PUBLIC SAFETY COMMITTEE
AGENDA

Friday, November 16, 2007
1 to 3 p.m.
SANDAG Board Room
401 B Street, 7th Floor
San Diego

AGENDA HIGHLIGHTS

• PUBLIC SAFETY-RELATED GOALS FOR THE 2008 LEGISLATIVE PROGRAM

• QUARTERLY REPORT ON THE REGIONAL TECHNOLOGY CENTER

• PUBLIC SAFETY TRAINING IN THE SAN DIEGO REGION: A TECHNOLOGY OVERVIEW

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Welcome to SANDAG. Members of the public may speak to the Public Safety Committee on any item at the time the Committee is considering the item. Please complete a Speaker’s Slip, which is located in the rear of the room, and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications/Member Comments. Speakers are limited to three minutes. The Public Safety Committee may take action on any item appearing on the agenda.

This agenda and related staff reports can be accessed at www.sandag.org under meetings on SANDAG’s Web site. Public comments regarding the agenda can be forwarded to SANDAG via the e-mail comment form also available on the Web site. E-mail comments should be received no later than noon, two working days prior to the Public Safety Committee meeting.

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<tr>
<th>ITEM #</th>
<th>RECOMMENDATION</th>
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<tr>
<td>1.</td>
<td>ROLL CALL</td>
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<tr>
<td>+2.</td>
<td>APPROVAL OF OCTOBER 19, 2007, MEETING MINUTES</td>
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<td>PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS</td>
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Members of the public will have the opportunity to address the Public Safety Committee on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each and shall reserve time by completing a “Request to Speak” form and giving it to the Clerk prior to speaking. Committee members also may provide information and announcements under this agenda item.

### REPORT ITEMS (#4 through #8)

| +4.     | AMEND THE FY 2008 ARJIS WORK PROGRAM AND BUDGET (Pam Scanlon) | APPROVE |

ARJIS has been awarded a grant from the National Institute of Justice (NIJ) to develop SmartSearch, an application which will allow law enforcement officers to identify subjects and solve cases more quickly and efficiently. To conduct effective and thorough investigations, law enforcement officers are faced with extremely time consuming and burdensome queries of different databases and systems, using separate logins and passwords for each search. SmartSearch will streamline these processes, saving agencies time and resources while enhancing the efficiency and effectiveness of law enforcement operations. The Public Safety Committee (PSC) is asked to add a new work element to the FY 2008 ARJIS work program and increase the FY 2008 ARJIS budget by $204,815.
+5. PUBLIC SAFETY-RELATED GOALS FOR THE 2008 LEGISLATIVE PROGRAM (Genevieve Morelos)

RECOMMEND

Each year, SANDAG approves an annual legislative program for the next calendar year. Consistent with past programs, the draft 2008 Legislative Program includes policies and proposals for possible federal and state legislation and local activities. The PSC is asked to review the proposed legislative goals and recommend that the Executive Committee include these goals in the SANDAG 2008 Legislative Program. The legislative priorities are consistent with the mission of the PSC to promote public safety and justice through collaboration, information sharing, effective technology, and objective monitoring and assessment.

6. CRYSTAL DARKNESS: THE NIGHT THE COMMUNITY FIGHTS BACK (Kevin McClure, San Diego Prevention Coalition)

INFORMATION

For the past several months, members of the prevention, law enforcement, faith-based, treatment, media, and business communities have been working collaboratively in preparation for ‘Crystal Darkness’ -- a media event scheduled for the evening of December 12, 2007. On this night, local media outlets will simultaneously show a 30-minute documentary covering the dangers of methamphetamine use in San Diego County and a toll-free hotline (1-800-no2meth) will be shown so that members of the community can immediately access resources they or others may need. An overview of this effort and the expected outcomes will be provided.

7. QUARTERLY REPORT ON THE REGIONAL TECHNOLOGY CENTER (Bob Welty, San Diego State University)

INFORMATION

The Regional Technology Center was created to serve as the central coordination and implementation hub for regional communications and interoperability projects and issues, and to serve as a Regional Technology Clearinghouse. This quarterly update is being provided to keep members apprised of the progress made on accomplishing goals related to the regional strategy, and discussion and distribution of the Regional Strategic Technology Plan to the PSC.
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<td>8.</td>
<td>DISCUSSION</td>
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<td>PUBLIC SAFETY TRAINING IN THE SAN DIEGO REGION: A TECHNOLOGY OVERVIEW (Chief Tom Zoll and Chief Augie Ghio)</td>
<td>Since September, two panels have provided overviews of law enforcement and fire/EMS training in San Diego County. The recent fires across the region emphasize the need to ensure our first responders are provided with the knowledge and skills to most effectively fulfill their responsibilities of protecting the region. As the third workshop in this now four-part series, a panel will provide information regarding the use of technology in training, including the current status and future needs. In December, a final workshop discussion will be held to summarize the information from these three presentations and discuss what role the PSC and SANDAG Board of Directors can play in ensuring regional public safety and fire training needs are met in the future, one of the four priorities identified as part the 2005 PSC Needs Assessment.</td>
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<td>9.</td>
<td>INFORMATION</td>
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<td>UPCOMING MEETINGS</td>
<td>The next meeting of the PSC is scheduled for Friday, December 14, 2007, at 1:00 p.m. Please note the different date (second versus third Friday of the month).</td>
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<td>ADJOURNMENT</td>
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PUBLIC SAFETY COMMITTEE DISCUSSION AND ACTIONS
MEETING OF OCTOBER 19, 2007

1. ROLL CALL

Chair Mark Lewis (East County) called the Public Safety Committee meeting to order at 1:00 p.m. Roll call was taken and a quorum was present. See last page for attendance.

2. APPROVAL OF MEETING MINUTES

Upon a motion by Supervisor Pam Slater-Price (County of San Diego) and a second by Vice Mayor Frank Parra (South County), the minutes of September 21, 2007, were unanimously approved.

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Chair Lewis welcomed U.S. Attorney Karen Hewitt (Federal Public Safety) as a new advisory member.

There were no other public comments.

REPORTS

4. TEEN PROSTITUTION IN-THE SAN DIEGO REGION (INFORMATION)

Sandy Keaton (Senior Research Analyst, SANDAG) gave a PowerPoint presentation on child and youth sexual exploitation in the San Diego region. Ms. Keaton provided an overview of findings from interviews with homeless and runaway youth, as well as key informants and businesses in high prostitution areas.

Supervisor Slater-Price inquired where teens went that have left the County to engage in prostitution. Because of the issues of slavery and forced exploitation/prostitution, are there foreign designations, perhaps Cuba or Mexico? Supervisor Slater-Price also asked about the stricter laws wanted.

Ms. Keaton stated that most teens that left San Diego have remained in California in Los Angeles, Riverside, and Orange Counties. Some teens have gone to Las Vegas, Nevada and Washington State. However, the FBI has designated San Diego as a high intensity traffic
area for sexual exploitation because of the border. None of the youths questioned in this study had traveled to Cuba. One woman came from Africa. The essence of the laws is that it was hard to prosecute a pimp or john for lack of evidence and the threats made to the victims' families. It puts law enforcement in a challenging situation.

Councilmember David Roberts (North County Coastal) inquired about the need for more coordinated services from the County or City.

Ms. Keaton replied that this is a region-wide issue, and suggested a taskforce with representatives from all the regions. The location of the services would be up to the taskforce to decide.

Councilmember Roberts asked if this was the next step to get regional coordinated services. An example in the North County would be the North County Regional Task Force on the Homeless with all the cities paying a percentage to provide a regional solution. Escondido was one of the starters of this.

Ms. Keaton stated that it is the intent of Mr. Manolo Guillen, Chairman of the ACTION Network to coordinate services.

Supervisor Slater-Price stated there is a Center for Violence Prevention in North County and in San Diego. There is a group in Oceanside working on a center for homeless teenagers. Without trying to create another whole body but using tools already in place, both organizations and contacts, we could figure out what we can do. The County of San Diego spends about $44 million of taxpayer money on homeless services. We don't provide shelters, but do provide services. Perhaps there is a way to see the various programs for teenagers, emancipated teenagers, foster youth, and probation children and see what we can do. For anyone under the age of 18, there are many County support programs. It seems that we need to assess the resources and how we can better utilize those resources without duplicating services.

U.S. Attorney Hewitt inquired about the study being based in National City and if the surveys were spread out throughout the County. Beyond the 200 surveyed, how much bigger is the problem?

Ms. Keaton replied that only the business surveys were based in National City. Three weeks into the survey, National City did a crackdown on prostitution and a lot of the girls were lost (couldn't find them). There was another sweep in San Diego where we also lost the girls. The actual victims were spread out across the County and surveys were done all over the County. National research report 55 percent of the homeless were said to engage in prostitution. San Diego is close to this estimate. Thirty to 50 percent of homeless kids or runaways are prone to teen prostitution.

Councilmember Bob Campbell (North County Inland) inquired if 211 is a resource for teenagers. Maybe this would be a starting point.

Ms. Keaton stated she did not know. It would need to be something where there is an immediate intervention. She will address the 211 issue with Mr. Guillen.
5. CRIME IN THE SAN DIEGO REGION: 2007 MID-YEAR STATISTICS (INFORMATION)

Sylvia Severs (Criminal Justice Research Division, SANDAG) gave a PowerPoint presentation on crime in the San Diego region from January 2007 to June 2007. This presentation included trends over time and crime rates by jurisdiction.

6. YOUTHFULL OFFENDERS: TARGETED PROBATION INTERVENTIONS FOR YOUNG ADULTS IN THE SAN DIEGO REGION (INFORMATION)

Acting Chief Probation Officer John Hensley (County Public Safety) introduced Natalie Pearl (Director of Research, San Diego County Probation) and Jack Shawcroft, (San Diego County Sheriff’s Department) who gave a PowerPoint presentation on the Youthful Offender Re-Entry Component of the Youthful Offender Program (YOP). Presenters discussed the treatment/supervision model, the unique collaboration between law enforcement agencies, and the role of research in improving community safety.

Supervisor Slater-Price stated that this issue is part of County services. She noted a disturbing trend that is being repeated currently in the news, that young Black men are overrepresented in youthful criminal activity. The best time to change the direction of people’s lives is when they are young. She asked if there is any particular attempt to find out what needs that section of people have so they can be addressed.

Ms. Pearl stated that this study was a random snapshot of a huge spreadsheet that is being developed to keep track of the inmates. It was not meant to be proportionate to the real population. Sergeant Shawcroft stated that of the 22/23 inmates currently in custody at the Descanso Facility, young Black men are the lowest number there. Ms. Pearl stated the larger issue of disproportionate minority contact is an ongoing study that she is involved with on the juvenile side. The risk needs assessment does have factors with gender, race, age, educational disability, other types of disability so that they are getting services in a way that will be of most use to them. We make sure services are available county-wide and young Black men may have different issues with employment based on the neighborhoods they are coming from or educational background. This may not be directly related to race but neighborhood and other needs.

Supervisor Slater-Price stated that when Leon Williams was on the Board in 1994, this was a concern that he had and the concern remains. Education, early home life, and how they progress in school is a big issue. An issue across the board is how do they move into a job when they already have a troubled history? Competition for jobs is hard. For young people, even college graduates with no track record or enforcement issues have trouble getting a good job right now.

Ms. Pearl stated that education/literacy is a big issue. The GED component is built in. We are talking about literacy as it relates to education and just as a stand alone component so we can get everyone up at a reading level where they are functionally literate in the community in a way that will be useful to them. The Workforce Counselor that was hired through a contract is experienced in dealing with people who have workforce history problems and limitations.
Acting Chief Hensley stated this program answers the questions posed here. When we look at young people out of custody, there are three things that make an impact on their ability to make the transition to become productive citizens. They have no vocational skills, their literacy and education issues, and substance abuse. All three of these issues are addressed while they are in custody. One of the statistics, 32 percent of youth were employed when we got them; we have doubled that within 90 days. We have alcohol and drug counselors attached to this program. After 90 days of going through the substance abuse program, we have 84 percent that have maintained their sobriety. This high risk youthful group is the feeder system for the state prisons. We had about a 20 percent commit rate, and now we are at 4 percent for people that have been through the program during the past 7 months. If you can target vocational issues, substance abuse, and improve their literacy; these people have a fighting chance to make it. This is what the program is aimed at.

Councilmember Roberts wanted to clarify that these are youth offenders that are currently incarcerated and this is an exit program for them to transition, so while they are in the system, they are at the Descanso Facility.

Ms. Pearl stated they call them youthful offenders, but they are in the adult system. They start at 18 years and up. About 300 people are participating in the YOP. Of them, about 25 that are housed at Descanso are participating. They are a small subset of the overall community supervision program. Those inmates who have been identified as eligible and are housed at Descanso are moved into Dorm 9 and are given the in-custody component. As they come out, they link to their community supervision officer and stay on probation. The rest of the group may have done time in a variety of different institutions and come out. As they come into the community, they are referred to community based rehabilitative services in addition to the supervision they get in compliance with court-orders (drug testing and the traditional probation program).

Councilmember Roberts ask if the people with high level drug use in the past, if there is any tie in with the public transit systems to give people passes to get to and from work.

Ms. Pearl says that is part of the traditional probation program. The goal is to get these people to be productive citizens.

U.S. Attorney Hewitt inquired on the eligibility for the youthful offender program and what prior crimes would exclude them from participation in the program. She asked specifically regarding sex crimes or gun crimes.

Sean Cole (Supervising Probation Officer for YOP) stated the Probation Department targeted offenders who have not been able to be supervised intensely with other probation units such as family violence, sex offenders, or mental ill offender units. These were individuals who didn't have a home to supervise them intensely and would have gone to a mid-level unit which has less intensive supervision. These individuals usually commit property crimes, robberies, violent crimes, and drug offenses. Property crimes in particular are usually done to feed a drug addiction. We have taken this high-risk group that would not have gone to an intensive level of supervision and kept them from falling into a lower level supervision.
Ms. Pearl stated that if they are eligible for another intensive supervision unit (sex offender, domestic violence, violent offender, gang, or DUI unit), they go there first. If they don’t fit these criteria, but are high risk in terms of their history or current offense, then they will come under this youthful offender program for their age range.

7. FIRE/EMERGENCY MEDICAL SERVICES TRAINING IN THE SAN DIEGO REGION (INFORMATION)

Chief Augie Ghio (Regional Fire/Emergency Medical Services) introduced the panel. The panel consisted of Don Shellhammer (San Diego Fire Chief Association, City of Vista); George Beitey (Dean of Public Safety, Miramar College); Dave Miller (Deputy Chief, City of Santee); and Rod Ballard, Deputy Chief, City of San Diego). The panel gave a PowerPoint presentation with an overview of the current state of regional fire and emergency medical service (EMS) training.

Supervisor Slater-Price stated everyone is aware that a training facility is needed. It would be a multi-functional facility training with many different types of law enforcement, emergency services, and fire. One scenario would be that it would be built using private money that a contractor has and it would be leased out on a daily rate basis to agencies. The reason it has been controversial is because of the types of training that has been discussed. The reception in the community of Potrero, is that it would be acceptable for jobs as long as it was not utilized for training mercenary type forces. There was an account in the press that stated that an agency could use the facility if it were to pay less than a $1,000 a day for training. We do not know where this is going. If the Marine military bases of Miramar or Pendleton were willing to create or re-utilize their facilities for use by police, fire and emergency services, it would be a nice fit.

Chief Ghio responded that using Miramar or Pendleton facilities would be a good choice. The time distance continuum is much better for saving wear and tear on vehicles, fuel and mileage, and not impacting their ability to serve the communities because they would do it on duty. Training in the San Bernardino area takes all day for a training opportunity. We need 25-30 acres to train with our vehicles.

Supervisor Slater-Price asked if Chief Ghio has met with the Commanding Officers at the bases.

Chief Ghio stated he has not met with the Commanding Officers.

Vice Chair Zoll stated there is a proposal on the desk of the Commanding Officer at Miramar Marine Base. It’s 50/50 if it is going to happen.

Supervisor Slater-Price stated if it could be worked out, the training needs seem similar to have one at both; a North County oriented Center and a Central/South oriented center.

Vice Chair Zoll stated the City of San Diego is the lead agency on the request to use Miramar and hopefully there will be some news within the next month or two.

Chief William Lansdowne (City of San Diego Police Department) stated they have been working on this issue for the last eight years. They are not hopeful that this will occur.
military wants to use the base for their exclusive use and have been very resistant to any encouragement from law enforcement.

Supervisor Slater-Price asked if they would consider using it on a per diem basis.

Chief Lansdowne stated he doesn’t believe it is a money issue. They want the base for themselves and do not want other agencies coming into their area. The Naval Training Center (NTC) is a better opportunity.

Vice Chair Zoll stated that NTC was originally going to be 105 acres and now is down to 20 acres or less. On those 20 acres there are some environmental issues which make some uses unsuitable. The committee that has been working on this issue for the last eight or more years, they have reviewed every site that they can find. If someone has about 25 or 30 acres that is reasonable to get to, we would like to hear about it.

Supervisor Slater-Price stated that before we abandon the bases, could we put together a team and discuss with the Camp Pendleton Commanding Officer?

Vice Chair Zoll stated that as soon as they get a decision from Miramar, going to Pendleton would be the next step. There is a whole team working on this. One of our members from the Navy was going to check on availability for Miramar. Miramar is the best location.

Councilmember Campbell asked if video conferencing equipment was being used as part of the training aspect.

Chief Shellhammer stated that some agencies do their in-house training and some cross jurisdictional training using video conferencing equipment.

Chief Ghio stated that there are plans with Heartland for teleconferencing. It is expensive, but cuts down on travel time and overtime to bring people in.

Councilmember Campbell asked about compatibility of fire equipment.

Chief Ghio stated that hoses, nozzles, and fittings are compatible. A national standard thread started decades ago. There are different models of self-contained breathing apparatus. There are adaptors, but it would be nice to standardize. Through the San Diego Fire Chief’s Association we have an equipment committee that is working towards standardizing personal protective equipment with purchasing agreements.

Councilmember Campbell stated that the City of La Mesa held a safety fair. It was promoted that in the event of an emergency, a three day supply of goods was not enough, it should be seven days. What are we telling people?

Chief Ghio says the minimum is three days but the standard is going to increase to seven days. A major devastating earthquake or weapons of mass destruction with a biological agent would command quarantine or isolating areas. Through the County Office of Emergency Services, they are telling us that seven days is what we should have. We will be changing our public education points to reflect that.
Vice Chair Zoll stated that one of issues that came up was technology. We originally set this to be three presentations and a follow-up with this group. However, the technology element was bigger than we could put in the first two presentations. In November we will have a presentation on technology and training. In December, we will come back and talk about what we have heard and make a determination on where we need to go.

Councilmember Roberts stated that perhaps our delegation could put some language in the defense bill to look at this. The first step is getting language for San Diego County for a sharing agreement. There are different ways to share agreements; a small group of us could look at this to move this along.

Chair Lewis advised if you want to put together a delegation or team to work on this to contact or go see Dr. Cynthia Burke (Director, Criminal Justice Research Division, SANDAG) or Pam Scanlon (Executive Director, ARJIS). We could also put this on the agenda.

Chair Lewis asked about the issue of emergency vehicles on toll roads and if there was an update.

Dr. Burke stated they have met with legal staff and will be coming back with an update as an information item with possible action in January 2008.

8. UPCOMING MEETINGS (INFORMATION)

The next meeting of the Public Safety Committee is scheduled for Friday, November 16, 2007, at 1:00 p.m.

9. ADJOURNMENT

The meeting was adjourned at 2:45 p.m.
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<th>NAME</th>
<th>MEMBER/ALTERNATE</th>
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<th>COMMENTS</th>
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<tr>
<td>East County</td>
<td>Hon. Mark Lewis</td>
<td>Member - Chair</td>
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<td>Hon. Jillian Hanson-Cox</td>
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<td>North County Coastal</td>
<td>Hon. Matt Hall</td>
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<td>Hon. David Roberts</td>
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<td>South County</td>
<td>Hon. Frank Parra</td>
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<td>Hon. Jim Janney</td>
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<td>Hon. Bob Campbell</td>
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<td>Hon. Hal Martin</td>
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<td>City of San Diego</td>
<td>Hon. Anthony Young</td>
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<td>Hon. Ben Hueso</td>
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<td>County of San Diego</td>
<td>Supervisor Pam Slater-Price</td>
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<td>State Public Safety</td>
<td>Chief Skip Carter</td>
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<td>Assistant Chief Steve Lykins</td>
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<td>County Chiefs/Sheriff’s</td>
<td>Chief Tom Zoll</td>
<td>Member-Vice Chair</td>
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<td>Association</td>
<td>Chief Clifford Diamond</td>
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<td>Chief Richard Emerson</td>
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<td>Chief Adolfo Gonzales</td>
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<td>San Diego Police Department</td>
<td>Chief William M. Lansdowne</td>
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<td>Executive Assistant Chief</td>
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<td>Bill Maheu</td>
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<td>Commander Kim Quaco attended</td>
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<td>Homeland Security</td>
<td>Jill Olen</td>
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<td>Regional Fire/Emergency</td>
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<td>Medical Services</td>
<td>Chief Augie Ghio</td>
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<td>San Diego County</td>
<td>Bonnie Dumanis</td>
<td>Member</td>
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<td>District Attorney</td>
<td>Paula Robinson</td>
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<td>Regional Transit Services</td>
<td>David Papworth</td>
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<td>John Hensley</td>
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<td>Department of Defense</td>
<td>Captain Eric Patten</td>
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<td>Colonel James B. Seaton III</td>
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AMEND THE FY 2008 ARJIS WORK PROGRAM AND BUDGET

Introduction

ARJIS has been awarded a grant from the National Institute of Justice (NIJ) to develop SmartSearch; an application which will allow law enforcement officers to identify subjects and solve cases more quickly and efficiently. To conduct effective and thorough investigations, law enforcement officers are faced with extremely time consuming and burdensome queries of different databases and systems, using separate logins and passwords for each search. SmartSearch will streamline these processes, saving agencies time and resources while enhancing the efficiency and effectiveness of law enforcement operations.

Recommendation

The Public Safety Committee is asked to add a new work element to the FY 2008 ARJIS work program and increase the FY 2008 ARJIS budget by $204,815.

Discussion

Law enforcement officers need to utilize information from many different sources to conduct effective and thorough investigations. However, officers may not always know where the needed information is stored or how to access it and they often must use “silo” systems that were designed to contain and store specific kinds of enforcement information, with each having completely different rules for access and use. To address these issues, SmartSearch will programmatically select the appropriate system(s) that will return the most relevant results to the officers and provide a means to add new data sources (e.g., warrants, booking photos, license plate reader data) without incurring significant programming costs or delays in implementing these new sources.

This two-year research and development project, which has been approved by the Chiefs/Sheriff’s Management Committee, is based on a two-phased process. The first phase, the automation of adding new data sources, will be achieved by developing an Intelligent Policy Compiler (IPC). Currently when new data sources are made available, officers must apply for yet another login and password and search these data sources with separate standalone queries. Using new technology and a national data standard called NIEM (National Information Exchange Model), recently approved and adopted by the Department of Justice (DOJ), Department of Homeland Security (DHS), and Department of Transportation (DOT), SmartSearch will develop reusable interfaces to link these data sources. The IPC will allow the officers to conduct a single query that will hit a multitude of databases. This “one stop shop” search capability will save countless hours.
The second phase, the Intelligent Search Engine (ISE), will assist in determining which data sources are most relevant for the type of search being conducted. The ISE will ensure officers are provided more consolidated responses, with the most relevant and accurate information being returned first. This will enhance officer safety as officers will no longer need to read through pages of data to learn that the subject they have interest in, or have stopped, is armed and dangerous and has outstanding warrants. The SmartSearch ISE also will be able to do recursive queries, combining the results from the initial query with additional data from other data sources that automatically queries a third data source. For example, an officer has a driver's license number and wants to find out if the person has any outstanding arrest warrants. The warrant system only searches by name and date of birth. The ISE will automatically determine that an intermediate search of DMV is required to convert the number to a name and would then use that name to query the warrant system. All of this will happen without requiring the officer to know which systems and data elements are needed to obtain warrant information.

The resulting SmartSearch capabilities, which will compliment efforts currently in operation including Enterprise ARJIS and Global Query, will allow significantly easier management of data sources, distance users from the complications of accessing multiple data systems and enable the rapid adoption of the NIEM standard and Justice Reference Architecture.

To accomplish these goals, technical development contractors will be hired and existing staff will also share their expertise and skills. Attachment 1 shows the details of this new work element.

KAREN LAMPHERE  
Acting Director of Technical Services  

Attachment:  1. Project Budget.  

Key Staff Contact: Pamela Scanlon, (619) 699-6971, psc@sandag.org
This relates to Agenda Item #4
Public Safety Committee
November 16, 2007
Attachment 1

MANDATED/COMMITED: All
FUNDING: Full

PROGRAM WORK ELEMENT: XXXX
TITLE: SMARTSEARCH: AUTOMATING LAW ENFORCEMENT TRANSACTIONS USING NEIM-COMPLIANT TRANSACTIONS

FY 2008 BUDGET: $204,815
STRATEGIC GOAL: ENHANCE PUBLIC SAFETY

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<th>Funds Source</th>
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<td><strong>TOTAL</strong></td>
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<td>$204,815</td>
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Total Staff Hours: 2,080

OBJECTIVE

ARJIS has been awarded a grant from the National Institute of Justice to develop SmartSearch, an application which will allow law enforcement officers to identify subjects and solve cases more quickly and efficiently. To conduct effective and thorough investigations, law enforcement officers are faced with extremely time consuming and burdensome queries of different databases and systems, using separate logins and passwords for each search. To address these issues, SmartSearch will programmatically select the appropriate system(s) that will return the most relevant results to the officers and provide a means to add new data sources without having to incur significant programming costs and delays in implementing these
new sources. SmartSearch will save agencies time and resources while enhancing the efficiency and effectiveness of law enforcement operations

**PREVIOUS AND ONGOING WORK**

ARJIS has received previous funding from NIJ to develop and test new technology. This is the first phase of a multi year project.

Committee(s): Public Safety Committee; Chiefs'/Sheriff’s Management Committee; Working Groups: ARJIS Business, Technical, Users, and Crime Analysis Working Groups, ARJIS Enterprise Committee; Project Manager – Katie Mugg

**PRODUCTS, TASKS, AND SCHEDULES**

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<th>LEVEL OF MANDATE</th>
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<tr>
<td>01</td>
<td>5%. Establish project team</td>
</tr>
<tr>
<td>02</td>
<td>5%. Organize Technology Conference with educational partners</td>
</tr>
<tr>
<td>03</td>
<td>20%. Determine architect approach – test theories</td>
</tr>
<tr>
<td>04</td>
<td>35%. Build prototype client, service brokers, and SmartSearch engine to include ISE</td>
</tr>
<tr>
<td>05</td>
<td>5%. Organize User Conference, to discuss new search paradigms and user interface approaches</td>
</tr>
<tr>
<td>06</td>
<td>20%. Build universal client application with various UI elements</td>
</tr>
<tr>
<td>07</td>
<td>10%. Demonstrate capabilities</td>
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**FUTURE ACTIVITIES:**

A designated period will be established for member agencies to test the prototype in operational settings. Feedback sessions will be held with users to assess the effectiveness of the prototype and to solicit input on modifications and enhancements to the prototype. ARJIS plans to submit a grant for additional funding that will allow for the production of the prototype into the existing ARJIS applications.
PUBLIC SAFETY COMMITTEE

November 16, 2007

AGENDA ITEM NO.: 5

Action Requested: RECOMMEND

PUBLIC SAFETY-RELATED GOALS FOR THE 2008 LEGISLATIVE PROGRAM

File Number 7000900

Introduction

Each year, SANDAG approves an annual legislative program for the next calendar year. Consistent with past programs, the draft 2008 Legislative Program will include policies and proposals for possible federal and state legislation and local activities. The Public Safety Committee (PSC) is asked to review and provide input into proposed public safety-related goals for 2008. The legislative priorities are consistent with the mission of the PSC to promote public safety and justice through collaboration, information sharing, effective technology, and objective monitoring and assessment.

Discussion

Last year, the PSC recommended the inclusion of three public safety-related goals in the 2007 Legislative Program. Staff has reviewed the 2007 goals and recommends that PSC continue to pursue efforts in regional interoperability and communications; seek funding to improve public safety and security in our region; and support prevention and intervention programs in the areas of substance abuse, youth and gang violence, and other related activities to achieve the goal of improving overall public safety.

The proposed goals for the 2008 Legislative Program are a continuation of the 2007 goals:

Goal 1: Pursue resources to improve regional voice and data communications and interoperability, including connectivity with state and federal systems.

Goal 2: Pursue Homeland Security funding at both the state and federal levels to improve public safety and security in the San Diego region, through Automated Regional Justice Information System (ARJIS) operations and enhancements; regional transportation systems improvements; and activities related to emergency preparedness, prevention and response to catastrophic events.

Goal 3: Support funding opportunities for prevention and intervention programs that address substance abuse, increase public safety, and reduce youth and gang violence.

Recommendation

The Public Safety Committee is asked to review the proposed legislative goals discussed in this report and recommend that the Executive Committee include these goals in the SANDAG 2008 Legislative Program.
Goal 1, pursue resources to advance regional public safety interoperability, remains the highest legislative goal for public safety. This is consistent with efforts over the past two years to create a regional strategy for voice and data communications and interoperability, consistent with the regional framework and action plan developed by the PSC.

Goal 2 focuses on seeking federal and state homeland security funding to improve the safety and security of the San Diego region. The region has been successful in securing federal and state homeland security funds to enhance the ARJIS system; improve rail, bus and port security; and secure funding for emergency preparedness and prevention activities. In FY 2006 the region saw a decline in homeland security funding but in FY 2007, there has been a significant increase. For example, the San Diego region’s share of federal Urban Areas Security Initiative (UASI) funds increased from $7.9 million in FY 2006 to approximately $16 million in FY 2007. The PSC should focus to coordinate efforts to ensure that funding levels remain at the current levels.

Finally, Goal 3 supports the criminal justice efforts of the PSC, and focuses on seeking funding opportunities for prevention and intervention programs in this issue area in order to improve public safety for the San Diego region.

**Next Steps**

Upon action by the PSC, the public safety-related goals would be included in the 2008 Legislative Program for review by the Executive Committee. The Executive Committee reviewed a draft of the 2008 SANDAG Legislative Program at its November 9, 2007, meeting with the understanding that the PSC would review the public safety goals on November 16, 2007. Action on the final 2008 Legislative Program is scheduled for the Executive Committee and the Board of Directors in December.

KAREN LAMPHERE  
Acting Director of Technical Services

Key Staff Contact: Genevieve Morelos, (619) 699-1994, gmo@sandag.org
Regional GIS for Public Safety and Emergency Management

Geospatial Database

- Critical Infrastructure
- Situational Awareness
- Common Operating Picture
- Information Integrator

Geospatial technology allows for multiple sets of information to be analyzed, modeled, and correlated in order to find patterns that can lead to improved strategies for prevention, response, and mitigation.
GIS and Emergency Management

• Assess and prepare for risks
• Position and manage assets
• Warn people
• Deploy personnel
• Track and assess damage
• Target rescue efforts
• Track restoration activities
Department of Homeland Security

- Having access to the necessary geospatial data in the appropriate format that can be shared across jurisdictions;
- Maintaining proper access to geospatial tools and applications to decision makers and operational staff in the field;
- Maintaining infrastructure and policies that foster cross jurisdictional coordination and collaboration;
- Providing the organizational support necessary to champion and sustain geospatial capabilities in the domain of HLS incident management.

Definition of Geospatial Preparedness

Sharing of Information

- Inside the region
  - Local jurisdictions, agencies, & utilities
  - SanGIS or similar
- Outside the region
  - State
    - OHS, OES, CAL Fire, CA-SDI
  - Federal
    - DHS, FEMA, USGS, USFS, Military
Data Framework

Concept –
• Shared responsibilities
• Shared costs
• Shared benefits
• Shared control

“Frameworks are designed to share the costs of creation and maintenance of geospatial data, seeking to avoid unnecessary duplication, and to make it possible for data collected by one agency at a high level of spatial detail to be used by another agency in more generalized form.”

Data Maintenance

• Local jurisdictions, agencies, & utilities
• Minimal standards
• Share cost
• SanGIS
• Daily use by law enforcement, public safety, emergency services
  – Familiarity
  – Currency
  – Ownership
  – Confidence
San Diego Regional Emergency Geospatial Information Network

- **ETL Geospatial Database**
  - ETL to OGC Light Weight Database
  - Converts disparate data into a uniform data structure

- **Critical Infrastructure Reporting to Federal and State Agencies**
- **Backup Copies for Distribution**
- **EOC/ARJIS/Dispatch Agencies/Utilities**
- **Replicated Geospatial Database**

- **Web Based Data**
- **Automated Extract, Translate, and Load programs**
- **News Organizations**

**Steps**

1. **Inventory of critical infrastructure data layers along with extent of area covered**
   - **2008**

2. **Conduct a needs analysis of emergency GIS requirements for public safety from law enforcement, fire, EMT, dispatches, EOC, transit, and utilities**
   - **2008 - 2010**

3. **Geospatial information network design, implementation, security, and maintenance plan**
   - **2008 - 2009**

4. **Establish governance structure and build or complete critical infrastructure data layers for the region**
   - **2008 - 2010**

5. **Phased implementation of the regional emergency geospatial information network**
   - **2008 - 2010**
## Image Partnership

### Product
- 4 Inch
- Color/Color-Infrared
- Orthorectified
- Urban Area

### Cost
- Approx $500/sq mile
- $100/tile

### Justification
- Cost Savings
- Federal Partnership
- Updated and Co-registered Data
- Entire Urban Area
- Same Schedule

### Action
- Work with your GIS Manager
- Support the project within your agency
City of Chula Vista
$33,900 – $3,692 = $30,208
San Marcos
$21,900 – $11,869 = $10,004

Thank You
Paul Hardwick
phardwick@foundation.sdsu.edu
619-594-8992
Emergency Management, Training and Outreach

through

Emerging Television & Web Partnerships

An Exploratory Piece

Proposed Model: Building an Emergency, Training, Special Event and Outreach Regional Communications Network….without physical construction

The Opportunity: Partners have come forward to share existing infrastructure capacities that can be cumulatively used to establish a Regional Public Safety Network supporting Emergency Management, Special Events, Outreach and Training
Agenda

- Overview of Emerging Technologies
- Panel Introductions
  - Infrastructure Partners
  - End-User Partners
- Panel Questions
- Recommendation

Overview Of Technologies

The innovative use of multi-media tools can be a force multiplier in this age of new technology and fiscal restraint.

- Digital Broadcasting
- Wireless Cable
- Internet Broadcasting
- Computer Based Training
- Private/Public Cable Franchises
Panel Introductions - Infrastructure

Leon Messenie, KPBS
Director, Engineering & IT

DIGITAL Broadcasting of:
- Emergency Information
- Public Service Messages
- Realtime Training
- Special Event Coverage
- Content Creation
- Software/Documentation Distribution
- SDSU Visualization Laboratory

Panel Introductions – Infrastructure

Chris Brawner, County Office of Education
Sr. Director, Networks and Video Services
General Manager – ITV Cable 16

Wireless Cable Broadcasting Of:
- Emergency Information
- Public Service Messages
- Real Time Training
- Special Event Coverage
- Content Creation
- Public School Access
Panel Introductions – End User
Wenda Alvarez, President/CEO
San Diego Police Foundation

Public Education Campaigns
Internet Crimes Against Children (ICAC)
- Parents: Information Resources
- Law Enforcement: Training
- Children: Resources
- Teachers, other caregivers
- IT Technicians: Training, Information

Panel Introductions – End User
Carolyn Wormser, Director
Special Events

Special Event Support
During special events communications links are already in place to provide live feeds for the planning, coordination, coverage of major special events (e.g. US Open BioTech, IACP, RNC, etc)

- Event Traffic Management
- Event Announcements
- Event Coverage
- Event Support Staff Coordination
Panel Introductions – End User
Captain Robert Kananski, SDPD
Regional Public Safety Academy

- Computer Based Training
  Academy, Home and Other Remote Based Applications
- Post Training on Demand
  Law Enforcement Only
- Instructional TV
  Classroom Broadcasting
- Emerging Internet Tools
  Pod Casting, Webinars & Chat rooms

Closing Recommendation

Identify staff and resources for potential partners to coordinate with and to evaluate the concept of building a Regional Public Safety Broadcast Network support organization.
SAN DIEGO CRYSTAL DARKNESS CAMPAIGN
This is the night the community fights back

A bold new idea in the fight against Methamphetamine is about to be launched in San Diego County. ‘Crystal Darkness’ will reach out to nearly three million people in an unprecedented television event that uses the power of media, government, treatment professionals, churches, and businesses in an innovative and targeted way that’s never been done before.

Although San Diego is no longer “The Meth Capital of the World,” we continue to have severe problems related to meth use:

- In 2006, **174 people died** with Meth in their system.
- San Diego Association of Governments’ Criminal Justice Research Division reports that the **cost** to the justice and treatment systems for one addict, for just three years, was almost **$94,000**.
- According to doctors, it is **the most addictive drug in use today**; and **youth are as young as 12 or 13 when they first try meth**.

Taking Action:

The Drug Enforcement Administration (DEA), the San Diego County District Attorney’s Office, and the San Diego Prevention Coalition have partnered to organize law enforcement, local businesses, community leaders, volunteers, and faith-based organizations to work together to eliminate the threat Meth poses to our youth, our families, and our communities. The Crystal Darkness Campaign is the result.

Campaign Components:

- “Crystal Darkness” –the Documentary—a riveting 30-minute broadcast on KUSI, KPBS, CTN, COX 4, Time-Wamer, and KOCT Oceanside Community Television as part of a “Roadblock,” on **Wednesday, December 12, 2007, 7 to 7:30 pm**, followed by a **Town Hall Meeting**, televised by KUSI that same night, 7:30 to 8 pm
- A full evening of **meth-related programming**, televised by KPBS, from 7 to 10 pm
- A Meth Hotline phone-bank to respond to viewer calls (877-No2Meth/877-662-6384)
- Hosted viewing sites, with facilitated live discussion and Q&A after the broadcast
- The Campaign Blueprint—a 10-minute video previewing the campaign
- A customized set of 30-second TV spots to promote the programs
- A customized set of 60-second radio spots
- Newspaper ads and articles promoting Crystal Darkness
- Public relations support to all media outlets to help publicize the event
- A Crystal Darkness website, customized to feature local resources
- Flyers, available for distribution through schools and the community, promoting the air date, sponsors, and participating stations
- A series of 30-second TV spots to be used as follow-up to broadcasts
- Follow-up activities in San Diego County school districts (materials and training provided)

Desired Outcomes:

- Raise awareness of methamphetamine problems and solutions.
- Assure meth hotline callers receive quality referrals.
- Create linkages to ongoing meth prevention efforts.
Participating TV stations
KUSI, KPBS, CTN, COX 4, Time-Warner Cable, KOCT Oceanside Community Television

Participating Community Partners:

- Aurora Health Care
- The Bi-National Exchange
- Bureau of Narcotics Enforcement
- California Border Alliance Group
- California National Guard
- Californians for Drug-Free Youth
- Cinco De Mayo Con Orgullo Coalition
- Communities Against Substance Abuse
- Coronado SAFE
- CRC Health Group
- Donovan Prison
- East County Meth Solutions
- EDGE Research, UCSD
- FastLane Research, UCSD
- F.O.L.D. Church
- Freedom Ranch
- House Of Metamorphosis
- Imperial Beach Health Center
- In-His-Steps Church
- Indian Country Alliance
- Institute for Public Strategies
- Intertribal Court of So. California
- LAK Advertising
- La Posta Substance Abuse Center
- Las Colinas Women’s Detention Center
- Latino Youth Council
- Life Foundation
- McAlister Institute
- Mental Health Systems
- Mid-City CAN
- New Harvest Christian Fellowship
- Ninth District PTA, Inc.
- North City Prevention Coalition
- North Coastal Prevention Coalition
- North Inland Community Prevention Coalition
- Oliva, Sahmel & Goddard, CPA’s
- Operation Samahan
- Phoenix House
- Prison Life Ministries
- The ROCK Church
- RYAN’S Cause
- SANDAG
- San Diego Chargers
- San Diego County Alcohol & Drug Services
- San Diego County Drug Endangered Children Program
- San Diego County HHSA
- San Diego County Office of Education
- San Diego County Meth Strike Force
- San Diego County Probation Dept.
- San Diego County Sheriff’s Dept.
- San Diego Law Enforcement Coordination Center
- San Diego-Tijuana Border Initiative/ Drug-Free Border Coalition
- San Diego Youth & Community Services
- San Dieguito Alliance
- Santee Solutions
- SAY San Diego
- Scripps Mercy Hospital Trauma Service
- Set Free Ministries
- Shabaz House—Clean/Sober Living
- South Bay Partnership
- Sweetwater Union School District
- Touching Lives Right Now
- Training Center Ministry
- Tri-City Prevention Coalition
- UCSD-Case Management
- United Behavioral Health
- Victory Outreach
- Vista Hill Foundation
- Yellow Cab
- Young Life

www.crystaldarkness.org
www.No2Meth.org

For further information, contact Toni McKean, Crystal Darkness Coordinator
619-557-5233, mckeant@cbag.hidta.org
METH is slowly destroying our neighborhoods and tearing our families apart.

This is the night the community fights back. Make sure your family watches this historic program.

CRYSTAL DARKNESS
METH'S DEADLY ASSAULT ON OUR FAMILIES

WEDNESDAY
December 12th
7:00 - 7:30 p.m.

1-877-No2Meth
(662-6384)

SHOWN ON THESE FINE STATIONS

IN PARTNERSHIP WITH

www.crystaldarkness.com
www.no2meth.org
Justification for Participation in Subregional Orthoimagery Acquisition Effort

The major reason to participate in a subregional orthoimagery acquisition partnership is to save each agency the cost of acquiring imagery on its own. The savings can be substantial, particularly for smaller agencies. For example, it would likely cost an agency that wanted only 10 square miles of data about $20,000 or more to have custom imagery flown. This is primarily due to the equipment (aircraft, camera, etc.) mobilization costs. However, acquiring the same 10 square miles as part of this subregional partnership effort will cost approximately $5,000, based on a cost of $500/square mile. Larger agencies also benefit and receive cost benefits from partnering to acquire orthoimagery as well. In addition, each agency will not have to prepare a Request for Proposals (RFP), review proposals, select and manage consultants, or QA/QC final image deliverables.

In addition, USGS has committed approximately $75,000 or more as part of this project, if the project can be contracted before October 2008 and most of the urbanized portion of San Diego County is covered. The contribution from USGS will decrease the costs required by local agencies and thereby reduce the costs for each agency. However, if USGS contributes toward this acquisition effort, the data must be made available to USGS for the public domain (a coarser resolution is acceptable to USGS).

Finally, the costs can be lower still if multiple agencies want the same area of coverage. The Imagery Committee (that is coordinating this effort for the San Diego Regional GIS Council) has agreed to base the cost of participation on a per tile basis (each tile covers a 2,000 x 3,000 foot area) and to let agencies split the cost of tiles proportionally among the agencies. For example, if three agencies each want a single tile, each agency will pay for one-third the cost of this tile. If an agency wants a tile or a portion of a tile, it will pay for the entire tile (assuming no other participant wants this tile). This approach worked very well for the South County/Escondido Imagery Acquisition in 2004.

In addition to saving costs, there is an advantage to having imagery updated for the urbanized portion of San Diego all at the same time. This allows agencies to have a single orthophoto based on which other GIS data layers can be built and allows for improved spatial accuracy for these layers. The orthoimagery and other co-registered GIS data can then be used by public safety in their daily work and particularly in special coordinated emergency responses such as the Cedar Fire that occurred a few years ago. Regionally focused Homeland Security projects will benefit from having this single, high-resolution image available across jurisdictional lines. A final advantage in participating in this imagery project is that this project will get the entire San Diego urbanized area on the same schedule that can be the beginning of periodic, coordinated updates in the future. This has the potential to save local agencies money in future years. Also, by having a single tiling scheme for the urbanized area and the region, this sets the stage for the possibility of acquiring new orthoimagery only for selected tiles or on an as needed basis.
LETTER OF INTENT TO PARTICIPATE

Mr. Thomas McDowell  
Chair of the San Diego Regional GIS Council  
c/o the City of Chula Vista  
276 4th Avenue  
Chula Vista, CA 91910  

Dear Mr. McDowell  

It is my agency’s or firm’s intent to participate in the 2008/09 San Diego Subregional Imagery Acquisition Consortium for the purpose of acquiring 4-inch color and, optionally, color-infrared orthogonal digital imagery. We understand that the cost of our participation will not exceed $500/square mile and that the total cost per participant will be based on the number of 2,000 x 3,000 foot tiles that we choose to have flown. We also recognize that other participants may choose to have the same tiles flown and that all participants selecting the same tiles will share the costs of these tiles.  

Our expression of intent to participate is contingent upon an adequate number of participants in the consortium so that at least 750 square miles of urbanized San Diego County is included in this effort. Our final commitment to participate will also be contingent on the availability of funding but that there is reasonable expectation that such funding will be forthcoming in the fiscal year that begins July 2008.  

Sincerely,  

_____________________________  ____________________________  
Signature  Date  

_____________________________  
Title