REGIONAL PLANNING COMMITTEE AGENDA

Friday, June 6, 2003
12 noon - 2 p.m.
SANDAG
401 B Street, 7th Floor Conference Room
San Diego, CA

AGENDA HIGHLIGHTS

- SECOND ROUND OF RCP WORKSHOPS
- RCP SCHEDULE
- HOUSING UPDATE
- ENVIRONMENTAL JUSTICE AND SOCIAL EQUITY

MISSION STATEMENT

The Regional Planning Committee provides oversight for the preparation and implementation of the Regional Comprehensive Plan that is based on
the local general plans and regional plans and addresses interregional issues
with surrounding counties and Mexico. The components of the plan could
include: transportation, housing, environment (shoreline, open space, air,
water quality, habitat), economy, regional infrastructure needs and
financing as well as land use and design components of the regional growth
management strategy. Recommendations of the Committee are forwarded
to the SANDAG Board of Directors for action.

San Diego Association of Governments
401 B Street, Suite 800, San Diego, CA 92101-4231
(619) 595-5300  Fax (619) 595-5305
www.sandag.org
Welcome to SANDAG! Members of the public may speak to the Regional Planning Committee on any item at the time the Committee is considering the item. Please complete a Speaker's Slip which is located in the rear of the room and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications. Speakers are limited to three minutes. The Regional Planning Committee may take action on any item appearing on the agenda.

This agenda and related staff reports can be accessed at www.sandag.org/rcp under Regional Planning Committee on SANDAG’s Web site. Public comments regarding the agenda can be forwarded to SANDAG via the e-mail comment form also available on the Web site. E-mail comments should be received no later than noon, two days prior to the Regional Planning Committee meeting.

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Phone 1-800-COMMUTE or see www.sdcommute.com for route information.
The Regional Planning Committee may take action on any item appearing on this agenda.
Staff Contact: Carolina Gregor, (619) 595-5399; cgr@sandag.org

<table>
<thead>
<tr>
<th>ITEM #</th>
<th>ACTION</th>
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<tbody>
<tr>
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<td>CONSENT ITEMS (ITEMS 1-3)</td>
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<td>The Regional Planning Committee will take action on the consent agenda without further discussion and with one vote unless an item is pulled by a Committee member or by a member of the public for comment.</td>
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<td>+1.</td>
<td>ACTIONS FROM APRIL 4, 2003 REGIONAL PLANNING COMMITTEE MEETING (pp. 5-8) INFORMATION</td>
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<td>+2.</td>
<td>BOARD REPORT ON REGIONAL COMPREHENSIVE PLAN (RCP) WORKSHOPS FROM MAY 23, 2003 MEETING (Carolina Gregor) (pp. 9-11) INFORMATION</td>
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<td>Attached is a report on the second round of RCP Workshops that was presented to the SANDAG Board of Directors on May 23, 2003.</td>
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<td>BOARD REPORT ON DRAFT REGIONAL ENERGY STRATEGY (Nan Valerio) (pp. 12-15) INFORMATION</td>
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<td>At its May 23, 2003 Meeting, the SANDAG Board of Directors accepted for distribution the Draft Regional Energy Strategy, entitled Energy 2030 – Strategy and Actions. Attached is the Board report. The Energy component of the RCP will build upon the Regional Energy Strategy.</td>
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<td>PUBLIC COMMENTS AND COMMUNICATIONS</td>
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<td>Members of the public will have the opportunity to address the Regional Planning Committee on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each.</td>
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REPORTS

| +5.   | SECOND ROUND OF RCP WORKSHOPS (Hon. Lori Holt Pfeiler, Chair of Regional Planning Committee, and Janet Fairbanks, Staff) (pp. 16-17) DISCUSSION |
|       | Based on input received by the Regional Planning Committee, the SANDAG Board of Directors, and the Regional Planning Stakeholders and Technical Working Groups, SANDAG is continuing to work on the content of the second round of RCP workshops, which will focus on urban form and infrastructure. The workshops will be held this July. The Committee is requested to provide additional direction, and to encourage elected officials and constituents from their jurisdictions to attend and participate. |
4

ITEM # ACTION

+ 6. RCP WORK PROGRAM SCHEDULE (Hon. Lori Holt Pfeiler, Chair, and Carolina Gregor, Staff) (pp. 18-20) ACTION

Attached for the Committee’s discussion and comment is a work program schedule for the RCP. The work program calls for a draft RCP by December 2003, and a final RCP by June 2004.

+ 7. REGIONAL HOUSING ISSUES (Susan Baldwin) (pp. 21-22) DISCUSSION

Staff will update the Committee on SANDAG’s work on housing issues and ask for policy direction on key issues that will be addressed in the Housing Chapter of the RCP.

+ 8. UPDATE ON ENVIRONMENTAL JUSTICE AND SOCIAL EQUITY (EJ / SE) STRATEGY (Rebecca Davis) (pp. 23-26) DISCUSSION

The SANDAG Board will discuss Environmental Justice and Social Equity at its July 11, 2003 Policy Development Board meeting. The Regional Planning Committee is asked to help define key questions that should be asked at that meeting.

9. ADJOURNMENT AND NEXT MEETING INFORMATION

Due to the July 4 holiday, the next Regional Planning Committee meeting is scheduled for Friday, July 11, 2003, from 12 noon to 2:00 p.m. immediately following the Board Policy Meeting. Committee members are encouraged to attend the Board Policy Meeting in addition to the Regional Planning Committee meeting.

+ next to an agenda item indicates an attachment
The Regional Planning Committee meeting was held at the Scripps Institution of Oceanography (SIO) in conjunction with the Regional Workbench Consortium (RWBC). The meeting was called to order by Committee Chair Lori Holt Pfeiler (North County Inland). Committee members and alternates in attendance were Patty Davis (South County), Jack Feller (North County Coastal), Jim Madaffer (City of San Diego), Ron Roberts (County of San Diego), Judy Ritter (North County Inland), Patricia McCoy (South County), Maggie Houlihan (North County Coastal), and Jerry Jones (East County). Ex-Officio members in attendance were Gene Pound (Caltrans), Leon Williams (Metropolitan Transit Development Board), David Druker (North County Transit District), Bill Chopyk (San Diego Unified Port District), Gail Goldberg (Regional Planning Technical Working Group), and Carol Bonomo (Regional Planning Stakeholders Working Group). Steve Erie, Director of the Urban Studies and Planning Program at UCSD, and Keith Pezzoli, leader of the RWBC, Urban Studies Professor at UCSD, and member of SANDAG’s Stakeholders Working Group, also were in attendance. (Dr. Pezzoli was the person that invited the Regional Planning Committee to the SIO on behalf of the Regional Workbench Consortium and coordinated the details to make the meeting happen.)

CONSENT ITEMS

1. ACTIONS FROM APRIL 4, 2003 REGIONAL PLANNING MEETING (INFORMATION)

2. REPORT ON REGIONAL COMPREHENSIVE PLAN (RCP) FROM APRIL 25, 2003 BOARD MEETING (INFORMATION)

3. WATER QUALITY COMPONENT OF RCP (INFORMATION)

Action: The consent agenda was approved.

4. PUBLIC COMMENTS AND COMMUNICATIONS

Residents from Oceanside spoke about sidewalk and school children safety in Oceanside and Carlsbad, pointing out that blockades and gates in both Carlsbad and Oceanside are blocking school children's access to local schools, causing the children to either have to climb over the blockades or fences to walk to school, walk along streets such as College Blvd. that have traffic loads of over 30,000 vehicles per day, or have their parents drive them longer distances to get there. The speakers also indicated that due to budget constraints, bus services in those same areas will not be provided next year.
5. VISION AND URBAN FORM ITEMS

a. "100 Year Sustainable Vision for the San Diego-Tijuana Region" Prepared by Gas Technology Institute, the San Diego Regional Energy Office (REO), and PDC Planning (INFORMATION/DISCUSSION)

Before this item started, the Regional Planning Committee viewed a Solid Terrain Model of the greater Southern California / Northern Baja California region. The solid terrain model is a combination of flat maps, satellite and aerial imagery, and 3-D physical terrain models that provides a bird's eye view of the whole area.

John Ruggieri of Project Design Consultants (PDC) then provided an overview of the "100 Year Sustainable Vision for the San Diego-Tijuana Region," a proposal developed by the Gas Technology Institute, PDC Planning, and the REO that has been selected to represent the United States at the International Competition on Sustainable Urban Systems Design, taking place in Japan this summer.

The proposal creates a binational vision of our border region in the next 100 years. It proposes innovative solutions to address global warming, integrating land use, energy, water, and transportation into a systems perspective. Global warming is a serious problem – greenhouse gas emissions have increased by 33% since the industrial revolution, causing temperature increases and rising tides. The goals of the competition are to explore integrated approaches to reduce dependence on fossil fuels and increase sustainability.

The proposal puts forth a vision for the region in 100 years in a way that conserves our resources and integrates our borders. The proposal estimates that the San Diego region will have between 4.5 and 6.5 million people by 2103, and that the Tijuana / Tecate region will have 11-12 million people within that time period, for a total of 15-20 million people on both sides of the border in 100 years. The proposal examines where growth should occur, and how that growth is served, especially with regard to increasing energy needs. Four major growth zones are proposed: Escondido, Sorrento Mesa / UTC, Downtown San Diego, and an International Border Zone. Each zone would include about 4 million people, integrating land use and transportation. Zones would be connected by a 4-tiered premiere mobility system, consisting of an interregional rapid transit system extending beyond Ensenada; a regional rapid transit system linking the four zones; a local express system akin to an automated guided tram system; and a local transit system from neighborhoods to village centers. The proposal assumes that the energy of the next century will be renewable and that technological advancements in water and energy will result in significant reductions in per capita energy and water consumption.

Mr. Ruggieri suggested that the proposal is significant in that it points out the need to look at planning from a longer-term perspective, allowing us to achieve better integration of our systems, with greater binational dialogue, and it highlights the need to develop regional sustainability criteria and embed them into long-term policies.

Comments by Committee members included:

- This is a thought-provoking discussion. The State Air Resources Board is pursuing hydrogen-based technology for buses and cars. In 100 years, we could be further along than the proposal suggests.
- The proposal rests on preserving our habitats and protecting our limited resources.
- Like the concept of the four urban regions, complimented by the non-urban backcountry.
b. Urban Form Options for the RCP (RECOMMENDATION)

At its last meeting, the Regional Planning Committee accepted a revised version of the regional vision and core values. The RCP will need to translate that vision and core values into a preferred regional urban form. The Urban Form chapter will focus on how the region uses its land, from both a spatial and an urban design aspect. The Urban Form chapter will identify where future housing and employment growth should and should not be focused in the region from a sustainability perspective, in the context of habitat preserves, transportation networks, and other infrastructure systems. This will assist with the process of determining and allocating the region's housing needs. The chapter also will serve as the basis for prioritizing infrastructure investments that will be included in the Integrated Regional Infrastructure Strategy (IRIS).

The second round of RCP Workshops will focus on urban form. The Regional Planning Committee was requested to discuss the proposed guiding principles for urban form and potential alternative urban form scenarios, and make a recommendation on the second round of RCP workshops to the SANDAG Board of Directors.

Comments included:

- The level of information provided at the workshops has to be adequate in order to result in a productive discussion.
- People are afraid of density. We need to provide images of livable, pleasant places, examples of dense projects that work well. Staff responded that a visual preference survey could be presented at the workshops in conjunction with the urban form discussion.
- Individual jurisdictions need to be informed of the workshops and of their purpose.
- With regard to the proposed urban form guiding principles, the positive aspects of what a city "is" are missing. The principles need to include a broader perspective (education, culture, recreation, economy), and they need to be reworded to be more positive.
- We need to provide incentives, versus restrictions, for housing. Some of the principles are contradictory - for example, reducing land use consumption, and increasing housing supply.
- The public's general consensus is that density has negative connotations. People know why they shouldn't have densities in their own communities. The urban form exercise might result in people allocating densities to other areas. The concern is that then we are stuck with that.
- How do we keep employers here? The principles need to reflect jobs and the economy.
- We need to provide more jobs where we have a lot of housing.
- We need to provide more housing where we have a lot of jobs. For example, at the Grantville Trolley Station in San Diego, we need more housing. We have a large concentration of jobs there.
- We have to ask people what density means to them, and where they would put it in their own communities.

Action: The Committee directed staff to proceed with a second round of RCP Workshops focused on urban form.
6. LINKING PLANNING AND POLICY-MAKING TO SCIENCE AND TECHNOLOGY
(INFORMATION/DISCUSSION)

This portion of the meeting was held at the SIO Visualization Center, which enables the display and integration of data sets for interdisciplinary research across many fields. The purpose of this portion of the meeting was to introduce innovative, cutting edge information and visualization technologies currently being developed by the Regional Workbench Consortium, and to explore how they might be applied to the preparation of the RCP.

As an introductory activity, the Regional Planning Committee was presented with a "fly through" of the Lake Tahoe Basin, showing multiple topographic layers of the Basin and surrounding areas from a 3-D perspective. Next, the Committee was presented with the 3-D Regional Canvass for the San Diego / Tijuana region, showing the watersheds, fault lines, mountaintops, dams, estuaries, reservoirs, deserts, coastlines, canyons, bluffs, and other physical features of the binational region.

The next activity was a demonstration of online interactive mapping capabilities currently being developed related to a variety of quality of life indicators and cross-border demographic and health information. For example, demographic data such as affordable housing can be queried and displayed upon other demographic variables, such as income, farmworkers, disabled, seniors, etc. Data layers can be interchanged, and integrated as necessary. These tools can assist in analysis, especially as related to environmental justice and social equity.

The final activity consisted of demonstrating the Accessible Visualization Project. This exercise provided a bird's eye view of the Tijuana River Watershed, with "quick time" panoramas of certain features, such as snapshots of the border fence along the U.S./Mexico border. Committee members also were shown an infrared image land use history of our border region, showing vegetation levels and extent of development through infrared images in 1976, 1989, and 1999.

Keith Pezzoli concluded by re-emphasizing that this region has an unparalleled talent in terms of technology and visualization, and that we can bundle these tools to help us solve land use and environmental issues, and to involve students in the learning process. He recognized the Center for U.S. Mexican Studies for their involvement, and thanked the Regional Planning Committee for coming to the SIO to hear about these innovative efforts to link planning and policy-making to science and technology.

7. ADJOURNMENT AND UPCOMING MEETING (INFORMATION)

The next Regional Planning Committee meeting will be held on Friday, June 6, 2003 from 12 noon to 2 p.m. at SANDAG.

GARY L. GALLEGOS
Executive Director
ROUND 2 OF REGIONAL COMPREHENSIVE PLAN WORKSHOPS – FOCUS ON URBAN FORM SCENARIOS

Earlier this year, SANDAG held its first round of public workshops on the Regional Comprehensive Plan (RCP). The workshops focused on obtaining public input on the regional vision and core values, and on actions that could be included in the various RCP chapters. The feedback received from the workshops has been incorporated into a revised regional vision and core values accepted by the Regional Planning Committee (Attachment 1), which now provide the overall direction for the RCP. The RCP will need to translate that vision and core values into a preferred regional urban form.

SANDAG will be hosting a second round of RCP Workshops this July, focusing on urban form. The objective of the workshops is to receive public input from throughout the region on how our region should use its land and what our communities could look like in the next 30 to 50 years, and beyond. These topics are critical in determining where we make major regional infrastructure investments. The possibility of partnering on the workshops will be considered.

It is anticipated that the workshops will consist of three main activities: a slideshow of various types of development that illustrate how the vision and core values can be achieved, a discussion of regional urban form patterns, and a mapping exercise. The collective input will then be used to develop alternative urban form scenarios. Those scenarios will be tested against the vision and core values to see how they perform in comparison to one another against performance measures derived from the regional vision and core values.

The Regional Planning Committee, its Technical and Stakeholders Working Groups, and the Board of Directors will then be presented with the alternative scenarios and asked to determine which one should be included in the RCP as the preferred urban form alternative. The preferred urban form scenario will assist with the process of determining and allocating the region's housing needs, and as the basis for prioritizing infrastructure investments included in the Integrated Regional Infrastructure Strategy (IRIS).

Workshop Dates

Workshops are being scheduled for mid-to late-July in the North County Coastal, North County Inland, Central, South Bay, and East County areas. Residents from unincorporated communities will be encouraged to attend the workshop location nearest to their community.

Workshop flyers and invitations will be mailed once all workshop dates are confirmed. Board members are encouraged to attend, and to invite members of their communities and interested parties. The workshops will be designed to be interactive to obtain maximum public input.

Vision, Core Values, and Urban Form

The regional vision and core values build upon smart growth and sustainability, striving to reach a balance between economic prosperity, environmental quality, and social equity. The vision and core values will serve as the basis for formulating and evaluating alternative urban form scenarios.
Based upon public input, the revised regional vision has been reworded as follows:

"Preserve and enhance the San Diego region’s unique features – its vibrant and culturally-diverse communities, its beaches, deserts, mountains, lagoons, bluffs, and canyons, and its international setting – and promote sustainability, economic prosperity, and an outstanding quality of life for everyone."

The Urban Form chapter will be a central component of the RCP. It will focus on how the region uses its land, from both a spatial aspect (where our existing and future major residential areas, employment centers, habitat preserves, educational facilities, etc. are located, and at what intensities), as well as an urban design aspect (how development projects are designed – friendly toward pedestrians and bikes, supportive of public transit opportunities, preventing crime, etc.).

Based upon the results of the urban form alternatives exercise and analysis initiated at the second round of RCP workshops, the Urban Form chapter will identify where future housing and employment growth should and should not be focused in the region from a sustainability perspective, in the context of habitat preserves, transportation networks, and other infrastructure systems. This will assist with the process of determining and allocating the region's housing needs. The chapter also will serve as the basis for prioritizing infrastructure investments that will be included in the IRIS, and could include the criteria to allocate transportation incentive funding to jurisdictions that implement smart growth.

Background

Last year, the SANDAG Board accepted a preliminary 2030 Cities/County Forecast for planning purposes, and specifically for the preparation of MOBILITY 2030, the current Regional Transportation Plan.
REVISED REGIONAL VISION AND CORE VALUES

At its April 4, 2003 meeting, the Regional Planning Committee accepted the following revised regional vision and core values for incorporation into the draft RCP. The vision and core values set the context for our region’s livability and quality of life through sustainability -- a balance between economic prosperity, the preservation of environmental quality, and improved social equity.

PROPOSED REVISED VISION

"Preserve and enhance the San Diego region's unique features – its vibrant and culturally-diverse communities, its beaches, deserts, mountains, lagoons, bluffs, and canyons, and its international setting – and promote sustainability, economic prosperity, and an outstanding quality of life for everyone."

PROPOSED REVISED CORE VALUES

(Not in Priority Order)

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<th>Livable Neighborhoods: Create livable, walkable, safe, and healthy neighborhoods that include a mix of housing, parks, schools, jobs, health care facilities, and shopping opportunities, emphasizing redevelopment and infill in urban areas along transit corridors. Provide a variety of housing and transportation choices at various price ranges. Preserve and maintain our open spaces and agricultural areas.</th>
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<td>More Housing Choices: Provide more opportunities for apartments, condominiums, and single-family homes in all price ranges and closer to jobs and transit.</td>
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<td>Jobs and Educated Work Force: Attract and retain a variety of jobs with competitive wages that contribute to a robust economy with secure, balanced jobs, and educate the local workforce to meet the demand for these jobs. Locate new jobs in housing-rich areas and locate new housing in job-rich areas to secure a better balance between jobs, housing, and our transportation systems.</td>
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<td>Healthy Environment: Strive for a sustainable region. Promote healthy ecosystems and a healthy built environment. Ensure clean water, air, soils, water bodies, and coastlines. Protect our open space and habitat conservation systems, and preserve our natural topography.</td>
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<td>More Transportation Choices: Provide a transportation system that better links our jobs, homes, and other major activity centers; ensures more transit, walking, and biking opportunities; efficiently transports people and goods; and provides effective transportation options for people of all ages and abilities.</td>
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<td>Cultural Diversity and Resources: Maintain the uniqueness of the region as an international border community, embracing ethnic and cultural diversity and promoting a wide variety of cultural resources.</td>
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<td>Citizen Participation in the Planning Process: Promote broader participation in the planning process and the allocation of resources.</td>
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<td>Infrastructure Systems that Work: Provide infrastructure systems in both existing and new communities that work for all residents in the region. Strive for energy self-sufficiency.</td>
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<td>Schools as Community Assets: Provide good, safe schools for our children that provide a quality education and can serve as focal points for our neighborhoods.</td>
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<td>Water Availability: Ensure a diverse water supply that meets the region's present and future water needs, respects the environment, and emphasizes water conservation and re-use.</td>
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<td>Fiscal Responsibility: Institute a fiscal structure that provides an equitable distribution of burdens and benefits, promotes efficiency of resource use, and provides clear incentives for achieving plan goals.</td>
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<td>Intergovernmental Coordination: Enhance planning and coordination among local jurisdictions within the region, and with our local school districts, our Native American Tribal governments, our neighboring counties, Mexico, and our military communities.</td>
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ENERGY PLANS

B. DRAFT REGIONAL ENERGY STRATEGY: ENERGY 2030 – STRATEGY AND ACTIONS

Introduction

The San Diego Association of Governments (SANDAG) contracted with the San Diego Regional Energy Office (SDREO) to develop the Regional Energy Strategy (RES). This strategy is intended to become the Energy Element of the Regional Comprehensive Plan. The SDREO created the “Regional Energy Policy Advisory Council” (REPAC), which includes SANDAG representation, to assist in the Strategy’s development and secure the input of key interest groups. The membership of REPAC is listed in Attachment 1.

At its May 8, 2003 meeting, the REPAC approved a Draft Regional Energy Strategy and Actions, recommended that SANDAG distribute the Strategy and Actions for a 30-day public review period, and subsequently approve a Final Regional Energy Strategy. The SANDAG Board will be asked to take action on the RES in July.

The SDREO and REPAC also anticipate forwarding a proposal regarding how the Strategy and Actions should be implemented (e.g., which organizations carry out the actions) at SANDAG’s July meeting. These issues are being presented in two parts in order to develop an understanding and basic agreement on what should be done before deciding on who should do it. Action on how the Strategy and Actions should be implemented is scheduled for Board action in September.

Recommendation

It is the recommendation of the Regional Energy Policy Advisory Council (REPAC) and my recommendation that the Board of Directors accept the Draft Regional Energy Strategy for distribution and public review.

Discussion

Energy 2030

The Draft Regional Energy Strategy sets out a vision of the way the region’s energy system should look in the year 2030, and provides a roadmap that shows how to get from here to there. The Draft RES contains goals, objectives, and guiding principles and a detailed set of actions for implementation. Implementation of the plan will make the region’s energy more affordable, more reliable, and cleaner. Successful implementation also will have a significant positive impact on the regional economy by substantially reducing the billions of dollars that flow from the San Diego region to outside energy suppliers.

For example, the Draft RES aims for an energy future in 2030 where 75% of the region’s peak electric demand is generated within the region, as compared with 58% today. While the overall strategy in the RES makes the best use of the energy industry’s expertise and assets, both inside and outside the region, it would result in less influence over our energy
future by unpredictable market forces and by fluctuating state and federal regulatory practices.

The Draft RES goals include the following.

Public Policy:

**Goal 1.** Achieve and represent regional consensus on energy issues at the state and federal levels.

Electricity Supply and Infrastructure Capacity:

**Goal 2.** Maintain and improve our in-basin generation by achieving and maintaining capacity to generate 65% of summer peak demand with in-county generation by 2010 and 75% by 2020.

**Goal 3A.** Increase the total electricity supply from renewable resources to 15% by 2010, 25% by 2020, and 40% by 2030.

**Goal 3B.** Of these renewable resources, achieve 50% of total renewable resources from resources located within the county.

**Goal 4.** Increase the total contribution of clean distributed generation resources (non-renewable) to 12% by 2010, 18% by 2020, and 30% of peak demand by 2030.

**Goal 5.** Increase the transmission system capacity as necessary to maintain required reliability and to promote better access to renewable resources and competitively-priced supply.

Electricity Demand:

**Goal 6.** Reduce per capita electricity peak demand and per capita electricity consumption back to 1980 levels.

Natural Gas Supply, Infrastructure Capacity, and Costs:

**Goal 7.** Develop policies to insure an adequate, secure, and reasonably priced supply of natural gas to the region.

**Goal 8.** Reduce regional natural gas per capita consumption by 5% in 2010, 10% by 2020, and 15% by 2030.

Transportation Energy Supply and Demand:

**Goal 9.** Complete a transportation energy study by June 2004 to evaluate the potential savings through more efficient use of transportation technology and fuels.

The Executive Summary of the Draft RES is Attachment 2. The full Draft Document is on the SDREO Web site at www.sandiegoenergy.org. It also is available from the SANDAG Public Information Office. Comments on the Regional Energy Strategy are due to SANDAG by June 30, 2003.

Background Reports

The two main pieces of information that provide the basis of the Regional Energy Strategy are the Regional Energy Infrastructure Study (REIS) and a report on Energy Issues in the California-Baja California Binational Region. The REIS was prepared by a team led by SDREO (including the City of San Diego, the County of San Diego, the Port of San Diego, the County Water Authority, and UCAN) and its consultant, SAIC. The Binational Energy Report was prepared by the San Diego State University Foundation under contract to SANDAG, with input by SANDAG’s Borders Committee.

The two reports are being coordinated so that they can be integrated in the Regional Energy Strategy, which is primarily a policy document. An important note is that the RES effort is focusing on non-transportation energy issues. Transportation energy issues are scheduled to be addressed in the next phase of SDREO’s energy planning work for SANDAG.

Over the past six months, the key facts and issues in the REIS and Binational Energy Report were reviewed by the Borders Committee, the Regional Planning Committee, and the SANDAG Board.
Energy Forum

As an early action item, the Borders Committee recommended, and the Board has authorized, the formation of a Binational Energy Forum, as proposed in the Binational Energy Report. The Forum has met three times and the participants are enthusiastic about its potential.

SDG&E Resource Plan

Another important information source for the Regional Energy Strategy is SDG&E’s 20-year Electric Resource Plan, Report #13-A on this Agenda.

SDREO and SDG&E worked cooperatively in preparing both the Regional Energy Strategy and the 20-year Electric Resource Plan. There are some differences in emphasis. The Regional Energy Strategy recommends that the region be more proactive in balancing its energy supply by instituting more energy conservation, renewable resources and in-region energy production than does the 20-year Electric Resource Plan.

GARY L. GALLEGOS
Executive Director

Attachments/Enclosure

Key Staff Contacts: Irene Stillings, SDREO, 858-244-1177, ist@sdenergy.org; Nan Valerio, SANDAG, 619-595-5365, nva@sandag.org

No Budget Impact

The full Draft Document is on the SDREO website at www.sandiegoenergy.org. A hard copy of the document can be obtained by calling SANDAG’s Public Information Office at (619) 595-5347.
The Regional Energy Strategy was prepared with the advice and assistance of the Regional Energy Policy Advisory Council (REPAC). The REPAC was appointed by SANDAG. The voting members and their regional designations are as follows.

John Moot, Chair  
San Diego Regional Energy Office

Jim Callaghan, Vic Chair  
Qualcomm, Large Business

Hon. Diane Jacob  
Board of Supervisors, County of San Diego

Hon. Michael Zucchet  
City of San Diego

Hon. Jerome Stocks  
City of Encinitas, SANDAG North County Coastal

Hon. Lee Thibadeau  
City of San Marcos, SANDAG North County Inland

Hon. Mary Salas  
City of Chula Vista, SANDAG South County

Hon. Jerry Jones  
City of Lemon Grove, SANDAG East County

Scott Willett  
San Diego County Water Authority

Bill Hall  
San Diego Port District

Michael Shames  
Utility Consumer Action Network

Steve Zolezzi  
Restaurant & Beverage Association, Small Business

Dr. Alan Sweedler  
San Diego State University, Academia
SECOND ROUND OF RCP WORKSHOPS

At their last several meetings, the Regional Planning Committee and its Working Groups have held preliminary discussions on the second round of the Regional Comprehensive Plan Workshops, which will focus on urban form in relation to the draft regional vision and core values.

On May 23, the SANDAG Board of Directors also discussed this item. A letter from the County of San Diego was distributed at the Board meeting, expressing concern over the content of the workshops in relation to existing general plan update efforts, and requesting additional opportunities for input. The Board directed staff to proceed with the workshops in July, as planned, but to work with the Technical Working Group to refine their content and report back to the SANDAG Board at its June meeting. Staff will work with the Technical Working Group and the Stakeholders Working Group on the workshop content and report to the Board in June on the results.

The workshops will be held on the following dates this July. Weekday workshops will be held from 6 – 9 p.m. and Saturday workshops will be held from 9 a.m. – 12 noon.

- North County Inland: Tuesday, July 15, 2003, San Marcos Community Center
- Central San Diego: Saturday, July 19, 2003, SDSU, East Commons (An optional tour of the new light rail station at SDSU will be offered immediately before the workshop from 8:15 – 8:45 a.m.)
- North County Coastal: Saturday, July 26, 2003 Encinitas Community Center
- South County: Monday, July 28, 2003, National City Community Building
- East County: Wednesday, July 30, 2003, El Cajon Community Center

SANDAG is seeking direct involvement and participation by the cities and the County at the workshops. As a result, it is requested that Regional Planning Committee members and local planning directors, city managers, and the CAO reserve the workshop dates in their subregion on their calendars and encourage community members to attend the workshops.

Additionally, on Thursday, June 12, 2003 from 8:00 to 9:30 a.m. at SANDAG, a partnership kick-off breakfast will be held to invite local jurisdictions and stakeholders to co-sponsor the RCP workshops with SANDAG. Regional Planning Committee members, elected officials and staffs from the cities and the County, and members of the Stakeholders Working Group are invited to attend. The breakfast will be sponsored by the San Diego Regional Economic Development Corporation, which serves as a member of the Stakeholders Working Group. At the breakfast, the purpose and the content of the workshops will be discussed and partners will be solicited. Increasing the number of jurisdictions, agencies, and organizations co-sponsoring the workshops will increase attendance at the workshops and result in greater participation in the overall preparation of the RCP.
Potential Approach to Workshop Content

The following potential approach to the workshops is being considered and will be refined in subsequent meetings with members of the Technical and Stakeholders Working Groups:

- **Introductory Remarks** – What are the planning roles and responsibilities of local jurisdictions and SANDAG; what are the connections between land use and transportation and local and regional plans and policies; what is the RCP and why do we need one; how does the RCP differ from and strengthen local plans; and overview of the draft regional vision and core values resulting from the first round of RCP Workshops.

- **Power Point Presentation** - Explain what urban form is; illustrate differences between urban, suburban, rural, and mixed use types of land uses; show local examples of different densities - illustrate that it is design that matters, not just units per acre; and show slides that illustrate the “packages” described below. Talk about the importance of providing housing choices and the relationship to affordability; explain that growth will occur, planned for or not; show future transit options and examples of jobs/ housing accessibility, and discuss how the slides illustrate aspects of the regional vision and core values.

- **Mapping Exercise** – Break out workshop participants into groups of 8 – 10 people per table. Engage workshop participants in a mapping exercise to consider approaches to strengthen transportation and land use planning at the regional and subregional levels. In short, each table will be asked to consider “what should the region look like and feel like in the future?” The objective of the exercise is to match transportation and land use by spatially distributing 50 year’s worth of growth somewhere within the region. In addition to the resource maps around the room, each table will have a birds-eye map of the entire region, at a scale of 1 inch to 1 mile, that shows (1) satellite imagery of what’s on the ground today, (2) the areas of the region that are constrained from development, and (3) the major transit lines in the adopted Regional Transit Vision. Participants will use chips or stickers that represent different “packages” of housing and jobs within a square mile area (1 square inch). For example, an Urban Center chip may represent 20,000 households and 30,000 jobs, and a Rural Town chip may represent 1,000 households and 100 jobs. There will be 4-7 different “packages.” Participants can also add new roads and freeways and/or change major transit routes. The chips are placed on a clear plastic overlay. At the end of the exercise, the chips will be secured, and the overlays collected for analysis.

After the workshops are completed, staff will begin the analysis. From the maps prepared by each table at each of the workshops (for a total of 50 or so maps), staff anticipates identifying 2-3 common urban form patterns or configurations which can be simulated in the GIS, the forecast and transportation models. Outcome measures will be compared against each other and against the Final 2030 Cities/County Forecast (which reflects existing policies), and how well they relate to the draft regional vision and core values. In October, staff will ask the Regional Planning Committee and the SANDAG Board to select a preferred urban form alternative for the draft RCP.

Staff will continue to work with the Technical and Stakeholders Working Groups to refine the content of the workshops throughout June of this year, and will report to the SANDAG Board in late June on the results of the dialogue. Additionally, SANDAG will engage the city managers and the CAO in early July, and will report back to the Regional Planning Committee at its July 11th meeting, before the first workshop, which is scheduled for Tuesday, July 15, 2003.

The Committee’s discussion is requested.
RCP WORK PROGRAM SCHEDULE

The Board of Directors has called for completion of a draft Regional Comprehensive Plan by December 2003 and a final RCP by June 2004 in order to coordinate the TransNet Extension efforts within the broader context of a regional plan. In order to meet these deadlines, it is proposed that the RCP consist of two “tiers,” as follows:

- Tier 1: Urban Form, Transportation, Housing, Healthy Ecosystems (focus on habitat), Borders, Integrated Regional Infrastructure Strategy (IRIS), and Environmental Justice / Social Equity.

The "Tier 1" items will be taken to the SANDAG Board this summer and fall. Staff is beginning to draft the individual chapters in order to determine where additional information needs to be gathered, begin integrating the chapters and topics, and allow enough time for the integration of public input and the environmental justice and social equity work. As a result, the following items are proposed to be presented to the SANDAG Board over the remainder of this calendar year. These items would be discussed with the Regional Planning Committee and the Working Groups on an as needed basis before they are presented to the SANDAG Board of Directors.

Proposed RCP Items for the SANDAG Board of Directors and Other General RCP Activities for Calendar Year 2003

<table>
<thead>
<tr>
<th>Timeframe</th>
<th>Board Items - Policy Meetings (2nd Friday of Month)</th>
<th>Board Items - Business Meetings (4th Friday of Month)</th>
<th>Other General Activities</th>
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<tbody>
<tr>
<td>June 2003</td>
<td>• Fiscal Reform</td>
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<td>• Drafting of All Chapters</td>
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<td>• Preparatory Work on Second Round of RCP Workshops</td>
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<td>• Develop Performance Measures to test Alternative Urban Form Scenarios</td>
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<td>• Begin work on environmental documentation process</td>
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<td>July</td>
<td>• Environmental Justice / Social Equity (EJ / SE)</td>
<td>• Integrated Regional Infrastructure Strategy (IRIS) - Tentative</td>
<td>• RCP Workshops on Urban Form and Infrastructure</td>
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<td>• Integrated Regional Infrastructure Strategy (IRIS)</td>
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<td>• Work on self-certification goals</td>
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<tr>
<td>Timeframe</td>
<td>Board Items – Policy Meetings (2nd Friday of Month)</td>
<td>Board Items – Business Meetings (4th Friday of Month)</td>
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<td>August</td>
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<td>▪ Develop Alternative Urban Form Scenarios based on Workshops</td>
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<td>▪ Perform simulations and model runs of Urban Form Scenarios</td>
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<td>▪ Integrate results of workshops, environmental justice outreach, and public comments into RCP</td>
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<tr>
<td>September</td>
<td>▪ Summary of Second Round of Subregional Workshops</td>
<td>▪ Draft Urban Form Chapter /Urban Form Alternatives and Performance Measures</td>
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<td></td>
<td>▪ Preliminary Discussion on Urban Form Alternatives</td>
<td>▪ Draft Healthy Ecosystems Chapter (focus on Habitat)</td>
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<td>▪ (Based on General Concepts discussed at Second Round of RCP Workshops)</td>
<td>▪ Draft Environmental Justice/Social Equity Chapter</td>
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<td></td>
<td>▪ IRIS</td>
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<td>▪ Continue simulations and model runs of Urban Form Scenarios</td>
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<td>▪ Work on Regional Housing Needs Determination / Allocation</td>
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<td>▪ Continue integrating public input into RCP</td>
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<td>October</td>
<td>▪ Draft Housing Chapter</td>
<td>▪ Select Preferred Urban Form Alternative</td>
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<td>▪ IRIS – Financing Options</td>
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<td>▪ Draft Transportation Chapter</td>
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<td>▪ Draft Borders Chapter</td>
<td>▪ Continue simulations and model runs of Urban Form Scenarios</td>
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<td>▪ Continue integrating public input into RCP</td>
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<td>November</td>
<td>▪ General RCP Goals, Objectives, and Policies</td>
<td>▪ Continue writing and integrating chapters and financing work</td>
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<td></td>
<td>▪ Outline of RCP</td>
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<td>▪ Continue writing and integrating chapters and financing work</td>
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<tr>
<td>December</td>
<td>▪ Draft RCP</td>
<td>▪ Draft Regional Housing Needs Determination / Allocation and Self-Certification Goals</td>
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<td>2003</td>
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<td>▪ Continue writing and integrating chapters and financing work</td>
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### Decision-Making Context

SANDAG’s Regional Planning Committee provides oversight for the preparation of the RCP. The Regional Planning Committee receives recommendations from two Working Groups: the Regional Planning Technical Working Group (the region’s planning and community development directors), and the Regional Planning Stakeholders Working Group (stakeholders appointed by the Committee last December). The Committee also receives input from other groups involved in RCP issues, such as the Regional Housing Task Force and the community based organizations that are currently gathering local input from traditionally underrepresented communities. The Regional Planning Committee makes recommendations to the SANDAG Board. The Board has the final responsibility for the adoption of the RCP and the certification of related environmental documentation.
Public Involvement

The RCP Work Program calls for an extensive public involvement program, including several rounds of subregional workshops on the RCP, involvement of the Stakeholders Working Group, and outreach through the environmental justice/social equity program.

Workshops: The first round of RCP workshops was held from January through March 2003. Seven workshops were held throughout the region. The purpose of the workshops was to initiate discussion with a wide variety of people throughout the region on the RCP, and to receive input on the draft regional vision and core values identified by the Regional Planning Committee. The Technical and Stakeholders Working Groups also provided input on the vision and core values. Input by the Working Groups and the workshop participants were integrated into a revised version of the vision and core values. Summaries of each workshop and other related workshop items are posted on the Web site at www.sandag.org/rcp.

A second round of workshops, focusing on urban form, is planned for this summer. A third round of workshops is expected early next year, once the draft RCP has been accepted for distribution.

Stakeholders Working Group: The Stakeholders Working Group has met five times, to date. In order to participate more directly in the preparation of specific components of the Plan, the Stakeholders have elected to form "mini-groups" on topics of interest. The mini-groups have begun meeting. Additionally, SWG members were provided with training to conduct peer facilitation sessions.

Environmental Justice / Social Equity Outreach: As part of the Environmental Justice / Social Equity program of the RCP, SANDAG has entered into small contracts with a variety of community based organizations, asking community leaders of low-income and ethnic minority communities to initiate dialogues in their own communities about the RCP, and share the results with SANDAG for incorporation into the RCP. (See Agenda Item 8 for additional information.)

Work Accomplished to Date

SANDAG has been working on the RCP since April 2002. During that time, the Regional Planning Committee has provided direction on the framework and organization of the Plan, as well as on policy actions that could be included in the various components. The Committee has reviewed material and provided direction on the following topics:

- Vision, Core Values, & Regional Priorities
- Urban Form
- Housing
- Local Plans and Policies, Regional Growth Forecast
- Integrated Regional Infrastructure Strategy (IRIS)
- Energy
- Borders
- Transportation
- Water Supply
- Shoreline Preservation
- Environmental Justice/Social Equity
- Public Involvement

Six months remain to prepare the draft version of the RCP. Once the draft RCP is presented to the SANDAG Board this December, there will be an additional six months for public review and comment, and to prepare the final RCP. The final RCP will be presented to the SANDAG Board in June 2004.

The Committee's comments are requested.
REGIONAL HOUSING ISSUES

The purpose of this item is to update the Regional Planning Committee (RPC) on SANDAG’s work on housing issues and for the RPC to provide policy direction on the Housing Chapter of the Regional Comprehensive Plan.

Regional Comprehensive Plan

Housing is one of the most important subjects that is being addressed in the Regional Comprehensive Plan (RCP). The Housing Chapter will identify the issues surrounding the region’s housing crisis, set housing goals and objectives, identify actions to help solve the crisis, and establish methods to monitor progress toward meeting the goals. Staff is working on a draft of the Housing Chapter of the RCP with various committees and working groups including the Regional Housing Task Force, the Regional Planning Stakeholders Working Group, the Regional Planning Technical Working Group, and the Regional Housing Needs Working Group.

A key focus of the RCP housing work is the integration of the Housing Chapter with the issues of urban form, infrastructure, and incentives. SB 491 (Ducheny) proposes a one-year extension of the housing element due date that will provide additional time to reach consensus on these issues.

Key issues that will be addressed in the Housing Chapter include:

- The number of housing units the region should be planning for in the next housing element cycle (the region’s share of the state’s housing needs, also known as regional share or the Regional Housing Needs Assessment) and beyond.

- Allocation of the regional share goal to the local jurisdictions and by income categories (very low, low, moderate, and above moderate).

- Affordable housing production goals for self-certification and the RCP.

- Transportation project funding criteria and other infrastructure funding decisions that support meeting the region’s housing needs.

Discussion Points

- How many housing units does the region need to plan for?
- Where should housing be located in relation to jobs, infrastructure, services and open space?
- How many additional affordable housing opportunities should each jurisdiction provide during the next housing element cycle?
- What incentives can be provided to help the region meet its housing needs?
A draft of the Housing Chapter of the RCP will be presented to the SANDAG Board in October 2003.

Regional Housing Needs Working Group

The Regional Housing Needs Working Group (which is made up of members of the Regional Housing Task Force and the Regional Planning Technical Working Group) has been working on the regional share process during the past seven months. The Working Group will make recommendations on the total number of very low, low, moderate, and above moderate income housing units that each jurisdiction should plan for in their next housing element. This recommendation will be made after additional work has been done on the issues of urban form, infrastructure, and incentives.

The Regional Housing Needs Working Group also is working on new self-certification/affordable housing goals for the next housing element cycle. These goals are proposed to be included in the Regional Comprehensive Plan even if legislation is not passed to extend the self-certification pilot program. SANDAG has had a long history of setting such goals to ensure that all jurisdictions address their fair share of the region's affordable housing needs for low and very low income households. The Working Group also will formulate recommendations for strengthening/improving the self-certification process to address the concerns of Senator Ducheny, and others who have questioned the merit of the self-certification program.

Local jurisdictions have recently been asked to provide SANDAG with an accounting of their progress toward meeting the 1999-2004 affordable housing goals for self-certification. This information will be used in the development of new goals and to gauge the success of the pilot program to date.

To assist jurisdictions in meeting the anticipated June 2005 housing element due date, a draft of the regional housing needs assessment and draft self-certification/affordable housing goals must be completed by December 2003, and will be included in the December draft of the RCP.

Housing Element Self-Certification Pilot Program

SB 492 (Ducheny) has been introduced as a legislative vehicle to discuss the future of the self-certification pilot program. This bill, along with a number of other housing element-related bills, will be a two-year bill. Authors of these housing element-related bills have agreed to make them two-year bills to allow the Department of Housing and Community Development (HCD) to create a housing element working group. The HCD working group will consider a comprehensive package of changes to state housing element law; SANDAG will participate in the working group.
UPDATE ON ENVIRONMENTAL JUSTICE AND SOCIAL EQUITY (EJ / SE) STRATEGY

Introduction

The concepts of environmental justice and social equity refer to examining plans, policies, or actions to ensure that they neither disproportionately impact nor benefit any one community, and ensuring that all communities are involved in the planning process.

The Regional Comprehensive Plan is unique in that it includes a comprehensive Environmental Justice and Social Equity component. While an Environmental Justice analysis is included in SANDAG’s transportation plans, as required by the federal government, this is the first time that SANDAG has developed an Environmental Justice and Social Equity strategy that spans a number of topic areas.

The Regional Comprehensive Plan will address Environmental Justice and Social Equity in three ways:

1. SANDAG is working with community based organizations to implement an outreach program to traditionally underrepresented communities to ensure that they are involved in the preparation of the RCP. These activities are described in Attachment 1.
2. A chapter of the RCP will be devoted to Environmental Justice and Social Equity. This chapter is described in Attachment 2.
3. Each chapter of the RCP will include a section on Environmental Justice and Social Equity, ensuring that it promotes these goals. This is discussed further below.

Why is it important to include Environmental Justice and Social Equity in the RCP?

- Changing demographics: The region is becoming increasingly diverse, and it is important to ensure that our diversity is reflected in our planning processes.
- Equity for all communities: Every community in San Diego should receive equal treatment in regional planning processes. No community should emerge as a clear “winner” or “loser” when the RCP is implemented.
- A resource for local plans: Local jurisdictions are increasingly expected to include Environmental Justice and Social Equity considerations in the updates of their general plans. The RCP can help serve as a resource for local jurisdictions as they conduct these updates.

Potential Discussion Questions

- What are the key elements of the RCP that need to take Environmental Justice and Social Equity issues into consideration?
- What should the local jurisdictions and SANDAG do to promote Environmental Justice and Social Equity in the San Diego region?
- How could Environmental Justice and Social Equity be better connected to the provision of infrastructure in the region?
Promoting Environmental Justice and Social Equity in the RCP

In addition to the Environmental Justice and Social Equity chapter, all other chapters of the RCP will include a section that addresses how these issues relate to the specific topics addressed in that chapter. The following policies are examples of the types of Environmental Justice and Social Equity policies that could be included in some of the key areas of the RCP.

Transportation
- Ensure equal public transportation accessibility for low-income and minority communities.

Housing
- Promote affordable housing near regional job centers.

Urban Form
- Promote a safe mix of land uses (i.e. no polluting industrial uses near housing).

Economic Prosperity
- Promote workforce development strategies for lower-income workers.

Environment
- Ensure that low-income and minority communities are not bearing a disproportionate share of the potentially negative impacts that can result from regional infrastructure projects (i.e. power plants or waste-treatment plants).

Integrated Regional Infrastructure Strategy (IRIS) Analysis

The infrastructure component of the RCP is possibly the most important component in terms of Environmental Justice and Social Equity. The infrastructure component will allow the RCP to address the provision of infrastructure in low-income and minority communities, especially in those communities that accept intensification. This factor is extremely important as we look at focusing future growth in existing communities.

Policy Development Board Meeting

The SANDAG Board will discuss Environmental Justice and Social Equity at its July 11, 2003 Policy Development Board meeting. The Regional Planning Committee is requested to help define key questions that we should ask the SANDAG Board about Environmental Justice and Social Equity at that meeting, especially as they relate to the infrastructure component of the RCP.
Environmental Justice and Social Equity Outreach Program

Diverse, extensive community input and involvement is key to the success of the RCP. As part of its RCP outreach efforts, SANDAG is reaching out to specific communities who traditionally may not have been involved in regional public policy planning processes, such as ethnic minorities, seniors, low income residents, and people with disabilities.

As part of this effort, SANDAG is providing six to seven $5,000 - $7,000 grants to community based organizations that will implement outreach activities that result in: (1) public involvement from stakeholders in the communities described above; (2) community-based participation in setting regional priorities; and (3) feedback on the Regional Comprehensive Plan. Specifically, grant recipients will be asked to solicit input from their communities in key areas of the Regional Comprehensive Plan: Urban Form, Housing, the Economy and Public Facilities; Transportation, Borders, and Healthy Ecosystems.

These activities will be coordinated with the existing RCP public involvement effort currently being implemented to engage elected officials, community and business leaders, and other stakeholders. Additionally, grant recipients, and the communities they work with, will be encouraged to participate in the ongoing RCP activities such as subregional workshops and providing input on the Environmental Justice and Social Equity Chapter of the RCP, in addition to the activities that they are organizing in their own communities.
Environmental Justice and Social Equity Chapter of the RCP

A chapter focusing on Environmental Justice and Social Equity will be included in the RCP. This chapter will include:

1. **Existing and Future Conditions**: Identify potential historic and future economic, social, and environmental disparities that need to be addressed in the RCP.
   a. Identify very low income and minority populations to be included in the Environmental Justice/Social Equity analysis.
      - Define “very low income” and “minority.”
      - Map very low income and minority communities in the region.
   b. Analyze 2000 Census data to determine economic, social, and environmental equity levels for very low income and minority communities in the San Diego region.
   c. Analyze Final 2030 Cities/County Forecast (based on Existing Policies) to analyze potential impacts of existing plans and policies on equity levels for very low income and minority communities.

2. **Goals**: Use Existing and Future Conditions analysis to set Environmental Justice and Social Equity goals for the RCP.

3. **RCP Programs and Policies**: Discuss how implementation of the RCP will help meet Environmental Justice and Social Equity goals
   a. Analyze key RCP programs and policies.
   b. Analyze the preferred urban form scenario resulting from the second round of RCP workshops to show the potential effects of different urban form patterns on very low income and minority communities.
   c. Analyze infrastructure spending in very low income and minority communities.

4. **Performance Monitoring**: Identify performance monitoring measures to determine if Environmental Justice and Social Equity goals are being met.