AGENDA FOR
JOINT MEETING
BETWEEN THE
BORDERS AND
REGIONAL PLANNING
COMMITTEES

Friday, January 17, 2003
12 noon - 2 p.m.*
SANDAG Seventh Floor Conference Room
401 B Street,
San Diego, CA

AGENDA HIGHLIGHTS

• OVERVIEW OF RCP AND REGIONAL VISION
• BORDERS ISSUES AND CORE VALUES
• BORDERS CHAPTER OF RCP
• RCP SUBREGIONAL WORKSHOPS

*Please note meeting time
Welcome to SANDAG! Members of the public may speak to the Regional Planning and Borders Committees on any item at the time the Committees are considering the item. Please complete a Speaker’s Slip which is located in the rear of the room and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications. Speakers are limited to three minutes. The Regional Planning and Borders Committees may take action on any item appearing on the agenda.

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JOINT MEETING BETWEEN THE BORDERS AND REGIONAL PLANNING COMMITTEES  
Friday, January 17, 2003

The Borders and Regional Planning Committees may take action on any item appearing on this agenda.
Staff Contacts: Hector Vanegas, (619) 595-5372; hva@sandag.org
Carolina Gregor, (619) 595-5399; cgr@sandag.org

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<td><strong>CONSENT ITEMS (ITEMS 1 - 2)</strong></td>
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<tr>
<td>The Borders and Regional Planning Committees will take action on all items on the consent agenda without further discussion and with one vote unless an item is pulled by a Committee member or by a member of the public for comment.</td>
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<td>+1. ACTIONS FROM THE DECEMBER 6, 2002 REGIONAL PLANNING COMMITTEE MEETING (ITEM 1A) AND THE DECEMBER 20, 2002 BORDERS COMMITTEE MEETING (ITEM 1B) (pp. 5-11)</td>
<td>INFORMATION</td>
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<td>+ 2. REGIONAL COMPREHENSIVE PLAN SUBREGIONAL WORKSHOPS (p. 12)</td>
<td>INFORMATION</td>
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<tr>
<td>Attached is an invitation to the upcoming workshops on the RCP, scheduled from January through March 2003. Members from both Committees are encouraged to attend and participate in the workshops.</td>
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<td>3. PUBLIC COMMENTS AND COMMUNICATIONS</td>
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<td>Members of the public will have the opportunity to address the Borders and Regional Planning Committees on any issue within the jurisdiction of the Committees. Speakers are limited to three minutes each.</td>
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<td>+ 4. OVERVIEW OF REGIONAL COMPREHENSIVE PLAN AND REGIONAL VISION (Patty Davis, Vice-Chair of the Regional Planning Committee) (pp. 13-17)</td>
<td>INFORMATION / DISCUSSION</td>
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<td>The Vice-Chair of the Regional Planning Committee will make a presentation on the RCP, the regional vision, public involvement and outreach activities, and the decision-making process.</td>
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<td>+ 5. OVERVIEW OF BORDERS ISSUES AND CORE VALUES (Crystal Crawford, Chair of the Borders Committee, and Borders Committee Members) (pp. 18-20)</td>
<td>INFORMATION / DISCUSSION</td>
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<td>The Chair and members of the Borders Committee will provide an overview of issues related to our international border with Baja California, and our interregional borders with Riverside, Imperial, and Orange Counties. Additionally, Committee members will report on border-related core values.</td>
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+ 6. **BORDERS CHAPTER OF THE RCP (Gary Gallegos) (p. 21)**

The Borders Committee is tasked with preparing the Borders Chapter of the RCP. Many of the issues that will be included in the Borders Chapter (such as transportation, energy, and water) also will be addressed in other RCP chapters. The Committees are requested to discuss the integration of the Borders Chapter into the RCP.

7. **ADJOURNMENT AND UPCOMING MEETINGS**

The next Regional Planning Committee meeting is scheduled for Friday, March 7, 2003, from 12 noon to 2 p.m. at SANDAG. (The Regional Planning Committee will not meet in February, due to the subregional workshops.)

The next Borders Committee meeting is scheduled for Friday, February 21, 2003, from 12:30 to 2:30 p.m. in Temecula.

*Committee members are encouraged to attend the RCP Workshops in their geographic areas. Workshop dates are listed in the invitation, on page 12.*
REGIONAL PLANNING COMMITTEE DISCUSSION AND ACTIONS
Meeting of December 6, 2002

The regularly-scheduled meeting of the Regional Planning Committee was called to order by Chair Lori Holt Pfeiler (North County Inland). Committee members in attendance were Patty Davis (South County), Scott Peters (City of San Diego), and Ron Roberts (County of San Diego), along with alternates Judy Ritter (North County Inland), and Ron Morrison (South County). Ex-officio members in attendance were Gene Pound (Caltrans), Susanah Aguilera (DOD), Leon Williams (MTDB), and Bill Chopyk (SDUPD). Councilmember Maggie Houlihan (City of Encinitas) and Bob Leiter, representing the Regional Planning Technical Working Group, also were in attendance.

CONSENT ITEMS

1. ACTIONS FROM NOVEMBER 1, 2002 MEETING (INFORMATION)

2. REGIONAL PLANNING COMMITTEE SCHEDULE FOR 2003 (APPROVE)

3. WORK PROGRAM FOR THE REGIONAL COMPREHENSIVE PLAN (APPROVE)
   Action: The Regional Planning Committee approved the consent agenda.

4. PUBLIC COMMENTS AND COMMUNICATIONS
   There were no public comments or communications.

REPORTS

5. STATUS OF PUBLIC INVOLVEMENT EFFORTS
   a. Introduction of Public Involvement Consultant and Overview of Program (INFORMATION) – Staff introduced Greg Brooks, Vice-President of Jane Mobley Associates (JMA), based in Kansas City, Missouri, and the local subcontractors, Doug Perkins and Lisa Sutherland of Pacific Gateway Group, as the public involvement consultants for the RCP. Mr. Brooks provided a brief overview of the public involvement work program for the RCP.

   b. Selection and Appointment of Stakeholders Working Group Members (APPROVE) – Chair Holt Pfeiler and Vice-Chair Davis distributed a slate of candidates for the Committee’s consideration to serve on the Stakeholders Working Group. The Chair
emphasized that the slate attempts to balance criteria, geography, and the number of highly-qualified candidates. The Working Group will not have any alternates.

**Action:** The Committee approved the slate without any changes (Attachment).

c. **Final Schedule for Subregional Roundtables (INFORMATION)** – A handout was distributed with revised dates for the first round of Subregional Roundtables. Chair Holt Pfeifer noted the dates and stressed the importance of public participation in the planning process. The roundtables will be held on the following dates:

- North County Inland January 23, 2003, Escondido
- City of San Diego February 3, 2003, Council Chambers, pending Mayor approval
- East County February 19, 2003, La Mesa
- North County Coastal February 20, 2003, Encinitas
- South County February 26, 2003, Chula Vista
- County of San Diego To Be Determined

6. **REGIONAL VISION AND CORE VALUES FOR RCP (DISCUSS / APPROVE)**

Earlier this year, the Committee developed a preliminary vision statement and core values based on smart growth that could be used as the basis for the RCP, with the understanding that the vision would be tested and refined through the public involvement program. The Committee reviewed and discussed alternative short and long versions of the vision. Comments included:

- The vision should be concise.
- The vision should be instantly understandable and link issues together, for example, “Making the region a better place to live, work, and play.”
- The vision should resonate with people, and have meaning.
- It should include the words “quality of life.” It should refer to being a good place for families.
- The vision needs to be simple and direct, and should contain a verb. It should promote a healthy environment and an outstanding quality of life for everyone, not just families.
- The vision should reflect communities working together to reach regional goals.
- It should emphasize healthy natural environments.

**Action:** Staff will work with the public involvement consultant to reflect the Committee’s direction and to use effective discussion tools at the Subregional Roundtables to obtain public input on the vision and core values.

7. **INTRODUCTION OF OUTLINE ON URBAN FORM COMPONENT OF THE RCP (COMMENT)**

A presentation was made on the draft outline of the Urban Form component of the RCP, which will be developed in two tiers: spatial distribution and urban design. The Urban Form component will serve as the foundation of the RCP with regard to where and how the region grows, and the kinds of incentives and tools that can help implement smart growth. Comments reflected the importance of addressing aesthetics, local community character, and visual quality in this chapter, and the recognition that this chapter will provide the link between the RTP and the RCP, especially in terms
of developing criteria for allocating the $25 million smart growth incentive fund outlined in the 2030 RTP.

8. INTEGRATION OF THE 2030 REGIONAL TRANSPORTATION PLAN (DISCUSSION/RECOMMENDATION)

A presentation was made on MOBILITY 2030, the draft 2030 Regional Transportation Plan (RTP) which currently is out for public review and comment. The integration of the RCP and RTP will be an item at SANDAG’s Board Retreat in January. Comments included:

- The land use assumptions in the RTP do not reflect enough “smart growth;” too much of our future growth is exported to Riverside County and Baja California under the assumptions.
- The RCP should reflect how we want our region to grow, not just the land use assumptions that are probable. This should be a primary topic of discussion at the Board Retreat.
- The land use assumptions in MOBILITY 2030 are more ambitious than existing trends. Under existing trends, we export twice as many units out of the region into Riverside and Baja California. As we plan for the future, we need to knock those numbers down even further.
- The problem in this region is the lack of housing. Even doctors are opting not to live here because of our rising housing prices.
- Other regions have addressed the transportation/affordable housing problem by rewarding cities on the basis of per-bedroom of affordable housing.
- The Committee’s challenge is to look at a more aggressive smart growth land use scenario, and then convert that scenario to implementation at the local level.
- Local jurisdictions need to increase their densities in transit corridors. The bottom line is that the status quo is not providing enough housing.
- Since the draft RTP is based on the smart growth “light” set of assumptions (existing general plans with some smart growth commitments), it should be considered an interim plan for local purposes. Over the next year, the goals should be to bring the land use assumptions in the RTP and the RCP into conformance, and explore more equitable ways of funding transportation infrastructure improvements in the region that provide incentives for smart growth.
- We need to build more housing around our employment centers, not just our transit centers. Also, we need to institute more incentive programs for local communities that are implementing smart growth (e.g., County’s Urban Vision Award).

9. PROGRESS ON INFRASTRUCTURE ITEMS (INFORMATION)

Staff provided a progress report on the 4-step process of the Integrated Regional Infrastructure Plan (IRIP). The steps include: (1) An Infrastructure Evaluation Process; (2) An Infrastructure Needs Assessment; (3) Financing and Public Policy Options; and (4) The IRIP Strategy and Performance Monitoring. Staff is at Step 1 at this time – gathering information about each infrastructure area and organizing the information in the same way so each infrastructure area can be compared against one another. This is challenging because each infrastructure area has its own unique planning structure.

Once the infrastructure evaluation process is completed, the objectives of the next phase are to examine the existing and future regional capacity of each infrastructure set, and to determine, at
the subregional level, whether we are applying infrastructure expenditures to the locations where we want future growth to go. The third phase will examine financing and public policy options, especially reprogramming of funds (incentives) to achieve the land use policies envisioned in the RCP.

Councilmember Houlihan stressed the importance of incorporating green infrastructure into the analysis and decision-making process sooner rather than later, and requested a workshop on green infrastructure specifically for the San Diego region.

Bob Leiter emphasized that the study would examine regional and subregional deficiencies for the present and 2030, not just focusing on how we solve today’s problems, but future challenges, as well.

10. **ADJOURNMENT AND UPCOMING MEETINGS (APPROVE)**

   **Action:** The Committee approved the next meeting date for January 17, 2003 from 11 a.m. – 1 p.m. with SANDAG’s Borders Committee, followed by a special session on the Regional Housing Needs Statement. There will be no meeting in February due to the Subregional Roundtables.

GARY L. GALLEGOS
Executive Director
BORDERS COMMITTEE MEETING SUMMARY OF DECEMBER 20, 2002

The regularly scheduled meeting of the San Diego Association of Governments Borders Committee was called to order by Chair Crystal Crawford (North County Coastal). Other members in attendance were Patricia McCoy (South County), Hal Martin (North County Inland) and Ralph Inzunza (City of San Diego); and alternates Judy Ritter (North County Inland) and Phil Monroe (South County). Ex-Officio members in attendance were Gene Pound (Caltrans), Francisco Anza (Mexico), Larry Grogan (Imperial County), Tom Buckley (Riverside County), and COBRO Chair Elsa Saxod.

1. WELCOME AND INTRODUCTIONS

Chair Crystal Crawford welcomed the Committee members and guests to the meeting, and asked for self introductions.

2. MEETING SUMMARY OF NOVEMBER 15, 2002

The Borders Committee approved the November 15, 2002 Borders Committee summary with one change: Item #8 should read “The San Diego Alliance for Border Efficiency”.

3. PUBLIC COMMENTS AND COMMUNICATIONS

None.

CONSENT ITEMS (4 and 5)

4. COMMITTEE ON BINATIONAL REGIONAL OPPORTUNITIES (INFORMATION)

COBRO Chair Elsa Saxod presented the summary of the December 3, 2002 COBRO meeting in Tijuana, which was well-attended.

5. STAFF REPORT (APPROVE)

The Borders Committee approved the meeting calendar for 2003, changing the meeting time to start the meetings at 12:30 p.m. instead of 12:00 noon. This will accommodate the Transportation Committee Meeting time, also held the third Friday of the month which ends at 12:00 noon.
6. **CHAIR AND MEMBERS REPORTS (INFORMATION)**

Larry Grogan (County of Imperial) reported on the status of water issues in Imperial County, indicating that (1) there is still no agreement, (2) Imperial County could face many liability issues in regards to the Salton Sea, and (3) water going to the Salton Sea is not seen as a “Reasonable and Beneficial Use” to the Federal Government. Mr. Grogan also announced that the new Borders Committee representative for the County of Imperial will be Imperial County District 1 Supervisor Victor Carrillo.

Tom Buckley (County of Riverside) mentioned that in Riverside there is a sense that the Metropolitan Water District of Southern California will try to shift as much of the burden of the Colorado river water cuts to San Diego. He also reported that Measure A was passed in the November, 2002 elections (Measure A is a half-cent sales tax program that invests funding in a wide variety of transportation projects and services throughout Riverside County).

7. **BORDERS VISIONING PROCESS (DISCUSSION/APPROVE)**

Chair Crystal Crawford presented the three core value statements to be recommended for inclusion in the Regional Comprehensive Plan for discussion and approval:

- Our region will pursue integrated planning and maintain active and positive communication with our neighboring counties and the Republic of Mexico;
- Our region will promote shared infrastructure, a seamless transportation system, integrated environmental management and economic development with our neighboring counties and the Republic of Mexico; and
- Our region is a unique and dynamic place to live, which embraces cultural diversity, promotes interregional understanding, and benefits from our varied history and experience.

After discussing the above recommended core values, it was determined that a phrase be added about ensuring equity and fairness in planning with neighbors.

Carolina Gregor, SANDAG Staff, reported on the items to be considered at the joint meeting between the Borders Committee and the Regional Planning Committee next month and on the upcoming Roundtable Meetings on the Regional Comprehensive Plan (RPC).

**Action:** The Borders Committee approved the three core value statements with the one aforementioned modification to be recommended for inclusion in the Regional Comprehensive Plan.

8. **CROSS BORDER ENVIRONMENTAL MANAGEMENT (INFORMATION)**

Mr. Ricardo Martinez, CalEPA, could not be available at this meeting, and will reschedule for a subsequent meeting.
9. NEXT MEETING TOPICS, DATE, AND LOCATION (INFORMATION/APPROVE)

The next meeting of the Borders Committee will be held on Friday, January 17, 2003 at 12:00 noon in SANDAG’s Board Room. This will be a joint meeting with the Regional Planning Committee.

**Action:** The Borders Committee approved the next meeting date of Friday, January 17, 2003.
Planning for the region’s future starts with you

Ask anyone in the region what they want from the future, and you’ll get a range of answers: More housing. Less traffic. Economic prosperity. Preservation of our open spaces, wildlife, and natural resources. And dozens of other important factors.

The fact is, planning for the future is more than just “fixing transportation” or “getting homes closer to jobs.” It’s about a whole range of important issues that have to be looked at and balanced to preserve and enhance what we like best about the San Diego region.

Come help us prepare for the future

SANDAG is preparing the Regional Comprehensive Plan (RCP), a blueprint that ties together all of these important elements into a long-term strategy for our region. And we need your help.

SANDAG invites you to attend one of several workshops in the coming weeks. Together, we’ll explore the major issues behind the RCP, and discuss how, working together, we can best solve our regional problems.

Join us. Because in the end, it's not a question of what defines the future, but who defines it. And the answer is: We all do. Together.

Your RSVP is important!

Call 619-595-5637 or e-mail rcp@sandag.org

Learn about the RCP on the Web: www.sandag.org/rcp

Accommodations are available for those with disabilities. Contact SANDAG at the number above for more information and directions to each event.
OVERVIEW OF THE REGIONAL COMPREHENSIVE PLAN
AND REGIONAL VISION

Overview

In the context of the regional governance discussions, SANDAG has called for the preparation of a Regional Comprehensive Plan (RCP). The RCP will serve as a tool to foster dialogue and action about the future of our communities and our region, and will better integrate local plans and policies with those of neighboring jurisdictions, neighboring regions, and across the international border.

A key purpose of the Plan will be to serve as the framework for strengthening the relationship among local and regional plans and policies, and land use and transportation, enabling the jurisdictions, as well as the region, to proactively plan for change. The RCP will build upon the region’s smart growth policies. It will clarify the vision for the San Diego region, define regional priorities, establish policies to address key regional issues, and set forth a public investment strategy for regionally-significant infrastructure. Additionally, the RCP provides an opportunity to establish a mechanism to more effectively handle interregional and international land use and transportation issues.

A draft RCP is anticipated in December 2003, with a final RCP by June 2004.

Components

The Plan will include the following components.

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<td>Ecosystems (Habitat, Water Quality, Air Quality, Sand Replenishment)</td>
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<td>Public Facilities (Water Supply, Energy, Solid Waste)</td>
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<td>Regionally-Significant Infrastructure Needs and Financing Strategy</td>
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<td>A Call to Action (Implementation Strategies and Tools)</td>
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<td>Summary of Key Policies</td>
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Need for the RCP

Analysis shows that on a collective basis, our existing local plans and policies result in several significant disconnects at the regional level, including:

- **Consumption of large amounts of undeveloped land** – Current plans would consume far more land than a smart growth development pattern would. Smart growth would emphasize additional redevelopment and infill rather than consumption of vacant land.

- **Development densities** – Existing densities in the cities are relatively low, and planned densities on currently-vacant land are even lower. This pattern contributes to sprawl and can preclude the implementation of an efficient transit system.

- **Imbalance between housing and employment capacity and locations** – Current plans allow for more growth in employment than housing, contributing to higher housing costs, more interregional and longer commute trips, and more persons per household. Additionally, residential areas are largely segregated from employment centers, contributing to longer, more congested commutes.

- **Infrastructure financing** – Jurisdictions compete against each other for sales tax revenues, generally resulting in a process that isolates and encourages commercial development; too few homes; and sprawl development patterns. Additionally, our infrastructure systems compete against each other for investment, without a regional context to determine our priorities.

Additionally, no adequate mechanism exists to handle transportation and environmental issues with our surrounding counties and the international border.

Use of the Plan

At the local level, local agencies could use the Plan when updating local plans and policies. At the regional level, the Plan should prioritize the allocation of infrastructure funds toward urbanized areas that are willing to support smart growth principles in accordance with the RCP, and toward areas where investments in public infrastructure are maximized. At the interregional level, the Plan could be used to address land use and transportation issues associated with our borders, particularly the growing imbalance between jobs and housing.

Regional Vision and Core Values

The Regional Planning Committee has discussed the regional vision and core values on several occasions and agrees that the vision should be concise, instantly understandable, link issues together, resonate with people, and promote quality of life for everyone. The core values should expand on the vision, and serve as the guiding principles for each chapter. The regional priorities are based upon the vision and the core values, and serve as the basis for key policy options in each chapter. The following vision, core values, and regional priorities serve as starting points for the RCP, and will be tested and refined at the RCP workshops in January and February, and through other portions of the public involvement program. Additionally, at its December meeting, the Borders Committee developed core values related to the interregional and international borders, that the Committees may wish to integrate into the core values and regional priorities listed below.

- **Vision**
  
  “Make the San Diego region a better place to live, work, and play, with a healthy natural environment and an outstanding quality of life for everyone.”
Core Values

1. Our region will understand and respect the delineations between our urban and rural lands.
2. Our communities will be healthy places. They will have more mixed uses and better urban design. They will be walkable, have a distinct sense of place, and strive for greater equity.
3. The people that live in the San Diego region will have the ability to choose from a wider spectrum of housing types, closer to jobs, and have more affordable housing choices.
4. The region will have a coordinated transportation system that will supply a variety of options for getting about, better link our jobs and homes, provide more transit, walking, and biking opportunities, and efficiently transport cargo and goods.
5. Our ecosystems will be healthy. Our water and air will be clean. Our open space and habitat conservation systems will be preserved and maintained.
6. We will have a great variety of jobs, with the educational opportunities and the workforce to meet the demand for these jobs. Our wages will sustain our families’ standard of living.
7. Our infrastructure systems will be in place and will function appropriately, so that our quality of life will be measurably better.
8. Our local governments will be good neighbors to each other, to our Native American Tribal governments, to our surrounding counties and Mexico, and to our military.

Regional Priorities

The Regional Planning Committee generally agrees that future growth should occur in the western third of the region, and that the RCP should lay out policies that make it easier to pursue additional redevelopment in existing urban areas. The Committee also agrees that there needs to be a variety of urban patterns in different places so that people have choices, and that the RCP needs to balance the economy, equity, and the environment.

1. Urban Form – Spatial Distribution and Urban Design
   - Reduce urban sprawl / Use land efficiently
   - Focus most future growth in urban areas (western third of region), close to existing and planned transportation networks
   - Create people-friendly places; walkable, mixed use communities
   - Evaluate impacts that different levels of smart growth or sprawl would have on the region’s livability and quality of life

2. Transportation – Regional, Interregional, International Transportation
   - Provide more transportation options (transit, walking, biking, carpooling, vanpooling) and reduce congestion in key corridors
   - Integrate the transportation infrastructure network with the other significant regional infrastructure systems
   - Build upon Mobility 2030: The Regional Transportation Plan for the San Diego Region, which emphasizes four primary components associated with achieving mobility (land use connections, systems development, systems management, and demand management)
3. **Housing – Availability, Affordability, Location, and Jobs-Housing Balance**
   - Supply enough housing in relation to new jobs
   - Create additional regional/local funds for affordable housing
   - Locate new housing close to existing and planned jobs and transportation networks

4. **Healthy Ecosystems – Connect and Fund our Habitat Preserve Systems, Resolve Housing and Transportation Conflicts**
   - Fund regional habitat preserve efforts
   - Establish policies to resolve potential conflicts with housing & transportation issues
   - Identify key ecosystem components and actions to insure a healthy environment (including minimizing pollution and water quality/storm water runoff)

5. **Economic Prosperity – Assure that Regional Infrastructure Systems Needed to Improve our Quality of Life are Identified and Addressed through a Financing Strategy**
   - Design a strategy that provides the opportunity for a rising standard of living
   - Design and implement a fiscal strategy for the San Diego region
   - Establish a regional infrastructure financing strategy that (1) provides for the implementation of key regional infrastructure systems for transportation, habitat and open space, water quality, and other areas of significance, and (2) relies on a variety of funding sources, rather than on a single funding source.

6. **Borders – Address Existing Challenges and Increase Future Opportunities for Collaboration with our County Boundaries and International Border**
   - Focus efforts in the areas of transportation, water, energy, habitat, and housing.

**Infrastructure Funding and Implementation Mechanisms**

A regional forum does not currently exist for discussing and prioritizing the allocation of regional infrastructure funds within the context of a regional comprehensive plan. The RCP will include an infrastructure needs assessment and a financing strategy. The financing strategy should place equal emphasis on financing transportation networks, as well as other critical regional infrastructure systems, including water, energy, solid waste and ecosystems as core constituents. Ultimately, the financing strategy should identify and include incentives to achieve the regional priorities. In addition to the financing strategy, the RCP will define implementation roles and responsibilities, and establish performance measures to assess implementation progress.

**Decision-Making Structure**

Last year, the SANDAG Board created the Regional Planning Committee to provide oversight for the preparation and implementation of the RCP. The Regional Planning Committee receives input from two working groups: the Regional Planning Technical Working Group (local planning and community development directors), and the newly-created Regional Planning Stakeholders Working Group (stakeholders from throughout the region). Additionally, SANDAG’s parallel Policy Committees, such as the Borders and Transportation Committees, prepare certain components of the RCP and provide guidance on the overall RCP. The SANDAG Board will take final action on the final RCP.
Public Involvement and Outreach

Three series of subregional public workshops are anticipated. The first round of workshops will begin this January and February through the Subregional Roundtables in an effort to seek input from policymakers and stakeholders on the region’s vision and core values, and on the framework and structure of the RCP. The second round of workshops will be held in June and July 2003 to seek input on specific components of the RCP. The third round will occur after the Draft RCP has been released for review and comment, in early 2004.

In addition to the scheduled workshops, and input from the various Working Groups, Policy Committees, and SANDAG Board, the work program contains a number of actions and mechanisms designed to enrich public involvement, such as focus groups with peer facilitation, interactive technologies to be used at the workshops, environmental justice analysis and outreach, Web-based communications, newsletters, and others.
OVERVIEW OF BORDERS ISSUES AND CORE VALUES

Introduction

The Borders Committee provides oversight for planning activities that impact the borders of the San Diego region and is responsible for preparing and implementing SANDAG’s interregional and binational planning programs. The interregional planning program addresses issues relating to our neighboring counties of Imperial, Riverside and Orange, and the binational planning program addresses issues relevant to the Republic of Mexico. The Borders Committee oversees SANDAG’s cross border programming through coordination with the I-15 Interregional Partnership (IRP) and the Committee on Binational Regional Opportunities (COBRO).

Through the work of the Borders Committee, the IRP and the COBRO, a number of salient cross border issues have been identified as having a substantial impact on the people and economy of the San Diego region and its neighbors. Some of these issues are highlighted in this report as well as core values that the Borders Committee recommends be included in the RCP.

Discussion

Border Issues

The Borders Committee has identified some key cross border issues which it has focused its attention on and will highlight here. Many other issues exist and will be discussed in more detail in the Borders chapter of the RCP.

- Jobs/Housing Balance

The significant disparity between housing availability and affordability in the San Diego region compared to Western Riverside County, combined with the large job market in San Diego is resulting in a growing number of persons choosing to live outside the San Diego region and commute in to work. This impacts both I-15 congestion and air quality, in addition to energy consumption and quality of life issues associated with a much longer commute. The I-15 Interregional Partnership (IRP) was formed as a voluntary partnership between elected officials representing SANDAG, the Southern California Association of Governments (SCAG) and the Western Riverside Council of Governments (WRCOG) to address this issue. A recent survey done by the IRP has shown that almost 35 percent of adult residents in the Temecula, Murrieta and Winchester area who commute to work, commute to San Diego County, and 29,000 individuals regularly commute to San Diego County from Western Riverside. Developing strategies to reduce the demand for long distance interregional commuting and ways to mitigate existing congestion impacts have become very important to both regions.
• Transportation and Trade Infrastructure

The ongoing development of our interregional transportation and trade infrastructure is of utmost importance and impacts all of our borders. Current projects include: State Route 905, State Route 125 South Tollway and State Route 11 in the south and Interstate 5 and Interstate 15 improvements in north county. Related issues that the Borders Committee is monitoring include the San Diego & Arizona Eastern Railway and the Cross Border Passenger Terminal of the Tijuana International Airport.

• Ports of Entry

The events of September 11th have highlighted a long existing need for the region to better plan and manage its land ports of entry. While heightened security is now the norm, new approaches are needed to facilitate the lawful movement of goods and people across our international boundaries.

• Water Supply

Protecting an ensuring an adequate water supply for Southern California is a cornerstone of continued prosperity for this region. Currently, Southern California faces the task of reducing its dependence on imported water from the Colorado River as required by long standing water rights. Water agencies throughout Southern California are working to meet the existing water demands of the region by better managing the existing allocations of Colorado River water and by diversifying supply. The potential Imperial Irrigation District water transfer is a key element in these efforts. Likewise, a potential Binational Colorado River Water Conveyance project will have impacts on the region’s ability to meet its future water demands on both sides of the binational border.

• Energy

Energy production, distribution, supply, and demand will continue to be a major issue in the State of California. With the recent energy crises, the southern border of California has experienced a surge of new power plant activity. Imperial County in particular is the location of many new power producing initiatives that could have myriad impacts on the entire region.

• Environmental Protection and Coordination

As population and development continue to grow in Southern California and Northern Baja California, coordination regarding environmental protection and degradation becomes ever more important. Without comprehensive environmental coordination, the quality of life in the region will inevitably decline. Issues pertaining to this area include water quality, air quality, and open space planning.

Core Values

Beyond identifying and examining important issues in cross border planning to be included in the Borders chapter of the RCP, the Borders Committee has also worked to define some overall core values that portray an interregional planning perspective. These core values reflect the importance that the Committee has placed upon some key concepts:
• Improving communication and information sharing with our neighbors;
• Coordinated infrastructure planning and the movement of people and goods throughout the region;
• The ability of people to live and work in the region;
• Prosperous economic development in the San Diego region, our neighboring counties, and the Republic of Mexico, and equitability in planning throughout the region;
• That this region is unique and offers many opportunities.

Based upon these concepts, **the Borders Committee recommends the following core values for inclusion in the RCP:**

• Our region will pursue integrated planning in order to achieve equity and fairness. We will maintain active and positive communication with our neighboring counties and the Republic of Mexico;

• Our region will promote shared infrastructure, an efficient transportation system, integrated environmental management and economic development with our neighboring counties and the Republic of Mexico; and

• Our region is a unique and dynamic place to live, which embraces cultural diversity, promotes interregional understanding, and benefits from our varied history and experience.
San Diego Association of Governments

JOINT MEETING BETWEEN THE BORDERS AND REGIONAL PLANNING COMMITTEES

January 17, 2003

AGENDA ITEM NO.: 6

ACTION REQUESTED - DISCUSSION/ RECOMMENDATION

BORDERS CHAPTER OF THE RCP

As part of the Regional Comprehensive Plan (RCP), a Borders chapter will be developed by the Borders Committee. Due to the expansive nature of border issues, many of the items discussed in the Borders chapter will likely be cross referenced in other chapters of the RCP. The Borders Committee will continue to work with the Regional Planning Committee and other committees and staff members as necessary, to assure consistency throughout the document.

The Borders Committee will begin work on an outline for the Borders chapter of the RCP at its February meeting. Once the topics and structure have been refined, integration of the Borders chapter with the overall RCP will be addressed.

A tentative outline for the Borders Chapter could include the items listed below, which are consistent with other chapters that are currently being developed. However, due to the nature of border issues, the Borders chapter does not necessarily have to be restrained to the listed items.

1. Issue Statement
2. Description of Interrelated Issues
3. Infrastructure Needs and Financing
4. Environmental Justice and Social Equity
5. Policy Goals and Objectives to Address the Issues
6. Actions and Implementation Responsibilities (with timelines and priorities)
7. Standards, Performance Monitoring and Assessment