EXECUTIVE COMMITTEE DISCUSSION AND ACTIONS
JANUARY 13, 2006

Chairman Mickey Cafagna (North County Inland) called the Executive Committee meeting to order at 8:06 a.m. The attendance sheet for the meeting is attached.

1. APPROVAL OF MINUTES

Upon a motion by Councilmember Jim Madaffer (City of San Diego) and a second by Mayor Christy Guerin (Encinitas), the minutes of the December 2, 2005, Executive Committee meeting were unanimously approved.

2. PUBLIC COMMENTS/COMMUNICATIONS/MEMBERS COMMENTS

Jim Schmidt, a member of the public, distributed a news article, published in The Daily Transcript on January 12, 2006, that he wrote entitled, “Let’s tell the public the truth about growth.” His conclusions were to: increase our housing supply to help solve the affordable housing problem, urge the opponents of growth to cease their efforts, educate the public on the benefits of growth, and speed up the processing procedures in local governments to increase the supply of housing. He also said that organized labor should get together with SANDAG on the growth issue. He complimented SANDAG on a staff that cares and is responsive.

CONSENT (3 through 4)

3. FY 2006 OVERALL WORK PROGRAM (OWP) AND PROGRAM BUDGET AMENDMENT: INTERSTATE 15 (I-15) MANAGED LANES IMPLEMENTATION STUDY (APPROVE)

The Executive Committee is asked to approve the amendment to the FY 2006 OWP and Program Budget as documented in Attachment 1 (I-15 Managed Lanes Implementation Study Work Element 11092) to accept the $240,000 in Caltrans State Planning and Research grant funds and to budget the required $60,000 local match. The additional funding will be used to develop the I-15 Managed Lanes Operations and Incident Management Plan.

4. STATUS REPORT ON THE DISTRIBUTION OF BOARD OF DIRECTORS AND POLICY ADVISORY COMMITTEE AGENDA MATERIALS (INFORMATION)

In January 2005, SANDAG implemented new distribution methods for Board of Directors and Policy Advisory Committee (PAC) agenda materials. Many interested parties now receive
agenda materials via e-mail notification. The SANDAG Web site also includes the Board and PAC agenda materials, Board Actions, meeting minutes, handouts, and voting results. Traditional hard copies of agenda materials also are made available to interested parties on an annual subscription basis. This item provides a status report on the Board and PAC agenda distribution process.

Action: Upon a motion by Councilmember Madaffer and second by Vice Mayor Ron Morrison (South County), the SANDAG Executive Committee approved Consent Item Nos. 3 and 4.

REPORTS (5 through 9)

5. DRAFT 2006 LEGISLATIVE PROGRAM (RECOMMEND)

Ellen Roundtree, Director of Governmental Affairs, reviewed each of the new goals for 2006, and requested a priority determination from Executive Committee members.

The first new goal was technical language to SAFETEA-LU (Safe, Accountable, Flexible, and Efficient Transportation Equity Act: A Legacy for Users). She mentioned that there was an increase in the appropriations from the SAFETEA-LU in 2006 compared with the previous multi-year federal transportation bill. She recommended the highest priority for this goal.

Gary Gallegos, Executive Director, indicated that a primary interest at the state level is money for border needs. This would close the gap on State Route (SR) 905, but we need state legislation to be able to use the federal dollars. State Senator Ducheny is working on this, and there is a strong likelihood that this will proceed.

The next goal would allow SANDAG to conduct public meetings in Mexico and other jurisdictions that border SANDAG’s jurisdiction for the purpose of addressing projects, programs, and issues that affect multiple jurisdictions, but which are currently restricted under the Brown Act.

Mr. Gallegos asked for the reason behind this goal. Julie Wiley, General Counsel, responded that COBRO (Committee on Binational Regional Opportunities) and the Borders Committee want to hold meetings in Mexico, and the Brown Act does not allow this.

Mayor Crystal Crawford (Del Mar) indicated that this was an issue with regard to the I-15 Interregional Partnership (IRP) meetings held in Riverside County. If the Borders Committee wanted to continue its business, it couldn’t take action on items when meeting in Riverside County due to current Brown Act restrictions. Obtaining new state legislation would help provide more flexibility, but may not be deserving of the highest priority.

Councilmember Madaffer said the issue with meeting in Mexico is to be sure that we are not prohibiting people here in the region from being able to provide input. He suggested that if there is a meeting in Mexico, another discussion be held here to accommodate those who cannot go to Mexico to attend a meeting. Whatever we do in this regard, it should be
inclusive. Mr. Gallegos said that a bill to amend the Brown Act would be tough to get through the Legislature.

Second Vice Chair Lori Holt Pfeiler suggested that we take the Mexico piece out of this bill.

Ms. Wiley said that as long as you are meeting with another government entity, you can take action.

Mr. Gallegos clarified that the joint I-15 IRP meeting was okay under the Brown Act, but the Borders Committee could not act if it was in conflict with the Brown Act. Ms. Wiley agreed with that clarification. The Committee determined this had a “medium” priority.

Ms. Roundtree said that on page 7 are four goals recommended by the Public Safety Committee (PSC).

Councilmember Madaffer suggested the following priorities for discussion: high, high, medium, and high.

Mayor Guerin said the second goal dealing with pursuing state and federal Homeland Security funding should not be as high as the other public safety goals.

Councilmember Madaffer stated that there are a lot of middlemen taking money off the top of Homeland Security funding. He thought that a council of governments made up of area cities and the county, is a powerful united front for this type of funding request.

Mayor Steve Padilla (South County) said that several of the Homeland Security funding components are directed by state and federal resources. Interoperability is applied by practitioners; the first-line practitioners are the ones acting with the existing equipment, and they are focused on the interoperability issue. Our existing equipment needs to be updated. Our local assets would be the first to deal with a disaster, and the main issue is communication. Communications would impact the quality of the response following a catastrophic event. He thought the priority for state and federal Homeland Security funding for prevention should be higher or highest, and highest for interoperability.

Mayor Guerin confirmed that the top priority for the PSC is interoperability.

First Vice Chair Mary Teresa Sessom stated that youth and gang violence prevention is not an issue that we can deal with as an agency. There are other agencies that do this. She would not give it a high priority given other goals on our list.

Councilmember Madaffer agreed that individual agencies are asking for their slice of the pie for funding for this issue, and there doesn't appear to be a regional forum. SANDAG could collect all of these efforts and develop a more powerful proposal. That’s why he would consider this as a high priority. We should try to create a proposal that would result in an omnibus measure.
First Vice Chair Sessom wondered what kind of a priority the PSC should place on this when SANDAG is really a transportation agency. Public safety deals more with infrastructure issues, not necessarily focusing on legislation that looks at prevention and funding.

Mayor Padilla said that the PSC wears two hats: (1) data sharing and impact on prevention, enforcement, and apprehension issues, which comes from the ARJIS function; and (2) acquiring materials and equipment. Criminal Justice Research at SANDAG provides statistics and data analysis to the jurisdictions about measuring the effectiveness of the programs. He agreed that this may not be as important a priority as the interoperability issue.

Mayor Guerin mentioned that gang violence is on the rise and directly related to homicide and drug use in the county. She recommended the following priorities for the four goals recommended by the PSC: highest, high, medium, and high.

Ms. Roundtree said that there is an addition of language to Goal 10 on page 8. Goal 13 was rewritten to be consistent with language in the adopted Regional Transportation Plan and recent state actions concerning Proposition 42 funds. This would increase transportation funding though a variety of means. The Board position on individual bills affecting transportation funding would be brought back to the Committee for action, depending on the bill. She was pleased to report that Proposition 42 funds would not be eliminated this year.

Second Vice Chair Holt Pfeiler agreed that this goal should have the highest priority.

Ms. Roundtree indicated that a design/build goal was added. Chair Cafagna thought this goal also should have the highest priority.

Ms. Roundtree said that on page 9, there is a new goal to support full funding of the Census Bureau’s American Community Survey Program to ensure timely release of critical demographic and economic information for our region. She said that our Technical Services staff requested this goal and indicated that it is critical that this program is fully funded. This is a federal program, and typically each year the Senate and House have a different funding figure, somewhere in the range of $50-$70 million.

Jeff Tayman, Director of Technical Services, said that the current plan is to conduct the 100 percent count every ten years. Funding this effort would result in a full census being conducted every year; however, this program needs consistent and recurring funding.

Chair Cafagna though this should have a high priority.

Ms. Roundtree said that on page 10, the second to the last item was added by the PSC to monitor public safety legislation through other existing legislative sources, such as the International Association of Chiefs of Police, National Sheriffs’ Association, and other organizations.
Mayor Guerin suggested a high priority for this goal as well as for the next goal related to supporting legislative and funding initiatives that support and enhance public safety activities.

Ms. Roundtree said that on Page 11 there is a goal to require local agencies to implement new administrative compliance measures, such as the recently approved required ethics training.

Second Vice Chair Holt Pfeiler suggested a lower priority for this goal.

Ms. Roundtree said that we would continue to monitor proposals to limit the use of eminent domain for public infrastructure projects.

Chair Cafagna suggested that this goal have a lower priority.

Action: Upon a motion by Councilmember Madaffer, and a second by Vice Mayor Morrison, the Executive Committee recommended that the SANDAG Board of Directors approve the 2006 Legislative Program with the priorities recommended above.

6. REVIEW OF PRIORITIES FOR FY 2007 OVERALL WORK PROGRAM (OWP) (APPROVE)

Tim Watson, Manager of Financial Planning and Budget, reported that we are trying to conduct a comprehensive review for this year's OWP and budget process and work toward the goal of making the review and the final product more effective. Staff is proposing four basic changes to our process: (1) communicate comprehensive priorities at the beginning of the process; (2) acknowledge those efforts with dedicated funding and clear mandates up front; (3) conduct a high-level review by the Executive Committee; and (4) combine a more concise and easily readable OWP document and Program Budget into one document and one review process.

In order to create a set of comprehensive priorities for developing a well-balanced and focused budget, staff attempted to integrate the views of the public, the SANDAG Board, and staff. Staff also reviewed literature and looked at case studies from other agencies. The latest opinion polls, a review of Board directives, and collective staff knowledge and experience were condensed into four broad goals: (1) improve mobility by implementing TransNet Early Action Projects, and providing better public transportation services, transportation demand management (TDM), and traveler information services; (2) encourage quality of life improvements; (3) ensure public safety through the continued efforts of ARJIS and Criminal Justice research; and (4) enhance information services, technical capabilities, and organizational effectiveness.

After assigning every OWP work element to one of the goals, work elements were categorized in terms of their funding source. This is a filtering process where the “must do” elements are on top. Attachment 2 summarizes the results of this methodology. Mr. Watson reviewed the term descriptions. The next step further segregated those items that were partially funded or were discretionary work elements. Next, we will develop cost estimates and compare this prioritization to the level of available funding. In February, we will come back with a defined set of options.
Chair Cafagna asked if this OWP and budget are consistent with what has been done in the past with regard to agency priorities. Mr. Watson replied affirmatively, but indicated that the past process was less structured.

Mayor Crawford expressed difficulty with understanding the categories. She asked how you decide what “committed” means, and what were funded mandates versus unfunded mandates. Mayor Crawford suggested that this information be clarified between the funded and unfunded categories.

Chair Cafagna asked who makes the decision on priorities. Renée Wasmund, Director of Finance, said that the Board makes the final decision.

Councilmember Madaffer said this was an outstanding matrix. He requested additional information on the mandated items, such as who mandated it. He also thought it would be helpful to know if there has been historical funding for a particular work element and the type of funding used. He also thought we should measure the success to determine if funding should continue for the various work elements. Mr. Gallegos agreed to add this additional information.

Mr. Watson noted that everything in this matrix has previously been funded in the OWP unless it says “new.”

Mayor Guerin questioned the use of the word “priority.” Ms. Wasmund clarified that these items are not in priority order; they are just categorized into one of the four agency goals.

Mayor Guerin suggested that staff indicate if this is tied to a goal or a committee work program.

Mayor Crawford said that it also would be helpful if staff has a recommendation about these categories.

**Action:** Upon a motion by Mayor Guerin, and a second by First Vice Chair Sessom, the Executive Committee approved the process objectives and the priority setting process as the basis for developing the FY 2007 Overall Work Program and Program Budget, and directed staff to revise the presentation to include additional information as discussed above.

7. **2006 TRIBAL SUMMIT (APPROVE)**

Jane Clough-Riquelme, Associate Planner, reported that Robert Smith, Chairman of the Southern California Tribal Chairmen’s Association (SCTCA) and ex officio member of the Borders Committee, offered to host a summit between the SANDAG Board of Directors and tribal government leaders at the Pala Reservation in North County. The Borders Committee accepted this invitation. The most viable date is March 10 in lieu of the Board’s scheduled Policy meeting. The agenda is based on a 10 a.m. to 3 p.m. time frame, which will include three main components: (1) elected tribal leaders would introduce their nation to the elected officials of local governments in order to initiate a dialogue on issues of common concern; (2) the elected tribal leaders and the SANDAG Board would participate in an
interactive exercise to analyze tribal transportation issues; and (3) the event participants would participate in breakout sessions on other policy areas of mutual interest. Immediately following the summit, SANDAG officials and tribal officials would attend a dessert reception.

Ms. Clough-Riquelme mentioned that the Executive Committee meeting also meets on that date. Chair Cafagna has suggested that the Executive Committee meet at the Pala Reservation immediately prior to the summit.

**Action:** Upon a motion by Vice Mayor Morrison, and a second by Councilmember Madaffer, the Executive Committee approved the proposed date, location, and agenda content for the March 10, 2006, Tribal Summit.

8. UPDATE ON THE LEGISLATIVE ANALYST'S OFFICE (LAO) REPORT (INFORMATION)

Chair Cafagna asked that this item be continued due to the lack of time.

Mr. Gallegos said that the LAO has not issued its reports and agreed this could be continued to the next Committee meeting.

**Action:** This item was continued.

9. REVIEW OF JANUARY 27, 2006, DRAFT BOARD AGENDA (APPROVE)

Diane Eidam, Chief Deputy Executive Director, reviewed the proposed agenda for the January 27 Board meeting. Staff is recommending the addition of a report to discuss potentially adding a second County of San Diego Supervisor on the SANDAG Board.

Chair Cafagna stated that because of necessary legislative actions, we need to get this issue on the Legislature's calendar by the end of this month. He said that the second County Supervisor on the SANDAG Board would allow continuity in representation from both the incorporated and unincorporated areas of the County. Having two representatives from the County of San Diego will strengthen us and help us to ensure that all of the Board of Supervisors will be informed.

Vice Mayor Morrison asked if it would it be written into the bill that the Supervisor representing the unincorporated areas would be the primary member or if the Board of Supervisors would determine this. Chair Cafagna responded that the primary County member will be the Chair of the Board of Supervisors and that would rotate.

Councilmember Madafffer asked if this had been discussed with Supervisor Horn. Chair Cafagna said he had mentioned it to the Supervisor last night. Supervisor Horn said he would support this action.

Councilmember Madafffer requested a commitment from the County and suggested a resolution of support. He said that as long as the County supported SANDAG’s regional governance model, he would support this second seat for the County.
Action: Upon a motion by First Vice Chair Sessom, and a second by Mayor Guerin, the Executive Committee voted to approve the agenda for the January 27, 2006, Board of Directors meeting, as revised.

10. UPCOMING MEETINGS

The next meeting of the Executive Committee is scheduled for Friday, February 10, 2006, at 8 a.m.

11. ADJOURNMENT

Chair Cafagna adjourned the meeting at 9:08 a.m.

Attachment: Attendance Sheet
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