Friday, January 21, 2011
1 to 3 p.m.
SANDAG Board Room
401 B Street, 7th Floor
San Diego

AGENDA HIGHLIGHTS

• ARREST TRENDS IN THE SAN DIEGO REGION
• OPERATION WATCHFUL EYE
• IMMIGRATION AND CUSTOMS ENFORCEMENT: AN OVERVIEW

PLEASE TURN OFF CELL PHONES DURING THE MEETING

YOU CAN LISTEN TO THE PUBLIC SAFETY COMMITTEE MEETING BY VISITING OUR WEB SITE AT WWW.SANDAG.ORG
Welcome to SANDAG. Members of the public may speak to the Public Safety Committee on any item at the time the Committee is considering the item. Please complete a Speaker’s Slip, which is located in the rear of the room, and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications/Member Comments. Public speakers are limited to three minutes or less per person. The Public Safety Committee may take action on any item appearing on the agenda.

This agenda and related staff reports can be accessed at www.sandag.org under meetings on SANDAG’s Web site. Public comments regarding the agenda can be forwarded to SANDAG via the e-mail comment form also available on the Web site. E-mail comments should be received no later than noon, two working days prior to the Public Safety Committee meeting. Any handouts, presentations, or other materials from the public intended for distribution at the Public Safety Committee meeting should be received by the Clerk of the Board no later than 12 noon, two working days prior to the meeting.

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SANDAG offices are accessible by public transit. Phone 511 or see 511sd.com for route information.
ITEM #  RECOMMENDATION

1. ROLL CALL

+2. APPROVAL OF THE DECEMBER 10, 2010, MEETING MINUTES  APPROVE

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Members of the public shall have the opportunity to address the Public Safety Committee on any issue within the jurisdiction of SANDAG that is not on this agenda. Anyone desiring to speak shall reserve time by completing a “Request to Speak” form and giving it to the Public Safety Committee coordinator prior to speaking. Public speakers should notify the Public Safety Committee coordinator if they have a handout for distribution to committee members. Public speakers are limited to three minutes or less per person. Public Safety Committee members also may provide information and announcements under this agenda item.

REPORTS

4. REPORT FROM THE SAN DIEGO COUNTY FIRE CHIEFS ASSOCIATION (Chief David Ott, San Diego County Fire Chiefs Association)  INFORMATION

Chief David Ott will report on the January 6, 2011, meeting of the San Diego County Fire Chiefs Association.

+5. FY 2011 BUDGET AMENDMENT: SB 618 EVALUATION (Cynthia Burke)  APPROVE

Since 2006, SANDAG has served as the evaluator for the San Diego County Prisoner Reentry Program (SB 618) developed in order to close the revolving door to prison by providing tangible reentry support services. Due to fiscal constraints at the State level, funding for the program and evaluation in the current fiscal year was reduced after the FY 2011 SANDAG Overall Work Program (OWP) was approved. Accordingly, the evaluation scope of work was scaled back and staff who worked on the project have been assigned to new projects with other revenue streams. The Public Safety Committee is asked to approve an amendment to the FY 2011 OWP to reduce funding for the SB 618 evaluation project (2345200) from $347,406 to $220,573.
6. ARREST TRENDS IN THE SAN DIEGO REGION (Cynthia Burke)  
A brief overview of two recently released CJ Bulletins will be shared highlighting recent arrests statistics for the San Diego region, as well as a pilot analysis of how many arrests are of individuals under local supervision.

7. OPERATION WATCHFUL EYE: AN EXAMPLE OF LOCAL LAW ENFORCEMENT COLLABORATION (Kim Broderick, San Diego County Probation Department, and Captain Sherri Sarro, San Diego County Sheriff’s Department)  
Operation Watchful Eye is a collaborative effort between the San Diego County Probation and Sheriff's Departments that involves targeting high- and medium-risk probationers and implementing evidenced-based practices. An overview of this pilot program that is aimed at protecting the community and ensuring offender accountability and rehabilitation will be provided.

8. IMMIGRATION AND CUSTOMS ENFORCEMENT: AN OVERVIEW OF AREAS OF RESPONSIBILITY (Scott Hamelin and John A. Garzon, ICE)  
Immigration and Customs Enforcement (ICE) represents Federal law enforcement as an advisory member of the Public Safety Committee. An overview of this agency's areas of responsibility, including fugitive operations, alternatives to detention, and Operation Joint Effort will be provided.

9. UPCOMING MEETINGS  
The next meeting of the Public Safety Committee is scheduled for Friday, February 18, 2011.

10. ADJOURNMENT

+ next to an agenda item indicates an attachment
PUBLIC SAFETY COMMITTEE DISCUSSION AND ACTIONS

Meeting of December 10, 2010

1. ROLL CALL

Chair Mark Lewis (East County) called the Public Safety Committee (PSC) meeting to order at 1:01 p.m. Roll call was taken and a quorum was present. See last page for attendance.

2. APPROVAL OF MEETING MINUTES

Upon a motion by Director of Transit Systems Security Bill Burke (Regional Transit Services) and a second by Chairwoman Pam Slater-Price (County of San Diego), the minutes of October 15, 2010, were unanimously approved.

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Chairwoman Slater-Price congratulated Sheriff William D. Gore (San Diego Sheriff) and his team regarding the successful destruction of the bomb house in Escondido.

Sheriff Gore stated that it was a joint effort with Escondido Fire Department, San Marcos Fire Department, Federal Bureau of Investigation (FBI), Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), and California Highway Patrol (CHP).

REPORTS

4. REPORT FROM THE CHIEFS/SHERIFF’S MANAGEMENT COMMITTEE (INFORMATION)

Chief Alan Lanning (County Chiefs’/Sheriff’s Association) gave an update on the October 6, 2010, and November 3, 2010, meeting of the Chiefs’/Sheriff’s Management Committee. The next scheduled meeting of the Chiefs’/Sheriff’s Management Committee is January 5, 2011.

5. REPORT FROM THE SAN DIEGO COUNTY FIRE CHIEFS ASSOCIATION (INFORMATION)

No report was presented.
6. **FY 2011 BUDGET AMENDMENT: EVALUATION OF COMMUNITY ASSESSMENT TEAM ENHANCED PROGRAMMING (APPROVE)**

Upon a motion by Chairwoman Slater-Price and a second by Councilmember Rosalie Zarate (South County), the PSC unanimously approved an amendment to the FY 2011 Budget and Overall Work Program to accept one-year funding in the amount of $257,853 to complete evaluation objectives associated with this project (Evaluation of Community Assessment Team Enhanced Programming).

7. **FY 2011 BUDGET AMENDMENT: REGIONAL EWATCH APPLICATION (APPROVE)**

Upon a motion by Chairwoman Slater-Price and a second by Councilmember Rebecca Jones (North County Inland), the PSC unanimously recommended that the SANDAG Board of Directors approve an amendment to the FY 2011 budget to accept $74,366 in additional UASI funds for work element 3400800.

8. **GRAFFITI TRACKER UPDATE (INFORMATION)**

Supervisor Greg Cox (County of San Diego) gave an update on the 18-month pilot program of Graffiti Tracker which is anticipated to start around the middle of January 2011.

9. **DRUG USE AMONG ARRESTEES (INFORMATION)**

Ms. Lisbeth Howard (SANDAG) gave a PowerPoint presentation and overview on the Substance Abuse Monitoring (SAM) data collection effort.

10. **STATE REGIONAL FEDERAL ENTERPRISE RETRIEVAL SYSTEM (SRFERS) DEMONSTRATION (INFORMATION)**

Ms. Pam Scanlon (Executive Director, ARJIS) and Joe Vaughn (ARJIS Technical Manager) presented an overview and demonstration of the SRFERS application.

11. **UPCOMING MEETINGS (INFORMATION)**

The next meeting of the PSC is scheduled for Friday, January 21, 2011, at 1:00 p.m.

12. **ADJOURNMENT**

The meeting was adjourned at 2:00 p.m.
# PUBLIC SAFETY COMMITTEE
## CONFIRMED ATTENDANCE - December 10, 2010

<table>
<thead>
<tr>
<th>JURISDICTION</th>
<th>NAME</th>
<th>MEMBER/ ALTERNATE</th>
<th>ATTEND</th>
<th>COMMENTS</th>
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<td></td>
<td>Hon. Jillian Hanson-Cox</td>
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<td>North County Coastal</td>
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<td></td>
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<td></td>
<td>Hon. Rebecca Jones</td>
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<td>City of San Diego</td>
<td>Hon. Marti Emerald</td>
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<td></td>
<td>Hon Todd Gloria</td>
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<td>County of San Diego</td>
<td>Chairwoman Pam Slater-Price</td>
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<td></td>
<td>Supervisor Greg Cox</td>
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<td>State Public Safety</td>
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<td></td>
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<td>Association</td>
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<td>San Diego Police Department</td>
<td>Chief William M. Lansdowne</td>
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<td>David Ramirez</td>
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<td>County Sheriff</td>
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<td></td>
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<td>Regional Fire/Emergency</td>
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## ADVISORY MEMBERS

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<td>Kim Broderick</td>
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<td>Laura E. Duffy</td>
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<td>Michael J. Aguilar</td>
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<td>Stephanie Spencer</td>
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<td>Southern CA Tribal Chairmen’s</td>
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<td>Association (SCTCA)</td>
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FY 2011 BUDGET AMENDMENT: SB 618 EVALUATION

**Introduction**

Since 2006, SANDAG has served as the evaluator for the San Diego County Prisoner Reentry Program (SB 618) developed in order to close the revolving door to prison by providing tangible reentry support services. Due to fiscal constraints at the State level, funding for the program and evaluation in the current fiscal year was reduced after the FY 2011 SANDAG Overall Work Program (OWP) was approved. Accordingly, the evaluation scope of work was scaled back and staff who worked on the project has been assigned to new projects with other revenue streams.

**Discussion**

To accommodate the decreased funding, SANDAG staff worked closely with program partners to distinguish key research components that needed to remain in place from those that enhanced the evaluation but which could be scaled back or eliminated. As a result, the annual report is being revised, the collection of self-report information from participants and family/friends is being discontinued, and more intensive data collection from archival records is no longer taking place. With other new projects beginning in 2011 that were not initially scheduled, staff has been reassigned and no decrease in staffing levels is required to accommodate this change in funding. This reduced scope of services will be reflected in an amendment to the existing contract with the San Diego County Probation Department regarding such services.

KURT KRONINGER
Director of Technical Services

**Recommendation**

The Public Safety Committee is asked to approve an amendment to the FY 2011 OWP to reduce funding for the SB 618 evaluation project (2345200) from $347,406 to $220,573.

Attachment: 1. Work Element 23451 CJ - Project Safe Neighborhoods (PSN) Research

Key Staff Contact: Cynthia Burke, (619) 699-1910, cbu@sandag.org
GROUP TITLE: 23450.00  CJ - ADULT CRIMINAL JUSTICE PROJECTS (GROUP PROGRAM)

WORK ELEMENT: 23451  CJ - PROJECT SAFE NEIGHBORHOODS (PSN) RESEARCH

FY 2011 BUDGET: $45,000

AREA OF EMPHASIS: MODELING AND RESEARCH

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<td>Contracted Services</td>
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Total Staff Hours: 539

WORK ELEMENT: 23452.1  CJ - Reentry Support Services (Senate Bill 618 (2005))

FY 2011 BUDGET: $347,406 $220,573

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<td>$347,406</td>
<td>$2,741,143</td>
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<td>$645,922</td>
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Total Staff Hours: 3,144
### WORK ELEMENT: 23453.1  CJ - PSN FISCAL AGENT

**FY 2011 BUDGET:** $510,106

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**TOTAL** | $174,000 | $510,106 | $139,050 | $823,156 |

### FY 2011 Funds Application

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**TOTAL** | $174,000 | $510,106 | $139,050 | $823,156 |

Total FY 2011 Staff Hours: 485

*Project Budget also corrected relative to FY 2011 Approved budget to reflect December 2009 approval of an additional $118,760 in multi-year funding not previously included.

### WORK ELEMENT: 23454  CJ - COMING HOME TO STAY EVALUATION

**FY 2011 BUDGET:** $31,826

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**TOTAL** | $20,000 | $31,826 | $11,825 | $63,651 |

### FY 2011 Funds Application

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**TOTAL** | $20,000 | $31,826 | $11,825 | $63,651 |
OBJECTIVE

The Criminal Justice Research Division (CJRD) has long established itself as a reliable entity to provide quality research and evaluation in support of local law enforcement and public safety agencies. Emphasis in FY 2011 will be to work closely with law enforcement partners on the regional PSN anti-gun crime effort to compile valid and reliable statistics, as well as serving as the fiscal agent, and conduct a process and impact evaluation of two reentry programs for adult offenders.

PREVIOUS ACCOMPLISHMENTS

The SANDAG CJRD has partnered with the U.S. Attorney’s Office on PSN since 2003. In addition, division staff have evaluated numerous reentry programs and have worked on this multi-year effort since 2006.

JUSTIFICATION

This project has dedicated funding.

Project Manager: Cynthia Burke, Technical Services Department
Committee(s): Public Safety Committee
Working Groups: None

PRODUCTS, TASKS, AND SCHEDULES

<table>
<thead>
<tr>
<th>TASK NO.</th>
<th>PERCENT EFFORT</th>
<th>TASK / PRODUCT DESCRIPTION(S) / SCHEDULE</th>
</tr>
</thead>
</table>
| 1        | 20%            | Task Description: Meet with project staff on a regular basis.  
Product: Meeting minutes and action items  
Completion Date: 6/30/2011 |
| 2        | 40%            | Task Description: Implement research methodologies, including the creation, collection, and quality control of data.  
Product: Data collected  
Completion Date: 6/30/2011 |
| 3        | 30%            | Task Description: Analyze and summarize outcome results.  
Product: Reports and maps  
Completion Date: 6/30/2011 |
| 4        | 10%            | Task Description: Monitor program expenditures and serve as fiscal agent.  
Product: Accounting records and documentation  
Completion Date: 6/30/2011 |

FUTURE ACTIVITIES

Future activities are contingent on the renewal of grant funds.
Arrests:
Law Enforcement Response to Crime in the San Diego Region

Cynthia Burke, Ph.D.
Director,
Applied Research Division

Arrest Statistics

• Categorized by most serious offense
• Information available regarding accused offender information
• Includes Part I and Part II offenses
• Limitations in comparing crime & arrest numbers
Over 300 Arrests Made Daily in 2009 Across the Region

Average Number of Arrests per Day

- Adults: 266
- Juveniles: 48

Adult and Juvenile Arrest Rates Decreased Last Year

Arrest Rate Per 1,000

- Juvenile (10-17)
- Adult (18+)

Graph shows the arrest rates from 2000 to 2009, with a decrease in both adult and juvenile arrest rates over the years.
San Diego Has Higher Arrest Rates Than Other Large California Counties

Most Arrests are of Adults for Misdemeanors
Arrest Rates per Population Decrease by Age

Arrest Rate per 1,000 Population

<table>
<thead>
<tr>
<th>Age Group</th>
<th>Arrest Rate per 1,000 Population</th>
</tr>
</thead>
<tbody>
<tr>
<td>14 &amp; Under</td>
<td>22.1</td>
</tr>
<tr>
<td>15-17</td>
<td>97.8</td>
</tr>
<tr>
<td>18-24</td>
<td>86.2</td>
</tr>
<tr>
<td>25-29</td>
<td>69.7</td>
</tr>
<tr>
<td>30-39</td>
<td>42.0</td>
</tr>
<tr>
<td>40 &amp; Over</td>
<td>22.2</td>
</tr>
</tbody>
</table>

Adults Most Often Arrested for Alcohol/Drug Offenses

- Adults (n=97,061):
  - Alcohol/Drug: 52%
  - Violent: 15%
  - Property: 10%
  - Other: 22%

- Juveniles (n=17,409):
  - Alcohol/Drug: 16%
  - Violent: 14%
  - Property: 20%
  - Other: 48%
One Year Change in Number of Arrests Vary

Summary

• Crime and arrest numbers both down
• Increases in some crime types may be seen in these figures short- and long-term
• Economic situation may affect how law enforcement is able to direct resources
Arrests:
Law Enforcement Response to Crime in the San Diego Region

Cynthia Burke, Ph.D.
Director,
Applied Research Division
Watchful Eye
Pilot Project

County of San Diego
Kim Broderick, Deputy Chief Probation Officer
Sherri Sarro, Sheriff's Captain

Watchful Eye Current Mission

The mission of “Watchful Eye” is to:
- Protect the Community
- Reduce Crime
- Assist Victims Through Offender Accountability and Rehabilitation
Watchful Eye Pilot Project Phase I

Pilot Project with the San Diego Sheriff’s Department - Encinitas Station and the Probation Department.

Initial focus on routine back up/assistance to Probation Officers in the field with compliance checks on high and medium risk offenders and those suspected of engaging in current criminal misconduct.

Probation & Sheriff Strategies Watchful Eye Phase II

- Leverage fiscal and staff resources
- Deputies assist and share information with Probation
- Share offender’s probation conditions with deputies
- Explore adding juvenile offenders
Probation & Sheriff Strategies
Watchful Eye Phase II

• Utilize evidence-based practices
• Develop technology that will allow deputy sheriffs to view a probationer’s conditions of probation

• Utilize JIMS, NetRMS and project TKO (Tracking Known Offenders)
• Demonstrate how information technology and sharing data enhances criminal intelligence between law enforcement agencies

Watchful Eye Implementation Strategies

• Detention staff will conduct exit interviews providing offenders with court orders, explaining probation conditions and reporting requirements.

• Deputies to conduct a compliance check on probationers within 72 hrs of release from jail.
• Monitor outcome measures, e.g., number of probationers arrested for new offenses or technical violations, number of field contacts, number of 4th searches
Watchful Eye Phase II
Implementation Strategies

- Develop written Policies & Procedures applicable to Probation and Sheriff's staff
- Review and modify current Sheriff's Policy & Procedures to allow compliance checks; Seek Command approval
- Develop & conduct training for Deputy Sheriffs
- Develop procedure for adding detention exit interview

Implementation & Goal of Watchful Eye Phase II

Designated deputies, with specific training from probation, will conduct compliance checks and make arrests, as appropriate, and report the conditions observed back to the Probation Department.

Goal: Fewer crimes, fewer victims, and overall budget savings
“Watchful Eye” Pilot Program
San Diego County Sheriff & Probation Department

“Protect community safety, reduce crime and assist victims through offender accountability and rehabilitation.”

“We provide the highest quality public safety services in an effort to make San Diego the safest urban county in the nation.”
ICE Overview

ICE’s primary mission is to promote homeland security and public safety through the criminal and civil enforcement of federal laws governing border control, customs, trade and immigration.

Two principle operating components:
• Homeland Security Investigations
• Enforcement and Removal Operations
ERO Mission Statement

Through the fair and effective enforcement of the nation's immigration laws, ERO promotes public safety and national security by ensuring the departure of all removable aliens from the United States.

Area of Responsibility
San Diego & Imperial Counties
**ICE**

**Field Office San Diego**

- ERO Programs include:
  - Criminal Alien Program/Secure Communities
  - Violent Criminal Alien Section
  - Detention Management
  - Removal Management
  - Non Detained Docket Management
  - Alternatives to Detention
  - Fugitive Operations Program

**ICE**

**Non Detained Unit**

Responsible for:
- Managing all non-detained aliens who are in immigration court proceedings, and taking action as appropriate.
- Processing of immigration bonds, bond breaches and cancellations.
- Tracking all aliens released pursuant to the terms and conditions of an Order of Supervision (ensures each reports as scheduled and refers to the Fugitive Unit when they are not in compliance).
Order of Supervision Cases

- Aliens whom ICE cannot remove within 90 days after a final order of removal has been issued. These cases are generally released pursuant to the terms and conditions of an Order of Supervision (OS).

Order of Supervision Requirements Include

- Report to ICE as instructed.
- Obey all laws.
- Continue to make a good faith effort to help ICE obtain a travel document.
- Written notice of any address change.

- OS release can be revoked by ICE for violations of these requirements. ICE considers public safety and an alien’s risk of absconding when making these decisions.
Alternatives to Detention

- Includes the use of telephone reporting, GPS tracking, home visits, and office reporting to monitor non-detained aliens who are in the immigration court system.
- Less expensive than detention.
- In San Diego, there are currently over 420 aliens in the program.

Recent successes:

- ICE officers helped a local law enforcement agency to quickly arrest a burglary suspect who was in the program. The GPS device placed the suspect to a string of burglaries in the area.
- ICE officers helped a local law enforcement agency to quickly arrest a child rapist who was in the ICE Alternates to Detention program.
**Fugitive Operations Unit**

- Arrests and removes aliens from the United States who have failed to surrender for removal or comply with a removal order. Priority is given to aliens who pose a danger to national security or public safety.
- There are 104 Fugitive Operations Teams nationwide. San Diego has three teams.
- In FY10, there were 35,774 arrests nationwide.

**Fugitive Operations Unit (cont.)**

Is responsible for locating and arresting:

- Fugitive aliens with final orders of removal.
- Aliens who have illegally returned to the United States after having been previously removed.
- At large criminal aliens who are subject to being served with a charging document and placed into immigration court proceedings.
- Order of Supervision cases who are in violation of their OS status.
Fugitive Operations Unit (cont.)

- The ICE Fugitive Operations Unit in San Diego has worked with and maintains liaisons with other law enforcement agencies.
- Arrests made in FY 2009: 1,301
- Arrests made in FY 2010: 1,427
- Arrests made in FY 2011: 478 (as of 01-14-2011)

Operation Joint Effort Pilot Program

- Partnership between the San Diego ICE Fugitive Operations Program and the Escondido Police Department’s Gang Enforcement Team which ran from May 9, 2010 to January 9, 2011.
- Focused on the arrest of criminal aliens, previously removed aliens and fugitive aliens.
- Netted 268 arrests during the pilot program.
Operation Joint Effort Pilot Program (cont.)

- Joint Effort arrests included documented gang members, drug dealers, sex offenders, child molesters, and aliens with weapons convictions.
- Considered a success by both organizations.
- After evaluating the results of the Joint Effort Pilot Program, ICE has placed officers in the North County area to support the gang task force.

Operation Joint Effort (cont.)

Joint Effort arrest dispositions:

- Reinstatement of Removal: 165
- Voluntarily Returned: 46
- Placed into Removal Proceedings: 41
- Fugitive Aliens: 4
- Disposition Pending: 12

- Previous Criminal Convictions: 236
- Non Criminal ROR: 32
Scott Hamelin
Assistant Field Office Director,
San Diego Field Office