SANDAG
John Minto, Chair
Mayor, City of Santee
(Representing East County)
Keith Blackburn, Vice Chair
Mayor Pro Tem, City of Carlsbad
(Representing North County Coastal)
Chris Ward
Councilmember, City of San Diego
Bill Horn
Supervisor, County of San Diego
Steve Vaus
Mayor, City of Poway
(Representing North County Inland)
Alejandra Sotelo-Solis
Councilmember, City of National City
(Representing South County)

Public Safety
Manuel Rodriguez
Chief, National City Police Department
(Representing County Chiefs'/Sheriff’s Association)
Walt Vasquez
Chief, La Mesa Police Department
(Representing County Chiefs'/Sheriff’s Association)
Donald Butz
Chief, Lakeside Fire Protection District
(Representing Regional Fire/Emergency Medical Services)
Sumner Stephan
District Attorney, San Diego County
(San Diego County District Attorney)
William D. Gore
Sheriff, San Diego County
(San Diego County Sheriff)
Dave Nisleit
Chief of Police, City of San Diego
(San Diego Police Department)

Advisory Members
Adolfo Gonzales
Chief Probation Officer,
San Diego County Probation Department
(Representing County Public Safety)
Michial Michalovich
Mission Assurance Manager,
MCI West-MCB Camp Pendleton
(Representing Department of Defense)
Kathleen Connon
Federal Security Director
Transportation Security Administration
(Representing Federal Public Safety)
Karen Flowers
Special Agent in Charge
Drug Enforcement Administration
(Representing Federal Public Safety)
Holly Crawford
Director, San Diego Office
Office of Emergency Svs., County of San Diego
(Representing Homeland Security)
Manuel E. Guaderrama
Director, MTS Transit Enforcement
(Representing Regional Transit)
Robert Smith
Representative, Pala
(Representing Southern California Tribal Chairmen’s Association)
Jim Abele
Chief, California Highway Patrol
(Representing State Public Safety)
Kim Kawada
Chief Deputy Executive Director, SANDAG

SANDAG PUBLIC SAFETY COMMITTEE
AGENDA
Friday, July 20, 2018
1 to 3 p.m.
SANDAG Board Room
401 B Street, 7th Floor
San Diego

AGENDA HIGHLIGHTS

- ASSEMBLY BILL 953: LAW ENFORCEMENT DATA COLLECTION REGIONAL UPDATE
- SUBSTANCE USE TRENDS AMONG SAN DIEGO COUNTY ARRESTEE POPULATION

PLEASE SILENCE ALL ELECTRONIC DEVICES DURING THE MEETING

YOU CAN LISTEN TO THE PUBLIC SAFETY COMMITTEE MEETING BY VISITING OUR WEBSITE AT SANDAG.ORG

MISSION STATEMENT
The 18 cities and county government are SANDAG serving as the forum for regional decision-making. SANDAG builds consensus; makes strategic plans; obtains and allocates resources; plans, engineers, and builds public transit; and provides information on a broad range of topics pertinent to the region’s quality of life.

San Diego Association of Governments · 401 B Street, Suite 800, San Diego, CA 92101-4231
(619) 699-1900 · Fax (619) 699-1905 · sandag.org
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Both agenda and non-agenda comments should be sent to SANDAG via comment@sandag.org. Please include the committee name and meeting date, agenda item, your name, and your organization. Any comments, handouts, presentations, or other materials from the public intended for distribution at the Committee meeting should be received by the Committee Clerk no later than 12 noon, two working days prior to the meeting. All public comments and materials received by the deadline become part of the official project record, will be provided to the members for their review at the meeting, and will be posted to the agenda file as a part of the handouts following each meeting.

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+1. APPROVAL OF MEETING MINUTES

The Public Safety Committee is asked to review and approve the minutes from its June 15, 2018, meeting.

2. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Members of the public shall have the opportunity to address the Public Safety Committee on any issue within the jurisdiction of SANDAG that is not on this agenda. Anyone desiring to speak shall reserve time by completing a Request to Comment form and giving it to the Clerk prior to speaking. Public speakers should notify the Clerk if they have a handout for distribution to Public Safety Committee members. Public speakers are limited to three minutes or less per person. Public Safety Committee members also may provide information and announcements under this agenda item.

REQUESTS

3. REPORT FROM CHIEFS'/SHERIFF’S MANAGEMENT COMMITTEE

(Chief Manuel Rodriguez, National City Police Department)

Chief Manuel Rodriguez will report on the July 11, 2018, meeting of the Chiefs'/Sheriff’s Management Committee.

4. REPORT FROM THE SAN DIEGO COUNTY FIRE CHIEFS’ ASSOCIATION

(Chief Don Butz, Lakeside Fire Protection District)

Chief Don Butz will report on recent meetings of the San Diego County Fire Chiefs’ Association.

5. ASSEMBLY BILL 953: LAW ENFORCEMENT DATA COLLECTION REGIONAL UPDATE

(Captain Charles Cinnamo and Siavash Namazi, San Diego County Sheriff’s Department; Lt. Jeffrey Jordon and Chris Haley, San Diego Police Department)

Pursuant to Assembly Bill 953 (Weber, 2016), state and local law enforcement agencies are required to submit an annual report to the Attorney General on all stops that are made. Staff from the San Diego County Sheriff’s Department and San Diego Police Department will provide an overview of collaborative efforts put in place to meet this mandate.

6. SUBSTANCE USE TRENDS AMONG SAN DIEGO COUNTY ARRESTEE POPULATION

(Cynthia Burke)

Staff will present recently compiled information from juvenile and adult arrestees regarding their drug use histories and other risky behaviors.
7. CONTINUED PUBLIC COMMENTS
   If the five-speaker limit for public comments was exceeded at the beginning of this agenda, other public comments will be taken at this time. Subjects of previous agenda items may not again be addressed under public comment.

8. UPCOMING MEETINGS
   The next Public Safety Committee meeting is scheduled for Friday, August 17, 2018, at 1 p.m.

9. ADJOURNMENT

+ next to an item indicates an attachment
Chair John Minto (East County) called the meeting of the Public Safety Committee to order at 1:02 p.m. See the included attendance sheet for Public Safety Committee member attendance.

1. APPROVAL OF MEETING MINUTES (APPROVE)

Action: Upon a motion by Mayor Steve Vaus (North County Inland) and a second by Sheriff William D. Gore (San Diego County Sheriff), the Public Safety Committee approved the minutes of its April 20, 2018, meeting. Yes: Chair Minto, Vice Chair Keith Blackburn (North County Coastal), Councilmember Chris Ward (City of San Diego), Chief Manuel Rodriguez (County Chiefs'/Sheriff’s Association – Seat A), Chief Neil Gallucci (County Chiefs'/Sheriff’s Association – Seat B), Mayor Vaus, Sheriff Gore, and Chief Dave Nisleit (San Diego Police Department). No: None. Abstain: None. Absent: County of San Diego, Regional Fire/Emergency Medical Services, San Diego County District Attorney, and South County.

2. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

None.

CONSENT

3. FY 2019 PROGRAM BUDGET AMENDMENT: SPECIALIZED HOUSING SERVICES FOR HUMAN TRAFFICKING VICTIMS EVALUATION (INFORMATION)

Action: This item was presented for information only.

REPORTS

4. REPORT FROM CHIEFS'/SHERIFF’S MANAGEMENT COMMITTEE (INFORMATION)

Chief Rodriguez reported on the Chiefs'/Sheriff’s Management Committee meeting of June 6, 2018.

Action: This item was presented for information only.

5. REPORT FROM THE SAN DIEGO COUNTY FIRE CHIEFS' ASSOCIATION (INFORMATION)

Action: No report given.
6. PROPOSED FY 2019 PROGRAM BUDGET AMENDMENT: REDUCING RACIAL AND ETHNIC DISPARITIES EVALUATION (APPROVE)

Sandy Keaton, Senior Research Analyst, presented an amendment to the FY 2019 Program Budget, accepting $240,000 in funding over three years from the County of San Diego to conduct the Reducing Racial and Ethnic Disparities Evaluation.

Action: Upon a motion by Mayor Vaus and a second by Chief Rodriguez, the Public Safety Committee approved the amendment to the FY 2019 Program Budget, accepting $240,000 in funding over three years from the County of San Diego to conduct the Reducing Racial and Ethnic Disparities Evaluation. Yes: Chair Minto, Vice Chair Blackburn, Councilmember Ward, Chief Rodriguez, Chief Gallucci, Mayor Vaus, Sheriff Gore, Assistant Chief Miguel Rosario (San Diego District Attorney), Chief Nisleit, and Mayor Pro Tem Mark West (South County). No: None. Abstain: None. Absent: County of San Diego and Regional Fire/Emergency Medical Services.

7. SAN DIEGO POLICE DEPARTMENT'S NEIGHBORHOOD POLICING DIVISION (INFORMATION)

Lieutenant Charles Lara, San Diego Police Department, provided an overview of the new Neighborhood Policing Division created to more efficiently address quality of life community issues related to homelessness.

Action: This item was presented for information only.

8. BELOW 100: A NATIONWIDE OFFICER SAFETY TRAINING PROGRAM (INFORMATION)

Dale Stockton, Below 100, provided an overview of Below 100, a national training program for law enforcement that focuses on what officers can do to increase their safety in the line of duty.

Action: This item was presented for information only.

9. CONTINUED PUBLIC COMMENTS

None.

10. UPCOMING MEETINGS (INFORMATION)

The next meeting of the Public Safety Committee is scheduled for Friday, July 20, 2018, at 1 p.m.

11. ADJOURNMENT

Chair Minto adjourned the meeting at 2:01 p.m.
## CONFIRMED ATTENDANCE
### SANDAG PUBLIC SAFETY COMMITTEE MEETING
#### JUNE 15, 2018

<table>
<thead>
<tr>
<th>JURISDICTION</th>
<th>NAME</th>
<th>MEMBER/ ALTERNATE</th>
<th>ATTENDING</th>
<th>COMMENTS/ ATTENDED</th>
</tr>
</thead>
<tbody>
<tr>
<td>East County</td>
<td>Hon. John Minto, Chair</td>
<td>Member</td>
<td>Yes</td>
<td></td>
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<tr>
<td></td>
<td>Hon. Jerry Jones</td>
<td>Alternate</td>
<td>Yes</td>
<td></td>
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<tr>
<td>North County Coastal</td>
<td>Hon. Keith Blackburn, Vice Chair</td>
<td>Member</td>
<td>Yes</td>
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<td></td>
<td>Hon. Ellie Haviland</td>
<td>Alternate</td>
<td>Yes</td>
<td></td>
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<tr>
<td>City of San Diego</td>
<td>Hon. Chris Ward</td>
<td>Member</td>
<td>Yes</td>
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<td></td>
<td>Hon. Lorie Zapf</td>
<td>Alternate</td>
<td>No</td>
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<tr>
<td>County of San Diego</td>
<td>Supervisor Bill Horn</td>
<td>Member</td>
<td>No</td>
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<td></td>
<td>Supervisor Greg Cox</td>
<td>Alternate</td>
<td>No</td>
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<tr>
<td>North County Inland</td>
<td>Hon. Steve Vaus</td>
<td>Member</td>
<td>Yes</td>
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<td></td>
<td>Hon. Amanda Rigby</td>
<td>Alternate</td>
<td>No</td>
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<tr>
<td>South County</td>
<td>Hon. Alejandra Sotelo-Solis</td>
<td>Member</td>
<td>No</td>
<td></td>
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<tr>
<td></td>
<td>Hon. Mark West</td>
<td>Alternate</td>
<td>Yes</td>
<td>Arrived after first vote</td>
</tr>
<tr>
<td>County Chiefs'/Sheriff's</td>
<td>Chief Manuel Rodriguez</td>
<td>Member-Seat A</td>
<td>Yes</td>
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<tr>
<td>Association</td>
<td>Chief Walt Vasquez</td>
<td>Member-Seat B</td>
<td>No</td>
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<td></td>
<td>Chief Craig Carter</td>
<td>Alternate-Seat A</td>
<td>No</td>
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<td></td>
<td>Chief Neil Gallucci</td>
<td>Alternate-Seat B</td>
<td>Yes</td>
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<tr>
<td>Regional Fire/</td>
<td>Chief Don Butz</td>
<td>Member</td>
<td>No</td>
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<tr>
<td>Emergency Medical Services</td>
<td>Chief Stephen Abbott</td>
<td>Alternate</td>
<td>No</td>
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<tr>
<td>San Diego County District</td>
<td>District Attorney Summer Stephen</td>
<td>Member</td>
<td>No</td>
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<tr>
<td>Attorney</td>
<td>Chief Miguel Rosario</td>
<td>1st Alternate</td>
<td>Yes</td>
<td>Arrived after first vote</td>
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<td></td>
<td>Chief Deputy Dave Hendren</td>
<td>2nd Alternate</td>
<td>No</td>
<td></td>
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<tr>
<td>San Diego County Sheriff</td>
<td>Sheriff William D. Gore</td>
<td>Member</td>
<td>Yes</td>
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<td></td>
<td>Undersheriff Mike Barnett</td>
<td>Alternate</td>
<td>No</td>
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<tr>
<td>San Diego Police Department</td>
<td>Chief Dave Nisleit</td>
<td>Member</td>
<td>Yes</td>
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<td></td>
<td>Exec. Assistant Chief Todd Jarvis</td>
<td>1st Alternate</td>
<td>Yes</td>
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<td></td>
<td>Assistant Chief Chris McGrath</td>
<td>2nd Alternate</td>
<td>No</td>
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<tr>
<td>JURISDICTION</td>
<td>NAME</td>
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<td>ATTENDING</td>
<td>COMMENTS/ ATTENDED</td>
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<tr>
<td>County Public Safety</td>
<td>Adolfo Gonzales</td>
<td>Member</td>
<td>No</td>
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<td></td>
<td>Rueben Littlejohn</td>
<td>Alternate</td>
<td>Yes</td>
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<tr>
<td>Department of Defense</td>
<td>Michial Michalovich</td>
<td>Member</td>
<td>No</td>
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<td></td>
<td>Matthew Crews</td>
<td>Alternate</td>
<td>No</td>
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<tr>
<td>Federal Public Safety</td>
<td>Kathleen Connon</td>
<td>Member</td>
<td>Yes</td>
<td>Richard Zee attended</td>
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<td></td>
<td>Gregory Archambeault</td>
<td>1st Alternate</td>
<td>No</td>
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<td>Adam L. Braverman</td>
<td>2nd Alternate</td>
<td>No</td>
<td></td>
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<td></td>
<td>Karen I. Flowers</td>
<td>Member</td>
<td>No</td>
<td></td>
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<td></td>
<td>Steven C. Stafford</td>
<td>1st Alternate</td>
<td>No</td>
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<td>John A. Brown</td>
<td>2nd Alternate</td>
<td>No</td>
<td></td>
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<tr>
<td>Homeland Security</td>
<td>Holly Crawford</td>
<td>Member</td>
<td>No</td>
<td></td>
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<td></td>
<td>John Valencia</td>
<td>Alternate</td>
<td>No</td>
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<tr>
<td>Regional Transit</td>
<td>Manuel Guaderrama</td>
<td>Member</td>
<td>No</td>
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<td></td>
<td>Jaime Becerra</td>
<td>Alternate</td>
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<tr>
<td>Southern California</td>
<td>Robert H. Smith</td>
<td>Member</td>
<td>No</td>
<td></td>
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<tr>
<td>Tribal Chairmen’s Association</td>
<td>Leia Arviso</td>
<td>Alternate</td>
<td>Yes</td>
<td></td>
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<tr>
<td>State Public Safety</td>
<td>Chief Jim Abele</td>
<td>Member</td>
<td>No</td>
<td>Captain Jim Nellis</td>
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<td></td>
<td>Assistant Chief Rich Stewart</td>
<td>Alternate</td>
<td>No</td>
<td>attended</td>
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</tbody>
</table>
Background

“The Racial and Identity Profiling Act of 2015 (AB 953), among other things, enacted Government Code section 12525.5, which requires state and local law enforcement agencies, as specified, to collect data regarding stops of individuals, including perceived demographic information on the person stopped, and to report this data to the California Attorney General's Office.”

- Attorney General Website
RIPA Board

“As required by AB 953, on July 1, 2016, the Attorney General established the RIPA Board for the purpose of eliminating racial and identity profiling, and improving diversity and racial and identity sensitivity in law enforcement.”
- Attorney General Website

RIPA Reporting Agencies

- Any city or county law enforcement agency that employs peace officers
- The California Highway Patrol
- Law enforcement agencies of any California state or university educational institutions
- A peace officer of a reporting agency who is also a member of a federal task force is subject to this chapter when stopping a person while the officer is performing duties as part of the task force, regardless of whether the officer must also comply with federal data collection policies
Important Dates

• **July 1, 2018**
  Data collection for agencies with more than 1,000 officers has begun. Reporting to the DOJ must be completed by April 1, 2019.

• **January 1, 2019**
  Start date for agencies with 667-999 officers

• **January 1, 2021**
  Start date for agencies with 334-666 officers

• **January 1, 2022**
  Start date for agencies with fewer than 334 officers

RIPA Data Collection Requirements

Data collection on all stops—defined as any detention or search (including consensual). Uses of force will also require data collection, and officers must submit data before the end of their shift unless exigent circumstances exist.
Stop Details

- Date, time and duration of stop
- Location of stop
- Reason for stop
- Response radio call
- Actions taken by officer
- Contraband or evidence discovered
- Property seized
- Result of stop

Perceptions

- Perceived race or ethnicity
- Perceived age
- Perceived gender
- Perceived LGBT
- Perceived limited or no English fluency
- Perceived or known to have a disability
Officer Information

- His/her years of experience
- Assignment
- Officer’s Unique Identification Number – Not Identifiable

Students

- Special reporting requirements for students
- Name of the School
- Possible ED Code violations
- Additional information related to
  - Reason for Stop
  - Actions Taken by Officer During Stop
  - Basis for Search
  - Perceived or Known Disability
  - Basis for Property Seizure
  - Result of Stop
Data Collection Options

CA DOJ Hosted Web Application:
• Owned and operated by CA DOJ
• Data goes directly to CA DOJ
• Separate Login

SDSD Developed Web Application:
• Data locally collected and stored
• Periodically submit data to CA DOJ
• Gained efficiencies and optimizations
• Time tracking ability

Current Data Collection Status

• SDPD and SDSD are both using the data collection application developed by SDSD
• Data collection is ongoing in both agencies
• CA DOJ is continuing to provide updated information related to unanticipated questions coming from officers in the field
• Both agencies will comply with the data submission requirements to the DOJ prior to the April 1, 2019 deadline
Additional Considerations

• Error correction and handling PII, locations, CJIS submission error handling
• Public Records Requests
  CA DOJ requesting us to direct PRAs to their open portal for consistency

Questions?
Background

- Funded by National Institute of Justice since 1987
- Solely supported with local funds since 2004
- Interviews with adults and juveniles booked into local detention facilities
- Urinalysis identifies recent drug use
- Platform for other research
- Key data for variety of stakeholders
Incentives Changed Slightly Recently

Overview

- Drug use among arrestees up
- Meth remains drug of choice
- Changing detention populations and different patterns of use by gender, age, and race
- Legalization of marijuana may be related to a change in juvenile perceptions
- Homelessness and mental illness remains issues for population
- Generational justice system involvement remains issue for some families
#1: Most Adult Arrestees Positive for At Least One Drug

![Graph showing the percentage of positive drug tests among males, females, and juveniles from 2010 to 2017. The graph indicates a general increase in positive drug tests, with a notable peak in 2017 at 79%.]

How Have Positive Drug Rates Changed Since Realignment?

<table>
<thead>
<tr>
<th>Percent Testing Positive (Any Drug)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
</tr>
<tr>
<td>Males</td>
</tr>
<tr>
<td>Females</td>
</tr>
</tbody>
</table>
No Difference in Positive Drug Rates by Highest Booking Charge

13% had Felony Reduced to Misdemeanor Under Prop 47

- 34% currently booked for highest drug-related offense, 44% other, 18% property, and 16% violent
- 61% said they committed a crime to support drug habit
- 41% wouldn’t complete treatment if not mandated
#2: Meth Use Still Increasing for Adults

![Graph showing the percent positive for Meth use by gender and age group from 2000 to 2017.]

No Difference in Meth Use by Ethnicity for Adults in 2017

![Bar chart showing the percent positive for Meth use by ethnicity in 2012 and 2017.]

- Percent Positive (Meth)
  - 2012: White 48%, Black 24%, Hispanic 30%
  - 2017: White 59%, Black 56%, Hispanic 52%
Recent and Frequent Meth Use by Those Who Have Tried

- % Who Tried Drug Used in Last Year:
  - Marijuana: 72%
  - Meth: 81%
  - Crack: 20%
  - Cocaine: 33%
  - Heroin: 53%

- Average # of Days Used in Past 30 Days:
  - Marijuana: 17
  - Meth: 18
  - Crack: 13
  - Cocaine: 4
  - Heroin: 18

#3: Marijuana Use Up for Adult Males and Juveniles

- Percent Positive (Marijuana):
  - Males: 46%
  - Females: 45%
  - Juveniles: 36%
Most Adult Arrestees Who Tested Positive for Marijuana, Positive for Another Drug as Well

- Only Marijuana: 32%
- Marijuana +: 68%

Most Juveniles Don’t Perceive Marijuana as Potentially Harmful to Users

<table>
<thead>
<tr>
<th>Drug</th>
<th>Percent That Think Drug is “Very Bad” or “Bad”</th>
</tr>
</thead>
<tbody>
<tr>
<td>Marijuana</td>
<td>14%</td>
</tr>
<tr>
<td>Alcohol</td>
<td>36%</td>
</tr>
<tr>
<td>Tobacco</td>
<td>55%</td>
</tr>
<tr>
<td>Hallucinogens</td>
<td>62%</td>
</tr>
<tr>
<td>LSD</td>
<td>73%</td>
</tr>
<tr>
<td>Ecstasy</td>
<td>77%</td>
</tr>
<tr>
<td>Inhalants</td>
<td>84%</td>
</tr>
<tr>
<td>Cocaine</td>
<td>87%</td>
</tr>
<tr>
<td>Meth</td>
<td>91%</td>
</tr>
<tr>
<td>Crack</td>
<td>94%</td>
</tr>
<tr>
<td>Heroin</td>
<td>97%</td>
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</table>
Perceived Harm Down for All, But Significantly More for Marijuana

Juveniles More Likely to Report Marijuana as First Drug They Tried
#4: Percent Positive for Opiates Up Over Time

Percent Positive (Opiates)

Younger Arrestees Now More Likely to Test Positive for Opiates

Percent Positive (Opiates)
#5: Homelessness and Housing

**Key Issues**

- **2017:**
  - Ever homeless: 70%
  - Currently homeless: 36%

- **2007:**
  - Ever homeless: 50%
  - Currently homeless: 12%

**Homeless Arrestees More Likely to Report Mental Health Issues**

- Diagnosis: Homeless 46%, Not Homeless 28%
- Overnight Stay: Homeless 37%, Not Homeless 22%
- Prescribed Meds: Homeless 93%, Not Homeless 87%
- Currently Prescribed: Homeless 36%, Not Homeless 51%
- Taking Meds Now: Homeless 48%, Not Homeless 63%
#6 Importance of Breaking Cycles and Introducing Protective Factors

<table>
<thead>
<tr>
<th>Adult Interviews</th>
<th>Juvenile Interviews</th>
</tr>
</thead>
<tbody>
<tr>
<td>59% have children</td>
<td>23% don’t live with any parent</td>
</tr>
<tr>
<td>30% prior CWS involvement</td>
<td>32% prior CWS involvement</td>
</tr>
<tr>
<td>14% prior foster care involvement</td>
<td>13% foster care involvement</td>
</tr>
<tr>
<td>41% arrested as a juvenile</td>
<td>48% parental justice involvement</td>
</tr>
<tr>
<td></td>
<td>39% parental substance use</td>
</tr>
<tr>
<td></td>
<td>51% have run away from home</td>
</tr>
</tbody>
</table>

2018 Data Products Released and Forthcoming

- Juvenile CJ Bulletin and Aggregate
- Adult CJ Bulletin and Aggregate
- Meth Addendum CJ in Brief
- Gang Addendum CJ in Brief
- Marijuana Addendum CJ Flash
- 4 Other CJ Flashes
- Presentations as requested
Substance Use Among the Arrestee Population in San Diego County

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Applied Research Division
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