



**BOARD OF DIRECTORS
MAY 23, 2003**

**AGENDA ITEM NO. 03-05- 1
ACTION REQUESTED - APPROVE**

MINUTES OF THE BOARD OF DIRECTORS MEETING

April 25, 2003

Chairman Morrison called the meeting of the SANDAG Board of Directors to order at 9:13 a.m. Attendance was as follows:

Voting Members

- City of Carlsbad Ramona Finnilla, Councilmember
- City of Chula Vista Steve Padilla, Mayor
- City of Coronado Phil Monroe, Mayor Pro Tem
- City of Del Mar Crystal Crawford, Councilmember
- City of El Cajon Mark Lewis, Mayor
- City of Encinitas Christy Guerin, Councilmember
- City of Escondido Lori Holt Pfeiler, Mayor
- City of Imperial Beach Patricia McCoy, Councilmember
- City of La Mesa Art Madrid, Mayor
- City of Lemon Grove Mary Teresa Sessom, Mayor
- City of National City Ron Morrison, Councilmember
- City of Oceanside Jack Feller, Councilmember
- City of Poway Mickey Cafagna, Mayor
- City of San Diego A Dick Murphy, Mayor
- City of San Diego B Jim Madaffer, Councilmember
- City of San Marcos Corky Smith, Mayor
- City of Santee Hal Ryan, Vice Mayor
- City of Solana Beach Joe Kellejian, Councilmember
- City of Vista Morris Vance, Mayor
- County of San Diego Ron Roberts, Supervisor

Advisory Liaison Members

- County of Imperial Hon. Victor Carrillo, Supervisor
- Department of Transportation Gene Pound, Deputy Director
- U.S. Department of Defense CDR Roger Natsuhara, San Diego Operations Officer, Naval Facilities Engineering Command, Southwest Division
- Mexico Absent
- San Diego Unified Port District Absent
- San Diego County Water Authority Hon. Bud Lewis, Director
- Metropolitan Transit Development Board Hon. Leon Williams, Chair
- North San Diego County Transit Development Board Hon. Judy Ritter, Chair

Chairman Morrison commented that the voting mechanism has been modified and it should work quicker today. He explained a new feature on the voting mechanism. If you'd like to speak just press the number "1" and your request will automatically be added to the list. However, Ex Officio members will still need to raise their hand if they want to speak on an item.

Mayor Murphy (San Diego) suggested that the speaker button be a button not used for purposes of voting.

Chairman Morrison introduced two new people to the Board: CDR Roger Natsuhara, and Deborah Gunn, the new Clerk of the Board.

1. MINUTES OF THE MARCH 28, 2003, BOARD MEETING (APPROVE)

Action: Poway – Imperial Beach. A motion and second was made to approve the minutes of the March 28, 2003, Board of Directors meeting. Yes – 19 (weighted vote, 100%). No – 0 (weighted vote, 0%). Absent – 1 (San Diego - B). Abstain – 0.

2. ADDITIONS AND DELETIONS

None.

CONSENT ITEMS (3 through 6)

3. DISCUSSIONS AND ACTIONS FROM POLICY ADVISORY COMMITTEES (APPROVE)

A. EXECUTIVE COMMITTEE MEETING (April 11, 2003)

B. TRANSPORTATION COMMITTEE MEETING (April 18, 2003)

C. REGIONAL PLANNING COMMITTEE MEETING (April 4, 2003)

D. BORDERS COMMITTEE MEETING (April 18, 2003)

4. SOCIAL SERVICE AGENCY GRANT APPLICATIONS FOR VEHICLES TO TRANSPORT ELDERLY AND PERSONS WITH DISABILITIES (APPROVE)

5. REPORT ON THE CALCOG ANNUAL CONFERENCE (INFORMATION)

6. U.S. DEPARTMENT OF DEFENSE PROJECTS AFFECTING THE SAN DIEGO REGION (ACCEPT FOR DISTRIBUTION)

Action: El Cajon -- Carlsbad. A motion and second was made to approve Consent Items 3 through 6. Yes – 19. No – 0. Absent – 1 (San Diego – B). Abstain – 0

7. **PUBLIC COMMENTS/COMMUNICATIONS**

Jim Bell, a San Diego resident, commented that he would be providing the Board members with a copy of his latest book, "A Long Range Plan Creating a Sustainable Economy in the Future in the San Diego-Tijuana Region." He said that the book tells how to gracefully transform our present

economy to a unique economy, and one that is strong, vibrant, and completely life supportive and sustaining.

Dian Kiser, representing BREATH, the California Smoke Free Bars, Workplaces, and Communities Program, indicated that this is a statewide project of the American Lung Association. San Diego County, and area cities have placed higher than any county in California regarding smoke-free workplaces. She said that we are celebrating eight years of smoke-free workplaces in California and five years of smoke-free bars. She presented two awards: (1) the Platinum Lung award is given for 95-100 percent compliance in this community, and (2) the Golden Lung award is given for 85-94 percent compliance. She congratulated the following jurisdictions on their awards:

The City of Carlsbad (Golden)	The City of National City (Platinum)
The City of Coronado (Platinum)	The City of Oceanside (Golden)
The City of Del Mar (Platinum)	The City of Poway (Platinum)
The City of El Cajon (Golden)	The City of San Diego (Golden)
The City of Encinitas (Golden)	The City of San Marcos (Platinum)
The City of Escondido (Golden)	The City of Santee (Platinum)
The City of Imperial Beach (Golden)	The City of Solana Beach (Platinum)
The City of La Mesa (Golden)	The City of Vista (Golden)
The City of Lemon Grove (Platinum)	The County of San Diego (Golden)

On behalf of Oceanside Mayor Terry Johnson, Councilmember Feller (Oceanside) commended Carlsbad's Mayor Bud Lewis and the two city staffs for getting together on the opening of College Boulevard in the summer of 2004,. He added that he looks forward to driving on this road when it is opened.

Chairman Morrison indicated that this was a point of heated discussion by this Board some months ago, and SANDAG conflict resolution procedure assisted in resolving this regional issue.

CHAIR'S REPORT

8. AWARD OF APPRECIATION TO COLLEEN O'HARRA

Chairman Morrison presented an award of appreciation to Colleen O'Hara for her relentless and effective leadership to preserve the region's precious open spaces. He noted that as Chair of SANDAG's Multiple Habitat Conservation Program (MHCP) Advisory Committee, Ms. O'Hara has set in motion a way to preserve more than 20,000 acres of undeveloped land in North County.

Colleen O'Hara, Chair of SANDAG's MHCP Advisory Committee, indicated that it was a pleasure for her to work on the Habitat Conservation Plan and noted that she enjoyed the work, all of the people she met, and the associations she made.

REPORTS

9. LEGISLATIVE UPDATE: AB 361 (KEHOE) – SAN DIEGO CONSOLIDATED TRANSPORTATION AGENCY (OPPOSE UNLESS AMENDED)

Vice Chair Cafagna reported that amendments to this bill were drafted so that the SANDAG Board could support it. He did not recommend support of the bill without the

amendments. He noted that the Executive Committee strongly opposed this bill unless amended primarily because it believed it is too much too soon and doesn't allow for the implementation of SB 1703. He made the motion to approve the recommended action – oppose, unless amended.

Councilmember Guerin (Encinitas) seconded the motion.

Staff indicated that the proposed amendments have been transmitted to Assemblymember Kehoe's office; however, a response from the Assemblymember relative to the suggestions has not been received. The proposed amendments are consistent with SANDAG's policies.

Vice Chair Cafagna pointed out that the bill requires LAO reports to be paid for by the consolidated agency. He wanted to ensure that the cost of additional reports, if required, would be paid by the state.

Mayor Padilla (Chula Vista) stated for the SANDAG Board to have any influence we must work with the bill's author. He suggested the Board take a "no position pending amendments" or not state a position until amendments are made.

Chairman Morrison commented that since the SANDAG Board only meets once a month, perhaps the Board should give flexibility to the Executive Committee to oppose the bill if there is no movement to amend it.

Mayor Madrid (La Mesa) stated that the bill could be detrimental to the entire region and the Board has the responsibility to protect local government.

Councilmember Guerin (Encinitas) mentioned that this matter was discussed at length at the Executive Committee meeting and the proposed language is a result of that discussion. She noted that Assemblymember Kehoe has not taken into account the extra effort resulting from consolidation. She strongly supported the recommended action.

Councilmember Kellejian (Solana Beach) supported the suggestion made to neither support nor oppose the bill without amendments.

Staff indicated that this bill will move into the appropriations committee and there is no funding for the costs of the bill. Therefore, there will be some issues with the bill in appropriations and it could be a difficult bill in terms of funding for the author.

Mayor Padilla (Chula Vista) commented that Assemblymember Kehoe is well situated in the Legislature to move legislation. The Board should try to encourage her to agree to its amendments. He added that he does not support an oppose position.

Vice Chair Cafagna expressed his frustration in two areas: the additional work associated with consolidation, and the fact that what he is hearing from Assemblymember Kehoe does not match the language included in this bill. He then amended his motion to take a "no position," refer this issue back to the Executive Committee, and continue to work with the author of this bill to come up with amendments that would be satisfactory to the Board.

Mayor Pro Tem Finnilla (Carlsbad) seconded the amended motion.

Councilmember Kellejian (Solana Beach) suggested the Board take a “no position” or “no position unless amended” stance.

Councilmember Crawford (Del Mar) stated that the Executive Committee minutes indicated various support groups for this bill. She suggested that staff contact those groups regarding the Board’s concerns so that they understand the timing of the other issues. She requested clarification on the timing.

Vice Chair Cafagna responded that there is a difference of opinion about what SB 1703 requires. It requires the Board to submit a report to the Governor and the State Legislature by December 31, 2005, regarding progress in carrying out SB 1703. Additionally, SB 1703 requires a Legislative Analyst Office (LAO) report with a cost of up to \$150,000 to be paid by the new regional agency by December 31, 2004. In Assemblymember Kehoe’s opinion, that is just an initial (progress) report and others may be required. It is unclear how many progress reports will be required. The Executive Committee felt that December 31, 2004, is too soon to report on what SB 1703 requires, and was opposed to numerous progress reports and their corresponding costs.

Mayor Holt Pfeiler (Escondido) stated that the Board’s efforts should be focused on completing the Regional Comprehensive Plan (RCP) and reauthorizing *TransNet*.

Councilmember Feller (Oceanside) strongly supported an “oppose unless amended” position.

Councilmember McCoy (Imperial Beach) expressed concern about the utility and nonexistent funding of the progress reports.

Vice Chair Cafagna clarified the motion to take no position today, and to refer this matter to the Executive Committee to support or oppose the bill.

Mayor Sessom (Lemon Grove) suggested that another motion be offered to have a dialogue with Assemblymember Kehoe. She was not sure whether the Executive Committee has received clear direction from the Board.

Vice Mayor Ryan (Santee) indicated that the Board should allow the Assemblymember flexibility to make this a win/win situation.

Mayor Madrid (La Mesa) stated that the Board has to take a strong position and protect its constituents on land use issues. He suggested that Board members review the makeup of the groups who crafted this bill.

Councilmember Madaffer (San Diego – B) commented that Assemblymember Kehoe is influential in Sacramento on behalf of San Diego. In Sacramento there is either oppose, support, support with amendments, oppose with amendments, or no position. These positions mean different things to different people. In Sacramento it is about marketing your bill. The Board’s position on this bill is extremely important. The League of California Cities does not support this bill. He was troubled that Assemblymember Kehoe’s office did not have a representative at today’s meeting and added that he doesn’t understand the timing of this bill, especially when there is a fiscal crisis in the state. He noted that he would support an “oppose unless amended” position.

Vice Chair Cafagna clarified that the original motion was to approve the recommendation of the Executive Committee, which was to take an “oppose unless amended” position. The amended motion would refer the matter back to the Executive Committee for approval or opposition unless amended, and would authorize the Executive Committee to make the decision based upon further discussion with Assemblymember Kehoe and her staff. If there is not sufficient progress on the amendments, then the Board would authorize the Executive Committee to move it forward with an “oppose unless amended” position.

Mayor Madrid (La Mesa) made a substitute motion to adopt the recommended action from the Executive Committee to oppose AB 361 unless amended, as outlined in the staff report.

Mayor Pro Tem Finnila (Carlsbad) seconded the motion.

Action: La Mesa - Carlsbad. A motion and second was made to approve the Executive Committee’s recommended action to oppose AB 361 unless amended as outlined in the staff report. Yes –14 (weighted vote, 74%). No – 5 (weighted vote, 26%), Chula Vista, County of San Diego, Lemon Grove, Poway, Santee). Abstain – 0 (0%). Absent – 0.

10. PROGRESS REPORT ON THE REGIONAL COMPREHENSIVE PLAN (RCP) AND REVISED REGIONAL VISION AND CORE VALUES (INFORMATION)

Mayor Lori Holt Pfeiler, Chair of SANDAG’s Regional Planning Committee, reported on several accomplishments related to the Regional Comprehensive Plan (RCP). She noted that the Board recently approved the Regional Transportation Plan (RTP) that rewards smart growth, and the Multiple Habitat Conservation Plan that protects key preserve areas in North County. These policy documents provide the foundation for two key elements of the RCP, the Transportation Chapter and the Healthy Ecosystems Chapter. Mayor Holt Pfeiler also reported that the first round of RCP workshops throughout the region has been completed. Resident concerns were the environment; securing enough water to support the region’s needs; recognition of the housing crisis; understanding that the San Diego region is part of an international region; desiring a variety of land uses in close proximity; recognizing that the region’s urban form affects the quality of its transportation systems; valuing energy efficiency and sustainability; and thinking ahead and being proactive. This input was incorporated into a revised regional vision and core values. She indicated that the most recent edition of *Continuum*, the RCP newsletter, provides a summary of the workshop results.

Mayor Holt Pfeiler indicated that last December, the Regional Planning Committee formed a Stakeholders Working Group to more formally involve interested organizations and groups into the planning process. The Stakeholders Working Group provides input to the Regional Planning Committee, and the Committee forwards recommendations to the SANDAG Board for formal action. She noted that Councilmember Patty Davis (Chula Vista) is Chair of the Stakeholders Working Group and Carol Bonomo of California State University, San Marcos (CSUSM), serves as the Vice Chair.

Councilmember Patty Davis, Chair of the Stakeholders Working Group, reported that the Regional Planning Committee appointed 25 people from throughout the region to the Stakeholders Working Group, and about half are new to SANDAG efforts. At past meetings, stakeholders have discussed the draft vision, core values, urban form, and transportation. They value the natural environment, energy self-sufficiency, the better

linking of land use and transportation; are concerned about public health and environmental justice; see a need for greater balance of the distribution of housing and jobs within our region; and believe in livable neighborhoods and reducing urban sprawl.

Carol Bonomo, Vice Chair of the Stakeholders Working Group, stated that the stakeholders bring many perspectives to the table. Due to the tight deadlines associated with preparation of the RCP, the stakeholders are forming mini-groups to explore some of the issues in greater depth. She thanked SANDAG for the opportunity to participate in this effort.

Mayor Holt Pfeiler stated that one of the comments heard consistently from the workshops was that the vision did not sufficiently reflect the uniqueness of our region. The new proposed vision focuses on preserving and enhancing our unique demographic, topographic, and geographic features, while emphasizing sustainability and quality of life. The proposed core values are more descriptive now and a few have been added as a result of the working groups and the public input, including citizen participation, water availability, schools as community assets, and fiscal responsibility.

Mayor Pro Tem Finnilla (Carlsbad) asked if the Regional Planning Committee has thought ahead about how to monitor the connectivity of the core values, not just monitoring performance measures for each individual chapter. Mayor Holt Pfeiler agreed that that needs to be done, and will be discussed by the Regional Planning Committee at a future meeting.

Mayor Lewis (El Cajon) asked how the concept of social equity in various areas of the region would be handled, especially as related to housing prices. *Staff responded that it is looking at data throughout the region, and that those issues will be addressed in the housing, urban form, and environmental justice/social equity chapters of the RCP.*

Mayor Madrid (La Mesa) questioned how the core values would be attained, especially as related to water supply. *Mayor Holt Pfeiler replied that the actions to ensure that we achieve policies and objectives related to the core values would be covered in each chapter.*

Mayor Pro Tem Monroe (Coronado) indicated that Mayor Holt Pfeiler made a presentation on the RCP to the Coronado Rotary Club and did a wonderful job. He added that it is time for others to ask her and other elected officials involved in preparing the RCP to make similar presentations to other organizations.

Councilmember Madaffer (San Diego – B) suggested that Mayor Holt Pfeiler's presentation be put on video and shown on the television stations of the City and County of San Diego. He also suggested that there be web links available as another resource for the public to obtain this information.

Councilmember Kellejian (Solana Beach) stated that this is the only attempt at developing an RCP in the state. He commended Mayor Holt Pfeiler and SANDAG staff for a great job.

Councilmember Crawford, Chair of SANDAG's Borders Committee, encouraged all of the Board members, alternates, and city staff to attend some of the RCP meetings and workshops. From the Borders Committee perspective, the Committee is trying to envision its relationships with the surrounding counties and the Republic of Mexico. It is a big challenge to set out specific objectives and the performance measures for those objectives.

11. PROGRESS REPORT ON TRANSPORTATION PROJECTS (INFORMATION)

Staff provided a status report of transportation progress around the region including recently completed projects (State Route [SR] 125 corridor and Black Mountain Road to Camino del Sur); those under construction (the middle portion of SR 56, Interstate 5/Interstate 805, San Ysidro Intermodal Transportation Center, Mission Valley East [MVE] Light Rail Transit Extension, the Sprinter); recent environmental clearances received (I-15 Managed Lanes, Oceanside Transit Center parking structure, I-5/Del Mar Heights Road to Via de la Valle); regional arterial system projects (Rancho Santa Fe Road widening, I-805/Olympic Parkway Interchange, Genesee Avenue widening, Jamacha Road widening); and the Transportation Demand Management vanpool program. It was noted that there has been a 57 percent increase in the vanpool program from October 2001 to March 2003.

Staff announced that there would be a ribbon cutting ceremony on May 3, 2003, 11:00 a.m., to celebrate the opening of the *TransNet*-funded SR 125 projects.

Mayor Pro Tem Finnilla (Carlsbad) added that there is a ceremony for the opening of Cannon Road next Wednesday, April 30, 2003, at 4:00 p.m. This is an east-west connector between I-5 and El Camino Real.

12. FY 2004 OVERALL WORK PROGRAM (OWP) (APPROVE)

Vice Chair Cafagna stated that in February 2003 the Board authorized distribution of the FY 2004 Overall Work Program (OWP). Comments were received and responses are attached to the staff report. The Intermodal Planning Group (IPG) met with staff earlier this month to review the OWP and felt that staff had addressed its comments. Other comments were received from the County of San Diego and the City of Imperial Beach. The County encouraged the Board to obtain funding for the liaison with the Tribal Governments and for the rural transportation needs assessment, and to coordinate these events with them. The comments from Imperial Beach related to future *TransNet* funding and the number of projects for the South Bay, especially the Interstate 905 (I-905) project. The OWP contains the projects being consolidated from the North County Transit District (NCTD) and the Metropolitan Transit Development Board (MTDB) as part of the initial transition of planning and programming responsibilities.

Public Comment

Dick Cook, former Vista Councilmember, commented about the financial problems the Sprinter project brings to taxpayers and the safety challenges this project presents to the residents of North County. He asked the Board to undertake a cost-effectiveness and safety review of the Sprinter project.

Oliver Costich, a San Marcos resident, distributed a paper of ridership-related issues for the Oceanside – Escondido Commuter Rail Line. His conclusion is that there appear to be sufficient ridership issues to warrant a reevaluation of this project.

S. Locke Bogart, a San Marcos resident, provided comments related to various issues and the cost estimate growth of the Sprinter. He also mentioned information comparing bus rapid transit (BRT) to the Sprinter. He recommended that the Board revisit the light rail choice in light of the BRT information to save taxpayers money during this time of federal and state budget deficits.

Mike Preston, San Marcos Councilmember, stated that the Sprinter would not have any material benefit to North County. He asked the Board to accelerate a BRT study of the Oceanside - Escondido LRT project.. He said that *TransNet* funds are being used for the Sprinter project that could be used to ease traffic congestion.

Cortland Coumers was unable to attend this meeting but submitted a position of opposition to the Sprinter project.

Chairman Morrison clarified that the issue on the agenda is approval of the OWP. Under SB 1703, the project being discussed will remain the responsibility of NCTD and will not be transferred to SANDAG.

Mayor Lewis (El Cajon) expressed caution related to costs for the Sprinter project connecting with CSUSM because the cost of the Mission Valley East LRT Extension has significantly increased as a result of the connection with San Diego State University.

Councilmember Guerin (Encinitas) asked about the "before and after" study contained in the OWP for the Sprinter since the ridership prediction information is years old. *Staff replied that the Federal Transit Administration (FTA) requires this information.*

Councilmember Kellejian (Solana Beach) stated that SANDAG and NCTD staffs have worked with CSUSM and the projected numbers for ridership have increased over time. NCTD hired an independent consultant to review the ridership figures and those figures were confirmed.

Supervisor Roberts (County of San Diego) said that the San Diego Trolley contributes to better air quality. The Air Pollution Control District (APCD) is also taking steps to produce hydrogen-fueled cars in the near future. The MVE project will serve the public for years to come. Areas with higher densities such as Mission Valley are better served by the trolley rather than BRT.

Vice Chair Cafagna made the motion to approve the recommended action.

Councilmember Madaffer (San Diego – B) seconded the motion.

Action: Poway -- San Diego – B. A motion and second was made to approve the Executive Committee's recommendation to approve the FY 2004 OWP (as outlined by the summary objectives for each work element shown in Attachment 1 of the staff report) to serve as the basis for carrying forward the regional planning program for FY 2004; to assist the Board and the Executive Committee in developing the FY 2004 Final Program Budget; and for submission to the IPG Region IX to serve as the basis for funding applications to carry forward the regional work program for FY 2004. Yes – 19 (weighted vote, 100%).
No – 0 (weighted vote, 0%). Absent – San Diego - A (0%). Abstain – 0..

13. NEARSHORE HABITAT INVENTORY (INFORMATION)

Staff reported that a Web site is under development that will display information on marine habitats in the San Diego region's nearshore environment. This program will provide a comprehensive inventory of nearshore marine habitats, a user-friendly database, will be a regional planning tool, and will assist with impact analyses for large-scale actions. The program participants include SANDAG, the California State Coastal

Conservancy, the California Department of Fish and Game, the California Coastal Commission, the US Army

Corps of Engineers, the US Fish and Wildlife Service, and the National Marine Fisheries Service. Phase I of the program work scope includes the regional Geographic Information System (GIS) database and program development, and Phase II would provide supplemental mapping and inventory. Actions to be completed are finalization of mapping functions, incorporating recently collected data, and launching the Web site to be hosted by SANDAG. This project will result in more informed decisions for future beach sand replenishment projects, better monitoring of regional impacts to marine resources, a central clearinghouse for data, and public access to the data.

Councilmember Tierney (Coronado) asked if water temperatures would be included in this project. *Staff replied that water temperatures will not be included in this project, but we have other monitoring efforts that provide that information albeit only twice a year.*

Councilmember Tierney suggested that staff work with the Health Department on public access for information on sewage outflow areas.

ADDITIONAL COMMENTS

Chairman Morrison announced that the next Policy Development meeting on Friday, May 9, 2003, would be in the form of a bus tour of the South Bay. Board members need to be at SANDAG by 10:00 a.m. that morning. The tour will continue until 2:30 p.m. and lunch will be provided.

Mayor Madrid (La Mesa) asked if the tour was open to the public. *Chairman Morrison indicated that the tour is open to the public and is posted as a public meeting. However, there will only be one bus available, so attendance would be on a first-come, first-serve basis.*

Chairman Morrison also mentioned a workshop on the funding sources for regional development next Tuesday, April 29, 2003, at 9:00 a.m., at the Martin Luther King, Jr. Center in National City.

ADJOURNMENT –12:16 p.m.

GARY L. GALLEGOS
Secretary