SANDAG Board of Directors
JUNE 27, 2003

MINUTES OF THE BOARD OF DIRECTORS MEETING
June 27, 2003

Chairman Morrison called the meeting of the SANDAG Board of Directors to order at 9:15 a.m. Attendance was as follows:

Voting Members
City of Carlsbad ................................................................. Ramona Finnila, Mayor Pro Tem
City of Chula Vista ............................................................. Patty Davis, Councilmember
City of Coronado .............................................................. Phil Monroe, Mayor Pro Tem
City of Del Mar .................................................................. Crystal Crawford, Councilmember
City of El Cajon ................................................................. Mark Lewis, Mayor
City of Encinitas ............................................................... Christy Guerin, Councilmember
City of Escondido .............................................................. Lori Holt Pfeiler, Mayor
City of Imperial Beach ....................................................... Patricia McCoy, Councilmember
City of La Mesa ................................................................ Absent
City of Lemon Grove ........................................................ Mary Teresa Sessom, Mayor
City of National City ........................................................ Ron Morrison, Councilmember
City of Oceanside .............................................................. Jack Feller, Councilmember
City of Poway ................................................................. Mickey Cafagna, Mayor
City of San Diego A ........................................................ Dick Murphy, Mayor
City of San Diego B .......................................................... Jim Madaffer, Councilmember
City of San Marcos .......................................................... Corky Smith, Mayor
City of Santee .................................................................. Hal Ryan, Vice Mayor
City of Solana Beach ........................................................ Joe Kellejian, Deputy Mayor
City of Vista ...................................................................... Morris Vance, Mayor
County of San Diego ....................................................... Greg Cox, Supervisor

Advisory Liaison Members
County of Imperial Hon. Victor Carrillo, Supervisor
Department of Transportation Gene Pound, District 11, Deputy Director
U.S. Department of Defense CAPT. Russ Thackston, CEC, USN
Mexico Hon. Rodulfo Figueroa Aramoni, Cónsul General
San Diego Unified Port District Hon. Jess Van Deventer, Commissioner
San Diego County Water Authority Hon. Bud Lewis, Director
Metropolitan Transit Development Board Hon. Jerry Rindone, Vice Chair
North San Diego County Transit Development Board Hon. Judy Ritter, Chair
Chair Morrison indicated that in order to avoid confusion with the voting button on the keypads, the button that Board members need to push to Request to Speak on an item has been changed. The new button is the 0/10 (zero-slant-ten) key located at the bottom center of the keypad, labeled “SPEAK.”

1. MINUTES OF THE MAY 23, 2003, BOARD MEETING (APPROVE)

Vice Mayor Hal Ryan (Santee) moved approval of the May 23, 2003, Board meeting minutes, and Deputy Mayor Joe Kellejian (Solana Beach) seconded the motion.

Action: Santee - Solana Beach. A motion and second was made to approve the minutes of the May 23, 2003, Board of Directors meeting. Yes – 16 (weighted vote, 96%). No – 0 (weighted vote, 0%). Abstain – 2 (Carlsbad, Lemon Grove). Absent – La Mesa.

1. ADDITIONS AND DELETIONS

None.

CONSENT ITEMS (3 Through 12)

3. SUMMARY OF JUNE 13, 2003, POLICY DEVELOPMENT BOARD MEETING (APPROVE)

4. DISCUSSIONS AND ACTIONS FROM POLICY ADVISORY COMMITTEES (APPROVE)

A. EXECUTIVE COMMITTEE MEETING (June 13, 2003)

B. TRANSPORTATION COMMITTEE MEETING (June 20, 2003)

C. REGIONAL PLANNING COMMITTEE MEETING (June 6, 2003)

D. BORDERS COMMITTEE MEETING (June 20, 2003) (The Borders Committee did not meet on June 20, 2003. A summary of the June 20, 2003, I-15 Interregional Partnership Policy Committee meeting will be provided for information purposes in the July Board agenda.)

5. LOCAL TECHNICAL ASSISTANCE (LTA) PROJECTS REQUIRING MORE THAN $1,000 OR THREE DAYS STAFF TIME (INFORMATION)

6. PROGRESS REPORT ON TRANSPORTATION PROJECTS (INFORMATION)

7. TRANSIT SERVICE PLANNING POLICY FOR THE CONSOLIDATED AGENCY (APPROVE)

8. FY 2004 TRANSPORTATION DEVELOPMENT ACT (TDA) ALLOCATIONS (Resolutions 2003-43 through 2003-47) (APPROVE)

9. SUBSEQUENT TRANSITION PLAN FOR CONSOLIDATION (SB 1703) (APPROVE)
10. FY 2004 WEIGHTED VOTING FORMULA (INFORMATION)

11. NEW AND UPDATED GENERAL BOARD POLICIES OF THE CONSOLIDATED AGENCY (APPROVE)

12. AMENDMENT TO THE SOURCEPOINT BYLAWS (APPROVE)

Vice Chair Mickey Cafagna (Poway) moved approval of the Consent Items. Councilmember Patricia McCoy (Imperial Beach) seconded the motion.

Action: Poway – Imperial Beach. A motion and second was made to approve Consent Items 3 through 12. Yes – 18. No – 0. Abstain - 0. Absent - 0.

13. PUBLIC COMMENTS/COMMUNICATIONS

Carl Olson, a member of the Automobile Club of Southern California, stated his hope for the Automobile Club to take an active role in promoting the interests of motorists. He expressed concern about a number of Auto Club management positions that he found to be alarming. He asked SANDAG to contact the Auto Club and ask it to work cooperatively on efforts to improve the condition for the motoring public.

Chuck Lungerhausen, a member of the public, commented that SANDAG should go directly to the taxpayers for additional money for public transportation.

Councilmember Jack Feller (Oceanside) thanked everyone who has a policeman in their city who contributed to their need in Oceanside last week. He noted that it was a tremendous outpouring that made him proud to be a citizen of Oceanside and the whole county. He also stated that the California Transportation Foundation awarded SANDAG a “Tranny” Excellence in Transportation award for the Pier View Way Pedestrian Underpass Project in the City of Oceanside. On behalf of the Mayor of Oceanside, Councilmember Feller presented the award to Chair Morrison. Councilmember Feller noted that the Bikeway Underpass has been a great addition to Oceanside’s downtown area. He thanked SANDAG for its contribution to this project.

Deputy Mayor Kellejian (Solana Beach) first wished a happy birthday to Executive Assistant Doree Henry. Then he introduced to the Board Lilit Matevosyan and Tariel Bisharyan, who are Armenian students in a summer study program sponsored by Junior Achievement. Junior Achievement teaches free market and economics. These two students are here to meet with public officials and visit businesses.

Chair Morrison indicated that agenda item No. 17 – Public Hearing: Ordinance CO-03-2 Amending Ordinance Co-87-1 (San Diego Transportation Improvement Program Ordinance And Expenditure Plan) Revising the Expenditure of Transit Funds to Provide Additional Flexibility for Transit Operating Purposes (Second Reading) (Adopt 2/3 Vote) - would be taken out of order and discussed at this time.
17. **PUBLIC HEARING: ORDINANCE CO-03-2 AMENDING ORDINANCE CO-87-1 (SAN DIEGO TRANSPORTATION IMPROVEMENT PROGRAM ORDINANCE AND EXPENDITURE PLAN) REVISING THE EXPENDITURE OF TRANSIT FUNDS TO PROVIDE ADDITIONAL FLEXIBILITY FOR TRANSIT OPERATING PURPOSES (SECOND READING) (ADOPT 2/3 VOTE)**

Councilmember Jim Madaffer (San Diego – B) moved approval of this item.

Deputy Mayor Kellejian (Solana Beach), Chair of SANDAG’s Transportation Committee, reported that this item requires a two-thirds vote of the entire Board, not just those present at today’s meeting. The intent of the ordinance amendment is to provide operators with funding flexibility.

**Public Comment**

Clive Richard, a member of the public, expressed support for the construction of transportation projects, but he was also concerned that modifying the TransNet ordinance was a temporary solution to the ongoing budget problem. He thought that some of the voters may think that these sales tax funds might not have been spent as wisely as they could have been. He said it was his understanding that very little of the original TransNet Ordinance was to be used for operations.

MTDB Vice Chair Rindone stated that authorization for the half-cent sales tax did not envision the number of miles that light rail and bus services have achieved to date. Not only was the purpose of the measure to build and expand the system, but it included a realization that the system must be effectively operated. This is a key component that has led to this action. We cannot rely on one-time, nonrecurring funds for operating purposes. This action will provide flexibility for the leadership to make the operations more efficient. He encouraged the Board’s support of this action.

Chair Morrison asked for clarification that the maker of the motion waived the reading of the ordinance. Councilmember Madaffer agreed with that waiver. Councilmember Patricia McCoy (Imperial Beach) seconded the motion.

**Action:** San Diego–B - Imperial Beach. A motion and second was made to adopt Ordinance CO-03-2 amending Section 4B(2)(a) of the San Diego Transportation Improvement Program Ordinance and Expenditure Plan to reduce the share of the funds made available each year to the North San Diego County Transit Development Board (NCTD) and the San Diego Metropolitan Transit Development Board (MTDB) that must be expended on the rail capital facilities required to support express bus services in the I-15 corridor from 80 percent to 60 percent. Yes – 17 (weighted vote, 96%). No – 1 (San Marcos) (weighted vote, 2%). Abstain – 0 (0%). Absent – 1 (La Mesa) (weighted vote, 2%).
CHAIR’S REPORT

14. ELECTION OF BOARD OFFICERS: REPORT OF THE NOMINATING COMMITTEE (ELECT)

Escondido Mayor Lori Holt Pfeiler, who chaired the SANDAG Nominating Committee, nominated National City Councilman Ron Morrison as Chair and Poway Mayor Mickey Cafagna as Vice Chair of the SANDAG Board of Directors for Fiscal Year 2004. Councilmember Madaffer seconded the motion.

Chair Morrison called for nominations from the floor; none were received, and the nominations were closed.

Chair Morrison stated that the last year has been extremely hectic and will be more so this next year. He is pleased about SANDAG’s accomplishments. He recognized those Board members who held leadership posts - Solana Beach Deputy Mayor Joe Kellejian as Transportation Committee Chair, Del Mar Councilmember Crystal Crawford as Borders Committee Chair, Escondido Mayor Lori Holt Pfeiler as Regional Planning Committee Chair, Chula Vista Councilmember Patty Davis as Chair of the Stakeholders’ Committee and Poway Mayor Mickey Cafagna as SANDAG Vice Chair. Chair Morrison expressed his appreciation to all of the Board members and staff for their efforts to get the work done.

Del Mar Councilmember Crystal Crawford expressed appreciation to those Board members who attended meetings from afar, such as Imperial County Supervisor Victor Carrillo and his alternate, El Centro Councilmember Larry Grogan, as well as Thomas Buckley from Riverside County for the Borders Committee, and the Consul General of Mexico.

Councilmember Guerin (Encinitas) pointed out the historical perspective of the Chair and the Vice Chair of the new regional agency.

Action: Escondido - Imperial Beach. A motion and second was made to elect Ron Morrison (National City) as Chair and Mickey Cafagna (Poway) as Vice Chair for FY 2004. Yes – 18 (weighted vote, 100%). No – 0 (weighted vote, 0%). Abstain – 0 (0%). Absent - 1 (La Mesa).

15. LEGISLATIVE UPDATE: AB 361 (KEHOE) – REGIONAL COMPREHENSIVE PLAN (PENDING)

Vice Chair Cafagna thanked Debra Greenfield, Gary Gallegos, and Ron Morrison for their diligent work with Assemblymember Christine Kehoe and thanked the Assemblymember for her willingness to work cooperatively with the Board on amendments to this bill. He mentioned that he spoke with the Assemblymember last night and she verbally agreed to the proposed amendments. He requested that the Board support these amendments and moved approval of this item.

Vice Chair Cafagna reminded the Board that it had previously voted to oppose this bill unless amended. However, he mentioned to Assemblymember Kehoe that these amendments would be acceptable to the SANDAG Board. This matter would be considered at the California League of Cities’ meeting today and they will be asked to delay action until the bill is amended.
Councilmember Madaffer seconded the motion.
Councilmember Crawford inquired about an amendment related to land use. Staff replied that there was a prohibition on the consolidation agency to have land use authority. However the new regional agency does need land use authority to construct transit projects. The Assemblymember agreed with that, allowing that land use authority for constructing projects was contained in SB 1703.

Mayor Pro Tem Ramona Finnila (Carlsbad) cautioned the Board that there still may be interference on what it is trying to do as the new regional agency.

Councilmember Guerin asked for an explanation of the public vote provision. Staff explained that if there is a bill enacted to change the governance structure and responsibilities of this agency, in order for it to become effective, it must be approved by the voters.

Councilmember Madaffer added his thanks to Assemblymember Kehoe for working with the Board on this bill, and to Mayor Mickey Cafagna and SANDAG Counsel for brokering the deal.

Deputy Mayor Kellejian also expressed his appreciation to the Executive Director for the countless hours he has spent on this issue. He added that if this bill is approved, there are still matters that need to be corrected.

Vice Chair Cafagna clarified that the SANDAG Board is still on record to oppose this bill if it is not amended.

Action: Poway - San Diego - B. A motion and second was made to support AB 361 (Kehoe) if amended. Yes – 18 (weighted vote, 100%). No – 0 (weighted vote, 0%). Abstain – 0 (0%). Absent – 1 (La Mesa).

16. SOUTHERN CALIFORNIA ASSOCIATION OF GOVERNMENTS (SCAG)/SANDAG JOINT MEETING (INFORMATION)

Staff reported that several Board members and staff attended the SCAG/SANDAG joint meeting on May 3, 2003. Topics of discussion included strategic regional plans, interregional transportation work, regional governance, borders, air transportation, and water availability. Officials believe this type of informational exchange was beneficial and decided to hold a joint meeting every six months.

Del Mar Councilmember Crawford stated that this meeting was very beneficial. She noted that Hemet Councilmember Robin Lowe volunteered to assist SANDAG with Assembly Bill 361 (Kehoe).

Escondido Mayor Holt Pfeiler stated that both associations of governments recognized the importance of working cooperatively on transportation issues.

Deputy Mayor Kellejian (Solana Beach) stated that the spirit of cooperation and support on funding will be of great benefit.
REPORTS

18. ANNUAL UPDATE ON THE ACTIVITIES OF THE CRIMINAL JUSTICE RESEARCH DIVISION AND CLEARINGHOUSE (INFORMATION)

Dr. Cindy Burke, Director of the Criminal Justice Research Division, provided an update on the activities and accomplishments of SANDAG’s Criminal Justice Research Division. The report included information on analysis of crime and arrest trends in the San Diego region, and an update on local, state, and federal grant projects such as the Arrestee Drug Abuse Monitoring program funded with a National Institute for Justice grant, evaluation of the effectiveness of an adult literacy program coordinated through the District Attorney’s Office, and a prisoner re-entry program.

19. ANNUAL REPORT ON SECOND ROUND OF WORKSHOPS ON THE REGIONAL COMPREHENSIVE PLAN (RCP) (INFORMATION)

Mayor Holt Pfeiler reported that SANDAG is holding its second set of workshops on the Regional Comprehensive Plan (RCP) from September 4-18, 2003. She noted that the planning directors and stakeholders have been involved in developing the content and format of the workshops, and have reached consensus that the workshops focus on the key planning policies to be included in the RCP. The workshops will generally consist of four main activities: a general overview, a planning framework discussion, “station-based” discussions, and a wrap-up session. Mayor Holt Pfeiler noted that the City of Oceanside brought the most people to the first set of workshops.

Deputy Mayor Joe Kellejian stated that it is important for area councilpersons to attend the workshops, and he asked SANDAG staff to assist with encouraging that attendance. He also suggested that planning staffs from the various cities should attend these workshops.

Mayor Pro Tem Finnila asked if people at the second set of workshops will be provided with the context of what happened at the first set of workshops. Mayor Holt Pfeiler responded that as part of the introductory overview, participants will be provided with the background information.

21. FY 2004 FINAL PROGRAM BUDGET (APPROVE)

Chair Morrison reported that SANDAG has received the January 2003 certified population numbers from the State Department of Finance. This enables the calculation of the TransNet distribution to local agencies. Other budget adjustments have occurred as a result of consolidation. Due to the lack of funding, some projects coming to SANDAG from MTDB have been reduced. In addition, one more staff transfer has been added to the budget. Another important element of the budget is the benefits package for the consolidated agency. Further, the budget includes the Article 4.5 Transportation Development Act (TDA) funds for Consolidated Transportation Service Agency (CTSA), which was previously operated by the Red Cross. He noted that the Ad Hoc Working Group on Transition and the Executive Committee recommended approval of these amendments, which will reduce the total budget by just under $200,000.
Councilmember Madaffer moved approval of the recommended action and Councilmember Crawford seconded the motion.

**Action:** San Diego–B – Del Mar. A motion and second was made to approve the FY 2004 Final Program Budget Amendment. Yes – 17 (weighted vote, 100%). No – 0 (weighted vote, 0%). Abstain – 0. Absent – 1 (La Mesa).

20. **QUANTIFICATION SETTLEMENT AGREEMENT (QSA – WATER TRANSFER) (INFORMATION)**

Hon. Bud Lewis, Director of the San Diego County Water Authority, suggested that the Board members keep themselves up-to-date on the water transfer issues. He introduced Bob Campbell, Executive Assistant to the General Manager of the San Diego County Water Authority.

Mr. Campbell stated that the challenge we face is a reduction in Southern California’s water supply. He noted that it is not a crisis today because of the recent storms in April and May, but that it could be a crisis in future years, especially dry years. He showed the dry-year supplies of water, and pointed out that we have become more reliant on the state water project system. This is a problem because it represents increasing pressure on Northern and Central California water supplies and programs used to replace lost Colorado River water surpluses. A variety of necessary actions are being discussed, and one solution to this problem is the Quantification Settlement Agreement (QSA).

The QSA involves the Metropolitan Water District of Southern California, the San Diego County Water Authority, the Imperial Irrigation District, and the Coachella Valley Water District. It includes eight core, long-term water supply programs, gives California 14 years to implement transfers and other programs to reduce the state’s draw on the Colorado River, resolves long-standing conflicts between the water agencies, quantifies and limits agricultural agencies’ Colorado River water use, water conserved by agricultural agencies moves to urban agencies, and it encompasses dozens of legal documents and agreements among the water agencies. This revised document sets forth the agreement reached between the state and the four agencies involved on March 12, 2003.

Mr. Campbell reviewed the benefits that the QSA would provide to urban Southern California: restoring long-term reliability to Colorado River Aqueduct supplies, opening the door to future transfers and conservation programs, and responsibly addressing environmental concerns. He continued by mentioning that we still need: additional state and other funding commitments for environmental programs, relief from the Fully Protected Species Act, and to address issues/concerns associated with the Salton Sea.

Mayor Corky Smith (San Marcos) asked if it would help if all of the cities and/or SANDAG supported the bills. Mr. Campbell replied that both would be of great help.

Mayor Smith asked if Mr. Campbell would consider presenting this information to individual city councils. Mr. Campbell replied affirmatively.
Mayor Smith inquired about the proposed new pipeline to San Diego County. Mr. Campbell responded that they are trying to avoid the $4 million - $5 million capital investment of that new pipeline by implementing conservation measures. Supervisor Carrillo (Imperial County) indicated that all the parties have to come to agreement. The people of Imperial County are supportive of the water transfer to San Diego County. However, with any transfer of water, mitigation measures need to be addressed. Positive efforts are being made to resolve the outstanding issues.

Councilmember Guerin asked about water conservation measures in San Diego County. Mr. Campbell stated that conservation programs are extremely important in Southern California and CWA, through its conservation programs, has become a leader in California. In addition, there has been an extensive school education program about water conservation.

Councilmember Madaffer expressed his concern about the continuing “war of words” between the water agencies. He questioned the percentage of representation that the region has on the Metropolitan Water District and suggested that the SANDAG Board look into examining the equity of this representation.

Chair Morrison thanked Mr. Campbell for his informative presentation.

ADJOURNMENT – 11:13 a.m.

GARY L. GALLEGOS
Secretary