PUBLIC SAFETY COMMITTEE AGENDA

Friday, March 18, 2011  
1 to 3 p.m.  
SANDAG Board Room  
401 B Street, 7th Floor  
San Diego

AGENDA HIGHLIGHTS

• DRAFT FY 2012 PUBLIC SAFETY WORK PROGRAM AND BUDGET  
• FEDERAL AND STATE LEGISLATIVE UPDATE  
• ARJIS MOBILE PROJECT

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San Diego Association of Governments  ·  401 B Street, Suite 800, San Diego, CA 92101-4231  
(619) 699-1900  ·  Fax (619) 699-1905  ·  www.sandag.org
Welcome to SANDAG. Members of the public may speak to the Public Safety Committee on any item at the time the Committee is considering the item. Please complete a Speaker’s Slip, which is located in the rear of the room, and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications/Member Comments. Public speakers are limited to three minutes or less per person. The Public Safety Committee may take action on any item appearing on the agenda.

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ITEM #  RECOMMENDATION

1. ROLL CALL

2. APPROVAL OF THE JANUARY 21, 2011, MEETING MINUTES  APPROVE

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Members of the public shall have the opportunity to address the Public Safety Committee (PSC) on any issue within the jurisdiction of SANDAG that is not on this agenda. Anyone desiring to speak shall reserve time by completing a “Request to Speak” form and giving it to the PSC coordinator prior to speaking. Public speakers should notify the PSC coordinator if they have a handout for distribution to committee members. Public speakers are limited to three minutes or less per person. PSC members also may provide information and announcements under this agenda item.

REPORTS

4. REPORT FROM CHIEFS'/SHERIFF’S MANAGEMENT COMMITTEE  INFORMATION
(Chief Alan Lanning, Chiefs'/Sheriff’s Management Committee)

Chief Alan Lanning will report on the March 2, 2011, meeting of the Chiefs'/Sheriff’s Management Committee.

5. REPORT FROM THE SAN DIEGO COUNTY FIRE CHIEFS ASSOCIATION  INFORMATION
(Chief Augie Ghio, San Diego County Fire Chiefs Association)


6. DRAFT FY 2012 PUBLIC SAFETY WORK PROGRAM AND BUDGET  DISCUSSION
(Pam Scanlon and Cynthia Burke)

As part of the FY 2012 Program Budget, staff has proposed a Public Safety Work Program and Budget that encompasses the activities, priorities, expenses, and revenue sources for the Automated Regional Justice Information System (ARJIS) and Criminal Justice Research. The PSC is asked to review and provide feedback to staff regarding the proposed Work Program and Budget. The Chiefs'/Sheriff’s Management Committee will be reviewing this information at its April 6, 2011, meeting and the PSC will be asked to recommend on May 20, 2011, that the Board of Directors approve it as part of the final FY 2012 Program Budget at its May 27, 2011, meeting.

7. FEDERAL AND STATE LEGISLATIVE UPDATE  INFORMATION
(Victoria Stackwick and Genevieve Morelos)

Periodic status reports on legislative activities are provided to the PSC, Executive Committee, and SANDAG Board of Directors during the year. This status report provides an update on federal and state legislative activities related to the PSC.
8. ARJIS MOBILE PROJECT (Pam Scanlon) INFORMATION

The goal of the ARJIS Mobile Project is to improve the ARJIS member agencies’ ability to communicate in the field and access critically needed public safety data on a near real-time basis. Providing several hundred officers and investigators with handheld public safety devices with secure access to various public safety applications greatly enhances cross-jurisdictional sharing of information and provides timely officer notifications and alerts. Additional funding from the Urban Area Security Initiative (UASI) will expand this program to Terrorism Liaison Officers (TLO). Staff will provide an overview of this project, key activities, and next steps.

9. UPCOMING MEETINGS INFORMATION

The next meeting of the PSC is scheduled for Friday, April 15, 2011.

10. ADJOURNMENT

+ next to an agenda item indicates an attachment
PUBLIC SAFETY COMMITTEE

March 18, 2011

AGENDA ITEM NO.: 2

Action Requested: APPROVE

PUBLIC SAFETY COMMITTEE DISCUSSION AND ACTIONS
Meeting of January 21, 2011

1. ROLL CALL

Chair Mark Lewis (East County) called the Public Safety Committee (PSC) meeting to order at 12:57 p.m. Roll call was taken and a quorum was present. See last page for attendance.

2. APPROVAL OF MEETING MINUTES

Upon a motion by Councilmember David Roberts (North County Coastal) and a second by Councilmember Rebecca Jones (North County Inland), the minutes of December 10, 2010, were unanimously approved.

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Director of Operations Joseph Stuyvesant (Department of Defense) announced a nationwide Major Force Protection Exercise will be held February 22 – 25, 2011. Several agencies are participating with the Navy and Mr. Stuyvesant extends an invitation to other agencies who would like to observe from the Navy’s Operation Center to contact him for further details.

Supervisor Greg Cox (County of San Diego) announced the new regional Graffiti Tracker program will begin on Thursday, January 27, 2011, with a demonstration at 101 50th Street (at Imperial Avenue), San Diego at 10:00 a.m. Members are invited to attend.

REPORTS

4. REPORT FROM THE SAN DIEGO COUNTY FIRE CHIEFS ASSOCIATION (INFORMATION)

No report was presented.

5. FY 2011 BUDGET AMENDMENT: SB 618 EVALUATION (APPROVE)

Upon a motion by Chief William M. Lansdowne (City of San Diego Police Department) and a second by Councilmember Roberts, the PSC unanimously approved an amendment to the FY 2011 Overall Work Program (OWP) to reduce funding for the SB 618 evaluation project (2345200) from $347,406 to $220,573.
6. ARREST TRENDS IN THE SAN DIEGO REGION (INFORMATION)

Dr. Cynthia Burke (Director, Applied Research Division, Criminal Justice/Public Policy) presented a brief overview of recent arrest statistics for the San Diego region.

7. OPERATION WATCHFUL EYE: AN EXAMPLE OF LOCAL LAW ENFORCEMENT COLLABORATION (INFORMATION)

Deputy Chief Probation Officer Kim Broderick (County Public Safety) and Captain Sherri Sarro (San Diego County Sheriff’s Department) presented an overview of Operation Watchful Eye, an effort between the San Diego County Probation Department and Sheriff’s Department. This pilot program targets high- and medium-risk probationers and utilizes evidenced-based practices aimed at protecting the community and ensuring offender accountability and rehabilitation.

8. IMMIGRATION AND CUSTOMS ENFORCEMENT: AN OVERVIEW OF AREAS OF RESPONSIBILITY (INFORMATION)

Assistant Field Office Director John A. Garzon (Federal Public Safety) and Assistant Field Office Director Scott Hamelin (ICE/San Diego) gave a PowerPoint presentation on Immigration and Customs Enforcement’s areas of responsibility including fugitive operations, alternatives to detention, and the pilot program Operation Joint Effort.

9. UPCOMING MEETINGS (INFORMATION)

The next meeting of the PSC is scheduled for Friday, February 18, 2011.

10. ADJOURNMENT

The meeting was adjourned at 1:57 p.m.
## PUBLIC SAFETY COMMITTEE
### CONFIRMED ATTENDANCE - January 21, 2011

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<tr>
<th>JURISDICTION</th>
<th>NAME</th>
<th>MEMBER/ALTERNATE</th>
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<tr>
<td><strong>East County</strong></td>
<td>Hon. Mark Lewis-Chair</td>
<td>Member</td>
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<td>Hon. Jillian Hanson-Cox</td>
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<td>Hon. David Roberts</td>
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<td>Hon. Mark E. Filanc</td>
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<td>Hon. Rosalie Zarate</td>
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<td>Hon. Cheryl Cox</td>
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<td>Hon. Rebecca Jones</td>
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<td>Hon. Steve Gronke</td>
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<td><strong>City of San Diego</strong></td>
<td>Hon. Marti Emerald</td>
<td>Member</td>
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<td>Hon Todd Gloria</td>
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<td>Chairman Bill Horn</td>
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<td>Chief Jim Abele</td>
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<td>Chief Alan Lanning</td>
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<td>Chief John L. Browning</td>
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<td>Chief Adolf Gonzales</td>
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<td>Chief David Bejarano</td>
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<td>Chief William M. Lansdowne</td>
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<td>David Ramirez</td>
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<td>Donna Faller</td>
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<td><strong>Regional Fire/Emergency Medical Services</strong></td>
<td>Chief David Ott-Vice Chair</td>
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<td>Chief Augie Ghio</td>
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<td>Bonnie Dumanis</td>
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<td>Tom Zoll</td>
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<td></td>
<td>Bill Burke</td>
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### ADVISORY MEMBERS

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<td><strong>County Public Safety</strong></td>
<td>Mack Jenkins</td>
<td>Member</td>
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<td><strong>Department of Defense</strong></td>
<td>Joseph Stuyvesant</td>
<td>Member</td>
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<td>Colonel Nicholas Marano</td>
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<td><strong>Federal Public Safety</strong></td>
<td>Keith Slotter</td>
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<td>Ralph Partridge</td>
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<td>Michael J. Aguilar</td>
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<td><strong>Southern CA Tribal Chairmen’s Assoc (SCTCA)</strong></td>
<td>Stephanie Spencer</td>
<td>Member</td>
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<td>LaVonne Peck</td>
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San Diego Association of Governments
PUBLIC SAFETY COMMITTEE

March 18, 2011

ACTION REQUESTED: DISCUSSION

DRAFT FY 2012 PUBLIC SAFETY WORK PROGRAM AND BUDGET

File Number 2340000

INTRODUCTION

As part of the FY 2012 Program Budget, staff has proposed a Public Safety Work Program and Budget that encompasses the activities, priorities, expenses, and revenue sources for the Automated Regional Justice Information System (ARJIS) and Criminal Justice Research (CJR). The Public Safety Committee (PSC) is asked to review and provide feedback to staff regarding the Work Program and Budget. The Chiefs/Sheriff’s Management Committee will be reviewing this information at its April 6, 2011, meeting and the PSC will be asked to recommend on May 20, 2011, that the Board of Directors approve it as part of the final FY 2012 Program Budget at its May 27, 2011, meeting.

DISCUSSION

The Public Safety Work Program and Budget for FY 2012 includes CJR and ARJIS projects and activities. Attachment 1 contains the proposed objectives that will be accomplished by the CJR and ARJIS for the next fiscal year. These objectives were determined by the priorities and mandates established by ARJIS users and the PSC that were balanced against available local and federal funding. These two public safety programs have a combined FY 2012 budget of over $8.78 million, with ARJIS accounting for 80 percent of that total. Estimated FY 2012 expenditures and revenues for the specific work elements proposed in the CJR and ARJIS programs are shown in Attachments 2 and 3.

Criminal Justice Research

In FY 2012, CJR will have a budget of $1.78 million. Most of the funding for CJR (89%) is self-generated from actively seeking federal, state, and local grants. The FY 2012 Criminal Justice member assessments of $200,000 are used exclusively to support PSC activities and the Criminal Justice Clearinghouse and do not reflect any increase from the prior year. The mostly self-generated funding aspect of CJR distinguishes it from most other SANDAG functions that rely heavily on federal, state, and local transportation dollars.

CJR activities support local criminal justice planning and policymaking by compiling, analyzing, and reporting on crime trends, acting as the clearinghouse for local public safety information, and serving on relevant groups and commissions such as the Domestic Violence Council, Juvenile Justice Commission, the Reentry Roundtable, and the City of San Diego’s Commission on Gang Prevention.
and Intervention. CJR is nationally recognized for its evaluation research program and with its clearinghouse function has an underlying goal of determining root causes of criminal activity and applying problem solving techniques to mitigate and prevent crime before it starts. Key CJR projects proposed for FY 2012 include:

- Continuing to improve how the clearinghouse meets the public safety information needs of the region by exploring key topics of interest and presenting information and data in new and useful ways;

- Evaluating juvenile delinquency prevention, gang enforcement, and offender reentry programs, as well as the regional Graffiti Tracker pilot project; and

- Identifying funding for gang violence reduction initiatives, youthful offender programs, and other key public safety issues for the region.

**Automated Regional Justice Information System**

In FY 2012, ARJIS will have a budget of over $7 million. Nearly half (49%) of this funding comes from member assessments including user and connectivity fees. Enterprise ARJIS funds represent 19 percent of the total and the remaining 32 percent is derived from federal grant funding. In FY 2012, there is a continuation from FY 2011 of a 36 percent decrease in ARJIS member assessments and fees. For subsequent fiscal years, the cost model will be examined, with possible modifications recommended, including a long-term strategy to incorporate the Consumer Price Index (CPI) and other generally accepted indices into member assessments.

The funding allocated for the Enterprise ARJIS system supports the development and implementation of updated infrastructure and technical solutions and will result in migration from a legacy mainframe system. ARJIS is also receiving 2.24 million in federal grants. These grants are targeted toward information sharing and homeland security initiatives.

ARJIS’ complex criminal justice information network (ARJISNET) is used daily by 11,000 officers, investigators, and analysts for tactical and crime analysis, investigations, and statistical information. ARJIS is internationally recognized for its leadership, collaboration, information sharing, and acquisition of effective information technology that enhances both officer and public safety. Key ARJIS projects proposed for FY 2012 include:

- Continuing with the implementation of the Enterprise ARJIS system, with an emphasis on:
  1. enhancing the new SharePoint portals for both the public and law enforcement;
  2. enhancing and integrating the mapping dashboard into the SharePoint portal;
  3. developing ad-hoc, statistical, and other reports based on user and agency input; and
  4. developing single sign-on to disparate applications.

- Enhancing the automated officer notification and alerting system that provides real time abilities for cross-jurisdictional information sharing of time sensitive and critically needed information through a single interface.
• Developing efficient and cost-effective means to add new data sources to existing applications, such as license plate reader data, while applying smarter searching capabilities to existing searches for officers that will result in more effective investigations and positive identifications.

• Enhancing situational awareness for law enforcement officers in the field by providing realtime geospatial data, with maps integrating police incidents and field interviews, parolee addresses, locations associated with warrants, gang locations, sex offender addresses, and critical infrastructure locations.

KURT KRONINGER
Director of Technical Services

Attachments: 1. Draft FY 2012 Public Safety Objectives
2. Draft FY 2012 Program Expenditures
3. Draft FY 2012 Program Revenues

Key Staff Contacts: Pam Scanlon, (619) 699-6971, psc@sandag.org
                Cynthia Burke, (619) 699-1910, cbu@sandag.org
SAN DIEGO ASSOCIATION OF GOVERNMENTS
DRAFT FY 2012 PUBLIC SAFETY OBJECTIVES

CRIMINAL JUSTICE RESEARCH DIVISION

23400 CRIMINAL JUSTICE CLEARINGHOUSE (AREA OF EMPHASIS: MODELING AND RESEARCH). The objectives of this work element are to: (1) support local criminal justice planning and policy-making by providing analysis of crime and other public safety statistics; (2) maintain current and historical information about crime and public safety strategies; (3) serve as the infrastructure for developing research designs to evaluate the effectiveness of crime prevention and reduction strategies; and (4) support the Public Safety Committee (PSC). Focus in FY 2012 will be to produce timely and relevant publications that provide useful information to the community, practitioners, and elected officials regarding effective and cost-efficient public safety strategies.

23401 SUBSTANCE ABUSE MONITORING (SAM) (AREA OF EMPHASIS: MODELING AND RESEARCH). The SAM project is one of the only indicators in the San Diego region that monitors drug use trends among juvenile and adult offenders over time. The objective of this work element is to support practitioners and policymakers in assessing the effectiveness of prevention activities and changes in drug trends. Emphasis in FY 2012 will be to continue to measure drug use and other behavior trends among arrested adults and juveniles and to conduct interviews with adults booked into three San Diego County detention facilities and juveniles booked into San Diego County's Juvenile Hall on a biannual basis about their alcohol and other drug use history.

23450+ ADULT CRIMINAL JUSTICE PROJECTS (AREA OF EMPHASIS: MODELING AND RESEARCH). The Criminal Justice Research Unit has long established itself as a reliable entity to provide quality research and evaluation in support of local law enforcement and public safety agencies. Emphasis in FY 2012 will be to work closely with law enforcement partners on the regional PSN anti-gun crime effort to compile valid and reliable statistics, as well as serving as the fiscal agent, and conduct rigorous process and impact evaluations of eight other efforts aimed at maintaining public safety and reducing the risk of recidivism for adult offenders.

23500+ YOUTH EVALUATION PROJECTS (AREA OF EMPHASIS: MODELING AND RESEARCH). For many years, the Criminal Justice Research Division (CJRD) has partnered with the San Diego County Probation Department to evaluate many of their programs ranging from prevention to graduated sanctions for adjudicated youth. The CJRD also has developed partnerships with other youth-serving entities in the region to provide quality evaluations that support their funding and missions to provide innovative juvenile justice prevention and intervention services to youth. Emphasis in FY 2012 will be to effectively track outcome measures for ongoing projects related to reducing juvenile delinquency and victimization, as well as fully implementing new research methodologies.

+ indicates a high level grouping of related work being conducted under specific grants or other funding sources.
ARJIS

34008 ARJIS: INTERREGIONAL JUSTICE DATA-SHARING (AREA OF EMPHASIS: INTERNAL AND EXTERNAL COMMUNICATION). The objective of this work element is to coordinate, develop, and implement applications that enhance public safety throughout the San Diego region. The emphasis in FY 2012 will be to: (1) upgrade the regional license plate reader (LPR) server; (2) oversee the installations of LPRs at agencies in the region and the development of the interfaces to these readers; (3) implement new COPLINK modules; (4) develop interfaces from computer aided dispatch (CAD) 911 systems to ARJIS databases; and (5) complete the Sheriff’s Records Management System interface to ARJIS.

73501 ARJIS: MAINTENANCE AND SUPPORT (AREA OF EMPHASIS: INTERNAL AND EXTERNAL COMMUNICATION). The objective of this work element is to provide ongoing support and maintenance for the new Enterprise ARJIS and all applications used by ARJIS agencies. Included is customer support for these initiatives via help desk services, troubleshooting, problem tracking and reporting, and minor system and program modifications. Emphasis in FY 2012 include support of: (1) the secure network known as ARJISNet, with nodes at 82 ARJIS agency sites; (2) the reporting solution used to obtain reports for various crime statistics; (3) ARJIS Web-based applications, such as Cal-Photo (statewide mug shots and Department of Motor Vehicles photos) and crime mapping for the public and law enforcement users; and (5) support 25-plus servers with service and network monitoring and reporting, periodic back-ups, hardware and software configuration and upgrades, and disaster recovery.

73502 ARJIS: PROJECT MANAGEMENT AND ENHANCEMENTS (AREA OF EMPHASIS: INTERNAL AND EXTERNAL COMMUNICATION). The objective of this work element is to enhance ARJIS systems according to priorities set by the Public Safety Committee (PSC) and Chief’s/Sheriff’s Management Committee (CSMC). Emphasis in FY 2012 includes project management and executive oversight for the ARJIS program and staffing the PSC, CSMC, and providing support for other working groups that help guide ARJIS. Specific tasks and projects will be developed, prioritized, and are expected to be approved by the CSMC and PSC by mid-2011.

73503 ARJIS: ENTERPRISE SYSTEM (AREA OF EMPHASIS: INTERNAL AND EXTERNAL COMMUNICATION). The objective of this work element is the replacement of the legacy ARJIS system and development of the ARJIS Enterprise System. Emphasis in FY 2012 is to: (1) complete remaining project tasks to include enhancements to the new SharePoint portals for both the public and law enforcement; (2) enhance and integrate the mapping dashboard into the SharePoint portal; (3) develop ad-hoc, statistical, and other reports based on user and agency input; and (4) continue the development of single sign-on to disparate applications. Other key activities include training for each component, compiling business rules and technical documentation, and obtaining metrics from each Enterprise component.

73504 ARJIS: OFFICER NOTIFICATION AND SMART ALERTING SYSTEM (AREA OF EMPHASIS: INTERNAL AND EXTERNAL COMMUNICATION). The objective of this work element, sponsored by the National Institute of Justice (NIJ), is to provide officers and investigators an easy, automated means for cross-jurisdictional information-sharing of time-sensitive and critically needed information through a single interface. ONASAS will enhance officer safety by notifying field officers and investigators of a specific type of crime, offender, or terrorist hit across local, state, and federal databases and solicit information for prompt action to
assist agencies in solving serious crimes and apprehending offenders. The system will give public safety personnel the ability to request automated alerts and notifications based on “subjects,” including wanted persons, vehicles, locations, and phone numbers associated with reported criminal and terrorist activity. Emphasis in FY 2012 is on: (1) developing another computer aided dispatch (CAD) interface; (2) continue adding new watchers to additional data sources; (3) quarterly training sessions; and (4) producing a final report for NIJ.

73505 ARJIS: TACTICAL IDENTIFICATION SYSTEM (AREA OF EMPHASIS: INTERNAL AND EXTERNAL COMMUNICATION). The objective of this work element, sponsored by the National Institute of Justice (NIJ), is to develop a Web service, which will allow an officer in the field to take a photo and upload it to a server, which will then match it against over 800,000 San Diego booking photos. Positive matches will then be processed on the server side and a proposed photo line-up will be sent back to the law enforcement agent for comparison and the ability to run additional queries based on a name and date-of-birth standard search. Emphasis in FY 2012 is on: (1) acquisition and/or development of the facial recognition product; (2) functionality testing of the new Tactical Identification System (TACIDS) application with subject matter experts from various agencies in San Diego County; (3) obtaining metrics on system use; and (4) producing a final report for NIJ.

73508 ARJIS: DOMESTIC VIOLENCE COMMUNITY SYSTEM (DVCS) (AREA OF EMPHASIS: INTERNAL AND EXTERNAL COMMUNICATION). The purpose of this work element is to complete the rewrite of the DVCS Offender Tracking System. Since its inception, the DVCS has enabled agencies in the San Diego region to share information about domestic violence crime case reports for public safety purposes. The focus in FY 2012 is to finish and submit the final report for the National Institute of Justice (NIJ).

73509 ARJIS: GEOQUERY (AREA OF EMPHASIS: INTERNAL AND EXTERNAL COMMUNICATION). The objective of this work element is to develop and implement Geo-Query, an application that will greatly enhance data gathering and analysis abilities by taking advantage of inquiries utilizing systems with geographic positioning system or locate capabilities. Geo-Query will provide an improved level of information gathering that is certain to enhance the capabilities of public safety and do so with no additional work load on the part of the field personnel. Emphasis in FY 2012 is to: (1) conduct a privacy impact assessment; (2) integrate Geo-Query into State, Regional, and Federal Enterprise Retrieval System (SRFERS); and (3) produce a final report for National Institute of Justice (NIJ).

73510 ARJIS: SRFERS III GRANT (AREA OF EMPHASIS: INTERNAL AND EXTERNAL COMMUNICATION). The objective of this work element is to develop and implement Phase III of the SRFERS grant. The goal of the SRFERS III project is to enhance, build, and link systems to provide law enforcement officers with the critical tools they need when investigating cases and leads across regions and states. Emphasis in FY 2012 is to: (1) implement interstate photo sharing in two additional states; (2) collaborate with the National Law Enforcement Telecommunications System (Nlets) on a national pointer system for license plate reader (LPR) data-sharing (Nlets links together and supports every state, local, and federal law enforcement, justice, and public safety agency for the purposes of sharing and exchanging critical information); (3) collaborate with Nlets to expand the ARJIS Officer Notification and Smart Alerting System (ONASAS) alerting capabilities; and (4) continue adding new data sources and functionality to the ARJIS SRFERS application.
ARJIS: DHS SUPPORT (AREA OF EMPHASIS: INTERNAL AND EXTERNAL COMMUNICATION). ARJIS is collaborating with Scientific Research Corporation to develop and implement technologies for combating terrorism and other crimes that threaten the region’s security. A key component to these efforts is to collaborate with local, state, and federal agencies to enable information-sharing at all levels of public safety, and to provide data from these various agencies to officers in the field. The focus of this project in FY 2012 is on: (1) completing an assessment of current tattoo databases and standards; (2) piloting a wireless project that focuses on capturing scars marks and tattoos in the field via hand held devices; (3) explore potential information systems and data currently being shared; and (4) developing an interface to the DHS Image Storage and Retrieval System.

ARJIS REGIONAL INFORMATION SHARING AND COLLABORATION (RISC) (AREA OF EMPHASIS: INTERNAL AND EXTERNAL COMMUNICATION). In a continued partnership with the U.S. Department of Homeland Security (DHS), ARJIS will initiate four information-sharing capabilities that will improve criminal justice operations and create standards and models for best practices. The emphasis in FY 2012 will be on implementing four new information-sharing capabilities to include: (1) collaborating with National Law Enforcement Telecommunications System (Nlets) to pilot an exchange of scars marks and tattoo images across state lines; (2) enhancing the ARJIS Officer Notification and Smart Alerting System (ONASAS) by developing an interface to the Regional Information Sharing Systems (RISS) deconfliction system known as RISSafe; (3) complete an assessment of federal databases, such as Immigration and Customs Enforcement (ICE) data stores for use on mobile and handheld wireless devices; and (4) expanding the ARJIS e-mail distribution initiative.

ARJIS: TACTICAL AUTOMATED RESPONSE USING GPS ENABLED TECHNOLOGY (TARGET) (AREA OF EMPHASIS: INTERNAL AND EXTERNAL COMMUNICATION). TARGET will enhance situational awareness by providing law enforcement officers in the field real-time geo-spatial data. Data will be accurately captured and retrieved using handheld global positioning system (GPS) enabled devices. TARGET will provide comprehensive and easily interpreted maps integrating police incidents and field interviews, parolee addresses, locations associated with warrants, gang locations, sex offender addresses, and critical infrastructure locations. Emphasis in FY 2012 is on: (1) establishing a project team and project plan; (2) developing use cases and functional requirements; (3) developing technical specifications based on the use cases and functional specifications; and (4) begin system development.
# DRAFT FY 2012 CRIMINAL JUSTICE RESEARCH DIVISION AND ARJIS WORK PROGRAM

## PROGRAM EXPENDITURES

<table>
<thead>
<tr>
<th>PROJECT NUMBER</th>
<th>PROJECT TITLE</th>
<th>TOTAL PROJECT COST</th>
<th>SALARIES, BENEFITS, AND INDIRECT</th>
<th>OTHER DIRECT COSTS</th>
<th>CONTRACT SERVICES</th>
<th>MATERIALS &amp; EQUIP.</th>
<th>EXPENDITURE NOTES</th>
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</table>

+ indicates a high level grouping of related work being conducted under specific grants or other funding sources.

## EXPENDITURE NOTES (Other Direct Costs, Contract Services, and Materials and Equipment)

- **E1** Mileage, parking
- **E2** Membership, publications
- **E3** Temporary employees
- **E4** Drug testing
- **E5** Incentives, supplies
- **E6** Security in the detention facilities
- **E7** Pass through
- **E8** License plate reader enhancements, COPLINK enhancements, Sheriffs NetRMS support
- **E9** Software Maintenance Contracts/Licenses, ARJISNET Network Support, Server Maintenance, Enterprise ARJIS Maintenance
- **E10** Project management, rent, parking, supplies, phones, PC Support, Legal, Audit, Application Development, Server and PC Replacements and Enhancements
- **E11** Hardware/software purchases and installation, Enterprise Application development, enhancements to portal, middleware, and reporting systems
- **E12** Develop alerting capabilities for officer safety
- **E13** Mobile device enhancements
- **E14** Support and development for new federated query application

8
## SAN DIEGO ASSOCIATION OF GOVERNMENTS
### DRAFT FY 2012 CRIMINAL JUSTICE RESEARCH DIVISION AND ARJIS WORK PROGRAM

### PROGRAM REVENUES

<table>
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<tr>
<th>PROJECT NUMBER</th>
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<td><strong>TOTAL</strong></td>
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*+ indicates a high level grouping of related work being conducted under specific grants or other funding sources.*

### FUNDING SOURCES

**FEDERAL**

(F1) U.S. Department of Justice (NIJ/BJA)

(F2) U.S. Department of Homeland Security (DHS)

**LOCAL OTHER**

(L1) California Border Alliance Group
(L2) County of San Diego
(L3) Jacobs Foundation
(L4) City of San Diego
(L5) San Diego Youth Services
(L6) City of Vista
(L9) ARJIS Member Assessment and User Connectivity Fees
(L8) Enterprise ARJIS allocated funds
L1, L2
L2, L3, L4,
L2, L4, L5, L6

L7
L7
L8
FEDERAL AND STATE LEGISLATIVE UPDATE

Introduction

Periodic status reports on legislative activities are provided to the Public Safety Committee (PSC), Executive Committee, and SANDAG Board of Directors during the year. This status report provides an update on federal and state legislative activities related to the PSC.

Discussion

Federal Legislative Update

This section of the report provides an overview of FY 2011 and FY 2012 federal budget proposals, and the Public Safety Spectrum and Wireless Innovation Act.

FY 2011 Continuing Resolution

On March 2, 2011, the President signed House Joint Resolution 44, the Continuing Appropriations Act of 2011, which would provide funding for all government agencies through March 18, 2011. The proposed measure would reduce federal spending by $4 billion from FY 2010 enacted levels. The bill was approved by a vote of 235-189 largely along party lines.

Most federal agencies, including the Departments of Commerce, Justice, and Homeland Security, will continue to receive funds for two weeks through March 18, at FY 2010 enacted levels. The Continuing Resolution (CR) will eliminate eight current federal government programs for which no funds were requested in the President’s budget and would eliminate funding that was made available in FY 2010 slated for earmarked programs and projects. Program eliminations in the bill total $1.24 billion, while the eliminations of earmark funding total $2.7 billion.

FY 2012 Federal Administration Budget Proposal

Department of Commerce

On February 14, 2011, the Administration released its annual budget request for FY 2012. The proposed budget contains the broad outline of the Administration’s priorities. The legislation would provide $8.8 billion in discretionary spending; a decrease of $5.1 billion from the FY 2010 enacted level.
One of the highest legislative goals for 2011 is supporting efforts to pursue resources to improve regional public safety voice and data communications and interoperability, including connectivity with state and federal systems (Goal No. 7B). President Obama’s proposed FY 2012 budget includes $354.2 million to fund the Federal Communications Commission (FCC). The proposed funding would support core activities, including implementing the National Broadband Plan; overhauling the FCC data systems and processes to streamline the FCC and make it more effective; continuing to modernize and reform the FCC; strengthening the audit and investigation function of the Office of the Inspector General; and supporting the FCC public safety and cyber security roles.

Specifically, the measure supports the Administration’s Wireless Innovation and Infrastructure Initiative. The budget would provide $7 billion in mandatory funding over the next several years to help build an interoperable public safety broadband network and provide additional spectrum (the “D block” of spectrum in the 700 megahertz band) for public safety use. This spectrum is currently valued at $3.2 billion, making the total commitment for the public safety network more than $10 billion. Building upon the recommendations of the National Commission on Terrorist Attacks upon the United States, this effort is expected to enhance public safety by providing the nation’s first responders modern and efficient communications capabilities while allowing the network to benefit from commercial innovation.

The President’s Wireless Innovation and Infrastructure Initiative also proposes to reallocate federal agency and commercial spectrum bands using auctions that are expected to raise more than $27 billion over the next 10 years, in order to expand access to wireless broadband nationwide. Up to 500 megahertz of spectrum would be repurposed over the coming decade, which would greatly facilitate access for smart phones, portable computers, and innovative technologies that are on and over the horizon.

In addition, the President’s Budget would provide $5 billion to help expand next generation wireless broadband networks in rural America. This investment would complement the FCC efforts to reorient its Universal Service Fund towards broadband support. Finally, the budget proposes to allocate $3 billion of spectrum receipts to a Wireless Innovation Fund to help develop and promote cutting-edge wireless technologies to advance public safety, Smart Grid, telemedicine, distance learning, and other broadband capabilities and facilitate spectrum relocation. This funding would support efforts in a variety of agencies, including the Departments of Defense and Commerce and the National Science Foundation.

Department of Justice

Another of the SANDAG legislative priorities for 2011 is to support funding opportunities for prevention and intervention programs that address substance abuse, youth and gang violence, and public safety initiatives (Goal No. 18B). The President’s FY 2012 budget proposes to allocate $28.2 billion for the Department of Justice (DOJ) programs. This represents a two percent increase above FY 2010 enacted levels. While the proposal would be an overall increase for DOJ, key local criminal justice system and law enforcement resources would be decreased from previous fiscal years. Specifically, the budget request proposes the following for key programs and initiatives important to the PSC:
• $519 million for Byrne Memorial Justice Assistance Grants (Byrne/JAG) ($519 million enacted in FY 2010);
• Eliminates Byrne Discretionary Program ($185 million enacted in FY 2010);
• $25 million for Byrne Competitive Program ($40 million enacted in FY 2010);
• $136 million for the State Criminal Alien Assistance Program (SCAAP) ($330 million enacted in FY 2010);
• $100 million for Second Chance Act Programs & Research Grants ($100 million enacted in FY 2010);
• Eliminates Mentally Ill Offender Act Program Grant;
• $558 million for Community Oriented Policing Services (COPS) Hiring Grants, a significant increase compared FY 2010 levels ($298 million enacted in FY 2010);
• $18 million for the DOJ Regional Information Sharing System ($45 million enacted in FY 2010); and
• Eliminates the Weed and Seed Initiative.

Department of Homeland Security

Goal No. 88 in the 2011 SANDAG Legislative Program includes supporting efforts to pursue Homeland Security funding at both the state and federal levels to improve public safety, enhance border security. The President’s FY 2012 Budget Request proposes $43.2 billion for the Department of Homeland Security (DHS), a 0.7 percent increase from FY 2010 enacted levels. Overall, key DHS grants to state and local governments are proposed to receive a total of $3.8 billion, which is roughly a $300 million reduction from what Congress enacted in FY 2010.

Specifically, the budget proposes the following amounts for some of key DHS grant programs important to state and local governments:

• $1 billion for State Homeland Security Grant Program ($950 million enacted in FY 2010);
• $920 million for Urban Area Security Initiative Program ($887 million enacted in FY 2010);
• $650 million for Fire Grants ($810 million enacted in FY 2010);
• $350 million for Emergency Management Performance Grant Program ($340 million enacted in FY 2010);
• $192 million for State and Local Training and Exercise Programs ($267 million enacted in FY 2010); and
• $13 million for Citizen Corps ($13 million enacted in FY 2010).

The FY 2012 budget request also proposes the elimination of Emergency Operation Center Grants, Regional Catastrophic Planning Grants, Interoperable Communities Grants, Metropolitan Medical Response System Grants, citing these programs as duplicative. These initiatives, however, would continue to be allowable expenses under both the State Homeland Security and Urban Areas Security Initiative Grant Programs.

Additional requests include $29 million for Urban Search and Rescue ($33 million enacted in FY 2010); $85 million for the Pre-disaster Mitigation Fund ($100 million enacted in FY 2010); $100 million for the Emergency Food and Shelter Program ($200 million enacted in FY 2010); $103 million for the FEMA Flood Map Modernization Fund ($220 million enacted in FY 2010); and $1.8 billion for the FEMA Disaster Relief Fund.
Public Safety Spectrum and Wireless Innovation Act

In regards to program authorization, on January 25, 2011, Senator Rockefeller (D-WV) introduced S. 28, the Public Safety Spectrum and Wireless Innovation Act. The bill is a reintroduction of a bipartisan effort to deliver sufficient radio spectrum and federal funding to institute a nationwide, interoperable and mission-critical grade public safety broadband network.

Key provisions of the Public Safety Spectrum and Wireless Innovation Act include:

- Establish a framework for the deployment of a nationwide, interoperable, wireless broadband network for public safety;
- Allocate 10 megahertz of spectrum, known as the “D-block,” to public safety;
- Direct the FCC to develop technical and operational standards to ensure nationwide interoperability and build-out (including in rural areas);
- Direct the FCC to establish standards that allow public safety officials, when not using the network to lease capacity on a secondary, but pre-emptible basis to non-public safety entities, including other governmental and commercial users; and
- Provide the FCC with incentive auction authority, which allows existing spectrum licensees to voluntarily relinquish their airwaves in exchange for a portion of the proceeds of the commercial auction of their spectrum. This would provide new incentives for efficient use of spectrum. In addition, the funds from these incentive auctions, in conjunction with funds from the auction of other specified spectrum bands, and funds earned from leasing the public safety network on a secondary basis, would be used to fund the construction and maintenance of the nationwide, interoperable, wireless broadband public safety network.

The legislation has been referred to the Senate Committee on Commerce, Science, and Transportation and awaits further action. Support of the Public Safety Spectrum and Wireless Innovation Act is consistent with Goal No. 7B of the 2011 Legislative Program, which supports pursuing resources to improve regional public safety voice and data communications and interoperability, including connectivity with state and federal systems.

In addition, Senator Kay Bailey Hutchison (R-TX) indicated she would be introducing comprehensive spectrum legislation that would reallocate the D-block to public safety, but would fund the network through a combination of grants financed by auction revenue and zero-interest loans. Details on the bill will be forthcoming as it moves through the legislative process.
State Legislative Update

This section of the report provides a summary of the public safety issues included in Governor’s FY 2011-12 state budget proposal, as well as information on Assembly Bill 486 (Hueso), which would dedicate a portion of funds from restitution on graffiti crimes from cities and county to SANDAG to fund a graffiti tracking system.

Governor’s FY 2011-12 State Budget Proposal

The Governor’s budget proposes to address a $25.4 billion General Fund deficit over the next 18 months, which includes a current year (FY 2010-11) shortfall of $8.2 billion and a budget year (FY 2011-12) shortfall of $17.2 billion. The Governor’s proposed budget states that a number of factors have contributed to the deficit, including unrealistic assumptions about the amount of federal funds the state would have received, the sunset of tax extensions, one-time solutions, and a stagnant housing market and economy. The budget proposal includes the elimination of redevelopment agencies and enterprise zones as well as the realignment of state services such as fire, court security, community-based corrections, mental health services, foster care, and adult protective services to local government. A summary of the key public safety areas in the Governor’s budget are discussed below.

Realignment

The Governor’s budget calls for a realignment of government services in California, returning authority and responsibility to cities, counties, special districts, and school boards. The Governor proposes to eliminate duplicative administrative services, limit overhead costs, and allow for locally determined priorities while maintaining statewide goals and objectives.

When fully implemented, the realignment proposal would restructure how and where more than $10 billion in a wide range of services are delivered. The Governor’s budget states that this reform effort would have to be phased in over a number of years. Phase one of the realignment would focus on public safety issues.

- COPS/Booking Fees - The Governor's budget supports the importance of local public safety programs provided by police and sheriff departments and provides a direct allocation to Citizens’ Options for Public Safety (COPS) program, booking fee remediation, and specific county level programs. It proposes to provide these programs $420 million in General Fund dollars that would be backfilled with realignment plan funding, if approved by voters. Funding would include:
  - $107 million for COPS programs, under the current distribution formula based on population and with a $100,000 minimum for each police department; and
  - $35 million for booking fee subventions, meeting the minimum threshold required to eliminate the need for sheriffs to charge police departments for booking arrestees in county facilities.
• Emergency Response/Fire Suppression Services - The Governor's plan also shifts certain emergency response services for areas currently served by the California Department of Forestry and Fire Protection (CAL FIRE) to the adjacent local agencies, stating that the increased urbanization of state responsibility areas (also known as SRAs) distracts the core mission of CAL FIRE's duty to suppress wildland fires. In this transition of duties, CAL FIRE is charged with assessing which areas should be transferred to local jurisdictions (primarily counties) for fire suppression and emergency medical response services.

• Corrections - Also proposed is a major shift of corrections programs from the state to the county level in three areas: (1) incarceration of short-term, low level offenders and parole violators; (2) adult parolee supervision; and (3) all remaining state-level Department of Juvenile Justice wards. The state would maintain funding responsibilities through a direct allocation to counties, but would authorize county probation and sheriff departments to determine how those dollars should be spent.

On March 2, 2011, the Governor offered revisions to his original realignment plan in the areas of corrections and fire response, based on discussions with stakeholders and testimony received during the budget subcommittee hearings.

The revised realignment plan withdraws the realignment of non-serious and non-violent state inmates from the state to county facilities. The plan also redefines which type of convictions would make state inmates ineligible for local incarceration.

Additionally, the revised plan makes changes to the reassignment of lands currently under the responsibility of CAL FIRE or SRAs. The January 2011 proposal would have directed the CAL FIRE Board to assess SRAs with higher levels of development and deem them “urban,” placing them under the responsibility of the adjacent city, county or fire protection district. Instead, the proposal focuses on existing contracts between local agencies and CAL FIRE, shifting the funding source, but not the scope on current agreements with six local joint powers authorities representing the counties of Kern, Los Angeles, Marin, Orange, Santa Barbara, and Ventura.

The Governor has stated that a budget deal is needed by March 10, 2011, in order to meet the deadline to include the proposed tax extension package before the voters in June 2011. The proposed tax extensions are part of the Governor’s solutions to close the $25.4 billion budget gap. At the time of the writing of this report, the budget vote is still pending before the Legislature; staff will continue to monitor budget developments as they unfold at the state level.

State Legislation

The deadline to introduce legislation was on February 18, 2011. Staff is currently reviewing the newly introduced bills for the 2011-2012 state legislative cycle. The state budget is the main focus of the Legislature at this time; however, as soon as the budget is addressed, hearings on specific legislation will begin, sometime around mid-March.
Assembly Bill 486 (Hueso) Graffiti Tracking System: Funding.

One bill that may be of interest to the PSC is Assembly Bill 486 (AB 486). AB 486 was introduced by Assembly Member Ben Hueso on February 15, 2011, and would dedicate a portion of funds from restitution on graffiti crimes from the cities and the County of San Diego to SANDAG to fund a graffiti tracking system. This bill is sponsored by the County of San Diego. Goal No. 15B of the 2011 SANDAG Legislative Program supports efforts to pursue legislation to permanently fund graffiti abatement programs with a dedicated portion of restitution. Staff is currently working with county staff to gather more information on this spot bill and will bring it back to the PSC for further discussion.

KURT KRONINGER
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Overview

- Real-time access from the field to critical justice applications for positive identification and enhanced public safety

- Project made possible through Department of Homeland Security funding
  - The Regional Information Sharing & Collaboration (RISC) program and UASI (Urban Area Security Initiative) investments
## Participating Agencies

- Approximately 500 current users representing multiple agencies

### Federal
- Alcohol Tobacco Firearm
- Customs Border Protection - Border Patrol
- Custom Border Protection Office of Field Operations
- Drug Enforcement Administration
- Immigration Customs Enforcement
- Naval Criminal Investigation Service
- United States Marshal Service

### Local
- Coronado Police
- Carlsbad Police
- Chula Vista Police
- El Cajon Police
- Escondido Police
- National City Police
- Oceanside Police
- Regional Auto Theft Team
- San Diego County Probation
- San Diego District Attorney
- San Diego Harbor Patrol
- San Diego Police

### Local (cont.)
- San Diego State University
- San Diego County Sheriff

### State
- California Department of Insurance
- CA Department of Justice – Bureau of Narcotic Enforcement
- California Department of Corrections
- California Department of Forestry
- California State University – San Marcos

## Hardware Selection

- Windows Mobile, Android handheld and tablet
- New model testing (Speed, ease of use, battery, display, camera)
- Group user training provided

XV6700/6800  Imagio  Epic  Android Tablet
Remote Support

- ARJIS can remotely: troubleshoot software; distribute applications/upgrades; disable devices

Technical Implementation

- Officer Notification System
- CalPhoto – Local Booking Photos
- Global Query
- SSL Encryption
- Private Line Connection
- ARJIS Proxy Server Limited Access
- ARJIS Traffic Blocked
- ARJIS PDA
- Wireless Carrier
- Office Notification System
- ARJIS
- CalPhoto – Local Booking Photos
- Global Query
- SSL Encryption
- Division of Motor Vehicles
- California Law Enforcement Telecommunication System
- ARJIS Legacy Data
Mobile Applications

• The following mobile applications can be accessed:
  – Global Query
  – Coplink Mobile
  – DMV Cal-Photo Mobile
  – Cal-Gang Mobile
  – SDLaw
  – CA Law Codes
  – Mexico licenses
  – Mexico plates
  – Internet browsers
  – Google Maps
  – Office Mobile
  – Adobe reader

Mobile Applications

Global Query

• One-stop shop application that queries multiple databases
• Same functionality as desktop
• Sized to fit PDA screen
• Supports person, vehicle, and driver’s license queries
  – Local officer alerts
  – Local booking photos
  – County warrants
  – Department of Motor Vehicles
  – State DOJ databases
  – FBI databases
“I took the last name, the tattooed first name, and an approximate date of birth and ran it through Global Query on my PDA...I showed the picture to the subject...off to jail he went.”

- ARJIS PDA user
Mobile Applications
DMV Cal-Photo Mobile

- ARJIS first in California to access Cal-Photo via wireless network
- Provides driver’s license information including:
  - Description
  - Address
  - Full-size picture

"The PDA provided me with a photo to look at for a match and an address that he was reluctant to give me on his own. Turns out that this guy had been arrested on four or five previous occasions for alien smuggling."

- ARJIS PDA user
Mobile Applications
Cal-Gang Mobile

- Cal-Gang statewide database of documented gang members in California
- Several flexible search parameters including:
  - Subject or description
  - Gang membership
  - Scars/marks/tattoos
  - Address/location

- Facial recognition included to identify individuals
Mobile Applications
Cal-Gang Mobile

“Using the ARJIS handheld, I accessed the Cal-Gang Mobile application, performed the search, and found the person I was looking for. Great tool for this type of investigation!”

- ARJIS PDA user

Mobile Applications
Tabbed Browser

- No need to exit a search when starting a new one
- Conducts several queries at the same time
- Accesses any application that is available on the Mobile site
- Customizable tabs
Success Stories

“I used the Cal Gang mobile facial recognition and it immediately identified her. She was an armed and dangerous parolee with three felony warrants.”
~SDSO Deputy~

“The Global Query and DMV applications were quite useful as we were able to identify people as they left their vehicles and prioritize our suspects.”
~ATF Agent~

“The PDA hit on an AKA and revealed…he was THE SOLE witness in a homicide that the DAI's had been looking for for a while.”
~ICE Agent~

“Global query has helped identify girls who have prior arrests for 647B, as well as catching a few girls that had used other prostitutes’ names.”
~NCPD Officer~

Terrorism Liaison Officer (TLO)

The TLO Program was developed to foster communication and collaboration amongst the law enforcement, fire, federal homeland security and intelligence communities and public safety stakeholders. There are currently 514 law enforcement TLOs in the San Diego region.
In Progress - TLO Grant

- Grant funded through the Urban Area Security Initiative
- Cal-DOJ security requirements addressed for new Android devices
  - Successfully established secure wireless carrier communications
  - Identified and tested optimum enterprise anti-virus solution
  - Tested and selected two-factor authentication security system
- Purchase and deploy 350 handhelds for Terrorism Liaison Officers – monitor suspicious activity and protect against regional terrorism threats

Next Steps

- Enhance suspicious activity reporting
  - Enable officers to pre-populate fields with results from searches
  - Add capability to capture and upload photos
  - Encourage state and federal capture of suspicious activity
  - Interface with the LECC (Law Enforcement Coordination Center) and Arizona fusion center
- Add critical infrastructure layer to handhelds and ‘homeland security risk management’ software
- Continue collaboration and sharing of applications with Arizona agencies particularly along the border
Getting the right information to the right person at the right time

SANDAG Public Safety Committee
March 18, 2011