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# MEETING NOTICE AND AGENDA

## INTERAGENCY TECHNICAL WORKING GROUP ON TRIBAL TRANSPORTATION ISSUES

The Tribal Transportation Issues Working Group may take action on any item appearing on this agenda.

Thursday, October 26, 2006

11 a.m. to 1 p.m.  
 (Refreshments and lunch provided by Barona Band of Mission Indians)

Barona Golf Events Center  
 Barona Indian Reservation

Staff Contact: Jane Clough-Riquelme, Tribal Liaison  
 (619) 699-1909  
 jcl@sandag.org

### AGENDA HIGHLIGHTS

- APPROVAL OF DRAFT CHARTER
- 2030 FORECAST AND METHODOLOGY FOR TRAVEL FORECASTING
- UPDATE ON THE STATE ROUTE 76 OPERATIONAL IMPROVEMENTS STUDY
- UPDATE ON COUNTY OF SAN DIEGO GENERAL PLAN 2020

*Phone 1-800-COMMUTE or see www.sdcommute.com for route information.*

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#### MEMBER AGENCIES

Cities of  
 Carlsbad  
 Chula Vista  
 Coronado  
 Del Mar  
 El Cajon  
 Encinitas  
 Escondido  
 Imperial Beach  
 La Mesa  
 Lemon Grove  
 National City  
 Oceanside  
 Poway  
 San Diego  
 San Marcos  
 Santee  
 Solana Beach  
 Vista  
 and  
 County of San Diego

#### ADVISORY MEMBERS

Imperial County  
 California Department  
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 Transit System  
 North San Diego County  
 Transit Development Board  
 United States  
 Department of Defense  
 San Diego  
 Unified Port District  
 San Diego County  
 Water Authority  
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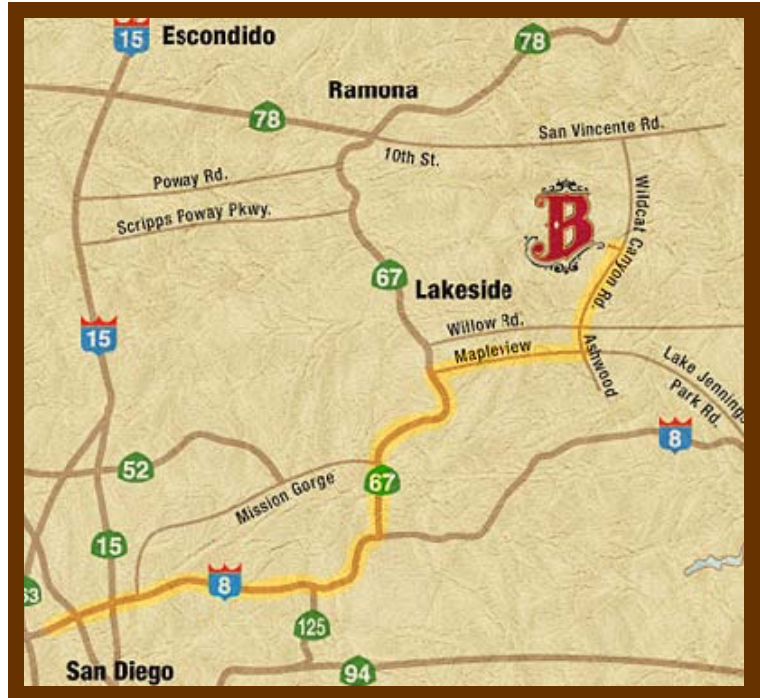
## DIRECTIONS TO MEETING LOCATION

**Meeting location:**

Barona Valley Ranch Resort & Casino  
**Barona Golf Events Center**  
 1932 Wildcat Canyon Road  
 Lakeside, CA 92040

**Driving Directions from San Diego:**

Take Interstate 8 to State Route 67 North
Travel 5 miles to the first light
Turn right on Maplevue Street
At the next four-way intersection, turn left onto Ashwood
Ashwood becomes Wildcat Canyon Road
Continue north on Wildcat Canyon Road
Drive five miles to the main entrance of Barona Valley Ranch Resort & Casino
Turn left into the Barona driveway
Turn right towards Golf Events Center
Parking is available in front of the Center
Follow signs to the conference room



The Valley Express Shuttle is available from the following locations:

Valley Express Shuttle Schedule Must be 18 years old to ride the shuttle		
Depart: El Cajon Transit Center	Depart: Maplevue 7-Eleven	Depart: Barona Valley Ranch
9:30 a.m.	9:40 a.m.	10:30 a.m.
10:30 a.m.	10:40 a.m.	11:15 a.m.
11:00 a.m.	11:10 a.m.	11:30 a.m.
11:00 a.m.	11:10 a.m.	11:45 a.m.
11:30 a.m.	11:40 a.m.	12:15 a.m.
12:00 p.m.	12:10 p.m.	12:30 p.m.
12:30 p.m.	12:40 p.m.	1:30 p.m.
1:00 p.m.	1:10 p.m.	2:15 p.m.
1:30 p.m.	1:40 p.m.	2:30 p.m.
2:30 p.m.	2:40 p.m.	3:15 p.m.

# INTERAGENCY TECHNICAL WORKING GROUP ON TRIBAL TRANSPORTATION ISSUES

Thursday, October 26, 2006

ITEM #	RECOMMENDATION
1. WELCOME BY BARONA TRIBAL COUNCIL AND SELF-INTRODUCTIONS	
2. PUBLIC COMMENTS AND COMMUNICATIONS	COMMENT
<p>Members of the public will have the opportunity to address the Interagency Technical Working Group on Tribal Transportation Issues or any issue within the jurisdiction of the Working Group. Speakers are limited to three minutes each.</p>	
3. OPENING REMARKS	INFORMATION
<ul style="list-style-type: none"><li>• Chairman Robert H. Smith, Southern California Tribal Chairmen's Association (SCTCA)</li><li>• Diane Eidam, Deputy Director, SANDAG</li></ul>	
+4. 2006 TRIBAL SUMMIT REPORT AND NEXT STEPS (Diane Eidam, SANDAG Deputy Director)	INFORMATION
<p>SANDAG's Deputy Director, Diane Eidam, will review the next steps and priority strategies approved by the SCTCA and SANDAG Boards as follow-up actions from the 2006 San Diego Regional Tribal Summit. These action items will be incorporated into SANDAG's Overall Work Program and provide a framework for the Interagency Technical Working Group on Tribal Transportation Issues.</p>	
+5. CHARTER FOR INTERAGENCY TECHNICAL WORKING GROUP ON TRIBAL TRANSPORTATION ISSUES (Jane Clough-Riquelme, SANDAG)	APPROVE
<p>The SANDAG Board of Directors approved the formation of an ongoing working group on tribal transportation issues which will report to the Borders Committee. The purpose of the Working Group is to serve as a forum for tribal governments in the region to discuss and coordinate transportation issues of mutual concern with the various public planning agencies in the region, including SANDAG, Caltrans, the County of San Diego, and the transit agencies. The Working Group will monitor and provide input on the implementation of the strategies and planning activities related to transportation mutually developed through the San Diego Regional Tribal Summit. This Working Group forms part of the SANDAG organizational structure and will report to the Borders Committee. The Working Group is asked to review and approve the draft Charter.</p>	

- |     |   |                            |
|-----|---|----------------------------|
| 6.  | <b>SELECTION OF WORKING GROUP CHAIR AND VICE-CHAIR<br/>(Robert H. Smith, SCTCA)</b>   | APPROVE                    |
|     | Once approved, the voting members of the Working Group will select a Chair and Vice-Chair to preside over the Working Group for a period of one year.   |                            |
| +7. | <b>2030 FORECAST AND METHODOLOGY FOR TRAVEL<br/>FORECASTING<br/>(Coleen Clementson and Ed Schafer, SANDAG)</b>  | INFORMATION/<br>DISCUSSION |
|     | As a fundamental element of the comprehensive 2007 Regional Transportation Plan (RTP), this forecast reflects the probable growth of the region and the expected distribution of the regional growth to jurisdictions and other areas based upon the currently adopted plans and policies of the 18 cities and the most recent information from the County of San Diego General Plan update. SANDAG staff will provide the Working Group with an overview of the methodology utilized to assess the travel forecast and discuss with tribal representatives strategies for developing appropriate protocols for ensuring that accurate tribal data is included in this process. |                            |
| 8.  | <b>UPDATE ON THE STATE ROUTE 76 OPERATIONAL<br/>IMPROVEMENTS STUDY<br/>(Mark Bobotis, Caltrans; Bo Mazzetti, RTA)</b>   | INFORMATION                |
|     | Caltrans and the Reservation Transportation Authority (RTA) are currently engaged in a study to evaluate the operational improvements necessary for State Route 76. Project managers will provide a brief update on the status of the project.  |                            |
| 9.  | <b>UPDATE ON COUNTY OF SAN DIEGO GENERAL PLAN<br/>2020 - CIRCULATION ELEMENT<br/>(Ivan Holler, County Of San Diego)</b>   | INFORMATION/<br>DISCUSSION |
|     | Ivan Holler, Deputy Director Planning Services in the County Department of Planning and Land Use, will brief the Working Group on the General Plan 2020 Circulation Element.  |                            |

10. **KICK-OFF: RESERVATION TRANSIT FEASIBILITY STUDY** **INFORMATION**  
 (Dan Levy, SANDAG)

SANDAG was awarded a Caltrans grant to study the feasibility of implementing transit service in one or two key transportation corridors between selected tribal reservations and cities and/or urbanized community planning areas in the unincorporated area of San Diego County. The study would look at traditional public transit services, as well as the potential for non-traditional services that could be funded by private sources and/or public-private partnerships and be integrated in the Coordinated Public Transportation and Human Services Transportation Plan (Coordinated Plan). SANDAG staff will provide an overview of the project and introduce the consultant team that has been retained to conduct the study.

- +11. **DISTRIBUTION OF THE 2007 REGIONAL TRANSPORTATION PLAN TRIBAL TRANSPORTATION ISSUES PAPER** **INFORMATION**  
 (Jane Clough-Riquelme, SANDAG)

As part of the process of the comprehensive update of the 2007 Regional Transportation Plan (RTP), SANDAG staff will present a tribal transportation issues paper based on issues raised through the 2005 Tribal Transportation Needs Survey, the follow-up Technical Workshop, and the 2006 Tribal Summit. The paper will be distributed to the tribal governments for 45 day review/comment period at this meeting and by mail.

12. **DISCUSSION ON FUTURE TOPICS/ITEMS/ISSUES** **INFORMATION/**  
 (Working Group Chair) **DISCUSSION**

Working Group members will discuss possible topics for future meetings, including: information items; longer term issues; planning activities and projects; and announcements within the scope of the Working Group's purview.

13. **ADJOURNMENT AND NEXT MEETING** **DISCUSSION/POSSIBLE**  
 (Date and Location) **ACTION**

The Working Group will discuss the options for the next quarterly meeting date and location.

+ next to an item indicates an attachment

**San Diego Association of Governments**  
**INTERAGENCY TECHNICAL WORKING GROUP ON TRIBAL**  
**TRANSPORTATION ISSUES**

October 26, 2006

AGENDA ITEM NO.: **4**

**Action Requested: INFORMATION**

2006 TRIBAL SUMMIT REPORT AND NEXT STEPS

File Number 7000600

On March 10, 2006, the 2006 San Diego Regional Tribal Summit, hosted by the Pala Band of Mission Indians, was held. The purpose was to bring together elected officials from the 17 federally recognized tribal nations in the San Diego region and the elected officials from the local cities and county, as represented by the SANDAG Board of Directors, to discuss land use and transportation planning policy issues of mutual concern. In particular, with the 2007 Regional Transportation Plan (RTP) underway, the Tribal Summit provided an opportunity for tribal input on this important regional planning effort. The summit was the result of collaboration between SANDAG, the Southern California Tribal Chairmen's Association (SCTCA), the Reservation Transportation Authority (RTA), Caltrans, and the County of San Diego. The attached report provides a brief summary of the general issues raised by the tribal representatives; discusses the results of the polling exercise on transportation strategies; summarizes the priorities identified for other regional policy issues; and presents recommended next steps. Attachment 1 is the report that was presented to the SCTCA at its June 27, 2006, Board meeting and to the SANDAG Board of Directors at its August 4, 2006, meeting. The recommended actions included in the report were approved by both Boards for further action.

Attachment: 1. 2006 Tribal Summit Report and Next Steps

Key Staff Contact: Jane Clough-Riquelme, (619) 699-1909, jcl@sandag.org



**BOARD OF DIRECTORS  
AUGUST 4, 2006**

**AGENDA ITEM NO. 06-08-16  
ACTION REQUESTED - APPROVE**

**THE 2006 SAN DIEGO REGIONAL TRIBAL SUMMIT REPORT  
AND NEXT STEPS**

File Number 7000600

**Introduction**

On March 10, 2006, the 2006 San Diego Regional Tribal Summit, hosted by the Pala Band of Mission Indians, was held. The purpose was to bring together elected officials from the 17 federally recognized tribal nations in the San Diego region and the elected officials from the local cities and County, as represented by the SANDAG Board of Directors, to discuss land use and transportation planning policy issues of mutual concern. In particular, with the 2007 Regional Transportation Plan (RTP) underway, the Tribal Summit provided an opportunity for tribal input on this important regional planning effort. The Summit was the result of collaboration between SANDAG, the Southern California Tribal Chairmen's Association (SCTCA), the Reservation Transportation Authority (RTA), Caltrans, and the County of San Diego. This report provides a brief summary of the general issues raised by the tribal representatives; discusses the results of the polling exercise on transportation strategies; summarizes the priorities identified for other regional policy issues; and presents recommended next steps. This report was presented to the SCTCA at its June 27, 2006, Board meeting.

**Recommendation**

The Borders Committee recommends that the Board of Directors approve the suggested next steps to the Tribal Summit held March 10, 2006 at the Pala Reservation, including: (1) working with Tribal Nations on tribal representation and a collaborative legislative agenda; (2) creating an interagency technical working group on tribal transportation; and (3) reviewing outcomes from the policy breakout session (Attachment 1).

**Discussion**

***Overview***

The Summit drew over 120 participants, including elected officials from 12 tribal governments in the region, the SANDAG Board of Directors, members of SANDAG's Policy Advisory Committees (PACs), various public agencies that work with tribal governments, and interested organizations and stakeholders. Attachment 2 is a list of the elected officials, both tribal representatives, and SANDAG Board members in attendance at the event. The proceedings from the Summit were distributed to the participants of the Summit, as well as to all SANDAG Board Members and tribal governments in April 2006.

During the first portion of the Summit, the tribal representatives provided a brief introduction of their nation and raised some key planning issues of concern to them. During this session tribal representatives raised the following issues/concerns:

- That local governments and regional agencies be more respectful of tribal sovereignty
- That SANDAG recognize that Tribal Nations are part of the region
- An interest in increased collaboration on issues of mutual concern
- The importance of learning more about each other and our governance processes
- Willingness to pay fair share, but that should be accompanied by representation
- Adherence to new laws such as Senate Bill 18<sup>1</sup>,
- The importance of representation in regional decision-making bodies, such as SANDAG

### ***Transportation Issues***

The tribal delegates and SANDAG Board participated in an interactive exercise on transportation issues. The elected officials at the Summit went through the strategies, discussed them, and then participated in an interactive polling exercise to determine where there were areas of mutual concern to identify possible areas of collaboration. At the policy level, there was some disagreement between the identified priorities of the tribal governments and those of the SANDAG Board. There were some strategies that were a high priority for the tribal governments, but were not a high priority for the SANDAG Board and vice versa. However, collectively, by including the top five overall priorities, all of the top priorities of each group are included (see Attachment 3).

- Develop collective Indian Reservation Roads Inventory so that California gets its fair share (58 percent)
- Collaborate/advocate for new transportation funding for the region (55 percent)
- Area agencies should collaborate on more corridor studies to address long term needs of the region (55 percent)
- Tribal governments should be voting members on regional decision-making bodies, such as SANDAG (48 percent)
- Create opportunities for pooling/leveraging funding for transportation projects of mutual interest (48 percent)

### ***Regional Planning Issues***

The participants then moved to another venue for policy breakout sessions on other issues. These included: public safety; environment; energy; and transportation financing. The purpose of these sessions was to identify the most important issues within these policy areas that could be considered for follow up and future collaboration. A summary of the results of these breakout sessions are provided in Attachment 4.

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<sup>1</sup> Senate Bill 18 went into effect on March 1, 2005. It requires all local land use authorities (cities and counties) to consult with registered California tribes registered with the Native American Heritage Commission when updating their General Plans. It also changes the definition of Open Space to include cultural sites and adds tribal governments to the list of entities that can hold or acquire conservation easements.



## **Next Steps**

In general, Summit participants were very satisfied with the government-to-government format of the Summit and the level of communication attained between the elected officials. Staff analyzed the Summit discussions, including the session on transportation issues and the regional policy breakout discussions. The following are suggested next steps, based on areas of mutual concern and areas in which SANDAG has a policy level responsibility. Staff recommends that SANDAG partner with intertribal organizations with missions and goals that coincide with the respective policy area to pursue the following suggested next steps through the SANDAG PACs (see Attachment 1).

### ***Executive Committee***

There are several areas of mutual interest which would fall within the purview of the Executive Committee. Staff recommends that SANDAG and the tribal governments in the region collaborate to address the following issues through the Executive Committee:

- Tribal representation in the SANDAG structure at the Board and/or PAC level
- Collaborative legislative agenda to address how best to update the Indian Reservation Roads Inventory and advocate for new funding for transportation in the region

### ***Borders Committee***

The Tribal Summit highlighted the need for establishing a framework for government-to-government relations with tribal nations in a regional context. The SCTCA is now an advisory member of the Borders Committee. Staff recommends that the Borders Committee be the PAC through which general issues first are discussed and analyzed. The Borders Committee can then recommend that certain, more specific issues be referred to other Policy Advisory Committees as they become more refined and developed. Staff recommends that the Borders Committee pursue the following action items:

- Continue to build on current tribal relations to establish an effective mechanism of communication/ coordination with tribal governments
- Review outcomes from policy breakouts and identify next steps, including consideration of cultural corridors
- Form an interagency technical working group on tribal transportation

### ***Interagency Technical Working Group on Tribal Transportation***

The focus of the Borders Committee's collaboration with tribal governments at this juncture is in the area of transportation issues. There were a number of strategies identified at the technical workshop held in February 2006 with the tribal transportation managers. The success of the session highlighted the importance of having a regular venue for tribal representatives to develop a collaborative agenda on transportation specific activities and for tribal representatives to exchange information and concerns with area agencies. In order to move forward on a series of transportation-related activities, staff recommends that the Borders Committee form an interagency technical working group on tribal transportation. The initial activities of the group would be to provide input on and address the following:

- 2007 RTP issue paper
- Tribal Transit Feasibility Study
- Strategies identified from February 2006 technical workshop
- Tribal-related corridor studies and pursuit of collaborative funding
- Recommend collaborative funding issues/strategies to the Policy Advisory Committees

### ***Future Tribal Summits***

The mechanism of the Tribal Summit appears to be a useful tool as a forum for discussing policy-level planning issues of mutual concern between the SANDAG Board of Directors and the tribal governments of the region. Following discussions with the SCTCA, Interagency Technical Working Group on Tribal Transportation, and the Borders Committee, staff will bring back a discussion and recommendations for how often to convene these meetings in the future.

### ***Southern California Tribal Chairmen's Association (SCTCA)***

SANDAG's Tribal Liaison presented this report to the SCTCA Board for its review and approval at its June 27, 2006, meeting. Chair Robert H. Smith will communicate its comments to the SANDAG Board at the August 4 meeting.

GARY L. GALLEGOS  
Executive Director

Attachments: 1. 2006 San Diego Regional Tribal Summit – Suggested Next Steps  
2. 2006 San Diego Regional Tribal Summit Participants  
3. Relative Importance of Strategies to Improve Tribal Transportation Projects  
4. 2006 San Diego Regional Tribal Summit – Summary of Regional Policy Roundtable Breakout Sessions

Staff Contact: Jane Clough-Riquelme, (619) 699-1909, jcl@sandag.org

## 2006 SAN DIEGO REGIONAL TRIBAL SUMMIT

### Suggested Next Steps

Action Item	Tribal Partner	Executive Committee	Borders Committee
Work with Tribal Nations to address the following issues: <ul style="list-style-type: none"> <li>▶ Tribal representation on the SANDAG Board and/or PACs</li> <li>▶ Collaborative legislative agenda</li> </ul>	SCTCA	X	
Continue to strengthen communication and coordination with tribal governments through Borders Committee	SCTCA		X
Form Interagency Technical Working Group on Tribal Transportation (RTA, Caltrans, County, MTS, NCTD, BIA) to provide input and address the following: <ul style="list-style-type: none"> <li>▶ 2007 RTP issue paper</li> <li>▶ Strategies outlined from February 8, 2006 technical workshop</li> <li>▶ Tribal Transit Feasibility Study</li> <li>▶ Tribal-related corridor studies and funding for their Implementation</li> <li>▶ Collaborative funding issues/strategies</li> </ul> The Working Group would meet on a quarterly basis and report to the Borders Committee.	RTA		X
Review outcomes from the policy breakout sessions at the Tribal Summit and identify next steps, including consideration of cultural corridors	SCTCA KU/KBT CTBA		X

- BIA = Bureau of Indian Affairs  
 CTBA = California Tribal Business Alliance  
 KBT = Kumeyaay Border Taskforce (part of KU)  
 KU = Kumeyaay Unity  
 RTA = Reservation Transportation Authority  
 SCTCA = Southern California Tribal Chairmen's Association



2006

# SAN DIEGO REGIONAL TRIBAL SUMMIT

## Elected Officials: Tribal Nations/SANDAG Board Members – Participants

### Agency Board Chairs

Title	First Name	Last Name	Agency	Title
Hon.	Mickey	Cafagna	SANDAG Board	City of Poway
Hon.	Robert H.	Smith	Southern California Tribal Chairmen's Assn.	(also rep. Pala)
Hon.	Kevin	Siva	Reservation Transportation Authority	(also rep. Los Coyotes)

### Tribal Government Representatives

Title	First Name	Last Name	Agency	Title
Hon.	Edwin	Romero	Barona Band of Mission Indians	Councilmember
Hon.	Nehemiah	Dyche	Campo Band of the Kumeyaay Nation	Executive Council
Hon.	Kerm	Shipp	Campo Band of the Kumeyaay Nation	Executive Council
	Edward	Arviso	Inaja-Cosmit Indian Reservation	Tribal Govt. Manager
Hon.	Lee	Acebedo	Jamul Indian Village	Chairman
Hon.	Robert	Mesa	Jamul Indian Village	Councilmember
	Bill	Mesa	Jamul Indian Village	Gaming Commissioner
Hon.	Viola	Peck	La Jolla Indian Reservation	Vice Chairman
Hon.	Janet	Weeks	La Jolla Indian Reservation	Secretary
Hon.	Kevin	Siva	Los Coyotes Band of Cahuilla Indians	Executive Council
Hon.	Robert H.	Smith	Pala Band of Mission Indians	Chairman
Hon.	Leroy	Miranda	Pala Band of Mission Indians	Vice Chairman
Hon.	Kilma	Lattin	Pala Band of Mission Indians	Councilmember
Hon.	Teresa	Neito	Pala Band of Mission Indians	Councilmember
Hon.	Chris	Devers	Pauma Band of Mission Indians	Chairman
Hon.	John	Currier	Rincon Band of the Luiseno Nation	Chairman
Hon.	Gilbert	Parada	Rincon Band of the Luiseno Nation	Councilmember
Hon.	Stephanie	Spencer	Rincon Band of the Luiseno Nation	Councilmember
Hon.	Mel	Vernon	San Luis Rey Band of Mission Indians	Councilmember
Hon.	Dave	Toler	San Pasqual Band of Diegueno Indians	Councilmember
Hon.	Timothy	Bactad	Viejas Band of the Kumeyaay Nation	Councilmember
	Ben	Magante	Reservation Transportation Authority	Executive Council
	Bo	Mazzetti	Reservation Transportation Authority	Advisor

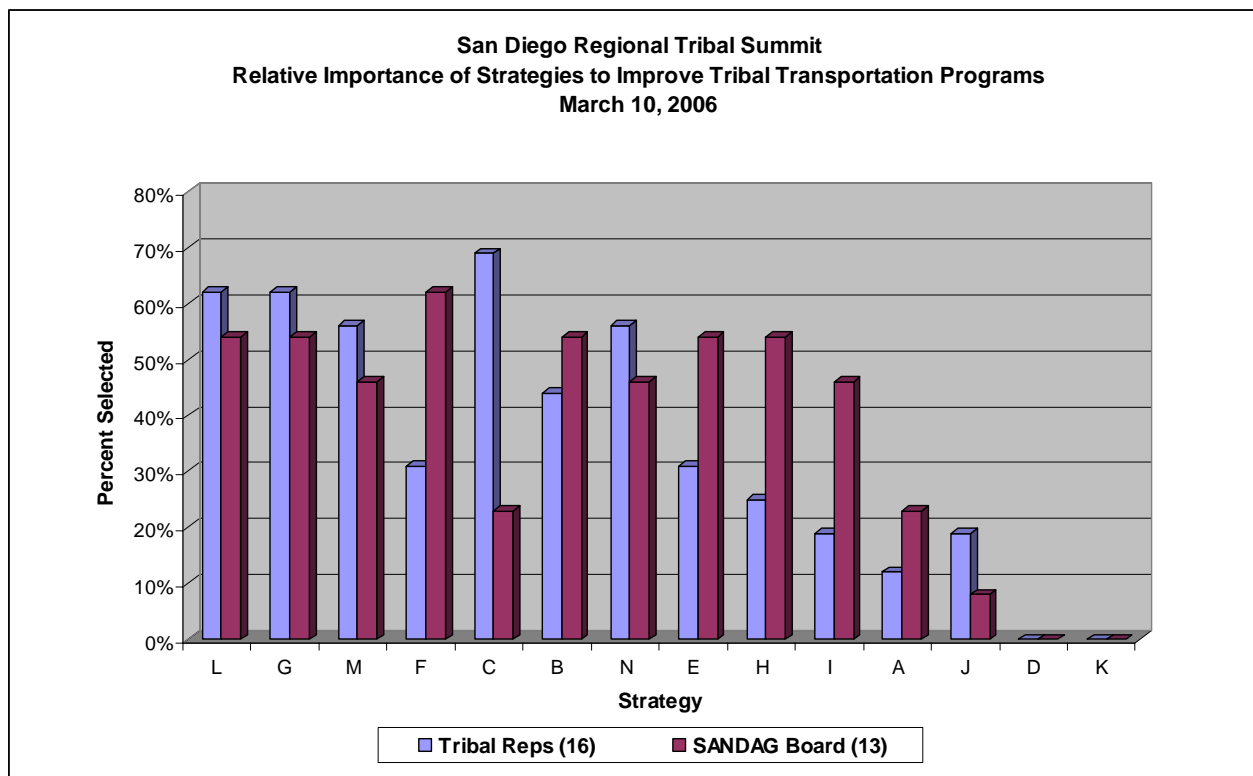


**SANDAG Board Members**

<b>Title</b>	<b>First Name</b>	<b>Last Name</b>	<b>Agency</b>	<b>City/Jurisdiction</b>
Hon.	Mickey	Cafagna	SANDAG, Board Chair	City of Poway
Hon.	Mary	Sessom	SANDAG Board 1 <sup>st</sup> Vice Chair	City of Lemon Grove
Hon.	Lori	Holt Pfeiler	SANDAG Board 2 <sup>nd</sup> Vice Chair (Chair, Regional Planning Committee)	City of Escondido
Hon.	Patricia	McCoy	SANDAG Borders Committee Chair	City of Imperial Beach
Hon.	Joe	Kellejian	SANDAG Transportation Committee Chair	City of Solana Beach
Hon.	Crystal	Crawford	SANDAG	City of Del Mar
Hon.	Jack	Dale	SANDAG	City of Santee
Hon.	Ed	Gallo	SANDAG (Alternate)	City of Escondido
Hon.	Christy	Guerin	SANDAG	City of Encinitas
Hon.	Pia	Harris-Ebert	SANDAG	City of San Marcos
Hon.	Bill	Horn	SANDAG	County of San Diego
Hon.	Mark	Lewis	SANDAG	City of El Cajon
Hon.	Shari	Mackin	SANDAG	City of Oceanside
Hon.	Art	Madrid	SANDAG	City of La Mesa
Hon.	Phil	Monroe	SANDAG	City of Coronado
Hon.	Ron	Morrison	SANDAG	National City
Hon.	Scott	Peters	SANDAG (Alternate)	City of San Diego
Hon.	Judy	Ritter	SANDAG	City of Vista
Hon.	Jerry	Sanders	SANDAG	City of San Diego

**SANDAG Board Advisory Members**

<b>Title</b>	<b>First Name</b>	<b>Last Name</b>	<b>Agency</b>	<b>Title</b>
	Pedro	Orso-Delgado	Caltrans	Director, District 11
	Howard	Williams	San Diego County Water Authority	Commissioner



- A. Tribes will each develop an internal consultation policy/agreement and disseminate to other government agencies
- B. Government agencies should understand Tribal Plans, how they are developed and implemented
- C. Tribes should (will) be voting members on regional decision-making bodies, such as SANDAG, SCAG, and IVAG
- D. Create a single Web-based Clearinghouse for agencies information on transportation programs and processes
- E. Agencies will provide ongoing training to Tribal Governments on funding processes, transportation and regional planning
- F. Create opportunities for pooling or leveraging funding for transportation funds for mutually important projects
- G. Collaborate and advocate for new transportation funding for the region
- H. Create mechanisms for identifying common concerns related to developments
- I. Identify mechanisms for providing ongoing funding for new or additional transportation programs, including transit services
- J. Develop a useful, accessible interagency directory of agencies/contact information for specific transportation issues (bus stops, road improvements, etc.) and keep it updated
- K. Look for opportunities to streamline processes through an audit/evaluation of agency procedures
- L. Tribes and MPOs should develop a collective Indian Reservation Road (IRR) road inventory so that California gets its fair share
- M. The Tribal Governments, Caltrans, SANDAG, the County, and the transit agencies need to conduct more corridor studies, such as the SR76, to address the long term needs of the region
- N. Form Tribal transportation agencies or committees that can address/discuss regional transportation concerns



2006

## SAN DIEGO REGIONAL TRIBAL SUMMIT

### Summary of Regional Policy Roundtable Breakout Sessions

#### 1. Environment

- Framework/Process on Environmental Issues
  - i. Impact of Growth/Transportation on Water Supply
  - ii. Encroachment on Habitat
  - iii. Planning with tribal governments and County
- Environmental Health
  - i. Water Quality
  - ii. Solid Waste Mgmt.
  - iii. Air Quality
- Cultural Resource Protection
  - i. SB 18
  - ii. Ancestral Burial Grounds
  - iii. Cultural Corridor/Linkages
  - iv. MSCP/MHCP – Connect w/SB18

#### 2. Public Safety

- Lack of Infrastructure
  - i. Roads
  - ii. Medical Services
  - iii. Fire Services
- Crime, Alcohol, Drugs
  - i. Prevention Education
  - ii. Enforcement
  - iii. Treatment
- Emergency Preparedness
  - i. Interoperability
  - ii. Training
  - iii. Planning
  - iv. Resources
  - v. Multi-agency committees

#### 3. Energy

- Collaborate and plan for energy reliability and long term sustainability and independence
- Develop clean, alternative, and reliable energy resources
- Address and participate in transmission routing

#### 4. Transportation Financing

- Strengthen Collaboration
- Respect Tribal Sovereignty
- Collaborate on Funding
- Collaborate on Data Collection



**San Diego Association of Governments**  
**INTERAGENCY TECHNICAL WORKING GROUP ON**  
**TRIBAL TRANSPORTATION ISSUES**

October 26, 2006

AGENDA ITEM NO.: **5**

**Action Requested: APPROVE**

CHARTER FOR INTERAGENCY TECHNICAL WORKING GROUP  
ON TRIBAL TRANSPORTATION ISSUES

File Number 7000600

**Introduction**

On August 4, 2006, the SANDAG Board of Directors approved a set of recommended next steps as outcomes from the 2006 San Diego Regional Tribal Summit. One of those next steps was the formation of an ongoing Interagency Technical Working Group on Tribal Transportation Issues (Working Group). The purpose of this Working Group is to serve as a forum for tribal governments in the region to discuss and coordinate transportation issues of mutual concern with the various public planning agencies in the region, including SANDAG, Caltrans, the County of San Diego, and the transit providers. The Borders Committee approved the attached draft Charter for this Working Group at its September 8, 2006, meeting. The Board of Directors of the Southern California Tribal Chairmen's Association (SCTCA) reviewed and approved the draft Charter at its September 17, 2006, meeting. The Working Group is asked to review and approve the attached draft Charter.

**Recommendation**

The Working Group is asked to approve the attached draft Charter for a new Interagency Technical Working Group on Tribal Transportation Issues.

**Discussion**

It is through the Borders Committee that SANDAG has been pursuing government-to-government relations with tribal governments in the region. As part of its strategic objectives for FY 2005, the Borders Committee intensified its efforts to engage tribal governments through various activities. Through partnerships with the Reservation Transportation Authority (RTA) and the SCTCA, a mechanism for government-to-government relations is being developed to engage tribes in the regional transportation planning process. The SCTCA, an intertribal council of governments, is now a member of the Borders Committee, joining the Western Riverside Council of Governments (WRCOG), the Imperial Valley Association of Governments (IVAG), the Orange County Council of Governments (OCCG), and the Republic of Mexico in that same capacity.



During FY 2006, the Borders Committee worked diligently on strengthening communication and coordination on regional and transportation planning issues with tribal nations in the region. Together with Caltrans, the County of San Diego, the RTA, and the SCTCA, SANDAG developed an integrated work plan for the inclusion of tribal issues in the 2007 Regional Transportation Plan through a series of studies, planning activities, and the convening of a Tribal Summit.

As part of this interagency effort, in February of 2006, Caltrans convened a technical workshop between tribal transportation managers and planning staff from the public agencies in the region to develop strategies for improving tribal transportation programs. The strategies that were collectively developed were brought forward to the elected officials at the 2006 San Diego Regional Tribal Summit held in March 2006.

The success of that workshop highlighted the importance of having a regular venue in which tribal and public agency staff can communicate and exchange information on transportation-related issues. One of the recommendations of the Tribal Summit was to form an ongoing working group. Thus, the SANDAG Board approved the formation of an Interagency Technical Working Group on Tribal Transportation Issues at its August 4, 2006, meeting. The SCTCA reviewed the Working Group Charter at its September 19 meeting.

The Working Group responsibilities will include reviewing current activities and plans being implemented by SANDAG and tribal governments in an effort to coordinate programs, address issues of mutual concern, and ensure that the results of those discussions are being incorporated into the transportation planning process at the regional level. The Working Group will provide feedback and comments on current and planned activities and will provide input on the implementation of these activities. The Working Group will also assist with the associated outreach to the tribal community on transportation issues of regional significance.

Attachment: 1. Draft Charter for Interagency Technical Working Group on Tribal Transportation Issues

Staff Contact: Jane Clough-Riquelme, (619) 699-1909, [jcl@sandag.org](mailto:jcl@sandag.org)

# **CHARTER**

## **Interagency Technical Working Group on Tribal Transportation Issues**

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### **Purpose**

The purpose of the Interagency Technical Working Group on Tribal Transportation Issues (Working Group) is to serve as a forum for tribal governments in the region to discuss and coordinate transportation issues of mutual concern with the various public planning agencies in the region, including SANDAG, Caltrans, the County of San Diego, and the transit operators. In partnership with the Reservation Transportation Authority (RTA), the Working Group will monitor and provide input on the implementation of the strategies and planning activities related to transportation mutually developed through the San Diego Regional Tribal Summit. There is currently no other working group that can serve this function.

### **Line of Reporting**

The Working Group reports to the Borders Committee, which reports to the Board of Directors on tribal-related transportation activities.

### **Responsibilities**

The Working Group responsibilities include reviewing current activities and plans being implemented by SANDAG and the tribal governments in an effort to coordinate programs, address issues of concern, and ensure that the needs and issues of tribal governments are being incorporated into the transportation planning process at the regional level. The Working Group will provide feedback and comments on current and planned activities and provide technical advice on the implementation of these activities. The Working Group also assists with the associated outreach to the tribal community on transportation issues of regional significance. In carrying out these responsibilities, the initial activities of the Working Group will include providing input on and addressing the following:

- 2007 Regional Transportation Plan Issue Paper
- Tribal Transit Feasibility Study
- Strategies developed from the 2006 technical workshop
- Tribal related corridor studies in pursuit of collaborative funding
- Recommend collaborative funding issues and strategies to the Policy Advisory Committees

### **Membership**

The voting membership of the Working Group shall be comprised of one representative from each of the federally recognized tribal governments and California tribes in San Diego County. These voting members shall be appointed by the leadership of their respective tribes for a term of one calendar year. Caltrans, the County of San Diego, the Reservation Transportation Authority, Metropolitan Transit System, and North County Transit District shall each be entitled to appoint one advisory member of the Working Group. Each entity represented in the Working Group, whether voting or advisory, may additionally appoint an alternate representative to serve in the primary member's absence. Any member who misses two meetings in a row or three meetings in a calendar year shall be removed and replaced by that member's alternate, if any. Should a vacancy occur in the position of a primary or alternate member, a represented entity shall be entitled to appoint a replacement representative.

**Meeting Time and Location**

The Working Group will meet quarterly on the \_\_\_\_ of the month from \_\_\_\_ to \_\_\_\_\_. The location will rotate among tribal reservations, and, when deemed appropriate, at the SANDAG offices.

**Selection of the Chair**

The Working Group shall have a Chair and Vice-Chair, who will be chosen by a vote of the voting members of the Working Group on an annual basis.

**Duration of Existence**

The Working Group will continue as long as the tribal governments and participating agencies determine that it serves as an effective means of communication and coordination, subject to annual review.

DRAFT

**San Diego Association of Governments**  
**INTERAGENCY TECHNICAL WORKING GROUP ON**  
**TRIBAL TRANSPORTATION ISSUES**

October 26, 2006

AGENDA ITEM NO.: **7**

**Action Requested: INFORMATION**

2030 FORECAST AND METHODOLOGY FOR TRAVEL FORECASTING

File Number 7000600

**Introduction**

The Regional Growth Forecast is a foundation of SANDAG's Regional Transportation Plan (RTP) and Regional Comprehensive Plan (RCP). The forecast represents the best assessment of the changes that can be anticipated for the region and its communities based on the most current information available and well-proven and verified computer models. It is meant to help policy and decision-makers prepare for the future and is not an expression for, or against, growth. To ensure that the forecast reflects current national, state, and regional trends and recent changes to local plans and policies, it is updated every three to five years. The last forecast – the 2030 Regional Growth Forecast – was accepted by the SANDAG Board of Directors for use in planning and other studies in December 2003.

In May 2006, the Board discussed the preliminary 2030 Regional Growth Forecast Update and in September 2006, the 2030 Regional Growth Forecast was accepted for planning purposes. As a fundamental element of the 2007 RTP, this forecast reflects the probable growth of the region and the expected distribution of the regional growth to jurisdictions and other areas based upon currently adopted plans and policies of the 18 cities and the most recent information from the County of San Diego's General Plan Update (GP 2020). This forecast update has been reviewed and conceptually confirmed with planning directors and local staffs serving as the Regional Planning Technical Working Group. Local staff knowledge, judgment, and interpretation are invaluable to the forecasting process and help ensure the forecast reflects the future embodied in the way that plans and policies of the region's jurisdictions are currently implemented.

SANDAG staff would like to discuss with tribal representatives, the development of protocols to ensure that tribal nations have an opportunity to contribute to this ongoing process and that long-range development plans and policies are reflected in forecast updates.

Attachments 1, 2, and 3 show the updated forecasts for population, housing, and civilian employment by jurisdiction. These forecasts represent the outcome of an extensive process begun in winter 2005.

## **Discussion**

### *Background*

The Regional Growth Forecast is developed through a collaborative effort with experts in demography, housing, the economy, and other disciplines, and close cooperation and input of the local planning directors and their staffs. Two iterative phases drive the forecast process. First, a forecast of the entire region is produced based largely on economic trends and the associated demographic characteristics. The second phase allocates these overall forecasts to jurisdictions and smaller geographic areas based upon the region's general and community plans and their relationships with the regional transportation system. Our procedures also incorporate the region's increasing interregional and binational connections with our neighbors to the north, east, and south.

It has been apparent since the mid-1990s that our local land use plans and policies, in aggregate, cannot support the long-range economic and population growth anticipated for the region. In part, this is because the local plans typically have a shorter horizon year than the forecast. The plans are intended to guide development over a certain period of time and then be updated to reflect changing conditions.

Following the approach identified in the RCP, this forecast update is based on the general and community plans as they stand today. The forecast is not a prescription for the future; it simply portrays the likely outcomes if we continue operating under our current plans and policies. The RCP's collaborative planning approach establishes strong ties between jurisdictions' general and community plans, the regional growth forecast, and our major regional plans. Updates to local plans and policies will feed into the Regional Growth Forecast, the RTP, and the RCP, which in turn will affect the other plans as they are updated. The RCP is intended to provide guidance for future plan changes. Basing our forecasts on existing plans and policies provides us with a valuable tool to help monitor progress in maintaining and improving the region's quality of life.

### *Forecast Results*

Please note that a few of the numbers have changed slightly from the May 2006 report due to adjustments in the local plan information. By 2030, the region is expected to be home to 3.98 million people living in 1.38 million houses, which represents an increase in population of 971,700. Supporting the population growth is an additional 464,300 civilian jobs, bringing our employment base to 1.83 million jobs by 2030.

The region's growth rate is anticipated to slow. Between 2020 and 2030, the last decade of the forecast, the growth rate for population falls below 1 percent per year, while the growth rate for housing falls below 0.5 percent per year. Currently, our population is growing at an annual rate of 1.5 percent.

Other key findings from the forecast include:

- The 288,700 new homes needed by 2030 is roughly equivalent to the entire remaining housing capacity under today's general and community plans and County GP 2020. However, in 2030 there is still enough land currently designated for employment to locate over 228,000 new jobs, enough for around ten years of additional growth.
- Thirty-five percent of the anticipated growth in housing units occurs through reinvestment in currently developed areas through redevelopment, while 65 percent of new units locate on vacant land.
- Sixty-eight percent of new housing units added by 2030 are concentrated in two jurisdictions: the City of San Diego and the unincorporated area.
- Interregional commuting increases substantially. In this forecast, 99,400 additional households containing one or more San Diego region workers locate near but, outside the region. This represents nearly 26 percent of all residential units needed to house the expected increase in the region's workers.
- Regionally, real per capita income (adjusted for inflation) is expected to increase 39 percent, from \$32,000 in 2004 to \$44,400 in 2030.
- There will be a significant aging of the population. By 2030, the region's population 65 years and older will grow by 123 percent; almost four times faster than the overall population.

#### *Next Steps*

As part of the process of developing government-to-government discussions on various planning issues, the Working Group is asked to provide guidance in developing a mutually agreed protocol for exchanging critical information on long-range planning that should be incorporated into the forecast modeling for the RTP, as well as for the RCP. SANDAG staff has prepared a set of maps for each tribal reservation for the purpose of informing each nation what is currently in the agency's database. Tribal representatives are asked to review this information with their tribal councils and verify their accuracy. If any nation would like to share additional information for the purposes of improving the data for the forecasting model, they are encouraged to contact SANDAG's Tribal Liaison, Jane Clough-Riquelme.

As part of the strategy to implement the RCP this past June, the Board accepted the draft Smart Growth Concept Map for planning purposes for the 2007 RTP Update. Staff is currently developing a forecast alternative based on the Smart Growth Concept Map that will be used to test the initial RTP transit concept scenarios. Later this fall, the Board will discuss the Smart Growth Forecast alternative and how it may be used in the draft and final RTP.

Attachments: 1. 2030 Regional Growth Forecast Update: Population by Jurisdiction  
2. 2030 Regional Growth Forecast Update: Housing Units by Jurisdiction  
3. 2030 Regional Growth Forecast Update: Civilian Employment by Jurisdiction

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**Table 1**  
**2030 Regional Growth Forecast Update: Population by Jurisdiction**

Jurisdiction	2004	2010	2020	2030	2004 - 2030 Change	
					Numeric	Percent
Carlsbad	92,695	109,611	119,095	127,046	34,351	37%
Chula Vista	208,675	248,174	289,304	316,445	107,770	52%
Coronado	26,591	27,512	29,738	31,038	4,447	17%
Del Mar	4,543	4,661	5,138	5,497	954	21%
El Cajon	97,670	100,919	105,214	112,008	14,338	15%
Encinitas	62,463	65,358	68,030	73,170	10,707	17%
Escondido	140,328	148,630	158,494	169,929	29,601	21%
Imperial Beach	27,799	28,331	32,590	36,125	8,326	30%
La Mesa	56,007	59,920	60,686	64,522	8,515	15%
Lemon Grove	25,590	27,163	28,859	31,175	5,585	22%
National City	56,018	59,905	69,104	74,241	18,223	33%
Oceanside	172,866	186,785	196,482	207,237	34,371	20%
Poway	50,534	51,833	54,035	57,474	6,940	14%
San Diego	1,295,147	1,365,130	1,514,336	1,656,257	361,110	28%
San Marcos	66,850	82,608	90,026	95,553	28,703	43%
Santee	54,084	62,031	66,668	72,115	18,031	33%
Solana Beach	13,396	13,807	14,839	15,761	2,365	18%
Vista	94,030	98,182	106,075	115,768	21,738	23%
Unincorporated	467,728	504,719	627,142	723,392	255,664	55%
Region	3,013,014	3,245,279	3,635,855	3,984,753	971,739	32%

Source: San Diego Association of Governments, September 2006

**Table 2**  
**2030 Regional Growth Forecast Update: Housing Units by Jurisdiction**

<b>Jurisdiction</b>	<b>2004</b>	<b>2010</b>	<b>2020</b>	<b>2030</b>	<b>2004 - 2030 Change</b>	
					<b>Numeric</b>	<b>Percent</b>
Carlsbad	39,287	45,757	48,558	49,899	10,612	27%
Chula Vista	70,609	84,166	97,732	102,885	32,276	46%
Coronado	9,450	9,502	9,690	9,796	346	4%
Del Mar	2,511	2,531	2,544	2,546	35	1%
El Cajon	35,429	35,908	37,423	38,155	2,726	8%
Encinitas	24,521	25,227	26,054	27,066	2,545	10%
Escondido	46,467	48,116	51,404	53,087	6,620	14%
Imperial Beach	9,754	9,830	11,349	12,063	2,309	24%
La Mesa	24,911	26,205	26,623	26,927	2,016	8%
Lemon Grove	8,770	9,163	9,745	10,068	1,298	15%
National City	15,158	15,722	18,481	19,108	3,950	26%
Oceanside	62,767	66,686	69,832	70,428	7,661	12%
Poway	16,183	16,671	17,326	17,747	1,564	10%
San Diego	490,266	518,063	574,254	610,049	119,783	24%
San Marcos	23,190	28,620	31,032	31,696	8,506	37%
Santee	18,891	22,120	23,948	24,747	5,856	31%
Solana Beach	6,473	6,539	6,697	6,728	255	4%
Vista	30,169	30,911	33,507	34,947	4,778	16%
Unincorporated	160,271	172,443	213,141	235,861	75,590	47%
Region	1,095,077	1,174,180	1,309,340	1,383,803	288,726	26%

Source: San Diego Association of Governments, 2006



**Table 3**  
**2030 Regional Growth Forecast Update: Civilian Employment by Jurisdiction**

<b>Jurisdiction</b>	<b>2004</b>	<b>2010</b>	<b>2020</b>	<b>2030</b>	<b>2004 - 2030 Change</b>	
					<b>Numeric</b>	<b>Percent</b>
Carlsbad	54,347	59,970	68,690	78,784	24,437	45%
Chula Vista	55,226	69,421	82,401	109,780	54,554	99%
Coronado	14,237	14,464	14,570	14,572	335	2%
Del Mar	4,335	4,414	4,543	4,627	292	7%
El Cajon	46,139	47,710	50,150	52,713	6,574	14%
Encinitas	25,012	26,444	29,099	30,992	5,980	24%
Escondido	52,926	56,310	61,230	69,972	17,046	32%
Imperial Beach	3,659	4,021	4,371	4,624	965	26%
La Mesa	31,633	32,097	32,952	34,444	2,811	9%
Lemon Grove	7,735	7,994	8,520	8,966	1,231	16%
National City	20,542	21,001	21,743	23,205	2,663	13%
Oceanside	39,850	45,209	55,434	70,143	30,293	76%
Poway	28,702	32,365	37,357	42,009	13,307	46%
San Diego	782,245	850,543	926,382	980,374	198,129	25%
San Marcos	30,891	34,515	40,007	46,121	15,230	49%
Santee	16,074	17,599	19,361	22,851	6,777	42%
Solana Beach	9,416	9,968	10,107	10,185	769	8%
Vista	39,331	44,170	51,716	58,373	19,042	48%
Unincorporated	101,979	110,457	137,330	165,877	63,898	63%
Region	1,364,279	1,488,672	1,655,963	1,828,612	464,333	34%

Source: San Diego Association of Governments, September 2006

San Diego Association of Governments  
**INTERAGENCY TECHNICAL WORKING GROUP ON  
TRIBAL TRANSPORTATION ISSUES**

October 26, 2006

AGENDA ITEM NO.: **11**

**Action Requested: INFORMATION**

DISTRIBUTION OF THE 2007 REGIONAL TRANSPORTATION PLAN  
TRIBAL TRANSPORTATION ISSUES PAPER

File Number 7000600

The U.S. Constitution and treaties recognize tribal governments as separate and independent political communities within the territorial boundaries of the United States. In the San Diego region, there are 17 federally recognized tribal nations with jurisdiction over 18 reservations – the most in any county in the United States.

Federal legislation requires that federally recognized tribal governments be consulted in the development of regional transportation plans and programs (Title 23, U.S.C. 450.312). In particular, the new federal transportation bill, Safe, Accountable, Flexible, and Efficient Transportation Act: A Legacy for Users – known as SAFETEA-LU 2005 – reinforces federal emphasis on tribal government participation. How this consultation should occur is left to the Metropolitan Planning Organizations and the tribal governments in their area of influence. SANDAG is working to increase communication, coordination, and collaboration with tribal governments in the regional transportation planning process. This issue paper discusses interagency efforts to assess tribal transportation needs, the emerging regional government-to-government framework, and bilateral efforts to identify potential solutions.

This issues paper is being distributed to tribal governments in the region for their review/comments for a 45-day period. SANDAG requests that all comments be submitted by **Monday, December 11, 2006**. All comments will be considered for incorporation into the issue paper and redistributed to the tribal governments in the San Diego region. The final draft will be included as part of the 2007 Regional Transportation Plan.