**PUBLIC SAFETY COMMITTEE AGENDA**

Friday, October 16, 2009
1 to 3 p.m.
SANDAG Board Room
401 B Street, 7th Floor
San Diego

**AGENDA HIGHLIGHTS**

- **OVERVIEW OF THE SAN DIEGO GAS & ELECTRIC’S FIRE SAFETY PROGRAM**
- **REGIONAL POLICIES REGARDING YOUTH CURFEW ORDINANCES**
- **COPLINK UPGRADE OVERVIEW AND DEMONSTRATION**

**PLEASE TURN OFF CELL PHONES DURING THE MEETING**

**YOU CAN LISTEN TO THE PUBLIC SAFETY COMMITTEE MEETING BY VISITING OUR WEB SITE AT WWW.SANDAG.ORG**
Welcome to SANDAG. Members of the public may speak to the Public Safety Committee on any item at the time the Committee is considering the item. Please complete a Speaker’s Slip, which is located in the rear of the room, and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications/Member Comments. Speakers are limited to three minutes. The Public Safety Committee may take action on any item appearing on the agenda.

This agenda and related staff reports can be accessed at www.sandag.org under meetings on SANDAG’s Web site. Public comments regarding the agenda can be forwarded to SANDAG via the e-mail comment form also available on the Web site. E-mail comments should be received no later than noon, two working days prior to the Public Safety Committee meeting.

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SANDAG offices are accessible by public transit. Phone 511 or see 511sd.com for route information.
ITEM #

1. ROLL CALL

+2. APPROVAL OF THE SEPTEMBER 18, 2009, MEETING MINUTES  
APPROVE

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Members of the public will have the opportunity to address the Public Safety Committee (PSC) on any issue within the jurisdiction of the Committee that is not on this agenda. Speakers are limited to three minutes each and shall reserve time by completing a “Request to Speak” form and giving it to the Clerk prior to speaking. Committee members also may provide information and announcements under this agenda item.

REPORT ITEMS (#4 through #10)

4. REPORT FROM CHIEFS'/SHERIFF'S MANAGEMENT COMMITTEE  
INFORMATION

(Chief Alan Lanning, Chiefs'/Sheriff’s Management Committee)  
(Chief Kirk Sanfilippo)

Chief Alan Lanning Sanfilippo will present on the October 7, 2009, meeting of the Chiefs’/Sheriff’s Management Committee.

+5. AMEND THE FY 2010 PROGRAM BUDGET AND OVERALL WORK PROGRAM TO ACCEPT ADDITIONAL FUNDING FOR A NEW PHASE OF A PREVIOUS ARJIS PROJECT  
APPROVE

(Katherine Mugg)

The State, Regional, and Federal Enterprise Retrieval System (SRFERS) project is a grant-funded interstate sharing initiative with the primary objective of enhancing officer and public safety through cross-jurisdictional and interstate sharing of photographs and other critical information. This very successful project has assisted in a variety of investigations related to homicide, inmate escapes, and missing persons. ARJIS recently received American Recovery and Reinvestment Act (ARRA) funding for Phase III of this project from the U.S. Department of Justice. As part of this effort, additional data sharing efforts will be implemented that include additional partners in California and Nevada as well as new sources of information. The PSC is asked to amend the FY 2010 Program Budget and Overall Work Program to add a new work element and accept $476,821 in funding to complete these objectives.
<table>
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<th>ITEM #</th>
<th>RECOMMENDATION</th>
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<td>6.</td>
<td>AMEND THE FY 2010 PROGRAM BUDGET AND OVERALL WORK PROGRAM TO ADD A NEW ARJIS PROJECT (Katherine Mugg)</td>
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Among other purposes, the ARRA provides funding to public safety agencies to promote economic recovery and increase the financial efficiency and effectiveness of law enforcement activities. ARJIS recently received funding from the U.S. Department of Justice through the ARRA to develop a Geo-Query application that will provide a geographical and time stamp to law enforcement queries (pertaining to vehicles' license plates) from computers used by officers in the field (i.e., handheld devices or laptops). This information will then be compiled in a regional database for analysis, enabling law enforcement to more readily identify suspicious vehicles detected around multiple Homeland Security sensitive areas. The PSC is asked to amend the FY 2010 Program Budget and Overall Work Program to add a new work element and accept $282,096 in funding to complete these objectives.

7. NOTIFICATION OF TRAFFIC LANE CLOSURES TO FIRST RESPONDERS (Bill Valle, Chief Deputy Director of Maintenance and Operations, Caltrans District 11) | DISCUSSION |

On a daily basis, information is shared with first responders regarding possible traffic lane closures. Mr. Bill Valle will provide an overview of this process and solicit input regarding how current procedures could possibly be improved in the interest of public safety.

8. OVERVIEW OF THE SAN DIEGO GAS & ELECTRIC'S FIRE SAFETY PROGRAM (J.C. Thomas, Sempra Energy) | INFORMATION |

San Diego Gas & Electric’s (SDG&E's) Community Fire Safety program is designed to increase reliability and safety while reducing the likelihood of power lines being involved in wildfires during extreme weather conditions. Key elements of the program include strengthening power lines by replacing many wood poles with steel poles; expanding inspections of power lines and poles; during dry and windy weather, disabling automatic switches that would normally restore power after an outage; enhancing tree trimming and brush maintenance; and staging work crews for quicker response. An overview of this plan will be provided.
+9. REGIONAL POLICIES REGARDING YOUTH CURFEW ORDINANCES
   (Cynthia Burke)

   The use of youth curfew ordinances has expanded across the country in recent years, due in large part to growing public concern regarding juvenile crime and violence. However, as noted in a 2001 San Diego County Grand Jury report, inconsistencies remain in terms of what curfew hours are specified and how policies are enforced across the region. During the May 15, 2009, PSC meeting, Councilmember Marti Emerald (City of San Diego) suggested that uniformity for curfew ordinances for minors may be a tool for ensuring the safety of youth across the region. At the direction of the PSC, staff have surveyed local jurisdictions regarding what ordinances are currently in place and prepared a summary for information.

10. COPLINK UPGRADE OVERVIEW AND DEMONSTRATION
    (Barbara Montgomery)

    COPLINK is a powerful tool for law enforcement officers and investigators that compiles and presents law enforcement data from different sources that is essential for identifying suspects and solving crime. ARJIS is launching a new version of COPLINK in the near future that will match booking photos and arrest reports and also access information from Department of Homeland Security (DHS)/Immigration and Customs Enforcement (ICE). Staff will provide a demonstration of the new system and an overview of the training program that will be offered to users across the region.

11. UPCOMING MEETINGS

    The next meeting of the PSC is scheduled for Friday, November 13, 2009, at 1:00 p.m.

12. ADJOURNMENT
PUBLIC SAFETY COMMITTEE DISCUSSION AND ACTIONS
Meeting of September 18, 2009

1. ROLL CALL

Chair Mark Lewis (East County) called the Public Safety Committee (PSC) meeting to order at 1:00 p.m. Roll call was taken and a quorum was present. See last page for attendance.

2. APPROVAL OF MEETING MINUTES

Upon a motion by Councilmember Marti Emerald (City of San Diego) and a second by Fire Chief Augie Ghio (Regional Fire/Emergency Medical Services), the revised agenda and the minutes of July 17, 2009, were unanimously approved.

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

A Request to Speak card was given to comment on Item #7.

REPORTS

4. REPORT FROM CHIEFS'/SHERIFF’S MANAGEMENT COMMITTEE (INFORMATION)

Chief Alan Lanning (County Chiefs'/Sheriff’s Association) gave an update on the Chiefs'/Sheriff’s Management Committee meeting held on September 2, 2009. The next scheduled meeting of the Chiefs'/Sheriff’s Management Committee is Wednesday, October 7, 2009.

5. AMEND THE FY 2010 PROGRAM BUDGET AND OVERALL WORK PROGRAM TO ACCEPT ADDITIONAL FUNDING FOR AN EXISTING ARJIS PROJECT (APPROVE)

Ms. Pam Scanlon (Executive Director, ARJIS) introduced Mr. Dale Stockton (ARJIS) who gave a presentation on the License Plate Reader Project in the San Diego region.

Upon a motion by Vice-Chairwoman Pam Slater-Price (County of San Diego) and a second by Councilmember Emerald, the PSC unanimously approved amending the FY 2010 Program Budget and Overall Work Program to accept this $114,000 in additional funding in the Work Element 34008 to complete these objectives.
6. UPDATING THE SANDAG OVERALL PUBLIC PARTICIPATION PLAN (DISCUSSION)

Dr. Cynthia Burke (Director, Criminal Justice Research Division) gave an update on the agency-wide Public Participation Plan. SANDAG is updating the plan and is requesting input from members on how each agency would like to provide communication on regional initiatives. Please e-mail Dr. Burke and she will forward the information on to the SANDAG Communication Staff. A survey on the SANDAG Web site is also available.

7. REGIONAL EFFORTS TO ADDRESS GRAFFITI (DISCUSSION/POSSIBLE ACTION)

Under public comments, Mr. Brian Trotier, President, Southeastern Economic Development Corporation, noted his concerns regarding graffiti in San Diego County.

Upon a motion by Vice-Chairwoman Slater-Price and a second by Councilmember Emerald, the PSC unanimously requested that the Board of Directors direct staff to report back on regional efforts to address graffiti, including cost estimates and feasibility of regional implementation.

8. PUBLIC SAFETY BUDGETS IN THE SAN DIEGO REGION (INFORMATION)

Dr. Burke gave an overview and description of the results of the annual Criminal Justice Research Division bulletin “Public Safety Budgets in the San Diego Region: Expenditures and Staffing for Fiscal Year 2009.”

9. PLAN TO END CHRONIC HOMELESSNESS (INFORMATION)

Mr. Doug Sawyer (President/CEO, United Way San Diego County) provided an overview of the 10-Year Plan to End Chronic Homelessness that was developed by United Way of San Diego County and over 100 local experts.

10. OVERVIEW OF THE REGIONAL COOPERATIVE CARE PARTNERSHIP (INFORMATION)

Captain Jim Marugg, RCCP Coordinator, gave a PowerPoint presentation on the Regional Cooperative Care Program. This program provides consolidated, consistent, and cost-effective Emergency Medical Services Quality Assurance/Quality Improvement support including standardized training to partner agencies.

11. UPCOMING MEETINGS

The next meeting of the PSC is scheduled for Friday, October 16, 2009, at 1:00 p.m.

12. ADJOURNMENT

The meeting was adjourned at 2:40 p.m.
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**ADVISORY MEMBERS**

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AMEND THE FY 2010 PROGRAM BUDGET AND OVERALL WORK PROGRAM TO ACCEPT ADDITIONAL FUNDING FOR A NEW PHASE OF A PREVIOUS ARJIS PROJECT

Introduction

The State, Regional, and Federal Enterprise Retrieval System (SRFERS) project is a grant-funded interstate sharing initiative with the primary objective of enhancing officer and public safety through cross-jurisdictional and interstate sharing of photographs and other critical information. This very successful project has assisted in a variety of investigations related to homicide, inmate escapes, and missing persons. ARJIS recently received American Recovery and Reinvestment Act (ARRA) funding for Phase III of this project from the U.S. Department of Justice. As part of this effort, additional data sharing efforts will be implemented that include additional partners in California and Nevada as well as new sources of information.

Discussion

With the economic crisis our nation is facing today, it is critical that public safety agencies are able to collaborate on efforts and share resources to effectively keep the American public safe. As a regional public safety agency, ARJIS continually seeks to accomplish this by leveraging technologies from local, state, and federal public safety agencies. The SRFERS initiative has successfully demonstrated the effectiveness of this concept by providing law enforcement officers with innovative tools for tracking criminals as they move between regions and states. By creating a toolkit that includes national standards and technical specifications for cross-jurisdictional information sharing, SRFERS has developed re-usable tools for law enforcement officers in the San Diego region and across the nation, thus enhancing officer and public safety.

Since 2004, ARJIS has received several grants from the U.S. Department of Homeland Security (DHS) and the Department of Justice (DOJ) for the SRFERS project. In September 2009, ARJIS was awarded $476,821 in ARRA funds from the DOJ to continue efforts on this initiative. A key purpose of the ARRA is to increase the economic efficiency and effectiveness of law enforcement activities in the areas of officer safety, public safety, decision making, and information sharing. SRFERS Phase III will continue to focus on enhancing these areas by adding new data sources to the toolkit and expanding it to additional states and regions across the United States.

Recommendation

The Public Safety Committee is asked to amend the FY 2010 Program Budget and Overall Work Program to add a new work element and accept $476,821 in funding to complete these objectives.
Phase I
The goal of SRFERS Phase I was to demonstrate effective public safety information sharing by implementing interstate connectivity between multi-jurisdictional public safety agencies beginning with the Pacific region of the United States. As such, an application was developed that allows simultaneous searches of regional information from Arizona and California to be utilized in the positive identification of subjects with other key features including the ability to query vehicle information captured on the Mexican and Canadian borders via license plate readers (LPRs). To support the use of this application, a tool kit was also developed which provides a national standardized model to other regions/states for information sharing of data and functionality. Specifically, the tool kit serves as a blueprint that outlines lessons learned and best practices for agencies and administrators when enhancing, building, or linking information or intelligence systems.

Phase II
In 2006, DHS and DOJ partnered to fund SRFERS Phase II. Two key objectives of SRFERS Phase II were to expand it to additional western states and regions and to add new data sources to the SRFERS toolkit. As part of the first objective for Phase II, components of the toolkit were implemented in California, New Mexico, Oregon, Idaho, Wyoming, and Montana and interstate information sharing agreements were initiated. As a result, the aforementioned states are now able to share various types of photos (e.g., driver’s license, booking) electronically, across state lines. To accomplish the second objective, ARJIS became the first regional member of Nlets, a 501(c)(3) not-for-profit organization owned and governed by the states that links every local, state, and federal law enforcement agency through a network that includes over one million individual users, representing around 30,000 different agencies, running approximately 88 million transactions monthly. As such, Nlets was seen as an excellent place to begin to link disparate regional systems. In addition, the SRFERS toolkit was enhanced and a secure Web site (www.srfers.org) was developed for law enforcement practitioners to access a variety of re-usable documentation and resources, including model Memoranda of Understanding (MOUs), privacy/policy research documents, state and regional implementation plans, and technical specifications, as well as an interactive map of the United States with links to state pages describing their active information sharing projects.

Phase III
In September 2009, ARJIS received $476,821 in ARRA funding from NIJ for Phase III. This funding will be utilized to continue enhancing, building, and linking systems to provide law enforcement officers with the critical tools they need when investigating cases and leads across regions and states. Specific objectives of this phase will include: 1) collaborating with the Las Vegas County Metropolitan Police Department to expand the sharing of booking photos in the southwest region of the United States; 2) in collaboration with Nlets, enhancing the existing Nlets LPR query which currently provides information from the LPRs at the borders, to include a federated query for access to regional LPR data sources; 3) applying the automated monitoring and deconfliction capabilities being developed as part of the ARJIS Officer Notification Project, allowing users to set both regional and national alerts, testing a national level alerting capability in the San Diego area; and 4) enhancing the SRFERS toolkit by developing additional content, capabilities, and resources to assist agencies seeking to initiate interstate and interregional information sharing.

KURT KRONINGER
Director of Technical Services
Attachment: 1. Program Work Element FY 2010 Budget – ARJIS State Regional and Federal Enterprise Retrieval System Phase III
Key Staff Contact: Pam Scanlon, (619) 699-6971, psc@sandag.org
WORK ELEMENT: 7351000 ARJIS STATE REGIONAL AND FEDERAL ENTERPRISE RETRIEVAL SYSTEM PHASE III

FY 2010 BUDGET: $476,821

AREA OF EMPHASIS: INTERNAL AND EXTERNAL COMMUNICATIONS

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**Funds Source**

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**Funds Application**

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Total Staff Hours: 447

**OBJECTIVE**

The objective of this work element is to develop and implement Phase III of the State Regional Federal Enterprise Retrieval System (SRFERS) grant. The goal of the SRFERS III project is to enhance, build, and link systems to provide law enforcement officers with the critical tools they need when investigating cases and leads across regions and states. Specific objectives include: 1) Collaborate with Las Vegas County Metropolitan Police Department to expand the sharing of booking photos in the Southwest region of the US; 2) Enhance the existing SRFERS license plate reader (LPR) query which currently provides information from the LPRs at the borders, to include a federated query for access to regional LPR data sources; 3) Apply
the automated monitoring and deconfliction capabilities being developed as part of the ARJIS ONASAS project to the Nlets archive database known as RAND, allowing users to set both regional and national alerts, testing a national level alerting capability in the San Diego area; and 4) Enhance the SRFERS toolkit by developing additional content, capabilities, and resources to assist agencies seeking to initiate interstate and interregional information sharing.

PREVIOUS ACCOMPLISHMENTS

Since 2004, ARJIS has received several grants from the Department of Homeland Security and the Department of Justice for the SRFERS project. The goal of SRFERS Phase I was to demonstrate public safety information sharing to include interstate connectivity and data sharing between multi-jurisdictional public safety agencies, beginning with the Pacific region of the United States. An application was developed that allows simultaneous searches of regional information in Arizona and California. Also included is the capability to query vehicle information captured on the Mexican and Canadian borders via LPRs. The outcome of SRFERS Phase I was the development of a tool kit which provides a national standardized model to new regions/states for information sharing of data and functionality not previously available across region/state lines.

During SRFERS Phase II new data sources were added to the SRFERS toolkit. The toolkit was expanded to additional Western states including: California, New Mexico, Oregon, Idaho, Wyoming, and Montana. Another goal of Phase II was to develop capabilities for data exchange from regionalized data stores – from one region to another across multiple jurisdictions. To accomplish this and at the direction of the SANDAG Public Safety Committee, ARJIS became the first regional member of Nlets (International Justice and Public Safety Network).

Project Manager: Katherine Mugg
Committee(s): Chiefs/Sheriff’s Management Committee; Public Safety Committee
Working Groups: ARJIS Business Working Group; ARJIS Technical Working Group; ARJIS Users Working Group

PRODUCTS, TASKS, AND SCHEDULES

<table>
<thead>
<tr>
<th>TASK NO.</th>
<th>PERCENT EFFORT</th>
<th>TASK / PRODUCT DESCRIPTION(S) / SCHEDULE</th>
</tr>
</thead>
</table>
| 1        | 25%            | **Task Description:** Build an interface to the repository of Las Vegas County Metro booking photos  
**Product:** New SRFERS functionality  
**Completion Date:** 04/30/2010 |
| 2        | 25%            | **Task Description:** Develop technical specifications for a federated LPR query.  
**Product:** Technical specification document  
**Completion Date:** 06/30/2010 |
| 3        | 25%            | **Task Description:** Develop technical specifications for enhancing ARJIS to enable national alerts  
**Product:** Technical specification document  
**Completion Date:** 06/30/2010 |
| 4        | 25%            | **Task Description:** Update the SRFERS toolkit with new information sharing resources  
**Product:** Enhanced web-site [WWW.SRFERS.ORG](http://WWW.SRFERS.ORG)  
**Completion Date:** 01/01/2010 |
FUTURE ACTIVITIES

Based on the technical specifications created in FY 10 for the LPR query and the ARJIS alert functionality, ARJIS will implement these new functionalities. ARJIS will also produce a final report for the U.S. Department of Justice.
AMEND THE FY 2010 PROGRAM BUDGET AND OVERALL WORK PROGRAM TO ADD A NEW ARJIS PROJECT

Introduction

Among other purposes, the American Recovery and Reinvestment Act (ARRA) provides funding to public safety agencies to promote economic recovery and increase the financial efficiency and effectiveness of law enforcement activities. ARJIS recently received funding from the U.S. Department of Justice through the ARRA to develop a Geo-Query application that will provide a geographical and time stamp to law enforcement queries (pertaining to vehicles’ license plates) from computers used by officers in the field (i.e., handheld devices or laptops). This information will then be compiled in a regional database for analysis, enabling law enforcement to more readily identify suspicious vehicles detected around multiple Homeland Security sensitive areas.

Recommendation

The Public Safety Committee is asked to amend the FY 2010 Program Budget and Overall Work Program to add a new work element and accept $282,096 in funding to complete these objectives.

Discussion

Since 2004, ARJIS users have accessed an application called Global Query that queries multiple criminal justice databases with just a single search. Handheld PDA devices are now being extensively used and locate ability is being added to the system's capability. In addition to the PDA queries, officers throughout the region routinely conduct queries through their vehicle mounted Computer Aided Dispatch (CAD) systems. There are hundreds of public safety laptops in San Diego County that are used in conjunction with GPS systems capable of providing geo coordinates that are not currently linked to the inquiries being made by that same computer. However, neither the PDA queries nor the mobile computer queries have the ability to document the time and place where the action occurred.

As part of this current project, ARJIS has proposed to develop the Geo-Query application that will leverage the existing location and time capabilities of the query devices and geo/time stamp any queries made from these devices. The queries will be transferred to a database capable of supporting inquiry and conducting analytics. These additional capabilities will allow immediate access to law enforcement information that has been previously unavailable and will provide a rich source of investigative data for criminal justice analysis. For instance, an investigator following up on a report of an at-risk missing person might determine that the subject was checked by law enforcement in another area of the county 24 hours prior to the filing of the missing person report.
This information could be invaluable in directing police resources or providing a significant investigative lead.

The result of Geo-Query will be an application that greatly enhances data gathering and analysis abilities by taking advantage of inquiries utilizing systems with GPS or locate capability. Geo-Query will provide an improved level of information gathering that is certain to enhance the capabilities of public safety and do so with no additional work load on the part of the field personnel. Specifically, ARJIS will: 1) define the requirements and determine the most effective manner of integrating an application to the overall inquiry process to provide for maximum compatibility among existing systems; 2) complete a privacy impact assessment; 3) develop an application that integrates geo/time stamping with the existing Global Query system; 4) define the requirements for analytical tools to effectively use the geo/time stamped queries; 5) research the feasibility of commercial off the shelf (COTS) analytical software to perform the required queries and/or desired analysis; 6) develop customer acceptance and implementation plans to include users from a variety of agencies across the region; and 7) ensure the implementation plan adheres to federal policies.

KURT KRONINGER
Director of Technical Services

Attachment: 1. Program Work Element FY 2010 Budget – ARJIS Geo-Query

Key Staff Contact: Pam Scanlon, (619) 699-6971, psc@sandag.org
WORK ELEMENT: 7350900 ARJIS GEO-QUERY
FY 2010 BUDGET: $282,096

AREA OF EMPHASIS: INTERNAL AND EXTERNAL COMMUNICATIONS

<table>
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<tr>
<th>Funds Source</th>
<th>Prior</th>
<th>FY 10</th>
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<td>$0</td>
<td>$0</td>
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<tr>
<td>State Other</td>
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<td>$0</td>
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<tr>
<td>Local Other</td>
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<td>$0</td>
<td>$0</td>
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<td><strong>TOTAL</strong></td>
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<td>$204,936</td>
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<th>Funds Application</th>
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<th>FY 10</th>
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<td>Other Direct Costs</td>
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<td>Temporary Employees</td>
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<td>$0</td>
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<td>Materials &amp; Equipment</td>
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<td>$0</td>
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<td>$0</td>
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<td>Pass through/In-kind Services</td>
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<td>$0</td>
<td>$0</td>
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<tr>
<td><strong>TOTAL</strong></td>
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<td>$204,936</td>
<td>$77,160</td>
<td>$282,096</td>
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Total Staff Hours: 1780

OBJECTIVE

The objective of this work element is to develop and implement Geo-Query; an application that will greatly enhance data gathering and analysis abilities by taking advantage of inquiries utilizing systems with GPS or locate capability. Geo-Query will provide an improved level of information gathering that is certain to enhance the capabilities of public safety and do so with no additional work load on the part of the field personnel. Specifically, ARJIS will: 1) Define requirements and determine the most effective manner of integrating an application to the overall inquiry process to provide for maximum compatibility among existing systems; 2) Complete a privacy impact assessment; 3) Develop an application that integrates geo/time stamping with the existing Global Query system and successfully deploying an operational proof
of concept; 4) Research the feasibility of COTS (commercial off the shelf) analytical software to perform the required queries and/or desired analysis; and 5) Develop customer acceptance and implementation plans to include users from a variety of agencies across the region, as well as ensure the implementation plan adheres to NCIC/CLETS policies.

PREVIOUS ACCOMPLISHMENTS

This is a new project to FY 2010; work has not yet been initiated.

Project Manager: Katherine Mugg  
Committee(s): Chiefs'/Sheriff’s Management Committee; Public Safety Committee  
Working Groups: ARJIS Business Working Group; ARJIS Technical Working Group; ARJIS Users Working Group

PRODUCTS, TASKS, AND SCHEDULES

<table>
<thead>
<tr>
<th>TASK NO.</th>
<th>PERCENT EFFORT</th>
<th>TASK / PRODUCT DESCRIPTION(S) / SCHEDULE</th>
</tr>
</thead>
</table>
| 1        | 15%            | Task Description: Establish project team roles and responsibilities  
Product: Project plan  
Completion Date: 01/31/2010 |
| 2        | 25%            | Task Description: Gather user requirements  
Product: Use cases  
COMPLETION DATE: 03/31/2010 |
| 3        | 25%            | Task Description: Prepare privacy impact assessment  
Product: Privacy assessment document  
COMPLETION DATE: 05/01/2010 |
| 4        | 35%            | Task Description: Define technical specifications  
Product: Technical specifications document  
Completion Date: 06/30/2010 |

FUTURE ACTIVITIES

Based on the technical specifications produced in FY 2010, ARJIS will develop the Geo-Query application. A user acceptance plan will be produced and a selected group of users will test the application. ARJIS will research the feasibility of using commercial off the shelf analytical software for performing system analysis. ARJIS will also produce a final report for the Department of Justice which will include feedback from the user group and the results of the feasibility assessment.
San Diego Association of Governments

PUBLIC SAFETY COMMITTEE

October 16, 2009

AGENDA ITEM NO.: 9

Action Requested: INFORMATION

REGIONAL POLICIES REGARDING YOUTH CURFEW ORDINANCES

File Number 2340000

Introduction

The use of youth curfew ordinances has expanded across the country in recent years, due in large part to growing public concern regarding juvenile crime and violence. However, as noted in a 2001 San Diego County Grand Jury report, inconsistencies remain in terms of what curfew hours are specified and how policies are enforced across the region. During the May 15, 2009, Public Safety Committee (PSC) meeting, Councilmember Marti Emerald (City of San Diego) suggested that uniformity for curfew ordinances for minors may be a tool for ensuring the safety of youth across the region. At the direction of the PSC, staff have surveyed local jurisdictions regarding what ordinances are currently in place and prepared a summary for information.

Discussion

Youth curfew laws are a type of “status” law that can be imposed on minors, but not adults. Other types of status offenses include truancy, running away from home, and incorrigibility. Across the region, municipal codes set forth limitations on minors (who are not emancipated) being present in public places during certain hours unless specific extenuating circumstances are present, including:

- being accompanied by a parent, guardian, or other adult;
- being on an errand for a parent or guardian without detour or stop;
- being engaged in or traveling to or from a school, religious, or recreational function supervised by an adult without detour;
- traveling to or from employment or a doctor’s appointment without detour;
- being on the sidewalk abutting the minor’s home; or
- being engaged in some type of protected free speech (First Amendment).

As Table 1 shows, 12 of the jurisdictions reporting having curfew hours between 11 p.m. and 5 a.m., with the other seven reporting different hours that range from as early as 10 p.m. to as late as 6 a.m., sometimes depending on the time of the year. Whether or not an agency has a formal policy for how to deal with violators also varies across the region, with a number of jurisdictions reporting they attempt to contact the minor’s parent/guardian to arrange for release. When a minor is cited for a curfew violation, possible punishments include a fine for the first three offenses in one year, with the fourth offense possibly resulting in a fine as well as detainment up to six months at a juvenile institution. Across the region, there were a total of 2,011 arrests for curfew violations made
in 2008. This represented a 32 percent increase from the 1,521 made in 2007, compared to 1 percent increase for truancy arrests and 19 percent increase for arrests for running away from home.

<table>
<thead>
<tr>
<th>Jurisdiction</th>
<th>Curfew Hours</th>
<th>Agency Policy</th>
</tr>
</thead>
<tbody>
<tr>
<td>Carlsbad</td>
<td>11 p.m. – 5 a.m.</td>
<td>No specific agency policy – officer discretion.</td>
</tr>
<tr>
<td>Chula Vista</td>
<td>11 p.m. – 5 a.m.</td>
<td>No specific agency policy – officer discretion.</td>
</tr>
<tr>
<td>Coronado</td>
<td>11 p.m. – 5 a.m.</td>
<td>Juveniles usually cited and released to a parent or guardian. An order to participate in community service may be given if not referred to juvenile court.</td>
</tr>
<tr>
<td>El Cajon</td>
<td>10 p.m. – 6 a.m.</td>
<td>Juveniles usually cited and released to a parent or guardian.</td>
</tr>
<tr>
<td>Escondido</td>
<td>11 p.m. – 5 a.m.</td>
<td>No specific agency policy – officer discretion.</td>
</tr>
<tr>
<td>La Mesa</td>
<td>10 p.m. – 5 a.m.</td>
<td>Juveniles are released to a parent or responsible adult, at their residence or at the La Mesa Police Station.</td>
</tr>
<tr>
<td>National City</td>
<td>10 p.m. – 5 a.m.</td>
<td>No specific agency policy – officer discretion.</td>
</tr>
<tr>
<td>Oceanside</td>
<td>10 p.m. – 5:30 a.m.</td>
<td>No specific agency policy – officer discretion.</td>
</tr>
<tr>
<td>San Diego</td>
<td>10 p.m. – 6 a.m.</td>
<td>No specific agency policy – officer discretion.</td>
</tr>
<tr>
<td>Sheriff’s Department</td>
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<td></td>
</tr>
<tr>
<td>Del Mar</td>
<td>11 p.m. – 5 a.m.</td>
<td>No curfew-specific policy; periodic sweeps occur.</td>
</tr>
<tr>
<td>Encinitas</td>
<td>11 p.m. – 5 a.m.</td>
<td>No curfew-specific policy; periodic sweeps occur.</td>
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<td>Imperial Beach</td>
<td>11 p.m. – 5 a.m.</td>
<td>No curfew-specific policy; periodic sweeps occur.</td>
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<td>Lemon Grove</td>
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<td>No curfew-specific policy; periodic sweeps occur.</td>
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<td>Poway</td>
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<td>No curfew-specific policy; periodic sweeps occur.</td>
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<tr>
<td>San Marcos</td>
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<td>Santee</td>
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<td>Vista</td>
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</tr>
<tr>
<td>Unincorporated</td>
<td>11 p.m. – 5 a.m.</td>
<td>No curfew-specific policy; periodic sweeps occur.</td>
</tr>
</tbody>
</table>

KURT KRONINGER
Director of Technical Services

Key Staff Contact: Cynthia Burke, (619) 699-1910, cbu@sandag.org
License Plate Readers (LPR)
Regional Sharing Effort

What is LPR?

• Cameras / Computer
• Automatically scans license plates
What Is LPR?

- Uses Optical Character Recognition (OCR)
- Compares them to wanted vehicle databases
- Captures geo/time info on vehicles scanned

What Does LPR Do?

- Searches multiple databases for:
  - Stolen vehicles
  - Felony vehicles
  - Lost or stolen plates
  - AMBER alerts
- Supports any locally created databases
  - Hit-and-run vehicles, sex offenders, arsonists, etc.
- Supports Homeland Security efforts
- Supports crime analysis and investigations
Escondido PD – Actual Case

- Fatal hit-and-run (pedestrian)

Actual Case – Step 1

- Gray Ford Taurus
- Partial plate of 5___611
- Partial plate entered into LPR database
Actual Case – Step 2

- Found LPR capture from three months prior to incident
- Area checked
- Car located
- Suspect arrested

Current LPR Use in the San Diego Region

**Mobile LPRs:**

- La Mesa
- Oceanside
- San Diego
- San Diego Harbor
- San Diego Sheriff
- CHP
- Carlsbad
- Chula Vista
- El Cajon
- Escondido
Current LPR Use in the San Diego Region

**Portable Unit:**
- U.S. Border Patrol (USBP)

**Fixed Installs:**
- California Highway Patrol (CHP)
- USBP

---

*No current sharing or query capability*

*Each agency responsible for retention/storage of data*
Need and Opportunity

- **Need:** Regional server and software to support agencies and facilitate sharing/query capability
- **Opportunity:** Server obtained from Office of National Drug Control Policy (ONDCP) for a prototype could be used for regional sharing/query
- **How:** Use remaining 2008 Urban Area Security Initiative (UASI) Law funding ($114,000) for server set up and configuration, software acquisition and installation, and phase one roll-out

Regional Server Benefits

**The Regional Server Will:**
- Support agencies by providing data storage
- Facilitate sharing of data
- Permit query by non-LPR agencies
- Provide storage option for new LPR agencies
- Support officer safety alerting function
- Support adoption of Regional Hot List
- Establish infrastructure on which to build

*Note* - UASI Law Group voted to support use of 2008 UASI funds for server at July 31 meeting. Chiefs/Sheriff’s Committee on Sept. 2 recommended approval to PSC.
Related Efforts

- Collaboration w/National Institute of Justice (NIJ) on server software
  - NIJ providing personnel and software to assist in the Regional Server effort
  - Install began Sept. 8, 2009
  - Data connections made with Escondido and Carlsbad PDs
- UASI 2009 funding – 2009 UASI funding ($480,000) will provide at least 12 new mobile LPR units for agencies and completion of LPR Regional Server

Related Efforts (cont.)

- Imperial County partnership/sharing – Ongoing
- Privacy impact assessment /International Association of Chiefs of Police (IACP) – Q4, 2009
- Leading practices document /IACP – Q2, 2010
- The International Justice & Public Safety Network (NLETS) partnership – Interstate sharing – 2010
Requested Action

The Public Safety Committee is asked to:

Amend the FY 2010 Program Budget and OWP to accept this $114,000 in additional funding in the Work Element 34008 to complete these objectives.

Questions?

- Contact info:
  Dale Stockton
dstockton@arjis.org
760 - 685 - 0292 (cell)
License Plate Readers (LPR)
Regional Sharing Effort
REGION: Tech tool helps in fight against graffiti

Graffiti Tracker played role in recent arrests

COLLEEN MENSCHING - cmensching@ntimes.com | Posted: Thursday, September 3, 2009 5:40 pm

Money invested in a Web-based graffiti-tracking program is paying dividends in North County, officials say.

About six months ago, sheriff's deputies were trained on the Graffiti Tracker system, a database of graffiti incidents and information. The department's contract for access to the database and analysis service cost about $84,000.

In August, Graffiti Tracker helped nab five suspected graffiti taggers accused of causing more than $100,000 in damage, officials said.

"They were hitting private property, public property, walls, light poles, sign ---- you name it," Vista station Sgt. Joe Mata said.

The suspects were connected to tagging at more than 240 different spots, said Mata, who oversaw the investigation that led to the arrests of Ruben Beaz, 19; Marcus Rivera, 20; Michael Playa, 22; Juan Antonio Rivera, 20; and a teenager whose name was not released because he is a minor.

The taggers didn't confine themselves to Vista, either, said Deputy Elvys Cabrera, the head tagging investigator in the Vista station.

"Some of the guys we arrested had tagged Oceanside and San Marcos and even Escondido, in addition to Vista," Cabrera said.

Cabrera said he knew that thanks to Graffiti Tracker ---- and that knowledge is one of the reasons officers and deputies from other cities were willing to help out with the recent arrests.

Graffiti Tracker works in conjunction with a GPS-enabled camera. Typically, public works and code enforcement crews charged with painting over graffiti first snap a picture, which is then wirelessly uploaded to Graffiti Tracker's server, along with data on the time, date and exact place the graffiti was recorded.

As part of the contract, Graffiti Tracker analysis decipher the painted or penned scrawl in the photos.

When a vandal is caught painting his nickname on a wall, police can search the database and see where the tagger has struck before.

Escondido Police Sgt. Mike Kearny said residents ---- and taggers ---- can expect to see more cooperation between law enforcement agencies, especially with increased participation in the tracking program.
"We're really trying to join all our North County agencies together as a team," said Kearny, whose department was the first in the area to sign up for Graffiti Tracker in 2006. The Oceanside Police Department has since signed up for the service.

Officials said stopping graffiti at the source can prevent crime from escalating in an area and keep costs down.

Graffiti can degrade the atmosphere of a neighborhood, leading to more tagging and perhaps other kinds of crime, they said.

And covering up graffiti isn't cheap.

Escondido's Deputy Director of Maintenance and Operations Rich O'Donnell said that in 2008, his department spent about $300,000 in materials and labor to remove graffiti.

At the same time, vandals who were prosecuted were ordered to repay Escondido a total of $221,000, officials said. About $185,000 of that was linked to Graffiti Tracker-aided arrests, they said.

Of the five people recently arrested in the Vista investigation, two have pleaded guilty, according to the district attorney's office.

Playa and Juan Antonio Rivera each pleaded guilty to two counts of felony vandalism, deputy district attorney Anne Richardson said.

Their sentences and the issue of restitution will be considered when they appear before a judge Oct. 1, Richardson said.
Public Safety Budgets in the San Diego Region
Fiscal Year 2008-09

A Product of the Criminal Justice Research Division’s Regional Crime Clearinghouse

Background

• Annual CJ Bulletin
• Summary of expenditures and staffing
• Focus on County and municipal government funding
• First accompanying survey of how economic crisis may affect public safety
Regional Public Safety Expenditures Increased Over Past Decade

Expenditures in Billions

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<th>Fiscal Year</th>
<th>$1.47</th>
<th>$1.60</th>
<th>$1.70</th>
<th>$1.82</th>
<th>$1.91</th>
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Each Household Paid Almost $1,800 for Public Safety Locally in FY 2009

<table>
<thead>
<tr>
<th></th>
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<td>Correctional Facilities</td>
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<td>$251</td>
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<td>Court-Related</td>
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<td>Public Defense</td>
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<td>$76</td>
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<tr>
<td>Other</td>
<td>$68</td>
<td>$61</td>
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<tr>
<td><strong>TOTAL</strong></td>
<td><strong>$1,679</strong></td>
<td><strong>$1,759</strong></td>
</tr>
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Number of Sworn Officers per 1,000 Residents Varies Across Region

Public Safety Leaders Planning for Budget Cuts in FY 2010

- Almost half (46%) indicated unable to maintain previous operations and staffing levels in FY 2009
- Average expected FY 2010 budget cut of 4% (range 1% to 8%)
- Two in five (43%) felt budget cuts may have negative long-term impact on quality of services provided
Top Strategies for Addressing Budget Cuts in FY 2010

- Limit staff travel 79%
- Eliminate salary increases 79%
- Limit use of overtime 71%
- Increase fees for some services 64%
- Implement hiring freezes 57%
- Discontinue/decrease new recruitment 50%
- Limit new technology 43%

Summary

- While there has been a gradual increase over past decade in public safety funding, many local agencies expecting cuts in FY 2010
- Local agencies striving to maintain current level of service with existing resources
- Need for regional collaboration and leveraging of resources greater than ever
Public Safety Budgets in the San Diego Region Fiscal Year 2008-09

A Product of the Criminal Justice Research Division’s Regional Crime Clearinghouse
10-Year Plan
to End Chronic Homelessness
in the San Diego Region (PTECH)

September 2009

History of PTECH

- 2001: Federal challenge to end homelessness
- 2004: City, County & UW agree to develop plan
- 2004 - 2006: Plan is under development; 17 jurisdictions sign on to support Plan
- 2006: City of San Diego endorses final Plan
FOCUS OF PLAN: Ending **Chronic** Homelessness

- Unaccompanied homeless individual
- Disabling condition
  - Mental
  - Physical
  - Developmental
  - Substance abuse issue
- Long periods of homelessness
- Includes veterans, seniors, etc.

WHY FOCUS ON **CHRONIC** HOMELESSNESS?

*It costs too much not to.*
Homelessness in San Diego

Number of Homeless: 10,000
Number of Chronic Homeless: 2,000

Resources Spent

Total Resources Spent on Homeless: 100
Resources Spent on Chronic Homeless: 40
San Diego Research

- Study by Serial Inebriate Program
  - Tracked 15 chronically homeless inebriates
  - Cost $1.5 million over 1.5 years
  - $100,000 per person

WHY FOCUS ON CHRONIC HOMELESSNESS?

We have found a model that works.
Permanent Supportive Housing (PSH)

Deeply affordable housing with supportive services for people with special needs to live stable and independent lives.

HOUSING FIRST

Type of permanent supportive housing

Provides individuals with housing first, then offers them the support services they need.
Support Services

- High rates of participation
- Focus on Housing Stability

- Money Management
- Recovery Services
- Community Activities
- Health Care
- Mental Health Services
- Job Placement
- Benefits Assistance

PSH is Evidence-Based

- Key element of Plans nationwide
- Reductions in chronic homelessness
  - Denver: 36%
  - Dallas: 26%
  - Miami: 30%
PSH is Cost-Effective

Cost reductions in:
- Hospitals
- Correctional facilities
- Shelters

And it Changes People’s Lives

Positive impacts on:
- Health
- Recovery
- Income
- Mental health
- Employment

- 75% - 85% remain housed for 1+ years
Current Status of PTECH

2007 - 2008

PTECH Committees met

Committee Structure

Board

Executive

Committee Chairs

Justice Systems

Discharge Planning

Outreach & Case Management

Resource

Intake

Data & Outcomes
Current Status of PTECH

2007 - 2008  Committees met

Summer 2008  First Phase Goals developed

First Phase Goals

1) Pilot PTECH strategies & serve 200 chronically homeless
2) Educate the community
3) Enhance partnership with cities
4) Join forces with County
5) Advocate for permanent homeless facility
Current Status of PTECH

2007 - 2008
- Committees met

Summer 2008
- First Phase Goals developed

Winter 2008 - 2009
- Welcomed Commissioner of PTECH; released Request for Proposals

Spring 2009
- Funding disbursed to implement PTECH strategies

UW Funding Overview

Total Funding: $757,244
- 5 agencies
- Serving up to 536 chronically homeless
  - The goal was to serve 200.
- Tracking common outcomes
  - Housing stability
  - Self-sufficiency
UW Funding Overview

<table>
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<tr>
<th>Agency</th>
<th>Program</th>
<th>Numbers Served</th>
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<td>Alpha Project</td>
<td>Permanent Supportive Housing</td>
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<td>Catholic Charities</td>
<td>Discharge Planning</td>
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<td>Crisis House</td>
<td>Regional Access Center</td>
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<td>San Diego Rescue Mission</td>
<td>Recuperative Care</td>
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<td>Townspeople</td>
<td>Permanent Supportive Housing</td>
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<tr>
<td><strong>Total Number Served</strong></td>
<td></td>
<td><strong>536</strong></td>
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Call to Action

PTECH was endorsed by SANDAG:
- Regional Housing Working Group
- Regional Planning Committee
- Board

Endorse the *10-Year Plan to End Chronic Homelessness in the San Diego Region*
Thank you
Regional Cooperative Care Program
A Successful Public/Private EMS Support Relationship

Presented by:
RCCP Program Manager
James Marugg

September 18, 2009

What is the RCCP?

• Pioneering partnership between American Medical Response (AMR) and:
  – Bonita Sunnyside Fire Protection District
  – La Mesa Fire Department
  – Lemon Grove Fire Department
  – National City Fire Department
  – San Miguel Consolidated Fire Protection District

• Goal to develop a single unified program to consolidate and share administrative, training and oversight services
What are the Major Functions of the RCCP?

- Three major functions integrated across participating agencies:
  - Quality Assurance & continuous quality improvement
  - Physician medical direction & oversight
  - Integrated and centralized training

Why Was it Developed?

- Reduce impact on agency staff related to EMS oversight
- Reduce risk and liability to agencies & employees
- More efficiently use resources
- Provide quality assurance/improvement
- Develop standardized protocols & policies
- Improve training and staff competencies
What does the RCCP Intend to Accomplish?

• Ensure that the private transport provider and participating agencies are working as one organization, under the same guidelines to ensure the highest level of pre-hospital care to the public we serve

Committee Process

• The cooperative was created and revised by members of the represented agency workforce
  – Labor group participation
  – Field personnel participation
  – Administration involvement
  – Medical Director support and assistance
Benefits to Participating Agencies

- Reduces risk and liability
- Drives costs out of system based on economies of scale
- Reduces staff workload
- Eliminates conflict at the incident scene
- Improves training and confidence of employees
- Standardizes medical protocols and policies
- Provides support to the employee and organization when medical service issues do occur
- Delivers services more seamlessly between First Responder and transport agency

Benefit to the Community

- Improves direct service delivery
- Increases clinical sophistication for public service paramedics
- Augments operational readiness of private sector paramedics
Why Does the RCCP Work So Well?

- Participating agencies have a voice and a vote
- Labor participation and buy in at beginning
- Employees have direct access to Medical Director and staff
- Participating agencies experienced system improvements from the start
- Combined voice has more clout at County EMS than the individual voice
- None of us could afford to do this on our own

RCCP Funding

- Participating agencies have three choices:
  - General Fund
  - Increase transport fees
  - Utilization of “Pass Through” fees
RCCP Accomplishments

- Standardized Infection Control Practices
- Increased clinical sophistication of in-service training
- Provides in-depth continuing education
- Meaningful participation in State, County and Local regulatory committees related to EMS
- Presented policies and implemented standards of care shared by all partner agencies
- All medics on scene work for the patient regardless of their agency affiliation

Conclusion

- Public/private partnerships are effective and efficient
- RCCP is a standards-based partnership that has the flexibility to meet individual partner agency needs
- Past two years successes have drawn strong interest in other area agency participation
- RCCP is now a lead EMS agency in San Diego County
- As business grows, so will RCCP services
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