AGENDA HIGHLIGHTS

• FUNDING MEASURE: ORDINANCE AND BALLOT LANGUAGE

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MESSAGE FROM THE CLERK

In compliance with Government Code §54952.3, the Clerk hereby announces that the compensation for legislative body members attending the following simultaneous or serial meetings is: Executive Committee (EC) $100, Board of Directors (BOD) $150, and Regional Transportation Commission (RTC) $100. Compensation rates for the EC and BOD are set pursuant to the SANDAG Bylaws and the compensation rate for the RTC is set pursuant to state law.

MISSION STATEMENT

The 18 cities and county government are SANDAG serving as the forum for regional decision-making. SANDAG builds consensus, makes strategic plans, obtains and allocates resources, plans, engineers, and builds public transit, and provides information on a broad range of topics pertinent to the region’s quality of life.
Welcome to SANDAG. Members of the public may speak to the Board of Directors on any item at the time the Board is considering the item. Please complete a Speaker's Slip, which is located in the rear of the room, and then present the slip to the Clerk of the Board seated at the front table. Members of the public may address the Board on any issue under the agenda item entitled Public Comments/Communications/Member Comments. Public speakers are limited to three minutes or less per person. The Board of Directors may take action on any item appearing on the agenda.

Public comments regarding the agenda can be sent to SANDAG via comment@sandag.org. Please include the agenda item, your name, and your organization. Email comments should be received no later than 12 noon, two working days prior to the Board of Directors meeting. Any handouts, presentations, or other materials from the public intended for distribution at the Board of Directors meeting should be received by the Clerk of the Board no later than 12 noon, two working days prior to the meeting.

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请在会议前至少 72 小时打电话 (619) 699-1900 提出请求.
1. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Public comments under this agenda item will be limited to five public speakers. Members of the public shall have the opportunity to address the Board on any issue within the jurisdiction of SANDAG that is not on this agenda. Other public comments will be heard during the items under the heading “Reports.” Anyone desiring to speak shall reserve time by completing a “Request to Speak” form and giving it to the Clerk of the Board prior to speaking. Public speakers should notify the Clerk of the Board if they have a handout for distribution to Board members. Public speakers are limited to three minutes or less per person. Board members also may provide information and announcements under this agenda item.

CONSENT

+2. APPROVAL OF PROPOSED CONTRACT (Laura Coté) APPROVE

The Board of Directors is asked to authorize the Executive Director to execute a contract award for Segment 2 of the South Bay Rapid Project.

REPORTS

+3. FUNDING MEASURE: ORDINANCE AND BALLOT LANGUAGE (Rob Rundle, Julie Wiley)* DISCUSSION

Based on discussion at the May 27, 2016, Board of Directors meeting, modifications have been made to the draft Ordinance and ballot language for a November 2016 funding measure. Staff will present the revised Ordinance and ballot language for consideration by the Board of Directors.

+4. CLOSED SESSION: CONFERENCE WITH REAL PROPERTY NEGOTIATORS PURSUANT TO GOVERNMENT CODE SECTION 54956.8 (ASSESSOR PARCEL NUMBERS: 533-413-01-00, 533-413-03-00, 533-413-04-00, 533-413-05-00, 533-413-06-00, 533-413-10-00, 533-413-11-00, 533-413-12-00, 533-413-15-00, 533-413-16-00, 533-414-07-00); AND POTENTIAL INITIATION OF LITIGATION PURSUANT TO GOVERNMENT CODE SECTION 54956.9(D)(4)(UP TO 5 POTENTIAL CASES) – DOWNTOWN MULTIUSE AND BUS STOPOVER FACILITY (Laura Coté, Julie Wiley)

SANDAG Negotiators: Laura Coté, Richard Chavez, Marney Cox, Julie Wiley, Andrew Rauch (outside counsel), and Jim Rabe (consultant with Keyser Marston).

Property Owner Negotiators: County of San Diego, GLP Trust, 1241 State Street LLC, Creelman Mary E Trust (10-30-09), Townsend Family Trust (05-30-88), Stahlman Family Properties LLC, Union & B LLC, and McClellan Trust.

The Board of Directors will be briefed on the status of negotiations concerning prices and terms with the property owners of the two sites under consideration for the potential Downtown Multiuse and Bus Stopover Facility as well as on the possible need to initiate eminent domain litigation for this project.
5. **CONTINUED PUBLIC COMMENTS**
   If the five speaker limit for public comments was exceeded at the beginning of this agenda, other public comments will be taken at this time. Subjects of previous agenda items may not again be addressed under public comment.

6. **UPCOMING MEETINGS**
   The next Board Business meeting is scheduled for Friday, June 24, 2016, at 9 a.m.

7. **ADJOURNMENT**

+ next to an agenda item indicates an attachment

* next to an agenda item indicates that the Board of Directors also is acting as the San Diego County Regional Transportation Commission for that item
AGENDA ITEM NO. 16-06-2
JUNE 10, 2016
ACTION REQUESTED – APPROVE

APPROVAL OF PROPOSED CONTRACT

File Number 8000100

Introduction

Pursuant to Board direction, construction and professional services awards associated with an original solicitation valued at $5 million or more require approval by the Board of Directors.

Discussion

In February 2016, SANDAG conducted an invitation for bids for Segment 2 of the South Bay Rapid Project. Segment 2 includes construction of a dedicated Bus Rapid Transit (BRT) guideway within the existing median of East Palomar Street, from Olympic Parkway to Magdalena Avenue, and in dedicated right-of-way from Magdalena Avenue over State Route 125 (SR 125) and around Otay Ranch Town Center Mall to Birch Road in Chula Vista.

As required by federal provisions, an engineer’s estimate was prepared by SANDAG prior to the solicitation, resulting in an estimated amount of $18.04 million.

Eight bids were received; the lowest bidder was Flatiron West, Inc. A summary of bids is included as Attachment 1. Approval of a contract award to Flatiron West, Inc. is recommended, with a term of 415 working days and a contract amount of $19.87 million. The 10 percent difference between the engineer’s estimate and the lowest bid is attributed to the increased cost for earthwork, retaining wall construction, and bridge construction due to the limited space available to construct these facilities between the existing multifamily properties between Magdalena Avenue and SR 125. Additionally, costs for the BRT station communication, lighting, and electrical systems were higher due to the complexity of constructing these systems at the stations.

The FY 2016 Program Budget includes funding for this proposed contract in Capital Improvement Project No. 1280504: South Bay Rapid. The additional funding needed to award this contract, that exceeds the Engineer’s Estimate, will come from the I-805 Corridor program of projects budget.

Recommendation

The Board of Directors is asked to authorize the Executive Director to execute a contract award for Segment 2 of the South Bay Rapid Project, as detailed herein.

GARY L. GALLEGOS
Executive Director

Attachment: 1. Bid Summary Chart: Segment 2 of the South Bay Rapid Project

Key Staff Contact: Laura Coté, (619) 699-6947, laura.cote@sandag.org
Bid Summary Chart
Segment 2 of the South Bay Rapid Project
CIP 1280504, IFB 5007009
FUNDING MEASURE: ORDINANCE AND BALLOT LANGUAGE

Introduction

At its May 27, 2016, meeting, the Board of Directors discussed modifications to the Expenditure Plan, the draft Ordinance to implement the Expenditure Plan, and the results of a survey that was conducted regarding the draft ballot language for a funding measure on the November 2016 ballot. This report summarizes changes to the Ordinance and ballot language based on feedback from the Board’s discussion.

Discussion

Ordinance

The focus of the May 27, 2016, Board of Directors meeting was a review of proposed changes to the draft Ordinance based mainly on prior comments from the Board of Directors and a review by outside counsel. Additional changes based on feedback from the public and Board members, along with comments from the State Board of Equalization (BOE), are shown in tracked changes in the Revised Ordinance (Attachment 1). (Additional non-substantive changes also can be seen in strikeout/underline format in Attachment 1.)

Below is a summary of substantive changes that have been made to the Ordinance:

PREFACE and SECTION 1. TITLE – The language modifications tracked in these areas of the Ordinance have been included pursuant to the BOE’s request. Because the language in the statute that authorizes SANDAG as the Regional Transportation Commission to impose taxes uses the term “District” to refer to the Commission’s geographic jurisdiction, the BOE has asked that the term “District” be used to replace the phrase “County of San Diego” in this and later sections of the Ordinance.

SECTION 4. IMPOSITION OF TRANSACTIONS AND USE TAX – Changes in this section include the insertion of the word “District” in place of a reference to the County of San Diego and a cross-reference to an additional statute authorizing the Commission to implement the tax.

SECTION 7. REGIONAL CORRIDORS PROGRAM – Subsection E has been added to include a reference to SANDAG’s statutory authorization to use excess toll revenues from the operation of Managed Lanes for transit improvements. This change was made at the request of a member of the public.
SECTION 8. ACTIVE TRANSPORTATION PROJECTS PROGRAM AND REQUIREMENTS – Language has been added to subsection B to clarify that funds allocated for the projects within this Program will occur on an annual basis. This change also was made at the request of a member of the public.

SECTION 10. TRANSIT OPERATORS FUNDING PROGRAM – Subsection D has proposed modifications requested by the Board and the public to identify, within the Ordinance, the Trolley and Coaster service improvements and the dates by which those improvements would commence.

SECTION 14. PRIORITIZATION OF PROJECTS IN THE SANDAG PROGRAM OF PROJECTS (Priority Corridors Program) – Language in the Ordinance has been modified based on feedback from the Board of Directors to reflect ‘increased frequencies and capacity’ for COASTER service. A similar modification for Trolley service was made in the May 27 version of the draft Ordinance.

SECTION 22. IMPLEMENTATION OF ORDINANCE – This section has been amended in accordance with feedback from the Board of Directors to include the language changes proposed at the May 27 meeting concerning the setting of a goal for local workers on construction projects funded by the Ordinance. The proposed language concerning a grant program for training construction workers has not been incorporated due to lack of support from the Board of Directors and the public.

SECTION 31. PURPOSE – This section has been added at the request of the BOE.

SECTION 32. TRANSACTIONS AND USE TAX – Revisions are proposed in this section based on corrections and clarifications requested by the BOE.

Ballot Language

Also at the May 27 meeting, the Board of Directors discussed draft ballot language that was surveyed to test various versions and provisions of the ballot measure. Board members discussed the alternatives that were tested and provided feedback. Based on input received and the results of the survey, a revised version of the ballot language is included as Attachment 2.

Next Steps

Upon direction by the Board of Directors, staff will return later this month and in July as follows:

- June 24 Board Meeting – First Reading of Ordinance
- July 8 Board Policy Meeting – Second Reading/present Ordinance and supporting documentation for adoption by the Board of Directors

Pending adoption of the Ordinance, staff would submit all necessary materials to the County Registrar of Voters and Board of Supervisors for inclusion on the November 2016 ballot.

GARY L. GALLEGOS
Executive Director
Attachments:  
1. Revised Ordinance and Expenditure Plan (with tracked changes)  
2. Ballot Language

Key Staff Contact: Rob Rundle, rob.rundle@sandag.org, (619) 699-6949  
Julie Wiley, julie.wiley@sandag.org, (619) 699-6966
**REVISED**

**DRAFT REVISED** ORDINANCE AND EXPENDITURE PLAN

Regional Transportation Commission Ordinance No. ___

Imposing a Transactions and Use Tax to be Administered by the State Board of Equalization

The People of San Diego County ordain as follows:

SECTION 1. TITLE: This ordinance shall be known and may be cited as the San Diego County Road Repair, Transit, Traffic Relief, Safety and Water Quality Protection Ordinance and Expenditure Plan (Commission Ordinance No. ___), hereinafter referred to as the Ordinance or the Infrastructure Program. This Ordinance shall be applicable in the incorporated and unincorporated territory of the County of San Diego, which shall be referred herein as “District.”

SECTION 2. ELIGIBLE USES:

A. The revenues received by the San Diego County Regional Transportation Commission (Commission) from this Ordinance, after deduction of required Board of Equalization costs for performing the functions specified in Section 132304(b) of the Public Utilities Code, shall be used to repair roads and deteriorating bridges and improve critical infrastructure; relieve freeway congestion; provide each community with funds to repair potholes and streets and to protect waterways and beaches from polluted runoff; to expand and improve transit services for all persons in the County, including seniors, people with disabilities, students and veterans; to preserve open space and better protect water quality and prevent reduce wildfires; and to enhance the transportation network countywide as set forth in the Expenditure Plan. The revenues will be used in a manner consistent with Public Utilities Code Section 132320, the long-range Regional Plan and the short-range, multi-year Regional Transportation Improvement Program (RTIP), and for the administration of the San Diego County Regional Transportation Commission Act (hereinafter referred to as the "Act") commencing with Public Utilities Code Section 132000. Together these uses shall be known as Eligible Uses.

SECTION 3. EXPENDITURE PLAN:

A. This Ordinance provides for the implementation of the Expenditure Plan, and imposition and administration of a transactions and use tax. All of the gross revenues generated from the transactions and use tax, plus any interest or other earnings thereon (collectively, “Revenues”), after the deduction for amounts payable to the State Board of Equalization for the performance of functions incidental to the administration and operation of the Ordinance, shall be defined as “Program Revenues” and shall be allocated solely for the purposes described in this Ordinance.

B. Program Revenues shall be subject to deductions on a first priority basis for payments to satisfy debt service requirements of all bonds issued pursuant to the Ordinance that are not satisfied out of separate allocations.
C. The specific projects and Programs that may be funded by the Ordinance are further described in the document entitled “Expenditure Plan”, which is attached to the Ordinance and hereby incorporated by reference as if fully set forth herein.

D. The Expenditure Plan shall be consistent with the Regional Plan as may be required by state or federal law.

E. Any ancillary proceeds resulting from the implementation of the Ordinance including without limitation, interest earnings on funds and sales of excess property, shall be deposited into the Program that generated the funds. Any funds allocated from Program Revenues that are not utilized in a given fiscal year shall remain available for expenditure in subsequent fiscal years.

F. Many of the projects in the Expenditure Plan also will require substantial matching contributions from other sources before they can be implemented. In the allocation of all revenues made available pursuant to this Ordinance, the Commission shall make every effort to maximize state and federal transportation funding to the region. The Commission may amend the Expenditure Plan, in accordance with Section 24, as needed to maximize funding to the San Diego region. Nothing in Section 14 of this Ordinance is intended to prohibit the Commission from determining projects in addition to those identified in the Priority Corridor Program should be implemented on a priority basis.

G. Any amendments to the Expenditure Plan shall be made in accordance with the procedures for amending this Ordinance as provided for in Section 24.

SECTION 4. IMPOSITION OF TRANSACTIONS AND USE TAX: There is hereby imposed in the incorporated and unincorporated territory of the County of San Diego, in accordance with the provisions of Part 1.6 (commencing with Section 7251) of Division 2 of the Revenue and Taxation Code and Section 102351 et seq. of the Public Utilities Code, which authorizes the Commission to adopt this tax and Ordinance, and Division 12.7 of the Public Utilities Code commencing with Code Section 132000, a new transactions and use tax at the rate of one-half of one percent (1/2%) commencing April 1, 2017, for a period of forty years, in addition to any existing or future authorized state or local transactions and use tax, which, together with the TransNet Extension, result in a maximum one percent tax rate to be imposed by the Commission in accordance with Section 132307(a) of the Act.

SECTION 5. GENERAL ADMINISTRATION:

A. Program Revenues may be expended by the Commission for general administrative services including contractual services, salaries, wages, benefits, and overhead necessary to carry out its administrative responsibilities, however, in no case shall the Program Revenues expended for those general administrative services exceed one percent (1%) of the Program Revenues.

B. Program Revenues that are net of the aggregate of the one percent (1%) administration expenses and the Independent Taxpayer Oversight Committee expenses required pursuant to Section 19 shall be referred to as “Net Revenues”. The Commission shall allocate Net Revenues to fund projects and
Programs as specified in the Ordinance, and shall administer the Ordinance consistent with the authority cited.

C. An annual independent audit shall be conducted through the Independent Taxpayer Oversight Committee (ITOC) to ensure that the revenues expended by the Commission under this section are necessary and reasonable in carrying out its responsibilities under the Act and this Ordinance.

D. The Commission shall use, to the extent possible, existing state, regional and local transportation planning and programming data and expertise, and may, as the law permits, contract with any public agency or private firm for services reasonably necessary to carry out the purposes of the Ordinance.

SECTION 6. LOCAL INFRASTRUCTURE PROJECTS PROGRAM:

A. A minimum of twenty-four percent (24%) of Net Revenues will be made available during the life of the Ordinance to fund implementation of Local Infrastructure Projects Program using the formula specified in this Section, to each Local Agency to supplement other revenues available for those purposes.

B. Examples of Eligible Uses for funding in the Local Infrastructure Projects Program include, but are not limited to the following:

1. Transit: transit capital, operations and maintenance costs, including discounted youth pass programs; and offset of costs for transit oriented development projects with public improvements to incentivize that offset developers costs and incentivizeto construction of housing near transit.

2. Habitat: acquisition, management, maintenance, and monitoring of natural habitat and open space, and other projects that implement protection and preservation programs consistent with adopted natural community conservation plans and habitat conservation plans.

3. Roads: planning, construction and maintenance of local streets and roads; traffic light synchronization projects; planning, construction and maintenance of grade separations; planning, construction and maintenance of active transportation projects such as sidewalks and bike paths; improvements to enhance accessibility to the transportation system by disabled persons; complete streets implementation.

4. Beach Sand: study, planning, design, construction, acquisition, maintenance, monitoring, and operation of beach sand replenishment projects.

5. Greenhouse Gas Reduction: preparation of Climate Action Plans (CAPs) and implementation of transportation-related greenhouse gas reduction and climate adaptation measures in CAPs; development and implementation of Transportation Demand Management projects; energy projects with a nexus to transportation such as projects in the SANDAG Plug-in Electric Vehicle Readiness Plan or the readiness plan for alternative fuels, or other energy projects that will reduce greenhouse gas emissions from transportation projects.
6. Watershed Management: preparation and implementation of watershed management plans, which can include elements such as groundwater recharge projects, flood control and sea level rise projects, planning for urbanization and impervious surfaces, and removal of invasive species that interfere with the watershed; projects that capture, treat, and recycle or dispose of stormwater; or implementation of stormwater elements of transportation projects.

C. Each Local Agency shall use its share of the Net Revenues solely for Local Infrastructure Projects Program that are Eligible Uses. If during the audit process described in Section 12, a Local Agency is found to have spent funds on uses that do not qualify as an Eligible Use, the Local Agency will be notified by the auditor and provided an opportunity to present documentation to the auditor that the funds were used for an Eligible Use or to cure the defect prior to issuance of the auditor’s final report. If the Local Agency is unable to meet these requirements, the amount owed will be deducted from future allocations of Local Infrastructure Projects Program funds until the amount is repaid.

D. The Net Revenues available for Local Infrastructure Projects Program shall be allocated pursuant to the following distribution formula:

1. Each Local Agency shall receive an annual base sum of $100,000.

2. The remaining Net Revenues after the base sum distribution shall be distributed to each Local Agency on the following basis: total population of the Local Agency using the most recent Department of Finance population estimates.

3. For the purposes of Section 6(D)(2), any new incorporations or annexations that take place after July 1 of any fiscal year shall be incorporated into the formula beginning with the subsequent fiscal year. The SANDAG population estimates of such new incorporations or annexations shall be used until such time as Department of Finance population estimates are available.

SECTION 7. REGIONAL CORRIDORS PROGRAM:

A. The Program described in this Section is intended to encompass the regional corridors projects that are within SANDAG’s authority to implement.

B. A minimum of 26.8 percent of Net Revenues will be made available during the life of the Ordinance to fund implementation of the projects described in the Expenditure Plan in the tables labeled “New or Expanded Transit Services – Capital”.

C. A minimum of 14.2 percent of Net Revenues will be made available during the life of the Ordinance to fund implementation of the projects described in the Expenditure Plan in the tables labeled “Managed Lanes, HOV Lanes, and HOV Connectors” and “Highways and General Purpose Lane Connectors.”
D. Program Revenues allocated in this Section and the Expenditure Plan for this Program include the funds necessary for satisfaction of financing and debt service and related requirements of all bonds issued pursuant to this Ordinance for projects in this Section.

E. Excess toll revenues from Managed Lanes as defined permitted in California Streets & Highways Code sections 103, 143.1, 149.4, 31475, or other statutes authorizing the collection of tolls on Managed Lanes by SANDAG, shall be used for transit service improvements within the affected corridor, including safe routes to transit projects, in accordance with such laws.

SECTION 8. ACTIVE TRANSPORTATION PROJECTS PROGRAM AND REQUIREMENTS:

A. A minimum of three percent (3%) of Net Revenues will be made available during the life of the Ordinance to fund implementation of the Active Transportation Projects Program.

B. This Program is intended to provide funding for bikeway facilities and connectivity improvements, pedestrian and walkable community projects, bicycle and pedestrian safety projects and programs, pedestrian grade separation projects, and traffic calming projects. The funds in this Program will be distributed each year. A variable portion of these funds shall be allocated on a regional competitive grant basis by the Commission through periodic calls for projects, with the remaining funds being allocated to other uses in the Active Transportation Projects Program. It is intended that these funds be used to match federal, state, local, and private funding to maximize the number of improvements to be implemented. The Commission shall establish specific project eligibility criteria for the competitive grant program.

C. All new transportation infrastructure projects, or major reconstruction projects, funded by Net Revenues provided under this Ordinance shall accommodate travel by pedestrians and bicyclists, except where pedestrians and bicyclists are prohibited by law from using a given facility or where the costs of including bikeways and walkways would be excessively disproportionate to the need or probable use. Such facilities for pedestrian and bicycle use shall be designed to the best currently available standards and guidelines.

SECTION 9. OPEN SPACE FUNDING PROGRAM:

A. Section 10 of the attachment to the TransNet Extension entitled “TransNet Extension Environmental Mitigation Program (EMP) Principles,” which was last amended in March 2012, commits the Commission to act on an additional regional funding measure (a ballot measure and/or other secure funding commitments) to meet the long-term requirements for implementing habitat conservation plans in the San Diego region, within the timeframe necessary to allow a ballot measure to be considered by the voters no later than twelve years after passage of the TransNet Extension. As this Ordinance will be placed on the Countywide ballot in November 2016, it is intended to meet the aforementioned commitment by the Commission in the TransNet Extension.

B. A minimum of 11.1 percent of Net Revenues will be made available during the life of the Ordinance to fund implementation of the regional share of habitat conservation plans. This Program is identified in
the Expenditure Plan as "Open Space" and is to be used for (1) acquisition cost for conservation of lands in the adopted habitat conservation plans, (2) the long-term management to maintain biological resources, and (3) periodic monitoring to ensure the infrastructure investment is performing as expected.

SECTION 10. TRANSIT OPERATORS FUNDING PROGRAM:

A. A minimum of 4.92 percent of Net Revenues will be made available during the life of the Ordinance to the Transit Operators for operating the expanded transit operating network due to the addition of services described in the Expenditure Plan as “New Transit Services - Operations.”

B. A minimum of 2.53 percent of Net Revenues will be made available during the life of the Ordinance to the Transit Operators for “Advanced Transit Services” described in the Expenditure Plan. Advanced Transit Services funding may be used to provide operations funding earlier than the currently assumed start date for a service described in the Expenditure Plan as “New Transit Services - Operations.”

C. A minimum of 1.95 percent of Net Revenues will be made available during the life of the Ordinance to the Transit Operators as described in the Expenditure Plan for “Enhanced Local Bus Services.”

D. A minimum of 1.95 percent of Net Revenues will be made available during the life of the Ordinance to the Metropolitan Transit System to operate the Trolley System at increased frequencies as described in the Expenditure Plan. The Trolley and COASTER services to be increased with the funding from this subprogram include those set forth in the attachment to this Ordinance entitled “Trolley/COASTER Systems Service Increased Frequency and Capacity.” With the exception of the Orange Line extra peak period trains, all Trolley and COASTER frequencies listed in the attachment would be implemented in April 2017 (COASTER) and June 2017 (Trolley) in alignment with the regular operational adjustment cycle for the COASTER and Trolley systems. The new Orange Line peak period trains, which will require new vehicles, will be implemented following an estimated two-year period from the operative date of the Ordinance to allow time for the procurement process and coordinate the procurement with other ongoing transit capital projects. The new AMTRAK Rail2Rail service is anticipated to be implemented by October 2017, pending approval by the LOSSAN Rail Corridor Agency and coordination of the start-up of service during the regular operational adjustment cycle for the LOSSAN/COASTER rail systems.

E. A minimum of 0.55 percent of Net Revenues will be made available during the life of the Ordinance to the North County Transit District to provide operations funding as described in the Expenditure Plan for “COASTER and SPRINTER - Enhanced Rail Services”.

F. Net Revenues to be used for the Transit Operators Funding Program pursuant to this Section shall be allocated for transit service improvements. The Net Revenues shall be allocated through the annual Transit Operators’ budget process and the improvements to be funded shall be consistent with the Coordinated Plan. Decisions concerning the allocation of these funds shall be made by SANDAG following consultation with the Transit Operators and shall be based on the needs of the operators, applicable ridership estimates and other relevant performance based factors. Eligible Uses for funding in the Transit Operators Funding Program include, but are not limited to: transit capital, operations and
maintenance costs, specialized transit, transit vehicles, technology upgrades, and state of good repair expenses.

G. Operations funding provided under this Section is for the operation of new, expanded, or enhanced services only and is not intended to supplant federal, state or other local funding available for transit operations. Net Revenues will only be available to a transit operator pursuant to this Section for operations expenses that exceed amounts paid by the operator in the previous fiscal year for its system-wide operations expenses unless the following conditions are met: 1) there were no reductions in the Transit Operator’s rail or bus services in the previous fiscal year, and 2) the reason for the decline in operations expenses is either due to operational efficiencies or improvements by the Transit Operator or a reduction in the market cost to the Transit Operator for commodities such as fuel or buses.

H. To maintain eligibility for the receipt of funds under the Transit Operator Funding Program, a transit operator must limit the increase in its system-wide total operating cost per revenue vehicle mile to no more than the increase in the Consumer Price Index (CPI) for San Diego County from either one fiscal year to the next or as an average over the previous three fiscal years. The minimum annual CPI increase for either calculation of this eligibility requirement shall be 2.0%.

1. If the requirement is not achieved, the operator may not receive any additional funding under Section 10 in the following year above the amount received in the previous fiscal year adjusted for any increase in the Consumer Price Index for San Diego County. If there were unusual circumstances in a given fiscal year, the transit operator may request the approval of the Commission to exclude from the calculation certain cost increases that were due to external events entirely beyond the operator’s control, including, but not limited to, increases in the costs for fuel, insurance premiums, or new state or federal mandates. In addition, if the requirement is not achieved a transit operator can request an exception from the Commission based on its presentation of evidence that it has pursued all reasonable measures to reduce its costs. Requests for exceptions must be supported by the transit operator providing evidence that it has taken all reasonable steps in its management practices to reduce operating costs.

2. If a transit operator is ineligible to receive funds under this Section, the funding that would have been allocated to the operator shall be placed in an operator contingency reserve fund. SANDAG shall develop a policy to be approved by the SANDAG Board of Directors concerning use of the operator contingency reserve fund. The Commission intends that the reserve fund be used for one-time non-recurring purposes, unless otherwise recommended by the Transportation Committee and approved by the Board of Directors. Eligible uses will include opportunities to advance urgent, high-priority needs; unanticipated needs relating to a crucial existing commitment; and unforeseen withdrawal or cutback of a revenue source.

SECTION 11. GRANTS PROGRAM:

A. A minimum of 5 percent of Net Revenues will be made available during the life of the Ordinance for Local Rail and Road Grade Separation projects as described in the Expenditure Plan. The SANDAG Board of Directors shall establish criteria for selection of projects in this subprogram that will consider Local
Agency matching dollars. This subprogram is intended to provide at least 80 percent of the funding for projects that eliminate at-grade rail/vehicle conflicts.

B. A minimum of 1 percent of Net Revenues will be made available during the life of the Ordinance for Local Arterial Traffic Signal Synchronization projects as described in the Expenditure Plan. The SANDAG Board of Directors shall establish criteria for selection of projects in this subprogram that will consider Local Agency matching dollars. This subprogram is intended to provide at least 80 percent of the funding for projects that will increase efficiency of the transportation network.

C. A minimum of 3 percent of Net Revenues will be made available during the life of the Ordinance to support a competitive grant program to fund specialized transportation projects as described in the Expenditure Plan. Specialized transportation projects are those projects that complement traditional transit and paratransit services. The SANDAG Board of Directors shall establish specific project eligibility criteria for the competitive grant program. Eligible Uses include grants or loans to nonprofit organizations, Local Agencies, Transit Operators, and specialized transportation service agencies for projects and programs specifically designed to address the needs of transportation disadvantaged populations (seniors, students, disabled, low-income, veterans), including the operations of specialized transportation services serving these population groups; capital projects including related vehicle and technology procurements; coordination efforts among specialized transportation providers; mobility management services for the targeted population groups; funding to support projects that enhance access to public transit, including station improvements, Transportation Demand Management programs to incentivize public transit and specialized transportation use; and parking management programs or strategies to support smart growth and transit oriented development.

SECTION 12: LOCAL AGENCIES AND TRANSIT OPERATORS PROGRAM OF PROJECTS AND AUDIT PROCESS:

A. Each Local Agency and transit operator shall biennially approve a five-year project list and a biennial program of projects (POP) it plans to fund during the succeeding two fiscal years with the Net Revenues made available herein. Each Local Agency and transit operator POP will be prepared at same time as the RTIP process. A Local Agency’s or transit operator’s projects shall not receive Commission consideration until the Commission receives a resolution from the entity that documents that the entity held a noticed public meeting with an agenda item that clearly identified the proposed list of projects prior to approval by the entity’s legislative body of the projects. The language that must be included in the resolution and the deadlines for submission shall be prescribed by the Commission. The resolution shall contain a provision that the entity will hold the Commission harmless from third party claims associated with the programs and projects included in their POP. The Commission will specify the form and content of the submittals and resolutions that Local Agencies and Transit Operators shall provide with their POP.

B. The Commission shall review each Local Agency’s and transit operator’s POP submittal and make a finding of consistency with the provisions of this Ordinance and with the Regional Plan prior to approving the Local Agency’s POP for funding. All projects to be funded with Net Revenues made available for Local Infrastructure Projects must be consistent with the Regional Plan. All transportation projects in the POP must be included in the RTIP. Project priorities or phasing also shall be consistent
with the Regional Plan and RTIP. The ITOC also shall review the proposed project lists and make recommendations to the Commission regarding consistency of the POP with the Ordinance. Each Local Agency and transit operator may request an amendment to transportation projects included in its POP as necessary in accordance with the RTIP amendment procedures. Transportation projects shall not be funded with the Net Revenues made available herein unless the projects are in the applicable approved POP and RTIP.

C. Each Local Agency and transit operator shall be subject to an annual review and audit to be carried out by the ITOC. Based on the audit, an agency that maintains a balance of more than 30 percent of its annual apportionment for Local Infrastructure Projects (after debt service payments) must use the remaining balance to fund Eligible Use projects. The Commission will defer payment until the Local Agency’s or transit operator’s Director of Finance, or equivalent, submits to the Commission a certification that the unused balance has fallen below the 30 percent threshold.

SECTION 13. SANDAG PROGRAM OF PROJECTS AND AUDIT PROCESS:

A. The Commission shall biennially approve a five-year project list and a biennial program of projects it plans to fund during the succeeding two fiscal years with the Net Revenues made available herein. The POP will be prepared at the same time as the RTIP process. A public hearing will be held prior to approval of the SANDAG POP concerning the projects to be implemented by SANDAG. The Commission may amend the SANDAG POP as necessary in accordance with the RTIP amendment procedures.

B. The ITOC shall review the proposed SANDAG POP and make recommendations to the Commission regarding consistency of the SANDAG POP with the Ordinance. Projects shall not be funded with the Net Revenues made available herein unless the projects are in the approved POP and RTIP. SANDAG shall be subject to an annual review and audit to be carried out by the ITOC.

SECTION 14. PRIORITIZATION OF PROJECTS IN THE SANDAG PROGRAM OF PROJECTS (Priority Corridors Program):

A. There is recognition that work on certain high priority projects in the Regional Corridors Program needs to advance in order to provide better connections to regional job centers, provide transportation choices, and support economic/environmental opportunities for the San Diego region. These projects shall be part of the Priority Corridors Program and shall include:

**North Corridors**

- SR 78 Corridor: HOV/Managed Lanes and connectors

- I-5 HOV/Managed Lanes; COASTER double tracking, increased frequencies and capacities, including Fairgrounds Station and double tracking at San Dieguito Bridge; and state of good repair projects

**Central Corridors**

- SR 52 Corridor: HOV/Managed Lanes
• Sorrento Valley COASTER Station relocation and rail grade separation

• New Purple Line Trolley: Advance project development to compete for Federal Full Funding Grant Agreement. Construct as soon as the Federal Full Funding Grant Agreement has been secured

• Orange and Green Line Trolley increased frequencies and capacity

**South Corridors**

• South Bay Rapid 640: Rapid Express Service from San Ysidro to Downtown, Old Town, and Kearny Mesa

• South Bay Rapid 638905: Rapid Express Service from Iris Trolley Station to Otay Mesa

• Blue Line Trolley increased frequencies and capacity

• I-5 South Corridor: Managed Lanes/general purpose lanes to support Rapid Express Service

**East Corridors**

• SR 67 Corridor: widening/evacuation route improvements from Mapleview to Dye Road

• I-8 Corridor: Improvements from 2nd Street to Los Coches

• SR 94/SR 125 Interchange: Missing Connectors

B. Immediately following certification of passage of the Ordinance, the Commission shall consider an initial Plan of Finance and budget actions necessary to commence work on the Priority Corridors Program.

C. It is recognized that projects in the Priority Corridors Program are in various stages of project development and the Commission will make all efforts possible to advance all such projects to completion as expeditiously as possible.

D. As Priority Corridors projects progress through the project development process, the Commission shall ensure that sufficient funding or bonding capacity remains available to fully implement the projects.

E. All projects identified in the Priority Corridors Program shall be reviewed on a quarterly basis by the Commission to ensure all reasonable efforts are being made to advance the projects to completion.

F. Although funding for the projects in the Priority Corridors Program may not be removed without a vote of the electors of the County of San Diego pursuant to Section 24, all projects in the Priority Corridors Program shall be subject to the requirements of Section 22(C), which requires that no project be approved for construction until completion of any required environmental review under CEQA and/or the National Environmental Policy Act (NEPA). Nothing in this section is intended to preclude the
consideration of feasible alternatives, including the no-project alternative, and mitigation measures for each project.

SECTION 15. COOPERATIVE FUND AGREEMENTS:

A. Except as provided for herein, the distribution of funds as set forth herein shall be met over the duration of the measure. To maximize the effective use of funds, revenues may be transferred or exchanged under the following circumstances:

1. The Commission, or agencies receiving funds by annual or multi-year agreement, may exchange or loan funds provided that the percentage of funds allocated for each purpose as provided in the Expenditure Plan is maintained over the duration of the measure and reviewed as part each comprehensive program review as described in Section 25. All proposed exchanges, including agreements between agencies to exchange or loan funds, must include detailed fund repayment provisions, including appropriate interest earnings such that the Commission suffers no loss of funds as a result of the exchange or loan. All exchanges must be approved by the Commission and shall be consistent with any and all rules approved by the Commission relating thereto.

2. The Commission may exchange revenues for federal, state, or other local funds allocated or granted to any public agency within or outside the area of jurisdiction of the Commission to maximize effectiveness in the use of revenues. Such federal, state, or local funds, unless restricted by the provider, shall be distributed in the same manner as the revenues from the measure.

SECTION 16. MAINTENANCE OF EFFORT FOR LOCAL AGENCIES:

A. It is the intent of the Legislature, as stated in the Act, and the Commission that revenues provided from this Ordinance for transportation be used to augment, not supplant existing local revenues being used for the purposes set forth in the Expenditure Plan. Each Local Agency receiving revenues pursuant to this Ordinance shall annually maintain as a minimum aggregate amount, the same level of local discretionary funds, which includes Local Agency general funds, expended in each of the following MOE Categories: streets and roads, transit, and specialized transportation. Discretionary funds shall include, but not be limited to, TransNet funds that the Local Agency has previously expended in each of the MOE Categories, provided that, upon the expiration of the TransNet Extension, such amounts will no longer be included in MOE calculations.

B. The method for determining MOE for Local Agencies shall be based on an average of the Local Agency’s expenditures over the last three fiscal years completed prior to the operative date of this Ordinance (Fiscal Years 2013-14, 2014-15, 2015-16), as was reported in the State Controller's Annual Report of Financial Transactions for Streets and Roads and as verified by an independent auditor. One-time expenditures that result from “banking” general fund monies and subsequently expending those funds during the base period Fiscal Years may be isolated and removed so that the MOE baseline is representative of a normal annual spending level, subject to review by the ITOC and approval by the

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Board of Directors. The MOE requirement shall not apply to Local Agency expenditures on non-transportation uses.

C. In the event a city is newly incorporated, it must meet the MOE requirement that would have otherwise applied to the pro rata share of the County’s MOE levels based on the pro rata share of the County population that is within the boundaries of the new city. MOE determinations after the initial year shall be made by allocating the adjusted MOE amount to the County and the newly incorporated city based upon the initial population. Conversely, if any area or populations is removed from the jurisdiction of a Local Agency, subsequent MOE determinations with respect to such Local Agency will be adjusted to account for such removal.

D. The MOE level as determined through this process shall be subject to adjustment every three years based on the Construction Cost Index developed by Caltrans. Any increase in the MOE level based on this adjustment shall not exceed the growth rate in the local jurisdiction’s General Fund revenues over the same time period. The Commission shall not allocate any Net Revenues pursuant to this Ordinance to any eligible Local Agency in any fiscal year until that Local Agency has certified to the Commission that it will include in its budget for that fiscal year an amount of local discretionary funding in the three MOE Categories at least equal to the MOE requirement.

E. An annual independent audit shall be conducted to verify that the MOE requirement for each Local Agency was met. Any Local Agency that does not meet its MOE requirement in any given year shall have its Local Infrastructure funding reduced in the following year by the amount by which the agency did not meet its required MOE level. Any Local Infrastructure Projects Program funding not allocated as a result of the MOE requirement shall be redistributed to the remaining eligible agencies according to the formula described in Section 6(D)(2).

F. In the event that special circumstances prevent a Local Agency from meeting its MOE requirement, the Local Agency may request up to three additional fiscal years to fulfill its requirement. Such a request must be approved by the Commission. The ITOC also shall review such requests and make recommendations to the Commission.

SECTION 17. EXISTING ORDINANCES. Nothing in this Ordinance is intended to modify, repeal, or alter ordinances previously adopted by the Commission except as otherwise specifically provided herein. The provisions of this Ordinance shall apply solely to the retail transactions and use tax adopted herein. The provisions of previously adopted ordinances, including the tax rate, expenditure plan, procedures for adoption and amendment of the expenditure plan and other operative provisions for Commission Ordinance No. 04-01, the San Diego Transportation Improvement Program Ordinance and Expenditure Plan (TransNet Extension), shall remain in effect in accordance with its terms. The TransNet Extension and any obligations or bonded indebtedness arising thereunder shall be deemed to continue and shall be in full force and effect until March 31, 2048. This Ordinance is not intended to modify, repeal or alter the provisions of TransNet Extension, and shall not be read to supersede the TransNet Extension, except as otherwise specifically provided herein concerning the ITOC and Section 18. If the Ordinance is not
approved by the electors of the County, the provisions of TransNet Extension and all powers, duties, and actions taken thereunder shall remain in full force and effect.

SECTION 18. BONDING AUTHORITY: To reduce borrowing costs and assist in delivery of projects, upon voter approval of this Ordinance, notwithstanding anything to the contrary herein or in the TransNet Extension, the Commission shall be authorized to issue limited tax bonds pursuant to Division 12.7 of the Public Utilities Code, at any time, and from time to time, secured by the proceeds of the tax imposed by the Commission in accordance with Public Utilities Code Section 132307, including the revenues from the TransNet Extension and any extension thereof and the tax increase imposed by this Ordinance, and all the limited tax bonds of the Commission may be secured by a pledge of all such tax proceeds. The Commission, in allocating such tax proceeds, shall meet all debt service requirements for its bonds prior to allocating funds for programs or projects.

SECTION 19. INDEPENDENT TAXPAYER OVERSIGHT COMMITTEE:

A. The ITOC was established to provide an enhanced level of accountability for expenditures made pursuant to the TransNet Extension. The ITOC also shall serve to provide oversight responsibilities for the Expenditure Plan for this Ordinance. The ITOC will help to ensure that all voter mandates are carried out as required and will develop recommendations for improvements to the financial integrity and performance in this Ordinance and the TransNet Extension.

B. The roles and responsibilities of the ITOC, the selection process for ITOC members, and related administrative procedures shall be carried out in substantially the same manner as further described in the document titled “Statement of Understanding Regarding the Implementation of the Independent Taxpayer Oversight Committee,” which is hereby incorporated by reference as if fully set forth herein and is intended to completely supersede the attachment to the TransNet Extension entitled, “Statement of Understanding Regarding the Implementation of the Independent Taxpayer Oversight Committee for the TransNet Program.”

C. Following the effective date of this Ordinance, the ITOC shall be provided an amount not to exceed $400,000 annually for its expenses, payable from Program Revenues from this Ordinance and the TransNet Extension, with annual adjustments for inflation based on the Consumer Price Index for San Diego County.

SECTION 20: MAINTENANCE, OPERATIONS, AND LIABILITY REQUIREMENTS:

A. Unless otherwise agreed to by SANDAG and Caltrans in a written agreement, once any state highway facility or usable portion thereof is constructed to at least minimum acceptable state standards, the state shall be responsible for the ongoing maintenance and operation expenses thereof, including any liability for third party claims that may arise concerning the facility. All state highway improvements to be funded with revenues as provided in this measure, including project development and overall project management, shall be a joint responsibility of Caltrans and SANDAG. All major project approval actions
including the project concept, the project location, and any subsequent change in project scope shall be jointly agreed upon by Caltrans and SANDAG and, where appropriate, by the Federal Highway Administration and/or the California Transportation Commission.

B. Unless otherwise agreed to by SANDAG and the transit operator in a written agreement, the transit operator for which SANDAG has constructed a capital facility shall be responsible for the ongoing maintenance and operation expenses thereof, including any liability for third party claims that may arise concerning the facility, once SANDAG has issued relief of maintenance to the contractor for the project.

C. Unless otherwise agreed to by SANDAG and a Local Agency in a written agreement, the Local Agency or Local Agencies with ownership of the property on which SANDAG has constructed any capital facility pursuant to this Ordinance shall have responsibility for the ongoing maintenance and operations expenses of the facility, including any liability for third party claims that may arise concerning the facility, once SANDAG has issued relief of maintenance to the contractor for the project.

D. When habitat is purchased pursuant to Section 9 and then transferred to another entity via a written agreement, SANDAG liability for ongoing maintenance and operations expenses of the property, including any liability for third party claims that may arise concerning the property shall be limited to the liability, if any, expressly accepted by SANDAG in such agreement.

SECTION 21. ESTABLISHMENT OF SEPARATE ACCOUNTS: Each recipient of Ordinance funds shall have its funds deposited in a separate Infrastructure Program account. Where the creation of a separate fund is not possible due to accounting methodology used by the agency, an alternative approach to maintaining separate accountability for Ordinance revenue and expenditures must be developed and submitted to the SANDAG Director of Finance for concurrence. Interest earned on funds allocated pursuant to this Ordinance shall be expended only for those purposes for which the funds were allocated, which must be Eligible Uses.

SECTION 22. IMPLEMENTATION OF ORDINANCE:

A. Upon approval of this measure by the voters, the Commission shall, in addition to the local rules required to be provided pursuant to this Ordinance, adopt implementing ordinances, rules, and policies and take such other actions as may be necessary and appropriate to carry out its responsibilities.

B. It is the preference of the Commission hereby establishes a goal, where feasible, and allowed under applicable law, to use 80 to 100 percent San Diego County workers on the construction of public works projects funded by Net Revenues, where allowed under applicable law. SANDAG shall develop the implementation procedures for this subsection CB by the operative date of the Ordinance. The procedures shall, among other things, set forth a process to ensure compliance with state and federal law regarding the need for adequate competition and worker availability. In accordance with California law, SANDAG shall only contract with responsible bidders and proposers, and prevailing wages shall be paid and apprenticeship ratios shall be met on all public works projects constructed with Net Revenues.
C. Under California Environmental Quality Act (CEQA) Guidelines Section 15378(b)(4), adoption of this Ordinance and the Expenditure Plan is not a “project” subject to the requirements of CEQA because it solely creates a funding mechanism and does not constitute a binding commitment to approve, fund, implement or construct (collectively “approve”) any specific project set forth in this Ordinance and Expenditure Plan. Individual projects included in the Ordinance and Expenditure Plan will not be approved until completion of any required environmental review under CEQA and/or the National Environmental Policy Act (NEPA). Adoption of this Ordinance and Expenditure Plan does not preclude the consideration of feasible alternatives, including the no-project alternative, and mitigation measures.

D. All new transportation infrastructure projects in the Regional Corridors and Local Infrastructure Projects Programs, or major reconstruction projects in those Programs, funded by Net Revenues provided under this Ordinance shall accommodate water quality improvements and/or stormwater conveyance facilities that meet or exceed water quality standards, except where such accommodation is infeasible or where the costs of including such improvements would be excessively disproportionate to the need or probable benefit. Such facilities for water quality improvement and/or stormwater conveyance shall be designed to the best currently available standards and guidelines.

SECTION 23. EFFECTIVE AND OPERATIVE DATES: This Ordinance shall be effective on November 9, 2016, if one of the following events occurs: 1) two-thirds or more of the electors voting on the ballot proposition approving the ordinance vote to approve the ballot proposition on November 8, 2016; or 2) a law is passed on or before November 8, 2016, that lowers the voter approval threshold applicable to this Ordinance and the number of electors voting in favor of this Ordinance meets that threshold. The tax authorized by Section 4 of this Ordinance shall be operative on April 1, 2017. Bonds payable from the proceeds of the tax may be issued at any time prior to, on or after April 1, 2017. The provisions of this Ordinance relating to the allocation of revenues shall be operative on April 1, 2017.

SECTION 24. AMENDMENTS: With the exception of Sections 4, 9, 14, 16, and 19, which require a vote of the electors of the County of San Diego to amend, this Ordinance and the Expenditure Plan may be amended to further its purposes by ordinance, passed by roll call vote entered in the minutes, with two-thirds of the Commission concurring consistent with the Commission’s standard voting mechanism. Separate documents incorporated by reference in the Ordinance also may be amended with a two-thirds vote of the Commission.

SECTION 25. COMPREHENSIVE PROGRAM REVIEWS: The Commission shall conduct a comprehensive review of all projects and Programs implemented under the Expenditure Plan to evaluate the performance of the overall program over the previous period and to make revisions to the Expenditure Plan to improve its performance over the subsequent period. Such comprehensive program reviews shall be conducted in Fiscal Years 2029, 2039 and 2049 in order to align with the comprehensive program reviews that are to be conducted pursuant to the TransNet Extension. Revisions to the Ordinance and Expenditure Plan required as a result of the comprehensive reviews shall be subject to the amendment process in Section 24.
SECTION 26. DESIGNATION OF FACILITIES: Each project or program in excess of $250,000 funded in whole or in part by revenues from this Ordinance shall be clearly designated during its construction or implementation as being provided by revenues from this Ordinance.

SECTION 27. SEVERABILITY: If any section, subsection, part, clause or phrase of this Ordinance is for any reason held unenforceable or unconstitutional by a court of competent jurisdiction, that holding shall not affect the validity or enforceability of the remaining funds or provisions of this Ordinance, and the Commission declares that it would have passed each part of this Ordinance irrespective of the validity of any other part.

SECTION 28. ANNUAL APPROPRIATIONS LIMIT: Article XIII(B) of the California Constitution requires the establishment of an annual appropriations limit for certain governmental entities. The annual appropriations limit was established in the TransNet Ordinance pursuant to Article XIIIB of the California Constitution and Section 240308(b) of the Public Utilities Code. The appropriations limit has and shall be subject to adjustment as provided by law. All expenditures of the transactions and use tax revenues imposed in this Ordinance are subject to the appropriations limit of the Commission, except for appropriations for debt service and qualified capital outlay projects and other exceptions permitted by the California Constitution.

SECTION 29. DEFINITIONS:

Active Transportation Facilities. Means all purposes necessary and convenient to the design, right-of-way acquisition, and construction of facilities intended for use by bicycles and pedestrians, including grade separation facilities and other facilities and programs that help to encourage walking and the use of bicycles, such as secure bicycle parking facilities and bicycle and pedestrian promotion and safety education programs.

Bonds. Means indebtedness and securities of any kind or class, including but not limited to bonds, notes, bond anticipation notes, and commercial paper.

Commission. Means the San Diego County Regional Transportation Commission created by Chapter 1576 of the Statutes of 1985 (Division 12.7 of the Public Utilities Code, commencing with Section 132000).

Coordinated Plan (also known as the Coordinated Public Transit - Human Services Transportation Plan). Means the planning document that is regularly updated to provide a five-year blueprint for the implementation of public transit and social service transportation concepts described in the Regional Plan. It establishes a regional strategy to provide transportation to recognized transportation-disadvantaged groups, including seniors, individuals with disabilities, and persons with limited means. The plan combines the regional requirement for a Short-Range Transit Plan with the federal requirement for a Coordinated Plan into one planning document.

Expenditure Plan. Means the expenditure plan required by Section 132302 and 132360.6 of the Public Utilities Code to be included in a transactions and use tax ordinance to be approved by the Commission.
The Expenditure Plan attached to this Ordinance includes the allocation of revenues for each Eligible Use.

Highways. Means all purposes necessary and convenient to the design, right-of-way acquisition, and construction of highway facilities, including all state highway routes and any other facilities so designated in the Expenditure Plan.

HOV Lanes. Means High Occupancy Vehicle Lanes on highways that are used by vehicles carrying more than one occupant. HOV lanes are an exclusive road or traffic lane that typically has a higher operating speed and lower traffic volumes than a general purpose or mixed-flow lane. In California, vehicles that typically can use HOV lanes include carpools, vanpools, buses, other multi-passenger vehicles, motorcycles, and emergency vehicles, as well as decaled low-emission vehicles.

Local Agency. Means the County of San Diego and each city in the County of San Diego.

Managed Lanes. Means highway lanes that provide access for carpools, vanpools, bus, and/or solo drivers who pay a fee to use the lanes. The lanes can be barrier-separated and some lanes can be reversed to go with the flow of traffic.

Program: Means each of the categories of expenditure to be funded by Net Revenues from the Ordinance, including the Local Infrastructure Projects Program, the Regional Corridors Program, the Active Transportation Projects Program, the Open Space Funding Program, the Transit Operators Funding Program, and the Grants Program.

Program of Projects. Means a five-year project list and a biennial program of projects developed by SANDAG, or by a Local Agency or transit operator, showing what the agency plans to fund during the succeeding two fiscal years with the Net Revenues.

Project Development Process. Means all activities required to ready a project for construction, from planning to final design.

Regional Plan. Means the long-range Regional Transportation Plan and Sustainable Communities Strategy for the San Diego region required by Section 65080 of the Government Code to be prepared by SANDAG as the designated Regional Transportation Planning Agency. The Regional Plan also includes the Regional Comprehensive Plan, which integrates land use, transportation systems, infrastructure needs, and public investment strategies within a regional framework to be prepared by SANDAG as required by Section 132360 of the Public Utilities Code.

Regional Transportation Improvement Program (RTIP). Means the five-year programming document required by Section 65080 of the Government Code to be prepared by SANDAG as the designated Regional Transportation Planning Agency.

San Diego Association of Governments (SANDAG). Pursuant to the Act, the SANDAG Board of Directors serves as the Commission and the Commission utilizes SANDAG employees as its staff. For this reason,
references to the responsibilities of the SANDAG Board of Directors and staff in this Ordinance are made.

Transit. Means all purposes necessary and convenient to the construction, operation and maintenance of public transportation services and facilities including the acquisition of vehicles and right-of-way. Public transportation services include, but are not limited to, local and express bus, bus rapid transit (BRT), paratransit (dial-a-ride), fixed guideway, light rail (trolley) and commuter rail services and facilities.

Transit Operator. Means any transit district, included transit district, municipal operator, included municipal operator, or transit development board as defined in Public Utilities Code Section 99210.

Transit Vehicle. Includes, but is not limited to, buses, vans, cars, railcars, locomotives, and trolley cars.

TransNet Extension. Means Commission Ordinance No. 04-01, the San Diego Transportation Improvement Program Ordinance and Expenditure Plan, which became effective on November 3, 2004.

Transportation Demand Management. Means a comprehensive set of strategies designed to encourage alternative travel modes to single occupant vehicles. Principal strategy measures involve, but are not limited to, ridesharing, alternative work hours, and parking management.

SECTION 30. CONTRACT WITH STATE: Prior to the operative date, the Commission shall contract with the State Board of Equalization to perform all functions incident to the administration and operation of this Ordinance; provided, that if the Commission shall not have contracted with the State Board of Equalization prior to the operative date, it shall nevertheless so contract and in such a case the operative date shall be the first day of the first calendar quarter following the execution of such a contract.

SECTION 31. PURPOSE:

This Ordinance is adopted to achieve the following, among other purposes, and directs that the provisions hereof be interpreted in order to accomplish those purposes:

A. To impose a retail transactions and use tax in accordance with the provisions of Part 1.6 (commencing with Section 7251) of Division 2 of the Revenue and Taxation Code and Section 102351 et seq. of the Public Utilities Code, which authorizes the Commission to adopt this tax ordinance, which shall be operative if a two-thirds majority or more of the electors voting on the measure vote to approve the imposition of the tax at an election called for that purpose.

B. To adopt a retail transactions and use tax ordinance that incorporates provisions identical to those of the Sales and Use Tax Law of the State of California insofar as those provisions are not inconsistent with the requirements and limitations contained in Part 1.6 of Division 2 of the Revenue and Taxation Code.

C. To adopt a retail transactions and use tax ordinance that imposes a tax and provides a measure therefor that can be administered and collected by the State Board of Equalization in a manner that
adapts itself as fully as practicable to, and requires the least possible deviation from, the existing statutory and administrative procedures followed by the State Board of Equalization in administering and collecting the California State Sales and Use Taxes.

D. To adopt a retail transactions and use tax ordinance that can be administered in a manner that will be, to the greatest degree possible, consistent with the provisions of Part 1.6 of Division 2 of the Revenue and Taxation Code, minimize the cost of collecting the transactions and use taxes, and at the same time, minimize the burden of record keeping upon persons subject to taxation under the provisions of this Ordinance.

SECTION 324. TRANSACTIONS AND USE TAX:

A. For the privilege of selling tangible personal property at retail, the tax imposed by this Ordinance shall apply to all retailers in the incorporated and unincorporated territory of San Diego County the District at the rate of one-half of one percent of the gross receipts of any retailer from the sale of all tangible personal property sold at retail in said territory on and after the operative date of this Ordinance.

B. For the purpose of this Ordinance, all retail sales are consummated at the place of business of the retailer unless the tangible personal property sold is delivered by the retailer or his agent to an out-of-state destination or to a common carrier for delivery to an out-of-state destination. The gross receipts from such sales shall include delivery charges, when such charges are subject to the state sales and use tax, regardless of the place to which delivery is made. In the event a retailer has no permanent place of business in the State of California or has more than one place of business, the place or places at which the retail sales are consummated shall be determined under rules and regulations to be prescribed and adopted by the State Board of Equalization.

C. An excise tax is hereby imposed on the storage, use or other consumption in the County of San Diego District of tangible personal property purchased from any retailer on and after the operative date of this Ordinance for storage, use or other consumption in said territory at the rate of one-half of one percent of the sales price of the property. The sales price shall include delivery charges when such charges are subject to state sales or use tax regardless of the place to which delivery is made.

D. Except as otherwise provided in this Ordinance and except insofar as they are inconsistent with the provisions of Part 1.6 of Division 2 of the Revenue and Taxation Code, all of the provisions of Part 1 (commencing with Section 6001) of Division 2 of the Revenue and Taxation Code are hereby adopted and made a part of this Ordinance as though fully set forth herein.

E. In adopting the provisions of Part 1 of Division 2 of the Revenue and Taxation Code, wherever the State of California is named or referred to as the taxing agency, the name of this Commission shall be substituted therefore. The substitution shall not, however, be made when:
1. The word "State" is used as a part of the title of the State Controller, State Treasurer, State Board of Victims Compensation and Government Claims Board, State Board of Equalization, State Treasury, or the Constitution of the State of California;

2. The result of that substitution would require action to be taken by or against this Commission or any agency, officer, or employee thereof rather than by or against the State Board of Equalization, in performing the functions incident to the administration or operation of this Ordinance.

3. In those sections, including, but not necessarily limited to, sections referring to the exterior boundaries of the State of California, where the result of the substitution would be to:

   (a) Provide an exemption from this tax with respect to certain sales, storage, use or other consumption of tangible personal property which would not otherwise be exempt from this tax while such sales, storage, use or other consumption remain subject to tax by the State under the provisions of Part 1 of Division 2 of the Revenue and Taxation Code, or;

   (b) Continue Impose this tax with respect to certain sales, storage, use or other consumption of tangible personal property which would not be subject to tax by the State under the said provisions of that code;

4. In Sections 6701, 6702 (except in the last sentence thereof), 6711, 6715, 6737, 6797 or 6828 of the Revenue and Taxation Code.

F. The words "County of San Diego" "District" shall be substituted for the word "State" in the phrase "retailer engaged in business in this State" in Section 6203 and in the definition of that phrase in Section 6203.

G. If a seller's permit has been issued to a retailer under Section 6067 of the Revenue and Taxation Code, an additional transactor's permit shall not be required by this Ordinance.

H. Exemptions and Exclusions.

1. There shall be excluded from the transactions tax and the use tax imposed by this Ordinance, the amount of any sales tax or use tax imposed by the State of California or by any city, city and county, or county pursuant to the Bradley-Burns Uniform Local Sales and Use Tax Law or the amount of any state-administered transactions or use tax.

2. The following gross receipts are exempted from the computation of the amount of the transactions tax imposed by this Ordinance:

   (a) Sales of tangible personal property, other than fuel or petroleum products, to operators of aircraft to be used or consumed principally outside the County of San Diego in which the sale is made and directly and exclusively in the use of such aircraft as
common carriers of persons or property under the authority of the laws of this State, the United States, or any foreign government.

(b) Sales of property to be used outside San Diego County the District that is shipped to a point outside of San Diego County the District, pursuant to the contract of sales, by delivery to such point by the retailer or his agent, or by delivery by the retailer to a carrier for shipment to a consignee at such point. For the purposes of this paragraph, delivery to a point outside San Diego County the District shall be satisfied:

(i) With respect to vehicles (other than commercial vehicles) subject to registration pursuant to Chapter 1 (commencing with Section 4000) of Division 3 of the Vehicle Code, aircraft licensed in compliance with Section 21411 of the Public Utilities Code, and undocumented vessels registered under Chapter 2 of Division 3.5 (commencing with Section 98540) of the Vehicle Code by registration to an out-of-county address and by a declaration under penalty of perjury, signed by the buyer, stating that such address is, in fact, his principal place of residence; and

(ii) With respect to commercial vehicles, by registration to a place of business out-of-District and declaration under penalty of perjury, signed by the buyer, that the vehicle will be operated from that address.

(c) The sale of tangible personal property if the seller is obligated to furnish the property for a fixed price pursuant to a contract entered into prior to the operative date of this Ordinance.

(d) A lease of tangible personal property that is a continuing sale of such property, for any period of time for which the lessor is obligated to lease the property for an amount fixed by the lease prior to the operative date of this Ordinance.

(e) For the purpose of subparagraph (c) and (d) of this subsection, the sale or lease of tangible personal property shall be deemed not to be obligated pursuant to a contract or lease for any period of time for which any party to the contract or lease has the unconditional right to terminate the contract or lease upon notice, whether or not such right is exercised.

3. There is exempted from the use tax imposed by this Ordinance, the storage, use or other consumption in the County of San Diego District of tangible personal property:

(a) The gross receipts from the sale of which have been subject to a transactions tax under any state-administered transactions and use tax ordinance.

(b) Other than fuel or petroleum products purchased by operators of aircraft and used or consumed by such operators directly and exclusively in the use of such aircraft as common carriers of persons or property for hire or compensation under a certificate of
public convenience and necessity issued pursuant to the laws of this State, the United States, or any foreign government. This exemption is in addition to the exemptions provided in Section 6366 and 6366.1 of the Revenue and Taxation Code of the State of California.

(c) If the purchaser is obligated to purchase the property for a fixed price pursuant to a contract entered into prior to the operative date of this Ordinance.

(d) If the possession of, or the exercise of any right or power over, the tangible personal property arises under a lease that is a continuing purchase of such property for any period of time for which the lessee is obligated to lease the property for an amount fixed by a lease prior to the operative date of this Ordinance.

(e) For the purposes of subparagraphs (c) and (d) of this section, storage, use, or other consumption, or possession of, or exercise of any right of power over, tangible personal property shall be deemed not to be obligated pursuant to a contract of lease for any period of time for which any party to the contract or lease has the unconditional right to terminate the contract or lease upon notice, whether or not such right is exercised.

(f) Except as provided in subparagraph (g) of this subsection, a retailer engaged in business in the County of San DiegoDistrict shall not be required to collect use tax from the purchaser of tangible personal property, unless the retailer ships or delivers the property into the County of San DiegoDistrict or participates within the County of San DiegoDistrict in making the sale of the property, including, but not limited to, soliciting or receiving the order, either directly or indirectly, at a place of business of the retailer in the County of San DiegoDistrict or through any representative, agent, canvasser, solicitor, subsidiary, or person in the County of San DiegoDistrict under the authority of the retailer.

(g) "A retailer engaged in business in the County of San DiegoDistrict" also shall include any retailer of any of the following: vehicles subject to registration pursuant to Chapter 1 (commencing with Section 4000) of Division 3 of the Vehicle Code, aircraft licensed in compliance with Section 21411 of the Public Utilities Code, or undocumented vessels registered under Division 3.5 (commencing with Section 9840) of the Vehicle Code. That retailer shall be required to collect use tax from any purchaser who registers or licenses the vehicle, vessel, or aircraft at an address in the County of San DiegoDistrict.

4. Any person subject to use tax under this Ordinance may credit against that tax any transactions tax or reimbursement for transactions tax paid to a district imposing, or retailer liable for a transactions tax pursuant to Part 1.6 of Division 2 of the Revenue and Taxation Code with respect to the sale to the person of the property the storage, use or other consumption of which is subject to the use tax.
I. All amendments subsequent to the effective date of this Ordinance to Part 1 of Division 2 of the Revenue and Taxation Code relating to sales and use taxes and that are not inconsistent with Part 1.6 and Part 1.7 of Division 2 of the Revenue and Taxation Code, and all amendments to Part 1.6 and Part 1.7 of Division 2 of the Revenue and Taxation Code, shall automatically become a part of this Ordinance; provided, however, that no such amendment shall operate so as to affect the rate of tax imposed by this Ordinance.

SECTION 332. ENJOINING COLLECTION FORBIDDEN: No injunction or writ of mandate or other legal or equitable process shall issue in any suit, action or proceeding in any court against the State of California, the Commission or SANDAG, or against any officer of any of these entities, to prevent or enjoin the collection under this Ordinance, or Part 1.6 of Division 2 of the Revenue and Taxation Code, of any tax or any amount of tax required to be collected.
STATEMENT OF UNDERSTANDING REGARDING THE IMPLEMENTATION OF THE
INDEPENDENT TAXPAYER OVERSIGHT COMMITTEE

I. Purposes of the ITOC

The Independent Taxpayer Oversight Committee (ITOC) was created to provide an increased level of accountability for expenditures made under the TransNet Extension, in addition to the independent annual fiscal and compliance audits required under the existing TransNet program. This “Statement of Understanding Regarding the Implementation of the Independent Taxpayer Oversight Committee” (Statement) is part of Ordinance No. ___, which concerns the San Diego County Road Repair, Traffic Relief, Safety and Water Quality Protection Ordinance and Expenditure Plan (hereinafter referred to as the “Infrastructure Program” to clearly differentiate it from the TransNet Extension). It is intended to fully supersede the attachment to the TransNet Extension entitled “Statement of Understanding Regarding the Implementation of the Independent Taxpayer Oversight Committee for the TransNet Program.” If Ordinance No. ___ is passed by the voters, the intent is that the ITOC created as part of the TransNet Extension will take on additional responsibilities concerning the INFRASTRUCTURE PROGRAM, as those responsibilities are set forth and modified in this Statement.

The ITOC should function in an independent, open and transparent manner to ensure that all voter mandates are carried out as required in the TransNet Extension and the Infrastructure Program, and to develop positive, constructive recommendations for improvements and enhancements to the financial integrity and performance of the TransNet Extension and the INFRASTRUCTURE PROGRAM.

It is intended that the ITOC be a functional partner to SANDAG. The TransNet Extension and the INFRASTRUCTURE PROGRAM each contain a summary of the ITOC’s role and responsibilities consistent with the above purposes. In this Statement, additional and supplementary details with regard to the ITOC are delineated. These pertain to the process for selecting members of ITOC, terms and conditions governing membership, responsibilities, funding and administration, and conflict of interest provisions.

It is noteworthy that these details were originally developed in a cooperative process between SANDAG and representatives of the San Diego County Taxpayers Association, and with the involvement of other transportation professionals within the region. This document is understood to provide the basis for describing how the ITOC will function once the INFRASTRUCTURE PROGRAM Ordinance is approved.

In addition to the details outlined in this Statement the intent that provides the foundation for the desired partnership between ITOC and SANDAG, is summarized as follows:

- Resource—it is the intent that the ITOC will serve as an independent resource to assist in SANDAG’s implementation of TransNet Extension and Infrastructure Program projects and programs. The Committee’s membership is designed to provide a group of professionals who, collectively, can offer the benefit of their experience to advance the timely and efficient implementation of TransNet Extension and Infrastructure Program projects and programs. The ITOC will work in a public way to ensure all deliberations are conducted in an open manner.
Regular reports from the ITOC to the SANDAG Board of Directors (or policy committees) are expected with regard to program and project delivery, and overall performance.

- Productive—it is the intent that the ITOC will rely upon data and processes available at SANDAG, studies initiated by the ITOC, and other relevant data generated by reputable sources. It is understood, however, that SANDAG will be continuously striving to improve the reliability of data and to update analytical and modeling processes to be consistent with the state-of-the-art, and that the ITOC will be kept abreast of any such efforts, and invited to participate in development of such updates in a review capacity.

- Cost-efficient—it is the intent that the ITOC will not add cost burden to SANDAG’s implementation of the TransNet Extension and Infrastructure Program programs and projects. Rather, through a cooperative and productive working relationship between ITOC and the SANDAG implementation team, it is the objective that costs will be saved.

- Flexible—it is the intent that the ITOC will assist SANDAG to be opportunistic to take advantage of changing situations in the future with regard to technologies and transportation developments. Therefore, the provisions contained below are viewed through 2056 based upon a 2016 perspective and are not meant to be unduly restrictive on ITOC’s and SANDAG’s roles and responsibilities.

II. Membership and Selection Process

A. Membership: There shall be seven ITOC voting members with the characteristics described below. Applications will be requested from individuals interested in serving on the ITOC through an open, publicly noticed solicitation process. The intent is to have one member representing each of the specified areas of expertise. If, however, after a good faith effort, qualified individuals have not been identified for one or more of the areas of expertise, then no more than two members from one or more of the remaining areas of expertise may be selected. For each of the areas of expertise listed below, an individual representing one of the region’s colleges or universities with a comparable level of academic experience also would be eligible for consideration.

1. A professional in the field of municipal/public finance and/or budgeting with demonstrated experience a minimum of ten years or more in a relevant and senior decision making position in the public or private sector.

2. A licensed architect, civil engineer or traffic engineer with demonstrated experience of ten years or more in the fields of transportation and/or urban design in government or the private sector.

3. A professional with demonstrated experience of ten years or more in real estate, land economics, and/or right-of-way acquisition.

4. A professional with demonstrated experience of ten years or more in the management of large-scale construction projects.
5. A licensed engineer with appropriate credentials in the field of transportation project design or construction and **demonstrated experience a minimum of ten years or more** experience in a relevant and senior decision making position in the government or private sector.

6. The chief executive officer or person in a similar senior-level decision making position, of a major private sector employer with demonstrated experience in leading a large organization.

7. A professional in biology or environmental science with demonstrated experience of ten years or more with environmental regulations and major project mitigation requirements and/or habitat acquisition and management.

8. Ex-Officio Members: SANDAG Executive Director or his/her designee and the San Diego County Auditor or his/her designee.

The criteria established for the voting members of the ITOC are intended to provide the skills and experience needed for the ITOC to carry out its responsibilities and to play a valuable and constructive role in the ongoing improvement and enhancement of the TransNet Extension and Infrastructure Program projects and programs.

B. Technical Screening Committee: A technical screening committee will be established to review applications received from interested individuals. This committee will consist of three members selected by the SANDAG Executive Director from high-level professional staff of local, regional, state or federal transportation agencies outside of the San Diego region, or from one of the region’s colleges or universities in a transportation-related field, or a combination thereof. The committee will develop a list of candidates determined to be qualified to serve on the ITOC based on the criteria established for the open position(s) on the ITOC. The technical screening committee will recommend two candidates for each open position from the list of qualified candidates for consideration by the Selection Committee. The recommendations shall be made within 30 days of the noticed closing date for applications.

C. Selection Committee: The Selection Committee shall be established to select the ITOC members from the list of qualified candidates recommended by the technical screening committee. The Selection Committee shall consist of the following:

1. Two members of the County of San Diego Board of Supervisors

2. The Mayor of the City of San Diego

3. A mayor from the Cities of Chula Vista, Coronado, Imperial Beach, or National City selected by the mayors of those cities.

4. A mayor from the Cities of El Cajon, La Mesa, Lemon Grove, or Santee selected by the mayors of those cities.
5. A mayor from the Cities of Carlsbad, Del Mar, Encinitas, Oceanside, or Solana Beach selected by the mayors of those cities.

6. A mayor from the Cities of Escondido, Poway, San Marcos, or Vista selected by the mayors of those cities.

The selection of ITOC members shall be made within 30 days of the receipt of recommendations from the technical screening committee. All meetings of the Selection Committee shall be publicly noticed and conducted in full compliance with the requirements of the Brown Act. Should the Selection Committee be unable to reach agreement on a candidate from the qualified candidates recommended by the technical screening committee, the Selection Committee shall request the technical screening committee to recommend two additional qualified candidates for consideration.

D. Terms of Office for ITOC members

1. ITOC members shall serve a term of four years, except that initial appointments may be less than four years in order to ensure the terms of the ITOC members are sufficiently staggered as described in Section II(D)(5) of this Statement.

2. ITOC members shall serve without compensation except for direct expenses related to the work of the ITOC.

3. ITOC members shall serve no more than eight years unless the member’s first term was less than four years, in which case the member can serve an additional two terms after the partial term.

4. If and when vacancies in the membership of the ITOC occur, the same selection process as outlined above shall be followed to select a replacement to fill the remainder of the term. At the completion of a term, eligible incumbent members will need to apply for reappointment for another term.

5. Term limits for ITOC members should be staggered to prevent turnover of more than two members at any one time. In the event more than two members need to be replaced during the same recruitment period, the Selection Committee shall determine the length of their first term.

E. ITOC Responsibilities

The ITOC shall have the following responsibilities:

1. Conduct an annual fiscal and compliance audit of all TransNet Extension and Infrastructure Program-funded activities using the services of an independent fiscal auditor to ensure compliance with the TransNet Extension and Infrastructure Program. This annual audit will cover SANDAG, ITOC, Caltrans, and all Local Agency and transit operator recipients of TransNet Extension and Infrastructure Program funds during the fiscal year and will evaluate
compliance with the MOE requirements and any other applicable requirements as applicable to these separate funding programs. The audits will identify expenditures made for each project and category of funding in the prior fiscal year and will include the accumulated expenses and revenues for ongoing, multi-year projects. In all cases TransNet Extension and Infrastructure Program funds shall be identified as separate sources of funds in a manner that is sufficient for auditing the separate requirements for the fund sources.

2. Prepare an annual report to the SANDAG Board of Directors presenting the results of the annual audit process. The report should include an assessment of the consistency of the expenditures of TransNet Extension and Infrastructure funds with the two ordinances and their Expenditure Plans and any recommendations for improving the financial operation and integrity of the programs for consideration by the SANDAG Board of Directors. This consistency evaluation will include a review of expenditures by project type for each local jurisdiction. The ITOC shall share the initial findings of the independent fiscal audits and its recommendations with the SANDAG Transportation Committee up to 60 days prior to their release to resolve inconsistencies and technical issues related to the ITOC’s draft report and recommendations. Once this review has taken place, the ITOC shall make any final amendments it deems appropriate to its report and recommendations, and adopt its report for submission directly to the SANDAG Board of Directors and the public. The ITOC shall strive to be as objective and accurate as possible in whatever final report it adopts. Upon completion by the ITOC, the report shall be presented to the SANDAG Board of Directors at a subsequent meeting and shall be made available to the public.

3. Conduct triennial performance audits of SANDAG, Caltrans, Local Agencies, Transit Operators, and other selected recipients involved in the implementation of TransNet Extension and Infrastructure Program-funded projects and programs to review project delivery, cost control, schedule adherence and related activities.

a. The review should include consideration of changes to contracting, construction, permitting and related processes that could improve the efficiency and effectiveness of the expenditure of TransNet Extension or Infrastructure Program revenues. These performance audits shall be conducted using the services of an independent performance auditor and should include a review of the ITOC’s performance. A draft of the ITOC’s report and recommendations regarding the performance audits shall be made available to the SANDAG Transportation Committee at least 60 days before its final adoption by the ITOC to resolve inconsistencies and technical issues related to the ITOC’s draft report and recommendations.

b. Once this review has taken place, the ITOC shall make any final amendments it deems appropriate to its reports and related recommendations, and adopt its reports for presentation directly to the SANDAG Board of Directors and the public. The ITOC shall strive to be as objective and constructive as possible in the text and presentation of the performance audits.
c. Upon completion by the ITOC, the reports shall be presented to the SANDAG Board of Directors at a subsequent meeting and shall be made available to the public.

4. Provide recommendations to the SANDAG Board of Directors regarding any proposed amendments to the TransNet Extension or Infrastructure Program Ordinance or either of their Expenditure Plans.

5. Provide recommendations as part of the comprehensive program review process described in the TransNet Extension and Infrastructure Program. This process provides an opportunity to undertake a comprehensive review of the TransNet Extension and Infrastructure Program every 10 years and to make recommendations for improving the programs over the subsequent 10 years. This review process should take into consideration the results of the TransNet Extension and Infrastructure Program-funded improvements as compared to the performance standards established through the Regional Transportation Plan and the Regional Comprehensive Plan as embodied in the Regional Plan.

6. Participate in the ongoing refinement of SANDAG’s transportation system performance measurement process and the project evaluation criteria used in development of the Regional Plan and in prioritizing projects for funding in the RTIP. The focus of this effort will be on TransNet Extension and Infrastructure Program-funded projects. Based on the periodic updates to the Regional Plan, as required by state and federal law, the ITOC shall develop a report to the SANDAG Transportation Committee, the SANDAG Board of Directors and the public providing recommendations for possible improvements and modifications to the TransNet Extension or Infrastructure Program projects or programs.

7. On an annual basis, review ongoing SANDAG system performance evaluations, including SANDAG’s “State of the Commute” report, and provide an independent analysis of information included in that report. This evaluation process is expected to include such factors as level of service measurements by roadway segment and by time of day, throughput in major travel corridors, and travel time comparisons by mode between major trip origins and destinations. Such information will be used as a tool in the Regional Plan development process.

8. Review and comment on the programming of TransNet Extension and Infrastructure Program revenues in the RTIP. This provides an opportunity for the ITOC to raise concerns regarding the eligibility of projects proposed for funding before any expenditures are made. In addition to a general eligibility review, this effort should focus on significant cost increases and/or scope changes on the Major Corridor or Regional Corridors Program projects identified in the TransNet Extension or Infrastructure Program.

9. Review proposed debt financings and estimates of benefits of accelerated project delivery.
10. Review the Major Corridors Program projects identified in the TransNet Extension and the Regional Corridors Program within the Infrastructure Program for performance in terms of cost control and schedule adherence on a quarterly basis.

11. In carrying out its responsibilities, the ITOC shall conduct its reviews in such a manner that does not cause unnecessary project delays, while providing sufficient time to ensure that adequate analysis can be completed to allow the ITOC to make objective recommendations and to provide the public with information about the implementation of the TransNet Extension and Infrastructure Program projects and programs.

F. ITOC Funding and Administration

1. All costs incurred in administering the activities of the ITOC, including related fiscal and performance audit costs, shall be paid annually as set forth in the TransNet Extension and the Infrastructure Program respectively, from the proceeds of the transactions and use taxes. The funds made available to the ITOC to oversee the TransNet Extension and the Infrastructure Program, following the effective date of the Infrastructure Program Ordinance, shall not exceed $400,000 annually, as adjusted for inflation annually. Any funds not utilized in one fiscal year shall remain available for expenditure in subsequent years as part of the annual budget process.

2. The expenditures of the ITOC shall be audited annually as part of the same fiscal audit process used for all other TransNet Extension and Infrastructure Program-funded activities.

3. Given that both the TransNet Extension and the Infrastructure Program have forty-year durations, but they do not expire at the same time, the ITOC shall continue as long as funds from the respective funding source remain available.

4. An annual ITOC operating budget shall be prepared and submitted to the SANDAG Board of Directors for its approval 90 days prior to the beginning of each fiscal year.

5. All ITOC meetings shall be public meetings conducted in full compliance with the Brown Act. The ITOC will meet on a regular basis, at least quarterly, to carry out its roles and responsibilities.

6. The SANDAG Board of Directors and staff will fully cooperate with and provide necessary support to the ITOC to ensure that it successfully carries out its duties and obligations, but should limit involvement to the provision of information required by the ITOC to ensure the independence of the ITOC as it carries out its review of the TransNet Extension and the Infrastructure Program and develops its recommendations for improvements.

7. ITOC members and their designated auditors shall have full and timely access to all public documents, records and data with respect to all TransNet Extension and Infrastructure Program funds and expenditures.
### Potential Funding Measure

**Draft Final Expenditure Plan Alternative**

<table>
<thead>
<tr>
<th>Amount (Millions of 2015$)</th>
<th>Percent</th>
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<tbody>
<tr>
<td>Total Revenues Available</td>
<td>$18,194</td>
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<tr>
<td>Administration</td>
<td>$182</td>
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<tr>
<td>Independent Oversight</td>
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**Subtotal**

|        | $192 |

**Net Revenues**

|        | $18,002 |

**Distribution of Net Revenues**

<table>
<thead>
<tr>
<th>Category</th>
<th>Amount</th>
<th>Percent</th>
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</thead>
<tbody>
<tr>
<td>Active Transportation</td>
<td>$540</td>
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<tr>
<td>Open Space</td>
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<tr>
<td>Highways and GP Connectors</td>
<td>$615</td>
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<td>Managed Lanes, HOV Lanes and HOV Connectors</td>
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<td>Transit Capital and Operations</td>
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<td>- Transit Capital Projects ($4,830), (26.8%)</td>
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<tr>
<td>- Transit Operations ($2,137), (11.9%)</td>
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<td>- Specialized Transportation Grants ($540), (3%)</td>
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<tr>
<td>Local Infrastructure Projects Program</td>
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<td>Arterial Traffic Signal Synchronization Program</td>
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<td>Rail / Local Road Grade Separation Grant Program</td>
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**Total**

<p>|        | $18,002 | 100.0% |</p>
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<tr>
<th>Route</th>
<th>Description</th>
<th>RTP Cost 2014 $millions</th>
<th>Cost 2015 $millions</th>
<th>Net Need 2015 $millions</th>
<th>Proposed 2015 $millions</th>
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<td>Purple Line Phase 1</td>
<td>San Ysidro to Kearny Mesa</td>
<td>$2,800</td>
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<td>Rapid 2</td>
<td>North Park to Downtown</td>
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<td>Rapid 10</td>
<td>La Mesa to Ocean Beach</td>
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<td>Rapid 11</td>
<td>Spring Valley to SDSU via Downtown</td>
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<td>Rapid 28</td>
<td>Pt Loma to Kearny Mesa via Old Town</td>
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<td>Rapid 30</td>
<td>Old Town to Sorrento Mesa via Beaches</td>
<td>$53</td>
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<td>Rapid 41</td>
<td>Fashion Valley to UTC via Linda Vista</td>
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<td>$56</td>
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<td>Rapid 120</td>
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<td>SDSU to Palomar Station via Southeast</td>
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<td>Rapid 638 905</td>
<td>Iris Trolley to Otay Mesa</td>
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<td>Rapid 870/890</td>
<td>El Cajon/Santee to Kearny Mesa and UTC/Sorrento Mesa</td>
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<td>First/Last Mile Transit Connections</td>
<td>Mobility Hubs, transportation network connections</td>
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<td>SR 94 Centerline Station</td>
<td>Transit station near 27th Street</td>
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<td>Sorrento Valley Station</td>
<td>Relocation and Grade separation</td>
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<td>Airport ITC</td>
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<td>Technology Enhancements</td>
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<td>LOSSAN - Double Tracking</td>
<td>Various locations</td>
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<td>COASTER - Stations</td>
<td>Camp Pendleton, Fairgrounds (incl. San Diego River Bridge Double Track)</td>
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<td>COASTER</td>
<td>State of Good Repair improvements, including Del Mar Bluffs stabilization</td>
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<td>COASTER</td>
<td>Quiet Zones</td>
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<td>COASTER &amp; SPRINTER</td>
<td>Vehicle replacement to support COASTER, SPRINTER and feeder bus service</td>
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<td>Trolley</td>
<td>Vehicle replacement to support Trolley service</td>
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<td>Regional Transit Station Parking</td>
<td>Expanded transit station parking</td>
<td>$120</td>
<td>$120</td>
<td>$0</td>
<td>$120</td>
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<tr>
<td>Regional Vehicle Replacement</td>
<td>Replacement of rail vehicles</td>
<td>$294</td>
<td>$300</td>
<td>$0</td>
<td>$300</td>
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<tr>
<td>Regional Vehicle Replacement</td>
<td>New BRT and bus vehicle replacement</td>
<td>$100</td>
<td>$100</td>
<td>$0</td>
<td>$100</td>
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<tr>
<td>Regional Enhanced Bus Services</td>
<td>Expansion of bus maintenance facilities</td>
<td>$100</td>
<td>$100</td>
<td>$0</td>
<td>$100</td>
</tr>
</tbody>
</table>

| Total                         |                             | $7,070                   | $8,746              | $0                      | $8,746                   | $7,621                     |

Matching Funds $3,770

Total Sales Tax Needed $3,852

Financing Cost Attributable to Transit $978 $978

Total Capital + Financing Costs $9,724 $4,830
### New Transit Services - Operations

<table>
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<tr>
<td><strong>Purple Line Phase 1</strong> San Ysidro to Kearny Mesa</td>
<td>$21.2</td>
<td>$7.4</td>
<td>$13.8</td>
<td>$304.2</td>
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<td><strong>Rapid 2</strong> North Park to Downtown</td>
<td>$0.7</td>
<td>$0.2</td>
<td>$0.5</td>
<td>$10.0</td>
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<td><strong>Rapid 10</strong> La Mesa to Ocean Beach</td>
<td>$4.5</td>
<td>$1.6</td>
<td>$2.9</td>
<td>$64.3</td>
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<td><strong>Rapid 11</strong> Spring Valley to SDSU via Downtown</td>
<td>$3.6</td>
<td>$1.3</td>
<td>$2.3</td>
<td>$51.5</td>
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<tr>
<td><strong>Rapid 28</strong> Pt Loma to Kearny Mesa via Old Town</td>
<td>$1.3</td>
<td>$0.5</td>
<td>$0.8</td>
<td>$18.6</td>
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<td><strong>Rapid 30</strong> Old Town to Sorrento Mesa via Beaches</td>
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<td><strong>Rapid 41</strong> Fashion Valley to UTC via Linda Vista</td>
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<td>$1.2</td>
<td>$2.1</td>
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<td><strong>Rapid 90</strong> SR 94 Corridor Express Service: El Cajon</td>
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<td>$0.2</td>
<td>$0.4</td>
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<tr>
<td><strong>Rapid 120</strong> Downtown to Kearny Mesa</td>
<td>$5.1</td>
<td>$1.8</td>
<td>$3.3</td>
<td>$72.9</td>
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<tr>
<td><strong>Rapid 550</strong> SDSU to Palomar Station via Southeast</td>
<td>$5.3</td>
<td>$1.9</td>
<td>$3.4</td>
<td>$75.8</td>
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<tr>
<td><strong>Rapid 635</strong> Eastlake to Palomar Trolley</td>
<td>$3.0</td>
<td>$1.1</td>
<td>$2.0</td>
<td>$42.9</td>
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<tr>
<td><strong>Rapid 638 605</strong> Iris Trolley to Otay Mesa</td>
<td>$2.3</td>
<td>$0.8</td>
<td>$1.5</td>
<td>$32.9</td>
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<tr>
<td><strong>Rapid 870/890</strong> SR 52 Corridor Rapid Express Services: San Diego/Iris to Kearny Mesa via Downtown</td>
<td>$2.1</td>
<td>$0.7</td>
<td>$1.4</td>
<td>$30.0</td>
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<tr>
<td><strong>First/Last Mile Transit Connections</strong></td>
<td>Mobility Hubs, transportation network connections</td>
<td>$3.9</td>
<td>$1.4</td>
<td>$2.5</td>
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<tr>
<td><strong>Advanced Transit Services</strong></td>
<td>Funding to advance transit operations</td>
<td>$455.0</td>
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<td><strong>Total New Transit Services - Operations</strong></td>
<td>$62.9</td>
<td>$22.0</td>
<td>$40.9</td>
<td>$1,339.8</td>
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### Expanded Transit Operations

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<tr>
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<tbody>
<tr>
<td>Augment Existing Service on High Demand Routes</td>
<td>$20.0</td>
<td>$7.0</td>
<td>$13.0</td>
<td>$350.0</td>
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<tr>
<td><strong>COASTER and SPRINTER</strong></td>
<td>Increased Frequencies and Capacity</td>
<td>$4.0</td>
<td>$1.4</td>
<td>$97.5</td>
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<tr>
<td><strong>Increased Frequencies and Capacity, and Security Enhancements</strong></td>
<td>$23.3</td>
<td>$8.2</td>
<td>$15.1</td>
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<tr>
<td><strong>Total Expanded Transit Operations</strong></td>
<td>$47.3</td>
<td>$16.6</td>
<td>$30.7</td>
<td>$797.5</td>
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*Assumed start dates are approximate and will depend on Board prioritization and ability to secure matching funds to implement advanced capital projects.*
# Managed Lanes, HOV Lanes, and HOV Connectors

## Managed Lanes and HOV Lanes

<table>
<thead>
<tr>
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</thead>
<tbody>
<tr>
<td>I-5</td>
<td>8F to 8F+2ML, SR 905 to SR 54</td>
<td>$308</td>
<td>$314</td>
<td>$169</td>
<td>$145</td>
<td>$145</td>
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<tr>
<td>I-5</td>
<td>8F to 10F+2ML, SR 54 to SR 15</td>
<td>$343</td>
<td>$350</td>
<td>$177</td>
<td>$173</td>
<td>$173</td>
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<tr>
<td>I-5</td>
<td>8F+2ML to 8F+4ML, SR 56 to SR 78</td>
<td>$1,531</td>
<td>$1,562</td>
<td>$713</td>
<td>$849</td>
<td>$849</td>
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<tr>
<td>SR 52</td>
<td>2ML from SR 125 to I-805</td>
<td>$389</td>
<td>$397</td>
<td>$71</td>
<td>$326</td>
<td>$326</td>
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<tr>
<td>SR 78</td>
<td>2HOV from I-5 to I-15</td>
<td>$1,192</td>
<td>$1,216</td>
<td>$566</td>
<td>$650</td>
<td>$650</td>
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<tr>
<td>SR 94</td>
<td>Corridor Improvements*</td>
<td>$485</td>
<td>$500</td>
<td>$353</td>
<td>$147</td>
<td>$147</td>
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Total Managed Lanes, HOV Lanes, and HOV Connectors: $4,248, $4,338, $2,049, $2,289, $2,289

### Connectors - HOV

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<tr>
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</thead>
<tbody>
<tr>
<td>I-5/SR 78 HOV Connectors</td>
<td>S to E, W to N, N to E, W to S</td>
<td>$253</td>
<td>$258</td>
<td>$0</td>
<td>$258</td>
<td>$258</td>
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<tr>
<td>I-15/SR 78 HOV Connectors</td>
<td>East to South and North to West</td>
<td>$106</td>
<td>$108</td>
<td>$71</td>
<td>$37</td>
<td>$37</td>
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<tr>
<td>SR 52/I-805 HOV Connector</td>
<td>West to North and South to East</td>
<td>$91</td>
<td>$93</td>
<td>$42</td>
<td>$51</td>
<td>$51</td>
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<tr>
<td>SR 94/SR 15 HOV Connectors</td>
<td>South to West and East to North</td>
<td>$71</td>
<td>$100</td>
<td>$48</td>
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<td>$52</td>
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<tr>
<td>SR 94/I-805 HOV Connectors (incl. I-805 Widening to accommodate)</td>
<td>North to West and East to South</td>
<td>$101</td>
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<td>$0</td>
<td>$300</td>
<td>$300</td>
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<tr>
<td>I-805/SR 15 HOV Connectors</td>
<td>South to South and North to North</td>
<td>$81</td>
<td>$100</td>
<td>$0</td>
<td>$100</td>
<td>$100</td>
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</table>

Total Managed Lanes, HOV Lanes, and HOV Connectors: $703, $959, $161, $798, $798

### Total Capital and Financing

- **Match**: $1,544
- **Sales Tax Need**: $1,544
- **Financing Costs Attributable to Managed Lanes, HOV Lanes, and HOV Connectors**: $396
- **Total Capital and Financing**: $3,484, $1,940

*Improvements in the SR 94 Corridor are contingent on the outcome of an environmental review process underway at the time the Ordinance was drafted. The budget identified in this Expenditure Plan for this project is based on improvements identified in San Diego Forward: The Regional Plan (2015).*
## Highways and General Purpose Lane Connectors

<table>
<thead>
<tr>
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</tr>
</thead>
<tbody>
<tr>
<td>I-8</td>
<td>4F/6F to 6F from 2nd St to Los Coches</td>
<td>$35</td>
<td>$36</td>
<td>$32</td>
<td>$4</td>
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<tr>
<td>SR 52</td>
<td>4F to 6F from Mast Blvd to SR 125</td>
<td>$76</td>
<td>$78</td>
<td>$0</td>
<td>$78</td>
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<tr>
<td>SR 56</td>
<td>4F to 6F from I-5 to I-15</td>
<td>$141</td>
<td>$144</td>
<td>$114</td>
<td>$30</td>
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<tr>
<td>SR 67</td>
<td>2C to 4C from Mapleview to Dye Road</td>
<td>$636</td>
<td>$649</td>
<td>$250</td>
<td>$399</td>
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<td></td>
<td></td>
<td>$888</td>
<td>$906</td>
<td>$396</td>
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### Connectors - General Purpose Lane

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</thead>
<tbody>
<tr>
<td>I-5/SR 56 Connectors</td>
<td>West to North and South to East</td>
<td>$273</td>
<td>$278</td>
<td>$64</td>
<td>$214</td>
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<tr>
<td>I-5/SR 78 Connectors</td>
<td>South to East and West to South</td>
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<td>$278</td>
<td>$64</td>
<td>$214</td>
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<td>SR 94/SR 125 Connectors</td>
<td>South to East and West to North</td>
<td>$150</td>
<td>$153</td>
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<td></td>
<td></td>
<td>$696</td>
<td>$710</td>
<td>$242</td>
<td>$468</td>
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Total Highways and General Purpose Lane Connectors $1,584 $1,616 $638 $978 $978

Match $489
Sales Tax Need $489

Financing Costs Attributable to Highways and General Purpose Lane Connectors $126 $126

Total Capital and Financing $1,103 $615
<table>
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<tr>
<th>Jurisdiction</th>
<th>Percent Share</th>
<th>40-year total (2015 $millions)</th>
<th>2017 - First Year Allocation ($thousands)</th>
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</thead>
<tbody>
<tr>
<td>Carlsbad</td>
<td>3.47%</td>
<td>$150.0</td>
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<tr>
<td>Chula Vista</td>
<td>7.93%</td>
<td>$342.7</td>
<td>$5,661</td>
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<tr>
<td>Coronado</td>
<td>0.84%</td>
<td>$36.1</td>
<td>$597</td>
</tr>
<tr>
<td>Del Mar</td>
<td>0.25%</td>
<td>$10.9</td>
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<tr>
<td>El Cajon</td>
<td>3.19%</td>
<td>$138.0</td>
<td>$2,280</td>
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<tr>
<td>Encinitas</td>
<td>1.99%</td>
<td>$85.8</td>
<td>$1,418</td>
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<tr>
<td>Escondido</td>
<td>4.58%</td>
<td>$197.9</td>
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<tr>
<td>Imperial Beach</td>
<td>0.93%</td>
<td>$40.4</td>
<td>$667</td>
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<tr>
<td>La Mesa</td>
<td>1.90%</td>
<td>$82.3</td>
<td>$1,359</td>
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<tr>
<td>Lemon Grove</td>
<td>0.92%</td>
<td>$39.6</td>
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<tr>
<td>National City</td>
<td>1.93%</td>
<td>$83.6</td>
<td>$1,381</td>
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<tr>
<td>Oceanside</td>
<td>5.32%</td>
<td>$229.8</td>
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<tr>
<td>Poway</td>
<td>1.61%</td>
<td>$69.5</td>
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<td>San Diego</td>
<td>41.51%</td>
<td>$1,793.9</td>
<td>$29,637</td>
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<tr>
<td>San Marcos</td>
<td>2.87%</td>
<td>$124.1</td>
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<td>Santee</td>
<td>1.81%</td>
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<td>Solana Beach</td>
<td>0.52%</td>
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<tr>
<td>Vista</td>
<td>3.04%</td>
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<tr>
<td>County</td>
<td>15.38%</td>
<td>$664.7</td>
<td>$10,982</td>
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<tr>
<td><strong>Total</strong></td>
<td><strong>100.00%</strong></td>
<td><strong>$4,321.7</strong></td>
<td><strong>$71,402</strong></td>
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</table>

For comparison purposes, the TransNet Extension includes an estimated $76.7 million to local jurisdictions in FY 2017. The Future Sales Tax Measure FY 2017 estimate would represent an augmentation over and above what local cities and the county receive from TransNet in that year of 93%.

Figures above are for illustration purposes only and reflect a minimum $100,000 allocation for each jurisdiction, with the remaining funds distributed by population.
### Other Allocations

#### Off the Top
- Administration: $182
- Independent Oversight: $10
- Subtotal: $192

#### Other Programs
- Active Transportation: $540
- Open Space*: $2,000
- Specialized Transportation Grant Program: $540
- Arterial Traffic Signal Synchronization Program: $178
- Rail / Local Road Grade Separation Grant Program: $900
- Subtotal: $4,158

**Total**: $4,350

*Assumes cost of acquisition, management and monitoring of habitat preserve areas to meet the regional obligation outlined in state/federal agreements*
## Trolley/COASTER Systems Service Increased Frequency and Capacity

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<table>
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<table>
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<table>
<thead>
<tr>
<th>COASTER/AMTRAK</th>
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</thead>
<tbody>
<tr>
<td>COASTER</td>
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<tr>
<td>AMTRAK*</td>
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* Subject to approval by the LOSSAN Rail Corridor Agency
### Ballot Language

<table>
<thead>
<tr>
<th>SAN DIEGO COUNTY ROAD REPAIR, TRANSIT, TRAFFIC RELIEF, SAFETY AND WATER QUALITY MEASURE</th>
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<tbody>
<tr>
<td>Shall an ordinance be adopted to: repair roads, deteriorating bridges; relieve congestion; provide every community funds for pothole/street repairs; expand public transit, improving services for seniors, disabled, students, veterans; reduce polluted runoff; preserve open space to protect water quality/reduce wildfires by enacting a 40-year, half-cent sales tax ($308 million annually) with independent oversight/annual audits with local funds Sacramento cannot take away?</td>
</tr>
<tr>
<td>Yes</td>
</tr>
<tr>
<td>No</td>
</tr>
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</table>