**REVISED**

SANDAG
Steve Padilla, Chair
Mayor, Chula Vista
(Representing South County)

Jerome Stocks
Councilmember, Encinitas
(Representing North County Coastal)

Mark Lewis
Mayor, El Cajon
(Representing East County)

Ron Newman
Councilmember, Escondido
(Representing North County Inland)

Pam Slater-Price
Supervisor, County of San Diego

Anthony Young
Council President Pro Tem, San Diego
City of San Diego

Public Safety
Skip Carter
Chief, California Highway Patrol
(Representing State Public Safety)

Bill Kolender
Sheriff, San Diego County
Sheriff’s Department
(San Diego County Sheriff)

William M. Lansdowne
Chief, City of San Diego
Police Department
(Representing County Chiefs’/Sheriff’s Association)

David Ott
Chief, Cities of Solana Beach & Del Mar
Fire Departments
(Representing Homeland Security)

Tom Zoll
Chief, City of Carlsbad Police Department
(Representing County Chiefs’/Sheriff’s Association)

Advisory
Vacant
U.S. Marshal, United States
Marshals Service
(Representing Federal Public Safety)

Daniel Dzwilewski
Special Agent in Charge,
Federal Bureau of Investigations
(Representing Federal Public Safety)

Vincent Iaria
Chief Probation Officer,
San Diego County
(Representing County Public Safety)

Gary Gallegos
Executive Director, SANDAG

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PUBLIC SAFETY COMMITTEE AGENDA

Friday, February 17, 2006
1 to 3 p.m.
SANDAG Board Room
401 B Street, 7th Floor
San Diego

AGENDA HIGHLIGHTS

- PROPOSED CHANGES TO PUBLIC SAFETY COMMITTEE MEMBERSHIP
- FY 2007 PUBLIC SAFETY WORK PROGRAM AND BUDGET
- ENHANCED PUBLIC SAFETY INTERNET MAPPING

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San Diego Association of Governments · 401 B Street, Suite 800, San Diego, CA 92101-4231
(619) 699-1900 · Fax (619) 699-1905 · www.sandag.org
Welcome to SANDAG. Members of the public may speak to the Public Safety Committee on any item at the time the Committee is considering the item. Please complete a Speaker's Slip, which is located in the rear of the room, and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications/Member Comments. Speakers are limited to three minutes. The Public Safety Committee may take action on any item appearing on the agenda.

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1. ROLL CALL

2. APPROVAL OF MINUTES

   A. NOVEMBER 18, 2005, MEETING
   B. JANUARY 20, 2006, MEETING

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

   Members of the public will have the opportunity to address the Public Safety Committee on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each and shall reserve time by completing a “Request to Speak” form and giving it to the Clerk prior to speaking. Committee members also may provide information and announcements under this agenda item.

REPORTS

4. REPORT FROM CHIEFS'/SHERIFF’S MANAGEMENT COMMITTEE (Chief Zoll)

   Chief Zoll will report on the January 4, 2006, meeting of the Chiefs'/Sheriff’s Management Committee.

5. POTENTIAL CHANGES TO PUBLIC SAFETY COMMITTEE MEMBERSHIP

   As part of the current ARJIS Joint Powers of Agreement (JPA) and embodied in SANDAG Board Policy No. 002, Public Safety Committee membership consists of 11 voting members [six elected officials from around the region and five associate members representing the County Chiefs'/Sheriff’s Association (2), San Diego County Sheriff’s Department (1), Regional Homeland Security (1), and State public safety agencies (1)], as well as four non-voting advisory members [representing Federal public safety agencies (2), San Diego County (1), and the courts (1)]. It has been suggested that the PSC membership be expanded to include two additional voting members, representing the San Diego County District Attorney’s Office and regional Fire/Emergency Medical Services and an additional advisory member(s) representing the military. The Committee is asked to discuss its membership and make a recommendation to the SANDAG Executive Committee regarding appropriate changes to it.
6. STATUS REPORT ON THE INTEROPERABILITY WORKSHOPS (Pam Scanlon)

The first of three interoperability workshops was held at the January 20, 2006, Public Safety Committee meeting. Prior to the next interoperability workshop scheduled for March 17, 2006, key technical opportunities and issues will be documented during a technical focus group session attended by subject matter experts representing transportation and public safety disciplines. Staff will provide an overview of the remaining two workshops, proposed timeline, and next steps to identifying key components for a regional interoperable strategic plan.

7. PRELIMINARY FY 2007 PUBLIC SAFETY WORK PROGRAM AND BUDGET (Pam Scanlon and Cynthia Burke)

Staff has proposed an FY 2007 Public Safety Work Program and Budget that encompasses the activities, priorities, expenses, and revenue sources for ARJIS and the Criminal Justice Research Division, including continued work on Interoperability and Communications. In April, staff will bring the FY 2007 Public Safety Work Program and Budget back to the Committee and ask for a recommendation to include it in SANDAG's Overall Work Program and Budget.

8. ENHANCED PUBLIC SAFETY INTERNET MAPPING (Pam Scanlon)

In 2004, ARJIS received a grant from the National Institute of Justice (NIJ) to develop a regional internet based crime mapping application. At the September 16, 2005, Public Safety Committee meeting, staff provided a status report and overview of the project and noted that they would return to the committee before final release. The new mapping application available to the public (which is scheduled for release in March) was designed to be more user-friendly and includes additional crime type information and extended search parameters. Using the ARJIS Crime Maps application, the public will be able to query neighborhoods, schools, and other areas throughout the region for crimes with a broad set of search options. The Committee will be provided with a demonstration of the application.

9. UPCOMING MEETINGS

The next meeting of the Public Safety Committee is scheduled for Friday, March 17, 2006, at noon, with the continuation of the Interoperability and Communications Workshops. The topic of Workshop II will be local initiatives related to interoperability.

10. ADJOURNMENT

+next to an agenda item indicates an attachment
PUBLIC SAFETY COMMITTEE DISCUSSION AND ACTIONS
Meeting of November 18, 2005

1. ROLL CALL

Roll call was taken and a quorum was present. See last page for attendance.

2. APPROVAL OF OCTOBER 21, 2005, MEETING MINUTES

Upon a motion by Councilmember Anthony Young (City of San Diego) and a second by Mayor Mark Lewis (East County), the Public Safety Committee (PSC) unanimously approved the PSC minutes of October 21, 2005.

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Vice Chair Christy Guerin (North County Coastal) welcomed Justin C. Tackett and Bill Cooper, staff of Congressman Duncan Hunter’s office. They remarked of their interest in seeing what the PSC is doing to enhance public safety in the region.

CONSENT

4. 2006 LEGISLATIVE GOALS FOR PUBLIC SAFETY (Chair Steve Padilla) (RECOMMEND)

At its October 21, 2005, meeting, the PSC reviewed five proposed legislative goals for public safety, and discussed including additional goals related to reducing youth and gang violence, pursuing legislation and funding pertaining to methamphetamine use and treatment, and using additional sources to monitor relevant public safety-related legislation. The proposed legislative goals have been revised to include these items. The PSC is being asked to recommend these goals to the Executive Committee for inclusion in the 2006 SANDAG Legislative Program.

5. REGIONAL INTEROPERABILITY AND COMMUNICATIONS WORK PLAN BUDGET (APPROVE) (Pam Scanlon)

At its July 15, 2005, meeting, the PSC approved an interoperability and communications work program and directed staff to plan the workshops, finalize the project cost estimate, and identify funding options for carrying out the work program. As reported in September, staff is making good progress in setting up the three workshops, which are key work plan deliverables. Staff is continuing to seek external funding for the workshops, but our efforts
have been hampered by the uncertainties in the federal budget caused by the recent hurricanes along the Gulf Coast. The Chiefs'/Sheriff’s Management Committee is recommending that up to $52,000, currently earmarked for the Automated Regional Justice Information System (ARJIS) strategic plan, be used to fund this work program, if outside funding is not received. The PSC is asked to approve the Regional Interoperability and Communications work plan budget.

6. FEDERAL BUREAU OF INVESTIGATION INFORMATION SHARING PROJECT (APPROVE)
(Pam Scanlon)

The Federal Bureau of Investigation (FBI) has resumed its information sharing project, Regional Data Exchange, and has implemented two nodes in St. Louis and Seattle. The FBI has received approval to complete a third node in the San Diego region. This project will provide local law enforcement officials with access to key federal investigative data. The FBI will provide project management oversight, documentation, technical specifications, support, and selected software. SANDAG/ARJIS would be responsible for the labor to provide the interface and connectivity to ARJIS data; our labor costs are estimated not to exceed $20,000. The Chiefs'/Sheriff’s Management Committee recommends that the PSC approve the use of up to $20,000 in contingency funds from the ARJIS application, development, and system enhancement budget to fund the FBI information sharing project.

Upon a motion by Chairwoman Pam Slater-Price (County of San Diego) and a second by Councilmember Young, the PSC unanimously approved the consent items: 2006 Legislative Goals for Public Safety, Regional Interoperability and Communications Work Plan Budget, and the Federal Bureau of Investigation Information Sharing Project.

REPORTS

7. REPORT FROM CHIEFS'/SHERIFF’S MANAGEMENT COMMITTEE (Chief Zoll) (INFORMATION)

Chief Zoll (County Chiefs'/Sheriff’s Association) asked Pam Scanlon (ARJIS Director) to provide highlights of the meeting due to his absence. Ms. Scanlon stated the committee recommended the approval of the work program for wireless access to public safety information and the FBI information sharing project. They also discussed the 2006 legislative goals for public safety.

Sandy Keaton (Acting Criminal Justice Division Director) stated she discussed the Teen Prostitution Study conducted by the Criminal Justice Division. This was the first effort to systematically document teen prostitution, with 87 professionals replying to a survey. The overall feeling is that teen prostitution is a serious problem for girls between the ages of 13 and 17. A bulletin containing information on this study was provided to the PSC.

Chief Zoll stated a forum on this topic will be held on December 1, between 9:00 and 11:00 a.m., at the Girl Scouts Headquarters located at 1231 Upas Street, San Diego, CA 92103.
8. **DEPARTMENT OF HOMELAND SECURITY BORDER PATROL MAPPING (INFORMATION)**  
   (Daniel Isenberg, U.S. Customs and Border Protection)

Dan Isenberg (U.S. Customs and Border Protection) gave a demonstration on the Department of Homeland Security Border Patrol Mapping Application, which is the only one in the United States. The Border Patrol wrote the program along with some help from the San Diego Police Department and the Sheriff’s Department. This program allows local law enforcement to upload their data so it can be available on a Federal level. The Border Patrol would like to tie this system into ARJIS so the local agents can see the targets and potential crimes each target has committed. Mr. Isenberg will be going to Washington, DC, for two months to help get this system used across the entire United States.

Pam Scanlon noted that connecting this system with ARJIS information is one of the deliverables under the Phase III of the BorderSafe project that the Committee is being asked to approve today.

Vice Chair Guerin stated the committee wants to know how they can support this effort. Mr. Isenberg encouraged any member that would like to go to the Border Patrol for a demonstration to get in touch with him or Pam Scanlon.

Justin Tackett stated that a new Bill HR4313, introduced by House Armed Services Committee Chairman Duncan Hunter and Representative Virgil Goode, would provide 15,000 additional Border Patrol agents. He is hopeful that it will go thru the House and the Senate.

9. **AMEND THE FY 2006 OVERALL WORK PROGRAM (OWP) AND BUDGET TO ENHANCE REGIONAL PUBLIC SAFETY INFORMATION SHARING VIA WIRELESS TECHNOLOGY (Pam Scanlon)**

Pam Scanlon reported that ARJIS/SANDAG has received a grant for the third phase of BorderSafe for $875,000 and $200,000 from the National Institute of Justice (NIJ) for wireless technology into the field. The purpose of third phase is to increase the number of hand-held devices and look toward creating a regional procurement and support strategy to deploy these devices. ARJIS and other public safety data sources are being added to the handhelds to do more from the field including automated on-line notification system (ONS). There is also a need to update the privacy impact assessment to ensure adherence to privacy rights. The $200,000 from NIJ will be used for utilizing cell phone technology to send geographic-based alerts to public safety personnel.

Gary Gallegos (Executive Director, SANDAG) stated that the project has been approved by the SANDAG Board pending approval of the PSC.

Upon a motion by Chairwoman Pam Slater-Price and a second by Chief Zoll, the PSC unanimously approved to amend the FY 2006 Overall Work Program to enhance regional public safety information sharing via wireless technology.
Sandy Keaton introduced the panel invited to the committee to share their perspective of the gang situation and the activities of gang suppression in their areas. The panel members were: Richard Monroy, Deputy District Attorney, (District Attorney’s Office); Detective Jerry Hartman, (East County, Sheriff’s Department); Detective Carlos Farias and Detective Mike Speyrer, (South County, Sheriff’s Department); Detective-Sergeant Andy Rios, (San Diego Police Department); and Detective Dave Brannan, (North County, Sheriff’s Department).

Each panel member provided estimates for the number of gangs and gang members in their region. They also discussed gang suppression strategies and important factors that can help address the gang problem.

Chairwoman Pam Slater-Price asked if once they knock down a gang, does it prevent a new gang from forming. She also asked about overtime issues, the major drugs involved with gangs, and potential problems with clean needle exchange programs.

The panel advised that you can suppress a gang, but it is difficult to completely remove its influence. Methamphetamine and heroin are the two biggest drugs produced and distributed through gangs.

Chief Lansdowne stated the City did have the clean needle program and had no problems. There are still some unresolved concerns about the medical marijuana law.

Assistant Sheriff Gore (San Diego County Sheriff) commented that the Sheriff’s Department is able to pay overtime due to understaffing issues.

Gary Gallegos asked if there was any connection between gang activity and terrorism.

The panel stated that there are ruthless gangs in San Diego County and being so close to the border we need to be aware of this connection.

Gary Gallegos stated if gang members are involved in terrorist activities, it strengthens the case to use federal money to address gang issues.

Councilmember Young asked what should the PSC do policy wise to partner with you and help the gang suppression taskforce be more effective.

The panel noted three areas of focus: 1) Education (present viable alternatives to kids than joining a gang; 2) Gang Resistance and Training (sponsored by ATF), which is a Federal program that targets middle schools (6th, 7th, and 8th graders); and 3) more after school programs to keep kids out of trouble.

Councilmember Young stated that opportunities for funding social programs are hard to find. On the communication side, do you have the tools to communicate effectively?
Richard Monroy stated the community must look inward and acknowledge their responsibility for keeping kids out of gangs and controlling gang problems. There is not a lot of money for the social programs and law enforcement agencies and programs designed to redirect youth have taken cuts. In regards to interagency communications, the San Diego region is a leader. We need the people behind the radios, not more tools.

Councilmember Young stated we need to broaden our scope. The San Diego Police Department is good at participating with the community and this positive collaboration is vital to addressing the gang problem. He stressed early intervention with youth because the culture is strong with songs and other media that glorifies gang violence. Councilmember Young feels that the Federal Communications Commission (FCC) should play a strong role in gang prevention strategies.

Chair Padilla stated this has to be a multi-dimensional, collaborative effort to be effective.

Congressman Hunter’s staff stated that some of the funding can come from Washington.

Councilmember Young stated that the First Lady has made it a major issue for her, but he is not sure if Washington understands the plight of our cities.

Congressman Hunter’s staff offered their services to help. They can put the energy into getting more support in the area of after-school recreational programs. They asked if San Diego could be used as a model concerning the communication between law enforcement and public safety agencies at different levels of government.

The panel stated the San Diego region is unique with the level of collaboration between local, state, and federal agencies and believes that we are a good model to emulate.

Chairwoman Slater-Price stated that if you take away recreational programs that kids have after school, you have the kids back on the street.

Chair Padilla stated there are cultural and social elements that contribute to the problems today. The PSC looks forward to working with Congressman Hunter to get resources to address the gang and other public safety issues in our region. Chair Padilla acknowledged his appreciation to Congressman Hunter’s staff for attending the meeting today and hearing first hand about public safety issues and activities going on in our region.

Vice Chair Guerin stated that ARJIS/SANDAG just received a grant for personal digital assistants (PDA’s) and the gang units don’t have those yet. We would like to look into getting them this technology. She also noted that as elected officials we have to step up to the plate on this issue and work more closely with our school districts and their officials. One of the problems she noted is that our schools do not want to acknowledge there are gang members or drugs in schools.

Councilmember Young made a recommendation to send a local team to Washington to lobby and speak to Congress explaining the issues in San Diego.
Chair Padilla stated that as a region we need to get everyone on the same page. The legislative goals recommended today represent a collaborative and organized effort on the part of the PSC to actively pursue legislative initiatives in Sacramento and Washington. He stressed the importance that these initiatives should reflect agreed upon regional priorities and specific funding needs.

11. UPCOMING MEETINGS (INFORMATION)

There is no December meeting. The next meeting will be held on Friday, January 20, 2006, at 11:30 a.m. The first Interoperability and Communications Workshop is tentatively scheduled to begin at 12:30 p.m., on that day. More information will be sent to members in January.

12. ADJOURNMENT

The meeting was adjourned at 2:55 p.m.
# PUBLIC SAFETY COMMITTEE
## CONFIRMED ATTENDANCE

**November 18, 2005**

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<th>MEMBER/ALTERNATE</th>
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<td>South County</td>
<td>Hon. Steve Padilla</td>
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<td>Hon. Frank Parra</td>
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<td>North County Coastal</td>
<td>Hon. Christy Guerin</td>
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<td>Hon. Dave Druker</td>
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<td>Chief Bob Pfohl</td>
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### ADVISORY MEMBERS

| County Public Safety          | Vincent Iaria                 | Member | No | Probation Director Ken Worthington Attended |
|                               | John Hensley                  | Alternate | No |                                       |
| Federal Public Safety         | Daniel Dzwilewski             | Member | No | Supervisor Special Agent Alex Murray attended |
|                               | Vacant                        | Member | No |                                       |
|                               | Ron Smith                     | Alternate | No |                                       |
|                               | Carol C. Lam                  | Alternate | No |                                       |
PUBLIC SAFETY COMMITTEE DISCUSSION AND ACTIONS
Meeting of January 20, 2006

1. ROLL CALL

Vice Chair Christy Guerin (North County Coastal) called the meeting to order. Roll call was taken and a quorum was present. See last page for attendance. Vice Chair Guerin introduced Congressman Duncan Hunter (52nd District). The Congressman pledged to work with the Committee to make the best presentation possible to help receive federal funding for this region. Homeland Security monies are dedicated to prevent a disastrous terrorist attack and help in the ability to handle mass casualties. The Department of Homeland Security Secretary Michael Chertoff has promised that this region will be allowed to make our case and that federal monies will be granted on a merit basis.

2. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

There were no comments from the public.

3. INTEROPERABILITY AND COMMUNICATIONS WORKSHOP I (DISCUSSION)

Vice Chair Guerin stated the role of the Public Safety Committee (PSC) at SANDAG has expanded recently from serving as the Automated Regional Justice Information System (ARJIS) Board of Directors to include a regional approach to public safety. The PSC is composed of local elected officials and law enforcement executives at local, state, and federal level. This multi-jurisdictional and multi-discipline governance is extremely unique, not only in this county, but in the nation. The primary goals of the PSC are to promote public safety through collaboration, information sharing, effective technology, policy and protocol development, and objective monitoring and assessment. The PSC’s regional needs assessment identified four priority areas: 1) communications and interoperability, 2) the creation of a regional information center; 3) regional technology procurement and support; and 4) regional training. The top priority for the PSC is interoperability and communications.

Chief Tom Zoll (Chiefs'/Sheriff’s Management Committee) stated the purpose of the workshop today is to get a common understanding of what this region knows to be interoperability. The focus is to get a good understanding of interoperability issues both nationally and regionally. The second workshop will cover what is currently being done at the local and regional level, and the third workshop will be a facilitated session to develop an action plan to address the resolutions identified.
Following a video presentation showing current interoperability efforts in the San Diego region, Vice Chair Guerin introduced the three panel members: Dr. David Boyd, Director of SAFECOM, U.S. Department of Homeland Security; Harlin McEwen, International Association of Chiefs of Police and Major Cities Chiefs Association; and Councilmember Marilyn Praisner, Montgomery County, Maryland, Executive Director of the SAFECOM Executive Committee. The panel gave PowerPoint presentations on interoperability issues, guidance for seeking funding, ways the region can work together, and effectively involving and informing the public.

Colonel Coleman (United States Marine Corps, Camp Pendleton) strongly suggested that the Marine Corps and Navy be represented on the PSC. The Marine Corps and the Navy have a large presence in San Diego County and all parties would benefit from their participation. When a major catastrophic incident occurs, the presence of military and associated land may be needed and if so, it would benefit the region for all responders to be interoperable, including the military.

Supervisor Pam Slater-Price (County of San Diego) recommended extending Committee membership to the Marines and Navy.

Vice Chair Guerin directed staff to put this item on the agenda for the next PSC meeting.

Councilmember Jerome Stocks (North County Coastal) agreed with Supervisor Slater-Price regarding Marine and Navy participation in the PSC. He believes that the military has much to contribute.

Mayor Mark Lewis (East County) thanked Colonel Coleman for his service. He asked why private industry appears to be so many years ahead of government.

Dr. Boyd cautioned that commercial services fail first in a major emergency. Commercial wired and wireless services are built with only 10 percent overload capability. After Hurricane Katrina, it took months to bring communications back. Public safety needs to be aware of these challenges and plan accordingly.

Mr. McEwen referred the group to an enclosed pamphlet in their folders called, “When They Can't Talk – Lives are Lost,” that provides information on why cell phones are a liability during major incidents.

Chief William Lansdowne (County Chiefs'/Sheriff’s Association) stated that agencies have old systems and inquired where San Diego as a County should focus their energy as we look to upgrade and improve.

Mr. McEwen replied that if there is money available, the best answer is to be on similar spectrums. If the region is on 800 MHz Band, 700 MHz Band will be available (2009) and it will be easier to plan for expansion and develop the next generation data system in 700 MHz spectrum.

Dr. Boyd stated San Diego County is suited for higher level bandwidths. It may not be the case in other localities, such as Arizona, which may still need lower bandwidths (150 MHz or 30 MHz).
Chief Zoll stated the reason we use 800 MHz is it is the only band with a treaty with Mexico and the Regional Communication System (RCS) is compatible with that bandwidth. He wanted to know if the 700 MHz band has a treaty with Mexico. He stressed that bandwidth and spectrum issues are very important and must be addressed regionally.

Dr. Boyd stated there is a major effort underway called “Mesa” aimed at nationalizing communication standards. Treaties along the Canadian border are difficult and along the Mexican border are even more difficult, due to issues enforcing communication law along the Mexican border. We are continuing to find ways to develop relationships to get interoperability across the Mexican border.

Mr. McEwen stated that working together and using local influence would help significantly.

Supervisor Slater-Price stated that in 1996 the County contracted with Motorola for their RCS 800 MHz System. The City also contracted with Motorola for their 800 MHz system. The County has funded another $20 million to upgrade the system. She appreciated what the Colonel said about identifying software solutions as opposed to only purchasing hardware.

Bill Cooper (Congressman Duncan Hunter’s Staff) stated the area must set regional public safety priorities to be most effective grant monies from the federal government (Senate Bill 21).

Vice Chair Guerin thanked the panel and workshop participants and looks forward to the future workshops. The second workshop is scheduled for March and the third in May. If members have any suggestions for meeting agenda items or the next workshop, please contact staff.

11. UPCOMING MEETINGS (INFORMATION)

The next meeting of the Public Safety Committee is scheduled for February 17, 2006, at 1:00 p.m.

12. ADJOURNMENT

The meeting was adjourned at 2:20 p.m.
# PUBLIC SAFETY COMMITTEE
## CONFIRMED ATTENDANCE
### January 20, 2006

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POTENTIAL CHANGES TO PUBLIC SAFETY COMMITTEE MEMBERSHIP

Introduction

As part of the current Automated Regional Justice Information System (ARJIS) Joint Powers of Agreement (JPA) and embodied in SANDAG Board Policy 002, Public Safety Committee (PSC) membership consists of 11 voting members [six elected officials from around the region and five associate members representing the County Chiefs'/Sheriff's Association (2), San Diego County Sheriff's Department (1), Regional Homeland Security (1), and State public safety agencies(1)], as well as four non-voting advisory members [representing Federal public safety agencies (2), San Diego County (1), and the courts (1)]. It has been suggested that the PSC membership be expanded to include two additional voting members, representing the San Diego County District Attorney's Office and regional Fire/Emergency Medical Services (EMS), and an additional advisory member representing the military.

Recommendation

The PSC is asked to discuss Committee membership and make a recommendation to the SANDAG Executive Committee and Board regarding appropriate changes to it.

Discussion

The PSC makes policy recommendations to the SANDAG Board of Directors related to public safety and Homeland Security. Specifically, the PSC has provided an enhanced and centralized view of public safety to the region, and awareness and promotion of a national model across a broad spectrum of public safety functions. Currently, the PSC has six voting elected officials from local governments, five voting associate members from local, state, and federal public safety groups, as well as four advisory non-voting members, as described above. The goal behind PSC membership composition was to bring elected officials and public safety officials to the same table, each with voting rights, in order to provide a unique opportunity to further our public safety goals for the region.

Since its first meeting in April 2004, PSC member attendance has been comprehensive, with representation at most meetings from all 15 agencies, with the exception of the courts, who were removed as an advisory member in November of that year, upon their request due to the potential for conflicts of interest. At the same time, there have been discussions regarding other potential groups that could be added as voting or advisory members to enhance representation. Current suggestions include adding:

- San Diego County District Attorney's Office: Currently, San Diego County holds two seats on the Committee as voting members (County Board of Supervisors and the County Sheriff), as well as an advisory member position (currently filled by the San Diego County Probation...
Department). District Attorney Dumanis has expressed a strong interest in becoming a voting member of the committee, noting that input from the region’s lead prosecutor would be a valuable addition to the group.

- Fire/EMS Services: Currently, local law enforcement represents three of the eleven voting members of the committee. Because local fire departments and EMS services are important partners in the region’s public safety efforts as well as first responders to natural or manmade disasters, the suggestion has been put forth that a representative be added as a voting member of the Committee to augment representation from Regional Homeland Security. Staff would work through the San Diego County Fire Chiefs’ Association, who would appoint the FIRE/EMS Services primary and alternate to the PSC.

- Military: A representative from the Navy currently serves as an advisory member on SANDAG’s Board of Directors. As discussed most recently at the January 20, 2006, PSC meeting, including one or more representatives from the U.S. military would have numerous benefits, including sharing perspectives and lessons learned in regard to interoperability and communications as well as other key public safety issues. Staff would work through the military representative on the SANDAG Board to determine the primary and alternate to the PSC representing the Navy and Marines.

The proposed changes would increase the number of voting members from 11 to 13 (which would include seven elected officials, including the District Attorney, and six public safety executives) and replace the court advisory position with a representative from the military.

A recommendation regarding PSC membership changes would require changes to SANDAG Board Policy 002. The proposed changes to this Board policy would be reviewed by the Executive Committee who would make a recommendation to the SANDAG Board that approves changes to policy committee membership.

JEFF TAYMAN
Director of Technical Services

Key Staff Contact:  Cynthia Burke, (619) 699-1910, cbu@sandag.org
STATUS REPORT ON THE INTEROPERABILITY WORKSHOPS

Introduction

The first of three interoperability workshops was held at the January 20, 2006, Public Safety Committee (PSC) meeting. Prior to the next interoperability workshop scheduled for March 17, 2006, key technical opportunities and issues will be documented during a focus group session attended by subject matter experts representing all public safety disciplines throughout the region. Staff will provide an overview of the remaining two workshops, proposed timeline, and next steps to identifying key components for a regional interoperability strategic plan.

Discussion

As a follow-up to the first in the three-part Interoperability and Communications Workshop series being coordinated by SANDAG/ARJIS, Workshop II will examine the local environment, highlight existing interoperability initiatives and programs, and identify opportunities for the region to enhance collaborative efforts. Information shared during this second workshop will incorporate information gathered during an upcoming focus group session attended by technical experts representing the many disciplines of public safety. The outcome of the focus group will include interoperability goals and objectives, as well as current challenges and compatibility issues faced by local jurisdictions.

The result of these activities will provide the foundation necessary for a draft strategic plan to be developed with input from appropriate stakeholders across the regional public safety community. Workshop III, which will complete the series, will include a facilitated discussion to begin the development of the strategic plan, collaborate on potential regional solutions, and develop an action plan to address the priorities identified during the workshops. This Strategic Planning Session will gather attendees from the Public Safety Committee and the Technical Focus Group to draw on their knowledge and collaboratively begin the formulation of the strategic plan.

The timeline for the three workshops, creation of the strategic vision, and development of the strategic plan is illustrated in the following diagram.
Regional Interoperability Workshop/Plan Timeline:
- January 20 – Topic: Interoperability at the Federal/National Level
- February 22 – Technical Focus Group
- March 17 – Workshop II Topic: Current Interoperability Efforts in San Diego
- May 19 – Workshop III Topic: The Strategic Planning Session
- July 21 – Strategic Vision
- September 15 – Draft Strategic Plan Framework/Priorities

JEFF TAYMAN
Director of Technical Services

Key Staff Contact: Pam Scanlon, (619) 699-6971, psc@sandag.org
PRELIMINARY FY 2007 PUBLIC SAFETY WORK PROGRAM AND BUDGET

Introduction

Staff has proposed an FY 2007 Public Safety Work Program and Budget that encompasses the activities, priorities, expenses, and revenue sources for ARJIS (Automated Regional Justice Information System), including continued work on Interoperability and Communications, and the Criminal Justice Research Division. In March, staff will review the FY 2007 Public Safety Work Program and Budget with the Chiefs'/Sheriff’s Management Committee and will bring it back to the Public Safety Committee in April. At that time, staff will ask the Public Safety Committee (PSC) to recommend its inclusion in SANDAG’s FY 2007 Overall Work Program (OWP) and Budget. The SANDAG Board is scheduled to approve the OWP and Budget in May 2006.

Discussion

The preliminary Public Safety Work Program and Budget for FY 2007 includes the Criminal Justice Research Division (CJRD) and ARJIS. Attachment 1 contains the proposed objectives that will be accomplished by the CJRD and ARJIS during the next fiscal year. These objectives were determined by the priorities and mandates established by ARJIS users and the Public Safety Committee that were balanced against available local and federal funding. These two public safety programs have a combined FY 2007 budget of $7.37 million, with ARJIS accounting for 83 percent of that total. Member assessments and user and connection fees represent 78 percent of the funding for these programs. Estimated FY 2007 expenditures and revenues for the specific work elements proposed in the CJRD and ARJIS programs are shown in Attachments 2 and 3.

Criminal Justice Research Division

In FY 2007, SANDAG’s Criminal Justice Research Division (CJRD) is proposing a budget of $1.24 million. Most of the funding for the CJRD (84%) is self-generated from actively seeking federal, state, and local grants. The FY 2007 member assessments of $200,000 are used exclusively to support PSC activities and the Criminal Justice Clearinghouse. The mostly self-funded aspect of the CJRD distinguishes it from most other SANDAG functions that rely heavily on federal, state, and local transportation dollars. The proposed CJRD budget shows that two-thirds ($50,000) of the Substance Abuse Monitoring Program (SAM) (work element 20026) is currently unfunded. While SAM is viewed as a valuable program for the region, it continues to be a challenge to find sufficient funding to sustain this program on an on-going basis.

The CJRD supports local criminal justice planning and policymaking by compiling, analyzing, and reporting on crime trends, acting as the clearinghouse for local public safety information, and serving on relevant groups and commissions such as the Domestic Violence Council, Juvenile Justice
Commission, and the Reentry Roundtable. The CJRD is nationally recognized for its evaluation research program and with its clearinghouse function has an underlying goal of determining root causes of criminal activity and applying problem solving techniques to mitigate and prevent crime before it starts. Key CJRD projects proposed for FY 2007 include:

- Evaluating juvenile delinquency prevention, prisoner reentry, and hepatitis and HIV prevention programs;
- Implementing regional crime prevention strategies identified through the Regional Public Safety needs assessment; and
- Identifying funding for the Substance Abuse Monitoring program, gang violence reduction initiatives, teen prostitution, and other key public safety issues for the region.

Automated Regional Justice Information System

In FY 2007, the proposed ARJIS budget is $6.13 million. Seventy-four percent of this funding comes from ARJIS user and connectivity fees ($2.31 million) and member assessments ($2.24 million). This budget proposes to carry over $335,000 in member assessments from FY 2006 in addition to the expected $1.9 million in assessments anticipated for FY 2007. The carry over funds are for consultant assistance for the ARJIS Enterprise System (work element 22005). ARJIS member assessments and user connectivity fees have not increased since 2001.

ARJIS is also receiving $1.33 million in federal grants. These grants are targeted toward information sharing and homeland security initiatives. This proposed ARJIS budget shows $246,000, which is currently unfunded, for continued work on interoperability and communications as discussed below.

ARJIS' complex criminal justice information network (ARJISNET) is used daily by 11,000 officers, investigators, and analysts for tactical and crime analysis, investigations, and statistical information. ARJIS is internationally recognized for its leadership, collaboration, information sharing, and acquisition of effective information technology that enhances both officer and public safety. Key ARJIS projects proposed for FY 2007 include:

- Developing an RFP for the ARJIS Enterprise, and negotiating a contract with the selected vendor;
- Creating mobile versions of public safety applications and deploying handhelds in the field to access those applications;
- Implementing cross jurisdictional and inter-state sharing of booking photos;
- Deploying GIS applications with a focus on critical infrastructure; and
- Enhancing regional information sharing with federal agencies.
ARJIS 2008 Strategic Vision. As noted above, additional revenue will need to be found or reallocated in order to fully fund all tasks in this work element as currently proposed.

JEFF TAYMAN
Director of Technical Services

Attachments:
1. Preliminary FY 2007 Public Safety Objectives
2. Preliminary FY 2007 Criminal Justice Research Division and ARJIS Work Program – Program Expenditures
3. Preliminary FY 2007 Criminal Justice Research Division and ARJIS Work Program – Program Revenues

Key Staff Contacts: Pam Scanlon, (619) 699-6971, psc@sandag.org
   Cynthia Burke, (619) 699-1910, cbu@sandag.org
SAN DIEGO ASSOCIATION OF GOVERNMENTS
PRELIMINARY FY 2007 PUBLIC SAFETY OBJECTIVES

CRIMINAL JUSTICE RESEARCH DIVISION

20014 REGIONAL CRIMINAL JUSTICE RESEARCH AND CLEARINGHOUSE. The objectives of this work element are to: (1) support local criminal justice planning and policy making by providing analyses of crime and other public safety statistics; (2) maintain current and historical information about crime and public safety strategies; (3) serve as the infrastructure for developing research designs to evaluate the effectiveness of crime prevention and reduction strategies; and (4) support the Public Safety Committee. During FY 2007, emphasis will be placed on seeking funding to support initiatives of regional interest, including the Substance Abuse Monitoring (SAM) project and informing and supporting regional gang task forces and gang prevention and intervention strategies.

20016+ YOUTH EVALUATION PROJECTS. The objectives of this work element are to: (1) conduct, within local, state, and federal guidelines, impact and process evaluations of programs that provide services for at-risk juveniles in San Diego County; (2) assist contracted partners, including the San Diego County Probation Department, community-based organizations, and the San Diego Unified School District (SDUSD) in meeting their grant reporting requirements by acting as an outside program evaluator; (3) design effective research methodologies to document implementation and outcome deliverables; and (4) analyze and summarize evaluation results on a quarterly, bi-annual, and annual basis as dictated by the specific project.

20026 SUBSTANCE ABUSE MONITORING (SAM). The objectives of this work element are to: (1) measure drug use and other behavior trends among arrested adults and juveniles; and (2) conduct interviews with adults booked into three San Diego County detention facilities and juveniles booked into San Diego County's Juvenile Hall on a bi-annual basis about their alcohol and drug use history. Emphasis during FY 2007 is to conduct at least 800 interviews.

20033+ ADULT CRIMINAL JUSTICE PROJECTS. The objectives of this work element are to: (1) apply various research designs to help inform and improve local justice systems' response to crime; (2) conduct a quality assurance study of crime data entered into ARJIS; (3) conduct both a process and impact evaluation of a reentry program targeting adults exiting local detention facilities; and (4) develop a local medial campaign as part of a national strategy (Project Safe Neighborhoods – PSN) to help reduce gun crime. During FY 2007, emphasis will be placed on completing the final year of the Family TIES study (prisoner reentry into the community), as well as the third ARJIS quality assurance study, and disseminating an adult medial outreach message.

20036+ PUBLIC HEALTH EVALUATIONS. The objectives of this work element are to: (1) assist Family Health Centers of San Diego (FHCSD) to meet all federal reporting requirements for three health prevention projects targeting men at risk for HIV or Hepatitis; (2) document program services and social marketing outreach efforts; (3) conduct formative research to assist FHCSD in developing, updating, and evaluating three social marketing campaigns; and (4) analyze and summarize results
in written reports. During FY 2007, emphasis will be placed on evaluating the second phase of the revised social marketing messages and reporting outcome results.

+ indicates a high level grouping of related work being conducted under specific grants or other funding sources.

**ARJIS**

22001 ARJIS: MAINTENANCE AND SUPPORT. The objective of this work element is to provide ongoing support and maintenance for the ARJISNET network and applications used by ARJIS agencies. Included is customer support for these initiatives via help desk services, troubleshooting, problem tracking and reporting and minor system and program modifications. On-going emphasis and priorities include support of (1) the secure network known as ARJISNET, with nodes at 72 ARJIS agency sites; (2) the ARJIS legacy application that provides real-time law enforcement data to 11,000 law enforcement users; and (3) ARJIS web-based applications such as Cal-Photo (statewide mugshots and DMV photos) and crime mapping.

22002 ARJIS: PROJECT MANAGEMENT AND ENHANCEMENTS. The objective of this work element is to enhance ARJIS systems according to priorities set by the Public Safety Committee (PSC) and Chiefs’/Sheriff’s Management Committee (CSMC). This element also includes project management and executive oversight for the ARJIS program and staffing the PSC, CSMC, and other working groups that help guide ARJIS. Specific tasks and projects will be developed, prioritized, and approved by the CSMC and PSC in September 2006 and could include: eWatch public mapping, enhancement to the RDex federal information sharing project to include the exchange of structured data elements, and continued development of data input and export interfaces.

22004 ARJIS: BORDERSAFE III. The objective of this work element is to enable information sharing between federal and local justice agencies in San Diego, Imperial Counties, and Arizona in order to prevent terrorism and serious crimes. This project represents Phase 3 of the Border Safe grant initially funded in FY 2005. Emphasis in FY 2007 is to: (1) increase the number of hand held devices that provide critical law enforcement data to field personnel; (2) add additional ARJIS and other public safety data sources accessible from the field; (3) automate officer notification functions on a “near real-time” basis with notifications delivered via e-mail, voice mail, or page; and (4) complete a privacy impact assessment; and (5) begin the development of an interstate governance model.

22005 ARJIS: ENTERPRISE SYSTEM. The objective of this work element is the replacement of the legacy ARJIS system and development of the ARJIS Enterprise. Emphasis in FY 2007 is to: (1) document functional requirements; (2) explore and recommend technical enterprise solutions; (3) complete privacy and security assessments; (4) complete and release the Request for Proposals (RFP); and (5) develop vendor evaluation and selection criteria.

22006 ARJIS: SRFERS II GRANT. The objective of this work element is to develop and implement Phase II of the State Regional Federal Enterprise Retrieval System (SRFERS) grant. The goal of the SRFERS Project is to develop the infrastructure, applications, inter-state governance, and policies to enable data sharing between multi-jurisdictional public safety agencies in the western region of the U.S. Emphasis in FY 2007 is to: (1) provide direct access to information services at various levels of government using the National Law Enforcement Telecommunication System (NLETS) network and
web services; (2) develop a Concept of Operations that will include a comprehensive comparison of distributed access models including brokers, direct access models and the use of indices; (3) assess the effectiveness of the “Noogle” smart search capability; and (4) complete a privacy impact assessment on new data sources.

22007 REGIONAL INTEROPERABILITY AND COMMUNICATIONS. The objective of this work element is to develop a Regional Interoperability and Communications strategic plan and implementation strategy and gain regional consensus on that plan. Emphasis in FY 2007 is on: (1) approving the draft and final plan and implementation strategy; and (2) setting legislative goals and initiatives that will support regional interoperability and communications.

220X2 ARJIS: UASI (URBAN AREA STRATEGIC INITIATIVE) FIRST RESPONDER GRANT. The objectives of this work element are to develop and implement a new GIS mapping system with desktop and wireless interfaces to expand information sharing to a broader-base of first responders beyond law enforcement; establish an agreed upon governance structure for regional public safety information sharing; and create a regional procurement and support plan for wireless technology for public safety agencies. A major focus in FY 2007 is to deploy handheld devices to non-law enforcement first responders. Other emphasis areas include developing: (1) mapping applications and collaboration tools to interface ARJIS information with other non-law enforcement, public safety agencies; (2) new data sources that include real-time photos and streaming video between public safety agencies; (3) a regional governance model with specific business rules and backend support business plan; and (4) a regional procurement and support model for hardware and broadband communication.
## SAN DIEGO ASSOCIATION OF GOVERNMENTS
### PRELIMINARY FY 2007 CRIMINAL JUSTICE RESEARCH DIVISION AND ARJIS WORK PROGRAM
### PROGRAM EXPENDITURES

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+E indicates a high level grouping of related work being conducted under specific grants or other funding sources.

### EXPENDITURE NOTES (Other Direct Costs, Contract Services, and Materials and Equipment)

**E1** Mileage, publications, meeting expense

**E2** Contractual staff with specific IT knowledge hired to work on a Probation project.

**E3** Drug testing costs and sworn staff to provide assistance in detention facilities.

**E4**
- $501,215 (Data Processing Corporation Labor)
- $466,337 (ARJISNET Network Service and Support)
- $167,686 (Server Maintenance)
- $1,027,679 (Legacy System Maintenance)

**E5**
- $148,500 (Imperial County Connectivity Licenses)
- $143,000 (250 Personal Digital Assistants)
- $161,000 (Application Development)
- $167,968 (Handheld Fingerprint Readers)

**E6**
- $160,000 (GIS Technical Development)
- $40,000 (100 Personal Digital Assistants)

**E7** $335,000 (Security and Privacy Assessments, RFP development)

**E8**
- $28,000 (Network Connectivity)
- $28,000 (Travel)
- $129,381 (Data Sharing Application Development)

**E9** $250,000 (Strategic Plan Development)

**E10**
- $43,000 (Software Licenses)
- $50,000 (Network Services)
- $120,000 (GIS Technical Development)
- $40,000 (100 Personal Digital Assistants)
## Preliminary FY 2007 Criminal Justice Research Division and ARJIS Work Program

### Program Revenues

<table>
<thead>
<tr>
<th>PROJECT NUMBER</th>
<th>PROJECT TITLE</th>
<th>TOTAL FUNDING</th>
<th>FEDERAL</th>
<th>MEMBER ASSESSMENT</th>
<th>LOCAL OTHER</th>
<th>UNFUNDED</th>
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<tbody>
<tr>
<td>20014</td>
<td>REGIONAL CRIMINAL JUSTICE CLEARINGHOUSE</td>
<td>200,000</td>
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<td>20016+</td>
<td>YOUTH EVALUATION PROJECTS</td>
<td>805,927</td>
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<td>20026</td>
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<td><strong>SUBTOTAL</strong></td>
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<td><strong>ARJIS</strong></td>
<td><strong>6,126,230</strong></td>
<td><strong>1,332,799</strong></td>
<td><strong>2,235,040</strong></td>
<td><strong>2,311,955</strong></td>
<td><strong>246,436</strong></td>
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<td>22001</td>
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<td>22005</td>
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<td>ARJIS: USASI FIRST RESPONDER</td>
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<td><strong>SUBTOTAL</strong></td>
<td><strong>6,126,230</strong></td>
<td><strong>1,332,799</strong></td>
<td><strong>2,235,040</strong></td>
<td><strong>2,311,955</strong></td>
<td><strong>246,436</strong></td>
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<tr>
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<td><strong>TOTAL</strong></td>
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<td><strong>1,332,799</strong></td>
<td><strong>3,306,934</strong></td>
<td><strong>246,436</strong></td>
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</tr>
</tbody>
</table>

+F indicates a high level grouping of related work being conducted under specific grants or other funding sources.

### Funding Sources

**FEDERAL**

- (F1) U.S. Department of Homeland Security
- (F2) U.S. Department of Justice

**LOCAL OTHER**

- (L1) County Probation Department
- (L2) UCSD
- (L3) Phoenix House
- (L4) San Diego Unified School District
- (L5) High Intensity Drug Traffic Area Group
- (L6) County Sheriff
- (L7) Family Health Centers
- (L8) ARJIS User and Network Connection Fees
- (L9) Includes a carry over of $335,000 from FY 2006 and $127,599 in FY 2007 membership assessments