



401 B Street, Suite 800
 San Diego, CA 92101-4231
 (619) 699-1900
 Fax (619) 699-1905
 sandag.org

Meeting Notice and Agenda

Regional Planning Technical Working Group in Conjunction with UC San Diego Urban Expo

The Regional Planning Technical Working Group may take action on any item appearing on this agenda.

➤➤ **Please note the change in meeting time and location** ⬅️⬅️

Thursday, March 14, 2019

3:30 to 4:15 p.m.

UC San Diego*
 Price Center, Marshall Room (second floor)
 9500 Gilman Drive
 La Jolla, CA 92093

*Please note: UC San Diego is accessible by multiple transit routes. In addition, the map on page three shows three UC San Diego parking lots (in orange) in relation to the Price Center. Lot P705 on the outskirts of campus (by Genesee and Campus Point, with access via Voigt Drive) is recommended since parking is impacted on Thursdays. Parking is \$2 per hour or \$20 all day. Place receipt on dashboard. The parking machines accept credit cards. It takes approximately 15 minutes to walk or take the shuttle from the recommended parking lots to the Price Center. UC San Diego now has valet parking in Lot P416, which is near the ballrooms, for the same cost as a day permit. More information is available here: transportation.ucsd.edu/parking/valet.html.

The meeting will start promptly at 3:30 p.m. Please incorporate the walk/shuttle into your travel time.

Staff Contact: Seth Litchney
 (619) 699-1943
 seth.litchney@sandag.org

Agenda Highlights

- **Regional Planning Technical Working Group Meeting at UC San Diego in Conjunction with the UC San Diego Urban Expo**

Please silence all electronic devices during the meeting

Mission Statement

The 18 cities and county government are SANDAG serving as the forum for regional decision-making. SANDAG builds consensus; makes strategic plans; obtains and allocates resources; plans, engineers, and builds public transit; and provides information on a broad range of topics pertinent to the region's quality of life.

MEMBER AGENCIES

Cities of
 Carlsbad
 Chula Vista
 Coronado
 Del Mar
 El Cajon
 Encinitas
 Escondido
 Imperial Beach
 La Mesa
 Lemon Grove
 National City
 Oceanside
 Poway
 San Diego
 San Marcos
 Santee
 Solana Beach
 Vista
 and
 County of San Diego

ADVISORY MEMBERS

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 California Department
 of Transportation
 Metropolitan
 Transit System
 North County
 Transit District
 United States
 Department of Defense
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 Water Authority
 Southern California
 Tribal Chairmen's Association
 Mexico



Welcome to SANDAG. Members of the public may speak to the Working Group on any item at the time the Working Group is considering the item. Please complete a Request to Comment form and then present the form to the Working Group coordinator. Members of the public may address the Working Group on any issue under the agenda item entitled Public Comments/Communications/Member Comments. Public speakers are limited to three minutes or less per person. The Working Group may take action on any item appearing on the agenda.

Both agenda and non-agenda comments should be sent to SANDAG via comment@sandag.org. Please include the Working Group name and meeting date, agenda item, your name, and your organization. Any comments, handouts, presentations, or other materials from the public intended for distribution at the meeting should be received by the Working Group coordinator no later than 5 p.m. two working days prior to the meeting. All public comments and materials received by the deadline become part of the official public record and will be provided to the members for their review at the meeting.

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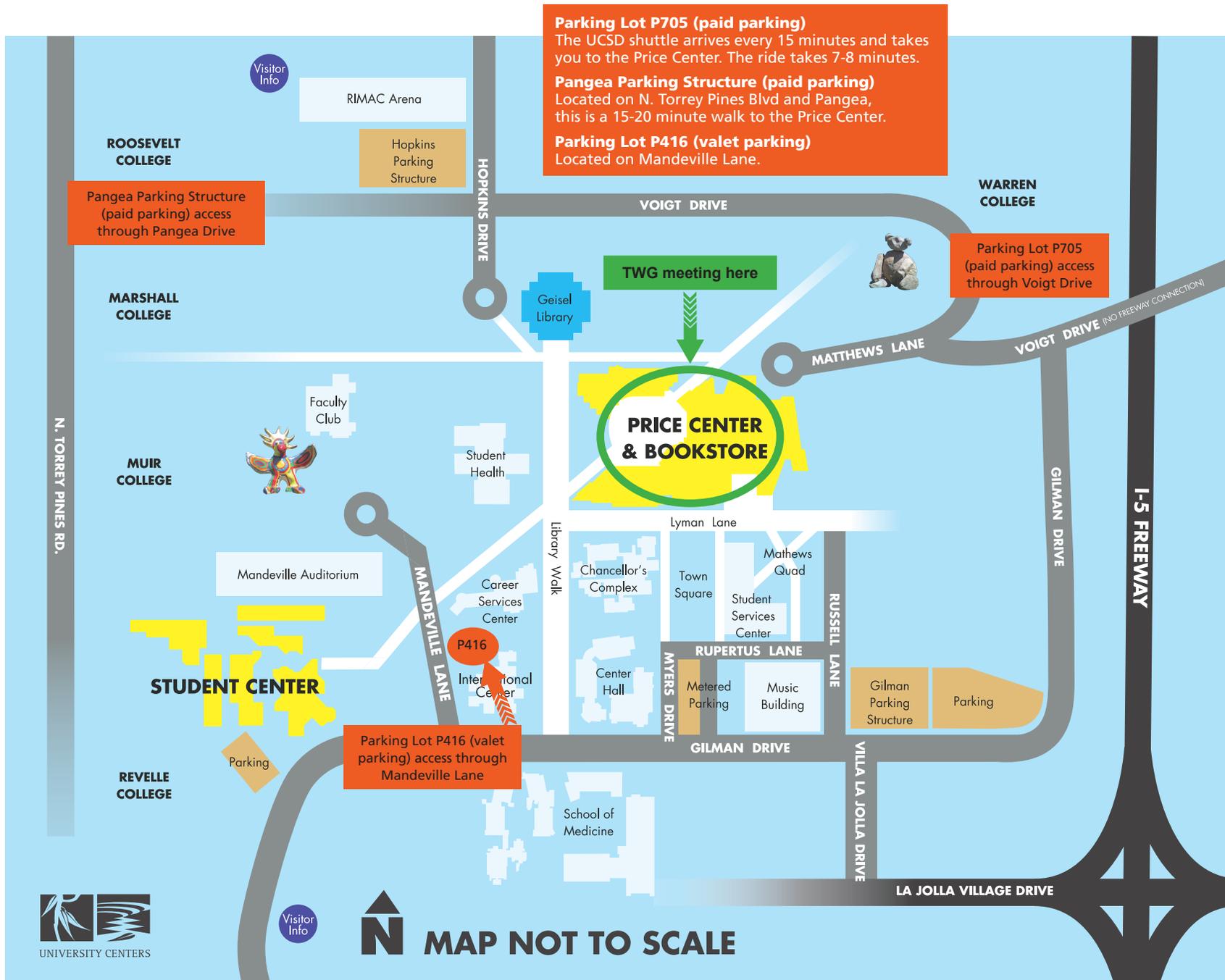
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如有需要, 我们可以把SANDAG议程材料翻译成其他語言.

请在会议前至少 72 小时打电话 (619) 699-1900 提出请求.



FROM THE NORTH

Exit Interstate 5 at LA JOLLA VILLAGE DRIVE and turn right into the right hand lane. Turn right at Villa La Jolla Drive to enter the UCSD campus. Proceed straight until you reach the Gilman Parking Structure, at the corner of Villa La Jolla Drive and Gilman Drive.

FROM THE SOUTH

Exit Interstate 5 at GILMAN DRIVE. Turn left and proceed for about 1.5 miles until you go under the overpass which brings you to the UCSD entrance. Proceed to Gilman Parking Structure, on the left, at the corner of Gilman Drive and La Jolla Drive

Regional Planning Technical Working Group

Thursday, March 14, 2019

Item No.		Action
1.	Welcome and Introductions	
2.	Public Comments and Communications Members of the public shall have the opportunity to address the TWG on any issue within the jurisdiction of SANDAG that is not on this agenda. Anyone desiring to speak shall reserve time by completing a Request to Comment form and giving it to the meeting coordinator prior to speaking. Public speakers should notify the meeting coordinator if they have a handout for distribution to TWG members. Public speakers are limited to three minutes or less per person. TWG members also may provide information and announcements under this agenda item.	
+3.	Approval of Meeting Minutes The Regional Planning Technical Working Group (TWG) is asked to review and approve the minutes from its Friday, February 14, 2019, meeting.	Approve
Chair's Reports		
4.	Regional Planning Technical Working Group Meeting at UC San Diego in Conjunction with the UC San Diego Urban Expo UC San Diego Urban Studies and Planning (USP) Program invites TWG members to participate in the University's Annual Urban Expo. The Urban Expo event will showcase a wide range of research projects and posters completed by the USP Program's undergraduate seniors. As part of the TWG meeting, Dr. Keith Pezzoli will provide a brief overview of the planning curriculum at UC San Diego and describe the Urban Expo event.	Information
5.	Summary of Actions from the Last Regional Planning Committee In an effort to strengthen information-sharing between the TWG and the Regional Planning Committee (RPC), the Chair will report on items discussed at the last RPC meeting.	Information
Reports		
6.	Regional Housing Needs Assessment (Seth Litchney) Staff will present an update on the Regional Housing Needs Assessment (RHNA), including the direction provided by the RHNA Subcommittee and the upcoming development of the RHNA methodology to allocate housing units.	Information
+7.	San Diego Forward: The 2019–2050 Regional Plan (Coleen Clementson) Staff will present an update on San Diego Forward: The 2019–2050 Regional Plan and discuss the role of the TWG in the development of the plan.	Discussion

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|------------|--|--------------------|
| 8. | Future Meeting Topics
TWG members are encouraged to suggest possible topics for future meetings. | Discussion |
| 9. | Member Communications
TWG members will have the opportunity to provide brief updates on the latest planning projects occurring in their jurisdictions. | Information |
| 10. | Upcoming Meetings
The next TWG meeting is scheduled for Thursday, April 11, 2019, at 1:15 p.m. | Information |
| 11. | Adjournment | |

+ next to an item indicates an attachment



Regional Planning Technical Working Group

Item: **3**

March 14, 2019

Action Requested: **Approve**

February 14, 2019, Meeting Minutes

Please note: The audio file of the meeting is available on the SANDAG website, sandag.org, on the Regional Planning Technical Working Group (TWG) page.

Chair Karen Brindley (City of San Marcos) called the meeting of the TWG to order at 1:18 p.m.

1. Welcome and Introductions

Self-introductions were made.

2. Public Comments/Communications/Member Comments

No public comments or communications were made.

3. Approval of Meeting Minutes (Approve)

Action: Upon a motion by John Conley (City of Vista) and a second by Jim Nakagawa (City of Imperial Beach), the TWG approved the minutes from the January 10, 2019, meeting. Yes: Chair Brindley, Vice Chair Tony Schute (City of El Cajon), Second Vice Chair Mike Hansen (City of San Diego), Don Neu (City of Carlsbad), Scott Donaghe (City of Chula Vista), Rich Grunow (City of Coronado), Amanda Lee (City of Del Mar), Mike Strong (City of Escondido), Mr. Nakagawa, Jeff Hunt (City of Oceanside), David De Vries (City of Poway), John O'Donnell (City of Santee), Joseph Lim (City of Solana Beach), Mr. Conley, and Eric Lardy (County of San Diego). No: None. Abstain: Kerry Kusiak (City of La Mesa). Absent: City of Encinitas, City of Lemon Grove, and City of National City.

Chair's Reports

4. Updated Regional Planning Technical Working Group Roster and Form 700 Statement of Economic Interests (Information)

Seth Litchney, Senior Regional Planner, noted that all TWG members and alternates listed on the roster are required to submit an Annual Form 700 – Statement of Economic Interest for calendar year 2018. All persons holding a SANDAG position required to file an Annual Form 700 will receive an email with detailed instructions to file their form electronically.

5. Summary of Actions from the Last Regional Planning Committee (Information)

In an effort to strengthen information sharing between the TWG and the Regional Planning Committee (RPC), Chair Brindley reported on items discussed at the last RPC meeting, including an update on the Regional Housing Needs Assessment (RHNA) process and the accomplishments of the SANDAG Environmental Mitigation Program.

Reports

6. County of San Diego Options to Improve Housing Affordability in the Unincorporated Area (Information)

Mr. Lardy presented an overview of the Options to Improve Housing Affordability in the Unincorporated Area report, which included optional actions to reduce time and costs associated with the permit process, correct inconsistent or outdated regulations that inadvertently act as barriers to housing production, stimulate

production of diverse housing types, maintain General Plan housing capacity, and consolidate and modernize zoning and use regulations.

7. SANDAG Regional Forecast Update (Discussion)

Coleen Clementson, Principal Regional Planner, presented an update on the development of the Regional Forecast. TWG members have had an opportunity to update capacities for the 2019 Regional Growth Forecast to include any community or general plan updates or scheduled development events.

8. Regional Housing Needs Assessment (Information)

Mr. Litchney presented an update on the Regional Housing Needs Assessment Subcommittee and the next steps in the development of an allocation methodology. The TWG requested to see existing housing market data and commented on the following items:

- Coordination between the RHNA Subcommittee and the TWG
- The role of the TWG and the RHNA Subcommittee in the RHNA process
- Participation of a TWG member at the RHNA Subcommittee
- The timeline for the RHNA Subcommittee's recommendation to the Board of Directors
- The schedule for the final RHNA allocation

9. 2018 Commute Behavior Survey (Information)

Krystal Ayala, Regional Planner II, presented results from the 2018 Commute Behavior Survey, which surveyed more than 4,000 commuters in San Diego and Western Riverside counties to better understand commute choices and level of interest in different modes of transportation.

10. Future Meeting Topics (Discussion)

Mr. Conley suggested a meeting topic to discuss climate action planning to promote collaboration between jurisdictions.

Second Vice Chair Hansen suggested a meeting topic covering the new state legislation relating to the RHNA process.

11. Member Communications (Information)

Second Vice Chair Hansen provided an update on the release of the Online Community Engagement Tool in preparation of the Clairemont Community Plan Update.

12. Upcoming Meetings (Information)

The next TWG meeting is scheduled for Thursday, March 14, 2019, at 3 p.m. at UC San Diego.

13. Adjournment

Chair Brindley adjourned the meeting at 2:38 p.m.

Confirmed Attendance at SANDAG Regional Planning Technical Working Group Meeting

February 14, 2019

Jurisdiction	Name	Attended	Comments
City of Carlsbad	Don Neu, AICP	Yes	
	David De Cordova, Alternate	No	
City of Chula Vista	Kelly Broughton	No	
	Scott Donaghe, Alternate	Yes	
City of Coronado	Rich Grunow	Yes	
	Jesse Brown, Alternate	No	
City of Del Mar	Kathy Garcia	No	
	Amanda Lee, Alternate	Yes	
City of El Cajon	Tony Shute, Vice Chair	Yes	
	Melissa Devine, Alternate	No	
City of Encinitas	Brenda Wisneski	No	
	Roy Sapa'u, Alternate	No	
	Diane S. Langager, Alternate	No	
City of Escondido	Bill Martin	No	
	Michael (Mike) Strong, Alternate	Yes	
City of Imperial Beach	Steve Dush, AICP	No	
	Jim Nakagawa, AICP, Alternate	Yes	
	Tyler Foltz, AICP, Alternate	No	
City of La Mesa	Kerry Kusiak	Yes	
	Allyson Kinnard, Alternate	No	
City of Lemon Grove	Mike Viglione	No	
City of National City	Brad Raulston	No	
	Ray Pe, Alternate	No	
City of Oceanside	Jeff Hunt	Yes	
	Russ Cunningham, Alternate	No	
City of Poway	Robert (Bob) Manis	No	
	David De Vries, AICP	Yes	
City of San Diego	Mike Hansen, Second Vice Chair	Yes	
	Laura Black, Alternate	Yes	
	Brian Schoenfisch, Alternate	Yes	
City of San Marcos	Karen Brindley, Chair	Yes	
	Saima Qureshy, Alternate	No	

	Melanie Kush	No
City of Santee	John O'Donnell, Alternate	Yes
	Michael Coyne	No
City of Solana Beach	Joseph Lim	Yes
	Corey Andrews, Alternate	No
City of Vista	John Conley, AICP	Yes
	Patsy Chow, Alternate	No
County of San Diego	Eric Lardy	Yes
	Noah Alvey, Alternate	No
Advisory Members		
Air Pollution Control District	Kathy Keehan	No
Caltrans	Ann Fox	No
	Barby Valentine, Alternate	No
Local Agency Formation Commission	Robert Barry, AICP	No
	Keene Simonds, Alternate	No
Metropolitan Transit System	Denis Desmond	No
North County Transit District	Katie Persons	No
San Diego County Regional Airport Authority	Brendan Reed	No
San Diego County Regional Water Authority	Seevani Bista	No
San Diego Unified Port District	Lesley Nishihira	No
U.S. Department of Defense	Mary Beth Dreusike	Yes
	David Zajac	Yes

Other Attendees

Vickie White, City of San Diego
 Carla Farley, San Diego Association of Realtors

SANDAG Staff

Audrey Porcella
 Charles "Muggs" Stoll
 Coleen Clementson
 John Delmer
 Jose Luis Ayala
 Krystal Ayala
 Seth Litchney



San Diego Forward: The Regional Plan – Proposed Action Plan

Overview

Throughout 2018, SANDAG heard from thousands of people—through a Board workshop, a series of open houses and subregional community conversations, community-based organization outreach events, surveys, and social media—about projects, programs, and policies to include in San Diego Forward: The 2019-2050 Regional Plan. In particular, SANDAG prepared three distinct network concepts for discussion that generated significant and specific input from the Board of Directors and public.

Key Considerations

Using the input received, staff developed a multimodal transportation network that would provide key connections to jobs and other destinations, support housing growth and environmental preservation, address safety and congestion relief, and meet climate targets. Modeling results for this draft network show that, while it comes close, the network does not meet the new and ambitious 19 percent greenhouse gas emissions reduction target for 2035 that was set by the California Air Resources Board (CARB) in 2018. This challenge presents an opportunity to pause work on the 2019 Regional Plan and develop a bigger and bolder transportation vision for the San Diego region that is efficient, equitable, and environmentally sustainable. This report outlines the proposed action plan to develop a Regional Plan that builds on the public input received so far and reflects this new vision for the future.

Proposed Action Plan

The proposed action plan calls for the creation of a fast, safe transportation system with true alternatives in the San Diego region that are as good or if not better than the car (Attachment 1). **The new vision would strive to go beyond state climate targets and support local jurisdictions' achievement of local Climate Action Plan goals.** Cutting edge technologies, social equity, sustainability, supporting land use, and economic opportunities would be considered to create a transformative Regional Plan through an inclusive process that engages stakeholders and the public.

It is anticipated that a conceptual framework of projects and policies will be released by the end of 2019. It will be based on preferred outcomes defined by the Board and informed by public input. This would provide the region, within the next year, a clear picture of what the next Regional Plan could include.

After the concept is defined, SANDAG would focus on modeling the proposed network to ensure it meets state requirements and achieves the desired outcomes. The models SANDAG currently is using to develop the Regional Plan would be reconfigured and recalibrated to accommodate different methods of travel and travel behavior. This effort would require additional staff, new data, and consultant resources and is expected to

Action: **Approve**

The Board of Directors is asked to approve the proposed action plan to develop the Regional Plan.

Fiscal Impact:

The proposed action plan will require additional resources to complete the outreach, planning, modeling, legislative, and legal work needed to successfully carry it out. In FY 2019, it is anticipated that funds would be repurposed from the 2019 Regional Plan to support the proposed action plan. The FY 2020 Program Budget would include additional funding for consulting services and staffing for Board consideration to support continued implementation of the action plan.

Schedule/Scope Impact:

Under the proposed action plan, it is anticipated that a conceptual framework of projects and policies will be released by the end of 2019.

take until fall 2020. Once those results are available, the Board would be asked to consider approval of a preferred scenario (the final mix of projects, programs, and policies to be included in the Regional Plan) so that work on the Environmental Impact Report (EIR) could begin. Development of the Regional Plan EIR typically takes about a year to complete. As such, it is estimated that it would take until November 2021 to fully complete the next Regional Plan.

Statutory Requirements

Federal and state laws require that SANDAG complete a Regional Plan every four years. Under this timeline, the next Regional Plan is required to be adopted in October 2019. In [September 2018](#), the Board approved extending completion of the 2019 Regional Plan by up to six months to allow for meaningful discussion regarding transportation projects, programs and policies. Under federal law, SANDAG has a 12-month grace period to adopt the 2019 Regional Plan and maintain air quality conformity. The federal grace period expires on December 2, 2020.

Risks and Mitigation

There are risks to extending completion of the Regional Plan to November 2021, as outlined in Attachment 2. To mitigate those risks and protect the vital funding that SANDAG has worked so hard to secure, the following mitigation measures are proposed. Work on these efforts would begin immediately and be carried out concurrently with Regional Plan tasks.

- a) Immediately begin preparing a Regional Transportation Plan (RTP) update that complies with federal requirements and submit it to the federal agencies in spring 2020 (within the federal grace period) to obtain an air quality conformity finding from the U.S. Department of Transportation. This would be developed as a separate, but parallel planning exercise with the new transportation vision, and would largely rely upon the existing 2015 Regional Plan. Initial dialogue with staff from the Federal Highway Administration, the Federal Transit Administration, and the U.S. Environmental Protection Agency indicates that there is a viable path to pursue a stand-alone federal update of the RTP.
- b) Pursue state legislation that would allow the current 2015 Regional Plan and its EIR to remain valid after October 9, 2019, and keep the sixth cycle Regional Housing Needs Assessment (RHNA) process on its current schedule. This would allow jurisdictions to still have an 18-month period to update their housing elements with the new RHNA allocations. The legislation also would seek a one-time exemption from California Environmental Quality Act (CEQA) for the federal RTP update that would be adopted in spring 2020.

Resources

The proposed action plan will require additional resources to complete the outreach, planning, modeling, legislative, and legal work needed to successfully carry it out. In FY 2019, it is anticipated that funds would be repurposed from the 2019 Regional Plan to support the proposed action plan. The FY 2020 Program Budget would include additional funding for consulting services and staffing for Board consideration to support continued implementation of the action plan.

Next Steps

Pending approval by the Board of Directors, the proposed action plan would be implemented immediately, and any needed budgetary actions would be brought forward for approval.

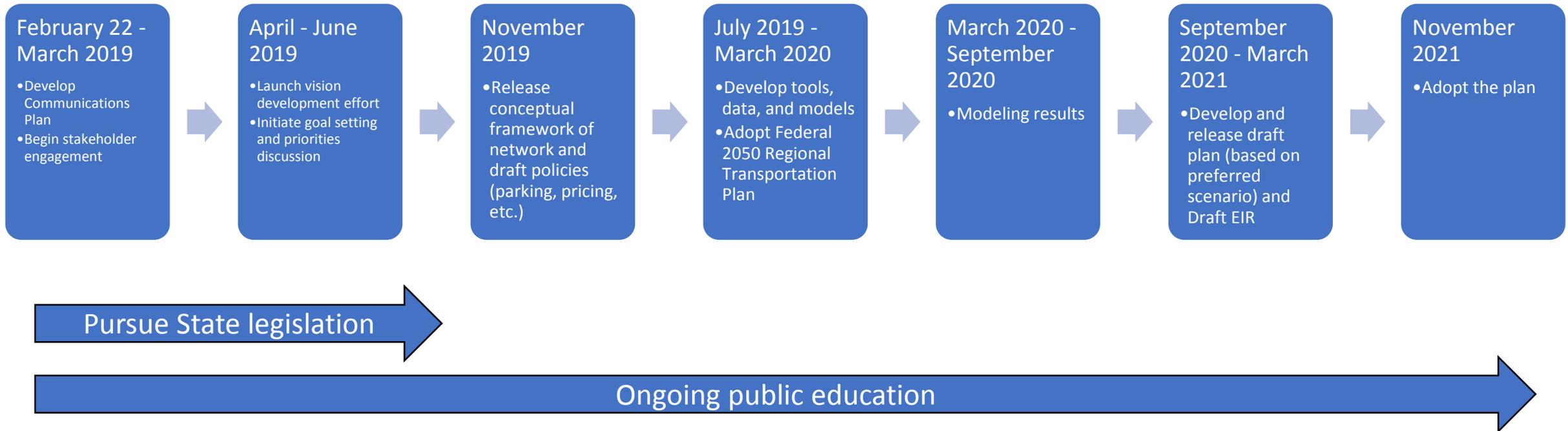
Hasan Ikhata, Executive Director

Key Staff Contact: Charles "Muggs" Stoll, (619) 699-6945, muggs.stoll@sandag.org

- Attachments:
1. Regional Plan: Proposed Action Plan and Overview of Key Milestones
 2. Categories of Legal Risks and Proposed Mitigation

Regional Plan

Proposed Action Plan and Overview of Key Milestones



Categories of Legal Risks and Proposed Mitigation

Risk Category	Risks	Proposed Mitigation	Risks That Will Not Be Fully Mitigated
<p>Federal Regional Plan Requirements and Air Conformity Determination Due December 1, 2019</p>	<p>The following projects/actions could not be approved or proceed for Caltrans, SANDAG, or member agencies during the period between December 1, 2019 and adoption of new federal RTP documents:</p> <ul style="list-style-type: none"> • Federal funding or NEPA approval of non-exempt projects (non-transit capital projects that add capacity to the existing system) <i>that are not in</i> the Regional Transportation Improvement Program (RTIP) and Regional Plan at time conformity period expires on December 2, 2019 • Regional Plan or RTIP amendments 	<p>Approve an update to the RTIP just prior to entering grace period, beginning December 2, 2019</p> <p>Adopt new Regional Plan that meets all federal requirements prior to end of grace period on December 2, 2020</p> <p>Submit new air quality conformity documentation for federal agency approval in spring 2020, which is prior to end of federal grace period</p>	<p>Significant changes to capacity-increasing projects or other non-exempt projects, currently under review may not be eligible for amendment into the RTIP during the grace period or beyond. Other agencies, including Caltrans and transit agencies, cities and the County may have their projects delayed. Additionally, SB 1 requirements as they relate to other state statutes may cause local/regional projects to not be eligible to compete for SB 1 funding in the next call for projects (likely late 2019 or early 2020)</p> <p>Some projects currently included in the 2015 Regional Plan may be modified or removed in the federal Regional Plan update due to increased project costs</p>
<p>State Regional Plan Requirements Due by October 2019</p>	<p>Lawsuit against SANDAG seeking to enforce state’s Regional Plan four-year adoption requirement</p> <p>Caltrans, SANDAG, and member agencies unable to make findings that projects are consistent with adopted Regional Plan</p>	<p>Legislation authorizing 2015 Regional Plan to continue to be considered the “adopted” RTP for purposes of planning and consistency findings until new Regional Plan is adopted</p>	<p>Legislation may not pass</p> <p>Approvals/funding for projects requiring a Regional Plan consistency may be delayed for SANDAG, Caltrans, and member agencies if those projects were not included in the 2015 Regional Plan. SB 1 requirements as they relate to other state statutes may cause local/regional projects to not be eligible to compete for SB 1 funding in the next call for projects (likely late 2019 or early 2020)</p>
<p>CEQA</p>	<p>Lawsuit against SANDAG seeking to enforce requirement for an Environmental Impact Report when adopting the federal RTP update</p>	<p>Legislation authorizing a one-time CEQA exemption for federal RTP update</p>	<p>Legislation may not pass</p> <p>New projects cannot be added to the Regional Plan until fall 2021</p>

Categories of Legal Risks and Proposed Mitigation

Risk Category	Risks	Proposed Mitigation	Risks That Will Not Be Fully Mitigated
Regional Housing Needs Assessment	<p>Lawsuit against SANDAG seeking to enforce requirement that RHNA be consistent with an approved SCS (update to SCS due in October 2019)</p> <p>Local governments would be unable to use an updated RHNA to update Housing Elements and meet eight-year deadline, putting local governments at risk for loss of funding and litigation</p>	<p>Legislation to address potential need to realign RHNA allocation process in future cycles with a modified RTP/SCS adoption cycle</p>	<p>Legislation may not pass</p>
Notice of Preparation for 2019 Regional Plan Issued in November 2016	<p>Notice of Preparation may need to be supplemented or amended</p>	<p>Use as an opportunity to obtain public input for next Regional Plan</p>	<p>New scoping meeting and comment period may be required</p>