PUBLIC SAFETY COMMITTEE
AGENDA

Friday, September 15, 2006
1 to 3 p.m.
SANDAG Board Room
401 B Street, 7th Floor
San Diego

AGENDA HIGHLIGHTS

- REGIONAL INTEROPERABILITY AND COMMUNICATIONS: VISION AND FRAMEWORK FOR COORDINATION
- SAN DIEGO REGIONAL COMMAND AND CONTROL COMMUNICATIONS INTEROPERABILITY PROJECT
- ARJIS AND CRIMINAL JUSTICE RESEARCH DIVISION ACCOMPLISHMENTS

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Welcome to SANDAG. Members of the public may speak to the Public Safety Committee on any item at the time the Committee is considering the item. Please complete a Speaker’s Slip, which is located in the rear of the room, and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications/Member Comments. Speakers are limited to three minutes. The Public Safety Committee may take action on any item appearing on the agenda.

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## PUBLIC SAFETY COMMITTEE
Friday, September 15, 2006

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<th>ITEM #</th>
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<td>1.</td>
<td>ROLL CALL</td>
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<td>2.</td>
<td>APPROVAL OF MEETING MINUTES</td>
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<td>a.</td>
<td>June 16, 2006</td>
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<td>b.</td>
<td>July 21, 2006</td>
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Members of the public will have the opportunity to address the Public Safety Committee on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each and shall reserve time by completing a “Request to Speak” form and giving it to the Clerk prior to speaking. Committee members also may provide information and announcements under this agenda item.

**REPORTS**

4. REPORT FROM CHIEFS'/SHERIFF’S MANAGEMENT COMMITTEE (Vice Chair Zoll) | INFORMATION

Vice Chair Zoll will report on the July 5, 2006, and August 2, 2006, meetings of the Chiefs'/Sheriff’s Management Committee.

5. REGIONAL INTEROPERABILITY AND COMMUNICATIONS: VISION AND FRAMEWORK FOR COORDINATION (Vice Chair Zoll, Jill Olen, and Ron Lane) | DISCUSSION

The outcome of the third interoperability workshop held July 21, 2006, will be presented. This will include a review of the regional interoperability vision, an overview of a strategic coordination framework, and suggested next steps.

6. SAN DIEGO REGIONAL COMMAND AND CONTROL COMMUNICATIONS INTEROPERABILITY PROJECT (Sara Diaz, Special Project Manager - 3Cs) | INFORMATION

The San Diego Regional 3Cs (Command and Control Communications) Interoperability Project’s primary goal is to bridge emergency communications across the southwest region of the United States. The project, administered by the San Diego Police Department, will link and add capacity to regional microwave networks throughout Southern California to allow the secure sharing of information between agencies and locations. The project will also provide tools to improve the ability to manage emergency situations. An overview of the project, timeline, and deliverables will be presented.
7. **ARJIS AND CRIMINAL JUSTICE RESEARCH DIVISION ACCOMPLISHMENTS**  
(Pam Scanlon and Lisbeth Howard)

As part of SANDAG Public Safety Work Plan for FY 2006, a number of products and deliverables were outlined as part of the various projects funded through local, state, and federal sources. Staff will provide an overview of their successes in obtaining their goals as they relate to ARJIS and the Criminal Justice Clearinghouse, as well as to other contracted endeavors. A summary of these accomplishments was also presented to the Chiefs'/Sheriff's Management Committee at its July 5, 2006, meeting.

8. **UPCOMING MEETINGS**

The next meeting of the Public Safety Committee is scheduled for Friday, October 20, 2006, at 1 p.m.

9. **ADJOURNMENT**
PUBLIC SAFETY COMMITTEE DISCUSSION AND ACTIONS
Meeting of June 16, 2006

1. ROLL CALL

Vice Chair Tom Zoll (County Chiefs’/Sheriff’s Association) called the Public Safety Committee meeting to order at 1:06 p.m. Roll call was taken and a quorum was present. Vice Chair Zoll welcomed a new advisory member, Colonel James B. Seaton III, from USMC Camp Pendleton, who will be replacing retired Colonel John Coleman. See last page for attendance.

2. APPROVAL OF MEETING MINUTES

Upon a motion by Supervisor Pam Slater-Price (San Diego County) and a second by Mayor Mark Lewis (East County), the Public Safety Committee unanimously approved the minutes of May 19, 2006.

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Cynthia Burke (Director, Criminal Justice Research) stated that each member received the SANDAG 2005 Public Safety Facts Wheel with the agenda today. The wheel will also be distributed at the next SANDAG Board of Directors Meeting. There were no other public comments.

CONSENT

4. FY 2007 CRIMINAL JUSTICE RESEARCH DIVISION OVERALL WORK PROGRAM AND BUDGET (RECOMMEND)

Upon a motion by Mayor Lewis and a second by Supervisor Slater-Price, the Public Safety Committee unanimously approved recommending to the SANDAG Board the inclusion of four additional Criminal Justice Research projects and the addition of $385,000 in funding in the FY 2007 Overall Work Program and Budget.
REPORTS

5. PUBLIC SAFETY LEGISLATIVE STATUS REPORT (APPROVE)

Kim Kawada (Executive Program Manager, SANDAG) gave a status report on public safety legislation. Upon a motion by Mayor Lewis and a second by Supervisor Slater-Price, the Public Safety Committee unanimously approved the Public Safety Legislative Status Report and recommendation by staff to support positions on State Assembly Bills 1848 and 2041, a monitor position on Senate Bill 1451, and remove Senate Bill 1479 from the lists of bills to be tracked.

6. 2007 REGIONAL TRANSPORTATION PLAN (RTP) ISSUE PAPER: PUBLIC SAFETY AND HOMELAND SECURITY (DISCUSSION)

Rachel Kennedy (Associate Regional Planner, SANDAG) presented a report on the 2007 Regional Transportation Plan (RTP) Issue Paper.

Five items were documented for examination. These included: (1) transit emergency operations plans; (2) SANDAG’s work via the Public Safety Committee to enhance and improve interoperability and communications; (3) enhancements to existing communications centers and options for a centralized communications center; (4) assurances that I-15 managed lanes are utilized with maximum efficiency under emergency situations; and (5) coordination of emergency planning and implementation among various agencies to eliminate duplication of efforts.

Vice Chair Zoll stated the Chiefs have worked a lot in their agencies on emergency operations plans, but there is not a sufficient transportation element in those plans. He asked if currently working on those, who we should contact to help with that portion.

Ms. Kennedy stated to contact her and she would be able to coordinate with SANDAG to help on the transportation element.

Bill Burke (Regional Transit) stated that his agency (Metropolitan Transit System) is anxious to start their reports and it is time for their participation so they can be a true benefit to this committee.

Vice Chair Zoll stated that perhaps we can get people together, including Jill Olen and Ron Lane, to provide information (evacuation and special needs people identified).

Councilmember Bob Campbell (North County Inland) stated there is a new agency being formed called FACT (Full Access Coordinated Transportation Services). This agency’s primary purpose will be to handle coordinated transportation services for the disabled. The Consolidated Transportation Service Agency (CTSA) should start being involved. Supervisor Slater-Price is aware of this and stated the process is being refined.

Additional comments and recommendations should be shared with Ms. Kennedy by Friday, June 23, 2006, for inclusion in the final draft of the RTP.
Samuel Johnson (Integrated Information Systems Manager, SANDAG) gave a PowerPoint on the Intelligent Transportation Systems (ITS) Program Vision Using 511 during disasters. A workshop will be held on August 7, 2006, with public safety and transportation management personnel. The purpose will be to develop a strategic implementation plan that would identify opportunities and actions that make use of the region’s valuable transportation assets in response to a disaster. The findings from this study would be considered as the region prepares its interoperability and communications strategic plan.

Mayor Lewis stated it would be nice if the cities could access the system so they could utilize it to notify everyone in surrounding areas during an emergency.

Mr. Johnson stated the system does have the capability.

Gary Gallegos (Executive Director, SANDAG) stated there are two challenges on the local system. The first obstacle is getting good data. SANDAG is working with the University of California-Berkeley through performance data to expand it to transit (to make sure where the trolleys, coasters, and buses are at). The second obstacle is cell phones and the infrastructure in the local cities. There are some holes that need fixing on the local system to get good data from all the 18 local cities in the county.

Vice Chair Zoll asked if there was an assessment of what is currently there. He noted many cities and the county have already implemented ways to contact the public in an emergency. However, cities may not be able to talk with each other.

Councilmember Jerome Stocks (North County Coastal) asked who has shared control of the closed-circuit television.

Mr. Johnson stated the agency that owns the camera has control. Those are the policy issues that need to come back to the committee for discussion.

Vice Chair Zoll asked about the cameras installed on intersections that are monitoring traffic flow and if these cameras can be linked into the system.

Mr. Johnson stated that the City of Carlsbad is working on that.

Mr. Gallegos stated it should be fairly easy since the idea is to integrate these signals to work as a system. He stated the technology is there.

Vice Chair Zoll inquired whether the digital camera operating the intersection’s signal could be used to verify information from an accident.

Mr. Johnson stated that it technically could be accomplished; however, there are policy issues, including those related to civil rights, which must be addressed.
Angela Goldberg (Methamphetamine Strike Force) gave an update on the impact of methamphetamine (meth) in the San Diego region. The Strike Force is a combination of public safety and public health agency representatives.

Councilmember Stocks inquired whether the total number of meth deaths included overdose as well as violent deaths relating to trade and commerce.

Ms. Goldberg stated that the indicators do not include someone under the influence of meth who has committed homicide or has perpetrated some crime that has resulted in a death. If a body shows up in an unusual circumstance (someone that should probably not have died), the medical examiner does a toxicology test. The medical examiner looks at overdose, homicide, suicide and can classify the event as a natural death with meth as a contributing factor (acute or chronic). The majority of these cases tend to be White or Latino, but there is an emerging rising trend with other ethnic groups. Two out of three officer-involved shootings involve meth. Ms. Goldberg stated that the media is a good way to get the public's attention. Identity theft and meth run together; approximately 75 percent of identity theft is now fueled by meth. She also noted that receipts should be truncated.

Supervisor Slater-Price stated that truncation means that all but the last four digits of the credit card receipt are “x.”

Ms. Goldberg agreed and stated this applies to the customer receipt only; the store receipt, by law, is not required to be truncated. Former users have told the Strike Force that dumpsters are a good source of where to find credit card numbers. Upgrading mail boxes and locking dumpsters is a way to deter identity theft. The County has launched a query internally on shredding standards.

Council President Pro Tem Anthony Young (City of San Diego) asked if the substances used to make meth are tracked.

Ms. Goldberg stated that substances used to make meth are called precursors (many are common household items) and are not tracked. The one special ingredient is ephedrine or pseudoephedrine. Following the Patriot Act, there is a state ordinance that specifies you can buy only three packs at a time. The new federal law will require a signature for purchase and will enable tracking. The Strike Force does merchant education, helping retailers understand the combinations they should look for (Coleman fuel, hydrochloric acid, pseudoephedrine, etc.).

Council President Pro Tem Young asked if a business recognizes there has been a large quantity of precursors, how can they contact a certain authority?

Ms. Goldberg stated there are some businesses selling flats of these products out the back door. While there are training videos, the Strike Force does not have the capacity to train all retailers about how to recognize the precursors and how to report them.
Council President Pro Tem Young stated that if a person receives certain services or support from the government (section 8 as an example), and you have a “record” of producing drugs, etc., he is not sure whether the taxpayer should support them with those types of services. Is there any sort of tracking for those individuals that receive housing assistance?

Ms. Goldberg stated she knows of no tracking in California. There are a handful of states that have developed meth registries for manufacturers. Similar to the sexual predator laws, if you have been busted for manufacturing it, your name goes into a system. All housing should be a focus because if not paying attention, instead of one tenant, you have a whole building going the wrong way.

Council President Pro Tem Young stated he believes it is the responsibility of the Department of Housing and Urban Development (HUD) to keep subsidized housing safe. Even if HUD knows these things are going on in their facilities, they do not take action. There should be tougher regulations.

Ms. Goldberg stated there is something that can be done. El Cajon and Vista do training for landlords on who to rent to. It gives landlords tools like lease addendums so, when the tenant signs the agreement, they can be evicted if there is any kind of drug violation.

Supervisor Slater-Price stated if you have public subsidies (not only housing, but welfare payments and SSI payments), we are creating an underworld that we are paying for. We need advocacy organizations that would support regulation. The property manager association and the apartment association would be good partners for education. Reaching smaller “mom and pop” restaurants regarding truncation could be done through the Department of Environmental Health with their rating card application.

Ms. Goldberg stated that education through the Department of Environmental Health is a good idea for truncation rules. In regards to housing, part of the challenge to subsidized housing is that it is not just one building, but several apartments within a bigger building. It is not an exclusive problem to low income.

Supervisor Slater-Price stated that hers and Young’s comments were not directed towards a particular group, but that public monies should not be used to encourage that kind of behavior.

Ms. Goldberg stated they are collecting information on alcohol and meth. Alcohol is the biggest driver of domestic violence. When meth is involved, the death is more brutal and the victim more likely to have injuries.

Mayor Lewis stated that crime-free multi-housing does work as long as you have cooperation with the owners and managers. Many years ago, El Cajon approached HUD and was advised that this is a San Diego region problem. Until the subsidy is cut off, the users do not care, but, if we have the unit approach HUD, we may get a better response. Until we say this a priority item, nothing is going to happen. If we don’t get serious about this issue we will be having the same conversation 20 years from now.
Councilmember Campbell stated the League of Cities Policy Committee on housing and public safety meets next Thursday and Friday in Sacramento. This initiative could be taken up to that level to get involvement.

Vice Chair Zoll said that would be an excellent idea. Part of the reason to have a Public Safety Committee is to undertake activities such as these.

Council President Pro Tem Young stated he would like to see the report and what they have to say.

Councilmember Campbell stated he will try to get it on the next agenda.

Ms. Goldberg stated if there are any more questions, the Web site is www.notometh.org.

9. UPCOMING MEETINGS (INFORMATION)

The next meeting of the Public Safety Committee is scheduled for Friday, July 21, 2006, 9:30 a.m. – 2:30 p.m. at the Chula Vista Police Department, 315 Fourth Avenue, Chula Vista (4th and F Street – southeast corner). There is a parking garage across from the building. Lunch will be served.

10. ADJOURNMENT

The meeting was adjourned at 2:20 p.m.
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<td>County of San Diego</td>
<td>Supervisor Pam Slater-Price</td>
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<td>Supervisor Greg Cox</td>
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<td>State Public Safety</td>
<td>Chief Skip Carter</td>
<td>Member</td>
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<td>Assistant Chief Steve Lykins</td>
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<td>Chief Tom Zoll</td>
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<td>Association</td>
<td>Chief William M. Lansdowne</td>
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### ADVISORY MEMBERS

| County Public Safety       | Vincent Iaria                 | Member                   | Yes           |          |
|                           | John Hensley                  | Alternate                | No            |          |
| Department of Defense     | Commander Jim Cunha           | Member                   | Yes           |          |
|                           | Colonel James B. Seaton III   | Alternate                | Yes           |          |
| Federal Public Safety     | Daniel Dzwilewski             | Member                   | No            |          |
|                           | Carol Lam                     | Alternate                | No            |          |
|                           | Vacant                        | Alternate                | No            |          |
|                           | Nora Antunez                  | Alternate                | No            |          |
PUBLIC SAFETY COMMITTEE DISCUSSION AND ACTIONS
Meeting of July 21, 2006

1. ROLL CALL

Vice Chair Tom Zoll (County Chiefs'/Sheriff’s Association) called the Public Safety Committee meeting to order at 9:35 a.m. A quorum was present. See last page for attendance.

2. PUBLIC COMMENTS/COMMUNICATIONS

None noted.

3. PUBLIC SAFETY INTEROPERABILITY WORKSHOP III: MAKING IT HAPPEN

Chair Steve Padilla (South County) provided an overview of the objectives for the workshop. The priority issues are to recommend and validate the regional vision for communications and interoperability and make recommendations on how we can better coordinate our interoperability and communications efforts.

Vice Chair Zoll gave an overview of the previous workshops. At the first workshop, in January 2006, representatives from the Department of Homeland Security’s SAFECOM Program and its Executive Committee discussed interoperability nationwide. The second workshop, in March 2006, focused on interoperability in the San Diego region. Two technical focus group meetings were held to discuss the current state of communications and interoperability in the region. Two issues were noted: (1) we have many great projects happening in the region and people who possess a can-do attitude; and (2) because there is no single point of accountability for coordinating interoperability, this creates many overlapping projects and initiatives that compete for the same funding. Several obstacles were noted: (1) we have too many meetings that overlap in their mission/goals and dilute our focus; (2) we lack a single, cohesive public safety wireless network; (3) we have a tendency to compete for recognition with each other; (4) the current mechanism for funding promotes competition among agencies; and (5) our definition of “public safety” needs broadening to include schools, hospitals, utilities, public works, and other agencies. Some barriers noted were: (1) lack of common goals – the region does not have an overarching plan for communications and interoperability; (2) education – the issue is not consistently understood by the public, elected officials, and the Public Safety Community; (3) public safety culture – egos and turf battles get in the way of working collaboratively; (4) agency versus region – some public safety officials choose to defend their individual roles.
versus considering regional needs and solutions; and (5) funding – there is inefficient coordination and planning across the region when applying for grant funding.

Three initiatives were recommended: (1) create a regional communications and interoperability strategy; (2) form a “Clearinghouse” to coordinate regional communications and interoperability efforts; and (3) build a new regional wireless broadband communications network.

From the focus groups, a proposed coordination structure was developed. The proposed structure includes: (1) a Clearinghouse; (2) an Advisory Group; and (3) a Policy Body. This structure should help improve what we have today by providing a single point of coordination, which will help overcome many of our barriers.

Chair Padilla stated the proposed Regional Interoperability Vision: “No person in the region will lose his or her life or property because public safety responders cannot communicate effectively with one another.”

Discussion at the meeting included the vision statement and how it could be reworded to be a positive statement. The participants met in groups to discuss the roles of the three bodies (Clearinghouse, Advisory Group, and Policy Board).

The Clearinghouse would be a resource and not be tied to any particular entity. This neutral body could act as a hub, would be aware of all projects going on in the San Diego region, and avoid duplication of efforts. It could help develop and maintain a regional strategic interoperability plan, act as a convenient way to exchange information, and provide advice to those working on interoperability issues.

Chief Augie Ghio (San Miguel Fire Protection) stated that initially the Clearinghouse would be staffed by three full-time people.

The Policy Board could do things such as set policy direction and regional priorities, approve the strategic plan, and make funding decisions. Ron Lane (Homeland Security) noted that the Unified Disaster Council (UDC) would make an ideal Policy Board. Chief Ghio stated that a review of the makeup of the UDC to be more reflective of actual policymakers is needed.

The Advisory Group could consist of a core advisory group with several sub-advisory groups. The Advisory Group would advise and make recommendations to the Policy Board and could direct the work of the Clearinghouse. The RTP (Regional Technology Partnership) was suggested as a possible candidate to be the “Core Advisory Group.”

For this coordination structure to be most effective would require agreement to abide by the regional interoperability standards and priorities. Workshop participants recognized that saying yes to this coordination framework would mean gaining buy-in at all organizational levels and changing current practices. Mayor Mark Lewis (East County) inquired whether there was a way for a cab driver to press a button to quickly get a police officer in case of an emergency. This would reduce the delay when a taxi driver is in trouble to receive help.
It was noted that what is needed is a 911 phone with a global positioning system (GPS). Bill Burke (Metropolitan Transit System (MTS) will discuss this issue and possible solutions with the MTS taxicab coordinator.

Jill Olen (Homeland Security) stated that this area has the greatest public safety professionals she has seen. She encouraged everyone to support her fire and police members. She recommends the committee move forward with a regional plan.

Vice Chair Zoll stated that once the workshop report is complete, the RTP will take this vision and framework and prepare recommendations and an action plan for moving the region forward. These recommendations and action plan will be brought back to the PSC and the SANDAG Board for action.

Chief Ghio recommended a parallel briefing be considered with the UDC.

Ron Lane stated he could put it on the UDC’s September 20, 2006, meeting agenda. The next scheduled meeting after September would be in December 2006.

Mayor Lewis wanted to make sure that the money flows with the decision.

4. UPCOMING MEETINGS (INFORMATION)

The next scheduled meeting of the Public Safety Committee is Friday, September 15, 2006, 1:00 p.m. – 3:00 p.m. at SANDAG.

5. ADJOURNMENT

Vice Chair Zoll thanked the committee for its attendance and efforts. The meeting was adjourned at 1:30 p.m.
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**ADVISORY MEMBERS**

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REGIONAL INTEROPERABILITY AND COMMUNICATIONS:
VISION AND FRAMEWORK FOR COORDINATION

Introduction

Over the past several months, more than 150 public safety stakeholders in the San Diego region have been involved in a collaborative effort to improve interoperability and communications. The result of these efforts, which culminated in the third Interoperability and Communications workshop on July 21, 2006, included a draft vision for the region’s public safety community, as well as a potential framework for enhancing regional coordination and overcoming identified barriers to improving interoperability and communications. Attachment 1 contains the report summarizing the contents and results of the third workshop.

Building upon this work, the Regional Technology Partnership (RTP), in collaboration with the Touchstone Consulting Group, has created a proposal to enhance interoperability and communications in the San Diego region. This report discusses the recommendations from the RTP concerning a regional vision and framework for regional interoperability and communications coordination. These recommendations are being presented to the Public Safety Committee (PSC) today and the Unified Disaster Council (UDC) on September 20th for discussion and feedback.

Vision Statements

Consensus around a regional interoperability and communications vision statement is an important first step to enhancing regional coordination. A compelling and enduring vision is pivotal for a cohesive strategy, and a powerful and clear vision that has the buy-in of the entire community or organization sets a goal for members to strive for, provides direction for daily work, and gives program definition.

During the third workshop, a draft vision statement was put forth as a starting point for discussion:

“No person in the San Diego region will lose his/her life or property because public safety responders cannot communicate effectively with one another.”

The consensus of the workshop participants was that while the focus on “the people” should be maintained, the vision would be stronger if it was broader in scope; emphasized proactive rather than reactive efforts; and had a more positive tone.
In order to fully meet these recommendations, the RTP and Touchstone drafted two new vision statements for discussion; one that is more general and a second that is more focused on interoperability. These include:

- Overall Public Safety Vision: “The San Diego region’s public safety community protects and saves lives and property. Always.”

- Interoperability Vision: “The San Diego region’s public safety community has interoperable communications with anyone, anywhere, as needed, and on demand. Always.”

Framework for Interoperability and Communications Coordination

In addition to creating a vision that affirms where we want to be in terms of interoperability and communications, the workshop participants also discussed how local efforts could best be coordinated to achieve the outlined goals. Overall, the stakeholders focused on a framework for coordination that would include three entities: a Policy Body, an Advisory Group or Council, and a Clearinghouse. It is important to note that those involved in this process did not recommend the creation of three new groups. Rather, they acknowledged that there may be pre-existing groups or committees within the region that could effectively fulfill these functions, roles, and responsibilities. Attachment 2 describes the proposed framework for interoperability and communication coordination for the San Diego region.

Policy Body/Executive Committee: The Executive Committee, previously referred to as the “Policy Body,” was renamed to reflect a full range of roles and responsibilities, which includes directing regional interoperability and communications policy and funding decisions, as well as providing lobbying and legislative support. After careful consideration and analysis of the region’s current operating structure, the RTP is proposing two distinct Executive Committees that will address policy and funding issues within their areas of expertise, collaborate to drive the region’s interoperability and communications effort, and make the best use of existing resources and mandates.

Based upon their current missions, the RTP has proposed the Public Safety Committee and the Unified Disaster Council as good candidates to assume the roles and responsibilities of the two Executive Committees. This structure will also allow the region to involve a wider breadth of key stakeholders in the coordination effort. The UDC would continue to focus on emergency preparedness and response and disaster planning, while the PSC would focus on a broader range of public safety matters including information sharing, data and privacy standards, and crime analysis and prevention.

Advisory Council: The Advisory Council would be comprised of a select number of influential regional stakeholders who collectively provide recommendations on the direction of the regional strategy, define the scope and priorities for the Clearinghouse, and when needed, provide or identify regional expertise to assist in implementing initiatives assigned to the Clearinghouse. It is proposed that the Executive Committees will appoint the members of the Advisory Council, or determine which existing regional group best fits the mission.

Until the Advisory Council is appointed, it is critical to supply an interim method for the Clearinghouse to receive guidance and direction from a regional perspective and to oversee the steps and actions needed to implement the proposed framework for coordination. Based upon its
current mission and membership, it is proposed that the RTP assume the roles and responsibilities of an Interim Advisory Council until the formal Advisory Council can be created.

Clearinghouse: While serving as the central coordination and implementation point for regional communications and interoperability projects and issues, the Clearinghouse would ensure that individual technology projects are monitored and aligned with the regional strategy. Other potential functions for the Clearinghouse could include developing and maintaining the Regional Strategic Interoperability and Communications Plan, coordinating training and exercises, and providing expertise for grants, outreach, and technology procurement. Using Homeland Security grants, a Clearinghouse has been established at San Diego State University under the direction of Bob Welty.

**Next Steps**

The first next step is to have the UDC review the proposed vision and coordination framework, as well as the PSC’s input, at its September 20th meeting. As needed, the proposals will be revised based on comments received and brought back to both groups for final consideration. At that time, we will also bring a proposed strategy and action plan for implementing the framework for interoperability and communications coordination. This action plan would include: (1) resource requirements and funding availability; (2) quick wins to maintain the momentum and show the value of the framework; and (3) specific tasks and milestones to be accomplished over the next three to six months.

JEFF TAYMAN
Director of Technical Services

Key Staff Contact: Pam Scanlon, (619) 699-6971, psc@sandag.org

   2. Proposed Framework for Interoperability and Communications Coordination in the San Diego region
Public Safety Committee

Communications and Interoperability Workshop III
Session Report

Chula Vista Police Department
July 21, 2006
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1 EXECUTIVE SUMMARY

The San Diego Association of Government’s Public Safety Committee conducted the third and final Communications and Interoperability Workshop on July 21st, 2006 at the Chula Vista Police Station. The workshops were designed to help improve the state of communications and interoperability within the San Diego Region. The purpose of the meeting was to address the priority issues identified at the previous workshops and to gain alignment on a strategy to centralize regional interoperability coordination. The participants at the session came to consensus on a draft regional vision, as well as on a recommended framework for regional interoperability and communications coordination. The recommendations include defined high-level roles and responsibilities for each of the three proposed bodies: A Clearinghouse, an Advisory Group, and a Policy Body.

The session also produced several recommended short term actions, including:

- Give the framework for coordination recommendation to the Regional Technology Partnership to take to the Public Safety Committee and the SANDAG Board for formal approval
- Communicate the framework for coordination recommendation at the Unified Disaster Council (UDC) Meeting on Sept 20, 2006

2 INTRODUCTION

San Diego, like many regions, is faced with the challenge of coordinating multiple jurisdictions without having a central comprehensive coordination structure. Although the region has avoided many of the turf battles and acrimony experienced by other regions, coordination is still a key challenge. Multiple players pursuing overlapping goals result in the duplication of efforts and wasted resources.

The San Diego Association of Governments’ Public Safety Committee began a process in 2004 to gain consensus on a regional strategy to benefit the region’s agencies responsible for public safety. The San Diego Association of Governments (SANDAG) Public Safety Committee’s Regional Needs Assessment Final Report from July 2005 identified interoperability as the number one priority in the region. In order to improve the situation, SANDAG and the Public Safety Committee (PSC) began a strategic planning process in January 2006 with the goals:

- To improve communications and interoperability among the public safety community in the San Diego region
- To create a shared understanding of the communications and interoperability needs, requirements, and challenges of the local public safety community
- To gather data from the region’s public safety community that will form the basis of a regional strategy for voice and data communications and interoperability

Two focus group sessions were conducted with over one hundred members of the region’s public safety community providing input into the process. At the first focus group session on February 17th in Coronado, members of the region’s public safety community discussed ways to improve the state of communications and interoperability. Two recommendations came out of that session:
• Develop and execute a regional Communications and Interoperability Strategy
• Establish a funded and staffed Communications and Interoperability Clearinghouse

At the second focus group session on June 21st in Carlsbad, leaders from the region’s public safety community discussed the Clearinghouse and how it would fit within the region, and the structure by which it would receive its technical, operational, and policy guidance.

The participants recommended a framework for coordination that includes three (3) bodies: the Clearinghouse, an Advisory Group, and a Policy Body.

**Framework Definitions**

The **Clearinghouse** will act as the central coordinating body for interoperability and communications efforts in the region.

The **Advisory Group** will be made up of a wide range of practitioners throughout the region who will provide technical, operational, and business guidance to the clearinghouse.

As discussed at the meeting, these “groups” only represent the general roles and responsibilities that the participants recommended be covered within the framework for coordination, and do not necessarily represent a recommendation to create three new groups. The focus group participants determined that there could be pre-existing groups or committees within the region that could effectively fulfill these roles and responsibilities.

Participants also discussed the importance of funding coordination for this effort and recommended pooling funds regionally as part of the commitment to the framework for coordination, and the success of the regional strategy.

The work completed during the previous workshops and focus group sessions was compiled for the third Public Safety Committee Communications and Interoperability Workshop held at the Chula Vista Police Department on July 21st, 2006.

### 3 MEETING OVERVIEW

The third Public Safety Committee Communications and Interoperability Workshop was hosted at the Chula Vista Police Department on July 21st, 2006. Over 40 members of the region’s public safety community attended the meeting [See Appendix B for full attendance] and discussed the outcomes and recommendations from the previous focus groups and workshops. [see Appendix A for the full meeting agenda].

#### 3.1 Purpose and Outcomes

The stated purposes of the session were:

- To address the priority issues identified at the previous workshops
- To gain alignment on a strategy to centralize regional interoperability coordination

The intended outcomes of the session were to gain:

- A shared regional vision
- A proposed structure and list of short and long-term priority actions for regional communications and interoperability coordination
3.2 Vision

An enticing and enduring vision is pivotal for a cohesive strategy. A powerful and clear vision that has the buy-in of the entire community or organization gives an end state for members to strive for, provides direction for daily work, and gives program definition. The participants of the workshop were asked to discuss and recommend a regional vision statement to be used as the basis for the day’s work. After reviewing a vision statement crafted from the data received from the previous focus groups and workshops, the participants came to consensus that the statement below would be an effective vision for the purposes of this workshop.

**Vision Statement**

“No person in the San Diego region will lose their life or property because public safety responders cannot communicate effectively with one another.”

Ultimately, the region would like to see an updated vision that takes into account the following modifications.

- A positive tone
- Broader in scope
- Proactive in addition to being reactive
- Keep it focused on the PEOPLE

3.3 How We Reach Our Vision – Framework for Coordination

In order to set up the framework for regional interoperability coordination, the participants at the focus group session on June 21st recommended three bodies to fulfill separate sets of roles and responsibilities: a Clearinghouse, Advisory Group, and Policy Body. Building upon the suggested framework, the participants at this workshop discussed the characteristics of each body, how they would interact, and how each coordinating group would operate. The table below represents the recommendations of the participants.

**Principle**

The group agreed to the following principle during the workshop:

“Any structure will work if we all want it to; no structure will work if a few of us do not want it to.”


### Recommended Framework for Coordination

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<tr>
<th>Coordination Group</th>
<th>Description</th>
<th>Responsibilities</th>
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| Policy Body        | Small and Balanced | ▪ Approve Strategic Plans  
                        ▪ Decide (based on alignment to Strategic Plan)  
                        o Yes/no to spending regional money*  
                        o Yes/no to publishing opinions of projects/proposals spending non-regional money |
| Advisory Group     | Core group, customizable | ▪ Provide Action Teams to:  
                        o Write Strategic Plan under coordination of Clearinghouse  
                        o Make specific technical and operational recommendations to Clearinghouse & Policy Body |
| Clearinghouse      | Staffed for success | ▪ Facilitate  
                        o Writing & upkeep of Strategic Plan  
                        o Exchange of information - “what's going on” and act as hub  
                        ▪ Provide  
                        o Advice to any and all regional groups working towards interoperability  
                        ▪ Coordinate  
                        o the umbrella of related activities |

*Definition of “Regional Money”*
During the meeting, participants agreed on the following definition of *regional money*: “any money other than local taxes and non-general funding”

#### 3.4 The “Commitment”

A structure for implementation and list of actions and is only as strong as the commitment to achieve them. Therefore, after agreeing to what needs to happen to accomplish the vision, the participants established that the following statements would enable successful implementation of the framework for coordination.
The Commitment

- We will invest in the development of the Strategic Plan
- We will drive the vision and regional focus down to all the levels of our organization
- We will make sure our projects go before the Clearinghouse
- We will abide by the ‘regional’ standards
- We will trust the Policy Body, Advisory Group, and the Clearinghouse

3.5 Actions

The participants recommended two priority actions to help implement the framework for coordination:

- Give the framework for coordination recommendation to the Regional Technology Partnership to take to the Public Safety Committee and the SANDAG Board for formal approval
- Communicate the Framework recommendation at the Unified Disaster Council (UDC) Meeting on Sept 20, 2006

One other short term action item was developed during the “On the Court” session, (see Appendix A), as a quick win to immediately impact interoperability and communications:

- Bill Burke will contact John Scott to work on a solution to educate cab companies on how to reduce response time from the police force when a cab is in trouble
4 APPENDIX

The following is the list of Appendices that supplement this document:

A. Agenda details
B. List of Participants
C. Handout on Roles and Responsibilities of the Framework for Coordination

4.1 Appendix A: Agenda Details

The following agenda was followed at the Working Group Offsite:

• Welcome and Introduction
• Overview & Recap Previous Workshops
• Validate the Vision
• Review Framework for Coordination & Determine Actions and Priorities
• Wrap Up

Welcome and Introduction

Mayor Padilla of Chula Vista welcomed the public safety participants by encouraging them to engage collaboratively to support the region’s mission.

Overview & Recap Previous Workshops

Chief Tom Zoll of the County Chief’s/Sheriff’s Association provided an overview of the last two working group sessions to give the group context and explain where the input for this session was developed.

The Gameboard is a tool used to facilitate conversation about the as-is and to-be situation of a community or organization. The model helps to clearly delineate the components of the environment, enable stakeholders to agree on a common definition, and craft strategic initiatives to reach the end state. Throughout the workshops, information was collected detailing the elements that make up the Gameboard. Chief Zoll provided a summary of the current state and barriers to reaching the agreed-upon future for the San Diego Region.

Out of the previous sessions and interviews, three consistent issues emerged:

• Communications and Interoperability needs to be a priority in the region
• There are too many overlapping projects and initiatives with duplicative objectives that compete for the same funding; and too many meetings that overlap in their mission and goals
The San Diego region requires a strategy and coordination structure that brings together all of the key stakeholders, while recognizing that each maintains its separate role and authority.

Validating the Vision

Through using group brainstorm techniques and facilitated conversation, the public safety attendees developed and agreed that their vision was pretty close to complete, with some tweaks. (See Section 3: Meeting Outcomes)

Criteria for a powerful vision statement

During the session, participants developed the following list of criteria as the basis for creating a powerful vision statement.

- Voters and the general public “get it”
- Practitioners get it and understand what we are doing
- It describes an end state
- It includes preemptive prevention and after the fact response
- It makes a connection between the people in the area and the service providers
- It conveys what the public is going to get that they don't have now. “It it’s all about them.”

Review Framework for Coordination and Determine Action and Priorities

Touchstone led the group in a facilitated discussion to detail the traits and roles and responsibilities for each body within the proposed framework for coordination. These specific outcomes are detailed in Section 2: Meeting Outcomes.

Some additional comments on the workings of the framework are outlined below:

Clearinghouse

- Independent, full-time core staff
- Credible “no dog in the fight”
- Action Oriented (day-to-day and assigned projects)
  - Perform research and provide recommendations
  - Rank projects against value of interoperability

Policy Body

- Small
- Works collaboratively with other related groups
• Members must have regional credibility and have a seat on other related JPA/grant organizations
  o Investigate groups established by JPAs or required by grants, that currently have power including UDC, RTP, etc

Advisory Group
• Membership
  o Leverage existing groups (Use UDC, RTP, etc as a starting place)
  o Could use RTP as the core AG and draw on leveraging of other groups

Wrap Up – On the Court
At the end of the Day, Touchstone engaged the group to determine if there were any deals that could be made that would provide an immediate impact, and improve interoperability in the region. From that discussion, one project was recommended:

• Improve communications between public safety and cabs to help reduce response times
  o Technology solution
    ▪ Use a GPS enabled 911-only cell phone
    ▪ Cell phone becomes a “panic button”
  o Educate cab companies on the technology
    • Bill Burke will talk to John Scott
# Appendix B: List of Participants

## CONFIRMED ATTENDANCE

**July 21, 2006**

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### 4.3 Appendix C: Framework for Coordination Handout

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<th>Coordination Group</th>
<th>Proposed Function Purpose &amp; Role</th>
</tr>
</thead>
</table>
| **Clearinghouse**  | The Clearinghouse (CH) serves as the central coordination and implementation hub for regional communications and interoperability projects and issues. This group ensures that individual projects align with the regional plan, by executing the following:  
  • Provides regional guidance & expertise with grants, outreach, technology, procurement, etc.  
  • Acts as a regional coordination point for initiatives, exercises, training, etc.  
  • Identifies initiatives that improve regional public safety communications & interoperability  
  • Facilitates initiative implementation by coordinating action teams  
  • Develops & maintains the strategic plan  

The Clearinghouse will enhance the San Diego region's homeland security and especially its communications and interoperability capabilities. |
| **Advisory Group** | The Advisory Group (AG) provides a forum for each jurisdiction and agency to discuss related communications initiatives. This helps to ensure that individual projects align with the regional plan. The role of the AG is to:  
  • Make recommendations to direct the use of funds to improve regional communications & interoperability  
  • Identify initiatives that improve regional public safety communications & interoperability  
  • Provide expertise to the CH through participation in action teams  

Although AG participants may come from a particular discipline within a jurisdiction or region, they will represent the overall interests of all disciplines in the region while serving on the AG. |
| **Policy Body** | The Policy Body (PB) addresses the challenges facing interdisciplinary communications across multiple jurisdictions. Established to serve as the centralized communications and interoperability planning body for the San Diego region, the PB’s role is to:  
  • Evaluate the state of communications interoperability & provide strategic recommendations to the Clearinghouse  
  • Approve and oversee the regional communications & interoperability strategy  
  • Develop appropriate policies, procedures, & guidelines to augment the strategy  
  • Advise on obtaining funding & legislative authority |
Proposed Framework for Interoperability and Communications Coordination in the San Diego Region

The proposed framework for coordination will be made up of four major groups shown in the figure below:

- 2 Executive Committees
- An Advisory Council
- The Clearinghouse

![Proposed Interoperability and Communications Coordination Framework](image-url)
**The Executive Committees** would be tasked with directing regional interoperability and communications policy and funding decisions, as well as providing lobbying and legislative support. The proposal envisions two Executive Committees, the Public Safety Committee (PSC) & Unified Disaster Council (UDC), in order to address each areas of expertise effectively and best utilize existing resources and mandates. The UDC would continue to focus on emergency preparedness and response and disaster planning, while the PSC would focus on a broader range of public safety matters including information sharing, data and privacy standards, and crime analysis and prevention.

Collaboration between the PSC and UDC, as indicated by the dashed line in the figure, will be essential to the successful implementation of the proposed framework and greatly benefit the region’s coordination efforts. Currently, the PSC and UDC have distinct but complimentary responsibilities that can work in consort to support interoperability and communications and other regional public safety initiatives. Some of the current responsibilities of the PSC and UDC are shown below.

Public Safety Committee current responsibilities include:

- Advising and making recommendations to the SANDAG Board of Directors
- SANDAG Public safety legislative and lobbying program
- Governing Board of the Automated Regional Justice Information System (ARJIS) Joint Powers Agreement (JPA)
- ARJIS annual budget and work program including crime mapping, investigative and analytical tools, regional data standards, and information used to solve crimes and protect the public, which is accessible via the secure ARJISNET network or in the field using hand held computers.
- The Criminal Justice Research Division’s annual budget and work program including Substance Abuse Monitoring (SAM), Offender Re-entry research, crime and arrest reporting, gang prevention, evaluation research, and the criminal justice clearinghouse
- Local state, and federal grants awarded to ARJIS and Criminal Justice Research Division

Unified Disaster Council current responsibilities include:

- Governing board of the Unified San Diego County Emergency Services Organization
- Emergency and disaster recovery exercises
- Regional lead agency for applying for and administering State Homeland Security grants
- Emergency planning within the San Diego region
- San Diego County Hazardous Incident Response Team (HIRT)
The Advisory Council would be comprised of a select number of regional stakeholders and is tasked with recommending the direction of the regional strategy, defining the scope and priorities for the Clearinghouse, and when needed, providing (or finding) regional expertise to help implement initiatives assigned to the Clearinghouse. As envisioned, the advisory council would provide input and recommendations to both Executive Committees and have primary oversight of the Clearinghouse. The proposal also envisions that the Advisory Council could appoint working groups as needed to carry out Clearinghouse and other initiatives. Proposed roles and responsibilities for the Advisory Council could include:

- Recommend and prioritize standards, initiatives, and policies
- Oversee and evaluate the region’s interoperability and communications strategy
- Recommend funding options
- Develop policies and procedures for Clearinghouse

The Clearinghouse would serve as the central coordination and implementation point for regional communications and interoperability projects and issues. This group helps to ensure that individual projects have an opportunity to align with the regional plan. The Clearinghouse exists to enhance the San Diego region’s homeland security and especially its communications and interoperability capabilities. Its proposed roles and responsibilities could include:

- Provide regional guidance & expertise with grants, outreach, technology, procurement, etc.
- Act as a regional coordination point for initiatives, exercises, training, etc.
- Identify initiatives that improve regional public safety communications & interoperability
- Facilitate initiative implementation by coordinating action teams and Advisory Council appointed working groups
- Develop & maintain the region’s strategic plan in coordination with the Advisory Council
Regional 3Cs Project
Project Overview

Project Summary
The Regional 3Cs Project (3Cs) is an interoperable communications project to connect public safety agencies across the far southwest region of the United States. The project strives to build a microwave network that will connect law enforcement, fire rescue, and other public and government agencies across the region. The 3Cs network will allow participants to share data and collaborate, especially during large-scale incidents requiring response from multiple agencies. The project is funded from multiple federal, state, and local funds. The San Diego Police Department is the grant administrator for this phase of the project.

Phase I (Pilot) – Currently Underway
The 3Cs pilot focuses on building the initial microwave infrastructure construction and application testing. The infrastructure will support connection sites across four counties and two states. Initial applications will include video conferencing and downlink/distribution for video from aerial assets. The following agencies are participating in the Phase I Pilot:

- San Diego Police Department
- San Diego Sheriff
- Imperial County Sheriff
- California Department of Forestry
- San Diego Fire-Rescue
- Yuma County Sheriff

Phase II
With the successful implementation of the pilot, the second phase of the project would focus on adding agencies to the network, further incorporating aerial video, and enhancement of Emergency Operations Centers. The following agencies are proposed:

- EMS-DOC
- City of Carlsbad
- City of Chula Vista
- Traffic Management Center
- California Highway Patrol
- San Diego Harbor Police
- US Border Patrol
- US ICE
- City of El Cajon
- Heartland Fire
- City of Escondido
- National City
- City of Oceanside
- 7 Receiver sites for multi-agency aerial feeds
- City of Coronado
- City of La Mesa
- North County Fire Dispatch
- US FBI
- Riverside County
- San Bernardino County
- Possible expansion into Arizona

Phase III
Phase III focuses on continued rollout to regional agencies, increase in support for video to command vans and field staff, as well as integration with local radio systems, and improved video editing capabilities. The following agencies are proposed participants:

- US Coast Guard – Sector San Diego
- Navy Regional SW
- San Diego Harbor Patrol
- Department of Defense
- San Diego Community College Police
- San Diego State University
- Cal State San Marcos
- UCSD
- US DEA
- US ATF
- US Marshalls
- USMC Military Police MCRD
- Camp Pendleton
- US NCIS
- USMCAS Miramar
Introduction

As part of SANDAG Public Safety Work Plan for FY 2006, a number of products and deliverables were outlined as part of the various projects funded through local, state, and federal sources. The Criminal Justice Research Division served as the regional Clearinghouse for public safety information and conducted a number of other research projects that documented need or measured the effectiveness of various strategies to improve public safety. New technologies, improved data sharing, and better communication kept the Automated Regional Justice Information System (ARJIS) in the forefront as it continued to provide the San Diego law enforcement community with enhanced information used to solve crimes and protect the public.

Discussion

ARJIS

FY 2006 was an exceptionally productive year for ARJIS, resulting in an average of 150,000 inquiries monthly. During the last fiscal year, ARJIS acquired and implemented two new investigative tools, COPLINK and i2; made enhancements to existing applications; added new ARJIS agencies; and released a groundbreaking crime-mapping Web site that promotes public safety and awareness. ARJIS also received an additional $985,000 through grants received from the Department of Homeland Security (DHS) to focus on the continued deployment of handheld personal data assistants (PDAs) to officers in the field and associated public safety mobile applications such as critical-incident mapping and the sharing of criminal gang information. Specific achievements during the year include:

- Adding the California Highway Patrol, DHS Fugitive Unit, Del Mar Park Rangers, and Veterans Affairs Police as new ARJIS agencies;

- Creating and deploying a greatly enhanced Web-based mapping application that helps citizens, law enforcement, and policymakers by providing information on criminals and crime to help improve the safety of our communities;

- Developing a Web-based application E-CARS (Electronic Crime and Report System Plus) that allows ARJIS member agencies to more accurately and efficiently collect, maintain, and report crime statistics to the California Department of Justice (CA DOJ);
• Collaborating with Arizona and the National Institute of Justice (NIJ) to build an inter-state information application to share booking photos and other related public safety information, enabling quicker identification of criminals who cross state boundaries;

• Acquiring, implementing, and deploying two new investigative tools: COPLINK (which has powerful search capabilities and the ability to search data from Orange County and Tucson, Arizona) and I2 (one of the most powerful investigative analysis tools on the market geared for use by crime and Intel analysts);

• Implementing a data-sharing application between ARJIS and the federal agencies that comprise that includes data from the FBI, U.S. Marshal, and the Bureau of Prisons;

• Continuing the deployment of handheld PDAs, with 200 currently in the field, which has greatly extended the ability to communicate and share information previously unavailable in remote locations and enabled positive identification of suspects in the field; and

• Supporting the Public Safety Committee, with a focus on Interoperability and Communications.

The various groups that assist ARJIS include the Chiefs'/Sheriff’s Management Committee and the Business, Technical, and Crime Analysis working groups. These entities provided valuable insights and guidance throughout the year on the projects and initiatives listed above. In addition, many of these projects were the result of collaborative partnerships with NIJ, FBI, and DHS.

**Criminal Justice Research**

In FY 2006, the Criminal Justice Research Division (CJRD) successfully coordinated the efforts of the Criminal Justice Clearinghouse by compiling and distributing regional crime statistics that would be unavailable easily otherwise; serving as a resource to local public agencies, policymakers, and community organizations regarding what strategies are most effective in addressing local crime issues; and collaborating with a number of local entities to bring additional dollars into the region to address those areas of greatest concern, including prisoner re-entry and juvenile drug use.

CJRD staff has distinguished themselves by continuing to provide useful information in a timely and efficient manner to local and regional programs. With this information, public agencies, as well as other service providers, are better able to document need, secure additional resources to meet the needs of our residents, and effectively manage resources to maximize positive outcomes.

**Criminal Justice Clearinghouse**

The Criminal Justice Clearinghouse is funded annually with $200,000 in member assessments. During FY 2006, CJRD staff successfully completed a number of efforts designed to increase the efficiency with which local crime statistics are compiled, contributed to a number of local groups with the goal of making our region safer, and disseminated regional statistics and information in a timely and effective manner, including 25 years of historical crime data. Some especially noteworthy accomplishments for FY 2006 worth highlighting include:
• Coordinating with ARJS staff during the implementation of ECARS to facilitate the transfer of crime data from individual agencies that will reduce the need for double data entry and result in more timely compilation of crime statistics;

• Serving on a variety of local task forces and committees, including the Juvenile Justice Commission, Methamphetamine Strike Force, Elder Abuse Council, Domestic Violence Council, and the Re-entry Roundtable, as well as working with the City of San Diego in the formation of a gang commission;

• Restructuring the San Diego Grants Coalition, a local group that includes representatives from prevention, law enforcement, treatment, and other stakeholders that work together to collaboratively seek funding for important local efforts, to enhance membership and strengthen participation;

• Identifying resources to maintain the local Substance Abuse Monitoring (SAM) program, which tracks drug use among adult and juvenile arrestees, and co-authoring an Op-Ed piece using SAM data highlighting the perils of teen drug use;

• Producing and disseminating information in a timely fashion and in a manner that is quick-hitting and easy to understand, including 12 CJ faxes, 3 bulletins with SAM data, and 5 bulletins with crime- or arrest-related information, as well as a criminal justice wheel with 2005 crime data;

• Utilizing mapping technology and Census information, coupled with criminal justice statistics, to better understand how crime is affecting our communities and how we can strategically address underlying issues as a community; and

• Receiving a grant from Caltrans to analyze crime around transit stations that will develop analytical tools and identify factors that can help enhance the safety of public transportation users.

Other Projects

In FY 2006, CJRD worked on 23 additional projects that involved a total budget of approximately $1.24 million. These projects included efforts to evaluate local juvenile delinquency programs, as well as programs targeted at reducing recidivism among returning ex-offenders and reducing drug use in our community, a factor clearly tied to criminal activity.

For some of these projects, CJRD staff serves as an independent evaluator to document how the program was implemented and if these efforts resulted in positive outcomes. On others, needs assessments are conducted or analytical techniques are used to address key questions posed by the community. Some notable findings from projects in FY 06 include:

• One of the prominent areas for increased risk for recidivism is peer association, a finding that supports national research and suggests that encouraging the development of positive peer role models during rehabilitation is important;
• Only one in three juvenile arrestees who use marijuana think it is bad for their health, compared to two in three tobacco users who are aware of the health risks of using this substance. This information suggests the need for more public health campaigns aimed at individuals who think that marijuana use is risk-free;

• In a needs and service gap analysis, four of the five greatest challenges identified by over 700 community residents related to family dynamics, suggesting the need for more family-focused services to address many of the public safety and health issues of local concern, rather than only individual-level interventions; and

• Methamphetamine use is on the rise among the adult arrestee population and the greatest risk was seen among individuals 40 years of age and older. This increase is consistent with other measures documented by the San Diego County Methamphetamine Strike Force (MSF) and is a situation that is being monitored by local treatment personnel.

JEFF TAYMAN
Director of Technical Services

Key Staff Contacts: Pam Scanlon, (619) 699-6971, psc@sandag.org
Lisbeth Howard, (619) 699-6910, lho@sandag.org
Moving Forward on Interoperability and Communications

September 2006

Background

• Conducted 3 focus groups and executive workshops to develop ideas for improved interoperability
  – 150+ members of the Public Safety community

• Goals of the effort:
  – Improve communications and Interoperability among the public safety community in the San Diego region
  – Create a shared understanding of the communications and interoperability needs, requirements, and challenges
  – Gather data that will form the basis of a regional strategy for voice and data communications and interoperability
Results from the Workshops

• Recommendation for a fully funded and staffed communications and interoperability Clearinghouse

• Recommendation to establish a framework for enhancing regional coordination

• Clear understanding of the barriers to enhancing interoperability and communications

• Draft vision for the San Diego region's public safety community

Proposed Framework for Coordination
Proposal #1

Public Safety Committee (PSC) & Unified Disaster Council (UDC) fill roles as Executive Committees within the Framework

• Justification:
  – UDC focuses on disaster and/or emergency preparedness planning, exercises, and response,
  – PSC focuses on a broad range of public safety initiatives including information sharing, data standards, privacy, crime analysis and prevention

Missions

Public Safety Committee
The organization advises the SANDAG Board of Directors on major policy-level matters related to public safety. Composed of both elected officials and public safety representatives, the goals of the group include improving the quality of life in the region by promoting public safety and justice through collaboration, information sharing, effective technology, and objective monitoring and assessment.

Unified Disaster Council
The purpose of the organization is to coordinate and facilitate regional plans and programs for the preservation and safety of life and property, and to make provisions for the execution of plans, programs, and mutual aid assistance in the event of multi-jurisdictional emergencies or disasters.

Together they serve the region to ensure we are prepared for the worst and have the tools and funding to carry out the Public Safety Mission.
Proposed Framework for Coordination

Executive Committees Partnership
Shared Functions

- Direct regional policy in consort with each other
- Approve Clearinghouse & regional communications and interoperability strategy
- Address issues of governance and facilitate agreements
- Approve regional standards
Proposed Framework: Diverse Roles

- **Public Safety Committee**
  - Provide lobbying and legislative support
  - Develop long term funding strategies
  - Oversee information sharing initiatives
  - Approve regional justice data standards
  - Responsible for Crime Analysis and Prevention

- **Unified Disaster Council**
  - Approve award of DHS grant funds
  - Advocate for initial and short-term resources
  - Provide emergency preparedness expertise
  - Responsible for emergency planning
  - Conduct emergency exercises

Proposal #2

The creation of an Interim Advisory Council to handle duties of directing the Clearinghouse

The Regional Technology Partnership fulfill the role of Interim Advisory Council
Regional Technology Partnership

Established by the UDC in 2005 to provide the San Diego Region a core team, representative of the community, responsible for facilitating the development of interoperable systems, operations and protocols in order to properly prevent, prepare, respond and recover from emergencies.

Proposed Framework: Roles

- Recommend and prioritize standards, initiatives, & policies
- Oversee regional communications and interoperability strategy
- Make funding recommendations to UDC and PSC
- Define the scope and priorities for the Clearinghouse
- Develop policies and procedures for Clearinghouse
- Evaluate current state
Proposed Framework: Roles

- Act as the regional coordination point for initiatives
- Develop and maintain strategic technology plan
- Maintain database of regional technologies
- Provide non-partisan regional guidance/expertise
- Research and identify technological solutions
- Develop regional standards
- Facilitate initiative implementation

Benefits

By implementing the proposed coordination framework the San Diego region will gain:

- A fully supported Clearinghouse
- Improved communications and interoperability among the public safety community in the San Diego region
- A mechanism to share regional communications and interoperability needs, requirements, and challenges
- Increased accountability
- Improved efficiency and power to get more accomplished
Decision Point

- SANDAG PSC & UDC concurrence on the recommendation for Joint Governance
- SANDAG PSC & UDC concurrence on the Regional Technology Partnership fulfilling the roll of Interim Advisory Council
- SANDAG concurrence on establishment of a Clearinghouse by the Regional Technology Partnership

Next Steps

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<th>Timing</th>
<th>Action</th>
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| At the September 21st UDC meeting | ▪ Present proposed coordination framework  
▪ Offer any responses from PSC meeting (today)                                                                                       |
| Between meetings                | ▪ Revise proposal based on comments from PSC & UDC                                                                                     |
| At the next PSC & UDC Meetings (October) | ▪ Present revised proposals for final consideration  
▪ Present strategy and action plan for implementing the framework for PSC & UDC approval                                            |
Discussion
Regional 3Cs Project

Bridging Emergency Communications Across the Southwest Region

By the San Diego Police Department
in cooperation with San Diego County Sheriff Department,
San Diego Fire-Rescue Department and California Department of Forestry and Fire Protection
Project Background

Lessons learned from the 2003 fire season

- More collaboration between agencies
- Some conversations should be moved to a data network to free up radios for first responders in the field
- Combine intel from multiple sources to better understand and manage an incident

3Cs Solution to Enhance Regional Communications

- Off load conversations between agency command staff from radio to a secure data network connecting public safety agencies
- Utilize the data network to improve the way incidents are managed
  - **Collaboration**: agencies working together as a single unit to solve a problem
  - **Situational Awareness**: incorporate video streams from the field, for a better understanding of the incident in real time
  - **Distribution of Critical Information**: make sure that all agencies involved have the latest information
Collaboration

A picture is worth a thousand words

- Video conferencing (including multiple sites)
- Shared maps
- Direct lines of communications between agencies

Situational Awareness

Eyes in the Sky

- Secure digital video downlink from SDPD ABLE, SDFD Copter 1, and County ASTREA
- Designed to incorporate video feeds from any source
- Available throughout the network
Distribution of Critical Information

You Never Know Who is Going to be Affected by a Critical Incident

- Need ways to get information to public safety, even outside the network
- Web streamer, digital TV receivers, PDAs
# Who Is Involved

- **Law Enforcement**
  - San Diego Police Department
  - San Diego Sheriff Department
- **Fire-Rescue and EMS**
  - San Diego Fire-Rescue
  - California Department of Forestry and Fire Prevention
- Add 10-14 public safety agencies a year for the next 4 years
- Both traditional and non-traditional public safety will be included (local, state, federal, as well as NGOs)

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# Where Are We At Today

- Phase I under construction and scheduled for completion December 2006
- Phase II funding identified from various grants
  - Homeland Security Grants
  - Copsmore Interoperable Communications
  - Indian Gaming Community Benefit Committee
- Determining candidate agencies for future phases
How Can PSC Help 3Cs

This is an excellent opportunity for local jurisdictions to become involved

• Local agency input and participation
• Executive level support and sponsorship
• Regional involvement for success

Questions?

For more information, contact Sara Diaz at (619) 916-8157 or sdiaz@pd.sandiego.gov
FY 2006 Year In Review

ARJIS Vision

» We are internationally recognized for leadership, collaboration, information sharing, and regional acquisition of effective information technology.

» We use community partnerships and regional information technology to address and anticipate public safety issues and to improve quality of life.

"Getting the right information to the right person at the right time."
ARJIS Continues to Grow!

- Average 150,000 inquiries a month
- 1.9 million police incidents in ARJIS
- 11,000 law enforcement personnel using ARJIS
- 71 Member agencies – new this year:
  - California Highway Patrol
  - Veteran Affairs Police
  - DHS ICE Fugitive Unit
  - Del Mar Park Ranger

Grant Partnerships Continue to Progress

- $985,000 awarded in grant monies from:
  - National Institute of Justice
    - Inter-state sharing
    - Domestic Violence
  - Department of Homeland Security
    - Wireless
Enhancements:
Crime MAPS Launched

- MAPS - Mapping Application for Public Safety
- New look to public web page
- Enhanced features: One year data (vs. 6 months), can search locations, improved reporting
- 60,000 visitors since launch. 710,000 page views (average 10,000 per day).
User Feedback:

- “Thank you. Thank you. Thank you! What a wonderful way to assist the general public with incredibly good use of technology…”
  
  - Paul Guess, Prudential California Realty

New Investigative Tool: COPLINK

- Easy-to-use system for investigators, detectives and patrol officers
- Accessible via desktop, in vehicles and on PDAs
- Access to Tucson and Orange County
- First in the nation to create an interface with federal data
“Members of the regional SAFE Task Force arrested a fugitive High Risk Sex Offender. The break in the case came when Officer McNamara found a recent contact in the new COPLINK database that did not appear in other searches.”

- SDPD Morning Briefing
**Information Sharing:**

SRFERS

- State, Regional, and Federal Enterprise Retrieval System:
  - License plate reader data
  - AZ & CA booking photo exchange
- Model tool kit for the nation
- Awarded NIJ grant for Phase II

**User Feedback**

- "On three separate occasions, SRFERS was instrumental in helping me locate witnesses for trial"
  - San Diego County District Attorneys Office

- "A murder suspect crossed back into US from Mexico - so we know he's back in the states"
  - U.S. Customs and Border Protection
**Information Sharing: Wireless Project**

- Deployed 100 additional wireless devices
- Tested 4 new models
- Added COPLINK Mobile
- Grant funded for FY07

**User Feedback**

- “I was out in Campo looking for a suspect. Our cellular phones did not work (no service) and our radios were extremely poor (dispatch could not understand us). My PDA brought up a suspect's picture and showed that he was on active parole. Bottom line: Awesome.”

  - Deputy Wood, San Diego County Sheriff
FY 2006
Year In Review
Criminal Justice
Research Division

CJRD Mission Statement

To promote public safety and justice by informing citizens, practitioners, and policy makers through objective monitoring, accountability, and assessment.
CJRD History and Functions

- Created in 1977
- FY 2006 Budget 1.2 Million
- Clearinghouse
  - Monitor crime stats
  - Information resource
- Independent assessment and evaluation

Crime Statistics:
Timely Distribution of Regional Data

Violent Crime Rate per 1,000 Population

- San Diego
- U.S.
Local Partnerships: Collaborating to Increase Safety

- Local police departments & Sheriff
- Local school districts
- Probation
- District Attorney’s Office
- U.S. Attorney’s Office
- Alcohol and Drug Services
- Community Based Organizations
- Councils, committees, roundtables, commissions

Drug Use Monitoring: Region Values and Utilizes Unique Statistics

- Percent Positive for Any Drug
  - Men: 46% to 75%
  - Women: 64% to 68%
  - Juveniles: 55%
Data Enhancement & Developing Synergies:
New Ways to Look at Crime Data

San Diego County Concentrations of Ex-offenders

Legend
- Orange: High Risk Areas
- Green: Low Risk Areas
- Red: Area of High Ex-offenders
- Blue: Area of Moderate Ex-offenders
- Gray: Area of Low Ex-offenders

Action Research:
Real World Needs Assessments & Evaluations

<table>
<thead>
<tr>
<th>Challenge</th>
<th>Percent of Youth/Family Facing</th>
</tr>
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<tbody>
<tr>
<td>Sexual Abuse</td>
<td>76%</td>
</tr>
<tr>
<td>Youth Substance Use</td>
<td>75%</td>
</tr>
<tr>
<td>Child Abuse</td>
<td>74%</td>
</tr>
<tr>
<td>Family Violence</td>
<td>73%</td>
</tr>
<tr>
<td>Parental Criminality</td>
<td>72%</td>
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</table>
FY 2006
Year In Review