PUBLIC SAFETY COMMITTEE AGENDA

Friday, January 15, 2010
1 to 3 p.m.
SANDAG Board Room
401 B Street, 7th Floor
San Diego

AGENDA HIGHLIGHTS

• SAN DIEGO INTERNET CRIMES AGAINST CHILDREN TASK FORCE

• NIXLE MUNICIPAL WIRE SERVICE OVERVIEW

• STATUS REPORT ON THE REGIONAL TECHNOLOGY CENTER

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San Diego Association of Governments · 401 B Street, Suite 800, San Diego, CA 92101-4231
(619) 699-1900 · Fax (619) 699-1905 · www.sandag.org
Welcome to SANDAG. Members of the public may speak to the Public Safety Committee on any item at the time the Committee is considering the item. Please complete a Speaker’s Slip, which is located in the rear of the room, and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications/Member Comments. Speakers are limited to three minutes. The Public Safety Committee may take action on any item appearing on the agenda.

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ITEM # | RECOMMENDATION
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1. | ROLL CALL
2. | APPROVAL OF THE DECEMBER 11, 2009, MEETING MINUTES APPROVE
3. | PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Members of the public will have the opportunity to address the Public Safety Committee (PSC) on any issue within the jurisdiction of the Committee that is not on this agenda. Speakers are limited to three minutes each and shall reserve time by completing a “Request to Speak” form and giving it to the Clerk prior to speaking. Committee members also may provide information and announcements under this agenda item.

REPORT ITEMS (4 through 8)

4. | REPORT FROM THE SAN DIEGO COUNTY FIRE CHIEFS ASSOCIATION INFORMATION
   (Chief Augie Ghio, San Diego County Fire Chiefs Association)

Chief Augie Ghio will report on the January 7, 2010, meeting of the San Diego County Fire Chiefs Association.

5. | SAN DIEGO INTERNET CRIMES AGAINST CHILDREN TASK FORCE INFORMATION
   (Sergeant Chuck Arnold, San Diego Police Department; and Heather Steele, Innocent Justice Foundation)

In response to the traditionally low conviction rate of offenders in child sexual abuse cases, law enforcement and other advocates have begun to strategically compile evidence using child pornography to more effectively prosecute offenders and better protect youthful victims. An overview of this issue will be presented, as well as a discussion regarding the efforts of the San Diego Internet Crimes Against Children’s Task Force to protect youth in our communities.

6. | NIXLE MUNICIPAL WIRE SERVICE OVERVIEW (Pam Scanlon) INFORMATION

Nixle’s Municipal Wire is a Web-based subscription service that provides communities with news and information that is location specific and relevant to the community providing the information. Nixle makes this information available over the Web and with smart phone devices. Municipalities are able to sign up for this no-cost service and provide citizens within their jurisdiction timely updates about community activities, traffic or weather-related updates, and public safety alerts. To date, Chula Vista and Escondido have both acquired the services and other municipalities in the County are reviewing the service for use in their jurisdiction. A representative from Nixle will provide an overview of the service and how it is currently being utilized in San Diego County.
7. STATUS REPORT ON THE REGIONAL TECHNOLOGY CENTER  
(Bob Welty, San Diego State University Research Foundation)  

The Regional Technology Center was created to serve as the central coordination and implementation hub for regional communications and interoperability projects and issues, regional Geographic Information Systems coordination, a Regional Technology Clearinghouse, and more recently, management of a Regional Computer-Aided Dispatch Interoperability Project. The Clearinghouse has also expanded to support the Department of Homeland Security Science and Technology Directorate as a Science and Technology Testbed. This update is provided to keep members apprised of the progress made with the Regional Technology Center and on the projects and actions of the Regional Technology Partnership.

8. UPCOMING MEETINGS

The next meeting of the PSC is scheduled for Friday, February 19, 2010, at 1 p.m.

9. ADJOURNMENT

+ next to an item indicates an attachment
PUBLIC SAFETY COMMITTEE DISCUSSION AND ACTIONS
Meeting of December 11, 2009

1. ROLL CALL

Chair Mark Lewis (East County) called the Public Safety Committee (PSC) meeting to order at 1 p.m. Roll call was taken and a quorum was present. See last page for attendance.

2. APPROVAL OF MEETING MINUTES

Upon a motion by Councilmember David Roberts (North County Coastal) and a second by Mayor Pro Tem Bob Campbell (North County Inland), the minutes of November 13, 2009, were unanimously approved.

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Councilmember Marti Emerald (City of San Diego) requested policy makers go back to their City Councils to change their codes for a uniform curfew of 10 p.m., to keep kids safe. A video was shown regarding a regular curfew sweep in Mid-City. Councilmember Emerald stated this video will be made available upon request. A student addressed the Committee regarding being picked up in one of the sweeps, going through a diversion program, and the impact it has had on his life.

4. UPDATE ON REGIONAL EFFORTS TO ADDRESS GRAFFITI (INFORMATION)

Mr. Kurt Kroninger (Technical Services Director, SANDAG) provided an update on regional efforts to address graffiti. ARJIS will return at a future meeting with information on how Graffiti Tracker could be expanded across the region either by leveraging an existing competitively procured contract or via a sole source procurement if justified.
REPORT ITEMS (5 THROUGH 9)

5. REPORT FROM CHIEFS’/SHERIFF’S MANAGEMENT COMMITTEE (INFORMATION)

Chief Alan Lanning (County Chiefs’/Sheriff’s Association) gave an update on the Chiefs’/Sheriff’s Management Committee meeting held on December 2, 2009. The next scheduled meeting of the Chiefs’/Sheriff’s Management Committee is Wednesday, January 6, 2010.

6. FISCAL YEAR (FY) 2010 BUDGET AND OVERALL WORK PROGRAM AMENDMENT: ACCEPTING ADDITIONAL FUNDS FOR PROJECT SAFE NEIGHBORHOODS (PSN) (RECOMMEND)

Upon a motion by Vice-Chairwoman Pam Slater-Price (County of San Diego) and a second by Councilmember Roberts, the PSC recommended that the Board of Directors approve an amendment to the FY 2010 Budget and Overall Work Program to accept this additional funding and authorize the Executive Director to accept future funding that the U.S. Department of Justice (DOJ) provides for the PSN program during this budget year.

7. OVERVIEW OF THE COUNTY’S REGIONAL COMMUNICATIONS SYSTEM (RCS) (INFORMATION)

Ms. Sue Willy (RCS Manager, San Diego County Sheriff’s Department) provided an overview and history of the RCS. The RCS is a regional radio system for public safety/service agencies in San Diego and Imperial counties.

8. NOTIFICATION OF TRAFFIC LANE CLOSURES TO FIRST RESPONDERS (DISCUSSION)

This agenda item will be tabled for a future PSC meeting.

9. UNDERSTANDING TRANSIT’S IMPACT ON PUBLIC SAFETY (INFORMATION)

Ms. Kristen Rohanna (SANDAG Staff) gave an overview and results of the study SANDAG completed analyzing public transits’ impact on neighborhood safety.

10. UPCOMING MEETINGS (DISCUSSION)

The next meeting of the PSC is scheduled for Friday, January 15, 2010.

11. ADJOURNMENT

The meeting was adjourned at 2:08 p.m.

Attachment: Confirmed Attendance, December 11, 2009
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<td>Hon. Mark Lewis</td>
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<td>Hon. Jillian Hanson-Cox</td>
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<td>San Diego County District Attorney</td>
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<td>Bill Burke</td>
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**ADVISORY MEMBERS**

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<td>Southern CA Tribal Chairmen’s Association (SCTCA)</td>
<td>Carlene Chamberlain</td>
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<td>Stephanie Spencer</td>
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Making San Diego Neighborhoods Safe Again:
Taking Child Molesters off the Streets and Rescuing San Diego Children from Sexual Abuse

A Presentation to SANDAG

January 2010

San Diego Internet Crimes Against Children Task Force
The Innocent Justice Foundation

Introduction

Sgt. Chuck Arnold, SDPD
Commander, San Diego ICAC Task Force

Heather Steele, President & CEO
The Innocent Justice Foundation
Many Molesters Never Caught

21% U.S. children are sexually abused (CDC)

5% - 8% Child sexual abuse cases ever reported

29% Of child sexual abuse reports result in arrest

Many Molesters Never Caught

6% Reported

29% Arrested

Less than 2%

Unknown # Go to Trial

Unknown # Convictions

Estimate Less than 1% Caught

Debunking 3 Child Pornography Myths
Myth #1: CP is Just Naked Photos

Not about obscenity or pornography...

Child Pornography = Crime Scene Photos

2005 Study funded by Congress

- 83% had images of children 6 to 12 years old
- 39% had images of children 3 to 5 years old
- 19% had images of children younger than 3
Myth #1: CP is Just Naked Photos

2005 Study funded by Congress

80% had images of sexual penetration

21% had images of children subjected to “bondage, rape or torture. Most of these were... gagged, bound, blindfolded or otherwise enduring sadistic sex.”

Reality #1: CP is Crime Scene Photos

We regularly seize hundreds of thousands of images involving children as young as babies in diapers in pictures and in full length movies being brutally victimized. This is the norm.

--Detective Paul Gillespie
Toronto Police
Myth #2: CP is Not Big in the US

According to the National Children’s Homes (UK charity), 55% of the world's child protection efforts are concentrated in the US, while 23% are in the UK. The remaining 22% is distributed globally.

On the other hand, the Internet Watch Foundation (IWF) 2006 Annual Report indicates that 62% of the world's child protection efforts are concentrated in the US, with 28% in the UK and 7% in other countries.
Reality #2: US #1 Producer/Consumer

Reality #2: US Top Peer-Peer Trader
Reality #2: 30 days – North County

ICAC Data Network

San Diego Internet Crimes Against Children Task Force
The Innocent Justice Foundation

Reality #3: 1-to-1 Correlation

Butner federal prison 2006 study of 155 child pornography offenders:

85% Admitted to having molested children

13% Denied, then failed polygraph

2% Could honestly say they did not have any child molestation victims, but looking for chance
**Child Pornography Investigations Can Capture “Hidden” Offenders**

**Captures “Hidden” Offenders**

2005 Study funded by Congress

- 91% White
- 59% Married (present & past)
- 41% College-educated
- 42% Have children
Captures “Hidden” Offenders

Wayne Bleyle
San Diego Children’s Hospital Child Rapist
Raped 2-3 children a week for 10+ years

Aaron Zendejas
Babysitter – Sold 3-year-old to be molested and filmed the abuse

Captures “Hidden” Offenders

Executive Director of Boys Club of Santa Ana

Salvatore Rubino, 67 years old

Traded hundreds of images with Dr. Jacques Lemire, a UCSD pediatrician.
Captures “Hidden” Offenders

San Diego Child Counselor

Paul Whitmore, 67 years old

Arrested for molesting a young girl and posting pictures of the crime on the Internet.

A search of his home turned up leather restraints, rope, handcuffs, cameras, computers, photos and videotapes.

“Two San Diego Men Linked To Kiddie Porn Ring” NBC San Diego website, Feb 21, 2002

San Diego High-School Football Coach

Michael Smerdon, 42 years old

Sentenced to 5 years in federal prison.

Images showed children in bondage and being violated.

“To students and others who knew him, Smerdon appeared to be a nice guy.”

Captures “Hidden” Offenders
San Diego Middle-School Teacher

Tyrice Tyler, 40 years old, 2 children

Sentenced to 2 years in federal prison.

Images showed a 7-year-old girl being abused.

Was voted Teacher of the Year.


More Effective Sentences
Many San Diego Cases Go Federal

Possession: Up to 10 years

Distribution: Up to 20 years

Production: Up to 30 years
Law Enforcement is Overwhelmed, Outgunned, and Outspent

Overwhelmed Law Enforcement

Cases are triaged (major commercial rings, identifiable children believed to be in immediate danger)

Vast majority of cases cannot be investigated

Very few victims identified and rescued
Overwhelmed Law Enforcement

Less than 1% of known child pornography offenses are currently investigated due to lack of resources.

Limited Funds Hinder Child Porn Investigations, USA today, April 2008, Wendy Koch

Federal Spending Priorities, FY 2010

- Tijuana Sewage Treatment: $65 million
- ONE Missile to shoot down spy satellite: $60 million
- ENTIRE Internet Crimes Against Children Task Force Program (50 States): $30 million
Local Priorities - San Diego

- West Nile Virus Larvae Investigators: 18
- Sewage Leak Investigators: 15
- SD-ICAC Investigators: 6

San Diego ICAC Members

- San Diego Police Department
- San Diego Sheriff's Office
- Chula Vista Police Department
- Federal Bureau of Investigation
- District Attorney's Office
- U.S. Attorney's Office
- Regional Computer Forensic Lab
- Department of Homeland Security
- U.S. Postal Inspectors
- Naval Criminal Investigative Services
- Department of Defense
- U.S. Marshal's Office
San Diego ICAC Statistics
January – November 2009

336 cases investigated
(est. 367 for year)

118 search warrants
(est. 129 for year)

38 arrests
(est. 41 for year)

Current Need:
1 Investigator
North County
Two Years
Benefits – 1 Investigator Per Year
Estimated Average Per Investigator Per Year
Caseload: 61
Arrests: 7

Total: 122 new cases over 2 years
14 new arrests over 2 years

Plea from a Child

Letter from a child pornography victim
Read by Raymond C. Smith
Assistant Inspector in Charge
Child Pornography and Adult Obscenity
U.S. Postal Inspection Service
in testimony before Congress, April 6, 2006
“When I was a little girl, and when I was being photographed and raped I used to try to send messages with my eyes down the lens and hoped that one day a good person might see and come to help us.”

We Need Your Help
To Rescue Children Like Her

San Diego ICAC
www.sdicac.org

The Innocent Justice Foundation
www.innocentjustice.org
Update

- RTP Structure and Governance
- Role of the RTC
- RTC Projects
- Related Programs
Regional Technology Partnership

Advisory Committee to the UDC and SANDAG PSC
- Provide advice and recommendations to policy bodies on direction of regional strategy.
- Define scope and priorities for the Regional Technology Center, including the creation of the Regional Strategic Technology Plan
- Charter and/or provide governance to key regional initiatives

Organization consists of nine members
- San Diego County Police Chiefs’ and Sheriff’s Association
- City of San Diego Office of Homeland Security Program Director
- San Diego County Office of Emergency Services Director
- San Diego Regional Technology Center Director
- San Diego County Fire Chiefs Association
- San Diego County Sheriff’s Office
- City of San Diego Chief of Police
- City of San Diego Fire Chief
- San Diego Fire District Chiefs Representative
Current RTP efforts

*The RTP also oversees:*

- **Command and Control Communications (3Cs)**
  - Multi-modal Broadband Public Safety Network
  - Subset of RTP members comprise the Executive Board
  - Memorandum of Understanding completed
  - Potential model for other programs

- **Regional CAD Interoperability Project**
  - Five phase project
  - Strong public/private partnership
  - RTP members comprise the Executive Board
  - RCIP development process is underway

- **Studies**
  - Fire Dispatch Optimization Study completed
  - Regional Command Vehicle study completed

- **Long Range Strategic Technology Planning**
  - Create awareness of regional efforts
  - Evaluation of interoperability and economies of scale

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Regional Technology Center

- **Located at San Diego State University**
- **Supports the First Responder Community**
- **Support areas include**
  - Interoperable Communications
  - Geographic Information Systems
  - Regional CAD Interoperability Project
  - Regional Technology Clearinghouse
  - Strategic Planning
  - Special Projects - grant support, studies
Regional Technology Center Organization

- **Regional Technology Center**
  - **Director**: Bob Welty
  - **Program Coordinator**
  - **Special Projects**
  - Geographic Info Systems: Paul Hardwick
  - Interoperable Communications: Sue Levine
  - Regional Tech Clearinghouse: Kim Spero
  - Regional CAD Interoperability: Denny Neville

Interoperable Communications

- Research and document communications systems throughout the San Diego Region
  - Evaluate and recommend suitable wireless technologies for regional use to the leadership in the region
  - Assist with the development and implementation of new regional communications systems and services including 3Cs, P25 Radio System and Mobile Data Systems
- Coordinate regional interoperable communications projects seeking Homeland Security grant funding
- Coordinate and participate with Local, State, Federal, and Tribal communications leaders and agencies for long term planning
- Participate in national communications organizations
Geographic Information Systems

- Establish the San Diego Regional Emergency Geospatial Information Network (SDREGIN)
  - Standardized homeland security data and geospatial model and data repository
  - Working toward full regional participation
- GIS Unit Leader for San Diego County Emergency Operations Center (EOC)
  - Support the regional GIS functions of the Office of Emergency Services (OES)
  - Conduct regional special mapping projects (SDPD camera location/view and tsunami inundation projects)
- Coordinate the fire geo-database and several other preparedness support efforts
- Participate in regional, state and national GIS organizations
- Prepare and coordinate grant requests for development of GIS data and applications, and regional collaboration tools

Regional Computer Aided Dispatch Interoperability Project (RCIP)

- Will tie together local participating CAD systems
  - Currently about 15 CAD systems across the county
  - Interoperability primarily by phone
  - Little ability for digital data sharing
  - Will support a more complete operational picture
- Contract via the City of San Diego
  - Five Phase project
  - Participants agree to participate through an extensive MOU
  - Initial maintenance supported through Public/Private partnership
Regional Technology Clearinghouse

- Pursue and review relevant technologies
  - Response to community or vendor requests – over 134 completed
  - Maintain awareness of emergent capabilities
- Documentation of studies and priorities
  - Technology Assist Database
  - Studies and reports (command vehicle)
  - Regional Strategic Technology Plan (RSTP)
- Exercise support and technology assessment
  - Golden Phoenix, Golden Guardian, CWID
  - Homeland Security Science and Technology Testbed

Technology Assist Database

- The Clearinghouse Website and Technology Assist Database are online:
  - [http://rtc.sdsu.edu](http://rtc.sdsu.edu)
  - Website provides
    - Upcoming events and reviews
    - Details about past/future exercise participation
    - Link from the DHS Responder Knowledge Base
  - Database provides
    - Password protected security
    - Archive of baseline studies
    - Inventory of reviewed technologies
Homeland Security Science and Technology Testbed

- Instituted in July 2008
- Strong exercise and event analysis expertise
- Perform Operational Experimentation events for DHS
- Focus on process, policy and metrics
  - Data systems
  - Communications systems
  - Border Communications Interoperability
- Team comprises
  - SDSU RTC
  - SSC Pacific
  - Walsh Analytics
  - Homeland Security Studies and Analysis Institute

Related Programs

From DHS or DOD sources

- Partner with Center for Commercialization of Advanced Technology (CCAT)
- DOD 1401 Program
  - Determines availability of DOD applications for Civilian use
  - Evaluates specific applications for applicability
  - Solicitation recently conducted
- Technology Solutions (R-Tech)
  - First Responder direct link to DHS working group
  - Responder Knowledge Base
- Border Security Center of Excellence (SDSU)
  - Two projects as a part of University of Arizona team
Summary

- The RTP and the RTC continue as a key part of the community’s commitment to regional interoperability
- Significant work has been completed
  - Regional Strategic Technology Planning
  - Direct participation in regional planning and exercises
  - Governance Structure Establishment for key programs
  - Successful large scale technology demonstrations
  - Attention by National Homeland Security Programs
  - Prioritization and support to grant funding
  - Fostered an extremely cooperative regional environment

Questions?
1. Work toward a regional consolidation plan that is in the best interest of the communities served, is long term funded, and where possible established with local control:
   a. Solana Beach, Del Mar, Rancho Santa Fe, and Encinitas have achieved and implemented a functional agreement for fire service coordination and support.
   b. El Cajon, La Mesa, and Lemon Grove have achieved and implemented a functional agreement for fire service coordination and support.
   c. Lakeside, Bonita-Sunnyside, and San Miguel Fire Districts have agreed to conduct a Shared Services study to include Administration, Fire Prevention, Fleet Services, Training, Logistics/Supply, Community Education, and Duty Chief coverage.
   d. Alpine entered into a Duty Chief coverage agreement with Viejas Fire.
   e. Support County funded Duty Chief coverage agreement.

   **Update:** Several fire chiefs on steering committee. Citygate provided an update to the committee in December 2009. The Study is on track for a final report in April or May 2010 with the committee presentation of rough draft in February 2010.

   f. Research feasibility to establish a functional consolidation of training through hub and satellite training facilities:
      i. Heartland developing sub-regional training sites and programs with business plan. **Due June 2011.**

   **Update:** Finalizing funding sources for construction and first year operating costs.
   ii. Establish regional committee to discuss development of regional training coordination. **Due June 2010.**

2. Develop and implement Community Preparedness programs to ensure the safety and security of our citizens:
   a. Develop and implement the FY 2009 “Before the Threat” regional partnership and community education/preparedness campaign in partnership with Farmers Insurance and County OES. **(COMPLETED)**
   b. Develop post “Before the Threat” campaign survey of participating agencies in review and improvement of campaign for FY 2010 program. **(COMPLETED)**
   c. Secure commitment from Farmers Insurance for FY 2010 “Before the Threat” campaign and prepare for program implementation in June 2010. **Due February 2010.**
   d. Research and develop partnership with the “Red Book” guide to disaster recovery at no cost to participating agencies. **Due January 2010.**
   **Update:** Coordinating a partnership for sponsoring/funding the Red Book between the County Fire Chiefs’ Association, County OES, and the Red
3. Develop a Regional approach to Diversity Recruitment:
   a. Develop and distribute Diversity Recruitment DVD and brochure. **(COMPLETED)**
   b. Research potential for CPAT program in San Diego County or alternatives. **Due June 2010.**
      
      **Update:** Working with Palomar College to see if their test would work on a regional basis in partnership with Miramar College.
   c. Develop strategy to improve regional diversity in fire service. **Due June 2010.**

4. Clearly identify Section Liaisons and task each Section Chairperson to establish a strategic plan for a 1-2 year period. **Due January 2010.**

   **Update:** Chief Lowry coordinated a teleconference with all Section Chairs/Liaisons toward this effort. Presentations will begin in January 2010.

5. Develop Legislative agenda:
   a. Establish Legislative committee/section. **(COMPLETED)**
   b. Provide liaisons as necessary to other legislative organizations. **(COMPLETED)**
   c. Conduct annual legislative agenda review and revision. **(COMPLETED)**

6. Continue efforts, through participating in the Urban Area Working Group, the Regional Technology Partnership and the Unified Disaster Council, to secure Homeland Security funding to complete regional projects such as MDC’s, AVL, GIS mapping, CAD to CAD interface and APCO 25 standards:
   a. Secure volunteer agency to serve as “Administering Agency” for the Regional CAD Interoperability Project. **(COMPLETED San Miguel Fire now the Administering Agency)**
      i. Steering Committee members have been selected for LE and Fire.
      ii. RCIP on track and on budget.
      iii. Heartland transitioning to TriTec CAD with process being administered by North Comm.
      
      **Update:** UAWG 2010 UASI Workbook meeting held in December 2009 to identify level of funding and priority initiatives.
   b. Establish committee to review and finalize a standardized Command/Communications Kit to be funded by HLS. **(Completed)**
      
      **Update:** Next step to price out through GSA ordering and identify initial distribution.
San Diego County Fire Chiefs Association
Section Reports - January 7, 2010

Administration Section - Judy Reed

Annual Goals:
1. Implement Succession Planning by strengthening Committee participation and mentoring Chairpersons, and developing future Executive Board candidates.
2. Establish a link on the SDCFCA website for distribution of our data to keep members informed, encourage further participation, and improve coordination between Sections.

Progress and Significant Events this Quarter (attach reports or applicable documents as needed):
1. Membership has increased by 2 (lost member from North Comm; added Sycuan, Valley Center, and Encinitas members.
2. Replacement member added to Website Committee (Deborah Baird – CBD), Robert Schiwitz (LKS) has submitted a survey to our Liaison Chief to present to SDCFCA Exec Board for consideration of which website services and features are desired. The objective is to determine a Scope of Work that is within budget realities.
3. A Community Outreach family was chosen to receive $500 donation for the holidays. Renae Rasmussen (NCF) arranged the event at her station and Valerie Nellis (HCFA) presented the check along with Chief Metcalf. It was videotaped and shown at the December meeting. There was very positive press coverage in the local Fallbrook newspaper and the North County Times. This family with 5 children lost everything due to a fire in August 2009. Following the media coverage the family received additional community donations.

Current Challenges:
1. Direction on the website
2. Meeting attendance and participation. Office workloads seem to be limiting availability of some members for meetings and committee roles.

Requests of the Chiefs (direction, advice, etc.):
1. Executive Board direction on the website. Consideration of a joint meeting (or conference call) with Admin Section Website Committee.
2. Support on assisting Admin Section members to attend meetings and participate on Committees, as well as encouraging them to consider a Board position for career development.
Progress and Significant Events this Quarter:

A. Developed a County-wide 800 MHz fleetmap
   a. Fleetmap Completed
   b. Training Completed
   c. Final Phase of reprogramming radios
      1. MCP, SNO, and U.S. Fish and Wildlife

B. Implement a Regional CAD Interoperability Solution (RCIP)
   a. Design Development with Stakeholders and Vendor
   b. Phase 1 Fire Implementation began in October
   c. Distributed draft Functional Design Documents for review
   d. Held workshop for Fire Agencies on decisions coming with launch of
      RCIP.
      1. Checklists were sent out to each Zone for the Fire Chief’s and
         Operation’s Chief’s to review and make any modifications or
         additions.
   e. On-going meetings with Phase 2 and Phase 3 agencies-design and
      configuration meetings with the vendor and the project manager.
   f. Continued presentations to interested Law Enforcement agencies

C. Annex B Communications Plan
   a. Rodman, MVU and BC Schloss, SMC will represent the SDCFCA
      Communications group on the working committee to update the Annex B
      Communications Plan

D. TICP-Rewrite/Update
   a. BC Schloss of San Marcos and BC Rodman of Cal Fire will represent the
      Communications Section on the TICP working group to update the TICP
      in the next few months. The goal is to incorporate VHF in the TICP as a
      backup to 800.

E. Work with Operations to identify and establish Mutual Threat Zone (MTZ)
   Communications plans in the County.
   a. Project is progressing county wide and has support from RCS
   b. Work has started on a plan to include a system of county command and
      tactical VHF frequencies for interoperability and initial attack use
   c. A needs assessment and inventory of current resources is underway
   d. MTZ areas need to be identified by each Zone: North Zone MTZ areas are
      identified
   e. A MTZ map layer is being worked on and will be added to as the project
      progresses
   f. “Fire CC” will be utilized for coordination of incidents between bordering
      agencies
3. Took a pro-active role in securing H1N1 state-issued vaccine and in ensuring that dispatch instructions regarding influenza-like-illness (ILI) and subsequent use of PPE was implemented. The EMS Section has been on the forefront for advocating for crew safety.

Current Challenges:
1. Awaiting County EMS support for a HIPAA privacy contact list for both hospitals and agencies. Currently EMS agency reps encounter resistance in obtaining demographic or patient outcome from hospitals. The EMS Section has proposed providing a privacy contact from each agency to hospitals to promote reassurance of confidentiality.

Requests of the Chiefs (direction, advice, etc.):
1. Assist the EMS Section in supporting the annual CFED West Conference, scheduled for May 12-14, 2010 at the Palm Springs Convention Center. Tracks will be available for EMS/Emergency Medicine, Fire Service, Law Enforcement, Disaster MGMT/Prep, Public Health, Homeland Security.
2. Enhance the SDCFCA’s website so the EMS Section can easily post EMS activities, including continuing education classes.
3. Thanks to Chief Ghio on behalf of the San Diego Fire Chiefs Association for his letter of support to hospitals and prehospital agencies. This letter has helped us move forward in getting a computer with printing support in local emergency departments.

Equipment Committee- Gary Croucher
Annual Goals:
• Assist San Diego County Fire agencies in purchasing high quality, safe equipment and garments through group purchasing, resulting in, improved pricing and regional specifications.

Progress and Significant Events this Quarter (attach reports or applicable documents as needed):
• Turnout Clothing Sub-Committee – Jim Gelrud (Vista Fire) completed outreach to Cities, Districts and Contract agencies that are not participating within the group. Both Jim Gelrud and Vince Maniscalco (Carlsbad Fire) attended Personnel Protective Equipment Training sponsored by Sperian Fire.
• Hose Sub-Committee – Terry Powers (SD City Fire) with the assistance of the County of San Diego purchasing (Billie English) are finalizing the Hose Contract. Two vendors are protesting different portions of the bid, where they did not meet the specifications.

Current Challenges:
• Obtain final year extension on SD City Turnout Clothing bid (no price increase).
• Educate agencies on ability to purchase through GSA (Turnouts).
• Update specifications for Homeland Security grants (NFPA 1994 Class 3 ensemble).
Requests of the Chiefs (direction, advice, etc.):
Allow Personnel the time to attend Classes and be more proactive in section meetings.

Adopt and utilize the North Zone Mutual Aid Fire Investigation Policy on an Agency basis as a method of section action along with the exercise and maintenance of the knowledge, skills, and abilities for Fire Investigators in the county and/or their respective zones. Information gained for these investigations can be shared with the Fire Marshal and Fire Prevention Officer Sections for the evaluation, revision, and development of new and existing fire codes.

Fire Marshals- Cliff Hunter
See Attached
SAN DIEGO COUNTY FIRE CHIEFS' ASSOCIATION
SECTION QUARTERLY REPORT

Section: Fire Marshals  Chair: Clifford Hunter

Quarterly Reporting Period: October to December 31, 2009

Current Membership Count: 15

Attendance at each meeting held this Quarter: (Date/Count) 8-15

Annual Goals for 2010:
Residential Fire Sprinkler Education Program
Update Fire Sprinkler Guidelines which are greater than 13D & 13R
Define dead end roadways
Support Fire Prevention Officers Association
General Plan, Private Roads

Progress and Significant Events this Quarter (attach reports or applicable documents as needed):

2009 Consolidated Fire Code adopted

Current Challenges:
Adoption of the 2010 California Fire Code and or California Residential Code April 2010
Consolidated Fire Code Update after 2010 Fire Code Adoption
Citation Program County Wide

Requests of the Chiefs (direction, advice, etc.):
Citation Program County Wide - Status

Responses from the Chiefs (Liaison Chief to return to Section):

Report Submitted by: Clifford Hunter  Date: 12/29/2009
Rescuing San Diego County Children from Predators
A Request for Additional Support for the San Diego Internet Crimes Against Children Task Force

Background: Child Sexual Abuse, Child Sexual Abuse Images and San Diego
Today, computers are ubiquitous in our society. With the benefits that they provide, though, have also come complex challenges to law enforcement. Criminals are exploiting modern technology to easily prey on innocent victims. Internet crimes are often thought of as victimless. Nothing could be farther from the truth. Computers and the Internet have made the child sexual predator’s job much easier. For the first time in history, pedophiles can easily find one another through cyberspace, encourage each other to commit crimes, teach one another how to do so, and share strategies on how to effectively evade law enforcement and justice.

Child pornography has become the currency to achieve status, recognition, and admiration among online pedophile communities. Child abuse image production, manufacture and distribution have exploded with the easily availability of camera phones, digital still and video cameras, webcams and broadband Internet access. It is not unusual for law enforcement pursuing predators to find collections of thousands of images of young children being sexually abused. Once traded or posted on the Internet, these images can never be completely eradicated. Victims suffer this knowledge their entire lives.

The United States is the #1 producer and consumer of child pornography in the world.¹ Up from a few hundred pictures pre-Internet, law enforcement has now identified 6.5 million new child abuse images produced since 2003.² Over 624,000 child pornography users have been pinpointed nationwide.³ Dozens of traders have been identified in north San Diego county in the last 30 days alone.

Studies show there is nearly a 1-to-1 ratio between viewing child pornography and committing sex crimes against children.⁴ On average, each child pornography possessor has 14-31 victims before being captured.⁵ Children are the easiest prey, and the most lucrative. Only 5-8% ever report their abuse⁶, and they can be victimized over and over. Predators often prey on young family members or children who trust them implicitly.⁷ Police regularly arrest teachers, coaches, religious leaders, police officers, pediatrists, and other pillars of the community for production, manufacture and distribution of child pornography.

With the shrinking of state and local funding, police forces in California are losing vital resources in the fight against online child predators. Less than 1% of known cases are investigated.⁸ Police are embarrassed that they cannot do more.

Partners: San Diego ICAC and the Innocent Justice Foundation
The San Diego Internet Crimes Against Children (ICAC) task force is a federally-funded task force grant awarded to San Diego Police Department that unites local, state, and federal law enforcement agencies in the fight against child predators in one of the most successful multi-jurisdictional and collaborative arrangements in the history of law enforcement. Yet, the ICAC task force program receives little federal funding – only $30 million is slated for 2010, and only $25 million of that will be split between 61 teams. As a result, on average each ICAC will receive only about $410,000 in 2010 to cover salaries, hardware and software, training, vehicles, travel, and other expenses.

San Diego ICAC, like all other ICAC’s, relies heavily upon local law enforcement to donate officers at no cost to the team. Currently San Diego ICAC funds partial salaries for one Sheriff’s deputy, one officer from Chula Vista PD, one investigator from the DA’s office, and two officers from SDPD. However, with local budget cuts, SD ICAC’s ability to recruit additional local full-time law enforcement agents to the force and subsequently rescue local children has been severely curtailed.

The Innocent Justice Foundation is a 501(c)(3) charitable organization founded in 2007 and based in Encinitas that devotes itself entirely to making the public aware of the unique technological solution available to stopping child sexual abuse and the deplorable funding situation of the ICAC task forces. Its mission is to provide assistance to any law enforcement agency locally in San Diego County or nationally that needs help to conduct more child pornography investigations, rescue more local children, and take child molesters off our streets.
Proposal: One full-time law enforcement agent for North County for 2 years

On behalf of the San Diego Internet Crimes Against Children task force, we are requesting direct funding for one full-time investigator for two years who is responsible for taking on additional cases in North County.

Having a new officer will allow for processing of many more child sexual abuse cases and for a faster turnaround time in rescuing children from predators. We estimate the officer will investigate dozens of cases annually.

Benefits

From January to November 2009, San Diego ICAC investigated 336 cases (273 of them cybertips), conducting 118 search warrants and 152 forensic exams, 202 technical assists, leading to 38 arrests. Notable arrests since 2006 have included Wayne Bleye, a respiratory therapist at Children’s Hospital who was raping 2-3 children a week over 10 years, Christopher Irvin, a nurse at Children’s Hospital, and Aaron Zendejas, a babysitter who sold a three-year-old child in his care to Jarrad Yaffe to molest while he videotaped the abuse.

Evaluation

SD ICAC will share caseloads, search warrants, arrests (including on-site arrests) due to the new investigators. Qualitatively, the team will share stories of San Diego County children rescued from sexual predators as a result of the investment.

Cost for one investigator for two years: $293,890 (please see attached spreadsheet)

Contact Information:

Sgt. Chuck Arnold, Commander, San Diego ICAC task force
Tel: (858) 715-7120
carnold@sdicac.org

Heather Steele, President & CEO, The Innocent Justice Foundation
Tel: 760.585.8873
heather@innocentjustice.org

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3 Testimony of Special Agent Flint Waters, Lead Agent for the Wyoming Internet Crimes Against Children Task Force, Wyoming Division of Criminal Investigation, Office of the Attorney General, for the United States House of Representatives, Committee on the Judiciary, “Sex Crimes and the Internet” October 17, 2007.

4 A 2000 study conducted by the Sex Offender Treatment Program in Butner Federal Prison, North Carolina, discovered that the majority of those convicted on child pornography offenses had actually molested large numbers of children. In fact,

• 80% of child abuse image possessors admitted to molesting children.
• On average, pornography offenders had an average 30.5 unreported victims each.
• Those jailed for contact offenses “only” admitted to an average of 9.5 victims each.

In 2006, an update to the study showed

• 85% of child abuse image possessors admitted to molesting children.


7 96% of child sexual abuse involves family members or trusted adults according to Department of Justice “Juvenile Offenders and Victims: 1999 National Report” http://www.ncjrs.gov/html/ojjdp/nationalreport99/

## San Diego ICAC-Innocent Justice Proposal

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*May be covered by investigator's agency*
Limited funds hinder child porn fight
By Wendy Koch, USA TODAY

More than 624,000 computers in the USA have traded child pornography, much of it showing the sexual abuse of very young children, in the past 2½ years, a leading police authority planned to tell Congress at a hearing Wednesday.

Yet federal authorities with limited resources pursue fewer than 1% of the leads, according to a USA TODAY analysis of government data.

Flint Waters, chief of the Wyoming Internet Crimes Against Children task force, has been tracking child porn to specific computers, by serial number, since October 2005. He says that last year, he identified nearly half the computers, 267,120, on just one online network.

U.S. attorneys prosecuted 1,705 cases last year and won 1,409 convictions, according to court records obtained by Transactional Records Access Clearinghouse at Syracuse University. The Justice Department says the numbers are higher — 2,118 prosecutions and 1,715 convictions — but it includes other online crimes against children. The cases result from all kinds of tips, not just those from Waters.

As child pornography becomes increasingly pervasive, spreading from the Internet to cellphones and iPods, police have new tools, such as the software Waters developed, to identify traffickers. A Senate Judiciary Committee hearing today will probe whether law enforcement, given those tools, is doing enough.

TECHNOLOGY: Software tracks child porn traffickers online

The Justice Department, particularly under former attorney general Alberto Gonzales, has called enforcement a top priority. Prosecutions more than doubled in the past five years, the department says, and the number of federal-state Internet Crimes Against Children task forces increased from 46 to 59 last year. In 2006, the department launched a program, Project Safe Childhood, to coordinate federal efforts.

"We're trying to use every available resource," says Drew Oosterbaan, chief of the department's Child Exploitation and Obscenity Section. He says there is "unparalleled" federal-state cooperation. "We're supremely more effective than we were."

A boom in funding, though, hasn't followed. "Everyone says great things, but ... it hasn't happened," says Arnold Bell, chief of the FBI's Innocent Images Unit, a program to fight child pornography. He says his program's funds have barely budged. It got $33.1 million in 2006, $34.8 million in 2007.

The number of child porn cases hasn't changed much. Innocent Images opened 2,440 cases last year, compared with 2,430 in 2003 and 2,370 in '02.

"This problem is growing by leaps and bounds," says Sen. Joseph Biden, D-Del. He says the Justice Department hasn't committed enough resources to fight it and that department leadership on the issue is "non-existent." He is sponsoring a bill, passed by the House of Representatives in November, to spend $1.05 billion over eight years on fighting child porn. That would more than triple funding for the task forces, he says.

"You could easily apply another 1,000 agents" to fight online child exploitation, says Shawn Bray of the Cyber Crimes Center at U.S. Immigration and Customs Enforcement, which investigates child sex tourism, trafficking and
porn.

"We're not even scratching the surface," says Waters, who has helped train 1,800 investigators to use his software. "We have to tell folks we're hurting."

Find this article at:
The Toronto police investigators of the child-exploitation section had seen many horrors in their first two years of tracking Internet child pornography. But even they were shaken into a state of incomprehension by the images sent to them in late 2003 by a British police officer who had copied the pictures from an underground Internet newsgroup. Paul Gillespie, who heads the department within the Toronto police service's sex crimes unit, called the images--which depicted a girl roughly 6 years old being degraded and tortured--"the worst things we've ever seen."

On Dec. 1, Gillespie told his staff of 11 to drop what they were doing and help find the girl. One of the officers on duty that day was Bill McGarry, then a 13-year veteran of the police force. "You just look at the pictures and see her eyes staring out at you just pleading, Come find me," McGarry says. He still recalls the sense of urgency everyone felt. "It was quite evident that if this child wasn't dead already, this guy was going to kill this kid."

The Toronto squad worked frantically for a day and a half, conferring frequently with colleagues in the U.S., at Interpol and across Europe. All they had was 450 images of the girl, but some contained subtle clues. An orange wristband worn by the girl led investigators to conclude that she had visited an amusement park in one of three southern U.S. states. A partially obscured number on the Girl Scout uniform she wore in one picture was potentially useful, as was a picture of her in a blue-green tartan dress, which officers guessed might be from a private school.

Triangulating the clues pointed to two likely schools in Raleigh, North Carolina. The final clue was an insignia on one of the girl's T-shirts. The symbol had been digitally smudged out--but not entirely. By magnifying a sliver of the design that was still visible, Toronto police were able to narrow their search to one of the two Raleigh schools where students wear the tartan dress. It was the breakthrough investigators needed. On Dec. 2, FBI agents in the Raleigh area visited the school with the girl's picture in hand. School officials identified her as one of their students--although on that day, as on so many other days, she was home sick. When FBI agents visited her home, in an affluent neighborhood of the city, they found the girl and the man who would later be identified as her tormenter: her father (name omitted), a computer programmer. The Toronto unit's input proved decisive. The Canadians were "just fantastic," says Doris Gardner, who heads the FBI cybercrime squad in North Carolina. "I have the utmost respect for them."
The investigators of Toronto's child-exploitation section have been gaining the admiration of their global peers by cracking high-profile and difficult cases using increasingly inventive and aggressive methods. It is work akin to finding a needle in a cyberhaystack. Toronto police estimate there are perhaps 100,000 children depicted in as many as 1 million pictures that circulate via the Internet. The images range from little girls lifting up their dresses to movies of unspeakable horror, such as a newborn being raped by two men. The images can, and do, come from anywhere across the globe. The work of the four-year-old Toronto police unit has led to 300 arrests so far, and only half have been made on its home turf, in the Toronto area. The unit's investigations have led to several well-publicized arrests in such places as Britain and Spain and across Canada and the U.S.

The phenomenon has magnified the need to ratchet up international police collaboration—something Gillespie maintains is not happening fast enough. "We suck! It's embarrassing," Gillespie says of global efforts to stop the abuses. For every child that police around the world have saved in the past four years, Gillespie estimates there are 100 to 200 more still at the mercy of their abusers, who often turn out to be the kids' fathers or other male relatives.

The situation seems to be getting worse. Toronto police say that four years ago the average age of sexually abused children in the online images they received was about 11. Now, they say, the average victim is under 6. Many are babies, some even with the umbilical cord still attached. There has also been a rise in so-called hurt-core pornography, in which children are subjected to physical or sexual abuse and shown to be in obvious distress or pain. Gillespie is surprised there isn't a greater sense of outrage. "If we had horrific pictures of an animal on the Internet being beaten, people would be up in arms," he says. "I'm not quite sure why tens of thousands of children around the world are being tortured and it doesn't seem to be registering."

Gillespie got into the field almost by accident. Toronto's child-exploitation section was set up in January 2001, initially to investigate 241 suspects in the Toronto area implicated in a U.S. child-porn sting operation. Gillespie agreed to head the initiative partly because its relatively flexible hours allowed him to spend time with an ailing relative. His department has since grown from five to 17 officers who are now trying to cope with an information overload. Some of the officers specialize in undercover work, like entering chat rooms pretending to be seeking child pornography.

But an increasingly important tactic, as the North Carolina case shows, is to search for clues within existing images. This past winter, investigators working on a horrendous set of photos homed in on a computer keyboard where the character n—unique to Spanish—was visible. In the same series of pictures, they noticed a piece of paper in a baby's hand. Close inspection revealed it was a train ticket that appeared to be European. Passing those and other clues to Interpol led to results. On May 25, Spanish police broke up a sadistic child-porn ring south of Madrid led by a man nicknamed Nanysex, who had been using his position as a baby sitter to gain access to small children.
Another case was broken when Toronto investigators noticed a French word at the bottom of a poster behind a scene of a child being abused. They also noticed what they surmised might be the type of railing common in many of Montreal's distinctive walk-ups. They passed that information to the Surete du Quebec and the National Child Exploitation Coordination Centre (NCECC), a national clearinghouse of child-abuse reports that opened in Ottawa last year. That information helped lead police in Montreal on June 28 to arrest a 32-year-old resident, who was charged with producing, possessing and distributing child pornography, as well as incest, sexual touching and sexual assault.

The Toronto unit's most prominent case involved its efforts to save a girl who, it turned out, had already been rescued. The blond girl had appeared in so many photos over the previous few years that investigators like McGarry felt they had watched the poor girl grow up. In 2003, he tried to crack the case from several angles. McGarry spent days speaking to experts about objects visible in the background of the images. He visited a Harley-Davidson dealer to inquire about a motorcycle. He initiated a dialogue with TV home-improvement guru Bob Vila to discuss a door with a louvered window that appeared in one scene. And he joined an Internet chat group dedicated to flowers to speak to experts on impatiens because a variety of the flower appeared in a picture that looked as if it might be of the girl's home.

When the case stalled, McGarry tried an even more adventurous tack. He digitally removed the girl's image from several photos, which made it possible to release them to the public. Toronto police circulated them on their website and to several TV stations asking if anyone recognized the locations. Within two minutes of its broadcast, one of the pictures was identified as having been taken in a hotel room near Walt Disney World in Florida. McGarry later, and controversially, released a picture of another girl in the series who appeared to be a friend but not a victim of abuse herself.

Ultimately, the investigation was solved after different sets of photos of the abused girl arrived this spring at the archives of the National Center for Missing and Exploited Children (NCMEC), the main U.S. clearinghouse for reports of Internet-related sex crimes. Comparing older FBI images of the girl with newer ones collected by Florida police led U.S. authorities to conclude that the girl Toronto investigators were searching for was already safe in a foster home in Pittsburgh, Pennsylvania. They also determined that her abuser, Matthew Mancuso, had been arrested two years earlier and was serving 15 years in jail for the pictures he had taken of the girl, who turned out to be his adopted daughter. The episode reinforced the sense among child-porn investigators that police around the world still aren't cooperating fully and quickly enough. "Nobody's networks talk to anybody else's networks," says Michelle Collins, director of the NCMEC's exploited-child unit.

In his drive to improve communication, Gillespie in February 2003 e-mailed a cry for help to Microsoft chairman Bill Gates, whom he had never met. Then he forgot about it. Three weeks later, Microsoft Canada's Paula Knight telephoned him, offering her company's assistance. When Microsoft executives led by Knight met Gillespie and heard what his department was doing, they
instantly agreed to help. "That kind of information you just can't walk away from," Knight says. Microsoft has since spent C$2.5 million developing a tool called the Child Exploitation Tracking System, or CETS, which went fully operational in April. The system allows investigators anywhere in the world to store and share information and is equipped with software that can find connections and patterns among reams of raw information. It can also root out pertinent data on the Internet by performing operations like searching chat rooms and newsgroups frequented by pedophiles.

Beginning Sept. 1, CETS will be extended to include all Canadian police officers working in the field. Once everyone is on board, says the NCECC's Garry Belair, Canada will be the first country where all police forces use the same information system to study Internet child-porn cases. The next crucial step is to link the rest of the world to CETS, a goal Microsoft has been promoting. Knight says Microsoft Canada has promised a further C$2.5 million to encourage that to happen. "Paul Gillespie is an amazing individual," Knight says. "He's been inspiring to us as a company and is absolutely the driving force behind this issue."

Even as the technology improves, it's a challenge to keep investigators engaged in a job that Gillespie calls "soul destroying." How do he and his team cope, especially given that most of them have kids of their own? One answer sits in a frame behind Gillespie's desk: a handwritten note from a relative of the rescued North Carolina girl. "The next time you get disgusted with your job, or disheartened with what you see, or wonder if anything you do makes a difference, know that it does," the note reads. "Your intervention rescued our children from his horrors."

That case also helped unravel a series of other disturbing crimes and brought the Toronto investigation full circle back to Canada. The arrest of (name omitted) led, through a search of his computer files, to the rescue of three girls in Dallas, all under the age of 10, who were being prostituted by their mother. Tips from that investigation led to the arrest of a major pedophile in southern England. And a search of that British man's computer generated some 200 leads around the world, including two new suspects in Toronto. --With reporting by Laura Blue/New York, Linda Gyulai/Montreal and Jane Walker/Madrid

[QUOTE:]"Tens of thousands of children around the world are being tortured and it doesn't seem to be registering." --PAUL GILLESPIE, Toronto sex crimes unit