EXECUTIVE COMMITTEE AGENDA

Friday, September 10, 2010
9 to 10 a.m.
SANDAG, 7th Floor Conference Room
401 B Street
San Diego

AGENDA HIGHLIGHTS

• 2011 SANDAG BOARD OF DIRECTORS SUMMIT

• DEVELOPING A REGIONAL GEOGRAPHIC INFORMATION SYSTEM

• STATE LEGISLATIVE STATUS UPDATE

PLEASE TURN OFF CELL PHONES DURING THE MEETING

MISSION STATEMENT
The 18 cities and county government are SANDAG serving as the forum for regional decision-making. SANDAG builds consensus, makes strategic plans, obtains and allocates resources, plans, engineers, and builds public transit, and provides information on a broad range of topics pertinent to the region’s quality of life.
Welcome to SANDAG. Members of the public may speak to the Executive Committee on any item at the time the Committee is considering the item. Please complete a Speaker’s Slip, which is located in the rear of the room, and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications/Member Comments. Speakers are limited to three minutes. The Executive Committee may take action on any item appearing on the agenda.

This agenda and related staff reports can be accessed at www.sandag.org under meetings on SANDAG’s Web site. Public comments regarding the agenda can be forwarded to SANDAG via the e-mail comment form also available on the Web site. E-mail comments should be received no later than noon, two working days prior to the Executive Committee meeting. Any handouts, presentations, or other materials from the public intended for distribution at the Executive Committee meeting should be received by the Clerk of the Board no later than 12 noon, two working days prior to the meeting.

In compliance with the Americans with Disabilities Act (ADA), SANDAG will accommodate persons who require assistance in order to participate in SANDAG meetings. If such assistance is required, please contact SANDAG at (619) 699-1900 at least 72 hours in advance of the meeting. To request this document or related reports in an alternative format, please call (619) 699-1900, (619) 699-1904 (TTY), or fax (619) 699-1905.

SANDAG offices are accessible by public transit. Phone 511 or see 511sd.com for route information.
<table>
<thead>
<tr>
<th>ITEM #</th>
<th>RECOMMENDATION</th>
</tr>
</thead>
<tbody>
<tr>
<td>+1.</td>
<td>APPROVE</td>
</tr>
<tr>
<td>2.</td>
<td>PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS</td>
</tr>
<tr>
<td></td>
<td>Members of the public will have the opportunity to address the Executive Committee on any issue within the jurisdiction of the Committee that is not on this agenda. Speakers are limited to three minutes each and shall reserve time by completing a “Request to Speak” form and giving it to the Clerk prior to speaking. Committee members also may provide information and announcements under this agenda item.</td>
</tr>
<tr>
<td>+3.</td>
<td>RECOMMEND</td>
</tr>
<tr>
<td>4.</td>
<td>DISCUSSION</td>
</tr>
<tr>
<td>+4.</td>
<td>DISCUSSION</td>
</tr>
</tbody>
</table>

### REPORTS (3 through 7)

| +3.    | 2011 ANNUAL SANDAG BOARD SUMMIT (Colleen Windsor) |
|        | Each year, the Executive Committee serves as the working group to help develop the annual summit agenda and format. The Executive Committee is asked to discuss the proposed topics and format to help the Board of Directors and SANDAG staff develop the Summit agenda. The Committee also is asked to provide a recommendation to the Board of Directors as to the topics of discussion and format for the Summit. |
| +4.    | DEVELOPING A REGIONAL GEOGRAPHIC INFORMATION SYSTEM (Tim Sutherland) |
|        | Geographic Information Systems (GIS) are evolving technologies with great potential to aid the decision making process. SANDAG and its member agencies utilize these technologies on a daily basis for infrastructure/facilities management, capital planning/construction design, emergency management, computer aided dispatch, property records management, crime tracking, long range planning and many other vital applications. The breadth and depth of available GIS data creates a unique opportunity for cooperation and collaboration across jurisdictions. The Executive Committee is asked to discuss the proposed regional GIS efforts and provide guidance to staff on how to proceed. |
SANDAG COMMENTS ON THE 2009/2010 GRAND JURY REPORT: HOMELESS IN SAN DIEGO (Muggs Stoll)

On May 17, 2010, the 2009-2010 San Diego County Grand Jury filed a report entitled "Homeless in San Diego." The report includes a number of recommendations, one of which calls for SANDAG to potentially develop and implement a plan to end chronic homelessness in the San Diego region. On July 9, 2010, the report was presented to the SANDAG Executive Committee for discussion and comment. The Executive Committee directed staff to draft a letter to the Presiding Judge of the Superior Court specifying that the proposed recommendation is not within the purview of SANDAG. The Executive Committee is asked to recommend that the Board of Directors approve the draft letter, in substantially the same form as attached to the report, for distribution to the Presiding Judge of the Superior Court regarding the 2009/2010 San Diego County Grand Jury Report: Homeless in San Diego.

STATE LEGISLATIVE STATUS UPDATE (Genevieve Morelos and José Nuncio)

This item provides a status report on the state budget and other state legislative activities. The Executive Committee is asked to discuss and consider a possible position on Senate Bill 1371 (Correa), which would authorize a letter of no prejudice process for the Proposition 1A Safe, Reliable High Speed Passenger Train Bond Act.

REVIEW OF SEPTEMBER 24, 2010, DRAFT BOARD AGENDA

UPCOMING MEETINGS

The next meeting of the Executive Committee is scheduled for October 8, 2010, at 9 a.m.

ADJOURNMENT

+ next to an agenda item indicates an attachment
Chair Lori Holt Pfeiler (North County Inland) called the Executive Committee meeting to order at 9:03 a.m. The attendance sheet for the meeting is attached.

1. APPROVAL OF MINUTES

Upon a motion by Mayor Jerry Sanders (City of San Diego) and a second by First Vice Chair Jerome Stocks (North County Coastal), the minutes of the June 11, 2010, Executive Committee meeting were unanimously approved.

2. PUBLIC COMMENTS/COMMUNICATIONS/MEMBERS COMMENTS

There were no public comments.

CHAIR’S REPORT (3)

Chair Pfeiler noted that pursuant to the employment agreement with the Executive Director, the Board of Directors shall annually review his performance. If the Executive Director’s performance is determined to be satisfactory, the Board of Directors shall adjust his base salary in accordance with the employment agreement provisions. The Executive Committee was asked to recommend that the Board of Directors approve the Executive Director’s Performance Evaluation for the period July 2009 to June 2010 and Performance Objectives for the period July 2010 to June 2011.

Action: Upon a motion by Chair Pfeiler, and a second by First Vice Chair Stocks, the Executive Committee recommended that the Board of Directors approve the Executive Director’s Performance Evaluation for the period July 2009 to June 2010 and Performance Objectives for the period July 2010 to June 2011.

REPORTS (4 through 6)

4. LEGISLATION ALLOCATING DEDICATED BROADBAND SPECTRUM TO PUBLIC SAFETY (APPROVE)

Victoria Stackwick, Associate Legislative Analyst, reported that the Broadband for First Responders Act of 2010 (H.R. 5081) will allocate dedicated spectrum to public safety for the development of a national interoperable public safety broadband network. To date, 29 members of Congress are in support of the legislation, and numerous national organizations
have issued position statements in support of this legislation. The Public Safety Committee (PSC) recommended: (1) that the Executive Committee take a support position on the Broadband for First Responders Act of 2010 (H.R. 5081); and (2) that the Executive Committee authorize the PSC Chair to transmit a letter of support to Congress, request that members of the San Diego House delegation support the bill, request that Senators Feinstein and Boxer introduce a companion bill in the US Senate, and request that President Obama include in his upcoming budget submission an item addressing the topic of broadband spectrum for public safety.

**Action:** Upon a motion by Supervisor Pam Slater-Price (County of San Diego) and second by Mayor Sanders, the Executive Committee voted to (1) take a support position on the Broadband for First Responders Act of 2010 (H.R. 5081); and (2) authorized the PSC Chair to transmit a letter of support to Congress, requesting that members of the San Diego House delegation support the bill, requesting that Senators Feinstein and Boxer introduce a companion bill in the US Senate, and requesting that President Obama include in his upcoming budget submission an item addressing the topic of broadband spectrum for public safety.


Coleen Clementson, Principal Regional Planner, reported that on May 12, 2010, the County of San Diego Grand Jury issued a report entitled “Homeless in San Diego.” The report recommended that SANDAG or another countywide agency develop and implement a plan to end chronic homelessness in the San Diego region. SANDAG has been asked to provide comments on this recommendation to the Presiding Judge no later than October 16, 2010. The Executive Committee was asked to discuss and take possible action on the issue.

**Action:** This item was presented for discussion only.


Renée Wasmund, Chief Deputy Executive Director, reviewed the draft agenda for the July 23, 2010, Board of Directors meeting and noted any changes since the mail-out.

**Action:** Upon a motion by Supervisor Slater-Price, and a second by First Vice Chair Stocks, the Executive Committee voted to approve the agenda for the July 23, 2010, Board of Directors meeting, as revised.

7. **UPCOMING MEETINGS**

The August 13, 2010, meeting of the Executive Committee has been cancelled. The next meeting of the Executive Committee is scheduled for September 10, 2010, at 9 a.m.

8. **ADJOURNMENT**

Chair Pfeiler adjourned the meeting at 9:18 a.m.

Attachment: Attendance Sheet
CONFIRMED ATTENDANCE
SANDAG EXECUTIVE COMMITTEE MEETING
JULY 9, 2010

<table>
<thead>
<tr>
<th>GEOGRAPHICAL AREA</th>
<th>JURISDICTION</th>
<th>NAME</th>
<th>MEMBER/ ALTERNATE</th>
<th>ATTENDING</th>
</tr>
</thead>
<tbody>
<tr>
<td>North County Inland</td>
<td>City of Escondido</td>
<td>Lori Holt Pfeiler, Chair</td>
<td>Member</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>City of Poway</td>
<td>Don Higginson</td>
<td>Alternate</td>
<td>Yes</td>
</tr>
<tr>
<td>North County Coastal</td>
<td>City of Encinitas</td>
<td>Jerome Stocks, 1st Vice Chair</td>
<td>Member</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>City of Carlsbad</td>
<td>Matt Hall</td>
<td>Alternate</td>
<td>Yes</td>
</tr>
<tr>
<td>South County</td>
<td>City of National City</td>
<td>Ron Morrison</td>
<td>Member</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>City of Imperial Beach</td>
<td>Jim Janney</td>
<td>Alternate</td>
<td>No</td>
</tr>
<tr>
<td>East County</td>
<td>City of Santee</td>
<td>Jack Dale, 2nd Vice Chair</td>
<td>Member</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>City of Lemon Grove</td>
<td>Mary Sessom</td>
<td>Alternate</td>
<td>Yes</td>
</tr>
<tr>
<td>City of San Diego</td>
<td></td>
<td>Jerry Sanders</td>
<td>Member</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Ben Hueso</td>
<td>Alternate</td>
<td>No</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Tony Young</td>
<td>Alternate</td>
<td>No</td>
</tr>
<tr>
<td>County of San Diego</td>
<td></td>
<td>Pam Slater-Price</td>
<td>Member</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Bill Horn</td>
<td>1st Alternate</td>
<td>No</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Greg Cox</td>
<td>2nd Alternate</td>
<td>No</td>
</tr>
</tbody>
</table>
Introduction

The SANDAG annual Summit is scheduled to start on Wednesday, February 2, 2011, and conclude on Friday morning, February 4, 2011. The venue is Barona Resort in the community of Lakeside.

The primary objective of the Summit is to afford participants the opportunity to strategize about regional public policies and programs. From these Summit discussions, participants can develop ideas for the future direction of SANDAG. Board members also may want to consider some of these issues during the ensuing months as they develop the FY 2012 Overall Work Program and associated Budget.

The Executive Committee serves as the working group to help the Board of Directors and SANDAG staff develop the Summit agenda and format. Staff is requesting that the Executive Committee recommend agenda topics, speakers, and the format for the Summit to the Board of Directors for approval at its September 24, 2010, Board meeting.

Discussion

To date, individual Board members and staff have suggested the following topics as potential Summit agenda items:

- Discuss the progress made by the Ad Hoc Steering Committee and the Stakeholder Working Group on the quality of life funding strategy and other related topics;
- Discuss the 2050 Regional Transportation Plan, including the Sustainable Communities Strategy; and
- Update the Board on the Regional Comprehensive Plan (RCP) and begin discussions of updating the Plan.

During past Summits, participants also have found it useful to include a primer on the agency’s vision, mission, and functions, and the roles and responsibilities of a Board member (important for new members beginning to serve during the new year as well as a refresher for veteran Board members).
In addition, staff welcomes suggestions the Executive Committee might have regarding a particular topic or specific keynote speaker for the Summit.

**Format**

It has been suggested that the entire Summit be conducted in one group setting. In addition, working dinners are recommended for the Summit.

**Why Have a Summit?**

A Summit provides the opportunity for Board members and alternates to collaborate on critical regional issues of great importance in a relaxed and informal atmosphere to allow time for more in-depth discussions. Clear goals will be established for the Summit to make implementation more effective. A well-planned, well-executed Summit provides the time for reflection on and evaluation of the worthiness of existing programs as well as the development of new initiatives. For example, initiatives from past gatherings have resulted in the development of the (RCP), the Regional Economic Prosperity Strategy, and the creation of the Public Safety Committee. In addition, a well-organized Summit enhances team building, program planning, commitment to goal accomplishment, and organizational development.

**Where Is the Best Location?**

The key to any Summit is to get participation. It is important to afford participants a different physical setting from the routine and pressures of their daily workplaces. The best location is a place that lends itself to clear, creative thought. After a competitive procurement process, Barona Resort, located in the community of Lakeside, has been selected as the SANDAG Summit venue.

**What’s the Proper Duration for the Summit?**

A one and one-half to two-day Summit offers the best opportunity to incorporate work time and team building, according to the California Association of Chambers of Commerce. A two-day session may allow time for a presentation by an outside speaker, reports on various committees and projects, brainstorming, and development of annual priorities.

**Conclusion**

The annual Summit has been of immense value for SANDAG Board members and alternates to help set the direction of the agency. Based on the Executive Committee’s discussions, staff will draft an agenda report for the Board’s consideration at its September 24, 2010, meeting. Once the Board approves the Summit agenda, a letter of invitation along with an RSVP card will be mailed to Board members by mid-December 2010. The final agenda, background materials, and Summit logistics will be mailed to participants by late-January 2011.

**COLLEEN WINDSOR**
Communications Director

Key Staff Contact: Colleen Windsor, (619) 699-1960, cw@sandag.org
DEVELOPING A REGIONAL GEOGRAPHIC INFORMATION SYSTEM

Introduction

Geographic Information Systems (GIS) are evolving technologies with great potential to aid the decision-making process. SANDAG and its member agencies utilize these technologies on a daily basis for infrastructure/facilities management, capital planning/construction design, emergency management, computer aided dispatch, property records management, crime tracking, long-range planning, and many other vital applications. The breadth and depth of available GIS data creates a unique opportunity for cooperation and collaboration across jurisdictions. Current and proposed collaboration projects will be presented, including the proposed transfer of the San Diego Geographic Information Source (SanGIS) Public GIS Data Clearinghouse to SANDAG and the San Diego Regional Emergency Geographic Information Network (SDREGIN) project.

Discussion

GIS at SANDAG

SANDAG has a well recognized and award winning GIS program. Since the early 1970s, SANDAG has pioneered innovative approaches to GIS database development, maintenance, analysis, and display. Our GIS is used to support a wide variety of planning applications, including demography, transportation, land use, environment, public safety, and public facility siting and management.

Recent SANDAG contributions to the regional GIS effort have focused on providing web-based tools to enable member jurisdictions to provide feedback on the accuracy of various elements of the SANDAG GIS, greatly improving efficiency over the former paper map exchange method. Examples include the Regional Parks Database and Regional Schools Database to improve accuracy of location and footprint information (essential for implementation of Jessica’s Law, etc.), Travel Model Network Review to improve accuracy of local road and intersection information (used to prepare the networks for the 2050 Regional Transportation Plan), and the Regional Metadata Tool to improve accuracy and consistency of the information that describes our geographic data.

SanGIS/SANDAG Collaboration

In 2006 the San Diego Regional GIS Council (SDRGC) conducted a GIS survey of local agencies and jurisdictions. The findings revealed that 30 of the 34 respondents used at least one of the...
Environmental Systems Research Institute, Inc. (ESRI) ArcGIS products. The remaining four did not maintain a GIS. The study also revealed 80 percent of the respondents utilized SanGIS data to meet their business needs and shared the common practice of maintaining data themes outside of the SanGIS dataset. Over 90 different externally maintained data themes were identified. By leveraging this vast array of data, the region could benefit the most through standardized and centralized data stores.

The SanGIS\(^2\) Board of Directors (one staff member each from the City and County of San Diego), has asked SanGIS and SANDAG staffs to determine the technical feasibility and business requirements of transferring the SanGIS Public GIS Data Clearinghouse to SANDAG. The concept is a centralized publicly available SANDAG GIS Data Clearinghouse with SanGIS and SANDAG retaining ownership and responsibility for their respective datasets. The benefits of housing the SanGIS Clearinghouse at SANDAG include combining the existing SANDAG GIS with the Clearinghouse to provide a “one-stop-shop” for regional geographic information; consistency of all regional geographic information to high quality standards; and improved efficiency of SANDAG GIS operations through the ability to access SanGIS data locally. No additional hardware or software would need to be procured to implement the transfer, and SANDAG staff efforts could be appropriately absorbed in the existing Regional GIS work element in the FY 2011 Budget.

**SDREIGIN Project**

In December 2008 the Regional Technology Center (RTC)\(^3\) released the SDREIGIN Strategy Request for Proposal. GeoDecisions was awarded the contract to study the feasibility of establishing a centralized GIS data clearinghouse and associated standards to support first responder coordination within the region. The contract was funded through federal Urban Areas Security Initiative (UASI) grants. GeoDecisions conducted a data availability and gap analysis study, developed the Web-based metadata tool that is currently hosted at SANDAG, conducted a needs assessment, developed a strategic plan, and proposed a governance plan that recommends SANDAG as the governing body.

The proposed SDREIGIN governance plan is structured around the development of a GIS working group consisting of GIS managers from each SANDAG member jurisdiction. The plan proposes the GIS working group would provide technical analysis of regional GIS projects and regional GIS recommendations to one or more SANDAG Policy Advisory Committees. Potentially, the proposed GIS working group could address all aspects of regional GIS and not be limited to those elements specific to public safety.

Although some UASI funding has been identified for the initial development and launch, sustainable funding for the SDREIGIN project has yet to be identified.

\(^2\) SanGIS is a Joint Powers Agreement (JPA) between the City and County of San Diego whose stated mission is to maintain and promote the use of a regional geographic data warehouse for the San Diego area and to assist in the development of shared geographic data and automated systems which use that data.

\(^3\) The RTC was created in cooperation with the Regional Technology Partnership (RTP), which was established by the Unified Disaster Council (UDC) as a result of lessons learned during the San Diego regional wildfires of October 2003. In conjunction with San Diego State University (SDSU), the UDC established the RTC to provide a regional technology clearinghouse function and serve as the central coordination and implementation point for regional technology projects and issues.
Possible Next Steps

The Executive Committee is asked to discuss the proposed regional GIS efforts and provide guidance to staff on how to proceed. Staff will return in October to report on progress as directed.

Possible next steps could include (1) directing staff to pursue transferring the SanGIS Public GIS Data Clearinghouse to SANDAG; (2) directing staff to further investigate establishing a GIS working group to provide technical analysis and regional GIS recommendations to one or more SANDAG Policy Advisory Committees; and/or (3) directing staff to identify additional GIS regionalization efforts that establish economies of scale through collaboration and infrastructure sharing.

KURT KRONINGER
Technical Services Director

Key Staff Contacts:  Tim Sutherland, (619) 699-6917, tsu@sandag.org
                     Steve Hossack, (619) 699-5602, shos@sandag.org
SANDAG COMMENTS ON THE 2009/2010 GRAND JURY REPORT:
HOMELESS IN SAN DIEGO

Introduction

On May 17, 2010, the 2009/2010 San Diego County Grand Jury filed a report entitled Homeless in San Diego (Attachment 1). The report defines the homeless as those persons “sleeping in a place not meant for human habitation (streets, culverts, abandon buildings, etc.) or living in an emergency shelter” and provides statistics on the homeless population in the region as well as examples of the costs for supporting homeless that are passed on to San Diego residents in the form of increased fees and reduced services.

There are seven sets of findings and recommendations, one of which pertains to SANDAG. Specifically, the 2009/2010 San Diego County Grand Jury is recommending that the Board of Directors develop and implement a plan to end chronic homelessness in the San Diego region.


On July 9, 2010, the SANDAG Executive Committee discussed the recommendation from the Grand Jury. At that meeting, the Executive Committee directed staff to draft a letter to the Presiding Judge commenting that it is not within the purview of SANDAG to prepare or implement a plan to end chronic homelessness. A letter has been drafted for Executive Committee consideration (Attachment 2).

Recommended Action

The Executive Committee is asked to recommend that the Board of Directors approve the draft letter, in substantially the same form as shown in Attachment 2, for distribution to the Presiding Judge of the Superior Court regarding the 2009/2010 San Diego County Grand Jury Report: Homeless in San Diego.

Charles “Muggs” Stoll
Director of Land Use and Transportation Planning


Key Staff Contact: Coleen Clementson, (619) 699-1944, ccl@sandag.org
GRAND JURY
County of San Diego
Hall of Justice
330 W. Broadway, Suite 477
San Diego, CA 92101-3830
(619) 515-8707 Fax (619) 515-8696

VICTORIA D. STUBBLEFIELD, Foreperson

May 12, 2010

CONFIDENTIAL
Honorable Jerry Sanders, Mayor
City of San Diego
202 C Street, 11th Floor
San Diego, CA 92101

San Diego City Council
City of San Diego
202 C Street, 10th Floor
San Diego, CA 92101

San Diego County Board of Supervisors
County Administration Center
1600 Pacific Highway, Room 335
San Diego, CA 92101

Walt Ekard, Chief Administrative Officer
County of San Diego
County Administration Center
1600 Pacific Highway, Room 209
San Diego, CA 92101

Gary Gallegos, Executive Dir.
SANDAG
401 B Street, Ste. 800
San Diego, CA 92101

Re: Grand Jury Report: "Homeless in San Diego"

Dear Ladies and Gentlemen:

The 2009/2010 San Diego County Grand Jury herewith provides the referenced report for your review and comment to the Presiding Judge of the Superior Court in compliance with the Penal Code of California §933(c). This report was prepared pursuant to §§925 and 925(a) of the Penal Code.

In accordance with Penal Code §933.05(e), a copy of this report is being provided to affected agencies two working days prior to its public release and after being approved by the Presiding Judge of the Superior Court.
Please note that §933.05(e) specifies that no officer, agency, department, or governing body of a public agency shall disclose any contents of the report prior to its public release. This report will be filed with the Clerk of the Court and released to the public on Monday, May 17, 2010.

Sincerely yours,

[Signature]

VICTORIA D. STUBBLEFIELD, Foreperson
2009/2010 SAN DIEGO COUNTY GRAND JURY

VDS//lln
enc.
HOMELESS IN SAN DIEGO

A Report by the
2009/2010 San Diego County Grand Jury
filed May 17, 2010
HOMLESS IN SAN DIEGO

INTRODUCTION
The San Diego County Medical Examiner (Coroner) reports that in the past ten years, 774 homeless individuals have died on the streets of San Diego. Homelessness in San Diego County has reached the tipping point. Not only is the problem a blight on our community, it is a blight on our humanity. The 2009/2010 San Diego County Grand Jury understands that homelessness is a complex issue further complicated by the current economic climate, returning military veterans, and early release of prisoners. We believe that the citizens of San Diego have the capacity and the heart to correct this problem. If the residents of San Diego County expect to have decent animal shelters, then let’s expect decent, shelters for homeless people.

The 2009 Regional Task Force on the Homeless report, Point in Time Count Summary, counts 7,892 homeless people of whom 44% are chronically homeless in the County of San Diego (County), excluding children. Some experts believe the number to be significantly higher. Homelessness is a serious issue that is detrimental to the homeless themselves. Homeless is defined as sleeping in a place not meant for human habitation (streets, culverts, abandoned buildings, etc.) or living in an emergency shelter.

Chronically homeless individuals:
1) are homeless for more than one year or more than four episodes in the first three years and
2) are not living with a child eighteen or under and
3) have a long term disabling condition (physical, mental, emotional, developmental, Acquired Immunodeficiency Syndrome [AIDS], substance abuse)

The homeless population in San Diego has an unfavorable influence on tourism, businesses, and local residents. Substantial costs for supporting the homeless are passed on to San Diego residents in the form of increased fees and reduced services. Some examples of these costs are:
- Emergency hospital care
- Paramedic health services
- Mental health counseling and care
- Court and incarceration costs
- Police and fire department responses to incidents involving homeless persons that reduce their availability for other types of calls

Homelessness can be substantially reduced. The Grand Jury report addresses the following interventions necessary to reduce homelessness and associated problems:
- Cooperation of the eighteen cities within the County of San Diego and other stakeholders working together on solutions
- Interim and permanent housing with service support
• Protection and care of homeless persons and their property
• Additional outdoor toilets in downtown San Diego
• Additional cleaning of the sidewalks and streets in downtown San Diego

During the course of this investigation, the Grand Jury found not only a need for permanent housing and services throughout the San Diego metropolitan area, but found a crucial need for on-going, year-round temporary housing and services for the homeless. Studies have shown that public costs are substantially reduced by providing supportive housing. Supportive housing includes medical care, mental health support, substance abuse counseling and other related case management services.

INVESTIGATION
To arrive at this report the Grand Jury:
• Interviewed thirty-two City and County government employees at appropriate levels of responsibility and decision making
• Interviewed twenty-seven homeless advocates
• Interviewed six homeless service providers and toured their facilities
• Interviewed a cross section of homeless individuals
• Toured the Alpha Project and Veterans Village of San Diego winter shelters
• Reviewed costs of homelessness to the community including reports provided by healthcare organizations, police, sheriff, fire departments, and detention facilities
• Analyzed major metropolitan studies and reports evaluating the costs of homelessness to their communities
• Reviewed San Diego media reports on the homeless

The Grand Jury reviewed the following specific reports:
• The New York/New York Agreement Cost Study, The Impact of Supportive Housing on Services Use for Homeless Mentally Ill Individuals 2001
• The Lewin Group, Costs of Serving Homeless Individuals in Nine Cities, Chart Book No. 367376, 2004
• Plan to End Chronic Homelessness (PTECH) in the San Diego Region 2006
• San Diego Regional Task Force on The Homeless, Point in Time Count 2009
• Where We Sleep – Costs when Homeless and Housed in Los Angeles 2009
• Project 50 – 1 year Progress Report (LA) 2009
• Hearth, Inc. Ending Elder Homelessness: The Importance of Service – Enriched Housing (Boston) 2009
• Home & Healthy for Good – A Statewide Housing First Program, Progress Report, 2009
• Building for Success-Second Chance Program
• A Street Is Not a Home, Judge Robert C. Coates, 1990

The following metropolitan studies outside the San Diego area examine the treatment of the chronic homeless and the cost savings to their communities (see Table 1):
1. In 2001, *The New York/New York Agreement Cost Study* concluded that a mentally ill homeless person consumes an average of $40,449 of publicly funded services annually. Once placed into service-enriched housing (affordable housing supported with clinical and social services) the average homeless cost of services is reduced by $12,145 per year per person, which covers 95% of the cost of housing.

2. A nine city study completed in 2004 by the Lewin Group determined the cost of housing a homeless person. The study indicated that supportive housing was the least expensive solution in a majority of cities, as compared to other housing options, such as jails, prisons, shelters, psychiatric, and other hospital

![Housing Cost Estimates](image)

Data Source: The Lewin Group

3. *The 2007 Cost of Homelessness Study* in Portland, Maine, determined that per person, average homeless services cost before and after permanent supportive housing, decreased from $28,045 to $14,009 annually. The largest savings were in mental health and psychiatric hospitalization, which more than covered the cost of providing housing.

4. The 2009 Massachusetts Study, *Home and Healthy for Good*, determined the projected annual savings before and after permanent supportive housing was $9,261 per chronically homeless person. The savings came from Medicaid, shelter, and incarceration costs. Additionally, the average annual health care cost for individuals living on the street was $33,327 compared to $8,598 for individuals who obtained housing.
5. The 2009 Los Angeles Public Costs Study, *Where We Sleep*, showed the annualized cost of services before housing at $34,764 and the cost of services with housing at $7,260, a savings of $27,504. The only outlay of providing housing was General Relief vouchers to pay rent. One conclusion of the Los Angeles Public Costs Study was to make increasing use of state and federal block grant funds, to develop affordable housing.

Cities that provide service-enriched housing to the homeless show an annual cost savings and improved use of services when housing is provided. Although the homeless study groups differed in their areas of analysis, from chronic homeless to mentally ill, all the reports showed savings when the following services provided:

- Medical care
- Mental health evaluation and hospitalization
- Substance abuse programs
- Employment training and placement

The following chart summarizes the cost per homeless person per year:

<table>
<thead>
<tr>
<th>Major Studies</th>
<th>Cost of Services without Housing</th>
<th>Cost of Services with Housing</th>
<th>Cost Reduction with Housing</th>
<th>Average Cost of Housing</th>
<th>Net Savings with Housing</th>
</tr>
</thead>
<tbody>
<tr>
<td>New York/New York (Mentally Ill)</td>
<td>$40,449</td>
<td>$28,304</td>
<td>$12,145</td>
<td>$13,570</td>
<td>($1,425)</td>
</tr>
<tr>
<td>Massachusetts (Chronic homeless support)</td>
<td>$33,327</td>
<td>$8,598</td>
<td>$24,729</td>
<td>$15,468</td>
<td>$9,261</td>
</tr>
<tr>
<td>Greater Portland (Homeless) costs</td>
<td>$28,045</td>
<td>$14,009</td>
<td>$14,036</td>
<td>$13,092</td>
<td>$944</td>
</tr>
<tr>
<td>Los Angeles (Homeless) *</td>
<td>$34,764</td>
<td>$7,260</td>
<td>$27,504</td>
<td>study does not include housing data</td>
<td>study does not include housing data</td>
</tr>
</tbody>
</table>

*Annualized*
The Grand Jury summarized chronic homeless costs reported as a sampling of police, sheriff, fire, and hospital agencies in San Diego County.

Table 2 – Police Costs

<table>
<thead>
<tr>
<th>Location</th>
<th>2008</th>
<th>2009</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number of incidents</td>
<td>Cost ($)</td>
</tr>
<tr>
<td>Chula Vista</td>
<td>1,387</td>
<td>145,202</td>
</tr>
<tr>
<td>El Cajon</td>
<td>1,635</td>
<td>207,359</td>
</tr>
<tr>
<td>San Diego*</td>
<td>12,112</td>
<td>1,771,012</td>
</tr>
<tr>
<td>Total</td>
<td>15,134</td>
<td>2,123,573</td>
</tr>
</tbody>
</table>

* The San Diego Police Department does not identify all of their homeless contacts

Table 3 – Jail Costs

<table>
<thead>
<tr>
<th>Sheriff</th>
<th>2008</th>
<th>2009</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number of incidents</td>
<td>Cost ($)</td>
</tr>
<tr>
<td>County of San Diego*</td>
<td>2,934</td>
<td>401,919</td>
</tr>
</tbody>
</table>

* The number of incidents and costs are the average of two years totals

Table 4 – Fire Department Costs

<table>
<thead>
<tr>
<th>Fire</th>
<th>2008</th>
<th>2009</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number of incidents</td>
<td>Cost ($)</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>San Diego</td>
<td>4,001</td>
<td>1,951,896</td>
</tr>
<tr>
<td>Escondido</td>
<td>299</td>
<td>173,884*</td>
</tr>
<tr>
<td>El Cajon</td>
<td>261</td>
<td>336,951</td>
</tr>
<tr>
<td>La Mesa</td>
<td>59</td>
<td>11,800</td>
</tr>
<tr>
<td>Total</td>
<td>4,620</td>
<td>2,300,647</td>
</tr>
</tbody>
</table>

* Two year cost provided, prorated into years by number of incidents
Table 5 – Hospital Costs

<table>
<thead>
<tr>
<th>Hospitals</th>
<th>2008</th>
<th>2009</th>
</tr>
</thead>
<tbody>
<tr>
<td>Name</td>
<td>Cost ($)</td>
<td>Cost ($)</td>
</tr>
<tr>
<td>Tri-City</td>
<td>762,008</td>
<td>1,151,061</td>
</tr>
<tr>
<td>Sharp</td>
<td>16,130,510</td>
<td>17,155,477</td>
</tr>
<tr>
<td>Total</td>
<td>16,892,518</td>
<td>18,306,538</td>
</tr>
</tbody>
</table>

Table 6 – Costs Summarized

<table>
<thead>
<tr>
<th></th>
<th>2008 Cost ($)</th>
<th>2009 Cost ($)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Grand Total</td>
<td>21,718,657</td>
<td>22,988,911</td>
</tr>
</tbody>
</table>

The tables illustrate the sizeable financial impact of homelessness to the community. Some of the largest hospitals and government agencies did not specifically track their homeless costs. Below is a summary of the organizations that did not provide responses to the Grand Jury’s inquiry or had incomplete data on homeless cost numbers:

- Three large health care organizations
  - Palomar/Pomerado Health
  - Scripps Health
  - UCSD Medical Center
- San Diego Police Department
- San Diego County Sheriff’s patrol contacts

During the investigation, the Grand Jury determined that the police, sheriff, and the hospitals need to develop data systems to track homeless costs in the future.

**FACTS—Set One**

A San Diego regional authority can assist in solving the homeless problem.

**Fact:** In September 2006 the Plan to End Chronic Homeless (PTECH) in the San Diego region was published. The PTECH plan was organized by the United Way with the cooperation of leaders representing all areas of the County of San Diego. The PTECH plan is a collaborative effort recommending solutions for homelessness in San Diego.

**Fact:** The PTECH plans to establish a Homes First/Housing Plus (first provide the homeless with shelter, then add social services including medical care, mental health and employment counseling.) The PTECH model has limited public and private funding.
FINDINGS

Finding #01: Homelessness in San Diego County is a region-wide problem that calls for region-wide solutions.

Finding #02: Homelessness in the City of San Diego is an ongoing issue in the downtown area and is most apparent in the East Village neighborhood.

Finding #03: The PTECH report identified many of the homelessness problems and their solutions; however, the lack of an ongoing source of funding has limited the implementation of the Housing First/Housing Plus Plan.

Finding #04: The San Diego region has numerous resources to reduce the impact of homelessness in the community. It is necessary for San Diego governments, homeless service providers and advocates, religious groups, business leaders, and citizens to work cooperatively.

RECOMMENDATIONS

A regional homeless authority is needed to streamline the facility planning and construction, to coordinate the public and private social support services, and to pool funding for a Homes First/Housing Plus Model. A regional authority will require the assistance of a consortium of community leaders in order to be successful.

The following recommendations outline two options for setting up a regional authority:

1. A Joint Powers Authority (JPA) led by the City and the County of San Diego
2. The San Diego Association of Governments (SANDAG)

The 2009/2010 San Diego County Grand Jury recommends that the Mayor of the City of San Diego, the City Council of the City of San Diego, and the Board of Supervisors of the County of San Diego:

10-24: Form a Joint Powers Authority (JPA) and enlist the support of leaders in other cities in the County to develop a regional approach to manage and fund programs to moderate chronic homelessness.

The 2009/2010 San Diego County Grand Jury recommends that the Board of Directors of the San Diego Association of Governments (SANDAG):

10-25: Develop and implement a plan to end chronic homelessness in the San Diego region.

FACTS—SET TWO

There is a need for a San Diego regional homeless consortium with strong leadership to support the Joint Powers Authority (JPA) or San Diego Association of Governments (SANDAG) plan.
Fact: There are approximately 4,014 unsheltered chronically homeless persons living on sidewalks, in doorways, river beds, parks, canyons, and other undeveloped areas in San Diego County.

Fact: It is estimated that there are approximately 200 homeless service agencies that provide services including housing, mental health, job training, shelter, and other forms of assistance.

Fact: Studies conclusively demonstrate that providing supportive housing first for homeless persons reduces public costs.

FINDINGS
Finding #05: Many chronic homeless in San Diego County do not have shelter at night.

Finding #06: A multitude of homeless service providers exist in San Diego County.

Finding #07: A need exists for permanent intake facilities with supportive services.

Finding #08: Year-round, temporary homeless shelters with supportive services are critical until permanent facilities are operational.

RECOMMENDATIONS
Time has come to reduce the number of homeless persons on the streets. The homeless population is most evident in the downtown and East Village areas. Evidence obtained during the course of this investigation demonstrates that permanent housing is a priority. Nevertheless, permanent housing alone is not enough. Support services (medical, mental health and substance abuse counseling, educational training and job placement) are paramount and necessary to reunify the homeless population into the main stream of society. It is the obligation of society to intervene and assist in relieving homelessness. San Diego needs a regional consortium of key stakeholders who will have a role in reducing homelessness. A suggested name for the future consortium is “Homeless and Human Services Council.” Additionally, consortium members should select a Director and an Executive Board to support the efforts of their “Homeless and Human Services Council.” The following is a recommended list of consortium participants:
- Hospitals and health care facilities
- Homeless service providers
- Homeless advocates
- Religious organizations
- United Way of San Diego
- Non-Profit Social Services Organizations
- San Diego Redevelopment Agencies
- Chambers of Commerce
- Downtown San Diego Partnership
- Public Defenders
- Law Enforcement Agencies
- Fire Protection Agencies
• San Diego Homeless Court
• Housing Commissions
• A Judge of the San Diego Superior Court
• San Diego Health and Human Services Agency
• Major San Diego foundations
• Homeless representatives
• Additional persons or agencies as required

The 2009/2010 San Diego County Grand Jury recommends that the Mayor of the City of San Diego, the City Council of the City of San Diego and the Board of Supervisors of the County of San Diego:

10-26: Organize a consortium of the leaders in the San Diego region to meet no less frequently than monthly to determine the direction on reducing homelessness in the San Diego region. This consortium shall work in concert with the regional authority that is formed based on Recommendations 10-001 and 10-002.

FACTS—SET THREE
Destruction of personal property of homeless persons

Fact: The City of San Diego Environmental Services Department with the assistance of the San Diego Police Department, on September 22, 2009 at 10:30 AM, used a trash compaction truck to destroy personal property left unattended on the sidewalk as the homeless attended church services at God’s Extended Hand in the East Village area.

Fact: The abatement notice of the removal was posted, but apparently the posting was removed; most of the homeless persons were unaware their belongings would be seized.

Fact: People were not allowed to retrieve their belongings.

Fact: The following items from nine homeless individuals were destroyed:

1. Three pairs of Levi pants, shirts, socks and two pairs of shoes
2. Ice chest, sweaters, and socks
3. A radio, three blankets, comforters, gas grill, three changes of clothes, a three-piece suit, two pairs of shoes, and one study bible
4. Blankets, personal hygiene items, clothes, shoes, and medications
5. A basket filled with personal belongings
6. False teeth, (estimated replacement value of $4000), boots and other personal items
7. $120 cash from one individual’s savings to pay rent
8. Blankets, a pillow, medications, socks, shirts, and a bike
9. Bedroll, blankets, a sweater, and the only remaining picture of the homeless person’s father.
FINDINGS

Finding #09: The City destroyed the personal property of homeless people who were attending a religious service. There was no personal contact by the police with the homeless persons or homeless agencies prior to the destruction of their belongings.

Finding #10: The San Diego Police officers on the scene would not allow anyone to retrieve their personal belongings.

RECOMMENDATIONS

The 2009-2010 San Diego County Grand Jury recommends that the Mayor of the City of San Diego and the City Council of the City of San Diego:

10-27: Direct the San Diego Police Department and Environmental Services Department to develop policies and procedures regarding notification and the protection of homeless persons' property, when, removal is ordered.

10-28: Direct the San Diego Police Department and Environmental Services Department to publish these guidelines to the homeless service agencies and the media.

FACTS—SET FOUR

A permanent intake facility for the homeless has been proposed by the City. A Homes First/Housing Plus model with supporting services was recommended in the “Plan to End Chronic Homeless (PTECH)”. The City and the San Diego Housing Commission, following the PTECH model, requested bids in December 2008.

Fact: Neither the City nor the County of San Diego operates a permanent homeless intake center.

Fact: In December 2008, San Diego Housing Commission and the City Council issued a Request for Proposal (RFP) asking for bids on a “one-stop service center” with emergency and permanent shelter accommodations.

Fact: A major source of funding for the proposed acquisition and rehabilitation of the permanent facility is the City’s Redevelopment Agency/ Center City Development Corporation (CCDC).

Fact: Service providers’ responses to the permanent intake facility were submitted by June 22, 2009.

Fact: The Land Use and Housing Committee of the City Council is scheduled to hear the selection committee’s recommendation for a permanent homeless intake facility on April 21, 2010.
FINDING
Finding#11: An eleven-member committee was established to review the responses for a Homes First/Housing Plus facility and to recommend a provider and a potential site.

RECOMMENDATION
The 2009-2010 San Diego County Grand Jury recommends that The Mayor of the City of San Diego and the City Council of the City of San Diego:

10-29: Finalize the plan, funding, and establishment of the year-round homeless intake facility.

FACTS—SET FIVE
Interim year-round temporary shelters

Fact: Approximately 1,868 unsheltered homeless exist in downtown San Diego and the East Village areas.

Fact: The City of San Diego funded two winter shelters through Community Development Block Grants (CDBG) and Emergency Shelter Grants and provides supportive housing relief for some people living on the streets.

Fact: The City set up two temporary winter shelters that were opened from December 1, 2009 to April 1, 2010.

Fact: The winter shelters were funded to house a total of 370 homeless persons.

Fact: The winter shelters give preference to veterans, women, handicapped, and the elderly.

Fact: Families with children are mainly housed at Cortez Hill, Father Joe’s Villages, The Rescue Mission and also accommodated by the County voucher program.

Fact: Many of the unsheltered chronically homeless males in the City of San Diego are not accommodated at the winter shelters.

Fact: Presently no temporary shelters are operated or funded by the City of San Diego from the beginning of April to the end of November.

Fact: The County of San Diego does not operate a temporary shelter.

Fact: Many of the residents and business owners of the East Village area object to the continued placement of the shelter in their neighborhood.
Fact: The San Diego City Council and the Mayor delayed their selection of the location for the downtown winter shelter.
Fact: Due to the efforts of Veterans Village of San Diego and the Alpha Project for the Homeless, the East Village winter shelter was set up on schedule in spite of the delay in the selection of the location.

FINDINGS
Finding #12: The City needs to select the locations for downtown winter shelters earlier in the year to allow for community input and more time for the setup of the structures.

Finding #13: The current winter shelters, because they are seasonal, do not adequately support the chronic homeless living on the streets in San Diego.

Finding #14: Many of the homeless sleep on the sidewalks and in doorways throughout the City.

Finding #15: A need exists for year-round shelters.

Finding #16: To effectively address the human needs of these individuals, on-site social services must be provided at homeless shelters including medical care, mental health counseling, employment counseling and Supplemental Security Income (SSI) and Medi-Cal enrollment support.

RECOMMENDATIONS
Temporary homeless shelters should operate year-round until permanent homeless intake facilities can be constructed. It is imperative that the temporary homeless shelters be set up with the goal of accommodating the majority of the chronic homeless in the City. The current location of the winter shelter, at 450 16th Street, is paved and has the utility connections necessary for showers, toilets, and tents and could be expanded to accommodate additional homeless. Another option would be to use vacant existing buildings in the City to house temporary shelters. The Veterans Village of San Diego winter shelter, at 2801 Sports Arena Blvd., is a good example of an ideal location and should remain on this site. Service providers would have to be selected. Based on the current expenditures for the existing winter shelters, the year-round temporary downtown shelters’ projected annual budget would be approximately three million dollars per year. The temporary emergency shelters could utilize funding such as:

- Formation of a special district tax base
- Transient Occupancy Tax (TOT) increase
- HUD Community Development Block Grants and Emergency Shelter Grants
- Mental Health Services Act (Prop 63)
- Homeless service providers
- Private donations
The 2009/2010 San Diego County Grand Jury recommends that the Mayor of the City of San Diego and the City Council of the City of San Diego:

10-30: Establish a downtown year-round temporary shelter, patterned after the 2009-2010 winter shelters, to house approximately 1,000 to 1,200 homeless persons.

10-31: Consider the establishment of additional temporary shelters in other parts of the City to accommodate the balance of the homeless persons in those areas.

The 2009-2010 San Diego County Grand Jury recommends that the San Diego County Board of Supervisors:

10-32: Instruct the Director of the Health and Human Services Agency to provide services when the year-round shelters are established, to support the following:

- Medical care
- Mental health care
- Substance abuse counseling
- Assistance in enrolling persons in federal programs such as Social Security Income (SSI) and Medi-Cal

FACTS—SET SIX

Due to a limited number of outdoor toilets downtown, additional sanitizing of the sidewalks and streets in both the downtown and the East Village areas is imperative. One solution is to use automatic public toilets that are mechanically self-cleaning and have a limited time usage prior to sanitizing taking place. The automatic public toilets are more sanitary than temporary toilets and are safer due to automatically controlled time limits for persons using the toilet. This decreases the potential for criminal activity. The need for automatic public toilets was recommended by the 2004-2005 San Diego County Grand Jury, “Automatic Public Toilets in the City of San Diego.” Funding for public toilets could include the City’s Redevelopment Agency/Center City Development Corporation (CCDC) for initial installation and construction. The long term solution is to provide permanent structures and automatic public toilets in parks and other City owned properties. In the interim, portable toilets should be installed in strategic locations such as selected commercial parking lots and City owned property in the downtown area. Two examples of locations of City owned property that could be utilized for outdoor toilets are the PETCO Park tailgate parking lot and the proposed public library vacant lot. The rental cost of two portable toilets, including the cleaning and content removal, is approximately $400 per month. Funding solutions for permanent outdoor toilets should include the possibility of utilizing Community Development Block Grants (CDBG). Commercial advertising on automatic public toilets could generate funding for ongoing maintenance.

Fact: Fecal deposits and urine odors in the East Village create a public health hazard.
Fact: The Downtown Partnership, through the Clean and Safe Downtown San Diego program, perform street and sidewalk cleaning.

FINDINGS
Finding #17: Adequate permanent outdoor toilet facilities in the downtown and East Village areas do not exist.

Finding #18: Additional portable, automatic, and permanent toilets would reduce the fecal deposits and urine odors in the downtown and East Village.

Finding #19: An outbreak of illness caused by unsanitary conditions in the downtown and East Village areas there could result in liability to the City.

Finding #20: Additional sidewalk and street cleaning equipment is necessary to reduce fecal matter, urine deposits, and odors in the downtown area to ensure the protection of the public’s health and safety. Many of the East Village residents and businesses have to clean up fecal waste.

RECOMMENDATIONS
The 2009/2010 San Diego Grand Jury recommends that the Mayor of the City of San Diego and the City Council of the City of San Diego:

10-33: Review Downtown Partnership’s Clean and Safe program with the objective of increasing the cleaning and sanitizing of the sidewalks and streets in downtown San Diego.

10-34: Provide funding for outdoor toilets in the downtown and East Village areas to reduce public health hazards.

FACTS—SET SEVEN
There is a need to improve the facility at the Neil Good Day Care Center.

Fact: The Neil Good Day Care Center (NGDC) is located in the East Village area and is a day center for homeless persons.

Fact: The facility needs to ensure that all areas are in compliance with Americans with Disabilities Act (ADA) requirements concerning accessibility to bathrooms, showers, and paths of travel.

Fact: The City is required to maintain the showers at the NGDC per its contract with Father Joe’s Villages.

Fact: Contract with the City limits the shower usage at NGDC to ten persons per day.
Fact: The current hours of operation for the NGDC are:
   • Monday - Friday 6:00 AM to 4:00 PM
   • Saturday - Sunday 6:00 AM to 2:30 PM

Fact: Approximately 150 homeless persons can be accommodated at the NGDC during the day.

Fact: There is no sun and rain protection for people in the outside areas of the NGDC.

Fact: The 17th Street side of the NGDC is unsightly.

FINDINGS
Finding #21: The NGDC requires necessary improvements to be in compliance with ADA requirements.

Finding #22: The NGDC requires repairs to the facility, which will cost approximately fifty to one hundred thousand dollars.

Finding #23: The appearance of the NGDC requires landscaping to improve the appearance from the street side of the facility.

Finding #24: NGDC showers are limited to disabled persons only, by Father Joe’s Villages.

RECOMMENDATIONS
The 2009/2010 San Diego County Grand Jury recommends that the Mayor of the City of San Diego and the City Council of the City of San Diego:

10-35: Provide funding to improve the functionality and serviceability of the Neil Good Day Care Center, specifically:
   • Insure that the facility is in compliance with the Americans with Disabilities Act.
   • Maintain the showers, washing machines and clothes dryers.
   • Install a covering on the outside areas to provide shade and protection from inclement weather.
   • Expand the Neil Good Day Care Center operating hours from 6:00 AM to 9:00 PM daily to reduce the incidence of homeless people being arrested by the San Diego Police for illegal lodging enforcement.
   • Expand the usage of the showers to include all homeless persons.
   • Consider the Neil Good Day Center site as a location for a year-round temporary shelter.
REQUIREMENTS AND INSTRUCTIONS
The California Penal Code §933(c) requires any public agency which the Grand Jury has reviewed, and about which it has issued a final report, to comment to the Presiding Judge of the Superior Court on the findings and recommendations pertaining to matters under the control of the agency. Such comment shall be made no later than 90 days after the Grand Jury publishes its report (filed with the Clerk of the Court); except that in the case of a report containing findings and recommendations pertaining to a department or agency headed by an elected County official (e.g. District Attorney, Sheriff, etc.), such comment shall be made within 60 days to the Presiding Judge with an information copy sent to the Board of Supervisors.

Furthermore, California Penal Code §933.05(a), (b), (c), details, as follows, the manner in which such comment(s) are to be made:

(a) As to each grand jury finding, the responding person or entity shall indicate one of the following:
   (1) The respondent agrees with the finding
   (2) The respondent disagrees wholly or partially with the finding, in which case the response shall specify the portion of the finding that is disputed and shall include an explanation of the reasons therefor.

(b) As to each grand jury recommendation, the responding person or entity shall report one of the following actions:
   (1) The recommendation has been implemented, with a summary regarding the implemented action.
   (2) The recommendation has not yet been implemented, but will be implemented in the future, with a time frame for implementation.
   (3) The recommendation requires further analysis, with an explanation and the scope and parameters of an analysis or study, and a time frame for the matter to be prepared for discussion by the officer or head of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This time frame shall not exceed six months from the date of publication of the grand jury report.
   (4) The recommendation will not be implemented because it is not warranted or is not reasonable, with an explanation therefor.

(c) If a finding or recommendation of the grand jury addresses budgetary or personnel matters of a county agency or department headed by an elected officer, both the agency or department head and the Board of Supervisors shall respond if requested by the grand jury, but the response of the Board of Supervisors shall address only those budgetary or personnel matters over which it has some decision making authority. The response of the elected agency or department head shall address all aspects of the findings or recommendations affecting his or her agency or department.
Comments to the Presiding Judge of the Superior Court in compliance with the Penal Code §933.05 are required from the:

<table>
<thead>
<tr>
<th>Responding Agency</th>
<th>Recommendations</th>
<th>Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mayor, City of San Diego</td>
<td>10-24, 10-26 through 10-31, and 10-33 through 10-35</td>
<td>10/16/10</td>
</tr>
<tr>
<td>City Council, City of San Diego</td>
<td>10-24, 10-26 through 10-31, and 10-33 through 10-35</td>
<td>10/16/10</td>
</tr>
<tr>
<td>Board of Supervisors, County of San Diego</td>
<td>10-24, 10-26 though 10-28, 10-32</td>
<td>10/16/10</td>
</tr>
<tr>
<td>San Diego Association of Governments (SANDAG)</td>
<td>10-25</td>
<td>10/16/10</td>
</tr>
</tbody>
</table>
October 16, 2010

The Honorable Kevin A. Enright
Presiding Judge of the Superior Court
County of San Diego, Hall of Justice
330 W. Broadway, Suite 477
San Diego, CA 92101-3830

Dear Judge Enright:


The San Diego Association of Governments (SANDAG) has reviewed the referenced report and provides this letter of comment in compliance with Penal Code §933.05.

The SANDAG Executive Committee considered the referenced report on May 17 and September 10, 2010. On September 24, 2010, the SANDAG Board of Directors considered the referenced report and found that it is not within the purview of SANDAG to prepare or implement a plan to end chronic homelessness.

Respectfully,

GARY L. GALLEGOS
Executive Director
STATE LEGISLATIVE STATUS UPDATE

Introduction

Periodic status reports on legislative activities are provided to the Executive Committee throughout the year. This status report provides an update on Senate Bill 1371 (Correa), which would authorize eligible recipients of Proposition 1A Safe, Reliable High Speed Passenger Train Bond Act funding to utilize a letter of no prejudice process for passenger rail capital projects. This report also provides an update on the California State budget.

Recommendation

The Executive Committee is asked to discuss and consider a possible position on Senate Bill 1371 (Correa), which would authorize a letter of no prejudice process for the Proposition 1A Safe, Reliable High Speed Passenger Train Bond Act.

Discussion

Senate Bill 1371 (Correa) Transportation: Bond-Funded Projects: Letter of No Prejudice

Senate Bill 1371 (SB 1371) was introduced by Senator Lou Correa (D-Santa Ana) on February 19, 2010, and was last amended on August 16, 2010. SB 1371 would provide a letter of no prejudice (LONP) process for the $950 million portion of the high-speed rail bond measure (Proposition 1A [Prop. 1A] of 2008) that funds passenger rail capital projects that provide connectivity to the high-speed train system.

In May, the California Transportation Commission (CTC) approved and then rescinded allocations from the Prop. 1A passenger rail funding program. The allocations were rescinded because CTC staff determined that the CTC could not make an allocation unless the Legislature appropriated money from this category of Prop. 1A funding.

SB 1371 would authorize eligible recipients of these bond dollars to seek LONPs from the CTC. The CTC would then approve LONPs for projects that it has programmed or approved, regardless of whether bond funding has been previously appropriated for the project.

Additionally, SB 1371 provides that expenditures for projects with approved LONPs may be reimbursed with bond dollars if all the following apply:

- The project has commenced and expenditures have been incurred by the eligible recipient;
- The expenses are eligible for reimbursement according to state and federal laws;
- The eligible recipient complies with all legal requirements of the project, including compliance with the California Environmental Quality Act;
The expenditures were incurred after the project was programmed or approved by the CTC; and
Sufficient bond dollars are available.

Finally, this legislation would authorize the CTC to develop guidelines to implement LONPs for the $950 million passenger rail funding program, using guidelines already developed for similar bond programs.

For a local or regional agency that wants to expend its own resources to begin or continue a project, the LONP process provides a guarantee that it will be reimbursed later from the state bond funds, when they become available. The risk for the local or regional agency is that the timing for when the agency will be reimbursed is not guaranteed, since reimbursement is dependent on the sale of the state bonds. For the San Diego region, the following projects were included in the program of projects approved by the CTC in May and would be eligible to use the LONP process, if SB 1371 is approved.

<table>
<thead>
<tr>
<th>Intercity Rail</th>
<th>Positive Train Control, Moorpark to San Onofre, Pacific Surfliner, $46.55 million</th>
</tr>
</thead>
<tbody>
<tr>
<td>Caltrans Division of Rail</td>
<td>Positive Train Control, San Onofre to San Diego, Pacific Surfliner, $24.01 million</td>
</tr>
<tr>
<td>Commuter Rail</td>
<td>Positive Train Control from San Onofre to San Diego, $15.50 million</td>
</tr>
<tr>
<td>North County Transit District (COASTER)</td>
<td>Rehabilitation of the Blue Line light rail from Old Town State Park to the U.S. / Mexico border, $57.80 million</td>
</tr>
<tr>
<td>Urban Rail</td>
<td></td>
</tr>
<tr>
<td>San Diego Trolley (SANDAG)</td>
<td></td>
</tr>
</tbody>
</table>

In accordance with Goal No. 2A of the 2010 SANDAG Legislative Program, SANDAG supports legislation to pursue funding from the statewide infrastructure bond measures, including participating in the development of guidelines to maximize the availability and flexibility of funding for the San Diego region. SB 1371 is supported by the Los Angeles-San Diego-San Luis Obispo Rail Corridor Agency (LOSSAN), Self Help Counties Coalition, California Transit Association, and others. There is no opposition to the bill. The Executive Committee is asked to discuss and consider a possible position on SB 1371. Staff recommends supporting this bill.

**State Budget Update**

On August 11, 2010, Caltrans Director Cindy McKim issued a statement summarizing potential impacts to transportation projects due to the lack of a state budget for FY 2010-11. Caltrans is forecasting that since the ongoing budget impasse continued through the end of August, transportation fund cash balances may be depleted, resulting in the potential suspension of certain existing projects. Further, Caltrans on a statewide basis would not be able to award approximately $1.5 billion in new construction projects for which the CTC has already approved allocations. Locally, five pavement rehabilitation projects in the San Diego region could be affected; these include projects on Interstates 5, 8, and 15 and State Route 163 (SR 163), totaling approximately $46.3 million.
In addition, Caltrans is holding the award of approximately $900 million worth (statewide) of other projects that were allocated using FY 2009-10 budget authority, including two local safety projects on I-5 and SR 76. According to Caltrans, while these contracts are funded from existing budget authority, the forecasted depletion of transportation cash funds at the end of August makes the award of those contracts challenging. Lastly, nearly $650 million (statewide) in bond-funded projects are being delayed until the State Treasurer’s Office can complete a bond sale. At this time, the delay does not impact the award of any San Diego regional projects.

Should the budget impasse continue, additional ongoing construction projects could be affected, including the SR 52 extension from SR 125 to SR 67, the I-15 Express Lanes, construction of the new SR 905 freeway in Otay Mesa, the new SR 76 expressway between Melrose Drive in Oceanside and Mission Road in Bonsall, and the Santa Margarita River Bridge Replacement north of Oceanside. Additional SANDAG projects currently in the environmental and design phases, including the Del Mar Bluffs Stabilization (Phase 3), and the Sorrento – Miramar Curve Realignment and Double Track project, and programs such as the Freeway Service Patrol and SANDAG planning funds, also could be impacted.

After the last budget crisis in early 2009, the state devised a plan in which each time it issues bonds, the bond funding would be of a sufficient amount to maintain existing construction contracts for the upcoming year. The last bond issuance occurred in April 2010, which means that if projected expenditure rates hold, there should be sufficient funding to cover expenditures through March 2011. However, the lack of a state budget has affected cash flow.

Staff will continue to monitor the state budget process as it develops and report back to the Executive Committee.

KIM KAWADA
TransNet and Legislative Affairs Program Director

Key Staff Contacts: Genevieve Morelos, (619) 699-1994, gmo@sandag.org
José A. Nuncio, (619) 699-1918, jnu@sandag.org
REVIEW OF SEPTEMBER 24, 2010, DRAFT BOARD AGENDA

+1. APPROVAL OF MEETING MINUTES
   +A. JULY 9, 2010, BOARD POLICY MEETING MINUTES
   +B. JULY 23, 2010, BOARD BUSINESS MEETING MINUTES

2. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Members of the public shall have the opportunity to address the Board on any issue within the jurisdiction of SANDAG that is not on this agenda. Anyone desiring to speak shall reserve time by completing a “Request to Speak” form and giving it to the Clerk of the Board prior to speaking. Speakers are limited to three minutes. Board members also may provide information and announcements under this agenda item.

+3. ACTIONS FROM POLICY ADVISORY COMMITTEES

This item summarizes the actions taken by Borders Committee on July 23, the Transportation Committee on September 3, the Executive and Regional Planning Committees on September 10, and the Transportation and Public Safety Committees on September 17, 2010.

CONSENT ITEMS (4 through XX)

+4. 2009 REGIONAL COMPREHENSIVE PLAN PERFORMANCE MONITORING REPORT (Christine Eary)

SANDAG has monitored on a regular basis the progress of implementing the Regional Comprehensive Plan (RCP). In 2006, SANDAG released the first RCP baseline performance monitoring report and has prepared three annual report updates since that time. The Regional Planning Committee recommends that the Board of Directors accept the 2009 RCP Performance Monitoring Report in substantially the same form as attached, and further recommends that the RCP Performance Monitoring Report be completed every other year instead of on an annual basis.
+5. **ANNUAL RIDESHARE WEEK (Kimberly Weinstein)**

   Each year SANDAG sponsors Rideshare Week in the San Diego region as a way to promote and highlight commute choices other than driving alone. This year’s event is scheduled for October 4-8, 2010. The Board of Directors is asked to approve a proclamation in support of Rideshare Week 2010.

+6. **QUARTERLY INVESTMENT REPORT - PERIOD ENDING JUNE 30, 2010 (Lisa Kondrat-Dauphin)***

   The SANDAG Investment Policy requires that the Board of Directors be provided a quarterly report of investments held by SANDAG. This report includes all money under the direction or care of SANDAG as of June 30, 2010.

+7. **QUARTERLY PROGRESS REPORT ON TRANSPORTATION PROJECTS - APRIL TO JUNE 2010 (José A. Nuncio)***

   This quarterly report summarizes the current status of major highway, transit, arterial, traffic management, and transportation demand management projects in the SANDAG five-year Regional Transportation Improvement Program for the period April to June 2010.

+8. **REPORT SUMMARIZING DELEGATED ACTIONS TAKEN BY EXECUTIVE DIRECTOR (Lauren Warrem)**

   In accordance with SANDAG Board Policy Nos. 003 (Investment Policy), 017 (Delegation of Authority), and 024 (Procurement and Contracting-Construction), this report summarizes certain delegated actions taken by the Executive Director since the last Board of Directors meeting.

+9. **REPORTS ON MEETINGS AND EVENTS ATTENDED ON BEHALF OF SANDAG (Kim Kawada)**

   Board members will provide brief reports orally or in writing on external meetings and events attended on behalf of SANDAG since the last Board of Directors meeting.

   10.

   11.
CHAIR’S REPORT (12 through XX)

+12. APPOINTMENT OF NOMINATING COMMITTEE FOR SANDAG BOARD OFFICERS

In accordance with the SANDAG Bylaws, the Chair will appoint up to a six-person nominating committee for Board officers, made up of Board members from each of the four subregions and a member from the City of San Diego and the County of San Diego. However, the nominating committee shall not include Board members from jurisdictions that have applicants for the Chair or a Vice Chair position on the Board of Directors. The nominating committee will submit its slate nominees, in writing, for mailing to Board members in or around November.

+13.

+14. REPORTS (15 through XX)

+15. TransNet ENVIRONMENTAL MITIGATION PROGRAM LAND MANAGEMENT GRANTS (Imperial Beach Mayor Jim Janney, Regional Planning Committee Chair; Keith Greer)*

On September 25, 2009, the Board of Directors approved a process and criteria for funding land management projects under the TransNet Environmental Mitigation Program. Twenty-four applications were received, and ten have been recommended for funding. The Regional Planning and Transportation Committees recommend that the Board of Directors approve the recommended list of land management grants.

+16. FINAL 2010 REGIONAL TRANSPORTATION IMPROVEMENT PROGRAM (Second Vice Chair Jack Dale, Transportation Committee Chair; Sookyung Kim)*

SANDAG, as the metropolitan planning organization, is required by state and federal laws to develop and adopt a Regional Transportation Improvement Program (RTIP), a multiyear program of proposed major highway, arterial, transit, and non-motorized projects, including the TransNet Program of Projects. The Transportation Committee held a public hearing on September 3, 2010, to accept public testimony on the draft 2010 RTIP, including the air quality conformity analysis. The Transportation Committee recommends that the Board of Directors approve the final 2010 RTIP.

+17. PROPOSED FY 2011 BUDGET AMENDMENT: TRAFFIC LIGHT SYNCHRONIZATION PROGRAM (Second Vice Chair Jack Dale, Transportation Committee Chair; Alex Estrella)

Since late 2008 SANDAG has been working in partnership with Caltrans, Metropolitan Transit System, and the cities of San Diego, Poway, and Escondido
for the completion and delivery of three traffic light synchronization projects. Funding for these projects was competitively awarded through Proposition 1B funds under the Traffic Light Synchronization Program (TLSP). The proposed budget amendment is being requested to carry forward three TLSP projects into the FY 2011 Budget for which work was originally scheduled to be completed in FY 2010. The Transportation Committee recommends that the Board of Directors approve amending the FY 2011 Capital Improvement Program budget to incorporate three TLSP projects totaling $1.8 million as described in the report.

+18. PROPOSED FY 2011 BUDGET AMENDMENT: INTERSTATE 15 FasTrak® VALUE PRICING PROGRAM PASS-THROUGH FUNDING (Second Vice Chair Jack Dale, Transportation Committee Chair; Samuel Johnson)

The Transportation Committee recommends that the Board of Directors approve an amendment to the FY 2011 SANDAG Budget to provide $1 million in Interstate 15 FasTrak funding to the Metropolitan Transit System (MTS) and authorize the Executive Director to amend the Memorandum of Understanding with MTS accordingly to allow for the proposed funding transfer and future transfers, subject to funding availability.

+19. PROPOSED FY 2011 BUDGET AMENDMENT: LOSSAN CORRIDOR PLANNING (Second Vice Chair Jack Dale, Transportation Committee Chair; Linda Culp)

The Transportation Committee recommends that the Board of Directors approve an amendment to the FY 2011 Budget for Work Element No. 3400600, LOSSAN Rail Corridor Planning, to accept funds from the Los Angeles-San Diego-San Luis Obispo Rail Corridor (LOSSAN) member agencies for the completion of the LOSSAN Corridorwide Strategic Implementation Plan.

+20. PROPOSED FUNDING INCREASE: INLAND RAIL TRAIL FINAL PROJECT CLOSEOUT (Second Vice Chair Jack Dale, Transportation Committee Chair; Jose A. Nuncio)*

Portions of the Inland Rail Trail (IRT) between Oceanside to Escondido were constructed in conjunction with the SPRINTER rail project. The IRT share of the SPRINTER budget has now been calculated and additional funds are needed. The Transportation Committee recommends that the Board of Directors approve an $883,100 increase in funding in order to close out the IRT project.

+21. ANNUAL SANDAG BOARD OF DIRECTORS SUMMIT (First Vice Chair Jerome Stocks; Colleen Windsor)

The annual SANDAG Board of Directors Summit is scheduled from February 2-4, 2011. The primary objective of this public meeting is to afford participants the opportunity to discuss strategies for some of the agency’s more important regional policies and programs, and develop ideas for the future direction of the agency. The Executive Committee recommends that the Board of Directors approve the topics of discussion and format for the Summit.
+22. TransNet 2010 BOND ISSUANCE: REVIEW OF DRAFT DOCUMENTS
(Second Vice Chair Jack Dale, Transportation Committee Chair; Lauren Warrem and Marney Cox)*

On July 23, 2010, the Board of Directors approved the 2010 TransNet Plan of Finance update. To support Board action, draft bond documents have been prepared for the issuance of $300 million to $350 million in long-term fixed rate debt by the end of 2010. Staff will provide an overview of the bond strategy and financing schedule, including a summary of the draft bond documents. In addition, staff will brief the Board of Directors about the latest developments in the financial markets, the economy and revenues, and the strategies we are exploring and implementing to minimize possible impacts to SANDAG.

+23. 2050 REGIONAL TRANSPORTATION PLAN: INITIAL REVENUE CONSTRAINED/SUSTAINABLE COMMUNITIES STRATEGY SCENARIOS
(Second Vice Chair Jack Dale, Transportation Committee Chair; Heather Werdick and Susan Baldwin)*

Various Revenue Constrained transportation scenarios for the 2050 Regional Transportation Plan (2050 RTP) have been developed using the prioritized project list and other factors. The Revenue Constrained transportation scenarios will attempt to build and operate as much of the Unconstrained Network as possible, given revenue availability and flexibility and project priorities. Staff will present the initial Revenue Constrained networks and Sustainable Communities Strategy (SCS) scenarios. The performance of these initial scenarios also will be presented. The Board of Directors is asked to discuss and provide feedback on the initial 2050 RTP Revenue Constrained/SCS scenarios.

+24. SANDAG COMMENTS ON THE 2009/2010 GRAND JURY REPORT: HOMELESS IN SAN DIEGO (First Vice Chair Jerome Stocks; Muggs Stoll)

On May 17, 2010, the 2009-2010 San Diego County Grand Jury filed a report entitled "Homeless in San Diego." The report includes a number of recommendations, one of which calls for SANDAG to potentially develop and implement a plan to end chronic homelessness in the San Diego region. The Executive Committee recommends that the Board of Directors approve the draft letter, in substantially the same form as attached to the report, for distribution to the Presiding Judge of the Superior Court.

+25. ANNUAL REPORT FROM THE TransNet INDEPENDENT TAXPAYER OVERSIGHT COMMITTEE (Carolyn Lee, ITOC Chair; Ariana zur Nieden)*

Carolyn Lee, Chair of the Independent Taxpayer Oversight Committee (ITOC), will present the Committee’s annual report for FY 2010. In accordance with the TransNet Ordinance, this annual report presents the results of the annual fiscal and compliance audit process, including findings and recommendations.
26. ANNUAL UPDATE ON THE ACTIVITIES OF THE CRIMINAL JUSTICE RESEARCH DIVISION AND CLEARINGHOUSE (El Cajon Mayor Mark Lewis, Public Safety Committee Chair; Cynthia Burke)

As part of the SANDAG Criminal Justice Clearinghouse, regional crime and arrest statistics as well as statistics related to drug use among the offender population are tracked on a regular basis. SANDAG has maintained these statistics since the late 1980s and remains the only regional source for up-to-date historical information. This data provides timely information for policymakers and practitioners interested in how crime and law enforcement response varies over time and across jurisdictions. An overview and update of the activities and accomplishments of the Criminal Justice Research Division and the Clearinghouse will be provided.

27. QUALITY OF LIFE FUNDING STRATEGY UPDATE (Chair Lori Holt Pfeiler; Rob Rundle)

The Quality of Life Ad Hoc Steering Committee and the Quality of Life Stakeholders Working Group have been meeting regularly to provide input to the Board of Directors on the development of a Quality of Life funding strategy. An update will be provided on the work that has been accomplished to date.

28. CLOSED SESSION - CONFERENCE WITH LEGAL COUNSEL IN ANTICIPATION OF LITIGATION PURSUANT TO GOVERNMENT CODE SECTION 54956.9(B) - ONE POTENTIAL CASE (Julie Wiley)

29. 

30. 

31. UPCOMING MEETINGS

The next Board Policy meeting is scheduled for Friday, October 8, 2010, at 10 a.m. The next Board Business meeting is scheduled for Friday, October 22, 2010, at 9 a.m.

32. ADJOURNMENT

+ next to an agenda item indicates an attachment
* next to an agenda item indicates a San Diego Regional Transportation Commission item
Samples of Regional GIS Efforts

Smart Growth Concept Map
2050 Regional Transportation Plan