MEETING NOTICE
AND AGENDA

SHORELINE PRESERVATION WORKING GROUP
The Shoreline Preservation Working Group may take action on any item appearing on this agenda.

Thursday, September 6, 2012
11:30 a.m. to 1 p.m.
SANDAG, 7th Floor Conference Room
401 B Street, Suite 800
San Diego, CA 92101-4231

Staff Contact: Shelby Tucker
(619) 699-1916
Shelby.Tucker@sandag.org

PLEASE FEEL FREE TO BRING YOUR OWN LUNCH. LUNCH WILL NOT BE PROVIDED.

Guiding Principles:
• commitment to unified approach for local decisions on sand replenishment;
• address local needs and maximize positive regional impacts;
• encourage cooperation and coordination;
• contribute equitable fair share from local participants; and
• promote opportunities for beach sand replenishment.

AGENDA HIGHLIGHTS

• REGIONAL BEACH SAND PROJECT CONSTRUCTION STATUS UPDATE
• UPDATE ON LAGOON MANAGEMENT AND MAINTENANCE EFFORTS IN THE SAN DIEGO REGION

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To request this document or related reports in an alternative format, please call (619) 699-1900, (619) 699-1904 (TTY), or fax (619) 699-1905.
1. WELCOME AND INTRODUCTIONS

2. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Members of the public shall have the opportunity to address the Working Group on any issue within the jurisdiction of SANDAG that is not on this agenda. Anyone desiring to speak shall reserve time by completing a “Request to Speak” form and giving it to the Working Group prior to speaking. Public speakers should notify the Working Group Coordinator if they have a handout for distribution to Working Group members. Public speakers are limited to three minutes or less per person. Working Group members also may provide information and announcements under this agenda item.

+3. MEETING SUMMARY OF JUNE 7, 2012

The meeting summary from June 7, 2012, is attached for the Working Group review and approval.

CONSENT ITEMS

+4. SANDAG PUBLIC PARTICIPATION PLAN UPDATE

The SANDAG Public Participation Plan (PPP) establishes a process for communicating with and obtaining input from the public concerning agency programs, projects, and program funding. The strategies and tactics outlined in the plan guide the agency’s public outreach and involvement efforts for highway projects; transit fare changes and construction; smart growth, environmental and planning efforts; growth forecasts; the regional plan; Regional Transportation Improvement Program; tribal consultation; and other initiatives. An update of the PPP is needed in order to evaluate the methods currently in place and make changes as necessary. The attached report is provided for information. Please contact Paula Zamundio, at (619) 595-5610, Paula.Zamundio@sandag.org, or www.sandag.org for more information or to provide comments.

REPORT ITEMS

5. REGIONAL BEACH SAND PROJECT CONSTRUCTION STATUS UPDATE

SANDAG staff will provide the working group with an update on the status of the project, including information on the project schedule and key issues. Staff from Great Lakes Dredge and Dock Company will be in attendance to provide additional project-related information and answer questions.
+6. UPDATE ON LAGOON MANAGEMENT AND MAINTENANCE EFFORTS IN THE SAN DIEGO REGION

Keith Greer will provide information on SANDAG involvement in lagoon management and maintenance efforts, including those related to the San Elijo lagoon which has the potential to be an opportunistic sand source. As a follow up to previous discussions, a chart outlining the expiration of existing Sand Compatibility and Opportunistic Use Program permits is attached for information.

7. LEGISLATIVE UPDATE

Steve Aceti, CalCoast, will discuss the status of state and federal legislation related to the shoreline management program.

8. ADJOURNMENT AND NEXT MEETING

The next regularly scheduled Working Group meeting is Thursday, October 4, 2012, from 11:30 a.m. to 1 p.m.

+ next to an item indicates an attachment
MEETING SUMMARY OF JUNE 7, 2012

Members in Attendance:
Pam Slater-Price, County of San Diego, Chair
Joe Kellejian, City of Solana Beach, Vice Chair
James Bond, City of Encinitas
Carrie Downey, City of Coronado
Lee Haydu, City of Del Mar
Jim Janney, City of Imperial Beach
Eileen Maher, San Diego Unified Port District
Mitch Perdue, U.S. Navy

Advisory Members in Attendance:
Loni Adams, Department of Fish and Game
August Felando, California Lobster and Trap Fishermen’s Association (CLTFA)
Michelle Okihiro, Scripps Institution of Oceanography

Staff Subgroup:
Steven Jantz, City of Carlsbad
Leslea Meyerhoff, City of Solana Beach
Frank Quan, City of Oceanside
Greg Wade, City of Imperial Beach
Katherine Weldon, City of Encinitas

Others in Attendance:
Alan Alcorn, Moffatt & Nichol
Julia Chunn-Hear, Surfrider Foundation
Michelle Fehrenson, AECOM
Teri Fenner, AECOM
Lawrence Honma, Merkel & Associates
Cindy Kinkade, AECOM
Sachiko Kohatsu, County of San Diego
Brian Leslie, Moffatt & Nichol
Sean O’Grady
Richard Stolpe, C-TEC
Brian Brady, Kilroy Realty Corporation
SANDAG Staff in Attendance:
Keith Greer, SANDAG
Katie Levy, SANDAG
Shelby Tucker, SANDAG

1. Welcome and Introductions

Chair Pam Slater-Price, County of San Diego, called the meeting to order at 11:36 a.m. and welcomed the group.

2. Public Comment/Communications/Member Comments

There were no public comments.

3. Meeting Summary of March 1, 2012

James Bond, City of Encinitas, motioned to approve the summary of the March 1, 2012, meeting, and Vice Chair Joe Kellejian, City of Solana Beach, seconded the motion. The motion carried without any objections.

4. Regional Beach Sand Project Update

Shelby Tucker, SANDAG, provided an update on the 2012 Regional Beach Sand Project (RBSP). The Project schedule was distributed to the Shoreline Preservation Working Group (SPWG) as part of the May 3, 2012, meeting cancellation notice. Earlier this week, the contractor notified staff that the schedule has been delayed by 10 to 15 days due to the Liberty Island hopper dredge having encountered equipment issues on its current project on the east coast.

Mrs. Tucker noted that the order of construction at receiver sites should remain the same once a final schedule is received. Currently, the tentative schedule of order, based upon permitting and environmental constraints, is Imperial Beach, North Carlsbad, Cardiff, Solana Beach, Batiquitos, South Carlsbad, Moonlight Beach, and Oceanside. However, the dates will remain approximate, as pipeline is laid one to two weeks prior to actual sand placement. Due to the size and dredge capacity of the Liberty Island, the number of days to build the 2012 RBSP is shorter than it was for the 2001 RBSP. Mrs. Tucker added that construction will not stop unless a permitting condition is triggered, thus construction will take place overnight, as occurred for the pilot project. Residents near the receiver site will be notified of noise related to construction under the local cities’ local noise ordinances (where required).

Lee Haydu, City of Del Mar, asked what the level of noise will be at the borrow sites. Mrs. Tucker explained that the Environmental Impact Review (EIR) found no impacts from noise are expected both within and outside the borrow site at SO-5 offshore of Del Mar. Therefore, wave noise will be louder than construction noises from offshore.

Vice Chair Kellejian commented that he appreciated the information regarding pipeline being laid one to two weeks prior to sand placement, as local jurisdictions have notifications to distribute to residents and staff in their public utility and safety departments. He requested that SANDAG staff continue to keep city staff updated about the project and schedule.
Mrs. Tucker stated that the request for an additional $750,000 from the California Department of Boating and Waterways (DBW) for the 2012 RBSP was denied. However, SANDAG is repealing the decision and will continue to work with the legislature and Senator Kehoe’s staff to have this decision overturned. Moreover, these funds were for contingencies, and thus, there is enough within the project budget to move forward with the RBSP and the contracts SANDAG entered into.

Vice Chair Kellejian asked if there is a possibility of the project being suspended if the DBW funds denial is not overturned. Mrs. Tucker explained that not receiving the DBW funds will reduce the project contingency funds from 9-10 percent to less than 7 percent. However, the project funds are secure and the RBSP would continue moving forward as scheduled. She clarified that the DBW and House approved the request for $750,000, but came to a standstill in the joint state legislative budget committee meeting.

Katie Levy, SANDAG, provided an update on the RBSP Communications Plan. SANDAG staff has been in contact with participating cities to distribute project information in their local newsletters. Throughout the summer, RBSP project information will be included in the City of Imperial Beach weekly e-blasts; City of Carlsbad’s Currents newsletter; City of Encinitas ENOW! e-blast newsletter; City of Solana Beach Shoreline newsletter posted online; and Blue Sky News for the City of Oceanside harbor boaters.

Members of the public can contact SANDAG through the project Web site, hotline, and e-mail. The RBSP Communications Plan includes the use of social media tools, including participating cities’ and The SANDAG Facebook and Twitter pages. Additionally, the project fact sheet, frequently asked questions, and flyers have been distributed to the SPWG and city staff and have been posted to the RBSP Web site. During construction, beachgoers also will be informed at receiver sites through project signs. The SANDAG staff contact for the RBSP is Mrs. Tucker and upon request, will be available to present at city council meetings.

Chair Slater Price also suggested sending notifications to the Coast News, Del Mar Times, Solana Beach Sun, and other local papers. The use of patch.com also was suggested.

Lawrence Honma, Merkel & Associates, reviewed the Final Monitoring Plan for the RBSP. The 2001 RBSP pilot project had an intensive monitoring program based upon permit conditions. However, the 2012 RBSP Monitoring Plan was developed based on permit conditions, lessons learned from the 2001 RBSP, and feedback from resource agencies during monitoring meetings.

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<thead>
<tr>
<th>Monitoring Element</th>
<th>Monitoring Phase</th>
<th>2001 RBSP vs. 2012 RBSP</th>
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<td>Beach Conditions*</td>
<td>Pre-Construction</td>
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<td>Monitoring Element</td>
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<td>Lagoon Conditions*</td>
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<td>Revised based on RBSP I findings:</td>
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<td>Pre-Construction</td>
<td>• Continued monitoring, but eliminate topographic surveys</td>
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<td>Construction</td>
<td>• Commitment to contribute resources to maintain</td>
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<td>Post-Construction</td>
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<td>Water Quality*</td>
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<td>Revised based on RBSP I findings:</td>
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<td>• Reduced level of effort at borrow sites</td>
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<td>Marine Biological Resources*</td>
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<td>Same as RBSP I:</td>
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<td></td>
<td></td>
<td>• Pipeline and anchor surveys</td>
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<td>• Monitor implementation of anchors, pipelines, vessel movement, etc., to ensure avoidance of resources consistent with plans and permits</td>
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<td>• Caulerpa surveys</td>
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<td>Threatened and Endangered Species*</td>
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<td>Revised based on RBSP I findings:</td>
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<td></td>
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<td>• Eliminated several monitoring elements (predator control, intensive foraging survey, region-wide nesting surveys)</td>
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<td>• Turbidity monitoring coinciding with 401 frequency</td>
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<td>• Prior to construction at Batiquitos, surveys to confirm cessation of nesting</td>
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<td>• Marine Mammal and Turtle Contingency Plan</td>
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<td>Grunion</td>
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<td>Same as RBSP I:</td>
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<td>• Grunion habitat suitability surveys</td>
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<td>• Monitoring if construction coincides with grunion run</td>
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<td>Revision based on concern:</td>
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<td>• More intensive grunion monitoring requirements</td>
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<td>Cultural Resources</td>
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<td>Same as RBSP I:</td>
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<td>• Contractor training</td>
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<td>• Site visits when dredging areas of greater potential to encounter cultural materials</td>
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*Denotes revisions to element based on RBSP I findings or new info.
For the 2001 RBSP, some sites were shifted due to grunion runs. The California Coastal Commission (CCC) provisional permit conditions for the 2012 RBSP included concurrent monitoring during construction and categorizing runs using the Walker Scale. However, due to changes in the RBSP schedule, much of the grunion season will be over by the start of sand placement in early August and pipelines being laid in mid-July at Imperial Beach. CCC worked with staff to recognize the schedule changes. SANDAG is no longer required to concurrently monitor all RBSP receiver sites, and only required to monitor those locations where any equipment or material will be placed on the beach during grunion season.

In response to Mitch Perdue, U.S. Navy, Mr. Honma explained that, based on kelp bed monitoring and reduced sand volumes, nearshore biological monitoring requirements were lowered.

5. One Paseo Project and Potential Sand Placement

Mrs. Tucker introduced Brian Brady from Kilroy Realty Corporation. Mr. Brady provided information on the City of San Diego’s One Paseo project and the potential for placement of suitable beach quality material at Torrey Pines.

Kilroy Realty Corporation (Kilroy) has been working with the development management department for the City of San Diego for the 23-acre One Paseo project located on Del Mar Heights Road and El Camino Real. The project would build a mixed-use residential, retail, and commercial town center and main street. In sampling the material at the site, Kilroy found that of the 500,000 cubic yards (cy) of export material, 200,000 to 250,000 cy may be suitable for beach replenishment. Kilroy met with cities participating in Sand Compatibility and Opportunistic Use Program (SCOUP) and are hoping to form potential partnerships for beach replenishment projects. The Torrey Pines site was found to be a suitable receiver site within the 2012 RBSP EIR, but will not be receiving sand as part of the RBSP.

Chair Slater-Price noted the discussion regarding the One Paseo project is limited to whether the SPWG would like to use the export material for beach replenishment projects. Mrs. Tucker clarified that if the Torrey Pines site is a location that the SPWG would like to pursue as an option for receipt of export materials, the SPWG would need to determine if an addendum should be created for the RBSP EIR, as the California State Parks and Recreation (State Parks) does not have SCOUP permits in place.

Mr. Perdue noted that if the Torrey Pines site is selected, there would be issues related to the least tern and truck traffic constraints to address.

Vice Chair Kellejian stated that the City of Solana Beach had a SCOUP project that only used 55,000 cy for sand replenishment of the 300,000 cy suitable export material available. 40,000 cy was used to build a ball field at the Santa Fe Christian school and material also was used to fill a hole for a development project at Leucadia Boulevard and El Camino Real. There were 20,000 truckloads of export material for this project, which had to be driven through neighborhoods to those placement sites.

Mr. Bond commented that if this project is feasible, what requirements are necessary to incorporate the City of San Diego as part of the EIR for the RBSP, and whether this would cause issues for the RBSP. Mrs. Tucker explained there are two potential paths to take in order to get the One Paseo
project sand on the beach - either SCOUP or through the RBSP EIR. The SCOUP has the capacity to accept material and the cities choose to accept directly, but what we are considering today is outside of SCOUP. Instead, if the SPWG would like to explore using the RBSP EIR for placement of One Paseo project export material at Torrey Pines, a recommendation would be elevated to the Board to request an addendum to the EIR. However, Kilroy would be responsible for funding all aspect of placement of sand at Torrey Pines, including issuing an addendum to the EIR.

Chair Slater-Price stated that the SPWG should move forward with the recommendation, as Kilroy would be funding sand placement. Ms. Haydu commented that while she agrees with Chair Slater-Price, she is concerned that the truck route from the One Paseo project to Torrey Pines would be along Carmel Valley Road, which is narrow and curved.

Chair Slater-Price asked if Kilroy would be responsible for any road damages, as the City of San Diego recently re-paved Carmel Valley Road. Additionally, heavy traffic occurs throughout the day and the best time for hauling would be during evenings, which would raise noise issues for residents. Mr. Brady responded that the issue of road damages would be dependent on agreements in place with the City of San Diego and there would be an element of traveling through communities regardless of where the receiver site is.

Michelle Okihiro, Scripps Institution of Oceanography, commented that Scripps has several years of monitoring data for Torrey Pines. Moreover, Scripps research shows that small influxes of sand that mimics natural inputs of sand for beach replenishment projects may be a longer lasting approach instead of projects that place large amounts of sand. However, this method would require cities to store material.

Mr. Bond noted that the City of Encinitas reviewed the Scripps proposal to store material, but the related costs were not feasible.

Carrie Downey, City of Coronado, stated that Coronado decided to join the SCOUP following the 2001 RBSP, but did not analyze truck routes. She suggested that if the SPWG decides to recommend the Board approve an addendum to the 2012 RBSP EIR, truck route analysis should be added to address future replenishment opportunities under this environmental review.

Vice Chair Kellejian commented that the proposal to place One Paseo project export material at Torrey Pines is in alignment with the SPWG guiding principles for SPWG.

Jim Janney, City of Imperial Beach, motioned to recommend that SANDAG staff work with Kilroy Realty to pursue the option of issuing an addendum to the RBSP EIR in order to place export material from the One Paseo project at Torrey Pines. Mrs. Downey seconded the motion and the motion carried without opposition.

6. Surf Spot Monitoring Program

Julia Chunn-Hear, Surfrider Foundation (Surfrider), provided an update on the Surfrider Foundation Surf Spot Monitoring Program (SSMP), as required as part of the CCC permitting condition for the 2012 RBSP.

Four out of six cameras for the SSMP have been installed to date, including Imperial Beach, Fletcher Cove and Tide Beach Park in Solana Beach, and Moonlight Beach in Encinitas. Surfrider has
re-started the permitting process with State Parks to install one camera at Cardiff State Beach in Cardiff-by-the-Sea and one camera at Tamarack State Beach in Carlsbad.

Ms. Chunn-Hear reviewed data collected by CoastalCOMS, which includes wave height, break zone, and color differentiation at wave break. Some cameras have been installed and have been collecting data longer than others, but Surfrider expects more useful data analysis to be conducted at six months and one year of collection.

Ms. Chunn-Hear explained that trained volunteers also have collected data that includes more surfer counts and more subjective information, including ride length and rideability of waves.

Chair Slater-Price commented that this monitoring program should provide good information and potentially resolve surfers' questions related to the 2012 RBSP.

In response to Chair Slater-Price’s question, Ms. Chunn-Hear responded that momentum was lost with obtaining the State Parks permits because of staffing changes at State Parks. The process has re-started, but has been lengthy due to the new requirement of working with the state legal department. Ms. Chunn-Hear noted that Surfrider should be able to address concerns that State Parks may have once they are presented.

7. Sand Compatibility and Opportunistic Use Program Next Steps

Mrs. Tucker provided background information on SCOUP. SCOUP allows local jurisdictions to take advantage of smaller, compatible sand resources and place material on beaches in their area. SANDAG developed environmental documentation to enable the Cities of Coronado, Encinitas, Imperial Beach, and Solana Beach to obtain Mitigated Negative Declaration (MND) permits for sand placement.

Brian Leslie, Moffatt & Nichol, explained that many of the cities’ MNDs will be expiring within the next year. He recommended that if they are planning to continue with the SCOUP, they should extend their permits before they expire. Additionally, cities should consider if any conditions have changed since their initial applications, such as volumes of cubic yards per year and truck routes.

Michelle Fehrenson, AECOM, explained that the City of Carlsbad has a program that is similar to the SCOUP. AECOM worked with Steve Jantz, City of Carlsbad, to extend their permits for five more years, amend the CCC permit, and create an addendum to their MND to meet State Lands Commission (SLC) greenhouse gas (GHG) emissions requirements. This renewal process lasted six months, as there were no changes to the MND permit conditions.

Mrs. Downey asked how AECOM met SLC GHG emissions conditions. Ms. Fehrenson responded that the MND addendum stated that future projects would be required to mitigate for GHG emissions.

Mr. Jantz noted that it was easier to extend permits prior to expiration rather than undergoing a new permitting process.

Chair Slater-Price asked if the permit expiration dates for the local jurisdictions could be shared. Mr. Leslie explained that the City of Oceanside’s CCC permit will expire in November 2013, City of Coronado SLC will expire in October 2013, and the City of Solana Beach SLC and CCC will both expire in November 2013. Mrs. Tucker added that the full list will be distributed to the SPWG.
Ms. Fehrenson commented that if local jurisdictions are expecting to make changes to their SCOUP, they would require more than six months to complete the renewal process.

Mrs. Tucker asked what the costs were for the City of Carlsbad to renew their permits. Teri Fenner, AECOM, stated that the costs charged by AECOM for permit renewal was $10,000, which excluded a separate amount of $3,000 for permit fees.

8. Update on Lagoon Restoration Efforts in the San Diego Region

Due to lack of time, this item was postponed to a future SPWG meeting.

9. Legislative Update

There was no legislative update provided as Steve Aceti, CalCoast, was not in attendance.

10. Adjournment and Next Meeting

Mrs. Tucker requested that SPWG determine if the next scheduled meeting on Thursday, July 5, 2012, should be cancelled and hold a special meeting on August 2, 2012, prior to first placement of material for the 2012 RBSP.

Vice Chair Kellejian noted his concern of getting information on the RBSP on a timely basis. Mrs. Tucker responded that memos with project updates can be distributed with meeting cancellation notices.

Chair Slater-Price stated that because the project is scheduled to begin placement following in early August, the July 5, 2012, meeting should be cancelled and the SPWG should move forward and hold the August 2, 2012, meeting date. Moreover, Mrs. Tucker will be in contact with project updates and she can be contacted directly for any additional information needed.

Mrs. Tucker added that once project construction starts, much of the updates will be city-specific, and she will be reporting general status updates to the SPWG. For example, staff has been coordinating with Imperial Beach staff Greg Wade regarding scheduling of weekly project meetings in Imperial Beach and noticing requirements.

Mr. Bond commented that the SPWG could schedule both the July 5, 2012, and August 2, 2012, meetings, but due to timing of local jurisdictions summer closures, some members will be absent from these meetings.

Vice Chair Kellejian added that there were recommendations under Item 5 that the SPWG made that may need follow-up action as it is sent through the committee process. Mrs. Tucker explained that she brought the item early to the SPWG to accommodate the meeting schedule.

Chair Slater-Price adjourned the meeting at 1:02 p.m. The next meeting of the SPWG is scheduled for Thursday, August 2, 2012, at 11:30 a.m.
SANDAG PUBLIC PARTICIPATION PLAN UPDATE

**Introduction**

The SANDAG Public Participation Plan (PPP) establishes a process for communicating with and obtaining input from the public concerning agency programs, projects, and program funding. The strategies and tactics outlined in the plan guide the agency’s public outreach and involvement efforts for highway projects; transit fare changes and construction; smart growth, environmental, and planning efforts; growth forecasts; the regional plan; Regional Transportation Improvement Program; tribal consultation; and other initiatives.

The PPP and related PPP Board Policy No. 25 were established in accordance with the Federal Highway Administration (FHWA) for metropolitan transportation planning (23 CFR 450.136) requirements, address Title VI of the Civil Rights Act and related nondiscrimination requirements, and reflect the principles of social equity and environmental justice.

The most recent PPP was approved by the SANDAG Board of Directors at its December 18, 2009, meeting. An update of the PPP is needed in order to evaluate the methods currently in place and make changes as necessary. Public input is critical in this process. Feedback received will be incorporated into a draft PPP update which will be presented to the SANDAG Board of Directors for approval this fall. Board Policy No. 25 Public Participation/Involvement Policy also may be updated.

**Discussion**

SANDAG is requesting input on existing and potential new participation and outreach strategies. In addition to traditional communities, SANDAG is interested in engaging the various communities of concern throughout the region.

**Next Steps**

During the months of August, September, and October 2012, staff will solicit input on ideas for consideration in the PPP update through the SANDAG institutional structure, such as working groups, Policy Advisory Committees, and the SANDAG Board of Directors. In addition, in an effort to reach out to other interested parties, a workshop is planned in mid-October to solicit ideas from the general public and other stakeholders, such as local professional organizations, economic groups, environmental groups, health-related organizations, social equity groups, special interest groups, and
other interested parties. Finally, SANDAG regularly works with various community-based organizations and will engage them to obtain ideas on how to effectively involve low income, minority, and other communities of concern in the regional planning process. Feedback from all groups will be incorporated into an updated PPP which will be presented to the SANDAG Board of Directors for approval this fall.

The SANDAG Public Participation Plan and Board Policy No. 25 can be found online at http://www.sandag.org/index.asp?subclassid=115&fuseaction=home.subclasshome; and http://www.sandag.org/organization/about/pubs/policy_025.pdf.

Key Staff Contact: Paula Zamudio, (619) 595-5610, Paula.Zamudio@sandag.org
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<th>USACE</th>
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**Agenda Item #6**

SPWG

Thursday, September 6, 2012