PUBLIC SAFETY COMMITTEE AGENDA

Friday, July 18, 2008
1 to 3 p.m.
SANDAG Board Room
401 B Street, 7th Floor
San Diego

AGENDA HIGHLIGHTS

- DISPROPORTIONATE MINORITY CONTACT
- DUI OFFENDER PROGRAM
- MARIJUANA PREVENTION INITIATIVE

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Welcome to SANDAG. Members of the public may speak to the Public Safety Committee on any item at the time the Committee is considering the item. Please complete a Speaker’s Slip, which is located in the rear of the room, and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications/Member Comments. Speakers are limited to three minutes. The Public Safety Committee may take action on any item appearing on the agenda.

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ITEM #  

1. ROLL CALL

2. APPROVAL OF JUNE 20, 2008, MEETING MINUTES  
   APPROVE

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Members of the public will have the opportunity to address the Public Safety Committee (PSC) on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each and shall reserve time by completing a “Request to Speak” form and giving it to the Clerk prior to speaking. Committee members also may provide information and announcements under this agenda item.

REPORT ITEMS (#4 through #8)

4. REPORT FROM CHIEFS'/SHERIFF'S MANAGEMENT COMMITTEE (Chief Tom Zoll, Chair, Chiefs'/Sheriff’s Management Committee)  
   INFORMATION

Chief Zoll will present on the July 2, 2008, meeting of the Chiefs'/Sheriff's Management Committee.

5. DISPROPORTIONATE MINORITY CONTACT IN THE SAN DIEGO REGION (Sandy Keaton and Sandy McBrayer, The Children's Initiative)  
   INFORMATION

Research has shown that ethnic minorities, both juveniles and adults, are overrepresented in the justice system, compared to their representation in the general population. In 2007, the San Diego County Probation Department, in partnership with The Children's Initiative, received state funding to continue an effort by its Disproportionate Minority Contact (DMC) Committee to understand which factors have the greatest impact on a youth being detained pre-adjudication or receiving an institutional commitment. An overview of the steps taken to better understand this issue will be provided, including a description of analyses conducted by the Criminal Justice Research Division. The implications of these findings and next steps will also be discussed.
6. SAN DIEGO COUNTY PROBATION FELONY AND REPEAT DUI OFFENDER PROGRAM (Chief Mack Jenkins, San Diego County Probation Department)

The San Diego County Probation Felony and Repeat Driving Under the Influence (DUI) Offender Program, supported by a grant from the California Office of Traffic Safety (OTS), is an intensive supervision program for the highest risk felony and repeat DUI offenders. The goal of the program is to reduce DUI fatalities and increase probation compliance with court-ordered conditions of probation through enforcement and surveillance activities. An overview of this program will be provided.

7. SAN DIEGO COUNTY MARIJUANA PREVENTION INITIATIVE (Judi Strang, San Dieguito Alliance for Drug Free Youth and Rebecca Hernandez, Ninth District PTA)

Health Advocates Rejecting Marijuana (HARM) is one of three countywide prevention initiatives in San Diego County. Organized in 2005, members of HARM include the County of San Diego, local collaboratives and community based organizations, drug treatment providers, law enforcement, and educational groups. The goals of HARM are to reduce marijuana use by youth, lessen problems associated with the accessibility and use of marijuana by youth, and change the perception that marijuana is harmless. An overview of HARM’s efforts and accomplishments, as well as its five policy campaigns, will be provided.

8. UPCOMING MEETINGS

The next meeting of the PSC is scheduled for Friday, September 19, 2008, at 1:00 p.m.

9. ADJOURNMENT

+ next to an item indicates an attachment
PUBLIC SAFETY COMMITTEE DISCUSSION AND ACTIONS
Meeting of June 20, 2008

1. ROLL CALL

Chair Mark Lewis (East County) called the Public Safety Committee (PSC) meeting to order at 1:00 p.m. Roll call was taken and a quorum was present. See last page for attendance.

2. APPROVAL OF MEETING MINUTES

Upon a motion by Undersheriff Bill Gore (County Sheriff) and a second by Supervisor Pam Slater-Price (County of San Diego), the minutes of April 18, 2008, were unanimously approved.

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Mr. Patrick Osio, principal with TransBorder Communications read a statement regarding the United Nations Political Declaration regarding the growth of drug trafficking and usage. June 26, 2008, has been declared ‘International Day against Drug Abuse and Illicit Trafficking’.

REPORTS

4. REPORT FROM CHIEFS'/SHERIFF’S MANAGEMENT COMMITTEE (INFORMATION)

Chief Tom Zoll (County Chiefs/Sheriff’s Association) gave a report on the Management Committee meeting on June 4, 2008. There was a presentation on the ARJIS portal, an interactive Website for accessing regional law enforcement information. There is a page where the Regional Robbery team is sharing information. He commended ARJIS staff for its work on this product. There was also a presentation on a crime analyst tool called ‘Analyst Notebook’. Law enforcement agencies from around the region are using this toolkit to share information.

5. UPDATE ON REGIONAL LAW ENFORCEMENT/FIRE TRAINING (INFORMATION)

Chief Tom Zoll introduced Sgt. John Trent from the San Diego Police Department (SDPD) who is the lead on the Naval Training Center (NTC) project. To provide a recap since the previous meetings five months ago, there is a Joint Powers Agreement (JPA) between the City and County of San Diego and the Community College District with the mission to
provide public safety training for police, fire, corrections and lifeguards in the region. The NTC site is under lease to the JPA for 66 years. Development at this site needs to begin in the coming year. There are some issues at the site involving parkland, relocating a steam line, and street infrastructure.

The Academy lost the Emergency Vehicle Operator’s Course (EVOC) at Miramar College due to construction and have been using the stadium parking lot, which presents scheduling issues. It is now possible to build a driving course at NTC – at least temporarily. This is not ideal, but meets the needs for the next five to ten years while searching for another site. There are two buildings totaling 100,000 square feet that will be used for classrooms and administration. The SDPD has assigned a full-time staff person to this project. Though not pressing at this point, there may be future issues that would require the Academy to vacate the Miramar College site. There is also an opportunity with the Nickelodeon hotel involving a shared parking structure in exchange for funding support for infrastructure improvements. The Fire Department is already training at NTC.

Council President Pro Tem Young (City of San Diego) said that he was expecting a different report. He thinks that the region should look for ways to share fire training so that there would be more standardization and cost savings.

Supervisor Pam Slater-Price explained that next week the County will approve the consolidation of some small East County fire departments and expanding contacts with Cal/Fire. They are looking at Orange County as a model to create a JPA throughout the county that would coordinate regional funding. This would promote uniformity of training and relieve cities of personnel and cost issues.

Chief Augie Ghio (Regional Fire/Emergency Medical Services) said that the County Fire Chiefs and labor unions are supporting this consolidation up for approval. There is an agreement in the East and South counties to have a mobile training component to train volunteers. The next step is to go to the North County, working with Solana Beach, Del Mar, and Rancho Santa Fe.

Council President Pro Tem Young asked how the Public Safety Committee (PSC) can help this process. Chair Lewis said that the September meeting is dedicated to fire and homeland security. Council President Pro Tem Young would like to discuss standardized training, analyze costs and look at models in East County and Orange County to arrive at some real recommendations.

Supervisor Slater-Price suggested writing an executive summary of the Orange County model. She is happy that Cal/Fire has agreed to night flying in the region.

6. PUBLIC SAFETY LEGISLATIVE STATUS REPORT (INFORMATION/POSSIBLE ACTION)

Victoria Stackwick reviewed the Public Safety Legislative Status Report for the Federal update.

Chief Augie Ghio asked if 2009 Urban Area Security Initiative (UASI) grants will include tribal lands. Ms. Stackwick said that they were added this year with separate funding.
Jill Olen (Homeland Security) asked if there was any status on whether Fiscal Year 2009 UASI grants would have a 25 percent matching requirement. Ms. Stackwick did not know this answer.

Council President Pro Tem Young asked about legislation regarding gang violence. Ms. Stackwick replied that the bill requires the Attorney General to identify high intensity gang areas for funding. This effort is modeled after the High Intensity Drug Trafficking program. The authorizing legislation will come in the appropriations bill that will provide additional funding. It has passed the Senate and House Committee, but not the full House yet. Senator Feinstein is the sponsor of this bill.

Genevieve Morelos reviewed the Public Safety Legislative Status Report for the State update.

Supervisor Slater-Price asked if the Safe Neighborhoods legislation only applied to the Central Valley or if it was statewide. Ms. Morelos replied that there are additional programs for the Central Valley.

Council President Pro Tem Young asked about the legislation dealing with youth offenders. Ms. Morelos reported that it was authored by George Runner and it locks in funding for programs that can not be cut. The City of Los Angeles City Council has chosen not to support this bill because there are issues regarding sentencing for youth that are overly harsh. The analyst will need to verify this. It may have been removed from the legislation. This sentencing component is the most controversial part of the initiative.

7. **QUARTERLY REPORT ON THE REGIONAL TECHNOLOGY CENTER (INFORMATION)**

Mr. Bob Welty did a PowerPoint presentation on the status of the Regional Technology Partnership (RTP) and the Regional Technology Clearinghouse (RTC).

Bill Burke (Regional Transit Services) said that transportation would like to be part of the advisory committee. There are cameras on transit lines and buses that should work with 3Cs.

Chair Lewis said that this could carry over to fire consolidation. He is also in favor of license plate reader technology has been useful in finding stolen vehicles.

Councilmember Bob Campbell (North Country Inland) said that North County Transit is putting cameras along the transit lines and the Sprinter. He asked if the RTC is working with local commercial technology companies to partner together. Mr. Welty replied that they are doing this and that Kim Spero of his staff is registering local companies in a database. An organization can submit a request to review a local company’s product. Chief Ghio said that Pacific Science has approached him with a 3Cs product and that they are reviewing it to see if it could be competitive in the future. Mr. Welty said that San Diego State University (SDSU) is far ahead of other California State Universities (CSU) in this area. They are working with the Department of Homeland Security (DHS), SPAWAR, and SAIC. The issue of project sustainability is extremely important in all these projects.
8. SUBSTANCE USE AMONG THE JUVENILE ARRESTEE POPULATION IN 2007 (INFORMATION)

Dr. Cynthia Burke (Director, Criminal Justice Research Division - CJRD) did a PowerPoint presentation on the findings from the Substance Abuse Monitoring (SAM) project.

9. UPCOMING MEETINGS (INFORMATION)

The next meeting of the PSC is scheduled for Friday, July 18, 2008, at 1:00 p.m.

10. ADJOURNMENT

The meeting was adjourned at 2:25 p.m.
## PUBLIC SAFETY COMMITTEE
### CONFIRMED ATTENDANCE
#### June 20, 2008

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<tr>
<th>JURISDICTION</th>
<th>NAME</th>
<th>MEMBER/ALTERNATE</th>
<th>ATTEND YES/NO</th>
<th>COMMENTS (Attended)</th>
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<td>East County</td>
<td>Hon. Mark Lewis Member - Chair</td>
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<td>Hon. Jillian Hanson-Cox Alternate</td>
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<td>North County Coastal</td>
<td>Hon. David Roberts Member</td>
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<td>Hon. Teresa Barth Alternate</td>
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<td>South County</td>
<td>Hon. Frank Parra Member</td>
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<td>Hon. Jim Janney Alternate</td>
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<td>North County Inland</td>
<td>Hon. Bob Campbell Member</td>
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<td>Hon. Hal Martin Alternate</td>
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<td>City of San Diego</td>
<td>Hon. Anthony Young Member</td>
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<td>Hon. Toni Atkins 1st Alternate</td>
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<td>Hon. Ben Hueso 2nd Alternate</td>
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<td>Supervisor Pam Slater-Price Member</td>
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<td>Supervisor Greg Cox Alternate</td>
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<td>State Public Safety</td>
<td>Chief Greg Dominguez Member</td>
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<td>Assistant Chief Steve Lykins Alternate</td>
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<td>County Chiefs/Sheriff’s</td>
<td>Chief Tom Zoll Member-Vice Chair</td>
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<td>Association</td>
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<td>Chief Adolfo Gonzales Alternate</td>
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<td>San Diego Police Department</td>
<td>Chief William M. Lansdowne Member</td>
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<td>Executive Assistant Chief David Ramirez</td>
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<td>County Sheriff</td>
<td>Sheriff Bill Kolender Member</td>
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<td>Homeland Security</td>
<td>Jill Olen Member</td>
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<td>Ron Lane Alternate</td>
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<td>Regional Fire/Emergency</td>
<td>Chief David Ott Member</td>
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<td>Medical Services</td>
<td>Chief Augie Ghio Alternate</td>
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<td>San Diego County District Attorney</td>
<td>Bonnie Dumanis Member</td>
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<td>Paula Robinson Alternate</td>
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<td>Regional Transit Services</td>
<td>Bill Burke Member</td>
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<td>David Papworth Alternate</td>
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### ADVISORY MEMBERS

| County Public Safety          | Mack Jenkins Member                     | Yes              |               |                     |
|                               | John Hensley Alternate                  | No               |               |                     |
| Department of Defense         | Captain Eric Patten Member              | No               |               |                     |
|                               | Colonel James B. Seaton III Alternate   | No               |               |                     |
| Federal Public Safety         | Keith Slater Member                     | No               | Anita Meyer   |                     |
|                               | Vacant Alternate                        | No               |               |                     |
|                               | Karen Hewitt Member                     | No               | Linda Frakes  |                     |
|                               | Vacant Alternate                        | No               |               |                     |
| Southern CA Tribal Chairmen’s | Carlene Chamberlain Member              | No               |               |                     |
| Association (SCTCA)           | Stephanie Spencer Alternate              | No               |               |                     |
San Diego County DMC
2008 Assessment Results

Presented to:
Public Safety Committee
July, 18 2008

Presented by:

Sandra McBryer
CEO
Children’s Initiative

Sandy Keaton
Sr. Research
Analyst SANDAG

What is DMC?

• Disproportionate Minority Contact
• Disparate treatment of minority youth evident along continuum of juvenile justice system
• Reasons why it is present are less certain
National/Federal Efforts

- OJJDP DMC Initiative (1992)
- Relative Rate Index (RRI)

Five-Step Research Model

- Identification
- Assessment
- Intervention
- Evaluation
- Monitoring
History of Local Efforts

- DMC Committee formed in 2000
- Phase One: Identification
- Phase Two: Assessment
- Phase Three: Intervention (Reduction Plan)
- Current funding from Corrections Standards Authority

DMC Study Design

- Random selection of 1,001 juvenile probation cases that had a sustained petition in 2005
- Interviews and focus group with juvenile justice professionals
- Analyses (i.e., bi-variate and multi-variate) of over 200 background variables
Analyses Plan

- Examination of two juvenile justice decision-making points:
  - Pre-adjudication Detention (following arrest)
  - Institutional Commitment
- Five areas of interest:
  - Current offense
  - Prior delinquent behavior
  - Family background
  - Youth characteristics
  - Adverse childhood experiences

Results

Black and Hispanic Youth Overrepresented at Pre-Detention and Institutional Commitment

- Detention:
  - White (n=334): 43%
  - Hispanic (n=334): 56%
  - Black (n=333): 55%
- Institutional Commitment:
  - White (n=334): 18%
  - Hispanic (n=334): 23%
  - Black (n=333): 28%
Results

Race Influences Pre-Adjudication

- Detention: White = 1.0, Hispanic = 2.81, Black = 1.85
- Institutional Commitment: White = 1.0, Hispanic = 0.97, Black = 1.15

Non-Legal Factors Influencing Pre-Adjudication Detainment

- Race (Hispanic or Black)
- Family structure (disrupted living situation)
- Mental health issues
- Substance abuse issues
- Truancy
- Gang involvement
- Victim in the home
Legal Factors Influencing Pre-Adjudication Detainment

- Prior involvement in the juvenile justice system
- Seriousness of offense (felony, violent)
- Age of first arrest

Non-Legal Factors Influencing Institutional Commitment

- Family structure
- Poor school performance (truancy, expulsion)
- Gang involvement
Legal Factors Influencing Institutional Commitment

- Prior involvement in the juvenile justice system
- Seriousness of offense (felony, violent)
- Ever received a prior detention

DMC Recommendations: Pre-Adjudication

- Examine the detention intake process
- Explore appropriate alternatives to detention
- Strengthen and expand the involvement of stakeholders in the DMC reduction process
DMC Recommendations: Institutional Commitment

- Address the pathways to delinquency
- Adhere to recommended probation-to-client caseload ratio
- Improve family access to the Juvenile Justice System

DMC Recommendations: Systemic

- Ensure cultural competency
- Improve communication between the juvenile justice partners
- Enhance prevention services
- Examine the application of the risk and resiliency assessment tool
- Identify what works
- Institute ongoing monitoring and evaluation of DMC efforts
Next Steps

• Share DMC results with key stakeholders
• Gather input on creation of reduction plan
• Draft reduction plan (based on recommendations)
• Apply for year three funding from the Corrections Standards Authority to implement the reduction plan

San Diego County DMC 2008 Assessment Results

Presented by:

Sandra McBrayer
CEO
Children’s Initiative

Sandy Keaton
Sr. Research Analyst SANDAG
SAN DIEGO PROBATION DEPARTMENT

DUI ENFORCEMENT TEAM
Gangs vs. DUI Deaths 2006

- 58 homicides, 18 gang-related deaths
- 115 DUI deaths

Problem

- 829 fatalities and 14,707 person injured in California in 2006
- Over 16,000 DUI arrests, 3,056 injured and 115 DUI related fatalities in San Diego County in 2006
Probation Mission

- Probation Mission
  "To Protect Community Safety, Reduce Crime, and Assist Victims through Offender Accountability and Rehabilitation"

- Probation Vision
  "Enhancing the Quality of Life for San Diego County Residents by Building Safer Communities"

Probationers

- 1,500 offenders on formal probation with convictions for felony and misdemeanor DUI offense

- Resources limit who we can supervise
Prior to DUI Enforcement Team

- 1 officer 500 probationers
- 1 initial office visit
- 1 drug/alcohol test
- Report by mail
- Reported new law violations

DUI Caseload

- 5 Intensive caseloads throughout the county (North County Inland, North County Coastal, Central, East and South), 1 Mid-Level Caseload
- 350 in intensive supervision
- 438 compliant offenders in mid-level
Criteria for DUI Team

- 3 or more prior DUIs
- Felony evading with misdemeanor DUI
- DUI with injury

Characteristics of DUI Offenders Under Supervision

- Multiple DUIs: 54%
- Evading Arrest: 30%
- DUI with Injury: 16%
California
Office of Traffic Safety (OTS)

- $1 million dollar grant
- Funded 4 new officers
- DUI Enforcement Team formed
  July 1, 2006

DUI Enforcement Team

- 10 specially trained armed probation officers
  - Firearms and weapons
  - Field sobriety test
  - Breathalyzers
  - DUI checkpoint training
  - ARJIS training
Performance Measures

- Increase home/field contacts
- Increase 4th waiver searches
- Increase alcohol/drug testing
- Increase Probation involvement in multi-agency enforcement and suppression operations

Probation Contacts

- In FY 07-08 the DUI unit provided services to 876 probationers
- Officers made 6,033 contacts.
- More than 2,000 of those contacts were outside of the office:
  - 642 home contacts
  - 318 field (DUI stops, court stings, treatment, employment)
Accountability Steps

- 824 searches conducted
  - 472 person
  - 16 vehicle
  - 336 residence
- 10,293 drug tests conducted (breathalyzers, UAs)
  - Only 167 positive results (less than 2%)

Recidivism

- 147 arrests made by DUI Unit
- 76 probationers arrested for new law violations (9% recidivism rate)
- 34 had probation revoked and were committed to state prison
Special Operations 104 as of today

- DUI sobriety checkpoints
- DUI court stings
- Warrant service
- Special events
- Unannounced home compliance checks with local law enforcement agencies

Evidence Based Practices

- Regional supervision
- Risk assessments
- Motivational interviewing
- Manageable caseload size
- Non-traditional work hours
Community Partnerships

- Law Enforcement Task Force on Binge, Underage Drinking, & DUI= $15,000 grant
- California Highway Patrol- “Arrive Alive”= $5,250 grant
- Sheriff’s Department Traffic Division
- North County Law Enforcement Traffic Safety Council

Enhancing Victim Services

- MADD
  - Victim Impact Panel
  - Strides for Change
  - Board participation
  - Informational pamphlet to victims
- Restitution Collection a Priority
Recognition

- 2007 National Association of Counties Award
- 2006 MADD Special Law Enforcement Award-Gonzalo Mendez
- Positive media coverage
- OTS renewed 2 year grant

SAN DIEGO PROBATION DEPARTMENT

DUI ENFORCEMENT TEAM
Mobilizing Communities to Create Healthy Environments

Judi Strang
San Dieguito Alliance for Drug Free Youth

Rebecca Hernandez
Ninth District PTA

- Decrease the accessibility of marijuana
- Decrease the availability of paraphernalia
- Minimize messages that encourage marijuana use
Why is a Marijuana Initiative Needed?

• The most widely used illicit drug by youth
• Over 14,000 youth in San Diego County receiving treatment report it as drug of choice
• Over ten years, use by 8th graders has doubled (from 1 in 10 to 1 in 5)
• More teens smoke marijuana than cigarettes in San Diego County

Community Challenges

• Normalization of use
• Lack of anti-marijuana news coverage
• Marijuana legalization efforts
• Few prevention strategies focus specifically on marijuana
• Misinformation
Five Key Targeted Efforts

- Educating/targeting retailers that
  - sell merchandise promoting drug use
  - sell drug paraphernalia
  - promote drug items at community events
- Enforcing inappropriate use of marijuana dispensaries
- Challenging pro-drug media messages

Retailers Campaign:
Targeting retailers that sell merchandise promoting drug use
“Wake and Bake” is a phrase meaning wake up and smoke some weed. Then you are baked for the rest of the day.

Drug messages are not just found on t-shirts, but also on sandals, belts, hats, shoes, pins, and underwear.
Campaign Efforts

• Partner with youth groups who assess local retailers
• Letters sent to retailers selling merchandise
• Media events to raise awareness
• Presentations to parents, educators, and elected officials regarding issue

Success Stories

• **Target** stopped selling the “Wake and Bake” t-shirt in San Diego County
• **VANS** no longer selling items with marijuana leaves
• **Sun Diego** committed to not selling pro-drug message items
Headshop Campaign:
Targeting retailers that sell drug paraphernalia

Headshop Paraphernalia

- Bongs
- Glass pipes
- Oil burners
- Clean kits
Problem Background

- Headshops often co-operated with a legitimate business
- Sale of drug paraphernalia is illegal in California per state and federal laws
- Legislative analysis demonstrated successful prosecution of violations of these laws

Community Event Campaign:

Keeping events family friendly
Campaign Efforts and Successes

- Ask event promoters to consider a policy prohibiting sale of paraphernalia and items promoting drug use
- “tobacco/drug paraphernalia or any item that promotes the use of an illicit substances are prohibited from being sold”
- 14 San Diego County street fairs have adopted suggested vendor policy
Marijuana Dispensaries Campaign:

Revealing secondary impacts on the community

Problem Background

• SB 420 (2004) allowed for retail sale of marijuana in California
• By 2006, San Diego had 20 storefront dispensaries, in addition to mobile units
• Over half of patients under age of 30
• Dispensary assessment by HARM found secondary impacts include increased congestion, drug use, and crime in areas around retail locations
Campaign Efforts and Successes

• Assessment findings shared with law enforcement (DEA and DA)
• Partnership with local media
• 22 dispensaries shut down and remain closed
• City of San Marcos adopted ordinance banning dispensaries

Media Campaign:
Challenging pro-drug messages
Problem Background

• DJs can give perception drug use is normal and even promote use

• Advertisements can promote “stoner lifestyle”

Campaign Efforts

• While recognizing right to free speech, ask for responsible broadcasting
• Youth monitor radio stations and hold rally
• Youth postcard campaign to Jack in the Box
• Lobby for more anti-drug PSAs during critical hours
• Increase DJ understanding of issue through education
Youth Radio Rally

Successes

• Finest City Broadcasting agreed to play mutually agreeable PSAs
• Clear Channel Communication donated 30 minutes of airtime in April 2007
• Jack in the Box ad pulled from distribution