



**BOARD OF DIRECTORS**  
**JUNE 23, 2006**

**AGENDA ITEM NO. 06-06-1B**  
**ACTION REQUESTED - APPROVE**

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BOARD OF DIRECTORS DISCUSSION AND ACTIONS  
MAY 26, 2006

First Vice Chair Mary Sessom (Lemon Grove) called the meeting of the SANDAG Board of Directors to order at 9:12 a.m. The attendance sheet for the meeting is attached.

1. APPROVAL OF MINUTES

Action: Upon a motion by Vice Mayor Pia Harris-Ebert (San Marcos) and a second by Councilmember Jim Madaffer (City of San Diego), the SANDAG Board of Directors approved the minutes from the April 14 and April 28, 2006, meetings.

2. PUBLIC COMMENTS/COMMUNICATIONS/MEMBERS COMMENTS

Chuck Lungerhausen, a member of the public, said that today was the last day for donations to the Multiple Sclerosis (MS) Walk. He expressed his appreciation for the donations received to date. He wondered why we have hazardous naval training with live ordnance at Miramar when it is located in the middle of the ninth largest city in the United States. He thought this kind of training would be more appropriate for a location like Camp Pendleton or in a desert region with less population.

Don Stillwell, a member of the public, distributed a map and pictures related to his concerns about Metropolitan Transit System (MTS) bus Routes 13 and 14. He also submitted a DVD showing buses at the Crawford Street bus stop. He said that 19 children board at this stop, and they will have to get off the Route 13 bus and transfer to the Route 14 bus. He requested that the Route 14 bus continue to operate to the Grantville Trolley Station and that the Grantville Trolley Station be the terminus for the Route 13 bus.

Consul General Luis Cabrera Cuaron informed the Board of an important mission that took place recently in Washington, D.C., headed by the Governor of Baja California and the Mayor of the City of San Diego. The main purpose of this trip was to convey to the federal authorities the condition of the region and to discuss the importance of binational projects, such as the third border crossing and San Ysidro Port of Entry. These projects were well received by federal officials. Another discussion item was the requirement starting in January 2008 that United States citizens will be required to have a passport in order to reenter the country from Mexico. Mr. Cabrera mentioned that this was the first time for such a joint mission, and the objectives of this mission were achieved.

Gary Gallegos, Executive Director, added that at the meetings with the Washington, D.C. delegation and federal officials, the binational delegation talked about the concept of public/private partnerships to build these two projects. They were informed that the

implementation date for the East Otay Mesa – Otay II Port of Entry was in 2013. Both Baja California Governor Elorduy and Mayor Sanders suggested that this timeline was too long, and this project needed to be accelerated. Mr. Gallegos said that the federal officials were intrigued about the concept of public/private partnerships and agreed to help us with special federal legislation to advance this concept.

Mayor Crystal Crawford (Del Mar) asked how this was different from other public/private partnerships, such as the planned toll roads in Texas. Mr. Gallegos replied that the idea of using tolling to fund construction and operation of a federal border crossing is a new idea.

3. ACTIONS FOR POLICY ADVISORY COMMITTEES (APPROVE)

This item summarizes the actions taken by the Borders Committee on April 28, the Executive Committee on May 12, the special joint Transportation Committee/North County Transit District (NCTD) Board of Directors meeting on May 18, and the Transportation and Public Safety Committees on May 19, 2006.

Action: Upon a motion by Councilmember Joe Kellejian (Solana Beach) and a second by Councilmember Patricia McCoy (Imperial Beach), the SANDAG Board approved Agenda Item No. 3, Actions from Policy Advisory Committees. Yes – 17 (weighted vote, 100%). No – 0 (weighted vote, 0%). Abstain – 0 (0%). Absent – Chula Vista and Santee.

CONSENT ITEMS (4 through 7)

4. FY 2007 WEIGHTED VOTING FORMULA (APPROVE)

On an annual basis, SANDAG is required to recalculate the weighted vote of the Board of Directors based on updated population figures. The population figures used for this purpose have been certified by the California Department of Finance. There is no change in the weighted vote by jurisdiction from the numbers used in FY 2006. The Board of Directors is asked to approve the FY 2007 Weighted Voting Formula.

5. AFFORDABLE HOUSING WEEK – JUNE 11-17, 2006 (APPROVE)

The San Diego Housing Federation has requested that SANDAG adopt a resolution proclaiming the week of June 11-17, 2006, as Affordable Housing Week in the San Diego region. The resolution is consistent with SANDAG adopted policy, which recognizes the need for affordable housing for the region's residents, regardless of income, and states that a core value of the Regional Comprehensive Plan is the provision of more housing choice – apartments, condominiums, and single-family homes in all price ranges. The Board of Directors is asked to approve Resolution No. 2006-19, proclaiming June 11-17, 2006, as Affordable Housing Week, and to encourage member agencies to approve similar proclamations.

Chair Cafagna stated that there was one request to speak on this item.

Tom Scott, Executive Director of the San Diego Housing Federation, said that their objective is to support more choices of housing in San Diego County. With regard to Affordable

Housing Week, they will have a number of related activities including publishing a report describing the state of affordable housing, and a celebration of the passage of Proposition 1C, a measure providing affordable housing funding that is on the November ballot.

Councilmember Phil Monroe (Coronado) asked about the recent court ruling against the City of San Diego related to its affordable housing ordinance. He asked if this ruling was only for the City of San Diego or if other jurisdictions would be affected.

Councilmember Madaffer clarified that this is only a City of San Diego issue.

6. CALIFORNIA BIODIVERSITY COUNCIL MEETING (INFORMATION)

The California Biodiversity Council (CBC) met on April 6, 2006, in Merced, California. The CBC is a statewide council established to design a strategy to preserve biological diversity and coordinate implementation of this strategy through regional and local institutions. Del Mar Mayor Crystal Crawford represents SANDAG on the Council. The Council holds biannual meetings around the state to improve coordination among state and federal land management agencies and local interests. This report summarizes the items from the April CBC meeting.

7. REPORT SUMMARIZING DELEGATED ACTIONS TAKEN BY EXECUTIVE DIRECTOR (INFORMATION)

In accordance with SANDAG Board Policy Nos. 003 (Investment Policy) and 017 (Delegation of Authority), this report summarizes certain delegated actions taken by the Executive Director during March 2006.

Action: Upon a motion by Second Vice Chair Lori Holt Pfeiler (Escondido) and second by Vice Mayor Ron Morrison (National City), the SANDAG Board voted to approve Consent Item Nos. 4 through 7, including Resolution No. 2006-19. Yes – 17. No – 0. Abstain – 0. Absent – Chula Vista and Santee.

CHAIR'S REPORT (8)

8. APPLICATION PROCESS FOR SANDAG BOARD OFFICERS (APPROVE)

Chair Cafagna stated that in January the Board approved several amendments to SANDAG's Bylaws including changes to the annual nomination process for Board officers. These changes were recommended by last year's nominating committee chaired by Councilmember Madaffer. The new process calls for the development of an application for Board members interested in either the Chair or one of the two Vice Chair positions. At the May 12 meeting, the Executive Committee unanimously recommended approval of the draft application. This application will be used in the Board Officer selection process for 2007. Our Bylaws call for the final application form to be posted on the SANDAG Web site in July. The appointment of the nominating committee and candidate interviews would occur in the fall, followed by the election of Board Officers at our December meeting.

Mayor Art Madrid (La Mesa) commented that this is a vastly improved democratic process from the past. He thought that the nominating committee had a discussion about the candidates being interviewed by the full Board.

Councilmember Madaffer said he did not recall that discussion taking place at the nominating committee. He thought that might be appropriate for hiring of the Executive Director position but not for the selection of Board officers. The process set out here is what was discussed last year.

Vice Mayor Harris-Ebert noted that there is the opportunity for the Board to question the candidates at the December meeting prior to the election.

Vice Mayor Morrison asked when the application form would be posted on the Web site. Mr. Gallegos said it would be posted on the first of July.

First Vice Chair Sessom announced that this may be Captain King's last Board meeting. On behalf of the Board, she thanked him for representing the Department of Defense and wished him luck at Annapolis.

Action: Upon a motion by Councilmember Madaffer and a second by Vice Mayor Harris-Ebert, the SANDAG Board approved the application form for Board Officers for 2007. Yes – 18 (weighted vote, 100%). No – 0 (weighted vote, 0%). Abstain – 0 (0%). Absent – Santee.

## REPORTS (9 through 11)

### 9. APPOINTMENT OF 2006 SAN DIEGO REGIONAL ECONOMIC EVALUATION AND PROSPERITY STRATEGY ADVISORY WORKING GROUP (APPROVE)

Marney Cox, Chief Economist, reported that the Regional Economic Evaluation and Prosperity Strategy is an extensive analysis of our regional economy and its performance. There are two purposes of this report: (1) develop an evaluation framework for measuring progress and comparing our region against its competitors to identify economic strengths and weaknesses, and (2) develop a consensus on the essential parts of a long-term economic vision with recommended actions for infrastructure investments and public policy support to strengthen the region's economic foundation.

The previous Prosperity Strategy sounded the alarm in the early 1990s as job growth declined and long-time residents began to leave. The strategy last time recognized that what was needed was a better balance between high and low paying jobs. The focus was on emerging growth clusters to offset the growth in low paying jobs. A four-step process was identified and initiated with public and private infrastructure investments and public policymaking. We retained many of the businesses in those targeted cluster areas. The jobs in those employment clusters require higher types of skills, education, and training. Achievement of a higher standard of living would mean retaining businesses with positions requiring those higher skill levels.

Mr. Cox said that this update will begin by reviewing our performance, and the 2006 Evaluation and Strategy report will reflect the current structure of the San Diego economy and the associated new challenges for the region. This calls for six months worth of work.

Mr. Cox said that key to past success in the study is the involvement of representatives from a cross-section of agencies and organizations that are integral to the economic structure and health of our region. Attached to the agenda report is a draft charter for the proposed Regional Economic Evaluation and Prosperity Strategy Advisory Working Group, including the list of proposed members. He said that we inadvertently omitted a couple of members; the California State University, San Marcos and the Endangered Habitats League will be added. He asked Board members to let him know if they have suggestions for additional members for the working group.

Mr. Cox noted that the SANDAG Chair will appoint an elected official and a business leader to co-chair the working group. Ms. Julie Meier Wright has agreed to co-chair this working group, so we are looking for an elected official for the second co-chair.

Chair Cafagna asked for a Board volunteer.

Mayor Crystal Crawford asked if there should be a member from the goods movement logistics industry. Mr. Cox noted that there is a Port District representative, but we could evaluate whether another member from that industry would be desired.

Councilmember Monroe asked about the time commitment for the working group. Mr. Cox said that meetings would be held about once a month over a period of six months on a date and time determined at the convenience of the co-chairs.

Councilmember Monroe offered to co-chair this working group.

Action: Upon a motion by Councilmember Kellejian and a second by Councilmember McCoy, the SANDAG Board approved the charter for the Regional Economic Evaluation and Prosperity Strategy Advisory Working Group, including the list of proposed members. Yes – 17 (weighted vote, 100%). No – 0 (weighted vote, 0%). Abstain – 0 (0%). Absent – Santee and Vista.

10. REGIONAL COMPREHENSIVE FARE ORDINANCE AMENDMENT: FIRST READING (APPROVE)

Chair Cafagna said that this is the meeting set for the first hearing of the ordinance entitled, "San Diego Association of Governments Comprehensive Fare Ordinance, An Ordinance Establishing a Regional Fare Pricing Schedule." He asked for a motion and second to waive the reading of the ordinance.

Action: Upon a motion by Mayor Pfeiler and a second by Councilmember Kellejian, the Board unanimously approved waiving the reading of the ordinance in its entirety.

Dan Levy, Senior Planner, reported that SANDAG is responsible for transit fares in the San Diego region through Board Policy No. 029, Regional Fare Policy, and the Regional Comprehensive Fare Ordinance. The amendment to the Fare Ordinance will allow us to

increase the fares for NCTD. The NCTD Board determined that a fare increase was needed to balance its FY 2007 budget. A joint SANDAG Transportation Committee/NCTD Board public hearing was held last Thursday on the proposed fare increase. Following the public hearing, NCTD recommended that the fare increase be adopted due to higher fuel prices, higher insurance costs, increased LIFT contract costs, and increased COASTER contract costs. In response to the financial situation, NCTD has made service changes to reduce its capital budget from \$12.9 million to \$10.4 million to fund operating costs. He reviewed the actual fare ordinance changes. He mentioned the fare policy, scope and public process; highlights of the changes to BREEZE and FAST; special events service; what will not change; and other fare ordinance changes. The proposed implementation date for these fare changes is July 1, 2006.

Mr. Levy said that in other developments SANDAG will be initiating a regionwide study to simplify regional fares, and a Compass Card (smart card) is on track for implementation in FY 2007. He noted that the second reading and adoption of the amended fare ordinance was proposed for the June 9, 2006, Board of Directors meeting.

Chair Cafagna asked about the farebox recovery on the COASTER. Mr. Levy answered that it is 36 percent.

Councilmember McCoy asked about whether there would be a SANDAG Board meeting on June 9. Mr. Gallegos said that the second reading of the ordinance is scheduled for June 9 along with a tour of the SPRINTER project.

Vice Mayor Harris-Ebert suggested that the Board meeting be held in North County. Mr. Gallegos agreed to this if we can find an acceptable venue. He noted that we also would have to move the Executive Committee meeting to that location as well.

First Vice Chair Holt Pfeiler offered Escondido City Hall as a possible venue.

Vice Mayor Morrison asked if the Board would be receiving a copy of the public comments from the May 18 joint public hearing on the proposed fare changes. Mr. Gallegos replied that the agenda package for the second reading of the ordinance would include that information.

Action: Upon a motion by Vice Mayor Harris-Ebert and a second by First Vice Chair Holt Pfeiler, the SANDAG Board conducted the first reading of the amended Comprehensive Fare Ordinance to reflect the proposed new fares for NCTD and scheduled a second reading and adoption of the amended ordinance at the June 9, 2006, SANDAG Board meeting. Yes – 18 (weighted vote, 100%). No – 0 (weighted vote, 0%). Abstain – 0 (0%). Absent – Santee.

11. QUARTERLY PROGRESS REPORT ON TRANSPORTATION PROJECTS – JANUARY TO MARCH 2006 (INFORMATION)

Jose Nuncio, Senior Engineer, presented a slide show on the status of capital projects recently completed, those under construction, and the Transportation Demand Management (TDM) vanpool program. The projects recently completed include the Friendship Plaza in San Ysidro, the Interstate 805 (I-805)/Olympic Parkway interchange in Chula Vista, the Oceanside Transit Center Parking Structure, the Las Posas Road/State Route

(SR) 78 Interchange in San Marcos, and the SR 76/Olive Hill Road project. Projects under construction included the Rancho Santa Fe Road widening in Carlsbad and the Forester Creek Channelization in Santee.

Mr. Gallegos said that historically we would line the river channel; however, with the Forester Creek project, we are turning it back to its natural configuration and using grasses and other things to help mitigate the water flow. This is a partnership of transportation and environmental agencies working together for these enhancements.

Mr. Nuncio continued with projects under construction, including the SPRINTER; the I-15 Managed Lanes; the I-5/I-805 merge; the East Village Smart Corner/City College Trolley Station; and the SR 125 Gap, Connector, and Tollway. Mr. Nuncio noted that SR 125 will connect to the south with SR 905.

Mr. Gallegos noted that alongside the SR 125 project corridor is a regional park on one side and a golf course on the other side. The challenge was to keep the regional park viable and not affect the golf course. During the presentation of slides showing SR 125 bridge work, he commented that this is called segmental pre-stressing and is one of the most complicated bridge structures in San Diego.

Councilmember Jerome Stocks (Encinitas) asked how the bridge segments are attached and handle weight and stress. Mr. Pedro Orso-Delgado, Caltrans District 11 Director, responded to this question and one from Councilmember McCoy about the bridge structure's ability to handle seismic activity.

Mr. Nuncio continued with information on the TDM Vanpool program. In March 2005, there were 420 vans and in March 2006 that number grew to 495 vans. The goal is to reach 600 vanpools by the end of next year.

Chair Cafagna stated that these transportation projects demonstrate some of the most important things we do as an agency.

Vice Mayor Harris-Ebert asked about showing this presentation to her city council. She noted that the interchange in San Marcos is ahead of schedule. Mr. Gallegos said that staff would be glad to present this information to Board members' city councils.

Chair Kellejian commented that the Transportation Committee and SANDAG are excited about the progress being made. The challenge will be how to convey this progress to the public. He said that Board members will see in the future a lot of public events such as openings and groundbreakings. We are going to continue to promote our projects with public events to expose the public to what we are doing. With the Board's adoption of the *TransNet* Early Action Program, we will be accomplishing a significant amount of projects over the next several years. Councilmember Kellejian encouraged Board members to attend events in their areas to show their support.

Vice Mayor Harris-Ebert stated that most of their city council meetings are televised so the public will be able to see this information as well.

Mr. Gallegos showed examples of three new freeway signs for SR 52 that are being used to brand the *TransNet* projects. The signs look different than what you usually see on the freeway. I-15 and SR 52 will be the first two places these signs will be placed. He thanked Mr. Orso-Delgado for his assistance with helping to implement this program.

Mayor Madrid thought it was an excellent idea to make this progress report presentation at city council meetings. We thought we could probably schedule a KPBS Full Focus program on this to show people how their tax dollars are being spent. We have a League of California Cities state convention in San Diego later this year, and we also could have this presentation at that convention as well to show what can be done with political will.

Councilmember Madaffer said that one of the things he has scheduled for the League conference is a tour of the downtown redevelopment area by the Centre City Development Corporation (CCDC). A lot of jurisdictions around the state are wondering how we do it here. He would be happy to work with SANDAG to incorporate something like today's transportation progress report presentation at the League conference.

Mayor Madrid noted that service clubs are always looking for presentations. This would be a good presentation for those organizations as well.

Vice Mayor Morrison added that this is the culmination of a number of years of hard work. There is a huge amount of construction of transportation projects underway.

Mayor Pro Tem Matt Hall (Carlsbad) said that part of every project should include how you communicate to the public. We need to be proactive in communicating this information to the citizens.

Mr. Orso-Delgado stated that the *TransNet* corridor directors will be going to various groups, committees, and city councils to update them on the progress of their projects. We also will have dedicated project Web sites and electronic updates. He noted that we just awarded the last piece of the I-15 Managed Lanes construction project.

Mr. Gallegos said that we are close to being ready to bring to the Board a "dashboard" that allows the public to look at the projects and how we are tracking with scope and schedule. We are putting up cameras to show our progress, and which will be used to monitor daily operations at a later date.

Mayor Crawford asked about the vanpool program and how much of the 44 percent vanpool increase is in the I-15 corridor. Mr. Nuncio responded that he didn't have those specifics but could provide that information to her.

Councilmember Stocks said that he had received some letters to his city hall requesting trolley service along the I-15 corridor. He asked if other SANDAG Board members had received these same letters; several had received them. Councilmember Stocks stated that he wanted to respond to the source of these letters with correct information. Chair Cafagna said that we are in fact responding to these letters.

Deputy Mayor Shari Mackin (Oceanside) suggested that a response be developed and sent to the major newsletters to get that information out.

Marilyn Dailey, San Diego County Water Authority, said that related to affordable housing, Government Code Section 65589.7 indicates that "public agencies or private entities that provide water or sewer service must adopt by July 1, 2006, a set of written policies and procedures for providing priority service to affordable housing projects and update those policies at least once every five years."

Action: This item was presented for information.

12. UPCOMING MEETINGS

The next Policy Board meeting is scheduled for Friday, June 9, 2006, and the next regular Board of Directors business meeting is scheduled for Friday, June 23, 2006. As noted, the June 9 meetings of both the Executive Committee and the Board will be held in a North County location in order to facilitate the tour of NCTD's SPRINTER project.

13. ADJOURNMENT

Chair Cafagna announced that SANDAG received the "Golden Watchdog Award" from the San Diego County Taxpayers Association for the *TransNet* Environmental Mitigation Program. This is the highest award presented by this group.

Mr. Orso-Delgado mentioned that later this afternoon they will be meeting with the California Highway Patrol to talk about the beginning of a higher enforcement period for the Memorial Day holiday weekend and the summer period.

The meeting was adjourned at 10:37 a.m.

DGunn/M/DGU

**ATTENDANCE  
SANDAG BOARD OF DIRECTORS' MEETING  
MAY 26, 2006**

JURISDICTION/ ORGANIZATION	NAME	ATTENDING	COMMENTS
City of Carlsbad	Matt Hall (Member)	Yes	
City of Chula Vista	Steve Padilla (Member)	Yes	
City of Coronado	Phil Monroe (Member)	Yes	
City of Del Mar	Crystal Crawford (Member)	Yes	
City of El Cajon	Mark Lewis (Member)	Yes	
City of Encinitas	Jerome Stocks (Alternate)	Yes	
City of Escondido	Lori Holt Pfeiler (Member)	Yes	
City of Imperial Beach	Patricia McCoy (Member)	Yes	
City of La Mesa	Art Madrid (Member)	Yes	
City of Lemon Grove	Mary Sessom, Vice Chair (Member)	Yes	
City of National City	Ron Morrison (Member)	Yes	
City of Oceanside	Shari Mackin (Member)	Yes	
City of Poway	Mickey Cafagna, Chair (Member)	Yes	
City of San Diego - A	Scott Peters (Alternate)	Yes	
City of San Diego - B	Jim Madaffer (Member B)	Yes	
City of San Marcos	Pia Harris-Ebert (Member)	Yes	
City of Santee	Jack Dale (Member)	No	
City of Solana Beach	Joe Kellejian (Member)	Yes	
City of Vista	Judy Ritter (Member)	Yes	
County of San Diego	Bill Horn (Member)	Yes	
ADVISORY MEMBERS LISTED BELOW (ATTENDANCE NOT COUNTED FOR QUORUM PURPOSES)			
Caltrans	Pedro Orso-Delgado (Alternate)	Yes	
MTS	Harry Mathis (Member)	Yes	
NCTD	Norine Sigafoose (2nd Alternate)	No	
Imperial County	Victor Carrillo (Member)	No	
US Dept. of Defense	CAPT Daniel King (Member)	Yes	
SD Unified Port District	William Hall (Member)	Yes	
SD County Water Authority	Marilyn Dailey (Member)	Yes	
Baja California/Mexico	Luis Cabrera Cuaron (Member)	Yes	