**BOARD OF DIRECTORS**

**AGENDA**

Friday, July 11, 2014
10 a.m. to 12 noon
SANDAG Board Room
401 B Street, 7th Floor
San Diego

**AGENDA HIGHLIGHTS**

- PUBLIC SAFETY PROGRAM AT SANDAG

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1. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Public comments under this agenda item will be limited to five public speakers. Members of the public shall have the opportunity to address the Board on any issue within the jurisdiction of SANDAG that is not on this agenda. Other public comments will be heard during the items under the heading “Reports.” Anyone desiring to speak shall reserve time by completing a “Request to Speak” form and giving it to the Clerk of the Board prior to speaking. Public speakers should notify the Clerk of the Board if they have a handout for distribution to Board members. Public speakers are limited to three minutes or less per person. Board members also may provide information and announcements under this agenda item.

REPORTS

+2. PUBLIC SAFETY PROGRAM AT SANDAG

+2A. PUBLIC SAFETY PROGRAM OVERVIEW (Lemon Grove Mayor Mary Sessom, Public Safety Committee Chair; Pam Scanlon, Cynthia Burke)

The SANDAG Public Safety Program includes the Criminal Justice Research Division and the Automated Regional Justice Information System, and is overseen by the Public Safety Committee. This report provides an overview of the Public Safety Program.

+2B. PUBLIC SAFETY PROGRAM REVIEW (Lemon Grove Mayor Mary Sessom, Public Safety Committee Chair; Diane Eidam)

This report presents an overview of the findings from the program review of the Public Safety Program.

3. CONTINUED PUBLIC COMMENTS

If the five speaker limit for public comments was exceeded at the beginning of this agenda, other public comments will be taken at this time. Subjects of previous agenda items may not again be addressed under public comment.

4. UPCOMING MEETINGS

The next Board Business meeting is scheduled for Friday, July 25, 2014, at 9 a.m. The August 8, 2014, Board Policy meeting scheduled 10 a.m. has been cancelled.

5. ADJOURNMENT

+ next to an agenda item indicates an attachment
PUBLIC SAFETY PROGRAM OVERVIEW

Introduction

The SANDAG Public Safety Program includes the Criminal Justice Research Division (CJRD) and the Automated Regional Justice Information System (ARJIS), and is overseen by the Public Safety Committee (PSC). This report presents an overview of the Public Safety Program. Attachment 1 provides an overview of the work elements for ARJIS and CJRD.

Discussion

Criminal Justice Research Division

Overview

The overall mission of the CJRD is to provide timely, accurate, and objective information so that policymakers can make informed decisions about resource allocation to prevent, reduce, and monitor crime. The Criminal Justice Clearinghouse, the core of the Division's efforts, was initiated as a pilot program in 1977 with state funds. After the pilot program ended in the mid-1990s, the funding plan eventually expanded to include all of the region’s cities and the County of San Diego. Over time, the primary functions of the CJRD have evolved to include: (1) compiling crime and arrest trends; (2) serving as a resource for information about crime and justice for member agencies and provider agencies (justice and social services); (3) conducting independent and objective assessments of specific programs geared to address crime and social issues through additional dedicated funding; and (4) providing staff support to the PSC.

In FY 2015, CJRD will have a budget of over $1.3 million. Most of the funding for CJRD (85%) is self-generated from actively seeking federal, state, and local grants. The FY 2015 Criminal Justice member assessments of $200,000 are used exclusively to support PSC activities and the Criminal Justice Clearinghouse; the assessments have remained flat for several years.

Analysis of Crime Trends

Public safety is an essential component of quality of life in the region and an important concern to the public. The compilation of regional crime statistics provides a means to monitor changes in scope and nature as well as the effectiveness of different public safety responses. Clearinghouse reports also include an interpretation of the most significant trends and changes. Without this effort, there would be no single and timely source for this information, which provides access to all
regional crime data. In the past year, a total of 8 Criminal Justice (CJ) Bulletins and 12 monthly CJ Faxes were distributed across the region. Topics included regional crime and arrest statistics, public safety budgets, and drug use trends among arrestees. In addition, reflecting CJRD’s responsiveness to the information needs of regional stakeholders, CJ Faxes provided regional statistics regarding the increased use of heroin locally, recent declines in juvenile arrests, and the ongoing issue of driving under the influence. A recent survey of stakeholders revealed that more than 9 in 10 respondents felt these publications were useful, relevant, and easy-to-read.

Resources and Information

The Clearinghouse maintains an extensive database on crime and research about crime prevention and control programs. Member agencies and justice entities use the data to draft legislative proposals, develop local ordinances, generate funding support for new programs, and allocate resources. Presentations also are made to community groups regarding what works to prevent crime and key public safety issues. CJRD staff serve on a number of Boards and Commissions (including the Juvenile Justice Coordinating Council, Community Corrections Partnership, Methamphetamine Strike Force, and San Diego Reentry Roundtable), sharing their knowledge and experience regarding key public safety and health issues, and how process and impact evaluations can be effectively conducted to determine what about a program is working best. Staff also supported the SANDAG Executive Director in his role as a member of the City of San Diego’s Commission for Gang Prevention and Intervention. During the past year, noteworthy efforts have included providing regional statistics regarding prescription drug abuse among the arrestee population for the County’s report card, continuing to distribute information to new audiences through presentations and written articles, and documenting changes in public safety trends from around the country.

Independent and Objective Assessment of Programs

The program evaluation component of the Clearinghouse requires staff to be apprised of current funding sources and be knowledgeable about topical issues in criminal justice and social services in order to develop competitive proposals. Most new programs require an outside evaluator to determine if the program was implemented as intended and to assess program effectiveness. The Clearinghouse work element provides the resources that allow staff to write grant proposals and explore funding opportunities as well as assist local agencies in writing the research design of their grant proposals. During the past year, staff collaborated with several member agencies on successful grant proposal submissions and federally-funded grant projects, demonstrating the strong partnerships that exist. Additionally, key efforts that continued or were completed in the past year include an evaluation of how Assembly Bill 109 (2011), Public Safety Realignment, is being addressed in San Diego County, the effectiveness of cross-jurisdictional task forces, and an in-depth evaluation of how juveniles become involved in the justice system.

ARJIS

Overview

ARJIS is the criminal justice information sharing hub in San Diego County for 82 local, state, and federal agencies. It offers a multifaceted, interconnected system with several user-friendly software tools accessible from desktop PCs, mobile computers, and handheld smartphones and tablets. ARJIS
membership comprises over 9,000 authorized personnel across multiple jurisdictions and disciplines, and its mission is to provide the right information to the right people at the right time to support officer and public safety throughout the San Diego region.

ARJIS is governed by a Joint Powers Agreement (JPA), established in 1980. The San Diego Police Department initially developed ARJIS, and the City of San Diego subsequently administered the ARJIS JPA from its inception until 2004, when the administration was transferred to SANDAG as part of a consolidation effort that led to amendments to the JPA and the ARJIS governance structure. The consolidation effort for ARJIS was not part of the consolidation process associated with Senate Bill 1703 (Peace, 2003), which merged specific responsibilities formerly held by the transit planning agencies with SANDAG.

Over the years, ARJIS has deployed a combination of commercially available and in-house applications, which are available on the secure, law enforcement-only ARJIS portal. The portal is accessible by authorized agencies and users via protected access through the ARJISnet secure network. There also are links to other useful law enforcement applications that are hosted by various county, state, and federal entities. By providing this robust set of software tools, ARJIS assists officers and investigators by allowing them to efficiently query various regional, state, and federal data sets for subject information and case leads. The ARJIS suite of tools provides real-time situational awareness, tactical searches, crime analysis, uniform crime reporting, mapping, and several other enterprise applications. ARJIS continually seeks to expand capabilities, with a focus on field access, often partnering with other agencies and entities, resulting in cost savings in development and maintenance as well as seamless access to critical information.

ARJIS also provides public access to regional crime mapping and statistics via the ARJIS public portal. The crime mapping application provides a near real-time geographic view of the region’s crime data, with an option for the public to sign up to receive daily alerts of crimes occurring in their subscribed geographic area. The public also is able to access regional crime statistics by neighborhood, city, and other geographic areas, and produce statistical reports.

Standards and Policies

ARJIS utilizes agency practitioners in the design, development, and testing of all the justice applications provided to the member agencies. ARJIS staff understands the critical need to ensure the development and consistent application of operational policies and procedures, and has completed Privacy Impact Assessments and Regional Guidelines for new technology initiatives, such as automated license plate reader and facial recognition.

Significant components of these operational policies and procedures focus on ensuring appropriate operational policy, accountability, and training that is aligned with the specific technology, in addition to provisions governing data retention and access and privacy protection. ARJIS staff also has developed a draft Regional Data Sharing Memorandum of Understanding (MOU) for adoption by all participating ARJIS agencies. The MOU specifically addresses the collection and sharing of ARJIS data among law enforcement agencies, data quality, public records requests, security, and audits. The Regional Data Sharing MOU is expected to be reviewed by the PSC and SANDAG Board of Directors later this year.
ARJIS staff serve on a number of Boards and Committees focused on criminal justice policies and standards (including the International Association of Chiefs of Police Criminal Justice information Systems Committee, the FBI Information Sharing Sub-Committee, and the Criminal Justice Technology Forecasting Group), sharing knowledge and experience regarding standards, privacy, and policy.

ARJIS utilizes U.S. Department of Justice standards for technology implementation, information sharing processes, and products to include functional standards or rules/guidelines for creating and sharing data and technical standards, including schemas or frameworks that enable technical data exchanges between systems and applications, resulting in data accuracy and integrity.

Major Initiatives

In FY 2015, ARJIS will have a budget of almost $5.98 million. Eighty-eight percent (88%) of this funding comes from member assessments from the 82 ARJIS member agencies, including JPA and user, and connectivity fees. The remaining 12 percent is derived from federal grant funding.

ARJIS continues to enhance situational awareness for law enforcement officers in the field by providing real-time Computer Aided Dispatch 911 and records management systems data, with maps integrating police incidents and field interviews, parolee addresses, locations associated with warrants, gang locations, sex offender addresses, and critical infrastructure locations.

The ARJIS budget also is used to expand the secure mobile computing environment to provide situational awareness capabilities related to mapping, mobile report creation, registrant (sex, narcotic, gang, and arson) identification, and additional query tools and data sources.

Key initiatives for FY 2015 include continuing with the development of the ARJIS Enterprise System, with an emphasis on: (1) enhancing the new SharePoint portals for both the public and law enforcement; (2) enhancing and integrating the mapping dashboard into the SharePoint portal; (3) developing ad-hoc, statistical, and other reports based on user and agency input; (4) deploying Graffiti Tracker throughout the region; and (5) producing advanced analytics to support intelligence-led policing initiatives.

GARY L. GALLEGOS
Executive Director

Attachment: 1. CJRD and ARJIS Work Elements for FY 2015

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SAN DIEGO ASSOCIATION OF GOVERNMENTS
FY 2015 PUBLIC SAFETY PROJECTS
CRIMINAL JUSTICE RESEARCH DIVISION

23400 CRIMINAL JUSTICE CLEARINGHOUSE
Support local criminal justice planning and policy-making by providing analysis of crime and other public safety statistics; maintain current and historical information about crime and public safety strategies; serve as the infrastructure for developing research designs to evaluate the effectiveness of crime prevention and reduction strategies; and support the Public Safety Committee (PSC).

23401 SUBSTANCE ABUSE MONITORING:
Conduct interviews with juvenile and adult arrestees in local detention facilities to track drug use and other risk trends over time. Four reports prepared on an annual basis and data also used by stakeholders as part of regional report cards to track methamphetamine and prescription drug use.

23450: EVALUATIONS WITH DEDICATED FUNDING FOCUSED ON ADULT POPULATIONS
23459 EVALUATION OF SENATE BILL 678 (2009): County of San Diego Probation Department (Probation) to evaluate the implementation of practices to reduce recidivism among high-risk offenders. Annual reports are produced to help inform Probation if supervision practices are being implemented as planned and if these efforts are successful in reducing the number of offenders revoked to prison.

23461 EVALUATION OF SMART PROBATION: As part of public safety realignment, Probation is implementing evidence-based practices in their supervision of high-risk offenders. In 2012, Probation received a grant to support these efforts and SANDAG was included as the research partner. In this role, SANDAG is measuring the validity of needs assessment instruments, conducting focus groups with probation officers, surveying ex-offenders and other justice partners, and documenting how case plans are being created. These efforts will help inform Probation where areas for improvement may exist.

23462 EVALUATION OF ASSEMBLY BILL 109 (2011): SANDAG is working with local public safety partners to document how efforts to deal with changes from realignment have been implemented and what the effect on crime of these new responsibilities has been. To conduct this process and impact evaluation, staff is working with stakeholders to document if services are provided that address an offender’s needs and to track recidivism data over time. Researchers meet with public safety stakeholders on a regular basis to ensure data is compiled that will answer key research questions of interest.

23500: EVALUATIONS WITH DEDICATED FUNDING FOCUSED ON JUVENILE POPULATIONS
23501 JUVENILE JUSTICE CRIME PREVENTION ACT: For several years, SANDAG has conducted evaluation activities designed to fulfill state-reporting requirements to Probation programs that range from prevention (services in the community to at-risk youth) to intervention (drug court). This
ongoing project results in an annual report and is used by stakeholders to track successes and where areas for improved program performance are needed.

23512 CAT+ (COMMUNITY ASSESSMENT TEAM PLUS) EVALUATION: To better understand the effectiveness of a risk-reduction program geared toward teens, staff has partnered with local community-based organizations who are participating in a cross-site effort to document how the program is implemented in different sites and how successful it is over time. One of the key components of the effort is conducting surveys and interviews with youth participants.

23515 CHULA VISTA PROMISE NEIGHBORHOOD: In 2013, South Bay Community Services received funding to conduct a needs assessment to serve as a foundation for a grant application for Promise Neighborhood funding to revitalize the Castle Park Neighborhood of Chula Vista. SANDAG played a key role in conducting the door-to-door surveys that were key to this assessment and are currently evaluating the efforts of the implemented strategies to improve outcomes for children in this area.

23518 PATHWAYS TO DELINQUENCY: In partnership with Probation and The Children's Initiative, SANDAG staff conducted in-depth interviews with youth entrenched in the justice system to help identify opportunities for intervention (e.g., first signs of truancy) that may have been missed. Recommendations from this effort will help inform future model practice for San Diego County and other areas.

23520 PARENTING TIME EVALUATION: As part of a project with the Department of Child Support Services, SANDAG is evaluating efforts to increase child support payments through intervention efforts. Data collection efforts include reviewing program documentation and analyzing client surveys.

ARJIS

73501 ARJIS: MAINTENANCE AND SUPPORT: Provide ongoing support and maintenance for the Automated Regional Justice Information Systems (ARJIS) and all applications used by ARJIS agencies. Included is infrastructure support for the secure enterprise network linking 82 agencies; maintenance of 175 servers and more than 25 licenses; server and database back-ups, intrusion monitoring and detection, and disaster recovery; application support to include COPLINK, SRFERS, License Plate Reader, and TACIDS (facial recognition); customer support and training; 7/24 Help Desk services, system documentation, and policy review.

73502 ARJIS: PROJECT MANAGEMENT AND ADMINISTRATION: Manage administrative operations for the ARJIS Program according to priorities set by the PSC; provide support to the PSC and Chiefs'/Sheriff's Management Committees, and the ARJIS Business and Technical Working Groups; ensure compliance with established privacy impact assessments and regional policies for applications to include license plate reader and facial recognition; perform financial and usage audits; and complete contract and license renewals.

73503 ARJIS: ENTERPRISE SYSTEM: Continue support and development of the ARJIS Enterprise System; upgrade hardware to include filers, servers, and virtual private networks in compliance with the FBI's security policies; and continue development of the secure ARJIS mobile network, platform, and security, in conformance with the California Department of Justice policies and procedures.
Implement new FBI Uniform Crime Reporting mandates and enhance the COGNOS regional reporting system that maintains several hundred agency-generated regional reports.

**73512 ARJIS: REGIONAL INFORMATION-SHARING AND COLLABORATION:** In an ongoing partnership with the Department of Homeland Security, develop secure mobile applications utilizing federal standards to include advanced authentication that will enhance criminal justice operations; continue collaborating with regions throughout the Southwest for information sharing, and developing best practices.

**73513 ARJIS: TACTICAL AUTOMATED RESPONSE USING GPS ENABLED TECHNOLOGY:** With funding provided by the National Institute of Justice, enhance situational awareness by providing law enforcement officers in the field with real-time, geo-spatial data; to include areas of high crime activity, gang injunctions, and sex offender locations; and implement easily interpretable maps of critical infrastructure, schools, parks, etc. The project includes the evaluation of GPS technologies for accuracy, response time, and ease of use.

**73514 ARJIS: SOUTHWEST OFFENDER REAL-TIME NOTIFICATION:** Collaborate with agencies in the Southwest to advance interstate sharing of corrections, probation, parole, law enforcement, and homeland security data along the Southwest border of the United States, in compliance with federal and state policies and guidelines.

**73516 ARJIS: GRAFFITI TRACKER:** Provide regional support to the Graffiti Tracker Program, capture metrics on system usage, trends, and patterns, and produce reports for participating agencies; provide customer outreach and training to encourage system usage; explore options for expansion of the program to schools and universities; and evaluate methods for citizen reporting of graffiti.

**73517 ARJIS: REGIONAL DATA SHARING II:** With funding from the Department of Homeland Security’s Urban Area Security Initiative (UASI), implement programs and applications that support homeland security to include continued support and upgrade of the ARJIS COPLINK node and integration to the California Department of Justice Smart Justice Program; and support of existing interfaces to the Sheriffs Records Management System (NetRMS) from participating agencies to include El Cajon, Oceanside, and the Sheriffs’ Departments.

**73518 ARJIS: NATIONAL INSTITUTE OF JUSTICE RAND COLLABORATION:** Collaborate with the RAND Corporation and the National Institute of Justice on a research effort to evaluate information sharing systems. Utilize anonymized and aggregate data to evaluate the impacts and effectiveness of cross jurisdictional information sharing on the public safety program by measuring increases in crime series identifications, case closures, and convictions.

**73519 ARJIS: REGIONAL DATA SHARING III:** With funding from the Department of Homeland Security’s UASI, coordinate, develop, and implement applications that enhance public safety throughout the San Diego region. Develop new interfaces with agencies who have recently implemented the NetRMS to include Escondido, La Mesa, and Chula Vista; partner with the Law Enforcement Coordination Center on information sharing projects; and serve as the liaison between UASI and San Diego County public safety agencies.
**73520 ARJIS ARJISNET INFRASTRUCTURE AND MOBILE:** Provide ongoing support and maintenance for secure ARJIS network infrastructure, including all wired and wireless connectivity between ARJIS, the data center(s), member agencies, and the ARJIS wireless mobile environment in accordance with FBI Criminal Justice Information Services security policy. The emphasis is on security, stabilization, monitoring, and optimization of the network.
PUBLIC SAFETY PROGRAM REVIEW

Introduction

The SANDAG Public Safety Program includes the Criminal Justice Research Division (CJRD) and the Automated Regional Justice Information System (ARJIS), and is overseen by the Public Safety Committee (PSC). A review of the program was recently conducted. This report presents an overview of the findings from the program review and includes proposed changes to the Public Safety Program for Board of Directors to consider.

Discussion

Background

The SANDAG Public Safety Program is composed of ARJIS and CJRD. Organizationally, these entities reside in the SANDAG Department of Technical Services. Funding is provided through member agency assessments and user fees as well as proceeds from various grants.

Prior to December 2003, ARJIS was a joint powers agency administered by the City of San Diego and governed by the ARJIS Board of Directors, which was composed of mayors, councilmembers, or supervisors representing each of the member jurisdictions. Since 2004 the ARJIS JPA has been administered by SANDAG.

Currently, the activities of the Public Safety Program are under the auspices of the PSC as prescribed by Board Policy No. 026: Public Safety Policy Advisory Committee (Attachment 2). The PSC is intended to serve a dual role. In addition to its role as a policy advisor to the SANDAG Board on public safety issues, the PSC is the governing board of the ARJIS JPA. As such, it has responsibilities that are independent of its role as a SANDAG Policy Advisory Committee.

PSC membership is unique within the SANDAG Policy Advisory Committee framework. The Executive Committee and Regional Planning Committee, and Borders Committee voting membership is composed entirely of Board members or alternates. The Borders Committee voting membership is composed of six Board members or alternates and a representative from Imperial County. The Transportation Committee voting membership is composed of six Board members or alternates and representatives from the region’s two transit agencies and the San Diego County Regional Airport Authority.

The ARJIS Joint Powers Agreement (JPA) (Attachment 1) originally specified that the PSC would be composed of 11 voting members, which included 6 Board members or alternates and
5 Associate members (public safety executives). Over the years, as allowed by the ARJIS JPA, the SANDAG Board of Directors has approved changes to the PSC membership via amendments to Board Policy No. 002: Policy Advisory Committee Membership (Attachment 3). These amendments have resulted in the current structure of the PSC, composed of 15 voting members, that include the 6 Board members/alternates and 9 Associate members.

The Board members/alternates represent the four sub-regions (i.e., North County Coastal, North County Inland, East County, and South County), the City of San Diego, and the County of San Diego. The nine Associate members represent State Public Safety, County Chiefs’/Sheriff’s Association, the San Diego Police Department, the County Sheriff, Homeland Security, Regional Fire/Emergency Medical Services, the San Diego County District Attorney, and the Regional Transit Services. Each of the nine Associate members has one vote, except for the County Chief’s/Sheriff’s Association, which has two voting members. In addition to the 15 voting members, the PSC also has five advisory members representing County Public Safety, the Department of Defense, Federal Public Safety (two advisory members), and the Southern California Tribal Chairmen’s Association.

Board Policy No. 026 also establishes the Chiefs’/Sheriff’s Management Committee as a standing Management Subcommittee to the PSC. Its membership is composed of the Chief of Police, Sheriff, or Public Safety Chief Executive Officer of each member agency. In addition, the Board Policy outlines the specific functions of the Chiefs’/Sheriff’s Management Committee, which includes authorities delegated to it by the PSC and Board of Directors.

Findings and Observations

In general, both ARJIS and the CJRD are effectively meeting program objectives and operate within established SANDAG policy. Both ARJIS and CJRD vigorously serve their public safety constituencies. However, as currently configured, there is a disconnect between the vetting of public policy issues related to the implementation of programs by ARJIS and CJRD within the broader public policy making responsibilities of the SANDAG Board of Directors and its Policy Advisory Committees.

Board Policy No. 026 states that the PSC will govern itself in accordance with the ARJIS JPA. This agreement specifies that ARJIS shall be governed by its terms, by any policies passed and adopted by the ARJIS governing board, and by the statutes, rules, regulations, policies, and procedures that govern SANDAG. It further specifies that the ARJIS governing board shall serve and be known as the SANDAG Public Safety Policy Advisory Committee. The agreement is silent with regard to PSC subcommittees.

The PSC also is unique within the SANDAG Policy Advisory Committee framework in that Board Policy No. 026 establishes a standing subcommittee that is accorded more responsibility and authority than the Policy Advisory Committee itself. Board Policy No. 026 is very specific with regard to the membership and authorities of the Chiefs’/Sheriff’s Management Subcommittee. According to Board Policy No. 026, the functions of the Chiefs’/Sheriff’s Management Subcommittee shall be to:

- Review, evaluate, and provide preliminary approval of the ARJIS and CJRD work plan and budget for final approval by the SANDAG Board of Directors
- Evaluate and prioritize the ARJIS and CJRD work plan
• Oversee the implementation of the ARJIS and CJRD work plan and budget
• Establish policies and procedures
• Approve and oversee the implementation of the recommendations from other subcommittees and working groups
• Perform other functions delegated by the PSC

Board Policy No. 026 is silent as to the authorities of the Public Safety Committee with the exception of the provision that the Public Safety Committee has the authority to approve financial and contracting transactions, including budget amendments up to $500,000 for ARJIS and CJRD items. Approval for transactions over $500,000 rests with the Board of Directors.

The ARJIS JPA specifies that the PSC shall recommend approval of a preliminary budget to the Board by April 1, recommend approval of a final budget no later than June 1, and have it approved by July 1.

As detailed above, current policy and practice do not provide a mechanism to ensure that the PSC and Board have the opportunity to weigh in on public policy issues related to ARJIS and CJRD.

The following observations illustrate some of the policy disconnects within the current structure:

Observation 1

Programs like the License Plate Reader Project have been implemented in accordance with existing SANDAG policies and have been reviewed and approved by the PSC and Board of Directors as part of the annual budget process. Similarly, ARJIS has completed several privacy impact assessments for its programs and evaluated data ownership and data sharing issues. These assessments and evaluations have been reviewed and approved by the Chiefs'/Sheriff’s Management Subcommittee, consistent with current Board Policy and practice. However, these efforts have potential public policy implications that the PSC and Board of Directors have not had the opportunity to weigh in on.

Observation 2

Currently, ARJIS is working on a Memorandum of Understanding (MOU) among SANDAG-ARJIS and contributing member agencies for use and access of regional data in ARJIS Enterprise. The document is comprehensive and includes such items as data retention periods, an item which has public policy impacts. Given the authority granted to the Chiefs'/Sheriff’s Management Committee under existing SANDAG policy, this matter does not require PSC or Board approval (although the intent is to bring this MOU forward through PSC and Board).

Observation 3

The vast majority of reports made to the PSC are informational, in keeping with its role as a forum for sharing public safety topics of importance to the region’s quality of life. During the three calendar years from January 1, 2011, through December 31, 2013, the meeting minutes show that the PSC heard 121 reports. Only 17 of the 121 reports (14%) required action on the part of the PSC. These Committee actions were primarily transactional, including recommendations of the annual
Overall Work Program (OWP) for ARJIS and CJRD; approval or recommendations of OWP amendments; and recommendations for annual legislative goals.

The large number of informational reports, 104 out of 121 for a three-year period (86%), is indicative of the limited decision-making role of the PSC.

- 2011 - 39 reports: 30 informational; 1 to recommend OWP; 1 to recommend OWP amendment; 1 to recommend legislative goals; and 6 to approve OWP amendments
- 2012 - 47 reports: 41 informational; 1 to recommend OWP; 1 to recommend legislative goals; 3 to approve OWP amendments; and 1 to recommend extension of Graffiti Tracker pilot
- 2013 - 35 reports: 33 informational; 1 to recommend OWP; and 1 to recommend legislative goals

Observation 4

During the three calendar years from January 1, 2011, through December 31, 2013, the Board of Directors agendas contained only four stand-alone agenda items related to the SANDAG Public Safety Program. The small number of items and the fact that all were on consent are indicative of the limited opportunities the Board of Directors has had to weigh in on public safety issues.

- 2011 - 2 reports (both on consent): 1 to approve OWP Amendment for ARJIS Data Sharing Project; and 1 informational report on Annual Update on CJRD activities
- 2012 - 1 informational report on Update on ARJIS Enterprise Project (on consent)
- 2013 - 1 informational report on Annual Update on CJRD activities (on consent)

Observation 5

The PSC and Board of Directors involvement in the ARJIS and CJRD grant process is limited to the approval to accept funding after the grant award. Under the current structure, the PSC and the Board are informed of grant opportunities when they are included in the OWP for the upcoming year, or when the grant is awarded within the year and requires an OWP amendment. There is currently no mechanism in place for the PSC or Board to engage in decisions about what grants to pursue, even though there may be significant public policy impacts involved.

Both ARJIS and the CRJD are funded in part by member assessments, which are the primary funding source for ARJIS. ARJIS receives additional funding from user fees. In the current fiscal year, these assessments and fees are $3.9 million (ARJIS) and $200,000 (CJRD). The remainder of the ARJIS and CJRD program budgets comes from grant funds.

ARJIS receives grant funding from the U.S. Department of Homeland Security Urban Area Security Initiative. These funds are available for regional initiatives and cannot be used to sustain existing activities or to replace existing funding. These grants are funded through the San Diego Office of Homeland Security, and while the grant application process is rigorous, the timing of the process is predictable.
ARJIS receives approval from the Chiefs’/Sheriff’s Management Committee prior to applying for grants from the U.S. Department of Homeland Security Urban Area Security Initiative. Neither the PSC nor the Board is engaged at this stage of the process.

The grant funding sources for CJRD are more varied, and the application timeframes are less predictable. Since January 2011, the CJRD has applied for eight grants; the Division was awarded one grant, three are outstanding, and four were not funded. These grant proposals were not vetted through the PSC or the Board of Directors.

Recommendations

Based on the findings and observations from the program review, staff recommends the Board consider the following changes to the SANDAG Public Safety Program to align it with standard agency business practices:

1. Amend Board Policy No. 026 to give the Board of Directors and PSC a bigger role in the establishment of policy and procedures

2. Develop a framework for evaluating potential public policy impacts resulting from ARJIS and CJRD activities, which includes vetting the impacts with the PSC and Board, where appropriate

3. Adjust the voting membership of the PSC to bring it back to the balance of Board members or alternates and Associate members specified in the ARJIS JPA

4. Implement a process to ensure that grant proposals are vetted through the PSC and the Board, where appropriate, prior to submittal

Next Steps

Based on today's Board discussion, staff would return to Executive Committee and Board of Directors later this year with proposed amendments to Board Policy Nos. 002 and 026 regarding the role of the Board, PSC, and Chiefs’/Sheriff’s Management Committee, and voting membership changes. In addition, changes to the process for vetting grants would be developed for future review.

GARY L. GALLEGOS
Executive Director

Attachments: 1. ARJIS Joint Powers Agreement
   2. SANDAG Board Policy No. 026: Public Safety Policy Advisory Committee
   3. SANDAG Board Policy No. 002: Policy Advisory Committee Membership

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                 Kurt Kroninger, (619) 699-6996, kurt.kroninger@sandag.org
JOINT POWERS AGREEMENT – AS AMENDED JANUARY 2004

AUTOMATED REGIONAL JUSTICE INFORMATION SYSTEM JOINT POWERS AGENCY

THIS AGREEMENT is made among those Public Agencies named below that execute this Agreement.

RECITALS

WHEREAS, Public Agencies realize that there is a need for continued operation, maintenance, enhancement and implementation of the Automated Regional Justice Information System (ARJIS) in order to provide improved public safety capabilities to the San Diego region by an effective and efficient use of electronic data processing technology capabilities; and

WHEREAS, Public Agencies believe that the joint exercise of their powers as a Joint Powers Agency (JPA) will provide a decision-making body capable of continuing the operation, maintenance and implementation of the Automated Regional Justice Information System; and

WHEREAS, Public Agencies believe that the San Diego Association of Governments (SANDAG) should serve as the administrator of the ARJIS JPA in order to efficiently incorporate the work done by ARJIS with the work done by SANDAG in the San Diego region,

WHEREAS, this Joint Powers Agreement of December 1, 1980, was amended on July 1, 1990, and January 23, 1998, and the Public Agencies wish to amend it again to implement a consolidation of effort with SANDAG.

NOW THEREFORE, in consideration of recitals and the mutual obligations of the parties as herein expressed, Public Agencies agree as follows:

1. Definitions

The following terms shall have the meanings ascribed to them within this section unless the content of their use dictates otherwise:

a) “Administrative Member” shall mean SANDAG. As the “Administrative Member” SANDAG shall have the same rights as any of the Public Agencies, shall provide in-kind contributions rather than membership financial support, and shall have the additional responsibilities set forth in this Agreement. SANDAG shall not have a separate vote, but shall be represented by all of the Public Agency representatives.

b) “Advisory Members” shall mean those members who serve on the ARJIS governing board in an advisory capacity, without voting rights. Advisory Members may contract with SANDAG for the services provided to the Public Agencies.

c) “Associate Members” shall mean those agencies other than Member Agencies who conduct public safety activities or general purpose local governments outside San Diego County, who are at any given time asked to serve on the ARJIS governing board as
voting members. Associate Members may contract with SANDAG for the services provided to the Public Agencies.

d) “Fiscal Year” shall mean that year beginning July 1, and ending June 30.

e) “Member Agencies” shall collectively refer to all of the voting members on the ARJIS governing board, whether they be the Administrative Member, Associate Members, and/or Public Agencies.

f) “Public Agencies” shall mean those units of government who are at any time a party to the Agreement, including, but not limited to, the Administrative Member, SANDAG.

2. Status

There is hereby created a JPA to be known and denominated as the ARJIS which shall be a public entity separate and apart from any Member Agency or Associate Member with the exception of the Administrative Member. ARJIS shall be governed by the terms of this Joint Powers Agreement, by any policies passed and adopted by the ARJIS governing board, and by the statutes, rules, regulations, policies or procedures that govern SANDAG. The ARJIS governing board shall serve and be known as SANDAG’s Public Safety Policy Advisory Committee (“PSPAC”).

3. Purpose

The specific and primary purpose for which the ARJIS is created is to assist the Public Agencies by providing the Public Agencies and those who contract with ARJIS, state-of-the-art criminal justice information technology that enhances both officer and public safety. ARJIS is the convening agency for regional justice technology, and provides its members with seamless, cross-jurisdictional access to essential, accurate real-time data via a secure criminal justice enterprise network.

4. Liabilities & Powers

a. The debts, liabilities and obligations of ARJIS shall not constitute any debt, liability or obligation of any of the Public Agencies that are parties to this Agreement except SANDAG. All ARJIS debts, liabilities, and obligations shall be paid from the separate assets and accounts of the ARJIS, which shall be maintained by the Administrative Member.

b. The ARJIS shall not have power to contract or to sue or be sued in its own name. All claims for money or damages against the ARJIS shall be made against SANDAG and shall be governed by Division 3.6 (commencing with Section 810) of Title 1 of the Government Code except as provided therein, or by other statutes or regulations expressly applicable to SANDAG.

c. The ARJIS shall not hire a staff, but shall use the staff of SANDAG and shall compensate SANDAG for the use of those staff services. The ARJIS may also utilize staff from other public agencies under contractual agreements.
d. As of the effective date of this Agreement, the ARJIS may not make new contracts or enter into stipulations of any nature whatsoever, including, but not limited to, contracts and stipulations to indemnify and hold harmless, or to employ labor. All such powers shall be held by SANDAG. SANDAG shall carry out these powers and do all other acts necessary and convenient for the full exercise of the ARJIS powers. Effective July 1, 2004, all contracts, stipulations, or agreements previously entered into by the ARJIS shall be transferred to SANDAG.

5. Financial Matters

a. Auditor/Comptroller & Treasurer. SANDAG shall be the depository of funds of ARJIS and the SANDAG Director of Finance shall be the ex-officio Treasurer of ARJIS. The Treasurer of the ARJIS shall file an official bond in the amount of $100,000. The Auditor/Comptroller of SANDAG shall be the ex-officio Auditor/Comptroller of ARJIS and shall draw warrants or check-warrants against the funds of ARJIS in the Treasury when the demands are approved by the PSPAC, or such other persons as may be specifically designated for that purpose in ARJIS policies. Said Auditor/Comptroller and Treasurer shall comply with all duties imposed under Article 1, Chapter 5, Division 7, Title I, of the California Government Code commencing with Section 6500. SANDAG shall determine reasonable charges to be made against ARJIS for the services of the Treasurer and Auditor/Comptroller. At the end of each fiscal year there shall be an audit conducted by an independent, accredited certified public account.

b. Accounts & Reports. The Auditor/Comptroller of ARJIS shall establish and maintain such funds and accounts as may be required by good accounting practice or bylaws passed and adopted by this Agency. The books and records of ARJIS in the hands of the Auditor/Comptroller shall be open to inspection at all reasonable times by representatives of the Public Agencies. The Auditor/Comptroller of ARJIS, within 120 days after the close of each fiscal year, shall give a complete written report of all financial activities for such fiscal year to the Member Agencies and Advisory Members. Said financial report shall be accompanied by a financial/compliance opinion by an independent, accredited certified public accountant. The independent, accredited certified public accountant shall be the accounting firm selected by SANDAG.

c. Funds. The Treasurer of ARJIS shall receive, have the custody of and disburse ARJIS funds upon the warrant or check-warrant of the Auditor/Comptroller (i) pursuant to the accounting procedures developed under this Agreement, and (ii) in accordance with normal SANDAG procedures, shall make the disbursements required by this Agreement or to carry out any of the provisions or purposes of this Agreement. ARJIS funds and accounts shall be segregated from SANDAG's general funds and accounts. The Treasurer of ARJIS may invest ARJIS funds in accordance with general law. All interest collected on ARJIS funds shall be accounted for and posted to the account of such funds.

d. Budget. The PSPAC shall recommend approval of a preliminary budget to the SANDAG Board no later than April 1 of each year. The PSPAC shall recommend approval of a final budget no later than June 1 of each year and have it approved by the SANDAG Board of Directors by July 1 of each year. After adoption by the SANDAG Board, a copy of the preliminary budget shall be filed with each Public Agency.
e. Public Agency Financial Support. With the exception of SANDAG, responsibility for supplying funds for that portion of the budget for ARJIS which is to be supplied by the Member Agencies for operation, maintenance, enhancement and implementation of the system as adopted by the PSPAC and the SANDAG Board of Directors, shall be divided among the Public Agencies, including within its budget as funds to be supplied to the ARJIS that sum of money determined by taking the ratio its population bears to the total population of the region and multiplying it by that portion of the approved budget to be supplied by the Public Agencies. SANDAG shall supply the PSPAC with the official January 1 population figures from the California State Department of Finance Population Research Unit on an annual basis for purposes of this calculation. Payment of membership funds shall be made by each Public Agency by July 15 of each year. If payment by a Public Agency has not been made by September 1 of each year, that Public Agency shall cease to be a participating member of the ARJIS, and its representative shall no longer participate or vote as a member of the PSPAC. A delinquent Public Agency will be reinstated to participating membership and its representative allowed to participate on the PSPAC when full payment has been made, including interest computed from July 15 at the average interest earning rate as determined by the Treasurer.

f. Associate and Advisory Members Financial Support. All Associate and Advisory Members who use the system shall be individually charged and pay to the ARJIS a reasonable share of the total cost of operation, maintenance, enhancement and implementation of the system as determined by the PSPAC. Associate and Advisory Members who access the computer shall be charged for computer time, network time, and application development at a rate agreed to by the Board of Directors. Associate and Advisory Members shall also make an annual payment of a determined sum in accordance with the provisions of the contract between SANDAG and the Associate or Advisory Member. If payment by an Associate or Advisory Member has not been made by September 1 of each year, that member shall cease to be a participating member of the ARJIS, and its representative shall no longer participate or vote as a member of the PSPAC. A delinquent member will be reinstated to participating membership and its representative allowed to participate on the PSPAC when full payment has been made, including interest computed from July 15 at the average interest earning rate as determined by the Treasurer.

g. Administrative Agency Financial Support. SANDAG shall determine charges to be made against the ARJIS for the services provided by SANDAG, which SANDAG deems are appropriate for reimbursement. Notwithstanding SANDAG's status as a Public Agency Member, SANDAG shall not be required to contribute funds toward ARJIS under Section 5(e), but shall instead provide in-kind contributions in an amount to be approved by the PCPAC and the SANDAG Board.

6. Governance

a. All powers of the ARJIS shall be exercised by the SANDAG Board of Directors. The SANDAG Board of Directors shall delegate responsibilities to the PSPAC consistent with its purpose. The membership of the PSPAC shall be composed of one primary representative selected by the governing body of each Member Agency and Advisory Member Agency to serve until recalled by the governing body of said member. Each Member Agency representative must be a mayor, council-person, or supervisor of the governing body which selected him/her, or other appropriate official selected by the governing body. Each Advisory Member Agency representative
must be selected by the governing body of that agency. Vacancies shall be filled in the same manner as originally selected. Each Member Agency and Advisory Member Agency shall also select, in the same manner as the primary representative, one alternate to serve on the PSPAC when the primary representative is not available. Such alternate shall be subject to the same restrictions and have the same powers, when serving on the PSPAC, as the primary representative.

b. At its discretion, each Member Agency and Advisory Member Agency may select a second alternate, in the same manner as the primary representative, to serve on the PSPAC in the event that neither the primary representative nor the regular alternate is able to attend a meeting of the PSPAC. Such alternate shall be subject to the same restrictions and have the same powers, when serving on the PSPAC, as the primary representative.

c. Upon recommendation of the PSPAC, SANDAG may at any time authorize other agencies to join the ARJIS as Associate or Advisory Members. Each Associate Member shall be allowed to vote in accordance with the provisions of this Agreement. SANDAG may allow for the appointment of additional Advisory Members to sit with the PSPAC, but in no event shall said representatives be allowed a vote. Each Associate and Advisory Member shall designate a primary representative and, at its discretion, one or two alternates.

d. Each PSPAC representative, or designated alternate acting in a representative’s absence, may receive reimbursement from ARJIS for out-of-pocket and travel expenses incurred by such representative or alternate on approved ARJIS business. Except where prohibited by the charter, or any ordinance, rule, regulation, or policy of a Member Agency, each Member Agency representative, or designated alternate acting in a Member Agency representative’s absence, shall receive $100.00 from ARJIS for each PSPAC meeting attended, as well as travel expenses incurred.

e. The Chair of the SANDAG Board of Directors shall appoint the Chair and Vice Chair of the PSPAC in accordance with the policies and procedures that apply to all SANDAG policy advisory committees.

7. Membership of the Public Safety Policy Advisory Committee

The members selecting the representatives to serve on the PSPAC as of the effective date of this Agreement shall be:

a. Public Agencies: The Public Agencies shall be represented by four elected officials selected from each of the four subregions defined in the SANDAG Bylaws, one elected official selected by the City of San Diego, and one elected official selected from the County of San Diego. All six of the Public Agency representatives must be SANDAG Board Members or alternates and shall represent SANDAG. Each Public Agency that has selected a representative to serve on the PSPAC must be a member in good standing with all dues fully paid to ARJIS in order to participate on the PSPAC.

b. Associate Members: One person selected by the County Sheriff, one person selected by the State public safety agencies, one person selected from the Regional Homeland Security Committee, and 2 persons selected by the County Chiefs & Sheriffs Association. The number and representation of Associate Members may be modified by a SANDAG Board action amending SANDAG Board Policy.
c. Advisory Members: Two persons selected by the Federal public safety agencies, one person selected from the San Diego County District Attorney’s or Probation Department Offices, and one person selected by the courts. The number and representation of Advisory Members may be modified by SANDAG Board action amending SANDAG Board Policy.

8. Voting

(a) The PSPAC shall vote on all items on the basis of one vote per Member Agency.

9. Meetings

The PSPAC shall conduct monthly meetings in conjunction with regularly scheduled SANDAG meetings during the year and at such other times as the PSPAC or SANDAG Board shall direct. Parliamentary procedure at all meetings shall be governed by Roberts Rules of Order, Newly Revised, except as otherwise modified by this Agreement.

10. Ralph M. Brown Act

All meetings of the ARJIS, including without limitation regular, adjourned regular, and special meetings of the PSPAC, and meetings of all standing committees, shall be called, noticed, held and conducted in accordance with the provisions of the Ralph M. Brown Act (commencing with Section 54950 of the Government Code).

11. Quorum

A majority of the voting members of the PSPAC shall constitute a quorum for the transaction of business.

12. Procedures to be Followed

a. Pursuant to Government Code Section 6509, which requires that the powers of ARJIS be limited by the legal restrictions placed upon a named Member Agency, the powers of ARJIS shall be subject to those legal restrictions imposed upon SANDAG by the Constitution of the State of California and the laws governing it.

b. The PSPAC shall adopt SANDAG’s administrative regulations establishing the procedures and policies for contracting and approving change orders.

13. Duration of Agreement

This Agreement shall continue in full force and effect until Public Agencies representing more than 50% of the population of the San Diego region withdraw from this Agreement by resolution.
14. Disposition of Assets Upon Termination

Upon termination of this Agreement any money or assets in possession of SANDAG on behalf of the ARJIS after the payment of all liabilities, costs, expenses and charges validly incurred under this Agreement shall be returned to the Public Agencies in proportion to their contributions determined as of the time of termination. In-kind contributions made by SANDAG shall be included in this determination.

15. Effective Date of Agreement

This Agreement became effective for all purposes at 12:01 a.m. July 1, 1990. The most recent amended version of the Agreement shall become effective January 1, 2004. Notwithstanding the foregoing, the consolidation of ARJIS finances with SANDAG will not occur until July 1, 2004. Applicable portions of Section 5 of this Agreement will not go into effect until the consolidation of finances occurs.

16. Later Participating Member Agencies

a. Any San Diego County incorporated city that incorporated after January 1, 2004, that may desire to participate in the activities of ARJIS may do so by executing this Agreement without prior approval or ratification of the Public Agencies and shall be bound by the terms of this Agreement as of the date of execution. The County of San Diego, and the cities in the County which were incorporated on December 1, 1980, who did not execute this Agreement by December 1, 1980 which desire to participate in the activities of ARJIS may do so by executing this agreement without prior approval or ratification of the existing Public Agencies and paying an initial membership charge which may be established and required by SANDAG to offset a portion of the initial start-up costs paid by the Charter Public Agencies, and shall be bound by the terms of terms of this Agreement as of the date of execution. Said membership charge shall not be required of cities that as of December 1, 1980, contracted with the County of San Diego for public safety services, and become a Public Agency after December 1, 1980. Any later participating Public Agency shall receive one (1) vote under the single vote procedure.

b. Any entity that contracts for ARJIS services that wishes to become an Associate or Advisory Member of the PSPAC may submit a written request to the PSPAC identifying how their membership on the PSPAC will further the mission of the PSPAC and/or SANDAG, their history and purpose, and at what level they would like to participate with regard to voting rights and membership fees. If the PSPAC determines the addition of the potential member is advantageous, it may make a recommendation to the SANDAG Board to add the potential member. The SANDAG Board shall make the final determination regarding whether to supplement the PSPAC with additional or different Affiliate or Advisory Members.

17. Agreement Repository

A fully executed copy of this Joint Powers Agreement and any amendments thereto shall be filed with the authorized representative of each Public Agency.
18. Information Privacy & Ownership of Data

a. In order to protect the privacy of individuals as set-forth in Section 1 of Article I of the Constitution of California and in the United States Constitution, the maintenance and dissemination of the information in the ARJIS system shall be undertaken in compliance with Federal and State laws and regulations including the Information Practices Act of 1977 (commencing with Section 1798 of the California Civil Code). An appropriate agency as determined by the PSPAC shall, at the call of the PSPAC, conduct an annual certification of the information to assure compliance.

b. All intellectual property owned by the ARJIS as of the effective date of this Agreement (pursuant to Section 15 herein) including, but not limited to, electronic data, shall remain the property of the ARJIS. If pursuant to agreement, the ARJIS serves as a custodian of data it does not own, that data shall presumptively remain the property of the contributing entity and may not be treated as a public record. The ARJIS may not disclose electronic data or other intellectual property for which it is a custodian to third parties without the approval of the entity that owns the property.

19. Amendments

Proposed amendments may be originated by any member of the PSPAC or by the SANDAG Board of Directors. Amendments to this Agreement shall require the vote of two thirds (2/3) of the Member Agencies who are members of ARJIS at the time the amendment is proposed.

IN WITNESS WHEREOF, each of the following Public Agencies has caused this Joint Powers Agreement to be executed by having affixed thereto the signatures of the agent of said Agency authorized therefore by the legislative body of that Agency.
JOINT POWERS AGREEMENT – AS AMENDED JANUARY 2004

AUTOMATED REGIONAL JUSTICE INFORMATION SYSTEM

JOINT POWERS AGENCY

CITY OF CARLSBAD

By ____________________________
Hon. Bud Lewis, Mayor
Date

CITY OF CHULA VISTA

By ____________________________
Hon. Steve Padilla, Mayor
Date

CITY OF CORONADO

By ____________________________
Hon. Tom Smisek, Mayor
Date

CITY OF DEL MAR

By ____________________________
Hon. Richard Earnest, Mayor
Date

CITY OF EL CAJON

By ____________________________
Hon. Mark Lewis, Mayor
Date

CITY OF ENCINITAS

By ____________________________
Hon. Maggie Houlihan, Mayor
Date

CITY OF ESCONDIDO

By ____________________________
Hon. Lori Holt Pfeiler, Mayor
Date

CITY OF IMPERIAL BEACH

By ____________________________
Hon. Diane Rose, Mayor
Date
CITY OF LA MESA

By Art Madrid 2-16-04
Hon. Art Madrid, Mayor Date

CITY OF LEMON GROVE

By Mary J. Sessom
Hon. Mary Sessom, Mayor Date

CITY OF NATIONAL CITY

By Nick Inzunza
Hon. Nick Inzunza, Mayor Date

CITY OF OCEANSIDE

By Terry Johnson
Hon. Terry Johnson, Mayor Date

CITY OF POWAY

By Mickey Caragana
Hon. Mickey Caragana, Mayor Date

CITY OF SAN DIEGO

By Dick Murphy
Hon. Dick Murphy, Mayor Date

CITY OF SAN MARCOS

By F.H. Corky Smith 5-20-04
Hon. F.H. Corky Smith, Mayor Date

CITY OF Santee

By Kandi Vesper
Hon. Kandi Vesper, Mayor Date

CITY OF SOLANA BEACH

By Joe Kellejian
Hon. Joe Kellejian, Mayor Date

CITY OF VISTA

By Morris Vance
Hon. Morris Vance, Mayor Date
COUNTY OF SAN DIEGO

By Dianne Jacob, Chairwoman of the Board of Supervisors Date 8/4/04
1. Purpose

The purpose of the Public Safety Policy Advisory Committee (PSPAC) is to advise the Board on matters concerning the Automated Regional Justice Information System and the Criminal Justice Division.

2. Governance

2.1. The PSPAC shall be overseen by the Board and shall govern itself in accordance with the Automated Regional Justice Information System Joint Powers Agreement ("ARJIS JPA"), as amended on January 1, 2004, and the policies and procedures applicable to all of SANDAG’s policy advisory committees.

2.2. If the ARJIS JPA is in conflict with state or federal statutes or regulations, the statutes or regulations shall supersede the conflicting provision of the JPA. If the ARJIS JPA is in conflict with SANDAG Board policy or procedure, SANDAG Board policy or procedure shall supersede the conflicting provision of the JPA.

3. PSPAC Subcommittees

3.1. There shall be a standing Management Subcommittee composed of standing members who shall be the Chief of Police, Sheriff, or Public Safety CEO of each Member Agency. The term “Member Agency” as used in this Policy shall have the same meaning as in the ARJIS JPA and shall refer to the voting members on the PSPAC. The Management Subcommittee may appoint advisory members to the Subcommittee as needed and shall serve at the pleasure of the Management Subcommittee.

3.2. Each Member Agency representative of the Management Subcommittee shall have one vote.

3.3. Whenever a member is not present at a meeting of the Management Subcommittee, a designated alternate selected by the member may act as a member.

3.4. The Management Subcommittee shall appoint members to standing working groups known as the Users, Technical, Business, and Crime Analysis working groups. The membership of these working groups shall be composed of members of public safety agencies who operate or use the ARJIS. Each member of these working groups shall have one vote.

3.5. The Management Subcommittee meetings shall be at least monthly or whenever called by its Chairperson. The Chairperson of the Management Subcommittee shall notify the members of the Management Subcommittee of any such scheduled
meetings at least five days prior to the scheduled date of the meeting. Upon a finding by the Chairperson that an item has arisen that requires immediate action, he/she may call a meeting on 48 hours notice.

3.6. Other standing subcommittees and standing or ad hoc working groups shall meet whenever called by their respective chairperson.

3.7. Standing subcommittees and working groups shall have as elected officers a chairperson and vice chairperson, who are members or alternates of their respective Member Agency. The Chairperson and Vice Chairperson of each standing subcommittee or working group shall be elected from among its membership.

3.8. The functions of the Management Subcommittee shall be to: (1) review, evaluate, and provide preliminary approval of the ARJIS and Criminal Justice Division work plan and budget for final approval by the SANDAG Board of Directors; (2) evaluate and prioritize the ARJIS and Criminal Justice Division work plan; (3) oversee the implementation of the ARJIS and Criminal Justice Division work plan and budget; (4) establish policies and procedures; (5) approve and oversee the implementation of the recommendations from other subcommittees and working groups; and (6) perform other functions delegated by the PSPAC.

4. Authority

4.1 The PSPAC shall have the authority to approve financial/contracting transactions, including selection of vendors, acceptance of funding, stipulations of any nature, and any resulting budget amendment up to $500,000 for ARJIS and Criminal Justice Division items, subject to increase by Board action.

Adopted December 2003
Amended November 2004
POLICY ADVISORY COMMITTEE MEMBERSHIP

1. Membership

1.1 Executive Committee: Six members to include the City and County of San Diego Board members, and a Board member from each subregion (South County, East County, North County Coastal, North County Inland).

1.1.1 Alternates may be the second City of San Diego Board member or alternate, the second County of San Diego Board member or alternate, and alternates elected from each subregion who shall be primary members of the Board.

1.2 Transportation Committee: Nine members to include the mayor or a councilperson from the City of San Diego; a member of the County of San Diego Board of Supervisors, a Board member or alternate from each subregion, and a member of NCTD, MTS and the Airport Authority appointed by those agencies. There may be nine alternates chosen in the same manner.

1.3 Regional Planning Committee: Six members to include the mayor or a councilperson from the City of San Diego, a member of the County of San Diego Board of Supervisors, and a Board member or alternate from each subregion. There may be six alternates chosen in the same manner.

1.4 Borders Committee: Seven members to include the mayor or a councilperson from the City of San Diego, a member of the County of San Diego Board of Supervisors, a Board member or alternate from each subregion, and a mayor, councilmember, or supervisor from the County of Imperial. There may be seven alternates chosen in the same manner.

1.5 Public Safety Committee: Six members to include the mayor or a councilperson from the City of San Diego, a member of the County of San Diego Board of Supervisors, a Board member or alternate from each subregion. The nine Associate Member organizations taking part in this committee shall have the following representation: two members from the County Chiefs'/Sheriff’s Association, a member selected by the County Sheriff, a member of the Regional Homeland Security Committee, a member selected by the State public safety agencies, a member representing the San Diego County District Attorney’s Office, a member from regional Fire/Emergency Medical Services, a member representing the City of San Diego Police Chief, and a member from the regional transit agencies. In addition, there will be five nonvoting Advisory Members selected as follows: Two persons selected by the Federal public safety agencies, one person selected from the San Diego County Probation Department Offices, one person selected by the military, and one representative of the Southern California Tribal Chairmen’s Association. There may be alternates chosen in the same manner.
2. Limitation on Committee Memberships

No Board member or alternate may serve as the primary member of more than two Policy Advisory Committees (“PACs”) at any one time. Committee membership may be expanded by the Board.

3. Ex Officio Members

A PAC may include ex officio members if appropriate to roles and responsibilities of the committee. The Board Chair, first Vice Chair, and Second Vice Chair may serve as ex officio members on any of the PACs. Unless otherwise stated in a Board Policy or Board action applicable to a particular committee, all ex officio members on SANDAG’s Board or committees shall be nonvoting members.

4. Appointments

4.1 Public Agencies

4.1.1 The mayor and council of the City of San Diego and the governing body of each of the other member agencies will make their appointments to the Board annually by January 10, and when vacancies occur. Each member agency shall confirm the appointment of its primary and alternate Board members by sending a written letter to the SANDAG Clerk of the Board. All such appointments shall go into effect immediately following approval by the member agency’s governing body.

4.1.2 The SANDAG Chair will provide notice requesting that Board members from each of the subregions appoint a Board member or alternate as authorized to serve as a primary member on each PAC and one to serve as an alternate to each PAC. At the time this notice is given, all primary and alternate Board members will be provided with an attendance record for all primary and alternate members currently serving on the Board or a PAC. Each subregion shall ensure that SANDAG staff is notified of the date, time and location for that subregion’s meeting. After the meeting is set by the primary members of each subregion, SANDAG staff shall provide Board alternates from each subregion advance notice of the meeting. A majority of the primary members present at the subregion meeting shall make a selection. An alternate member may vote in the absence of the primary member. The Chair shall be sent a letter from the subregion’s representatives informing him/her of the names of the persons who have been selected for appointment to each PAC. Appointments will be made by January 31 or as vacancies occur. Appointments shall go into effect immediately upon approval by the subregion.

4.2 Associate Members

In addition to the members appointed pursuant to Section 4.1, the Public Safety Committee shall have voting members appointed from the organizations listed below by their respective appointing authorities by January 31 of each year:

4.2.1 County Chiefs’/Sheriff’s Association – 2 voting members
4.2.2 County Sheriff – 1 voting member
4.2.3 Regional Homeland Security Committee – 1 voting member
4.2.4 State Public Safety Agency Association – 1 voting member
4.2.5 San Diego County District Attorney’s Office – 1 voting member
4.2.6 Regional Fire/Emergency Medical Services – 1 voting member
4.2.7 Regional Transit Agencies – 1 voting member
4.2.8 City of San Diego Police Chief – 1 voting member

4.3 Advisory Members

In addition to the voting members appointed pursuant to Sections 4.1 and 4.2, the Public Safety Policy Advisory Committee shall have the following nonvoting members appointed from the following organizations by their respective appointing authorities by January 31 of each year:

4.3.1 County Criminal Justice Association – 1 advisory member
4.3.2 Federal Justice Agency Association – 2 advisory members
4.3.3 Department of Defense – 1 advisory member
4.3.4 Southern California Tribal Chairmen’s Association – 1 advisory member

4.3.5 If any subregion fails to make an annual appointment to a PAC by January 31 or within three weeks of mailing of the notice to proceed to appoint to fill a vacancy, the Chair of SANDAG shall make the appointment. If any organization referred to in Sections 4.1, 4.2 or 4.3 fails to make an appointment to the Public Safety Policy Advisory Committee, the current representative shall continue to serve until a replacement appointment is made by his/her organization.

5. Vacancies

Vacancies on PACs shall be filled as they occur in the same manner as appointments.

6. Chair/Vice Chair

The Chair and Vice Chair of the PACs, other than the Executive Committee, shall be appointed by the Board Chair in February or as vacancies occur. The officers of the PACs (except for the Executive Committee, whose officers are dictated by statute) can be primary or alternate members of the Board, but must be primary members of the PAC they will chair. The appointments shall go into effect immediately unless otherwise directed by the Board Chair. The Board Chair, First Vice Chair, and Second Vice Chair when serving as a member of the Executive Committee, shall serve as the Chair, First Vice Chair, and Second Vice Chair of the Executive Committee. The Vice Chair conducts the meetings in the absence of the Chair. In the event of the absence of the Chair, First Vice Chair and Second Vice Chair for the Executive Committee or both the Chair and Vice Chair for a PAC or other standing committee, the quorum of members present shall elect a chairperson pro tempore to preside for that meeting. The Executive Director or a Chief Deputy Executive Director, with a quorum present, shall call the meeting to order and preside during such election of chairperson pro tempore; he/she shall immediately relinquish the chair upon completion of the election.
7. Attendance

7.1 Primary and alternate members are strongly encouraged to attend all Committee meetings. Roll call shall be taken by the Chair at the beginning of the meeting to determine the voting members present at that time. The voting members shall be seated collectively in order for the public to recognize them as such. Other nonvoting alternates in attendance may participate in Committee discussion but shall not be authorized to act on any item.

7.2 Board alternates selected to chair a Policy Advisory Committee are strongly encouraged to attend all Board meetings to represent their committee and provide information to the Board concerning actions taken at the committee meetings.

7.3 If an organization with voting rights or a subregion is unrepresented at three consecutive Committee meetings a letter will be sent to that organization’s governing board members, all other members and alternates of the Committee, and the Board of Directors members and alternates concerning the absences.

7.4 In order to ensure a quorum, full participation, fairness, and comprehensive knowledge of the items discussed at SANDAG meetings, members who are eligible for compensation for attendance at a SANDAG meeting must be present for at least 1/2 of the time set for the meeting or the duration of the meeting, whichever is less, in order to be eligible for compensation in accordance with Article III, Section 5 of the Bylaws.

8. Compensation

Primary and alternate members of the PACs will be compensated $100 per meeting attended subject to the limitations on number of meetings per month set forth in the SANDAG Bylaws.

11. Meetings

PAC meetings should normally be held on Fridays or when called by the committee Chair. Parliamentary procedure at all meetings shall be governed by Roberts Rules of Order, Newly Revised.

Adopted January 2003
Amended December 2003
Amended November 2004
Amended December 2005
Amended December 2006
Amended July 2007
> -----Original Message-----
> From: Jim Gregg [mailto:gregg@ieee.org]
> Sent: Wednesday, June 25, 2014 5:23 PM
> To: Lero, Tessa
> Cc: gregg@ieee.org
> Subject: Public Comment for June 27, 2014 BoD Meeting Concerning Agenda Item #15
> 
> Please include my public comment RE: Item #15 of the 6/27/2014 SANDAG Board Meeting Agenda. Thanks.
> 
> Jim Gregg
> Concerned citizen RE: BRT buses on Broadway downtown.
> 
> Over the past couple years no one has been listening to the people living, working and driving within the Core Columbia district of downtown with respect to the introduction of BRT buses in the area. The focus should be to make downtown San Diego a destination for the BRT service from the suburban areas of the city. The fixed trolley infrastructure which loops around downtown already provides the necessary mobility for suburban commuters to get to their destination, such as the convention center, waterfront, Santa Fe Depot area, Horton Plaza, etc. Anyone who regularly uses public transit downtown knows this to be true, and would not argue the point. Although the new buses are powered by LNG the added pollution of buses starting and stopping along a busy pedestrian corridor should be enough reason to change the focus of the BRT discussion, and limit the impact to one station/staging area on the east end of downtown. At both the Imperial Transit Center and the City College Transit Center, buses “feed” the trolley. The same principle should be applied to feeding the trolley with the BRT buses from the suburban communities.
> 
> The issue is that transportation planners believe the BRT bus service needs to be personalized such that downtown stations are located along Broadway every few blocks to provide a “one seat ride” to businesses along Broadway, in the hope of boosting ridership. Extending the BRT bus service to the Santa Fe Depot on the west end of Broadway does not get suburban passengers to the airport, convention center, the ball park, or the waterfront so the “one seat ride” objective seems illusive. More buses along Broadway adding more traffic congestion and safety issues for pedestrians is a poor example of implementing an “Active Transportation” system. Everything about the current plan to bring BRT buses to the Santa Fe Depot is contrary to plans for more bike friendly streets and linking the Embarcadero/Bayfront Park with a new Horton Plaza park.
> 
> There was a recent announcement to build a hotel-residential-retail project on the block bounded by Seventh and Eighth avenues, Broadway and C Street (http://www.utsandiego.com/news/2014/jun/17/zephyr-downtown-development/) which included a discussion on being located in an area for walking to nearby attractions. Large buses with high backed padded seats are out of character in the downtown environment and should be limited to providing service to downtown and not through the main downtown pedestrian corridor, especially since the downtown trolley system already provides adequate mobility in the urban center.
> 
> My hope is that urban planners realize that bringing all the BRT buses to the Santa Fe Depot in downtown San Diego is a bad idea and change direction now! We only need the BRT service to bring people to downtown San Diego, not to extend their trip through it.
Several speakers spoke against this project. I am requesting that my comments below be included as additional public comment against this Agenda item.

I have four points to make regarding the SANDAG board meeting discussion on this subject.

1. Since the mayor chose not to attend the meeting and there was no indication why, I take this as a signal he wants to steer clear of the controversy. Leading up to his recent election he publicly stated that he would support the residents of downtown who expressed concern about the impact of bringing BRT buses into established residential neighborhoods. (At least that was my take of what he indicated). Now that he has been elected, will he try to distance himself from any controversy regarding the matter?

2. Downtown Council Representative and SANDAG Transportation Committee Chairman Gloria has taken a hard position on believing the BRT buses must serve the Santa Fe Depot in order to be successful. This area is within 300’ of over 1000 residences. This is a community where people walk and bike to their destinations (I do). All the trolley lines serve the area along with local bus service (#2 North Park, #992 Airport, and #923 Pt Loma/Ocean Beach) which travel east/west on Broadway. I understand the full fleet of BRT buses (three RAPID lines on continuous daily service and three Commuter routes at peak hours during the week) will bring at least six more routes into the area on Broadway around America Plaza, which is an increase of 200%. Chairman Gloria spoke extensively about presenting the public with data, and stated that “People get angry when they cannot make decisions based on good data”. I have not seen any data that justifies why the BRT service needs to extend downtown to the Santa Fe Depot? What are the consequences to the area for future residential development, with more congested traffic and the limits placed on pedestrians with more buses traveling through the area? The only discussion I have heard is that it was decided by “SANDAG planners” to extend the BRT bus service to the depot, and so now “we are locked into that decision”. I believe that was the opinion expressed by Lisa Shaffer, Council member of Encinitas at the June 27, 2014 SANDAG Board meeting. Moving forward with that rational is ridiculous. I would ask that SANDAG provide data on daily ridership to and from the Santa Fe Depot Transit Station versus the other downtown stops along Broadway to justify the extension of the BRT routes to the west end of Broadway.

3. The motion to spend $400K passed unanimously, to study the feasibility of sites within the downtown area to provide a bus layover facility. It is my understanding that additional sites other than the original sites 1-4 might be considered. (www.sandag.org/uploads/projectid/projectid_402_13948.pdf). I would like to suggest that the study include the defunct California Theater site on the block west of the Wells Fargo building at 4th & B Street. (www.kpbs.org/news/2013/mar/06/plight-historic-california-theatre). There already are three parking lots on the block and the rat infested theater (although of historic designation) would make an excellent choice for building a new civic enterprise building. No residential towers within 300’ (except hotels), close to Westfield shopping and Gaslamp District, adjacent to SANDAG offices and the City Hall Complex, and within a block of the Civic Center trolley station and multiple downtown bus routes. This is the heart of the city! I suggest eliminating the planned stops west of Horton Plaza and start/end the routes at the already designated Horton Plaza BRT bus stops. There are so many reasons to consider this site. BRT buses could end their routes on Broadway & Fourth Avenue, and start their route at Broadway & 6th Avenue. The traffic on third avenue north of Broadway is light and the added bus flow should not upset anyone. I think this location deserves to be included in the study for a downtown bus layover multipurpose use facility (if there is to be one). As indicated in the article of the previous link, “One thing we know for sure, San Diego does NOT need a historically protected pile of rubble”.

4. Supervisor Roberts shocked most of the audience in the SANDAG meeting room when he indicated that only a few more buses in the area on Kettner Boulevard & B Street would be of little impact to the pedestrians, residents, and businesses in the area. At the June 13, 2014 SANDAG meeting the board heard a discussion of how SANDAG can support Complete Streets implementation across the San Diego region. (http://www.sandag.org/uploads/meetingid/meetingid_3848_17749.pdf). Several individuals spoke in support of this agenda item. Based on the discussion one might conclude that a Complete Streets policy would provide for the integration of multiple modes of transportation in downtown San Diego. Some of the goals of the legislation are to shift travel to healthier lower cost modes like walking, boarding and bicycling and reduce greenhouse gas emissions. Ask yourself: Is the extension of the BRT system to the Santa Fe Depot an example of Best practices for Complete Streets policies and programs? With more busses on Broadway we are squeezing out the presence of Active Transportation in favor of duplication of transit services already in place.
ARJIS Mission Statement

The mission of ARJIS is to provide the right information to the right people, at the right time; and ensure officer and public safety throughout the San Diego region.

That was then...
This is Now..

What is ARJIS?

• Joint Powers Agency (JPA) formed in 1981
• One stop shop for secure access to the regions’ public safety data
• Millions of transactions annually
• Single sign-on for 82 agencies to share data, identify subjects, and solve crimes
• Provides 24/7 operational support and real time data for law enforcement throughout the region
ARJIS Membership

- 9,000+ justice personnel are authorized users of ARJIS
- Must be FBI certified by California Department of Justice (CAL-DOJ) for access
- Data contributing agencies:
  - Carlsbad Police Department
  - Chula Vista Police Department
  - Coronado Police Department
  - El Cajon Police Department
  - Escondido Police Department
  - La Mesa Police Department
  - National City Police Department
  - Oceanside Police Department
  - San Diego Police Department
  - San Diego County Sheriff and contract cities

ARJIS Ex-officio Agencies

- CAL State San Marcos
- California Department of Corrections & Rehab
- California Department of Forestry & Fire Protection
- California Department of Health Services/Medical Fraud
- California Department of Insurance
- California Department of Justice BNE (Bureau of Narcotic Enforcement)
- California Department of Motor Vehicles (Investigations)
- California Highway Patrol
- City of Del Mar Park Ranger
- DA Catch (SD DA-Computer & Technology Crime High-tech Response Team)
- Donovan Correctional
- Imperial County Law Enforcement Coordination Center (LECC)
- Mira Costa College Police Department
- Palomar College Police Department
- RATT (Regional Auto Theft Task Force)
- San Diego Unified School District Police Department
- San Diego Community College Police Department
- San Diego County Law Enforcement Coordination Center (LECC)
- San Diego Harbor Police Department
- San Diego State University
- SANDAG (San Diego Association of Governments)
- Southwestern College Police Department
- United States Attorney
- United States Bureau of ATF (Alcohol, Tobacco, Firearms)
- United States Drug Enforcement Administration (DEA)
- United States Department of Justice
- United States Department of State
- United States Federal Bureau of Investigation (FBI)
- United States FBI - Annex
- United States FBI - India Street
- United States FBI Squad 2
- United States FBI - Squad 9
- United States Federal Probation
- United States Fish & Wildlife Service
- United States Forest Service
- United States Internal Revenue Service Criminal Division
- USIS (Formerly known as US Investigative Services, Inc.)
- United States Marine Corps - Camp Pendleton Provost Marshal
- United States Marine Corps - Miramar Provost Marshal
- United States Marine Corps Recruit Depot
- United States Marshals Service
- United States Naval Commander Southwest Region
- United States Naval Consolidated Brig (Miramar)
- United States Naval Criminal Investigative Service (NCIS) - Camp Pendleton
- United States Naval Criminal Investigative Service (NCIS) - San Diego - 32nd St
- United States Naval FISC (Naval Fleet Industrial Supply Center)
- United States Postal Service
- United States Pretrial
- United States Secret Service
- United States Social Security Administration
- University of CA, SD (UCSD)
Cross Jurisdictional Sharing – Success!

• Suspect wanted for sexual assault of minors

• Agencies included ICE, National City Police Department, San Diego County Sheriff’s Department, and the FBI Gang Task Force

• Arrested June 20, 2014

“There was absolutely no way we would have discovered this true location of our SUBJECT without utilizing ARJIS.”

– Supervisory Deportation Officer, ICE

Collaboration Benefits Entire Region

• Data shared between agencies for searching and analysis
  – Solves crimes and identifies more series
  – Increased public and officer safety
  – Better-informed policy decisions

• Common validation codes for data standardization

• Common geo-service for addresses

• Economies of scale with pooled resources

• Business case by independent consultant:
  – Savings = over $13,000,000 annually
  – FTE Savings = over 200 annually
ARJIS Governance

- 1981 - ARJIS established and governed by a Joint Powers Agreement with the ARJIS Board of Directors
- 2004 - Governance transferred to SANDAG and the Public Safety Committee replaced ARJIS Board of Directors
- ARJIS consolidation separate from SB 1703

Policies, Procedures and Privacy

- Partner with International Association of Chiefs of Police (IACP), Nlets, and other agencies for policy development
- Assist with Privacy Impact Assessments (PIAs) and establish regional policy guidelines:
  - License Plate Reader PIAs – 2006 and 2009
  - License Plate Reader Regional Guidelines – 2012
  - Facial Recognition PIA – 2011
  - Facial Recognition Regional Guidelines – 2013
- Regional Data Sharing MOU (2014) addresses data quality and sharing, public records requests, security, retention and audits
ARJIS Incident Data

- Police Incident Data
  - Crime cases
  - Arrests
  - Booking data
  - Misdemeanor citations
  - Traffic accidents
  - Traffic citations
  - Computer aided dispatch incidents
  - Officer notifications

Retained for seven years, consistent with state statutes and participating agencies retention policies

- License Plate Reader Data
  - Retained one year for fixed, two years mobile
  - Existing policy established in 2012
  - Proposed revision to 1 year for fixed and mobile

How does data get to ARJIS?

- Manual data entry – average 1,000 records entered daily
- 30 ARJIS interfaces – real time data feeds
  - Citation to/from courts
  - Juvenile wards of the court
  - Officer notification to county
  - Jail interface
  - Booking photo interface
  - Fourth waiver interface
  - License Plate Reader interface
  - CAD 911 interface (SDPD, ECPD)
  - Sheriffs Records Management System NetRMS (6 agencies)
  - SDPD Records Management System (CRMS)
  - Coronado and National City Records Management
  - MQ real-time queries from police vehicles (12)
Maintain Regional/National Standards

- Utilize US-DOJ national standards
- Manage 111 tables for regional data validation
- Shared regional geo-services
- Consistent FBI mandated Uniform Crime Reporting (UCR)
- All cities share same crime reporting criteria

Law Enforcement Only Portal

- One stop shop for access to over 30 applications
- Averages 6,700 visits a day
How is the data accessed

“The officer used ARJIS to identify the suspect, who had assaulted a bus driver and sexually assaulted a passenger. He was a registered sex offender with two prior felony convictions for child molestation. He was arrested, taking a danger off the streets.”

“I sent out a ‘Be on the Lookout’ (BOLO) using ARJIS. The vehicle was located last night in Mid-City within about four hours! I just wanted to say thank you for your help and this awesome resource.”

- SDPD Homicide Team II
Budget

• FY 2015 budget $5.98 million
  – 88% member assessment fee
  – 12% federal grant funding

Major Initiatives 2015 – Situational Awareness

• Enhance situational awareness for law enforcement officers in the field
  – Real-time CAD 911 (Computer Aided Dispatch) and records management systems data
  – Maps with police incidents, parolee addresses, warrants, gang locations, sex offender addresses, and critical infrastructure locations
**Major Initiatives 2015 – Graffiti Tracker**

- Provide regional support, identify patterns, expand system usage, and add additional agencies

**Major Initiatives 2015 - Mobile Program**

- Over 375 devices deployed with 28 ARJIS member agencies
- Develop secure public safety mobile ‘app’ store
- Assist CAL-DOJ with Smart Justice implementation

*Without a doubt, this is the most useful technological tool I have ever used during my career. If more officers had access to similar devices in the field, I am certain it would make a profound impact on how we conduct business.*

- *San Diego Sheriff’s Santee Officer*
Infrastructure – Backbone of ARJIS Enterprise

“ARJIS continues to lead the nation in the responsible deployment of critical info sharing tools for justice practitioners. What’s particularly impressive is the careful attention ARJIS has focused on creating policies governing the use of technologies and a growing emphasis on assessing the value of these tools.”

- Senior Program Manager, IACP Technology Center
CJRD Mission Statement

To promote public safety and justice by informing citizens, practitioners, and policy makers through objective monitoring, accountability, and assessment.
CJRD History and Functions

- Created in 1977
- FY 2015 Budget $1.3 Million

- $200,000
  - Clearinghouse Monitor crime stats
  - Information resource

- $1.1 Million
  - Independent assessment and evaluation

CJRD - Clearinghouse

- 15 percent of $1.3 million budget
- Funded with member assessments
- Supports
  - Regional information needs of the region
  - Participation in regional task forces and commissions
  - Foundation for writing grants to bring in additional funding for the region and partners
  - PSC staff support
Compiling Regional Crime Statistics

Violent Crime Rate per 1,000

Year

San Diego Region  U.S.

Crime Trends Comparison

Violent Crime Rate per 1,000 Population

San Jose, CA ....... 3.6

San Diego, CA ....... 4.2

Phoenix, AZ ....... 5.5

Portland, OR ....... 5.5

Los Angeles, CA ....... 6.3

Seattle, WA ....... 6.4

San Francisco, CA ....... 7.4
Educate Stakeholders on How Dollars are Spent

- Drug Treatment: 2%
- Arrest/Prosecution: 3%
- County Medical Services: 5%
- Community Supervision: 14%
- County Child Welfare Services: 29%
- Jail/Prison: 47%

Total: $193,400

Clearinghouse – Stakeholder Feedback

- CJ information on SANDAG website
  - 97 percent respondents stated it’s useful information
- CJ Flash
  - 98 percent believed it’s interesting
  - 97 percent said it’s relevant
  - 100 percent stated it’s easy to read and understand
- CJ Bulletins
  - 100 percent thought it’s interesting
  - 96 percent said it’s relevant
  - 97 percent stated it’s easy to read and understand
Independent Evaluations and Needs Assessments

• Over a dozen projects with dedicated funding in FY 14
• Collaborative partners from local, state, and federal agencies
• Evaluations of efforts to provide re-entry services, strategic policing, task force collaboration, use of best practices in supervising offenders, mentoring programs, and other juvenile delinquency efforts

Independent Evaluations Conducted in Region

• Carlsbad, Escondido, San Marcos, Oceanside, Vista: North County Comprehensive Gang Initiative
• Chula Vista: Promise Neighborhood
• Coronado, Imperial Beach, National City: Cross-Border Task Force Evaluation
• Del Mar, Encinitas, Poway: San Diego County Sheriff’s Resident Survey
• El Cajon, La Mesa, Lemon Grove: East County Gang Enforcement Collaborative Evaluation
• San Diego: SMART Policing Evaluation
• Santee: Auto Theft Prevention Evaluation
• Vista: Responsible Fatherhood Evaluation
Cost-Effectiveness Studies Inform How Tax Dollars Can Best Be Spent

- 33.8 percent of SB 618 clients in evaluation returned to prison, compared to 50.8 percent of comparison group
- Cost-avoidance figure based on this 17 percent difference suggests that an additional 183 of 1,078 program clients didn’t return to prison
- Cost of prison ($49,893) and parole ($4,771) = $54,664
- Short term costs of providing program result in long-term savings (an estimated $10 million)

Measure Program Outcomes to Determine Next Steps

<table>
<thead>
<tr>
<th>Year</th>
<th>Number of Individuals Ordered to Pay Restitution</th>
</tr>
</thead>
<tbody>
<tr>
<td>2010</td>
<td>Adult: 34, Juvenile: 62, Total: 96</td>
</tr>
<tr>
<td>2011</td>
<td>Adult: 88, Juvenile: 126, Total: 214</td>
</tr>
</tbody>
</table>

Graffiti Tracker Evaluation
Number of Individuals Ordered to Pay Restitution

- Adult: 2010: 34, 2011: 88
Recommendations

• Amend Board Policy No. 026 to give the Board of Directors and PSC a bigger role in the establishment of policy and procedures

• Develop a framework for evaluating potential public policy impacts resulting from ARJIS and CJRD activities, which includes vetting the impacts with the PSC and Board, where appropriate

• Adjust the voting membership of the PSC to bring it back to the balance of Board members or alternates and Associate members specified in the ARJIS JPA

• Implement a process to ensure that grant proposals are vetted through the PSC and the Board, where appropriate, prior to submittal