PUBLIC SAFETY COMMITTEE AGENDA

Friday, October 20, 2006
1 to 3 p.m.
SANDAG Board Room
401 B Street, 7th Floor
San Diego

AGENDA HIGHLIGHTS

• DEFENSE SUPPORT FOR CIVIL AUTHORITY: ENSURING EFFECTIVE AND RAPID RESPONSE

• INTEROPERABILITY AND COMMUNICATIONS COORDINATION FRAMEWORK AND ACTION PLAN

• PUBLIC SAFETY-RELATED GOALS FOR THE 2007 LEGISLATIVE PROGRAM

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1. **ROLL CALL**

2. **APPROVAL OF SEPTEMBER 15, 2006, MEETING MINUTES** APPROVE

3. **PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS**

   Members of the public will have the opportunity to address the Public Safety Committee on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each and shall reserve time by completing a “Request to Speak” form and giving it to the Clerk prior to speaking. Committee members also may provide information and announcements under this agenda item.

**REPORT ITEMS (4 through 8)**

4. **REPORT FROM CHIEFS'/SHERIFF’S MANAGEMENT COMMITTEE** INFORMATION
   (Vice Chair Zoll)

   Vice Chair Zoll will report on the October 4, 2006, meeting of the Chiefs’/Sheriff’s Management Committee.

5. **DEFENSE SUPPORT FOR CIVIL AUTHORITY: ENSURING EFFECTIVE AND RAPID RESPONSE** DISCUSSION
   (Captain John Greene and Captain Ike Eisenhart, U.S. Navy)

   Hurricanes Katrina and Rita demonstrated the requirement for the Federal government to be able to respond to disasters in a rapid and coordinated manner. Defense Support for Civil Authority (DSCA) is the process by which Department of Defense (DOD) participates in a joint mission in the interagency environment. DOD lends assistance to civil authority during a disaster through Mutual Aid Agreements, Immediate Response Authority, Presidential Disaster Declaration (Nation Response Plan activation), Lead Federal Agency request to DOD, and Presidential Call-up Authority. It is important for community leaders to know and understand the DSCA process in order to ensure an effective and rapid response. This presentation will provide an overview of this process.
+6. **IMPROVING INTEROPERABILITY AND COMMUNICATIONS IN THE SAN DIEGO REGION: IMPLEMENTING A FRAMEWORK FOR COORDINATION AND ACTION PLAN (Vice Chair Zoll)**

Recommend

On September 15, 2006, the Public Safety Committee (PSC) reviewed the steps taken over the past nine months to create a regional strategy for voice and data communications and interoperability. The PSC also discussed a framework for improving coordination, proposed by the Regional Technology Partnership (RTP), which included the formation of a Clearinghouse and Advisory Council, with the PSC and the Unified Disaster Council (UDC) serving as the policy bodies. This framework was well received by the PSC and UDC at their September meetings. The PSC is asked to recommend that the SANDAG Board of Directors approve the proposed framework and action plan and direct staff to continue working with the RTP and UDC to identify resources and a timeline to implement the Action Plan.

+7. **PUBLIC SAFETY-RELATED GOALS FOR THE 2007 LEGISLATIVE PROGRAM (Victoria Stackwick)**

Discussion/ Possible Action

Each year, SANDAG approves an annual legislative program for the next calendar year. Consistent with past programs, the draft 2007 Legislative Program includes policies and proposals for possible federal and state legislation and local activities. The Public Safety Committee is asked to review and provide input into the proposed public safety-related goals. The Public Safety Committee may take action either at its October or November meeting to recommend that the Executive Committee include these goals in the SANDAG 2007 Legislative Program.

+8. **AMEND THE FY 2007 ARJIS WORK PROGRAM AND BUDGET (Pam Scanlon)**

Approve

ARJIS has recently received a $250,000 grant from the National Institute of Justice to complete Phase II of the Domestic Violence Communications System (DVCS). The deliverables for this project include the development of on-line restraining orders, medical mandated reporting, enhanced statistics, and the creation of an internet-based application called "Safety Net" for victims to access domestic violence-related information. The Public Safety Committee is asked to add a new work element for enhancing the DVCS to the FY 2007 ARJIS work program and increase the FY 2007 ARJIS budget by $250,000.
ITEM #

9. UPCOMING MEETINGS

   The next meeting of the Public Safety Committee is scheduled for November 17, 2006, at 1:00 p.m.

10. ADJOURNMENT

+ next to an item indicates an attachment
1. ROLL CALL

Vice Chair Tom Zoll (County Chiefs'/Sheriff’s Association) called the Public Safety Committee (PSC) meeting to order at 1:03 p.m. Roll call was taken and a quorum was present. See last page for attendance.

2. APPROVAL OF MEETING MINUTES

Upon a motion by Mayor Mark Lewis (East County) and a second by Councilmember Bob Campbell (North County Inland), the PSC unanimously approved the minutes of June 16, 2006 and July 21, 2006.

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

There were no public comments.

4. REPORT FROM CHIEF’S/SHERIFF’S MANAGEMENT COMMITTEE (INFORMATION)

Vice Chair Zoll reported that the Management Committee met twice since a report was last given to the PSC. There was an update on COPLINK, a software program that allows law enforcement to search a variety of databases and put them into an investigative format for following up on crimes and investigations. ARJIS has implemented it regionally, and has an agreement with Orange County. We are working to include Los Angeles County and Clark County in Nevada, and we will be connected to Phoenix and Tucson, Arizona as well. The advantage of COPLINK is that suspects move around and if they go to another state, we will be able to track their information and help solve cases. The Management Committee also received updates on crime and sex offender management.

5. REGIONAL INTEROPERABILITY AND COMMUNICATIONS: VISION AND FRAMEWORK FOR COORDINATION (DISCUSSION)

Vice Chair Zoll opened up the discussion. Over the past several months, workshops were conducted to determine what it is going to take to bring about a more cohesive sense of regional interoperability. A main concern is there is no consistent way to manage the
process or applicable standards on interoperability. Through discussions at these workshops, it was concluded that interoperability is 75% people and 25% technology.

Doug Stroock (Touchstone Consulting) stated the goals of the interoperability workshops were to improve communications and interoperability among the public safety community in the San Diego region; create a shared understanding of the communications and interoperability needs, requirements and challenges; and to gather data that will form the basis of a regional strategy for voice communications and interoperability. Following the workshops, Touchstone Consulting partnered with the Regional Technology Partnership (RTP) to analyze the data over the past eight months. A primary recommendation was for the creation of a Clearinghouse to fulfill the need for a central coordination and implementation point for interoperability.

Chief Zoll discussed the missions of the Unified Disaster Council (UDC) and the PSC, noting their differences.

Ron Lane (Homeland Security) discussed the proposed framework for coordination that includes a Clearinghouse, Advisory Council, and roles for both the UDC and PSC as Executive Committees.

Chief David Ott (Regional Emergency and Fire Services) elaborated on the shared functions and responsibilities of the PSC and the UDC in their potential roles as Executive Committees.

Jill Olen (Homeland Security) discussed the proposal for the creation of an Interim Advisory Council to handle the duties of directing the Clearinghouse. It is proposed that the RTP fulfill the roll of Interim Advisory Council. The representatives of the RTP include Chief Tom Zoll (Carlsbad Police Department) representing law enforcement, Chief David Ott (Fire Chief of Del Mar and Solana Beach) representing Fire, Ron Lane (Director of San Diego County Office of Emergency Services) representing County Emergency Management, Bob Welty (Director of Homeland Security at San Diego State University) representing academia, and Jill Olen (Deputy Chief for Public Safety and Homeland Security for the City of San Diego) representing the City of San Diego Emergency Management.

Bob Welty (San Diego State University) stated that the RTP would be the best choice for the Interim Advisory Council since four of the members are already members of the PSC and provide the needed expertise for the Interim Advisory Council.

Vice Chair Zoll stated that if this proposal is implemented, the region will be taking a big step toward improving interoperability and the ability to communicate with each other. Standardizing and forming a Clearinghouse allows us to have a recognized central point of contact. The panel is asking if the PSC concurs with this vision, the next step would be to go to the UDC to get their concurrence as well. Once that happens, the panel would come back to the PSC with an implementation plan. A larger Advisory Council would be needed in the future, but the RTP is sufficient to get started.

Doug Stroock stated the proposal will be presented to the UDC at their September 21, 2006 meeting. The next step will be to come back to the PSC for their final consideration with an action plan for implementing the framework.
Councilmember Jerome Stocks (North County Coastal) asked for a better explanation of what the Clearinghouse is and its proposed functions.

Bob Welty responded that the proposal is for the RTP to make the recommendations of what the Clearinghouse would and should be. The Clearinghouse would provide grant writing capability and would provide an unbiased approach to looking at different types of technology within the region. It would be up to the RTP to put the structure together and to bring a recommendation back to the PSC and UDC. The Clearinghouse is collecting data to determine the current baseline throughout the county including what kind of communication and computer aided dispatch (CAD) systems are in the region, who uses them, and who do they communicate with. It is also looking at the various geographic information systems (GIS) around the region and their relationships. Once we have a baseline to tie into a strategic plan and build a road map based on that plan, we will be able to measure where we want to go with the Clearinghouse and the priorities. We recommend that the RTP working with the Executive Committees set those priorities.

Doug Stroock recommended that the Committee look at page 15 and 16 of the agenda for further explanations.

Mayor Lewis (East County) feels it is a good idea for the region because he felt the sting of the October fires in not being able to effectively communicate. He likes the idea of using the Clearinghouse to let the technical people figure out what works instead of relying on private companies interested in selling products. It should save the region money and help us communicate.

Councilmember Campbell inquired about the timeframe.

Vice Chair Zoll stated we will be coming back to the PSC in October with an action item and that this report is going to the UDC this month for their input.

Supervisor Pam Slater Price (County of San Diego) stated she wants to ensure this item is docketed for action at the next meeting.

Mayor Lewis asked about the guidelines for replacing people that leave the Advisory Council.

Vice Chair Zoll stated the Advisory Council will bring in the right people when needed. There would be a small core group assigned to that function. The Clearinghouse is now tied into San Diego State University who will determine the positions necessary for the core part of its mission. University staff and students will objectively investigate technologies and they will not be tied to any product.

Councilmember Stocks stated he believes the PSC has consensus with these proposals.

6. SAN DIEGO REGIONAL COMMAND AND CONTROL COMMUNICATIONS INTEROPERABILITY PROJECT (INFORMATION)
Pam Scanlon introduced Sara Diaz, Special Project Manager to the San Diego Police Department. The Regional Command and Control Communications Initiative (3Cs) project is one of the top interoperability priorities for the region.

Ms. Diaz gave a PowerPoint presentation on the 3Cs project, which is a joint effort between the San Diego Police Department, San Diego County Sheriff’s Department, San Diego Fire-Rescue, and California Department of Forestry and Fire Prevention. The goal of 3Cs is to provide operations and command staff better tools to improve the way incidents are managed. By sharing data between agencies and encouraging command staff to work together, both lives and property can be saved. The project is building a secure public safety quality digital network that will connect emergency operations centers, department operations centers, and dispatch centers for agencies across the region and at all levels of local, state, and federal government. Phase I will be completed by the end of 2006 and Phase II will start in the beginning of 2007. Ms. Diaz invited every public safety agency to become involved and introduced members of the project team: Chris Hinshaw (San Diego County Sheriff’s Department); Dan Newland (San Diego Police Department); Tom Gardner (CA Department of Forestry & Fire Protection); and Bob Welty (Regional Technology Partnership).

Mayor Lewis inquired about using the Public Broadcasting System in an emergency and working with local congressmen to overcome any barriers that could prevent such use.

Ms. Diaz stated they have talked with KPBS about a partnership to get the required digital receivers into the field. They have also worked with the Governor’s Office of Emergency Services. With 3Cs, they will have the ability to get information out to the public. The primary focus now is connecting front line, first responders (public safety, fire, and law enforcement).

Vice Chair Zoll inquired if KPBS is required to find a way to help with emergencies under their charter with the Federal Communications Commission.

Ms. Diaz confirmed that KPBS has been given funding to do so.

Vice Chair Zoll stated that a lot has been done by KPBS and we should take advantage of this opportunity. He asked if it is factual to characterize 3Cs as a gigantic pipeline of communication ability that ties places together and we get to decide what rides on that. It is like our own private network and video conferencing could be done once the network is in place.

Ms. Diaz confirmed that 3Cs is a pipeline or intranet to connect and provide direct links between agencies. They are looking at high band width, high speeds to handle emergencies of any scale; 3Cs will have the ability to accommodate 50-60 video calls at once. Every agency would be put on speed dial, enabling them to quickly arrange briefings or meetings.

Mayor Lewis stated that during the Cedar Fires, local television channels were highlighting what was happening in Kearny Mesa, but the fire in Crest was within a block away. People need to be able to find out what is going on now and are concerned with what is happening in their area. Mayor Lewis wants to make sure those in the back country can get the necessary information quickly.
Councilmember Campbell inquired about the best time to involve agencies in Phase II. North County Fire Dispatch, for example, is funded by 6 or 7 agencies and they will need to consider how best to participate.

Ms. Diaz stated they are starting to do that work. Engineers are determining the costs to get the network to various locations, including those at North County Fire, and are looking for grant money to fund one time installation costs. They are talking to agencies now with the idea to start rolling around Mar/Apr 2007. 3Cs is governed by an MOU, so the path to get involved is a letter of interest and then an MOU to become a formal member.

7. ARJIS AND CRIMINAL JUSTICE RESEARCH DIVISION ACCOMPLISHMENTS (INFORMATION)

Cynthia Burke (Director, Criminal Justice Research Division) introduced Barbara Montgomery of the Automated Regional Justice Information System (ARJIS) and Lisbeth Howard (Criminal Justice Research Division).

Ms. Montgomery began the PowerPoint presentation with the ARJIS accomplishments for the past year. In addition to adding new members in FY 2006, ARJIS also launched a new Crime MAPS application, and provided new investigative and information tools to users. Ms. Montgomery recognized the various groups that assisted ARJIS during the year including the PSC, Chiefs’/Sheriff’s Management Committee, and Business, Technical, and Crime Analysis working groups.

Lisbeth Howard continued the PowerPoint presentation with a background on the Criminal Justice Research Division (CJRD). Created in 1977, the CJRD serves as the regional Clearinghouse for public safety information and conducts independent evaluations. She also noted accomplishments of the CJRD in five areas: timely distribution of regional crime data; collaborating to increase safety; securing funding to maintain the Substance Abuse Monitoring project; utilizing new ways and new partnerships to look at data; and conducting real world needs assessments and evaluations for local practitioners and policy makers.

Councilmember Campbell inquired about the starburst slide regarding the COPLINK project.

Ms. Montgomery replied the starburst shows the ties associated with one person to different addresses, people, phone numbers, and vehicles.

Vice Chair Zoll explained that COPLINK is a tool that allows access to information to get closer to the person one is seeking.

8. UPCOMING MEETINGS (INFORMATION)

Vice Chair Zoll stated that in October the ARJIS Management Committee will be voting in a new chair, Chief Cliff Diamond from El Cajon Police Department. He will be taking Chief Zoll’s position on that Committee.
Vice Chair Zoll discussed the 2006 California Response & Recovery Conference being sponsored by the California Department of Transportation. The dates are October 11\textsuperscript{th} and 12\textsuperscript{th} in Diamond Bar (Los Angeles area).

The next meeting of the PSC is scheduled for Friday, October 20, 2006 at 1:00 p.m.

9. ADJOURNMENT

The meeting was adjourned at 2:20 p.m.
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**ADVISORY MEMBERS**

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San Diego Association of Governments
PUBLIC SAFETY COMMITTEE

October 20, 2006

AGENDA ITEM NO.: 6

Action Requested: RECOMMEND

IMPROVING INTEROPERABILITY AND COMMUNICATIONS IN
THE SAN DIEGO REGION: IMPLEMENTING A FRAMEWORK FOR
COORDINATION AND ACTION PLAN

Introduction

The Regional Technology Partnership (RTP), in collaboration with the Touchstone Consulting Group, presented the proposed public safety interoperability and communications vision and framework to both the Public Safety Committee (PSC) and Unified Disaster Council (UDC) at their September meetings. Attachment 1 is the final report that summarizes the recommendations from the past nine months of the three Interoperability and Communications Workshops and several focus groups. This report also includes the proposed framework for coordination, which is designed to enhance regional coordination and overcome identified barriers to improving interoperability and communications.

The proposal was well received at both PSC and UDC meetings, with both committees recommending moving forward with next steps, which include recommending approval of the framework and associated Action Plan to the SANDAG Board of Directors. The Action Plan contained in Attachment 2 identifies “quick wins” or actions to maintain the momentum and show the value of the framework, and specific tasks and milestones to be accomplished over the next several months.

Discussion

Framework for Interoperability and Communications Coordination

The proposed framework for coordination would include three entities: (1) Policy Body, (2) Advisory Council, and (3) Clearinghouse. It is important to note that those involved in this process as well as the RTP did not recommend the creation of three new groups. Rather, they acknowledged that there may be pre-existing groups or committees within the region that could effectively fulfill these functions, roles, and responsibilities.
Policy Body

The framework envisions a policy body whose responsibilities would include directing regional interoperability and communications policy and funding decisions, as well as providing lobbying and legislative support. After careful consideration and analysis of the region’s current operating structure, the RTP is proposing two distinct policy bodies, the PSC and UDC, that will address policy and funding issues within their areas of expertise, collaborate to drive the region’s interoperability and communications effort, and make the best use of existing resources and mandates. This structure will also allow the region to involve a wider breadth of key stakeholders in the coordination effort. The UDC would continue to focus on emergency preparedness and response and disaster planning, while the PSC would focus on a broader range of public safety matters including information sharing, data and privacy standards, and crime analysis and prevention.

Advisory Council

The framework envisions an Advisory Council that would provide recommendations to policy bodies on the direction of the regional strategy, define the scope and priorities for the Clearinghouse, and when needed provide or identify regional expertise to assist in implementing initiatives assigned to the Clearinghouse. Under this proposal, the policy bodies will appoint the members of the Advisory Council or determine which existing regional group best fits the mission.

Until the Advisory Council is appointed, it is critical to supply an interim method for the Clearinghouse to receive guidance and direction from a regional perspective and to oversee the steps and actions needed to implement the proposed framework for coordination. Based upon its current mission and membership, it is proposed that the RTP assume the roles and responsibilities of an Interim Advisory Council until the formal Advisory Council can be created.

Clearinghouse

The Clearinghouse would serve as the central coordination and implementation point for regional communications and interoperability projects and issues, while ensuring that individual technology projects are monitored and aligned with the regional strategy. The RTP highlighted other potential functions for the Clearinghouse that could include developing and maintaining the Regional Strategic Interoperability and Communications Plan, coordinating training and exercises, and providing expertise for grants, outreach, and technology procurement. A Clearinghouse has recently been established at San Diego State University utilizing Homeland Security funds.

Action Plan

In order for the framework for regional coordination to launch successfully, a well defined and organized plan is needed that provides direction for daily activities and establishes the effectiveness and credibility of the coordination framework. The proposed Action Plan shown in Attachment 2 includes tasks and specific tasks and milestones and “quick wins” or actions that should be accomplished over the next several months. This Action Plan is focused around 5 key areas or domains: Regional Coordination, Outreach and Communications, Clearinghouse Operations, Clearinghouse Tasks, and Scorekeeping (monitoring the performance of the Clearinghouse).
Until the supporting structure of the Clearinghouse is completed, the region will have difficulty managing complex initiatives effectively. The success of the Clearinghouse will be tied to timely responses to its users and successful completion of tasks. If the Clearinghouse is not able to complete some initiatives in the short term, it risks losing credibility. In order to mitigate this risk and maintain the current momentum, the Clearinghouse should work on projects that are low risk, can be completed in a short time frame and with a minimum effort, and will tangibly improve interoperability and communications within the region. Successful implementation of these “quick wins” will help position the Clearinghouse as the coordination point for the region.

In order to successfully implement the framework additional resources are required. Staff is working with the RTP and UDC to identify resources and a time line to implement the Action Plan, which is estimated to cost between $80,000 and $160,000. In order for the Clearinghouse to continue its operations and support over a longer period sustained funding also needs to be identified. As part of the FY 2008 budget process, staff will collaborate with the RTP and UDC to develop funding options to address this longer term need.

JEFF TAYMAN  
Director of Technical Services  

Attachments: 1. Moving Forward on Communications and Interoperability: Recommendations Report  
2. Framework for Coordination: Consolidated Action Plan  

Key Staff Contact: Pam Scanlon (619) 699-6971, psc@sandag.org
Moving Forward on Communications and Interoperability

Regional Technology Partnership Recommendations Report

September 2006
A. Introduction

Over the past nine months, more than 150 public safety stakeholders in the San Diego region were involved in a collaborative effort to improve interoperability and coordination. The result of these efforts, which culminated in a third Interoperability and Communications workshop on July 21, 2006, included a draft vision for the region’s public safety community, as well as a potential framework for enhancing regional coordination and overcoming identified barriers to improving interoperability and communications.

Building upon this work, the Regional Technology Partnership (RTP), in collaboration with the Touchstone Consulting Group, analyzed the information gathered and created a proposal to enhance interoperability and communications in the San Diego region. The RTP along with Touchstone presented to the Public Safety Committee (PSC) on September 15, 2006 and to the Unified Disaster Council (UDC) on September 21, 2006, for discussion and feedback. This report details the recommendations from the RTP concerning a regional vision and framework for regional interoperability and communications coordination.

B. Framework for Interoperability and Communications Coordination

During the last workshop, participants discussed how local efforts could best be coordinated. Overall, the stakeholders focused on a framework for coordination that would include three entities: a Clearinghouse, an Advisory Group, and a Policy Body. It is important to note that those involved in this process did not necessarily recommend the creation of three new groups. Rather, they acknowledged that there may be pre-existing groups or committees within the region that could effectively fulfill these functions, roles, and responsibilities. Figure 1 describes the proposed framework for interoperability and communication coordination for the San Diego region.

Figure 1:
Definitions

Executive Committee/Policy Body: The Executive Committee, previously referred to as the “Policy Body,” was renamed to reflect a full range of roles and responsibilities, which include directing regional communications and interoperability policy and funding decisions, and providing lobbying and legislative support.

Advisory Council: The Advisory Council would be comprised of a select number of influential regional stakeholders who collectively provide recommendations on the direction of the regional strategy, define the scope and priorities for the Clearinghouse, and when needed, provide or identify regional expertise to assist in implementing initiatives assigned to the Clearinghouse. Within the framework, the Executive Committees will appoint the members of the Advisory Council, or determine which existing regional group best fits the mission.

Clearinghouse: While serving as the central coordination and implementation point for regional communications and interoperability projects and issues, the Clearinghouse would ensure that individual technology projects are monitored and aligned with the regional strategy. Other potential functions for the Clearinghouse could include (but not be limited to) developing and maintaining the Regional Communications and Interoperability Strategic Plan, coordinating training and exercises, researching and identifying technological solutions, developing regional standards, and providing expertise for grants, outreach, and procurement.

C. Recommendations

Based on the data collected throughout the regional effort, the RTP formulated two recommendations for fulfilling the framework for coordination. These recommendations, along with supporting data, are as follows:

i. Public Safety Committee (PSC) & Unified Disaster Council (UDC) fill roles as Executive Committees within the Framework

After careful consideration and analysis of the region’s current operating structure, the RTP proposed two distinct Executive Committees that will address policy and funding issues within their areas of expertise, collaborate to drive the region’s communications and interoperability coordination effort, and make the best use of existing resources and mandates. Based upon their current missions, the RTP has identified the Public Safety Committee and the Unified Disaster Council as good candidates to assume the roles and responsibilities of the two Executive Committees. This will also allow the region to involve a wider breadth of key stakeholders in the coordination effort.

“Together they serve the region to ensure we are prepared for the worst and have the tools and funding to carry out the Public Safety Mission.” – The RTP referencing the Co-Executive Committees
Acting within the role of Executive Committee, the PSC and UDC will work collaboratively to direct regional communications and interoperability strategy. In order to define the role of each group within the framework, a list of shared responsibilities for the committees was identified, as well as specialized responsibilities based upon each group’s unique mission.

**Shared Responsibilities**
- Direct regional policy
- Approve Clearinghouse and regional interoperability & communications strategies
- Address issues of governance and facilitate agreements
- Approve regional standards

**Diverse Responsibilities**
- PSC - Provide lobbying and legislative support
- UDC - Approve award of DHS grant funds

The organization advises the SANDAG Board of Directors on major policy-level matters related to public safety. Composed of both elected officials and public safety representatives, the goals of the group include improving the quality of life in the region by promoting public safety and justice through collaboration, information sharing, effective technology, and objective monitoring and assessment.

The purpose of the organization is to coordinate and facilitate regional plans and programs for the preservation and safety of life and property, and to make provisions for the execution of plans, programs, and mutual aid assistance in the event of multi-jurisdictional emergencies or disasters.
ii. **Create an Interim Advisory Council to handle duties of directing the Clearinghouse, with the RTP fulfilling that role.**

Until an Advisory Council is appointed, it is critical to supply an interim method for the Clearinghouse to receive guidance and direction from a regional perspective and to oversee the steps and actions needed to implement the proposed framework for coordination. Based upon its current mission and membership, it is proposed that the RTP assume the roles and responsibilities of an Interim Advisory Council until a formal Advisory Council can be created.

**About the RTP**

Established by the UDC in 2005, the RTP provides the San Diego Region with a core team, representative of the community, who is responsible for facilitating the development of interoperable systems, operations and protocols in order to properly prevent, prepare, respond and recover from emergencies.

![Diagram of RTP connections]

**D. Benefits**

The RTP identified a number of benefits that the San Diego region will gain through the implementation of the proposed framework for coordination. These benefits include:

- A fully supported Clearinghouse
- Improved communications and interoperability among the public safety community within the San Diego region
- A mechanism to share regional communications and interoperability needs, requirements, and challenges
- Increased accountability
- Improved efficiency and power to get more accomplished
E. Vision

During the third workshop, a draft vision statement was put forth as a starting point for discussion:

No person in the San Diego region will lose his/her life or property because public safety responders cannot communicate effectively with one another.

Consensus around a regional interoperability and communications vision statement is an important first step to achieving regional coordination. A compelling and enduring vision is pivotal for a cohesive strategy, and a powerful and clear vision that has the buy-in of the entire community or organization sets a goal for members to strive for, provides direction for daily work, and gives program definition.

The consensus of the workshop participants was that while the focus on “the people” should be maintained, the vision would be stronger if it was broader in scope; emphasized proactive rather than reactive efforts; and had a more positive tone.

In order to fully respond to these recommendations, the RTP and Touchstone created two new vision statements for discussion; one that is broad in scope and a second that is focused on interoperability. These include:

Overall Public Safety Vision:

The San Diego region’s public safety community protects and saves lives and property. Always.

Interoperability Vision

The San Diego region’s public safety community has interoperable communications with anyone, anywhere, as needed, and on demand. Always.

F. Conclusions and Next Steps

The recommendations presented within this report reflect the hard work of the San Diego region’s public safety community. If approved, these recommendations will be a major step towards achieving the goals of the effort, as stated in February 2006:

• Improve communications and Interoperability among the public safety community in the San Diego region
• Create a shared understanding of the communications and interoperability needs, requirements, and challenges
• Gather data that will form the basis of a regional strategy for voice and data communications and interoperability

This report will be presented to the PSC and UDC for final consideration at their next meetings. At that time, a proposed strategy and action plan for implementing the framework for interoperability and communications coordination will be presented. This action plan will include: 1) resource requirements and funding availability; 2) quick wins to maintain the momentum and show the value of the framework; and 3) specific tasks and milestones to be accomplished over the following three to six months.
Framework for Coordination
Consolidated Action Plan

Consolidated “Action Plan”
In order for the framework for regional coordination to launch successfully, it will be critical that it be initiated in a well organized and coordinated manner. In its current state, the Clearinghouse would accomplish some goals in the short term, but could have trouble succeeding over the long term. If unaddressed, there are several pitfalls that the Clearinghouse may encounter:

**Project Pitfalls**

- The strategy kicks off, but unanticipated delays following the launch cause a loss of momentum for the effort.
  - Delays cause the Clearinghouse to lose credibility with stakeholders and elected officials
  - The lack of suitable and readily accessible resources and expertise delay coordination and response times
- Ill-defined internal processes and evaluation cause a lack of clarity and accountability
- Lack of a sufficient outreach strategy to communicate its purpose and successes to key stakeholders and groups (UDC, PSC, RCS, etc) inhibit alignment

It is extremely difficult to restore the momentum of an effort once stakeholders have formed their initial impressions. Over time, these problems lead to issues with funding support, as well as with garnering regional alignment. Having detailed the risk to the Clearinghouse, if the structure is well organized then many of the potential pitfalls can be avoided. One approach is to manage the plan in a strategic manner by splitting up tasks into five distinct domains: Regional Coordination, Clearinghouse operations, Outreach, Clearinghouse Tasks, and Scorekeeping. Below are short explanations of each area.

**Regional Coordination:** Effective coordination is critical to the success of a regional strategy, as it ensures that key stakeholders and groups support the strategy, Clearinghouse, and action plan. The organized development of these items will foster regional alignment, as well as position the Clearinghouse to more easily gain short and long term funding support.

**Outreach & Communications:** Accurate and timely communications about current and on-going efforts and changing user requirements help to ensure that the public safety community within the region is properly aligned. The creation and implementation of a comprehensive outreach and communications strategy will ensure consistent communications within, and outside of, the coordination structure. Effective communications promote coordination and are critical to the success of the Clearinghouse by making certain that its mission is acknowledged and understood throughout the region.

**Clearinghouse Operations:** A coordinating body will have trouble gaining trust and credibility with stakeholders if its functions are not well organized. In order to successfully execute its assigned work, the Clearinghouse should create and implement a clear plan for organizing its administrative operations. Examples of administrative operations include crafting a charter, a budget, a prioritized action plan, standard operating procedures, staffing, etc.

**Clearinghouse Tasks:** On an ongoing basis, the Clearinghouse will be tasked with completing initiatives aimed at improving interoperability and communications within the region. In order for the Clearinghouse to address the incoming requests for assistance and implement the regional strategy in a timely manner, a prioritized action plan is needed to provide direction for its daily functions. The Clearinghouse will partner with the Advisory Council to create a plan that is
Framework for Coordination Consolidated Action Plan

aligned with the regional strategy, and then work to ensure that it is politically and financially backed by the region.

**Scorekeeping:** Regular project planning, performance measurement, and progress reporting will ensure that the Clearinghouse meets project timelines and completes its work in a timely and cost effective manner. These measurements will also help guide the region by providing a baseline for best practices.

**DOMAINS**

The below list include each domain with associated high-level tasks that should be accomplished within approximately 90 days of the Clearinghouse kick-off to help guarantee its success.

<table>
<thead>
<tr>
<th>REGIONAL COORDINATION</th>
</tr>
</thead>
<tbody>
<tr>
<td>Determine staffing needs</td>
</tr>
<tr>
<td>Define scope of Clearinghouse work</td>
</tr>
<tr>
<td></td>
</tr>
<tr>
<td>CLEARINGHOUSE OPERATIONS</td>
</tr>
<tr>
<td>Prioritize Clearinghouse initiatives</td>
</tr>
<tr>
<td>Define business operations (contracts, payroll, etc)</td>
</tr>
<tr>
<td>Define standard operating procedures</td>
</tr>
<tr>
<td>Complete funding assessment</td>
</tr>
<tr>
<td>Publish Clearinghouse mission/vision</td>
</tr>
<tr>
<td>Create reporting mechanisms</td>
</tr>
<tr>
<td>Coordinate Transition Team meetings</td>
</tr>
<tr>
<td></td>
</tr>
<tr>
<td>OUTREACH AND COMMUNICATIONS</td>
</tr>
<tr>
<td>Develop Outreach and Strategy Plan that includes:</td>
</tr>
<tr>
<td>Kick-off marketing scheme</td>
</tr>
<tr>
<td>Standard outreach materials</td>
</tr>
<tr>
<td>Campaign strategy for key stakeholder groups</td>
</tr>
<tr>
<td>Mechanism for disseminating information</td>
</tr>
<tr>
<td></td>
</tr>
<tr>
<td>CLEARINGHOUSE TASKS</td>
</tr>
<tr>
<td>Handle incoming requests for assistance</td>
</tr>
<tr>
<td>Publish regional vision and strategy outline</td>
</tr>
<tr>
<td>Develop comprehensive regional group, project, meeting, and exercise list</td>
</tr>
<tr>
<td>Initiate Baseline Project</td>
</tr>
<tr>
<td>Create Executive Committee/Policy Bodies Charters</td>
</tr>
<tr>
<td>Create Advisory Committee Charter</td>
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<tr>
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</tr>
<tr>
<td>SCOREKEEPING</td>
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<tr>
<td>Develop performance metrics</td>
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<tr>
<td>Establish reporting mechanism</td>
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<tr>
<td></td>
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<tr>
<td>QUICK WINS</td>
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</tbody>
</table>

Until the supporting structure of the Clearinghouse is completed, it could have difficulty managing complex initiatives effectively. The success of the Clearinghouse will be tied to its successful and timely completion of initiatives; therefore, the Clearinghouse risks losing credibility if it is not able to effectively complete some initiatives in the short term. In order to mitigate this risk and maintain the momentum for the effort, the Clearinghouse should begin work on projects that are
low risk, can be completed in a short amount of time with a minimum amount of effort, and tangibly improve communications and interoperability within the region. During the focus group sessions, tasks were recommended by the participants that meet these criteria, and were referred to as “Quick Wins.” The successful implementation of these “Quick Wins” will give the Clearinghouse credibility and help position it as the coordination point for the region. Examples of these “Quick Wins” are listed below:

<table>
<thead>
<tr>
<th>QUICK WINS</th>
</tr>
</thead>
<tbody>
<tr>
<td>Complete Baseline Project</td>
</tr>
<tr>
<td>Publish and Disseminate regional Communications and Interoperability Strategy</td>
</tr>
<tr>
<td>Create 10 code/clear text standard</td>
</tr>
<tr>
<td>Create mapping standard</td>
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</table>
PUBLIC SAFETY-RELATED GOALS FOR THE 2007 LEGISLATIVE PROGRAM

Introduction

Each year, SANDAG approves an annual legislative program for the next calendar year. Consistent with past programs, the draft 2007 Legislative Program will include policies and proposals for possible federal and state legislation and local activities. The Public Safety Committee (PSC) is asked to review and provide input into the proposed public safety-related goals for 2007. The legislative priorities are consistent with the mission of the PSC to promote public safety and justice through collaboration, information sharing, effective technology, and objective monitoring and assessment.

Recommendation

The Public Safety Committee is asked to review the proposed legislative goals discussed in this report, and recommend that the Executive Committee include these goals in the SANDAG 2007 Legislative Program.

Discussion

Last year, the PSC recommended the inclusion of six public safety-related goals in 2006 Legislative Program (Attachment 1). Staff has reviewed these 2006 goals and recommends minor changes to them in order to streamline our legislative priorities, while at the same time continuing to stress the importance of efforts in regional interoperability and communications; seeking funding to improve public safety and security in our region; and supporting prevention and intervention programs in the areas of substance abuse, youth violence, and other related activities.

Staff recommends the following three legislative goals for 2007:

Goal 1: Aggressively pursue resources to improve regional voice and data communications and interoperability, including connectivity with state and federal systems. (Highest Goal)

Goal 2: Pursue Homeland Security funding at both the state and federal levels to improve public safety and security in the San Diego region, through Automated Regional Justice Information System (ARJIS) operations and enhancements; regional transportation system improvements; and activities related to emergency preparedness, prevention, and response to catastrophic events.

Goal 3: Support funding opportunities for prevention and intervention programs that address substance abuse, reduce youth violence, and increase public safety.
As proposed, pursuing resources to advance regional public safety interoperability (Goal 1) would remain the highest legislative goal for public safety. This is consistent with the efforts over the past nine months to create a regional strategy for voice and data communications and interoperability, and it would be consistent with the regional framework and action plan being discussed by the PSC on today’s agenda (see Agenda Item No. 6).

Draft Goal 2 focuses on seeking state and federal homeland security funding to improve the safety and security in the San Diego region. In prior years, the region has been successful in securing state and federal homeland security funds to enhance the ARJIS system, improve rail, bus, and port security, and for emergency preparedness and prevention activities such as training exercises. However, the level of the region’s homeland security funding in FY 2006 declined from prior fiscal year levels; for example, the San Diego region’s share of federal Urban Areas Security Initiative (UASI) funds fell from $14.7 million in FY 2005 to $7.9 million in FY 2006. Staff recommends consolidating the separate homeland security funding goals from the 2006 Legislative Program into a single legislative goal focused on the improvement of public safety and security in the San Diego region. A focus in 2007 should be to coordinate efforts to make the region more competitive in seeking homeland security funding and to attempt to reverse the decline in these revenues from 2006.

The proposed Goal 3 also would consolidate individual goals in the 2006 Program that focused on adult and juvenile crime prevention programs, evaluating the effects of drug use, and youth and gang violence prevention and intervention efforts (Attachment 1, Goals 4 and 5) into a single, broader goal to support funding opportunities for prevention and intervention programs in these issue areas. This allows some flexibility in our legislative program to respond to changing priorities that reflect recent trends and identified needs.

**Next Steps**

The PSC may take action to recommend the public safety-related goals for the 2007 Legislative Program either at today’s meeting or at its November 17, 2006, meeting, if major changes are desired. Once approved by the PSC, the public safety related legislative goals will be presented to the Executive Committee. The Executive Committee is scheduled to review the draft 2007 SANDAG Legislative Program at its November 3, 2006, meeting. Action on the final 2007 Legislative Program is scheduled for the Executive Committee and Board of Directors in December 2006.

Following approval of the 2007 Legislative Program, staff will begin to strategize with federal and state legislative representatives and lobbyists on next steps to achieve our goals.

JEFF TAYMAN
Director of Technical Services

Attachment: 1. 2006 Legislative Goals for Public Safety

Key Staff Contact: Victoria Stackwick, (619) 699-6926, vst@sandag.org
2006 LEGISLATIVE GOALS FOR PUBLIC SAFETY

Goal 1: Aggressively pursue funding related to interoperability and communications, as well as other priority areas identified in the Regional Public Safety Needs Assessment. (Highest goal)

Goal 2: Endorse state legislative and funding initiatives that support and enhance public safety activities, including the California Law Enforcement Telecommunications System (CLETS) that provides the secure infrastructure and systems for public safety access to critical state and federal data.

Goal 3: Pursue Homeland Security funding at both the state and federal levels for prevention and emergency preparedness and response to catastrophic events in the San Diego region.

Goal 4: Pursue funds to evaluate the effectiveness of adult and juvenile crime prevention programs and the impacts of drug use in the inmate population on crime and the success of treatment, especially methamphetamine.

Goal 5: Support state and federal legislation that focuses on youth and gang violence prevention and pursue funding for prevention and intervention efforts.

Goal 6: Utilize existing legislative monitoring sources, such as the International Association of Chiefs of Police, National Sheriffs’ Association, California Police Chiefs Association, California State Sheriffs’ Association, League of California Cities, California State Association of Counties, and National Association of Counties, to keep abreast of federal and state public safety legislation of interest to the region and the PSC, and support these organizations’ legislative programs where consistent with SANDAG’s Legislative Program.
AMEND THE FY 2007 ARJIS WORK PROGRAM AND BUDGET

Introduction

The SANDAG Board approved the FY 2007 ARJIS work program and budget at their meeting last June. Since that time, ARJIS has received $250,000 in additional funding to enhance the San Diego Domestic Violence Communication System (DVCS). The DVCS is designed to promote information sharing between law enforcement domestic violence units, shelters, batterers treatment providers, the Probation Department, City Attorney’s Office, and the District Attorney’s Office. Attachment 1 contains the details of the proposed work program and budget for enhancing the DVCS.

Discussion

The first phase of DVCS, completed in 2002, focused on establishing the coordination and infrastructure to share information between the providers described in the Introduction. These groups previously had been unable to share critical information to enhance services for domestic violence victims, offenders, and affected families.

The National Institute of Justice awarded a grant to ARJIS to enhance the DVCS. The enhancements were recommended by current users and other key stakeholders in the San Diego region. Enhancements include: 1) adding a medically mandated reporting component for physicians to submit reports; 2) developing a component that will track performance metrics to assist in evaluating the effectiveness of Batterer’s Intervention Programs; 3) developing a new intake component for the San Diego Family Justice Center; and 4) modifying the treatment provider’s enrollment forms to include an offender’s military status. A Steering Committee will be formed to prioritize the enhancements and to oversee the implementation of the proposed improvements to the system.

JEFF TAYMAN
Director, Technical Services

Attachment:  1. ARJIS: Domestic Violence Communication System – Phase II Work Program and Budget

Key Staff Contact:  Pam Scanlon, (619) 699-6971, psc@sandag.org
MANDATED/COMMITTED: ALL
DEDICATED FUNDING: FULL

PROGRAM WORK ELEMENT: 2200900
TITLE: ARJIS: DOMESTIC VIOLENCE COMMUNICATION SYSTEM - PHASE II

FY 2007 BUDGET: $190,000
STRATEGIC GOAL: ENSURE PUBLIC SAFETY

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* National Institute of Justice (NIJ)

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<td>$ 0</td>
<td>$190,000</td>
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Total Staff Hours: 1,000

**OBJECTIVE**

The objective of this work element is to enhance the ARJIS Domestic Violence Communication System (DVCS). The enhancements were recommended by current DVCS users and key stakeholders throughout the domestic violence community and include: 1) add a medically mandated reporting component for physicians to submit reports; 2) develop a component that will track performance metrics to monitor intervention programs and offender accountability; 3) develop a new intake component for the San Diego
Family Justice Center; and 4) modify the treatment providers enrollment forms to include an offender’s military status. The system will also be modified to receive records from the ARJIS transactional database in Global Justice XML format, a task requirement from the NIJ.

PREVIOUS AND ONGOING WORK

Phase 1 of the domestic violence communication system focused on establishing the coordination and infrastructure to share information between domestic violence law enforcement units, San Diego county probation department, batterers intervention programs, shelters, and victims’ advocates. After the system was implemented an evaluation was conducted which entailed interviewing and surveying users to gather system feedback and to recommend and prioritize enhancements. In March 2006, a meeting was held with Attorney General Lockyer and key domestic violence stakeholders form the San Diego region. The major outcome from the meeting was the creation of four task forces to address the problematic areas identified in the recent Attorney General’s report on domestic violence in California. Each task force recommended enhancing the domestic violence communication system. These recommendations and the results from the evaluation were compiled into a report that was sent to NIJ with a request for funds to implement the recommended changes.

Committee(s): Public Safety Committee; Chiefs'/Sheriff’s Management Committee;
Project Manager – Katie Mugg

PRODUCTS, TASKS, AND SCHEDULES

<table>
<thead>
<tr>
<th>LEVEL OF MANDATE</th>
<th>TASK / PRODUCT DESCRIPTION(S) / SCHEDULE</th>
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</thead>
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<tr>
<td>MANDATED</td>
<td>01 - 10%. Establish project plan and Steering Committee/ November 2006</td>
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<tr>
<td></td>
<td>02 - 10%. Gather user requirements/ Written Report/ December 2006</td>
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<td></td>
<td>03 - 5%. Engage contract services/ Executed Contract/ November 2006</td>
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<td></td>
<td>04 - 40%. Develop application enhancements and interfaces/ Prototypes/ April 2007</td>
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<td>05 - 10%. Customer acceptance testing/ Accepted and verified enhancements and interfaces/ June 2007</td>
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<td>06 - 20%. Conduct user training and outreach/ User Manual/ September 2007</td>
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<td>07 - 5%. Prepare final project report/ Final Report/ October 2007</td>
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</table>

FUTURE ACTIVITIES

ARJIS will continue to work closely with the DVCS users to address the growing needs of the domestic violence community. Future enhancements to the DVCS may include 1) implementing the medically mandated reporting component developed in Phase II at additional hospitals throughout the region; 2) implementing the DVCS at the fifteen new Family Justice Centers being built across the U.S.; 3) revising the treatment provider progress report form to comply with the California Courts standard report; and 4) working with the Probation Department to track offender accountability.
Navy Region Southwest

Defense Support of Civil Authorities (DSCA)

Discussion

- Navy Region Southwest
- DSCA 101
- Federal Response
- DOD Response
  - NRP
  - IR
  - MOA
- Fire Fighting
- EPLO
- Summary
Mission, Functions and Tasks

- Own and provide facility and land space management within region
- Provide consolidated base operations support
  - Policy and standards
  - Program management by function
  - Financial oversight
- Provide support to home ported and transient ships, submarines and aircraft as well as afloat and ashore tenants, military personnel and family members
- Regional Planning Agent (RPA) for DSCA
Who We Are

Navy Personnel
- Military: 77,914
- Civilian: 17,700
- Reserve: 1,000
- Military Family: 90,557
- Retirees (all services): 59,096

NAVY ECONOMIC IMPACT TO CALIFORNIA:
$ 18.6 Billion

DSCA Basics

Defense Support to Civil Authorities
The Big Picture

- **DSCA is a last resort mission**
  - Readiness missions have priority
  - Temporary measure: Last in - First out
  - *ALWAYS* in a supporting role

- **Need Presidential declaration (in most cases)**
  - All local, state and FEMA resources exhausted
  - DoD specifically requested by a LFA
  - Provide a capability, not assets

- **DoD is not funded for DSCA**
  - Rely on LFA reimbursement to cover expenses
  - Not authorized to stockpile resources for DSCA

The Big Three

**Three ways to provide support**

- **Presidential Disaster Declaration**
  - DOD requested by LFA
  - Presidential Authority
  - National Response Plan has been activated

- **Immediate Response Authority**
  - Local Commander level (72 hrs)
  - Save lives/property. Prevent suffering

- **Mutual Aid Agreements**
  - Scripted - pre-approved
  - Reimbursed or quid pro quo
Key Players

- **US Northern Command**
  - Standing JTF Commander
  - Cheyenne Mountain, CO

- **US Army Northern Command**
  - Lead Service for DSCA
  - Regional Defense Coordinating Officers (DCO)

- **Service Combatant Commanders**
  - Fleet Forces Command
  - Navy Region Southwest
  - Navy Emergency Preparedness Officers (NEPLO)

Defense Coordinating Officer

- **DCO is an Army Colonel (O-6)**
  - Fulltime position
  - Co-located with FEMA Regional Offices

- **Accompanied by Defense Coordinating Element (DCE)**
  - 6 man team permanently assigned
  - Reach back for more

- **Represents DOD in the disaster area**
  - Evaluates and validates all RFA’s
  - Command of military forces performing DSCA
DCO (FEMA) Regions

DSCA Events

- **Natural Disasters**
  - Fires
  - Hurricanes
  - Earthquakes
- **Man Made Disasters**
  - CBRNE
- **Special Security Events**
  - Olympics
  - Conventions
How do we get there

Federal Response

Civil Chain of Command

Requests for Action (RFA) should be serviced at lowest possible level (local / county)
Presidental Disaster Declaration

**FEDERAL RESPONSE**
- Governor Requests Emergency Declaration
- FEMA Emergency Support Functions
- Other Federal Agencies
- DOD
- State Office of Emergency Services (OES)
- State Resources
- State National Guard
- State Mutual Aid Compacts (EMAC)

**STATE RESPONSE**
- Local Incident Commander
- Local Mutual Aid Compacts

**LOCAL RESPONSE**

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**Authorities/Limitations**

**Statutory**
- The Stafford Act  Title 42 USC 5121, (1988, Disaster Relief and Emergency Assistance Act)
- The Economy Act  Title 31 USC 1535, (1932)
- *Posse Comitatus Act*  Title 18 USC 1385, (1878)

**Regulatory**
- National Response Plan (NRP)
  - Defines process for Federal assistance
  - Establishes National Incident Management System (NIMS)
The National Response Plan (NRP)

Emergency Support Functions

ESF #1. Transportation
ESF #2. Communications
ESF #3. Public Works & Engineering
ESF #4. Firefighting
ESF #5. Emergency Management
ESF #6. Mass Care, Housing, & Human Services
ESF #7. Resource Support
ESF #8. Public Health & Medical Services
ESF #9. Urban Search & Rescue
ESF #10. Oil & Hazardous Materials Response
ESF #11. Agriculture & Natural Resources
ESF #12. Energy
ESF #13. Public Safety and Security
ESF #14. Long-Term Community Recovery & Mitigation
ESF #15. External Affairs
FEMA Needs More

DoD Response

Scope of Event

Small-Scale Event
Joint Force Commander (JFC)
- DCO
- DCE
- EPLO
- Reachback

Incident(s) limited in size and area.

Medium-Scale Event
Task Force Commanders
- JTF-CS
- JTF-NCR
- JTF-North
- JTF-State (NG)

Incident(s) broader in scope and devastation

Large-Scale Event
Service Component Commanders
- JFLCC
- JFACC
- JFMCC

Incident(s) cover large area(s); catastrophic; requiring significant C2 capabilities
Execution Sequence Of Events

Local/State Officials
- Initiates Request & Sends to FCO

FCO
- Staffs Request with Appropriate Federal resources. If unable
- Generates Request for Military Assistance

DDO
- Validates Request
- Forwards to NORTHCOM

NORTHCOM reviews request and forwards to:
- JDOM
- OSD
- approval and sourcing

Service Components
- Provide Forces to NORTHCOM to complete assignment

DCO or JTF Commander
- Has OPCON Of Forces In Field

After MA is Complete, Commander releases Forces Back To Home Unit

Disaster Continuum

Incident
- Incident Commander

Response
- State Coordinating Officer

Recovery
- Federal Coordinating Officer
- Defense Coordinating Officer
- JTF Commander
# DOD Response Summary

<table>
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<tr>
<th>YEAR</th>
<th># EVENTS</th>
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<td>2003</td>
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## Hurricane Katrina

- 72,000 personnel
- 23 Ships
- 68 Aircraft
- 293 Helicopters
- Satellite Imaging
- Port Surveillance
- Mortuary Teams
- Mass Scale Construction Support
  - US Army Corps of Engineers
  - Navy Construction Battalions

* Largest Military involvement since the Civil War*
DSCA Responsibilities

Command Responsibilities and Immediate Response

Military commanders or responsible officials of DoD agencies may take necessary action to:

- Save lives
- Prevent human suffering
- Mitigate great property damage

• 72 hour Rule
• Disengage ASAP
Validation

- A Commander will ask himself:
  - Does this meet IR criteria
  - Can I legally do it (economy act/ posse comitatis)
  - Was this aid requested by official source
  - What is the impact to my mission
  - What is the risk to DOD personnel
  - What’s my Exit Strategy?

- Advise civil authorities:
  - Time-limited (72 hours)
  - Reimbursement may be required
  - No direct participation in law enforcement

Commander’s Responsibilities

- Protect DoD assets – personnel, supplies, equipment
- Maintain readiness for war fighting mission
- Inform higher echelons of command
- Excess capabilities (personnel, supplies, equipment) can be utilized to provide support to civil authorities for disaster response
MOA

- **Memorandum of Agreement (MOA)**
  - Between local Commanders and local Authorities to provide services under certain circumstances
  - Generally restricted to Firefighting and Emergency Services (Medical)
  - Reimbursement expected
  - Not intended to circumvent normal DSCA process

DSCA Responsibilities

**Wildland Fire Fighting**
National Fire Picture

- **Wildland fires**
  - Most ignited by lighting
  - World-wide 8 million strikes a day
- **US wildfire season traditionally May - Sept**

**Federal firefighting response**
- Coordinated by NIFC in Boise, ID
  - National Interagency Firefighting Center
- Direct Liaison for Military Support

Standing Assets

- **Joint Task Force – Firefighting**
  - Under NORTHCOM (Air Force Component)
  - Air assets from ANG, USAFR

- **Joint Task Force – Wildland Firefighting**
  - Under NORTHCOM (Army Component)
  - Firefighting battalions from USA/USMC
C-130 MAFFS

Cedar Fires 2003
CA Wildfires

**TIMELINE**
- 25 Oct 03  Fires Begin
- 26 Oct 03  Governor declares Emergency
- 26 Oct 03  NRSW activates ROC
- 27 Oct 03  Presidential declaration
- 27 Oct 03  State officials request DOD

**RESPONSE**
- DOD responds to nine RFAs
- Eight C-130 MAFFS
  - 48 sorties/130k gals retardant
- FEMA MOB Center - March AFB
- BSI - Channel Islands ANGB

DSCA Responsibilities

*Emergency Preparedness Liaison Officers (EPLOs)*
NEPLO Strength

- 1 per State (CA has 2) 52
- 2 per FEMA Region 18
- 2 per DCO (ARNORTH) 18
- 6 for NCR 06

- Total NEPLO’s 94

** All board-selected Navy Captains (O-6)

Military/Navy EPLO Duties

- Support DCO during DSCA operations
- Train with civil agencies/DOD
- Educate on DSCA process
- Solve Problems
- Enable connection of civil/DOD entities

- “The glue that holds it together”
The Bottom Line

DSCA

Basic Principles

- **DOD mission is to fight & win nation's wars**
  - Disaster response is NOT a primary mission
  - Civil authorities have responsibility
- **Goal is response at the lowest possible level**
  - Exhaust local resources first, then Mutual Aid
  - Further needs requested up chain: County, State
  - State requests Fed help / Disaster Declaration
- **Fed response requires Presidential Declaration**
  - Exceptions: Mutual Aid, Immediate Response
- **Direct military involvement in law enforcement requires specific Presidential authorization**