



**BOARD OF DIRECTORS  
FEBRUARY 25, 2011**

**AGENDA ITEM NO. 11-02-1B  
ACTION REQUESTED - APPROVE**

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## **BOARD OF DIRECTORS DISCUSSION AND ACTIONS**

**JANUARY 28, 2011**

Chair Jerome Stocks (Encinitas) called the meeting of the SANDAG Board of Directors to order at 9:02 a.m. The attendance sheet for the meeting is attached.

1. **APPROVAL OF MEETING MINUTES (APPROVE)**

Action: Upon a motion by Mayor Jim Wood (Oceanside), and a second by Mayor Mark Lewis (El Cajon), the Board of Directors approved the minutes from the December 3, 2010, Board Policy meeting and December 17, 2010, Board Business meeting.

2. **PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS**

Michael Bullock, a member of the public, distributed a copy of Governor Arnold Schwarzenegger's Executive Order S-3-05, which called for reductions in greenhouse gasses.

Linda Smith, a member of the public, asked for staffing assistance for nonprofit organizations for emotionally challenged individuals.

Katharine Rhoads, distributed a proposal for a multipurpose San Diego Chargers Stadium/ Convention Center Phase III Expansion/Cistern on Reclaimed Tidelands, and stated that this is proposed ballot language for the November 8, 2011, election.

Councilmember Carrie Downey (Coronado) and chair of the Regional Energy Working Group (EWG), stated that the subregions may appoint either an elected official or a staff member as representatives to the EWG.

Councilmember Downey also mentioned that she is on the Keys to Housing Committee (chaired by San Diego Councilmember Todd Gloria) that has the goal of establishing a solution for family homelessness for San Diego County. She encouraged the jurisdictions to send representatives to this committee.

3. **ACTIONS FROM POLICY ADVISORY COMMITTEES (APPROVE)**

This item summarized the actions taken by the Transportation and Regional Planning Committees on January 7, the Executive Committee on January 14, and the Joint Transportation/Regional Planning, and Public Safety Committees on January 21, 2011.

Action: Upon a motion by Councilmember Downey and second by Mayor Mary Sessom (Lemon Grove), the Board of Directors approved the actions taken by the Policy Advisory

Committees at the meetings noted above. Yes – 18 (weighted vote, 100%). No – 0 (weighted vote, 0%). Abstain – 0 (weighted vote, 0%). Absent – Vista.

### **CONSENT ITEMS (4 through 14)**

Chair Stocks stated that he received requests to speak on Item Nos. 5, 13, and 14 so these items were removed from the Consent Calendar.

4. **FEDERAL TRANSIT ADMINISTRATION SECTION 5311 PROGRAM OF PROJECTS REVISION (APPROVE)**

The Federal Transit Administration (FTA) provides funding for capital and operating assistance to transit agencies providing rural transportation services through the Section 5311 Non-Urbanized Area Formula Program. The Transportation Committee recommended that the Board of Directors approve the apportionment of FTA Section 5311 funds for Federal Fiscal Year 2011.

6. **FY 2011 BUDGET AMENDMENT: MEMORANDUM OF UNDERSTANDING FOR NEW SECURITY FIBER OPTIC CABLE CAPITAL PROJECT (APPROVE)**

The Metropolitan Transit System (MTS) has secured a federal transit security grant to expand its fiber optic network for improved security on the Trolley system and has requested SANDAG to implement the project. The Transportation Committee recommended that the Board of Directors: (1) authorize the Executive Director to execute the Security Fiber Optic Cable Project Memorandum of Understanding (MOU) with MTS, in an amount not to exceed \$5,960,445, contingent on MTS Board approval of the MOU; and (2) establish a new capital project – the Security Fiber Optic Cable Project (CIP 1144400) – with a total budget of \$5,960,445, pending approval by the MTS Board of Directors.

7. **FY 2011 BUDGET AMENDMENT: ENCINITAS PEDESTRIAN CROSSINGS FUNDING EXCHANGE (APPROVE)**

State Traffic Congestion Relief Program (TCRP) funds previously programmed for the Encinitas Pedestrian Crossings project are not available at this time, and a funding exchange will allow this project to proceed to advertisement of the construction contract. The Transportation Committee recommended that the Board of Directors: (1) approve the exchange of \$2.752 million in TCRP funds from the Encinitas Pedestrian Crossings project for a like amount of *TransNet* funds from the Elvira to Morena Double Track project; and (2) approve amendments to the Capital Improvement Program budgets for both projects.

8. **FY 2011 BUDGET AMENDMENT: BAYSHORE BIKEWAY FUNDING (APPROVE)**

The Transportation Committee recommended that the Board of Directors approve funding for Bayshore Bikeway design and construction in the cities of National City and San Diego by: (1) authorizing staff to submit a pre-grant award resolution (Resolution No. 2011-12), for \$2.5 million in funds from the California State Coastal Conservancy; (2) programming an additional \$1.06 million in federal Transportation Enhancement funds for the project; and (3) approving an amendment to the FY 2011 Budget to increase the Bayshore Bikeway project (CIP 1143700) from \$3.046 million to \$6.606 million.

9. ANNUAL UPDATE ON THE ACTIVITIES OF CRIMINAL JUSTICE RESEARCH AND CLEARINGHOUSE (INFORMATION)

As part of the SANDAG Criminal Justice Clearinghouse, regional crime and arrest statistics as well as statistics related to drug use among the offender population are tracked on a regular basis. SANDAG has maintained these statistics since the late 1980s and remains the only regional source for up-to-date historical information. These data provide timely information for policymakers and practitioners interested in how crime and law enforcement's response varies over time and across jurisdictions. An overview and update of the activities and accomplishments of the Criminal Justice Research Unit and the Clearinghouse was provided in the agenda report.

10. REPORT SUMMARIZING DELEGATED ACTIONS TAKEN BY EXECUTIVE DIRECTOR (INFORMATION)

In accordance with SANDAG Board Policy Nos. 003 (Investment Policy), 017 (Delegation of Authority), and 024 (Procurement and Contracting-Construction), this report summarized certain delegated actions taken by the Executive Director since the last Board of Directors meeting.

11. EQUAL EMPLOYMENT OPPORTUNITY PROGRAM (INFORMATION)

In accordance with SANDAG Board Policy No. 007, this report summarized employment results for 2010 as well as reviewed Equal Employment Opportunity Program goals for the upcoming year.

12. REPORTS ON MEETINGS AND EVENTS ATTENDED ON BEHALF OF SANDAG (INFORMATION)

Board members provided brief reports orally or in writing on external meetings and events attended on behalf of SANDAG since the last Board of Directors meeting.

Action: Upon a motion by Mayor Wood, and a second by Councilmember Downey, the SANDAG Board approved Consent Items Nos. 4 through 12, including Resolution No. 2011-12, excluding Item Nos. 5, 13, and 14. Yes - 18. No - 0. Abstain - 0. Absent - Vista.

5. FY 2012 FEDERAL TRANSPORTATION APPROPRIATIONS PROPOSALS (APPROVE)

Each year, SANDAG approves a list of transportation projects for funding consideration during the annual federal appropriations process. It is anticipated that the FY 2012 transportation appropriation process will begin in early February 2011. In order to provide Members of Congress with SANDAG proposals, the Transportation Committee recommended that the Board of Directors approve the list of proposed project funding requests for the FY 2012 federal transportation appropriations cycle.

Deborah Knight, representing Friends of Rose Canyon, stated that the area planning group was not aware of the Interstate 805 (I-805) Express Lanes project. She questioned how Caltrans could approve a Mitigated Negative Declaration when there are enormous environmental impacts from this project. She asked that SANDAG request Caltrans to allow

an extended comment period for this project. She also requested that the Board review the issue of the scoping and Environmental Impact Report for the LOSSAN corridor project on the Miramar curve.

Gary Gallegos, Executive Director, noted that the US House of Representatives is not proposing to include any earmarks in the upcoming FY 2012 transportation appropriations cycle. Several Board and staff members went back to Washington, D.C., recently and met with Congressional staff on our projects. This agenda item listed the projects we discussed with them.

Action: Upon a motion by Mayor Wood and second by Mayor Ron Morrison (National City), the Board of Directors approved the list of proposed project funding requests for the FY 2012 federal transportation appropriations cycle. Yes – 19 (weighted vote, 100%). No – 0 (weighted vote, 0%). Abstain – 0 (weighted vote, %). Absent - None.

13. 2050 REGIONAL TRANSPORTATION PLAN: PUBLIC INVOLVEMENT AND OUTREACH UPDATE (INFORMATION)

Public outreach and involvement continues to support the development of the 2050 Regional Transportation Plan (RTP) and its Sustainable Communities Strategy. The 2050 RTP Public Involvement Plan (PIP) ([www.sandag.org/2050rtp](http://www.sandag.org/2050rtp)) establishes a process and outlines specific activities for communicating with and obtaining input from the public throughout the RTP development process. The PIP is based on the SANDAG Public Participation Plan that was adopted by the Board of Directors in December 2009. The report attached to the agenda item detailed public outreach efforts conducted to date.

Michael Bullock, a member of the public, requested that written testimonies submitted by the public at Board meetings be posted to the SANDAG Web site.

Action: This item was presented for information only.

14. REGIONAL HOUSING NEEDS ASSESSMENT DETERMINATION (INFORMATION)

Housing element law requires the California Department of Housing and Community Development (HCD) to consult with SANDAG regarding the Regional Housing Needs Assessment (RHNA) Determination prior to each housing element cycle. The consultation process began in June 2010, and on November 23, 2010, HCD provided SANDAG with the Determination for the RHNA planning period, which extends from January 1, 2010, through December 31, 2020 (11 years). The report described the consultation process and provides the HCD RHNA Determination.

Mayor Jim Desmond (San Marcos) asked how we are reconciling the different dates. Executive Director Gallegos explained the timing of the Regional Transportation Plan (RTP) and RHNA cycles.

Action: This item was presented for information only.

## CHAIR'S REPORT (15)

15. INTRODUCTION OF HON. CARLOS BUSTAMANTE, MAYOR OF THE CITY OF TIJUANA, MEXICO (INFORMATION)

Chair Stocks postponed this item because Tijuana Mayor Carlos Bustamante was not able to attend today's meeting due to a death in the family.

## REPORTS (16 through 19)

16. *TransNet* ENVIRONMENTAL MITIGATION PROGRAM: FIVE-YEAR FUNDING STRATEGY UPDATE, FY 2011 FUNDING ALLOCATION, AND FY 2011 LAND MANAGEMENT GRANT CRITERIA (APPROVE)

Second Vice Chair and Regional Planning Committee Chair Jim Janney (Imperial Beach) introduced this item.

Keith Greer, Senior Planner, provided the staff report. He noted that the Regional Planning and Transportation Committees recommended that the Board of Directors: (1) approve the updated Five-Year Conceptual Funding Strategic Plan, the proposed management and monitoring activities and budget for FY 2011 totaling \$4 million, and subject to Board Policy No. 017, authorize staff to solicit proposals and enter into contracts or amend existing contracts accordingly; and (2) approve the modifications to the eligibility and evaluation criteria for FY 2011 land management grants as described in the report.

Mayor Desmond asked about enforcement efforts. Mr. Greer responded to this inquiry.

Mayor Morrison asked for a map to show where in the County these funds are being spent.

Action: Upon a motion by Mayor Desmond and second by Councilmember Downey, the Board of Directors: (1) approved the updated Five-Year Conceptual Funding Strategic Plan, the proposed management and monitoring activities and budget for FY 2011 totaling \$4 million, and subject to Board Policy No. 017, authorized staff to solicit proposals and enter into contracts or amend existing contracts accordingly; and (2) approved the modifications to the eligibility and evaluation criteria for FY 2011 land management grants as described in the report. Yes – 18 (weighted vote, 100%). No – 0 (weighted vote, 0%). Abstain – 0 (weighted vote, 0%). Absent – Lemon Grove.

17. 2050 REGIONAL TRANSPORTATION PLAN: DRAFT PHASING OF PROJECTS, PROGRAMS, AND SERVICES (DISCUSSION)

Second Vice Chair and Transportation Committee Chair Jack Dale (Santee) introduced this item.

On December 17, 2010, the Board of Directors accepted the preferred Revenue Constrained Transportation Network Scenario for use in developing the Draft 2050 Regional Transportation Plan.

Heather Adamson, Senior Planner, and Dave Schumacher, Principal Planner, reviewed the draft phasing of the proposed projects, programs, and services through 2050 taking into account anticipated revenues and their allowable uses.

Public comments:

Chip Buttner, representing the Jacobs Foundation, discussed planning for the State Route 94 freeway access/egress and the proposed Interstate 805 (I-805) Bus Rapid Transit (BRT) project at I-805 as it relates to the southeastern San Diego community.

Deborah Holmes, representing ACT (All Congregations Act Together), stated that the draft RTP excludes her community (City of San Diego Fourth Council District). She felt that this community has been bypassed with transportation enhancements for more than 40 years. She said there is no access to the high-occupancy vehicle (HOV) lanes on the I-805 corridor. She hoped the Board would reconsider and not leave out the southeastern San Diego community.

Kathy Keehan, Executive Director, San Diego County Bicycle Coalition, expressed support for Active Transportation. She asked for clarification on funding for the Smart Growth Incentive program and the phasing for bike and pedestrian improvements for transit. She also expressed support for more frequent local transit services earlier in the 2050 RTP phasing.

Jay Powell, representing City Heights Community Development Corporation, supported the Mid-City stations on the I-15 BRT. He thanked SANDAG and Caltrans staff for the public meeting held to review the three proposed alternatives for the BRT stations through Mid-City. There continues to be a conflict with the proposed I-15 express lanes going through the narrow segment in the Mid-City area. He also said that operating funds need to be designated to make the I-15 BRT transit alternative attractive.

Deborah Knight, representing Friends of Rose Canyon, stated that the I-805 Managed Lanes project north of State Route 52 is extremely significant for the University City community. However, no one is aware of this project. She urged SANDAG to request Caltrans to take time now to go to the community, publicize this project, and get community input. She also supported a tunneling project that would remove the current rail tracks from the area.

Michael Bullock, a member of the public, provided comments related to enhancements of the COASTER service.

Ariana Gallardo, representing the Linda Vista Collaborative, spoke in support of transit projects that will enhance the quality of life. She urged the Board to partner with community-based organizations throughout the 2050 RTP process.

Mayor Jerry Sanders (City of San Diego) requested that a portion of the funding be advanced for the proposed Downtown Trolley Tunnel project and improvements to the San Ysidro Intermodal Center.

Executive Director Gallegos said that one of the suggestions from staff is to dedicate some planning money to develop project scoping studies for some of these major projects newly proposed with the 2050 RTP. This would allow us to scope out some of the projects, and the

information gained from this effort could be helpful when the Board updates the RTP four years from now.

Barona Chairman Thorpe Romero, Southern California Tribal Chairmen's Association (SCTCA), suggested that we focus on some of these areas that concern the tribal governments, such as State Routes 94, 78, and 67. He would like a more detailed map showing the improvements listed for these areas. Ms. Adamson stated that staff would provide an updated map at the March Tribal Transportation Technical Working Group meeting.

Mayor Judy Ritter (Vista) said it would be helpful if staff could note the changes to the transit and highway attachments that were made from the earlier Transportation Committee versions and the current versions provided to the Board of Directors.

Supervisor Bill Horn (County of San Diego) expressed concern about the stability of the Del Mar Bluffs and stated that this issue needed to be addressed.

Jim Linthicum, Director of Mobility Management and Project Implementation, provided an update on the Del Mar Bluffs 3 project.

Deputy Mayor Carl Hilliard (Del Mar) asked that the Del Mar Tunnel project be moved up in the phasing so that we can implement a COASTER station at the Del Mar Fairgrounds site.

Council President Anthony Young (City of San Diego) asked staff to respond to the issue that was brought up by a member of the public regarding the proposed I-805 BRT alignment and future plans for transit service in the southeastern San Diego area.

Dave Schumacher, Principal Planner, provided that response.

Council President Young stated that the Fourth District has three full service transit stations, and bus service is as complete as any other area in the city.

Mayor Cheryl Cox (Chula Vista) thanked staff for the chart in a reader-friendly format using colors. She was happy to see the Rapid Bus line in the "green" section. She asked that item 46 be moved up to the green section as much as possible. She asked staff to look at adjusting the boundaries of I-5 for the proposed I-5 South Managed Lanes. She expressed gratitude to the Metropolitan Transit System (MTS) for the Blue Line improvements and the coordinated public outreach. She acknowledged the conclusion of the studies for Palomar and E Street during the pink phase.

Mayor Wood noted that several of the projects in the North County area are spread out over a long period of time and thought they should be addressed at the same time to save money.

Mayor Mary Sessom (Lemon Grove) asked how the input received today and other changes would be tracked. Ms. Adamson replied that staff will review the comments and see how we can address them – either before or after the Draft 2050 RTP is released. The Draft 2050 RTP is scheduled to be out for public comment for more than two months. She stated that there would be many more opportunities for public input and changes.

Executive Director Gallegos said that the hardest project to move up is the Del Mar Tunnel project due to funding constraints. Staff will come back through the Transportation Committee to summarize any of the changes made as a result of Board discussion. He stated that there is additional work to be done with this RTP, because for the first time, the federal provisions require us to list each project and revenues by year of expenditure.

Councilmember Downey asked about the phasing process for some of the programs, such as the Smart Growth Incentive Program and Active Transportation. Ms. Adamson replied that the detailed phasing will be included in the Draft 2050 RTP. We typically do not include detailed phasing for the Active Transportation programs in a project-by-project format.

Action: This item was presented for discussion only.

18. FINANCIAL MARKET STATUS (INFORMATION)

Lauren Warrem, Director of Finance, provided this monthly briefing to keep the Board of Directors informed about the latest developments in the financial markets, the economy, and revenues, and the strategies we are exploring and implementing to minimize possible impacts to SANDAG.

Action: This item was presented for information only.

19. QUALITY OF LIFE FUNDING STRATEGY UPDATE (INFORMATION)

Rob Rundle, Principal Planner, provided an update on the work that the Quality of Life Ad Hoc Steering Committee and the Quality of Life Stakeholders Working Group have provided to the Board of Directors on the development of a Quality of Life funding strategy.

Chair Stocks noted there was one public comment on this item.

Arun Prem, representing Full Access Coordinated Transportation (FACT), had several suggestions for the Quality of Life Stakeholders Working Group: (1) keep transit as an essential element of this proposal; (2) change the reference to transit to transportation, and (3) specify that any service to seniors and disabled will be provided by the Coordinated Transportation Services Agency, which is FACT.

Action: This item was presented for information only.

20. CONTINUED PUBLIC COMMENTS

There were no additional public comments.

21. CLOSED SESSION - PENDING LITIGATION - PURSUANT TO GOVERNMENT CODE SECTIONS 54956.9(b) AND 54956.8

Chair Stocks convened the meeting into closed session at 10:40 a.m. to discuss the following item.

One Potential Case - In re South Bay Expressway, L.P. and California Transportation

Ventures, Inc., Case No. 10-04516 (Claims by debtor in bankruptcy) (Julie Wiley)

Property: State Route 125 Toll Road

SANDAG Negotiators: Gary L. Gallegos, Julie Wiley, Marney Cox

Property Owner Negotiators: South Bay Expressway, LP

Under Negotiation: Price and terms of payment for lease/franchise for subject property

Chair Stocks reconvened the meeting into open session at 12:02 p.m.

Julie Wiley, General Counsel, reported the following out of closed session: The Board took no final actions out of closed session. Final actions will be reported out at a later date.

## 22. UPCOMING MEETINGS

The next Board of Directors Policy meeting is scheduled for Friday, February 11, 2011, at 10 a.m. and the next Board of Directors Business meeting is scheduled for Friday, February 25, 2011, at 9 a.m.

## 23. ADJOURNMENT

The meeting was adjourned at 12:03 p.m.

DGunn/M/DGU

**ATTENDANCE**  
**SANDAG BOARD OF DIRECTORS MEETING**  
**JANUARY 28, 2011**

JURISDICTION/ ORGANIZATION	NAME	ATTENDING
City of Carlsbad	Matt Hall (Member)	Yes
City of Chula Vista	Cheryl Cox (Primary)	Yes
City of Coronado	Carrie Downey (Primary)	Yes
City of Del Mar	Carl Hilliard (Primary.)	Yes
City of El Cajon	Mark Lewis (Primary)	Yes
City of Encinitas	Jerome Stocks, Chair (Primary)	Yes
City of Escondido	Sam Abed (Primary)	Yes
City of Imperial Beach	Jim Janney, 2nd Vice Chair (Primary)	Yes
City of La Mesa	Art Madrid (Member)	Yes
City of Lemon Grove	Mary Sessom (Primary)	Yes
City of National City	Ron Morrison (Member)	Yes
City of Oceanside	James Wood (Member)	Yes
City of Poway	Don Higginson (Primary)	Yes
City of San Diego – A	Jerry Sanders (Primary, Seat A)	Yes
City of San Diego - B	Tony Young (Primary)	Yes
City of San Marcos	Jim Desmond (Primary)	Yes
City of Santee	Jack Dale (1st Vice Chair)	Yes
City of Solana Beach	Mike Nichols (1st Alt.)	Yes
City of Vista	Judy Ritter (Primary)	Yes
County of San Diego - A	Bill Horn (Primary, Seat A)	Yes
County of San Diego - B	Ron Roberts (Primary, Seat B)	Yes
Caltrans	Laurie Berman (1st. Alt.	Yes
MTS	Harry Mathis (Primary)	Yes
NCTD	Chris Orlando (1st Alt.)	Yes
Imperial County	Sup. Louis Fuentes (Primary)	No
US Dept. of Defense	CAPT Keith Hamilton (Member)	Yes
SD Unified Port District	Scott Peters (Member)	Yes
SD County Water Authority	Mark Muir (Primary)	Yes
Baja California/Mexico	Remedios Gómez-Arnau (Member)	Yes
Southern California Tribal Chairmen's Association	Allen Lawson (Member)	No
	Edwin Romero (Member)	Yes