Members

Terry Sinnott, Chair
Councilmember, City of Del Mar
(Representing North County Coastal)

Steve Vaus, Vice Chair
Mayor, City of Poway
(Representing North County Inland)

Myrtle Cole
Council President, City of San Diego

Bill Horn
Supervisor, County of San Diego

Bill Wells
Mayor, City of El Cajon
(Representing East County)

Ron Morrison
Mayor, City of National City
(Representing South County)

Alternates

Chuck Lowery
Deputy Mayor, City of Oceanside
(Representing North County Coastal)

Sam Abed
Mayor, City of Escondido
(Representing North County Inland)

Barbara Bry
Councilmember, City of San Diego

Lorie Zapf
Councilmember, City of San Diego

Ron Roberts
Supervisor, County of San Diego

John Minto
Mayor, City of Santee
Chair, Public Safety Committee
(Representing East County)

Serge Dedina
Mayor, City of Imperial Beach
Chair, Borders Committee
(Representing South County)

Advisory Members

Mary Salas
Mayor, City of Chula Vista
(Chair, Regional Planning Committee)

Jim Desmond
Mayor, City of San Marcos
(Chair, Transportation Committee)

Kim Kawada
Chief Deputy Executive Director, SANDAG

Executive Committee Agenda

Friday, November 2, 2018
9 to 10 a.m.
SANDAG, 7th Floor Conference Room
401 B Street, 7th Floor
San Diego

Agenda Highlights

• Legislative Status Report
• FY 2018 Program Budget: Year-End Report

Please silence all electronic devices during the meeting

You can listen to the Executive Committee meeting by visiting our website at sandag.org

Mission Statement

The 18 cities and county government are SANDAG serving as the forum for regional decision-making. SANDAG builds consensus; makes strategic plans; obtains and allocates resources; plans, engineers, and builds public transit; and provides information on a broad range of topics pertinent to the region's quality of life.

San Diego Association of Governments · 401 B Street, Suite 800, San Diego, CA 92101-4231
(619) 699-1900 · Fax (619) 699-1905 · sandag.org
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Both agenda and non-agenda comments should be sent to the Clerk of the Committee via clerk@sandag.org. Please include the meeting date, agenda item, your name, and your organization. Any comments, handouts, presentations, or other materials from the public intended for distribution at the meeting should be received by the Clerk no later than 5 p.m. two working days prior to the meeting. All public comments and materials received by the deadline become part of the official public record and will be provided to the members for their review at the meeting.

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如有需要，我们可以把SANDAG议程材料翻译成其他语言。

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## Executive Committee
Friday, November 2, 2018

<table>
<thead>
<tr>
<th>Item No.</th>
<th>Recommendation</th>
</tr>
</thead>
<tbody>
<tr>
<td>+1.</td>
<td>Approve</td>
</tr>
<tr>
<td></td>
<td>Approval of Meeting Minutes</td>
</tr>
<tr>
<td></td>
<td>The Executive Committee is asked to review and approve the minutes from its September 14, 2018, meeting.</td>
</tr>
<tr>
<td>2.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Public Comments/Communications/Member Comments</td>
</tr>
<tr>
<td></td>
<td>Public comments under this agenda item will be limited to five public speakers. Members of the public shall have the opportunity to address the Executive Committee on any issue within the jurisdiction of the Committee that is not on this agenda. Other public comments will be heard during the items under the heading “Reports.” Anyone desiring to speak shall reserve time by completing a “Request to Speak” form and giving it to the Clerk prior to speaking. Public speakers should notify the Clerk if they have a handout for distribution to Committee members. Public speakers are limited to three minutes or less per person. Committee members also may provide information and announcements under this agenda item.</td>
</tr>
<tr>
<td>3.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Chair’s Report</td>
</tr>
<tr>
<td></td>
<td>Executive Director Performance Measures</td>
</tr>
<tr>
<td></td>
<td>The Executive Committee is asked to provide feedback on the development of draft performance measures for the incoming SANDAG Executive Director.</td>
</tr>
<tr>
<td></td>
<td>Reports</td>
</tr>
<tr>
<td>+4.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Review of Draft Board Agendas (Victoria Stackwick)</td>
</tr>
<tr>
<td></td>
<td>Approve</td>
</tr>
<tr>
<td>+4A.</td>
<td>Draft Board Business Agenda – November 16, 2018</td>
</tr>
<tr>
<td>+4B.</td>
<td>Draft Board Policy Agenda – December 7, 2018</td>
</tr>
<tr>
<td>5.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Legislative Status Report (Victoria Stackwick and Robyn Wapner)</td>
</tr>
<tr>
<td></td>
<td>Information</td>
</tr>
<tr>
<td></td>
<td>Periodic status reports on legislative activities are reported to the Executive Committee throughout the year. Staff will present a summary of the various federal and state activities.</td>
</tr>
<tr>
<td>6.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>FY 2018 Program Budget: Year-End Report (Sandi Craig)</td>
</tr>
<tr>
<td></td>
<td>Information</td>
</tr>
<tr>
<td></td>
<td>Staff will present significant accomplishments and findings from the FY 2018 Program Budget year-end report.</td>
</tr>
<tr>
<td>7.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Continued Public Comments</td>
</tr>
<tr>
<td></td>
<td>If the five-speaker limit for public comments was exceeded at the beginning of this agenda, other public comments will be taken at this time. Subjects of previous agenda items may not again be addressed under public comment.</td>
</tr>
</tbody>
</table>
8. **Upcoming Meetings**

   The next meeting of the Executive Committee is scheduled for Friday, December 7, 2018, at 9 a.m. Please note, this meeting is scheduled for the first Friday of the month due to the holiday schedule.

9. **Adjournment**

   + next to an agenda item indicates an attachment
September 14, 2018, Executive Committee Meeting Minutes

Chair Terry Sinnott (North County Coastal) called the meeting of the Executive Committee to order at 9:01 a.m.

1. Approval of Meeting Minutes (Approve)

   Action: Upon a motion by Vice Chair Steve Vaus (North County Inland) and a second by Council President Myrtle Cole (City of San Diego), the Executive Committee approved the minutes from its July 13, 2018, meeting. Yes: Chair Sinnott, Vice Chair Vaus, Council President Cole, and Supervisor Bill Horn (County of San Diego). No: None. Abstain: None. Absent: South County and East County.

2. Public Comments/Communications/Member Comments (Information)

   There were no public or member comments.

   Reports

3. Review of Draft Board Agendas (Approve)

   Victoria Stackwick, Principal Legislative Analyst, presented the item.

   Action: Upon a motion by Vice Chair Vaus and a second by Council President Cole, the Executive Committee approved the draft agendas for the September 28, 2018, Board Business meeting, and the October 12, 2018, Board Policy meeting. Yes: Chair Sinnott, Vice Chair Vaus, Council President Cole, and Supervisor Horn. No: None. Abstain: None. Absent: South County and East County.

4. San Diego County Regional Airport Authority: SANDAG Board of Directors Advisory Membership Request (Discussion/Possible Action)

   The Executive Committee was asked to consider the proposed addition of the San Diego County Regional Airport Authority to the Board of Directors as an advisory member.

   Ms. Stackwick presented the item.

   Action: Upon a motion by Vice Chair Vaus and a second by Council President Cole, the Executive Committee recommended that the Board of Directors add the San Diego County Regional Airport Authority to the Board of Directors as an advisory member. Yes: Chair Sinnott, Vice Chair Vaus, Council President Cole, Supervisor Horn, and Mayor Ron Morrison (South County). No: None. Abstain: None. Absent: East County.

5. Service Bureau: FY 2018 Year-End Status Report (Information)

   In accordance with SANDAG Board Policy, Cheryl Mason, Service Bureau Director, provided a report on project activities and the financial status of the Service Bureau during FY 2018.

   Action: This item was presented for information.
6. **Legislative Status Report (Information)**

Periodic status reports on legislative activities are reported to the Executive Committee throughout the year. Robyn Wapner, Senior Legislative Analyst, provided a summary of the various state activities.

*Action:* This item was presented for information.

7. **Continued Public Comments**

There were no continued public comments.

8. **UPCOMING MEETINGS**

The next Executive Committee meeting is scheduled for Friday, October 12, 2018, at 9 a.m.

9. **Adjournment**

Chair Sinnott adjourned the meeting at 9:24 a.m.
Confirmed Attendance at SANDAG Executive Committee Meeting

September 14, 2018

<table>
<thead>
<tr>
<th>Jurisdiction</th>
<th>Name</th>
<th>Member/Alternate</th>
<th>Attended</th>
</tr>
</thead>
<tbody>
<tr>
<td>North County Coastal</td>
<td>Terry Sinnott, Chair</td>
<td>Primary</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>Chuck Lowery</td>
<td>Alternate</td>
<td>No</td>
</tr>
<tr>
<td>North County Inland</td>
<td>Steve Vaus, Vice Chair</td>
<td>Primary</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>Sam Abed</td>
<td>Alternate</td>
<td>Yes</td>
</tr>
<tr>
<td>City of San Diego</td>
<td>Myrtle Cole</td>
<td>Primary</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>Barbara Bry</td>
<td>Alternate</td>
<td>No</td>
</tr>
<tr>
<td></td>
<td>Lorie Zapf</td>
<td>Alternate</td>
<td>Yes</td>
</tr>
<tr>
<td>County of San Diego</td>
<td>Bill Horn</td>
<td>Primary</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>Ron Roberts</td>
<td>Alternate</td>
<td>Yes</td>
</tr>
<tr>
<td>East County</td>
<td>Bill Wells</td>
<td>Primary</td>
<td>No</td>
</tr>
<tr>
<td></td>
<td>John Minto</td>
<td>Alternate</td>
<td>No</td>
</tr>
<tr>
<td>South County</td>
<td>Ron Morrison</td>
<td>Primary</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>Serge Dedina</td>
<td>Alternate</td>
<td>No</td>
</tr>
<tr>
<td>Policy Advisory Committee Chairs</td>
<td>Mary Salas</td>
<td>Advisory</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>Jim Desmond</td>
<td>Advisory</td>
<td>Yes</td>
</tr>
</tbody>
</table>
November 16, 2018, Draft Board Business Agenda

Item No. | Recommendation
--- | ---
+1. | Approval of Meeting Minutes
+1A. | Board Policy meeting – October 12, 2018
+1B. | Board Business meeting – October 26, 2018

2. Public Comments/Communications/Member Comments

Public comments under this agenda item will be limited to five public speakers. Members of the public shall have the opportunity to address the Board on any issue within the jurisdiction of SANDAG that is not on this agenda. Other public comments will be heard during the items under the heading “Reports.” Anyone desiring to speak shall reserve time by completing a “Request to Speak” form and giving it to the Clerk of the Board prior to speaking. Public speakers should notify the Clerk of the Board if they have a handout for distribution to Board members. Public speakers are limited to three minutes or less per person. Board members also may provide information and announcements under this agenda item.

+3. Policy Advisory Committee Actions (Victoria Stackwick)

This item summarizes the actions taken by the Policy Advisory Committees since the last Board Business Meeting. The Board of Directors is asked to ratify these actions.

Consent

+4. Approval of Proposed Solicitations and Contract Awards (Laura Coté)

The Board of Directors is asked to review and approve the proposed solicitations and contract awards summarized in the attached reports.

+4A. Solicitations
+4B. Contract Awards

+5. Delegated Actions Taken by the Executive Director (André Douzdjian)*

In accordance with various SANDAG Board Policies, this report summarizes certain delegated actions taken by the Executive Director since the last Board Business meeting.
+6. Meetings and Events Attended on Behalf of SANDAG (Victoria Stackwick)  

   Board members will provide brief reports orally or in writing on external meetings and events attended on behalf of SANDAG since the last Board Business meeting.


   This quarterly report provides various finance-related items to the Board of Directors, including: (1) a quarterly report of investments, including all money under the direction or care of SANDAG; (2) an update on the SANDAG debt portfolio; and (3) information about the latest developments in the financial markets, the economy, and sales tax revenues.

+8. Quarterly Progress Report on Transportation Projects - July through September 2018 (Michelle Smith)*  

   This quarterly report summarizes the current status of major transit, highway, arterial, traffic management, and transportation demand management projects in the SANDAG five-year Regional Transportation Improvement Program.

**Chair’s Report**

+9. Election of 2019/2020 SANDAG Board Officers (Mayor Ron Morrison, Nominating Committee Chair)*  

   The Nominating Committee recommends that the Board of Directors approve the attached slate of candidates for 2019/2020 SANDAG Chair and Vice Chair. Additional nominations for any officer position may be made by Board members at the meeting.

**Reports**

+10. Buena Vista Lagoon Enhancement Project (Keith Greer)  

   The Board of Directors is asked to consider adoption of Regional Transportation Commission (RTC) Resolution No. RTC-2019-XX regarding the Buena Vista Lagoon, approving the Saltwater Alternative as the project, certifying the Final Environmental Impact Report, and adopting the Findings, Statement of Overriding Considerations, and Mitigation Monitoring and Reporting Program.

Staff will present an overview of feedback that has been gathered on the network concepts circulated for review in October, including input on which components are most important for inclusion in the 2019 Regional Plan.

12. **Continued Public Comments**

If the five-speaker limit for public comments was exceeded at the beginning of this agenda, other public comments will be taken at this time. Subjects of previous agenda items may not again be addressed under public comment.

13. **Upcoming Meetings**

The next Board Policy meeting is scheduled for Friday, December 7, 2018, at 10 a.m. The next Board Business meeting is scheduled for Friday, December 21, 2018, at 9 a.m. Please note, these meetings are scheduled for the first and third Fridays respectively, due to the holiday schedule.

14. **Adjournment**

+ next to an agenda item indicates an attachment

* next to an agenda item indicates that the Board of Directors also is acting as the San Diego County Regional Transportation Commission for that item
Executive Committee

November 2, 2018

Item: 4B

December 7, 2018, Draft Board Policy Agenda

Action Requested: Approve

Item No.                Recommendation

1. Public Comments/Communications/Member Comments

Public comments under this agenda item will be limited to five public speakers. Members of the public shall have the opportunity to address the Board on any issue within the jurisdiction of SANDAG that is not on this agenda. Other public comments will be heard during the items under the heading “Reports.” Anyone desiring to speak shall reserve time by completing a “Request to Speak” form and giving it to the Clerk of the Board prior to speaking. Public speakers should notify the Clerk of the Board if they have a handout for distribution to Board members. Public speakers are limited to three minutes or less per person. Board members also may provide information and announcements under this agenda item.

Reports

+2. Closed Session: Public Employee Appointment Pursuant to Government Code Section 54957(B)(1) and Conference with Employment Negotiators Pursuant to Government Code Section 54957.6 Title: Independent Performance Auditor*

The Board of Directors will conduct interviews and consider selection of a candidate for the position of Independent Performance Auditor and provide information to the agency designated representatives regarding negotiations with any selected candidate.

+3. Closed Session: Conference with Legal Counsel Regarding Potential Initiation of Litigation Pursuant to Government Code Section 54956.9(d)(4) (One Potential Case) (John Kirk)

The Board of Directors will be briefed on the potential initiation of a Test Claim proceeding with the California Commission on State Mandates regarding unfunded agency costs imposed by the implementation of Assembly Bill 805 (Gonzalez Fletcher, 2018).

4. Continued Public Comments

If the five-speaker limit for public comments was exceeded at the beginning of this agenda, other public comments will be taken at this time. Subjects of previous agenda items may not again be addressed under public comment.
5. Upcoming Meetings

The next Board Business meeting is scheduled for Friday, December 21, 2018, at 9 a.m. Please note, this meeting is scheduled for the third Friday of the month due to the holiday schedule.

6. Adjournment

+ next to an agenda item indicates an attachment

* next to an agenda item indicates that the Board of Directors also is acting as the San Diego County Regional Transportation Commission for that item
Executive Committee

November 2, 2018

Action Requested: Information

Legislative Status Report

Monthly status reports on legislative activities are provided to the Executive Committee. Attachments 1 and 2 include summaries from Ellison Wilson Advocacy, LLC on state legislative activity, and from Peyser Associates LLC on federal legislative activity related to SANDAG for October.

Highlights:

State: After four terms as California’s Governor, September 30 concluded Governor Brown’s final signing period. The 2019-2020 Legislative Session will convene on December 3.

Federal: Work on the FY 2019 Transportation, Housing and Urban Development Appropriations bill will continue when Congress returns from recess after the election. The current Continuing Resolution is set to expire on December 7.

Victoria Stackwick, Principal Legislative Analyst

Key Staff Contacts: Victoria Stackwick, (619) 699-6926, victoria.stackwick@sandag.org
Robyn Wapner, (619) 699-1994, robyn.wapner@sandag.org

Attachments:
1. Report from Ellison Wilson Advocacy
2. Report from Peyser and Associates
TO: SANDAG BOARD OF DIRECTORS  
FROM: ELLISON WILSON ADVOCACY, LLC  
SUBJECT: SANDAG LEGISLATIVE ACTIVITY REPORT – OCTOBER 2018

LEGISLATIVE UPDATE

Legislative Overview
The Legislature adjourned its 2017-2018 Legislative Session on August 31, and September 30 was the last day for the Governor to sign or veto bills (CA Const., Art. IV, Sec. 10(b)(2)).

The 2019-2020 Legislative Session will convene on December 3, which is when new legislators will be sworn in.

Governor Brown’s Last Signing Period
After four terms as California’s Governor, September 30 concluded Governor Brown’s final signing period. Over the course of his governorship, Brown signed nearly 20,000 bills, including 1,016 this year. However, in 2018, he vetoed 16.5 percent of bills sent to him (201 of the 1,217 sent to him this year), which was his highest veto percentage as Governor, followed by his second year of his fourth term (15% in 2016), and the first year of his third term (14.4% in 2011). His lowest veto rate of 1.8 percent was in 1982, where he vetoed just 30 of the 1,674 bills presented to him. Overall, during his 16 years as Governor, Brown vetoed 8.4 percent of the bills presented to him, totaling 1,623 bills vetoed. Of note, the governor with the highest veto percentage in a single year since 1967 was Governor Schwarzenegger, who in 2008 vetoed 35.2 percent of the bills presented to him (414 of 1,177 bills).

ACTIVITY REPORT

10/1: Provided SANDAG staff with update on Governor’s actions on legislation.
10/2: Provided SANDAG staff with a comprehensive list of the Governor’s actions on all pertinent bills.
10/4: Provided SANDAG staff with a revised comprehensive list of the Governor’s actions on all pertinent bills.
10/10: Met with Assembly Transportation Committee consultant on Otay Mesa East Border Project.
10/11: Provided SANDAG staff with research regarding past legislation.
10/12: Provided Assembly Transportation Committee consultant with additional information on Otay Mesa East Border Project.
10/15: Provided Assembly Transportation Committee consultant with additional information on Otay Mesa East Border Project.
10/17: Attended a conference call with Assembly Transportation Committee consultant, SANDAG, and Caltrans regarding Otay Mesa East Border Project.
Transportation Update from Peyser Associates

October 5, 2018

President Signs “Minibus” with Continuing Resolution

The President this week signed the “minibus” appropriations bill that contains the Labor-Health and Human Services-Education and Defense Appropriations bills for FY 2019 and a Continuing Resolution to keep government agencies running through December 7.

The roaring controversy in the Senate over the pending Supreme Court nomination appears to have halted significant discussion over advancing the spending bill package that includes the Transportation-Housing and Urban Development appropriations measure before Congress recesses for the fall elections. This pause in consideration of the spending bill means the Federal Transit Administration (FTA) will have a couple of more months to convince Congress they are managing the Capital Investment Grant (CIG) consistent with the provisions of the Fixing America’s Surface Transportation Act.

Department of Transportation Close to Final Allocation of FY 2018 Capital Investment Grant Funds

Your reporter this week participated in a meeting at the Department of Transportation (DOT) with Deputy Secretary Jeff Rosen and other members of the DOT leadership team in which the topic of the allocation of FY 2018 CIG new starts was discussed. The Deputy Secretary indicated the Department is working on an allocation plan and that their policy direction is to favor existing Full Funding Grant Agreements and projects that are already receiving funds as opposed to new projects in the federal funding pipeline.

Other recent discussions with FTA staff have indicated that the FTA has submitted options to the Secretary’s office that include “plus-ups” in FY 2018 to projects for which the Administration has already allocated FY 2018 funds.

Secretary Rosen said to expect results of this process “soon.” While that is a relative term, the guess here is it will be accomplished before Congress completes discussions on the FY 2019 spending bill for transportation.

October 12, 2018

Congress Winding Down as Election Approaches

The House is finishing up some items on its agenda in anticipation of recessing at the end of the week until mid-November. Senate Majority Leader Mitch McConnell on Thursday announced the Senate has completed its legislative business until November 13. The Senate had earlier planned to stay in session for another week.

Work on the Transportation-Housing and Urban Development Spending bill will continue when Congress returns to work with a deadline of December 7 for the expiration of the current Continuing Resolution.

Better Utilizing Investments to Leverage Development Grants Announcement Not Expected Before Election

Officials at Department of Transportation are telling people that they do not believe announcement of BUILD (formerly TIGER) grant awards will happen before the election. Mid-November is a more likely time, they are saying.
October 19, 2018

*With Congress Gone, Attention Turns to Transportation Ballot Measures Nationwide*

Now that Congress is in recess until after the election, we can turn our attention to what’s happening outside the Beltway of interest to the transportation community.

Of course, the outcome of congressional and gubernatorial elections is of significant interest to transportation advocates. But there are also transportation ballot measures on the November ballot in numerous states and regions.

On November 6, there will be 252 transportation measures on state and local ballots. Of those, 171 are in Michigan and Ohio, which require all bond-funded transportation measures to go to the voters. The remaining 81 measures would raise $50.7 billion for transportation and account for 99 percent of the funding proposed in the measures. Of those 81 non-Michigan/Ohio measures, 10 would raise $500 million or more. Below is the list of those larger measures.

<table>
<thead>
<tr>
<th>State, Jurisdiction</th>
<th>Title</th>
<th>Type of Tax</th>
<th>Purpose</th>
<th>Amount ($ in millions)</th>
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</thead>
<tbody>
<tr>
<td>CA, Marin Co.</td>
<td>Measure A Renewal</td>
<td>Sales Tax</td>
<td>Multimodal</td>
<td>$810.0</td>
</tr>
<tr>
<td>CA, San Mateo, Co.</td>
<td>Measure W</td>
<td>Sales Tax</td>
<td>Multimodal</td>
<td>$2,400.0</td>
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<td>CO, Statewide</td>
<td>Prop 110</td>
<td>Sales Tax and Bonds</td>
<td>Multimodal</td>
<td>$15,334.0</td>
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<tr>
<td>CO, Statewide</td>
<td>Prop 109</td>
<td>Bonds</td>
<td>Roads</td>
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<td>FL, Broward Co.</td>
<td>Trans. Sales Surtax</td>
<td>Sales Tax</td>
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<td>FL, Hillsborough Co.</td>
<td>No. 2</td>
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<td>MI, Statewide</td>
<td>MI Regulation and Taxation of Marijuana Act</td>
<td>Excise Tax on Recreational Marijuana</td>
<td>Roads</td>
<td>$700.0</td>
</tr>
<tr>
<td>MO, Statewide</td>
<td>Proposition D</td>
<td>Fuel Tax</td>
<td>Roads</td>
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</tr>
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<td>TX, Collin Co.</td>
<td>Proposition A</td>
<td>Bonds</td>
<td>Roads</td>
<td>$600.0</td>
</tr>
<tr>
<td>WA, Statewide</td>
<td>Initiative 1631</td>
<td>Carbon Tax</td>
<td>Transit, Bike/Ped</td>
<td>$918.3</td>
</tr>
</tbody>
</table>

Two other measures to watch are one in Connecticut on the November 6 ballot which would create a “lockbox” to prevent funds raised for transportation from being spent on other purposes and a measure on the ballot on December 5 in Baton Rouge, LA to raise $912 million for roads and transit in that city.

The Colorado measures require a short explanation, since they overlap in several ways. If both of the measures fail, a statewide referendum will take place in 2019 on a $3 billion bond measure already authorized by the legislature. If one or both pass, that measure will be superseded by the newly enacted measure or measures. In the situation where both pass, the courts will need to sort out the overlapping provisions of the two measures.
Overview

The FY 2018 SANDAG Program Budget resulted in the investment of nearly $935 million to implement the Regional Plan, improve mobility, develop and implement strategies to improve quality of life, enhance organizational effectiveness, and pursue new funding and innovative solutions. Key accomplishments for FY 2018 Major Projects and Work Efforts are described in Attachment 1.

Key Considerations

Improvements to project delivery and cost estimate processes continued to help minimize the margin between budgeted and expenditure amounts in the FY 2018 Program Budget. Actual expenditures were 88.2 percent of the amended Program Budget, with most of the savings being carried over to FY 2019.

<table>
<thead>
<tr>
<th>Program</th>
<th>FY 2018 Original Budget</th>
<th>FY 2018 Amended Budget</th>
<th>FY 2018 Actual Expenses</th>
<th>Difference</th>
<th>Percent of Amended Budget Spent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Overall Work Program</td>
<td>$45.1</td>
<td>$44.1</td>
<td>$38.9</td>
<td>$5.2</td>
<td>88.2%</td>
</tr>
<tr>
<td>Regional Operations</td>
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<td>$60.2</td>
<td>$59.1</td>
<td>$1.1</td>
<td>98.2%</td>
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<tr>
<td>Capital Program – SANDAG</td>
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<td>92.1%</td>
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<tr>
<td>Capital Program – Caltrans</td>
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<td>$263.9</td>
<td>$199.8</td>
<td>$64.1</td>
<td>75.7%</td>
</tr>
<tr>
<td>Totals</td>
<td>$1,003.7</td>
<td>$1,060.1</td>
<td>$935.0</td>
<td>$125.1</td>
<td>88.2%</td>
</tr>
</tbody>
</table>

The largest component of the FY 2018 Program Budget was the Capital Program, which included 57 TransNet Early Action Program projects, 25 Regional Bikeway projects, and 48 regional capital projects, totaling approximately $837 million. In FY 2018, SANDAG completed construction on nine projects, opened ten projects to the public, completed environmental documents on five projects, and advertised three projects for construction.1

There was a total of 105 projects included in the FY 2018 Overall Work Program. Major efforts included the continued development of San Diego Forward: The 2019-2050 Regional Plan, the Regional Housing Needs Assessment, and an operational concept and business plan for the deployment of Connected and Autonomous ‘ready’ infrastructure.

1 “Open to the Public” means the public is able to use the new facility. “Completed Construction” means the construction contract has been accepted, final inspections are complete, and all claims have been settled.

Fiscal Impact:
Through the FY 2018 Program Budget, SANDAG and Caltrans delivered approximately $837 million in capital improvements throughout the San Diego region.

Schedule/Scope Impact:
In FY 2018, SANDAG completed environmental documents on five projects, construction on nine projects, and opened ten new projects to the public.
The FY 2018 Regional Operations Program consisted of 31 projects, including funding to complete upgrades to the aging roadway toll collection systems for the State Route 125 South Bay Expressway and Interstate 15 Express Lanes; complete the implementation of a centralized tolling back office system that will improve operational efficiency and enhance customer service center capabilities; and upgrade Automated Regional Justice Information System systems to improve performance, security, and reliability.

Attachment 2 provides additional details on actual expenditures for each of the major program components of the FY 2018 Program Budget.

Contingency Reserves

At the close of the FY 2018 Program Budget, the Overall Work Program maintained $6.8 million in contingency reserves, or 15.4 percent of its amended budget, consistent with the 10 percent minimum required under SANDAG Board Policy. The Regional Operations Program had $21.6 million (55.7% of its amended budget) in contingency reserves and the Capital Program had $189.3 million (9.3% of its amended budget). Capital and operational projects vary in nature and have individual contingency reserve amounts sufficient to address project risks. In addition, the Capital Program has a program wide contingency fund of $54 million, which was not needed in FY 2018 and has been rolled over to FY 2019.

Staffing and Benefits

Agency salaries and benefits were budgeted at $42.7 million in FY 2018, of which $38.9 million, or 91 percent, was incurred. The unspent amount of $3.75 million, or 9 percent, resulted from salary savings and vacancies of $1.9 million and employee benefits savings of $1.8 million. An estimated $422,800 of agency salary savings was used to hire temporary services to fill staffing needs due to leaves of absence, turnover, and during position recruitments. Much of the remaining savings were carried over to fund the FY 2019 budget.

SANDAG established an IRC Section 115 tax-exempt, irrevocable trust in FY 2017 as a means of saving for future pension costs. An initial contribution of $3.5 million was made to the Trust; this amount represented the cost savings SANDAG realized between FY 2013 and FY 2016 due to pension reform changes. A $1 million contribution to the Section 115 Trust was approved last fiscal year, and as of June 30, 2018 the balance in the trust was $4.7 million with an annualized return of 6.8 percent.

Next Steps

Item No. 4 on the March 9, 2018, Executive Committee meeting provides a description of FY 2018 work efforts that were carried over to the FY 2019 Program Budget, which took effect on July 1, 2018.

The Executive Committee is scheduled to begin consideration of the FY 2020 Program Budget in early 2019.

André Douzdjian, Director of Finance

Key Staff Contact: Sandi Craig, (619) 699-6998, sandi.craig@sandag.org

Attachments:
1. FY 2018 Major Projects and Work Efforts
2. FY 2018 Program Budget Year-End Expenditures
FY 2018 Major Projects and Work Efforts

San Diego Forward: The Regional Plan

The Regional Plan is an overarching blueprint for the San Diego region. It combines a big-picture vision for how the region will grow over the next 35 years, with an implementation program to help make that vision a reality. In FY 2018, SANDAG began the process of updating the Regional Plan beginning with a series of outreach meetings. In addition, the Board of Directors set the vision and goals for the Regional Plan, developed a series of white papers, established funding assumptions for the transportation network, and set performance measures to evaluate transportation network options. The Regional Growth Forecast also was completed which forms the land use basis for the Regional Plan. The next iteration of the Regional Plan is scheduled to be finalized and adopted in early 2020.

Mid-Coast Corridor Transit Project

The Mid-Coast Corridor Transit Project will extend Trolley service from Santa Fe Depot in Downtown San Diego to the University City community, serving major activity centers such as Old Town, UC San Diego, and the Westfield UTC mall. In FY 2018, SANDAG completed major work on bridges, abutments and piers, utility undergrounding, and drilling and pouring the cement columns that will support the elevated viaduct that will hold the Trolley tracks. On the UC San Diego campus, all of the columns were completed and work on the two on-campus stations has begun. In addition, crews made substantial progress to realign the rail corridor, double track the heavy rail, and make room for the Trolley light rail lines.

Interstate 5 North Coast Corridor Program/Build NCC

Hailed by environmental advocates as a role model for integrated planning, Build NCC will extend carpool lanes on Interstate 5, double track the coastal rail line, make bike and pedestrian improvements, add sound walls along the freeway, and fully restore the San Elijo Lagoon. In FY 2018, construction started on the $120 million San Elijo Lagoon restoration and habitat preservation project. Altogether, 441,000 cubic yards of sand from the lagoon’s central basin were pumped to the local beaches. Excavators currently are working in the lagoon channels to help widen the channels. Dredges will then move in to help deepen the channels and improve tidal flow and circulation. The San Elijo highway project, which includes the Santa Fe Drive and Encinitas Boulevard bicycle and pedestrian improvements, currently is under construction with an anticipated completion date of December 2021 and the San Elijo Lagoon Double Track project currently is under construction with an anticipated completion date in 2019. In FY 2018, construction crews also completed the new rail bridge over the San Elijo Lagoon and laid new track across the bridge. At Chesterfield Drive, a second track has been constructed across the roadway and along San Elijo Avenue where a new retaining wall has been completed. Another milestone achievement in FY 2018 was the award of approximately $195 million in Senate Bill 1 (SB 1) (Beall, 2017) Solutions for Congested Corridors funds to the project.

Otay Mesa East Port of Entry and State Route 11

The Otay Mesa East Port of Entry (POE) Project, along with a new connecting freeway called State Route 11 (SR 11), is being jointly undertaken by SANDAG and Caltrans, in cooperation with key partner agencies on both sides of the United States-Mexico border. The project team’s primary focus in FY 2018 was to determine the scope of the POE, which required an analysis of which innovations should be incorporated into the new port to maximize security and efficiency and what their relative costs would be. The project team also continued development on a southbound border wait time pilot project; is writing a transition plan for a permanent border wait time system; and is completing a comprehensive funding plan that includes public funds, tolls, and other revenues. A milestone achievement in FY 2018 was the award of approximately $82 million in SB 1 Trade Corridor Enhancement Program funds to the project.
South Bay Rapid

Construction began in March 2016 on the South Bay Rapid transit service, connecting the Otay Mesa border crossing with Downtown San Diego via Otay Ranch. Following the exciting launch of the new South Bay Rapid limited service route on September 4, crews are hard at work preparing for the start of full service in early 2019. This limited service operates between the East Palomar Street Transit Station in Chula Vista near Interstate 805 and the stations on Broadway in Downtown San Diego. Significant construction milestones were achieved in FY 2018, including completion of Segment 1B along East Palomar Street from Olympic Parkway to Heritage Road which included construction of a dedicated transit guideway and two stations, traffic signal, sidewalk and irrigation improvements, and infrastructure and utility improvements.

Regional Bike Plan Early Action Program

In FY 2014, the SANDAG Board of Directors approved the Regional Bike Plan Early Action Program (Bike EAP) – a $200 million initiative to expand the bike network countywide and finish high-priority projects within a decade. Currently, nearly 30 projects in the Bike EAP are in various stages of development. Emphasis in FY 2018 included opening a 2.2-mile segment of the Bayshore Bikeway, and 1 mile of State Route 15 Commuter Bike Facility; starting construction on a 1.3-mile segment of the Coastal Rail Trail in Encinitas, and initiating final design of high-priority urban bikeway projects in the Uptown, North Park, and Mid-City communities of the City of San Diego.

State Route 125 Operations

SANDAG continued operations and maintenance of the SR 125 toll road in FY 2018 while controlling costs and meeting financial obligations. Marketing efforts that encouraged use of the facility contributed to the nearly 17.9 million trips that were taken, a 5.6 percent year-over-year increase. Revenues also increased to $42.8 million (unaudited financials), a 12.5 percent increase year-over-year. Repaving of the toll road was completed as part of the Capital Maintenance Plan, and work to implement new tolling systems continued that will support centralized operations for Interstate 15 (I-15), SR 125, SR 11/Otay Mesa East, and future priced facilities.

Regional Modeling and Data Management

In FY 2018, SANDAG staff continued to strengthen data accuracy, transparency, and accountability, which in turn supported the agency’s implementation of the Plan of Excellence. In addition to instituting improved internal quality assurance procedures and more closely monitoring program management, a total of 39 different Peer Review Panels were held to ensure data integrity, clarity, and consensus on analysis and assumptions. To improve accountability and transparency, the Data and Analysis Request Form tracking system was implemented to monitor incoming data requests, provide a method for escalation, and produce performance metrics. New Economic, Demographic and Transportation models (otherwise known as ABM or Activity-Based Models) were developed, reviewed for Quality Assurance, and put into production in July 2018; the new models are based on the latest available data updates and will support the 2019 Regional Plan efforts.

Advancing 21st Century Mobility

In FY 2018, SANDAG hosted a consortium of industry organizations, federal, state and local agencies to explore the opportunities and challenges associated with the commercialization of automated vehicle technology. SANDAG continued the operation of the I-15 Integrated Corridor Management System and completed planning to facilitate the replacement and upgrade of the system, which is planned to occur in FY 2019.
iCommute

The SANDAG iCommute Program encourages transportation alternatives to driving alone as a way to reduce congestion on the regional transportation system. Emphasis in FY 2018 included targeted outreach to regional employment centers, increasing participation in the SANDAG Vanpool Program, and the expansion of shared mobility services. iCommute supported hundreds of employers throughout the region to develop and implement commuter programs that encourage their employees to carpool, vanpool, bike or walk to work, take transit, or telework. Employers that work with iCommute decreased drive alone trips to their worksite by 10 percent on average. The iCommute Diamond Awards recognizes these employers and the program grew from 67 to 94 employers achieving Diamond Award status in FY 2018.

Last fiscal year ended with 699 vanpools in the SANDAG vanpool program responsible for removing 4,500 cars from the roadways each work day. iCommute also launched a carpool incentive pilot program with Waze Carpool that has led to the formation of thousands of carpools in the region. The Regional Mobility Hub Strategy was completed and provides guidance for how transportation services, amenities, and supporting technologies can work together to make it easier for communities to access transit and other shared mobility choices.
FY 2018 Program Budget Year-End Expenditures

**Actual Expenses compared to Amended FY 2018 Program Budget (updated)**

<table>
<thead>
<tr>
<th>Category</th>
<th>Actual Expenses</th>
<th>Difference</th>
</tr>
</thead>
<tbody>
<tr>
<td>Overall Work Program</td>
<td>$38.9</td>
<td></td>
</tr>
<tr>
<td>Regional Operations</td>
<td>$53.7</td>
<td></td>
</tr>
<tr>
<td>Capital – SANDAG</td>
<td>$637.2</td>
<td></td>
</tr>
<tr>
<td>Capital – Caltrans and other local agencies</td>
<td>$199.8</td>
<td></td>
</tr>
</tbody>
</table>

**FY 2018 Overall Work Program Performance**

Actual FY 2018 Overall Work Program (OWP) expenditures were $38.9 million, or 88.2 percent of the amended FY 2018 budget. This difference primarily is attributed to minor schedule/expenditure delays across the 105 projects included in the OWP. The largest differences came from the Veterans Transportation and Community Living grant (3321100) which was accelerated in FY 2017, making FY 2018 appear under budget (the multi-year grant is on track to be completed in the current year); and San Diego Forward: The Regional Plan (3102000), which spent 73 percent of its budgeted funds largely due to an extension of the transportation network development process, which now will occur in FY 2019.

**FY 2018 Regional Operations Performance**

The Regional Operations Program had an approved amended budget of $60.2 million, of which $59.1 million in actual expenditures and reserve commitments were recorded. The primary reason for being under budget includes $1.1 million for Freeway Service Patrol due to reduced needs for traffic mitigation in construction zones.

**FY 2018 Capital Program Performance**

The amended Capital Program (including project contingency) was projected to spend approximately $955.9 million in FY 2018. This total includes phases performed by SANDAG and Caltrans. The amended budget that flows directly through SANDAG was $691.9 million. Of that, $637.2 million in actual expenditures was incurred. The amended budget for work under direct oversight by Caltrans was $263.9 million, of which $199.8 million was expended. Throughout the annual budget development process, project managers are refining phase durations and estimating cash flow to align with the projected schedule. While incorporating risk into the schedule is common practice, there also are project-specific complexities which occurred during the year that in turn impacted the timing of actual expenditures during FY 2018. A few projects experienced revisions to their schedule, as reported to the Transportation Committee and the Board of Directors on a quarterly basis. For example, Regional Bikeway Program projects have experienced increased public outreach, final environmental delays, and extended review times as reported to the Transportation Committee on October 19, 2018. The State Route 905/125/11 Southbound Connectors was delayed due to the project combining with SR 11 and Otay Mesa East Port of Entry to secure additional FASTLANE funding. More information can be found in the TransNet Project Status Report, located in the TransNet Dashboard at TransNetTrip.com.