
Resolution No. 2021-09

Resolution of the San Diego Association of Governments (SANDAG)
Setting Forth Support to Increase Broadband Access to Bridge the Digital Divide Throughout the San Diego Region

WHEREAS, SANDAG is the designated Metropolitan Planning Organization (MPO) for the San Diego Region;

WHEREAS, SANDAG is committed to bringing the region’s diverse residents and local partners together with unifying regional plans, policies, and programs that result in more healthy, sustainable, and economically resilient communities;

WHEREAS, SANDAG recognizes that closing the digital divide is critical to providing long-term community benefits; including, the ability to fully engage in the digital economy, access to existing and emerging services, and the expansion of economic opportunities, thereby bridging the economic divide;

WHEREAS, the COVID-19 pandemic has amplified the need for available, reliable, and affordable broadband services in all communities;

WHEREAS, the COVID-19 pandemic has caused schools to shift to distance learning;

WHEREAS, the COVID-19 pandemic has made the digital divide within underserved communities and/or areas (which include people of color, low-income households, residents in rural areas, and seniors) more apparent;

WHEREAS, SANDAG recognizes that lack of infrastructure, cost, and household income are key barriers to broadband access;

WHEREAS, all residents, businesses, and institutions need high-speed broadband services where they work, live, learn, and play;

WHEREAS, high-speed broadband enables Work from Home and remote workers, enhances business efficiencies, drives job creation throughout the region, and connects customers and partners worldwide to goods and services;

WHEREAS, high-speed broadband is a “green technology” that reduces our impact on the environment and shrinks our regional carbon footprint, offsetting vehicle trips and use of resources and saving energy;

WHEREAS, high-speed broadband greatly expands the ability of residents throughout the region to access medical, behavioral, and other health services and the capacity of public health officials to monitor and respond to health threats such as COVID-19 and other diseases;

WHEREAS, high-speed broadband enables greater civic participation and brings communities together, helps improve public safety, and makes our transportation systems more resilient and efficient;

WHEREAS, effective emergency services require using high-speed broadband to integrate data in real time from all available sources, so decision makers have access to the information necessary for the protection of lives and property;

WHEREAS, evaluating and/or developing strategies to bridge the digital divide supports SANDAG’s commitment to address equity issues throughout the San Diego region;
WHEREAS, developing strategies to bridge the digital divide would assist in implementing the Regional Plan and Sustainable Communities Strategies and the development of future Regional Plans and Sustainable Communities Strategies.

NOW, THEREFORE, BE IT RESOLVED, that the SANDAG Board of Directors:

1. Declares that bridging the digital divide is integral to developing a healthy, resilient, and economically competitive region;

2. Supports rules, regulations, programs, and funding opportunities by the United States Federal Communications Commission and California Public Utilities Commission to support broadband deployment opportunities to bridge the digital divide;

3. Supports Executive Order N-73-20 signed August 14, 2020 that seeks to accelerate work towards closing gaps in access to reliable broadband networks throughout California;

4. Supports collaboration with local jurisdictions within the region, broadband providers, school districts (K-12), community college districts, universities, community-based organizations and business stakeholders, Regional Broadband Consortiums, California Emerging Technology Fund, MPOs, the State of California and other federal, state, and regional organizations that have similar goals to increase broadband access;

5. Hereby directs staff to develop a Digital Equity Strategy and Action Plan, based on a broadband gap analysis and needs assessment, that brings regional stakeholders together to identify model policies, tools, and implementation strategies to close the Digital Divide in the San Diego region.

PASSED AND ADOPTED this 22nd of January 2021.

Attest:

Chair

Secretary

Member Agencies: Cities of Carlsbad, Chula Vista, Coronado, Del Mar, El Cajon, Encinitas, Escondido, Imperial Beach, La Mesa, Lemon Grove, National City, Oceanside, Poway, San Diego, San Marcos, Santee, Solana Beach, Vista, and County of San Diego.

Advisory Members: California Department of Transportation, Metropolitan Transit System, North County Transit District, Imperial County, U.S. Department of Defense, Port of San Diego, San Diego County Water Authority, Southern California Tribal Chairmen’s Association, and Mexico.
SAMPLE MODEL RESOLUTION NO. 2021-XXXX
SETTING FORTH SUPPORT TO INCREASE BROADBAND ACCESS TO UNDERSERVED COMMUNITIES THROUGHOUT SAN DIEGO COUNTY AND SOUTHERN CALIFORNIA

WHEREAS, closing the digital divide is important and provides long-term community benefits that include the ability to fully engage in the digital economy, access existing and emerging services, expands economic opportunities and bridges the economic divide; and

WHEREAS, the COVID-19 pandemic has amplified the need for available, reliable, and affordable broadband services in all communities; and

WHEREAS, the COVID-19 pandemic has caused schools to shift to distance learning; and

WHEREAS, the COVID-19 pandemic has made the digital divide within low-income and rural communities more apparent; and

WHEREAS, the City (or County) of XXXXXXX recognize that cost and household income are primary barriers to broadband access.

WHEREAS, all residents, businesses and institutions need high-speed broadband services where they work, live, learn, and play; and

WHEREAS, high-speed broadband enables Work from Home and remote workers, enhances business efficiencies, drives job creation throughout the region, and connects customers and partners worldwide to goods and services; and

WHEREAS, high-speed broadband is a “green technology” that reduces our impact on the environment, shrinks our carbon footprint, offsetting vehicle trips and use of resources; and

WHEREAS, high-speed broadband greatly expands the ability of residents to access medical, behavioral, and other health services and the capacity of public health officials to monitor and respond to health threats such as COVID-19 and other diseases; and

WHEREAS, high-speed broadband enables greater civic participation and brings communities together, helps improve public safety, and makes our transportation systems more resilient and efficient; and

WHEREAS, effective emergency services require using high-speed broadband to integrate data in real time from all available sources, so decision makers have access to the information necessary for the protection of lives and property; and

NOW, THEREFORE, BE IT RESOLVED on this XX day of XXXXX 2020 that the City (or County) of XXXXXXXX does hereby
1. Support FCCs (United States Federal Communications Commission) and CPUCs (California Public Utilities Commission) rules, regulations, programs and funding opportunities that support broadband deployment opportunities to bridge the digital divide.

2. Support Governor Newsom’s Executive Order N-73-20 signed August 14, 2020 that seeks to accelerate work towards closing gaps in access to reliable broadband networks throughout California; and

3. Support collaboration with Southern California jurisdictions, broadband providers, school districts (K-12), community college districts, universities, community and business stakeholders, Regional Broadband Consortiums, California Emerging Technology Fund, the State of California and other federal and regional organizations that have similar goals to increase broadband access throughout Southern California; and

4. Determine that closing the digital divide is important and provides long-term community benefits; and

5. Support seeking grant opportunities to establish regional and local programs that provide internet access that bridges the economic digital divide; and

6. Support a minimum broadband speed capability of 100 megabits per second today and 1 gigabit per second by 2030 for all residential and business customers within the urban, suburban, and rural communities of our region; and

7. Support working with collaborating jurisdictions to affect the deployment decisions of broadband providers by lowering permitting fees to a reasonable level; reducing the cost of entry and operation of broadband systems in our communities; reducing the risks of delays during the planning, permitting and construction phases; providing opportunities for increasing revenue and creating new avenues for competitive entry; and

8. Support working with collaborating jurisdictions to identify broadband opportunity zones in underserved communities; and

9. Upon identifying broadband opportunity zones, support working towards a regional effort to expedite low cost broadband deployment by internet service providers, potentially including such features as: waivers for microprojects, deployment of broadband infrastructure in underserved communities and implementation of fixed wireless or other broadband technologies in rural communities; and

10. Supports the concept of ‘Dig Once’ whereby conduit is installed for future or immediate use for wireless towers, fiber optic or other comparable broadband network installation, whenever underground construction occurs in the public right of way.