



**BOARD OF DIRECTORS
NOVEMBER 30, 2007**

**AGENDA ITEM NO. 07-11-1B
ACTION REQUESTED - APPROVE**

**BOARD OF DIRECTORS DISCUSSION AND ACTIONS
NOVEMBER 9, 2007**

Chair Mary Sessom (Lemon Grove) called the meeting of the SANDAG Board of Directors to order at 10:05 a.m. The attendance sheet for the meeting is attached.

1. APPROVAL OF MINUTES (APPROVE)

Action: Upon a motion by Mayor Mark Lewis (El Cajon) and a second by Mayor Mickey Cafagna (Poway), the SANDAG Board of Directors approved the minutes from the September 14, 2007, Board Policy and September 28, 2007, Business meetings.

2. PUBLIC COMMENTS/COMMUNICATIONS/MEMBERS COMMENTS

There were no public comments, communications, or member comments at this time.

3. ACTIONS FROM POLICY ADVISORY COMMITTEES (APPROVE)

This item summarizes the actions taken by the Borders Committee on September 28, the Transportation and Regional Planning Committees on October 5, the Executive Committee on October 12, and the Transportation and Public Safety Committee meetings on October 19, 2007.

Chair Sessom noted that there was one request to speak on this item.

Cory Briggs, Briggs Law Corporation, spoke on behalf of Theresa Quiroz and Citizens for Responsible Equitable Environmental Development. They opposed the approval of the Comprehensive Fare Ordinance because the Board did not hold a public hearing regarding the proposed fare changes. Mr. Briggs stated that the Transportation Committee does not have the authority to raise fares so a public hearing should have been held at a Board meeting. He also is appealing the Transportation Committee's exemption determination under the California Environmental Quality Act (CEQA). He said the Transportation Committee's decision should have no effect on the fare changes until after the appeal hearing on the CEQA exemption.

Action: Upon a motion by First Vice Chair Pfeiler (Escondido) and a second by Mayor Cafagna, the SANDAG Board approved Agenda Item No. 3, Actions from Policy Advisory Committees. Yes – 17 (weighted vote, 100%). No – 0 (weighted vote, 0%). Abstain – 0 (0%). Absent – National City and Santee.

CONSENT ITEMS (4 through 5)

4. REPORT SUMMARIZING DELEGATED ACTIONS TAKEN BY EXECUTIVE DIRECTOR (INFORMATION)

In accordance with SANDAG Board Policy Nos. 003 (Investment Policy), 017 (Delegation of Authority), and 024 (Procurement and Contracting-Construction), this report summarizes certain delegated actions taken by the Executive Director since the last Board meeting.

5. REPORTS ON MEETINGS AND EVENTS ATTENDED ON BEHALF OF SANDAG (INFORMATION)

Board members will provide brief reports orally or in writing on external meetings and events attended on behalf of SANDAG since the last Board of Directors meeting.

Councilmember Phil Monroe (Coronado) provided an oral report on his attendance at the San Diego Economic Development Corporation (EDC) Leadership Trip to Portland, OR. The EDC delegation reviewed a visioning exercise conducted by Portland. Portland is leading in energy and environmental design, and this is a major strategy that other cities in Oregon have adopted. He thought this was a wave of the future and that we should take note of it. We should add these aspects to the Regional Comprehensive Plan. He noted that First Vice Chair Pfeiler told him that a new hospital in Escondido will have a Leadership in Energy and Environmental Design (LEED) design.

Councilmember Crystal Crawford (Del Mar) said there will be a report at the next meeting on the recent California Biodiversity Council meeting. The focus of this meeting was climate change. We are continuing to work on biodiversity efforts along the U.S.-Mexico border. We have good interest in efforts along the border and commitments from various agencies for funding to move a project along. We have had good discussions about follow-up efforts to site and fund off-road vehicle parks in San Diego County. State Parks is committed to come here for a meeting with stakeholders on that issue.

Mayor Lesa Heebner (Solana Beach) said she attended the U.S. Mayors Conference in Seattle last week. This was a very inspiring and informational meeting. One thing that stood out is that buildings are responsible for more CO² emissions, so the report from Councilmember Monroe is apropos. It was stated at this conference that climate change will be the biggest economic factor of the 21st Century.

Mayor Cafagna mentioned that the City of Poway has opened an affordable housing project that is 100 percent energy efficient. He invited all to come and see it. We have received a national award for this project. He suggested that all cities take a look at it and incorporate many LEED ideas by encouraging developers to go that route by offering fee reductions.

Mayor Art Madrid (La Mesa) said he also attended the U.S. Conference of Mayors. Currently there are about 670 cities that have signed the Climate Change Initiative. He expressed dismay that only seven of the 18 cities in San Diego County have signed this Initiative.

Action: This item was presented for information only.

CHAIR'S REPORT

6. 2007 AWARDS BY THE CALIFORNIA CHAPTER OF THE AMERICAN PLANNING ASSOCIATION (INFORMATION)

Chair Sessom announced that SANDAG has won the "Outstanding Distinguished Leadership Award for an Agency" this year from the California Chapter of the American Planning Association (CCAPA) for its implementation of key elements of the Regional Comprehensive Plan, including the development of the Smart Growth Concept Map and work on developing a government-to-government planning framework with the local Native American tribes in the San Diego region. The San Diego Chapter of the APA, in conjunction with the North County Transit District, League of California Cities, Caltrans, and SANDAG, also won a 2007 CCAPA Section Activity Award for the Local Planning Commissioners Workshop focused on regional planning issues. In the City of La Mesa, the Grossmont Trolley Station Project (Alterra & Pravada) won the Outstanding Planning Project Award, and the Centre City Development Corporation (CCDC) won for the Downtown Community Plan. She congratulated all those involved in receiving these awards.

Action: This item was presented for information only.

REPORTS (7 through 10)

7. SECOND ANNUAL REPORT FROM THE *TransNet* INDEPENDENT TAXPAYERS OVERSIGHT COMMITTEE (INFORMATION)

John Meyer, Independent Taxpayers Oversight Committee (ITOC) Chair, said that this is the committee's second annual report. As mandated by the *TransNet* Ordinance, the ITOC provides an increased level of accountability for the allocation of *TransNet* revenues. We also provide guidance and oversight on the development of the *TransNet* Early Action Program and implementation of other key components of the new measure. He referred to the report that summarized the actions of the past year and reviewed future actions. He noted that there is a continuity problem on the committee. Thanks to the provisions included in the *TransNet* Extension Ordinance, there is a group of seven people with a background in transportation or related fields. However, the current Ordinance provisions restrict our recruitment of members when there is a vacancy on ITOC. Over the past two years, we lost both committee chairs because of potential conflicts of interest issues. He would like SANDAG to take a look at the conflict of interest guidelines for ITOC members.

Councilmember Madaffer expressed appreciation for all of the work by the ITOC members.

Mr. Meyer thanked SANDAG staff for being so supportive. He said that ITOC has not lacked for any material or information. It has been a pleasure working with staff.

Action: This item was presented for information only.

8. PRESENTATION ON CONSTRUCTION AGGREGATE RESOURCES (INFORMATION)

Crystal Howard with EnvironMINE, Inc., gave a presentation that explained what construction aggregate is, its uses, an industry overview, San Diego County aggregate production versus demand, active production sites in San Diego County, the amount of remaining aggregate reserves, land use constraints for extraction, the time and cost-prohibitive permitting process, reasons for the construction aggregate shortage, how aggregate demand is satisfied, importing materials to meet demand, and the use of recycled materials. She explained that having a local supply lowers the cost and has environmental benefits. She reviewed the recommendations that included local agencies should identify certain lands as mineral resource reserves, zoning ordinances should classify MRZ-2 lands for extractive use, additional lands should be designated for resource extraction, there should be reservoir maintenance for sediment removal, and the permit process should be streamlined. Ms. Howard also reviewed proposed reserve locations within the San Diego County.

Councilmember Madaffer commented that this information is helpful. We need to reduce trip generation, especially diesel trucks with aggregate coming from out of town. It is important to encourage local jurisdictions to do what they can to accommodate permitting of these facilities. He encouraged Ms. Howard to make this presentation at city councils throughout the region. He noted that an ad hoc committee could be appointed to investigate what we can do to facilitate siting areas for aggregate.

Mayor Lewis asked whether there are opportunities for recycling foundations to make that material available. He noted that some canyons are perfect for aggregate materials. We could partner with private companies to dig for aggregate and use the resulting hole as a landfill. Sycamore Canyon is a good example of this partnership. He encouraged all to keep an open mind to use our local resources rather than having material trucked into the area and to work to coordinate government and private industry to facilitate those aggregate supplies.

First Vice Chair Pfeiler mentioned that the City of Escondido has a recycling plant for houses destroyed by the wildfires. Our recycling plant will accept all concrete from houses damaged by the wildfires, and we are considering providing that material to the rest of the county.

Mayor Cheryl Cox (Chula Vista) asked about working with Mexico to obtain aggregate. Ms. Howard said that currently there is quite a bit of aggregate coming from Mexico.

Gary Gallegos, Executive Director, mentioned that there are conveyer belt projects under investigation to bring aggregate across the border. One of these projects is in Imperial County, but it is struggling with obtaining the required permits. Another one is being looked at between San Diego and Tijuana. A lot of the aggregate coming from Mexico is by barge. The challenge is that aggregate is not a high value product, so transporting it long distances significantly increases the cost.

Mayor Madrid stated that the average home uses 90 tons of concrete and asked where else concrete is used in a house. Ms. Howard responded that underneath the finished concrete there is quite a bit of base material.

Mayor Madrid said he attended a conference last year in Chicago where government buildings were using materials where the water soaks through the concrete material. Ms. Howard said that she was not familiar with that type of material.

Dain Deforest, with Vulcan Materials Company, said that the County of San Diego has a program where they are using this new pervious material.

Mayor Lewis said that there is porous cement wherein the water seeps through to the ground. This type of cement is good for channeling excess water away and directing it into a drainage area.

Ed Gallo, representing NCTD, asked if the primary issue was the permitting process or the lack of resources. Ms. Howard replied that the San Diego region has plenty of resources.

Mr. Gallo acknowledged that the permitting process is onerous and so long that it impacts the project budget. He heard about an agreement with Mexico to increase the import of aggregate and asked about how this would impact the supply of this material. Ms. Howard said that that agreement was for cement, and that cement is the limestone that hardens the concrete.

Supervisor Ron Roberts (County of San Diego) stated that we are one of the biggest consumers of concrete in terms of proposed land for roads and buildings. There is a serious shortage of homegrown product that is available. We need to look at the projected demand for this material. He asked the Chair and Executive Director to consider how SANDAG can become involved in this issue. We have increasing demand with falling supplies and resources. We need a regional system to be able to create these sites within the county to decrease pollution and costs.

Chair Sessom said that she and Mr. Gallegos have talked about this, and the subject would be referred to the Regional Planning Committee.

Councilmember Crawford wondered if the Transportation Committee also should hear this item, consider the economics of it, and try to develop incentives to acquire this material in a better fashion. She suggested that some of the contracts could require local production or provide for extra points for aggregate that is locally produced rather than trucked in. She would like to hear examples of quarries that have been reclaimed for other uses. Also, in the siting of these quarries, we could consider what will be done when the aggregate mining is finished. There is a package to be put together. She was surprised that recycled aggregate materials totaled only 5 percent. She asked about dredging in reservoirs. She recognized that there are competing interests in the demand for sand, and that there are various kinds of sand. She asked if there are differences in the quality of sand to use for aggregate purposes. Ms. Howard said that concrete sand has to meet certain standards. There is a reclamation act within the state for aggregate sites, and companies have to submit a reclamation plan.

Councilmember Monroe asked for an identification of the obstacles in the permitting process over the last 18 years. Garry Mulholland, a member of the public, said that when you come up with a reclamation plan, you have to go through a lengthy permitting process and satisfy a list of conditions as well as any legal opposition that may arise.

Councilmember Monroe asked about the challenges being faced in the permitting process by various aggregate companies.

Pedro Orso-Delgado, Caltrans District 11 Director, noted that on Interstate 15 we are recycling every amount of concrete and asphalt available, which accounts for only about one-third of the needed material. If you restrict contractors to use only local quarries, you will drive up the cost. Contractors are very competitive. Right now, there are some instances where we are trying to make concrete when we don't have enough locally available sand.

Councilmember Crawford asked how we look to resolve this issue in the long-term. Mr. Orso-Delgado responded that we need to supply ourselves and work with the industry to open new aggregate mining sites. The community itself is often the primary opposition.

Port Commission Chair Sylvia Rios commented that there are 400,000 metric tons of sand and 500,000 metric tons of bulk cement coming into San Diego from Ensenada each year. We have the potential of increasing that amount to 800,000 metric tons of sand and by another 500,000 metric tons of cement.

Chairman Robert Smith, Southern California Tribal Chairmen's Association (SCTCA), said that there are 17 Indian reservations in the area, and they have been mining for 64 years. There are a lot of resources out there. He suggested communicating with the Indian Nations and said that the environmental process is really streamlined in those areas.

Ms. Howard offered to provide this presentation to the cities.

Action: This item was presented for information only.

9. 2007 REGIONAL TRANSPORTATION PLAN

A. SUMMARY OF PUBLIC COMMENTS (INFORMATION)

The public comment period for the Draft 2007 Regional Transportation Plan (RTP) closed on September 17, 2007. This item summarizes the major comments received on the Draft RTP as well as preliminary responses to the comments.

Councilmember Madaffer stated that staff has been working with the Board to develop the 2007 Regional Transportation Plan (RTP) since April 2005. The Draft 2007 RTP was released for public review and comment in June 2007. SANDAG held public workshops throughout the region, and a public hearing was held at the September 28 Board meeting. Staff will provide a summary of the comments received on the Draft 2007 RTP and the proposed modifications to the Final Plan.

Heather Werdick, Senior Planner, reported that the Draft 2007 RTP was released for public comment from June 22, 2007, through September 17, 2007. More than 500 comments on the Draft RTP were received. These comments were submitted at public workshops, agency and stakeholder meetings, and via e-mail and letters. Comments received on the Draft 2007 RTP covered the following broad issues: support for/opposition to specific projects, general support for/opposition to transportation modes, support for better systems and demand management, support for land use-transportation connections, coordination with other entities,

and technical issues. The comment period for the Draft Environmental Impact Report (EIR) began on August 21, 2007, and ended on October 5, 2007. During this review period, 21 comment letters were received from various individuals, organizations, and agencies. Staff is preparing responses to all EIR comments received and will include the comment letters and responses in the Final EIR to be considered by the Board at its November 30 meeting.

Chair Sessom noted that there was a request to speak on this item.

Jay Powell, representing the City Heights Community Development Corporation, thanked staff for putting together the number of comments submitted. He said that the RTP talks about managed lanes and a flexible system. Our perspective is that there first needs to be more emphasis on transit. Other comments relate to concerns about the Goods Movement Action Plan, and staff's recommendation recognizes that there is a conflict and a process to resolve that through the Mid-City area. He expressed appreciation for Councilmember Toni Atkins, Gary Gallegos, Caltrans, and others in the suggestion of an ad hoc committee to address this issue. This redesign process can and must result in a better solution for the bus rapid transit (BRT) system in the Mid-City area.

B. PROPOSED MODIFICATIONS (ACCEPT)

Heather Werdick, Senior Planner, summarized the proposed modifications to the final report: add widening of State Route (SR) 56 to six lanes in the Reasonably Expected Highway Network; remove Interstate 15 (I-15) in Mid-City from the Goods Movement Action Plan (GMAP), delete I-15 improvements and reduce the widening on east SR 76 and SR 94 in the Unconstrained Highway Network; add potential future studies for SR 76, SR 78, Mid-City freight, and the Del Mar tunnel and Coastal Rail; and add additional performance measures related to adding daily vehicle delay per capita and expanded travel time data for carpool, transit, auto, and all modes.

Ms. Werdick reviewed the RTP revenue/cost adjustments that included cost estimates, more developer funds for SR 56 and SR 905, and revised scenario totals for the Reasonably Expected Scenario to \$57.4 billion and for the Revenue Constrained Scenario of \$40.8 billion. Next steps include incorporating these edits into the Final RTP, preparing the EIR responses and incorporating this information into the Final EIR, certifying the EIR, approving the Air Quality conformity finding, and adopting the RTP on November 30, 2007.

Chair Sessom asked for questions from Board members.

Councilmember Monroe asked about the practical effect of moving truck traffic to I-15. Ms. Werdick replied that we will need to study that impact.

Councilmember Monroe asked how sand will get from the barges at the Port of San Diego marine terminals to other areas in San Diego County. Mr. Gallegos clarified that we are not prohibiting trucks from using I-15, just encouraging them to use other routes. There is an extensive network to get goods throughout the region. We are working with the Port on getting goods from their marine terminals

through the region. We are being sensitive to a prior freeway agreement between the City of San Diego and Caltrans.

Councilmember Gallo asked if the travel time from Oceanside to downtown San Diego via transit is for rail travel. Ms. Werdick replied that it was for the COASTER.

Councilmember Gallo asked about the current travel time in that corridor. Linda Culp, Senior Planner, replied that the travel time shown is for a door-to-door trip from a point somewhere in Oceanside.

Councilmember Gallo asked how we are saving travel time with the proposed improvements. Ms. Culp said that on the rail side, travel time is reduced because there is a double tracked corridor by 2030.

Chair Sessom noted several requests to speak on this item.

Lani Lutar, representing San Diego County Taxpayers Association, expressed surprise that the funding sources for the Reasonably Expected Scenario were predicated on \$11 billion of additional revenues, including increased taxes and fees. With the exception of the possible Quality of Life measure, there are no other funding measures being discussed. The Plan projects a three-fold increase in transit, but this is primarily based on building new transit routes. We don't think that is adequate, and the Plan also should consider funding for transit operations, maintenance, and marketing. She asked if this three-fold increase is realistic. She questioned the adequacy of staff's response to the more than 500 comments from the community. She strongly recommended that staff reassess the comments submitted and respond to them adequately.

Dave Nielsen, representing Pardee Homes, expressed support for the addition of SR 56 to the Plan.

Councilmember Madaffer commented his belief that this is a realistic plan. There is never a perfect plan, given the restraints we have in transportation funding. This region should be commended for obtaining funding for this area. He expressed support for the proposed changes to the RTP.

Second Vice Chair Jerome Stocks (Encinitas) thanked Transportation Committee Chair Madaffer, the Transportation Committee, and staff for their work on this plan for the last two and a half years. He reminded the public and this Board that the *TransNet* Extension is a 40-year measure, and the RTP is a long-range plan that is updated every four years. What is adopted in this RTP can be adjusted as we move forward and events unfold. There are monies out there that can be reasonably expected but not accurately identified.

Councilmember Crawford referred to a letter submitted by the City of Del Mar asking that any reference to "tunnels" under Del Mar in the 2007 RTP be deleted and that emphasize be put on the need for comprehensive studies of freight and passenger rail needs. It is the opinion of Del Mar residents that passenger rail traffic should be moved to I-5, with freight rail traffic moved to I-15. There is an inherent

conflict between rail and the community's concerns about how to balance the need for a coastal rail corridor against pedestrian access and safety, quiet zones, and grade crossing improvements. Del Mar residents have expressed concern about references regarding a tunnel since the last RTP. The reason for the letter is to reiterate Del Mar's concern about this language even though no money is allocated for this tunnel in short-term in the Plan.

Commissioner Rios expressed her appreciation for being part of this discussion. The Port of San Diego wants to contribute what it can to make this plan work for all of the cities. She respectfully requested that the Port be included in discussions when it comes to limiting access by truck traffic on I-15.

Councilmember Jack Dale (Santee) echoed what Councilmember Madaffer commented about balancing all of our needs.

Mr. Orso-Delgado reiterated that this Plan is not banning truck use on I-15. Any new projects would be viewed through the Goods Movement Action Plan.

Action: Upon a motion by Councilmember Madaffer and second by Second Vice Chair Stocks, the SANDAG Board of Directors accepted the proposed modifications to the Draft 2007 RTP. Yes – 15 (100%). No – 0 (0%). Abstain – 0 (0%). Absent – County of San Diego, National City, and Poway.

10. FY 2008 BUDGET AMENDMENT: I-805 CORRIDOR SYSTEM MANAGEMENT PLAN (APPROVE)

Councilmember Madaffer reported that this item is related to an update on the I-805 corridor including a budget amendment to implement a corridor system management plan. The environmental effort to develop high-occupancy-vehicle (HOV) lanes in the I-805 corridor is one of our *TransNet* Early Action Projects. The proposed action will accept funding and amend the FY 2008 Budget and Overall Work Program to provide a valuable tool to assist in managing, operating, improving, and preserving mobility across all modes in the corridor. The Transportation Committee reviewed and discussed this at its meeting on October 5 and recommended its approval. He introduced Joel Haven, I-805 Corridor Director, for a report.

Mr. Haven reported that we have identified \$1 million in Caltrans state planning and research funds for consultant services to develop a corridor system management plan for I-805. This plan would study all modes of transportation to implement the best improvements on I-805. He asked for Board approval to amend Work Element 70013 in the FY 2008 Budget and Overall Work Program to incorporate this funding.

Action: Upon a motion by Mayor Cox and second by Councilmember Monroe, the SANDAG Board of Directors approved: (1) Resolution No. 2008-04 accepting up to \$1 million in state planning funds, and (2) an amendment to the FY 2008 Budget and Overall Work Program to complete the Interstate 805 Corridor System Management Plan. Yes – 13 (100%). No – 0 (0%). Abstain – 0 (0%). Absent – County of San Diego, Lemon Grove, National City, Oceanside, Poway, and Vista.

11. UPCOMING MEETINGS

The next meeting of the Board of Directors is scheduled for Friday, November 30, 2007, at 9 a.m.

12. ADJOURNMENT

The meeting was adjourned at 11:58 a.m.

DGunn/M/DGU

ATTENDANCE
SANDAG BOARD OF DIRECTORS' MEETING
NOVEMBER 9, 2007

JURISDICTION/ ORGANIZATION	NAME	ATTENDING
City of Carlsbad	Matt Hall (Member)	Yes
City of Chula Vista	Cheryl Cox (Member)	Yes
City of Coronado	Phil Monroe (Member)	Yes
City of Del Mar	Crystal Crawford (Member)	Yes
City of El Cajon	Mark Lewis (Member)	Yes
City of Encinitas	Jerome Stocks, 2nd Vice Chair (Member)	Yes
City of Escondido	Lori Holt Pfeiler, 1st Vice Chair (Member)	Yes
City of Imperial Beach	Jim Janney (Member)	Yes
City of La Mesa	Art Madrid (Member)	Yes
City of Lemon Grove	Mary Sessom, Chair (Member)	Yes
City of National City	Ron Morrison (Member)	No
City of Oceanside	James Wood (Member)	Yes
City of Poway	Mickey Cafagna (Member)	Yes
City of San Diego - A	Jim Madaffer (1st Alternate)	Yes
City of San Diego - B	Toni Atkins (Member B)	No
City of San Marcos	Rebecca Jones (2nd Alternate)	Yes
City of Santee	Jack Dale (Member)	Yes
City of Solana Beach	Lesa Heebner (Member)	Yes
City of Vista	Judy Ritter (Member)	Yes
County of San Diego - A	Ron Roberts (Member A)	Yes
County of San Diego - B	Bill Horn (Member B)	No
Caltrans	Pedro Orso-Delgado (Alternate)	Yes
MTS	Harry Mathis (Member)	Yes
NCTD	Ed Gallo (Member)	Yes
Imperial County	Victor Carrillo (Member)	No
US Dept. of Defense	CAPT Steve Wirshing (Member)	Yes
SD Unified Port District	Sylvia Rios (Member)	Yes
SD County Water Authority	Marilyn Dailey (Member)	Yes
Baja California/Mexico	Lydia Antonio (Alternate)	Yes
Southern California Tribal Chairmen's Association	Robert H. Smith (Member)	Yes