BORDERS COMMITTEE AGENDA

Friday, November 18, 2005
12:30 to 2:30 p.m.
SANDAG Board Room
401 B Street, 7th Floor
San Diego

AGENDA HIGHLIGHTS

• CALIFORNIA BIODIVERSITY COUNCIL TO MEET IN SAN DIEGO TO DISCUSS BIODIVERSITY ALONG THE BORDER

• STATUS OF THE BORDERS COMMITTEE PRIORITY WORK ELEMENTS

• SUMMARY OF SANDAG’S 2005 BINATIONAL WORKSHOPS

PLEASE TURN OFF CELL PHONES DURING THE MEETING

YOU CAN LISTEN TO THE BORDERS COMMITTEE MEETING BY VISITING OUR WEB SITE AT WWW.SANDAG.ORG

MISSION STATEMENT

The Borders Committee provides oversight for planning activities that impact the borders of the San Diego region (Orange, Riverside, and Imperial Counties and the Republic of Mexico). The preparation and implementation of SANDAG’s Binational Planning and Interregional Planning Programs are included under its purview. It advises the SANDAG Board of Directors on major interregional planning policy-level matters.
Welcome to SANDAG. Members of the public may speak to the Borders Committee on any item at the time the Committee is considering the item. Please complete a Speaker’s Slip, which is located in the rear of the room, and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications/Member Comments. Speakers are limited to three minutes. The Borders Committee may take action on any item appearing on the agenda.

This agenda and related staff reports can be accessed at www.sandag.org under meetings on SANDAG’s Web site. Public comments regarding the agenda can be forwarded to SANDAG via the e-mail comment form also available on the Web site. E-mail comments should be received no later than noon, two working days prior to the Borders Committee meeting.

In compliance with the Americans with Disabilities Act (ADA), SANDAG will accommodate persons who require assistance in order to participate in SANDAG meetings. If such assistance is required, please contact SANDAG at (619) 699-1900 at least 72 hours in advance of the meeting. To request this document or related reports in an alternative format, please call (619) 699-1900, (619) 699-1904 (TTY), or fax (619) 699-1905.

SANDAG offices are accessible by public transit. Phone 1-800-COMMUTE or see www.sd commute.com for route information.
ITEM # | RECOMMENDATION
--- | ---
1. | APPROVAL OF MEETING MINUTES
   a) | APPROVE
   b) | July 22, 2005
   c) | September 23, 2005
2. | PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS
   Members of the public will have the opportunity to address the Borders Committee on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each and shall reserve time by completing a “Request to Speak” form and giving it to the Clerk prior to speaking. Committee members may also provide information and announcements under this agenda item.

CONSENT (3)

3. | STATUS OF THE BORDER ENERGY ISSUES GROUP
   (Bob Leiter, SANDAG)
   Information
   This report provides an update regarding the transition of the activities of the Border Energy Issues Group to the Energy Working Group.

REPORTS (4-6)

4. | CALIFORNIA BIODIVERSITY COUNCIL TO MEET IN SAN DIEGO
   TO DISCUSS BIODIVERSITY ALONG THE BORDER
   (Deputy Mayor Crystal Crawford)
   Discussion
   The California Biodiversity Council is a statewide council established to design a strategy to preserve biological diversity and coordinate implementation of this strategy through regional and local institutions. Mike Chrisman, Secretary, The Resources Agency, chairs the Council. Deputy Mayor Crystal Crawford represents the San Diego region on the Council. The Council meets periodically at various locations around the state; they have selected San Diego to hold their September 27-28, 2006 meeting. The theme of the meeting will be Biodiversity along the Border. Ideas for agenda topics, venues, and field trips will be discussed with the group.
+5. STATUS OF THE BORDERS COMMITTEE PRIORITY WORK ELEMENTS
   (Bob Leiter, SANDAG)

   This report provides information regarding the status of several work
elements contained in the FY 06 SANDAG Overall Work Program that are
being guided by the Borders Committee. These work elements include the
Otay Mesa/Mesa de Otay Binational Corridor Strategic Plan, the I-15
Interregional Partnership with Riverside County, and the Tribal Government
Liaison Program.

+6. SUMMARY OF SANDAG'S 2005 BINATIONAL WORKSHOPS AND
   NEXT STEPS
   (Chair Paul Ganster, Committee on Binational Regional
   Opportunities; Elisa Arias, SANDAG)

   SANDAG held two binational workshops in October 2005. The workshops
brought together stakeholders from both sides of the United States-Mexico
border to discuss issues of transportation, economic development, housing,
and environment in the Otay Mesa-Mesa de Otay binational corridor. A
report will be provided that summarizes the results of those workshops and
identifies future tasks necessary to address the issues identified during the
workshops.

+7. NEXT MEETING DATE AND LOCATION

   The Borders Committee will not be meeting this December. The next scheduled
meeting will be held on January 27, 2006. Attached is the 2006 Meeting
Calendar of the SANDAG Board and Policy Advisory Committees.

+ Next to an agenda item indicates an attachment
The regularly scheduled meeting of the San Diego Association of Governments Borders Committee was called to order at 12:42 p.m. by Borders Committee Chair Patricia McCoy (South County). The attendance sheet for the meeting is attached.

1. APPROVAL OF MEETING MINUTES

   a. Joint Meeting of the Borders Committee and the Committee on Binational Regional Opportunities – June 17, 2005.

      Action: Councillor Heebner (Solana Beach) made the motion and Supervisor Cox (County of San Diego) seconded the motion to approve the minutes from the Joint Meeting of the Borders Committee and Committee on Binational Regional Opportunities meeting on June 17, 2005. One Committee member abstained.

2. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

Juan Pujol, a San Diego resident, commented that funding for rail and transit security is not a priority in San Diego. He added that terrorism is a serious issue and the San Diego region can't afford to wait for a terrorist attack in order to take action. The public should be alerted and preventative measures need to be taken as soon as possible.

Staff commented that there was a meeting held with the Orange County Transportation Authority (OCTA) Planning Department. OCTA is interested in collaborating with SANDAG on a number of issues. These issues include the I-5 Corridor and some of the rail projects. Staff suggested that a joint meeting be held with the OCTA Planning Department at the Borders Committee meeting this October. OCTA representatives indicated that they would be willing to come to San Diego for the meeting.
CONSENT (3)

3. 2005 BINATIONAL WORKSHOPS UPDATE (APPROVE)

The COBRO is making recommendations for approval of the location and dates for the two SANDAG Binational workshops this fall.

Action: Supervisor Cox made the motion and Vice Mayor Harris-Ebert (San Marcos) seconded the motion to approve Consent Item 3.

REPORTS

4. PRESENTATION OF THE 8TH GOOD NEIGHBOR ENVIRONMENTAL BOARD REPORT TO THE PRESIDENT AND CONGRESS (INFORMATION)

Chair McCoy introduced Mayor Diane Rose from the City of Imperial Beach, a member of the President’s Good Neighbor Environmental Board. The Good Neighbor Environmental Board is an independent federal advisory committee.

Mayor Diane Rose presented to the Borders Committee the 8th Report of the President’s Good Neighbor Environmental Board (GNEB). She distributed a copy of the most recent PowerPoint presentation from the GNEB’s last meeting along with a press release. The mission of the GNEB is to advise the President and Congress of the United States on good neighbor practices along the U.S. border with Mexico. The GNEB works closely with CONSEJO, the GNEB’s Mexican counterpart. The GNEB has made three recommendations: (1) to clarify current responsibilities held by U.S.-Mexico border-region institutions responsible for managing its water resources, identify jurisdictional gaps and overlaps, interpret its mission to reflect changing circumstances, and leverage opportunities for stronger cross-institutional collaboration; (2) develop and sign formal U.S.-Mexico border-region water resources data agreements. Such agreements should support the collection, analysis, and sharing of compatible data across a wide range of uses so that border-region water resources can be more effectively managed; and (3) implement a five-year, U.S.-Mexico border-region integrated water resources planning process using a stakeholder-driven watershed approach, and addressing immediate concerns in critical areas while pursuing collaborative longer-term strategies. The last element of the report relates to the tribal perspective. Mayor Rose noted that the report is an incredible resource and urged all Committee members to read it. She added that the 9th report will be released soon and should also be of interest to the Borders Committee.

Chairwoman Slater-Price (County of San Diego) asked if this data has been presented to the San Diego County Water Authority (SDCWA). Mayor Rose responded that this information has not yet been presented to the SDCWA, and it is a good idea to do so.
Chair McCoy noted that this report is user-friendly, having been printed in both Spanish and English.

**Action:** The Committee received this item for information.

### 5. TRIBAL INVOLVEMENT IN THE REGIONAL TRANSPORTATION PLAN UPDATE (INFORMATION/DISCUSSION)

Staff provided the Committee with an overview of its work regarding tribal involvement in the Regional Transportation Plan (RTP) update. There is an opportunity to include tribal transportation-related information in this next comprehensive RTP update and to identify a set of mutual issues that should be addressed as part of this process. This report provides a summary of the RTP update process, and relevant tribal transportation studies and other activities for Borders Committee information and consideration. It will be mutually beneficial to both SANDAG and the tribal governments to analyze how best to collaborate in the planning and programming of regional transportation infrastructure that affect tribal nations. Tribal involvement in the RTP update would: include partnerships with the RTA and the SCTCA; incorporate tribal land use and transportation information; and identify mutual issues. As part of this process, staff would develop an issues paper for discussion at the Summit. Next steps are to complete the tribal transportation studies, work with the tribal nations on the findings of those studies, develop a tribal issues paper which incorporates their perspective, and plan and convene a tribal summit between elected tribal leaders and the SANDAG Board of Directors.

Councilmember Monroe (Coronado) indicated that he was impressed with all the work that the County had done when the Borders Committee originally started its efforts with the tribal governments. He asked how the Borders Committee is coordinating its efforts with the County’s efforts. Staff responded that the County is working with the tribal governments regarding the land use authority they have. SANDAG is working with the tribal governments based on the RTP and how to enhance the transportation side. Land use and transportation affect each other; both efforts compliment each other. The tribal liaisons from the County and SANDAG meet regularly to exchange information.

Chairwoman Slater-Price mentioned that the County is interested in having the County and SANDAG collaborate on bringing the tribes into the regional planning process. When the issue of tribe was first mentioned, the County tribal liaison came to share the County’s experience with government-to-government relations with the tribes. The County is not a land use authority for the tribes, but tribal lands are adjacent to unincorporated areas for which the County is the land use authority. The County has been working for more than four years on developing relations with the tribes and working on land use issues, but tribal enterprises also affect the roadways. This should be a two-part process in which we continue to deal with land use and environmental issues, but if tribes are conversant in the overall plans for the region through involvement in SANDAG, then when there is an investment to make, those dollars can be maximized. They have been very forthcoming in providing funding for road improvements, but their efforts would be maximized if they were part of this process. Rather than trying to resolve this issue one piece at a time, it would be better to coordinate efforts and have both agencies working together.
Councilmember Monroe commented that this briefing should be given to the Transportation Committee so they are aware of what is taking place. Staff replied that this item can be placed on a future Transportation Committee meeting agenda.

Supervisor Cox stated that the County’s focus has been with a number of the reservations along the SR 76 Corridor and its improvements, which would be covered under the RTP. He added that he has enjoyed the cooperation that the County has received from those tribes.

**Action:** The Committee received this item for information.

6. **UPDATE ON THE TRIBAL SUMMIT (DISCUSSION)**

Diane McHenry, standing in for Kevin Siva, Chair of the Reservation Transportation Authority (RTA), stated that the RTA would like to request the Borders Committee put together an interagency task force to assist in planning the Tribal Summit.

Chair McCoy referred this item to staff for comment.

Staff recommended that the Borders Committee accept the RTA’s request and assist in the preparation of the Tribal Summit.

**Action:** The Committee directed staff to facilitate the creation of a planning task force for the Tribal Summit.

7. **TRIBAL PRIORITIES FOR BORDERS COMMITTEE WORK PLAN FY 2006 (DISCUSSION)**

Chairman Smith, representing the Southern California Tribal Chairmen’s Association (SCTCA), noted that various tribes have been working with the County on several roads in the County, providing mitigation funding to make road improvements. Caltrans has initiated a study on operational improvement for SR 76 in which Pala and several other tribes are participating. This is an excellent example of how tribes can collaborate with local and regional transportation agencies for the mutual benefit of all interested parties. Chairman Smith indicated that he is canvassing the tribes in the County to determine their priority areas and to encourage the other tribes in the County to participate with SANDAG and bring their issues forward. He commented that the presence of the SCTCA as an advisor on the Borders Committee is a great start and that he is encouraged by this new relationship. He added that the other area in which the SCTCA would like the Borders Committee to focus related to tribes during this coming fiscal year is representation. He would like to suggest that a bilateral working group or task force be formed to address/examine this issue in depth.

Chair McCoy commented that is a good idea and should be forwarded to the Executive Committee for discussion.

Staff noted that the Executive Committee is the appropriate group to discuss this issue.
Chairwoman Slater-Price suggested that tribal staff with expertise in technical areas relevant to the agenda items might want to participate in these meetings. For example, tribes have EPA officers that might want to attend when there is an environmental issue.

Chairman Smith stated that all tribes have their own EPA officers that deal with environmental issues in their respective nations, but he would discuss with the SCTCA, ways in which tribal planning staff might become involved in the meetings.

Chairwoman Slater-Price mentioned the idea that because of their remoteness, perhaps an Internet-based networking mechanism could be developed that would allow for tribal staff from all of the reservations to participate in specific meetings via the Internet without having to come into downtown.

Chairwoman McCoy commented that Chairwoman Slater-Price’s comment just shows how complex tribal involvement is and that we need to work diligently to address tribal participation with innovative solutions. It is a complex issue and will require special attention.

**Action:** The Committee received this item for information.

8. **SEWAGE ISSUES ALONG THE INTERNATIONAL BORDER**

Chair McCoy welcomed Assemblymember Lori Saldaña to the meeting and thanked her for attending. She offered her to make any necessary comments and also noted that this item was recommended to the Committee by Councilmember Frank Tierney from the City of Coronado.

A. **THE SAN DIEGO COASTAL OCEAN OBSERVING SYSTEM (SDCOOS) (INFORMATION)**

Dr. Eric Terrill provided the Committee with an overview of the San Diego Coastal Ocean Observing System (SDCOOS) work on providing up-to-date water quality data for the border coastal area and the rest of the San Diego coastal region.

Chairwoman McCoy acknowledged Imperial Beach Councilmember Mayda Winter for bringing this project to fruition. She added that Councilmember Debbie Cook from Huntington Beach was also helpful in this effort.

Councilmember Cook (Huntington Beach) asked if there are any submarine canyons that affect the situation. Dr. Terrill stated that there are submarine canyons all along the California Coast. What their impacts are to the respective regions are just beginning to be known.

Councilmember Tierney (Coronado) asked if the contamination is increasing in general. Dr. Terrill stated that it is not known if there is an increase due to a trend or if there is a situation of the more they look, the more they find.

Councilmember Tierney asked for the elaboration on dump zones. Dr. Terrill stated that right now, it hasn’t been determined what impact the dump zones have on the
area. He added that what is lacking right now is the ability to do any forensic testing.

B. STATUS REPORT OF INTERNATIONAL BORDER SEWAGE (DISCUSSION/POSSIBLE ACTION)

Carlos Peña, representing the U.S. Section of the International Boundary and Water Commission (IBWC), provided the Committee with a status report on international border sewage. The IBWC has both a U.S. and Mexican section. There are many IBWC offices, most of which are located at the project sites. One of the IBWC’s main concerns is the maintenance of the boundary between the United States and Mexico. The IBWC has many areas of jurisdiction and provides data of the water quality coming from the United States to Mexico, as well as solid waste issues. The Canyon Collector collects water coming across the border and directs it to the South Bay International Wastewater Treatment Plant. One of the issues of the treatment plant is that it is not compliant with the Clean Water Act. Public meetings have been held, and a Supplemental Environmental Impact Statement for Clean Water Act compliance has been created. The next steps are to sign the Record of Decision by October 1, 2005, award the contract by December 19, 2005, and achieve compliance with applicable standards by December 2008.

Councilmember Monroe asked if the project is funded. Mr. Peña stated that project is currently earmarked to be funded.

Assemblymember Saldaña asked if the funds have been appropriated by Congress. Mr. Peña replied that to date, the funds have not been appropriated by Congress.

Chair McCoy noted that the State Department has already signed on with the IBWC on this project. Mr. Peña mentioned, however, there have been no contracts signed with any companies yet.

Elsa Saxod, representing the City of San Diego, commented that this is a very important issue and is a border priority. She mentioned that this issue goes before the San Diego City Council every two weeks. She added that she will continue to monitor this issue and will continue to work with the IBWC to come to a resolution.

Councilmember Tierney stated that he was disturbed by a statement listed in the report. This is a very broad, multi-faceted issue and there needs to be more of the key players on board, including the Mexican government, to determine what issues can be dealt with financially. He expressed hope that all parties involved can hash this out.

Mr. Peña noted that there have been many organizations working together to get the appropriate persons together to move forward on this issue. When this project is completed, it will provide an additional 34 million gallons per day (MGD) of secondary treated sewage.
Councilmember Allan (La Mesa) asked what the bottom line is. He questioned how a contract can be awarded if Mexico is not involved. Mr. Peña assured him that the appropriate individuals are involved in the process that will make this issue take place.

Councilmember Monroe stated that his understanding is that this project is on the eastern side of Tijuana, which appears to be more of an improvement than a solution because there is a western side of Tijuana that also needs attention. Mr. Peña replied that even though the treatment plant is on the eastern side of Tijuana, it will also address the issues on the western side of the border. He added that Japanese satellite plants will also be used to address this issue.

Councilmember Winter, co-Chair of the Citizens Forum of the IBWC, stated that the financing of this plant is being provided by the contractor and will be reimbursed in full. The estimated project cost is $600 million. Part of the problem was the development of the Tijuana Master Plan. In that plan, everything is necessary to include re-piping major portions of the city.

Mr. Espinosa, Comisión Internacional de Límites y Aguas (CILA), which is IBWC’s counterpart in Mexico, declined making any additional comments indicating that this is an internal process, but agreed to make comments in the future.

Assemblymember Saldaña noted that the State of California is responsible for permitting this area. She questioned how compliance can be enforced in a treatment plant that is partially in a sovereign nation. She commented that the federal government has wasted more money on this project than she would like to discuss, and noted that she has nothing good to say about this project. She mentioned that this is a disturbing situation when the federal government is short on funding. She indicated that she does not see this project as a solution to the problem. Until there is compliance in the United States, there will be no more funds allocated to this project. In her opinion, she doesn’t see any assurance in the proposal that there will be any improvements achieved or in compliances being met. One of her major concerns is that the way in which this proposal was approved did not allow eligible firms to compete for the project. The firm that has been designated as a sole source has no established experience in this type of project.

Chair McCoy doubted that SANDAG has a solution to this problem. She requested regular reports from the IBWC as the plan moves forward. Mr. Peña indicated that he would be willing to come back periodically with updates.

Chair McCoy stated that she understands the Assemblymember’s frustrations and noted that people in the region have been working on this project over the past 30 years. She requested that Mr. Espinosa come back when he can report to the Committee.
9. NEXT MEETING DATE AND LOCATION

The next meeting of the Borders Committee will be held at 12:30 p.m. on Friday, September 23, 2005, at the SANDAG offices in the Board Room.

10. ADJOURNMENT

Chair McCoy adjourned the meeting at 2:22 p.m.
<table>
<thead>
<tr>
<th>GEOGRAPHICAL AREA</th>
<th>JURISDICTION</th>
<th>NAME</th>
<th>MEMBER/ ALTERNATE</th>
<th>ATTENDING</th>
</tr>
</thead>
<tbody>
<tr>
<td>South County</td>
<td>City of Imperial Beach</td>
<td>Patricia McCoy (Chair)</td>
<td>Member</td>
<td>✓</td>
</tr>
<tr>
<td></td>
<td>City of Coronado</td>
<td>Phil Monroe</td>
<td>Alternate</td>
<td>✓</td>
</tr>
<tr>
<td>Imperial County</td>
<td>County of Imperial</td>
<td>Victor Carrillo (Vice Chair)</td>
<td>Member</td>
<td>✓</td>
</tr>
<tr>
<td></td>
<td>City of Calexico</td>
<td>David Ouzan</td>
<td>Alternate</td>
<td>✓</td>
</tr>
<tr>
<td>North County Coastal</td>
<td>City of Del Mar</td>
<td>Crystal Crawford</td>
<td>Member</td>
<td>✓</td>
</tr>
<tr>
<td></td>
<td>City of Solana Beach</td>
<td>Lesa Heebner</td>
<td>Alternate</td>
<td>✓</td>
</tr>
<tr>
<td>North County Inland</td>
<td>City of San Marcos</td>
<td>Pia Harris-Ebert</td>
<td>Member</td>
<td>✓</td>
</tr>
<tr>
<td></td>
<td>City of Escondido</td>
<td>Ed Gallo</td>
<td>Alternate</td>
<td>✓</td>
</tr>
<tr>
<td>East County</td>
<td>City of La Mesa</td>
<td>David Allan</td>
<td>Member</td>
<td></td>
</tr>
<tr>
<td></td>
<td>----</td>
<td>Vacant</td>
<td>Alternate</td>
<td></td>
</tr>
<tr>
<td>City of San Diego</td>
<td>----</td>
<td>Vacant</td>
<td>Member</td>
<td></td>
</tr>
<tr>
<td></td>
<td>----</td>
<td>Brian Maienschein</td>
<td>Alternate</td>
<td>✓</td>
</tr>
<tr>
<td>County of San Diego</td>
<td>----</td>
<td>Greg Cox</td>
<td>Member</td>
<td>✓</td>
</tr>
<tr>
<td></td>
<td>----</td>
<td>Pam Slater-Price</td>
<td>Alternate</td>
<td>✓</td>
</tr>
</tbody>
</table>

**ADVISORY/LIAISON MEMBERS**

<p>| | | | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>COBRO</td>
<td>----</td>
<td>Paul Ganster</td>
<td>Member</td>
<td></td>
</tr>
<tr>
<td></td>
<td>----</td>
<td>Cindy Gomppers-Graves</td>
<td>Alternate</td>
<td>✓</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Elsa Saxod</td>
<td>Alternate</td>
<td>✓</td>
</tr>
<tr>
<td>County of Riverside</td>
<td>City of Lake Elsinore</td>
<td>Thomas Buckley</td>
<td>Member</td>
<td></td>
</tr>
<tr>
<td>So. Calif. Tribal Chairmen’s Assn.</td>
<td>Pala</td>
<td>Robert Smith</td>
<td>Member</td>
<td>✓</td>
</tr>
<tr>
<td></td>
<td>Pauma</td>
<td>Christopher Devers</td>
<td>Alternate</td>
<td>✓</td>
</tr>
<tr>
<td>Republic of Mexico</td>
<td>Consul General of Mexico</td>
<td>Luis Cabrera Cuaron</td>
<td>Member</td>
<td>✓</td>
</tr>
<tr>
<td></td>
<td>Deputy Consul</td>
<td>Ricardo Pineda</td>
<td></td>
<td>✓</td>
</tr>
<tr>
<td></td>
<td>Consul</td>
<td>Lydia Antonio</td>
<td></td>
<td>✓</td>
</tr>
<tr>
<td>Caltrans</td>
<td>----</td>
<td>Pedro Orso-Delgado</td>
<td>Member</td>
<td></td>
</tr>
<tr>
<td></td>
<td>----</td>
<td>Bill Figge</td>
<td>Alternate</td>
<td>✓</td>
</tr>
<tr>
<td>San Diego County Water Authority</td>
<td>----</td>
<td>Howard Williams</td>
<td>Member</td>
<td>✓</td>
</tr>
<tr>
<td>County of Orange</td>
<td>City of Huntington Beach</td>
<td>Debbie Cook</td>
<td>Member</td>
<td>✓</td>
</tr>
</tbody>
</table>
San Diego Association of Governments

BORDERS COMMITTEE

November 18, 2005

AGENDA ITEM NO.: 1b

Action Requested: APPROVE

BORDERS COMMITTEE DISCUSSION AND ACTIONS
Meeting of September 23, 2005

SANDAG’s Executive Director noted that neither the Borders Chair nor Vice Chair were able to attend today’s meeting. He indicated that in order for the Committee to have its meeting today, the members would need to vote to have one of them serve as the acting Chair.

Action: Vice Mayor Harris-Ebert (North County Inland) made the motion and Chairwoman Slater-Price (County of San Diego) seconded the motion to vote immediate Past Chair, Deputy Mayor Crawford (North County Coastal) as its acting Chair for today’s meeting. The motion passed unanimously.

The regularly scheduled meeting of the San Diego Association of Governments Borders Committee was called to order at 12:38 p.m. by Deputy Mayor Crawford (North County Coastal). The attendance sheet for the meeting is attached.

Chair Crawford noted that Haydee Martinez, from IMPlan, will join the group today. She welcomed all to the meeting. Self-introductions were made.

Chair Crawford announced that to commemorate the strength and sacrifice of Native American people throughout history, California has declared the fourth Friday in September as Native American Day. This past week, California tribal leaders have been meeting in Sacramento at a Tribal Leadership Conference and Summit in honor of California Indian Day. Chairman Smith (SCTCA) is participating in the conference and so is unable to attend today’s meeting and has extended his apologies. She mentioned that Chris Deavers will be representing the Southern California Tribal Chairmen’s Association (SCTCA) in lieu of Chairman Smith and Chairman Kevin Siva from Los Coyotes, representing the Reservation Transportation Association (RTA), is also attending the meeting today. She added that Councilmember Connelly from Campo will also be attending today’s meeting representing the Kumeyaay-Diegueño Unity. Chair Crawford also extended condolences in observance of Barona Vice Chair Donald LaChappa’s recent passing.

1. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

None.
Angelika Villagrana, representing the COBRO, noted that for past years there has been a Binational Summer Conference. This year, however, there has been more planning and COBRO recommended having two planning workshops. The first will be held in National City on October 3, 2005, and the second will be held in Otay Mesa on October 11, 2005. Each workshop will have different participants from both sides of the border. Hopefully, from these workshops recommendations will be made and worked toward over the upcoming year. She encouraged all to distribute workshop flyers to the public and requested that the members attend at least one, if not both, workshops.

Staff stated they are excited about this opportunity and provided background on how this planning process developed. To address important border issues, in fiscal year 2006, staff started working on the preparation of the Otay Mesa–Mesa de Otay Binational Corridor Strategic Plan by following two directions: (1) the planning process itself; and (2) the collaboration process. SANDAG’s focus on Border issues has been described in the Regional Comprehensive Plan (RCP), which identified the need for binational planning. At the last Binational Summer Conference it was determined that more effort was needed to focus on implementation as opposed to planning. The Border Wait Times Study and the recent tours of Otay Mesa and Tijuana both brought attention to this need. For the preparation of this Strategic Plan, other projects were considered, such as the I-15 Interregional Partnership between San Diego and western Riverside County. The Strategic Plan will include the formation of a decision-making mechanism, a strategic planning process, and an early action program. The process of public outreach, which was modeled after the RCP process, was built into the work program. Staff worked with a project development team to identify a proposed study area to focus on. Staff’s efforts have been coordinated with other community plans including the City of San Diego’s Otay Mesa community planning area, the County of San Diego’s East Otay Mesa community planning area, including Otay Lakes, the eastern portion of the City of Chula Vista east of Interstate 805 (I-805) and south of Olympic Parkway, and the planning areas of Mesa de Otay and Centenario, which includes the Alamar River in the City of Tijuana.

The collaboration process began with the identification of stakeholders, a decision-making structure, and public outreach. Stakeholders were identified in the United States, on local, state, and federal levels, as well as their counterparts on the Mexican side of the border. In addition to the Borders Committee, the decision-making structure will include a technical/stakeholders group and a joint development team. A public outreach effort will be undertaken, and a strategic planning process will include issue identification, goals and objectives, an early action plan (EAP), and a final strategic plan. Issue areas identified are transportation, economic development, housing, and the environment. Topics for discussion will include transportation, including a proposed new port of entry (POE), improvements to the existing Otay Mesa POE, interregional commuting patterns, and improved cross-border and regional public transportation. Major milestones in this process are: the initial meetings with stakeholders; the binational public workshops; a public outreach effort on a draft EAP; presentation of the draft EAP to Borders Committee for review and comment; presentation
of the draft EAP to the SANDAG Board of Directors; and a public outreach effort on the final draft strategic plan. Staff will keep the Committee informed and updated as the process moves forward.

Councilmember Monroe (South County) thanked the COBRO for its assistance regarding Borders issues. Another group that has been instrumental in cross-border issues is the South County Economic Development Council (South County EDC). The Borders Committee should be encouraged to collaborate more with them. He noted that there are several issues near the border that should be considered, such as a potential cross-border terminal for Tijuana’s International Airport, freight issues at the port of entry, and he referred to banking opportunities or some kind of way that collaboration of funding between the two countries. Staff responded that those are all good ideas which can be investigated.

Councilmember Monroe expressed concern about funding binational projects. Staff stated that it needs to be determined how these projects will be funded. However, the United States needs to learn how to help itself. The financial component of the proposed plan will allow for the plans to be implemented. There is interest from elected officials on the Mexican side of the border, so this issue has not gone unnoticed.

Chair Crawford stated that tours to the Otay Mesa area and to Mexico have brought to reality the issues that exist near the border and show the need for more cross-border collaboration. She agreed that there is a need to find a way to work with our counterparts across the border to preserve the conservation areas that affect both areas. The truck traffic issues will bring up health concerns that will also need to be addressed. She asked how the Strategic Plan’s timeline coincides with the City of San Diego’s Community Plan update timetable to avoid duplication of efforts. Staff indicated that they have met with the City of San Diego to discuss that issue. It appears that both plans are pretty much in line with each other. The City of San Diego will be releasing its community plan next summer, at which time SANDAG will be releasing its Early Action Plan.

Chair Crawford noted that the first Binational Workshop will be held in a different location and that should be reiterated to those people that regularly attend the workshops. Regarding the October 11th workshop, she asked if transportation will be made available for those that need it. Staff replied that for the October 3rd workshop, there will be a map with directions posted on the SANDAG Web site and, for the October 11th workshop, transportation will be made available for those that need it. Currently, the thought is for those that need transportation to park near the border where a bus will pick them up.

Howard Williams (San Diego County Water Authority) noted that airports are business assets, and it only takes a handful of people to make noise around an airport. He suggested that protection of the airport be a primary objective. Staff mentioned that planning studies concerning Brown Field will address compatibility issues. Staff added that the San Diego County Regional Airport Authority and the City of San Diego are already working on this issue. SANDAG will focus on ground transportation and habitat, but will report on the efforts of the other agencies.

Chris Devers (SCTCA) stated that collaboration should also include the tribal governments that have habitats in those areas near and around the border.
Councillor Buckley (County of Riverside) stated that there is an issue of fees that needs to be addressed. The Southern California Association of Governments (SCAG) conducted a study regarding fees at the Port of Los Angeles. The results of the study determined that a fee should be charged to finance infrastructure or mitigate impacts. The fee would be $200 per container. A similar study should be done in the San Diego/Mexico border area. He added that he is excited about the idea of a joint airport.

**Action:** The Committee received this item for information.

3. **ECONOMIC IMPACTS OF BORDER WAIT TIMES AT THE SAN DIEGO-BAJA CALIFORNIA BORDER REGION: SUMMARY OF CROSS-BORDER SURVEY RESULTS (INFORMATION)**

Staff noted that at a previous meeting, the Committee was presented with the findings of the study that estimated the economic impacts of border wait times for cross-border personal travel in the San Diego-Baja California Region. Today’s presentation will provide information on why people cross the border. There are more than 60 million trips that cross the San Diego-Baja California border annually, in both directions. More than half of those trips are for shopping or recreation. Ten million of those trips are for work or business. More than 90 percent of the cross-border trips are local as they start or end in the San Diego or Tijuana/Tecate region. Staff noted that the most common reasons to cross the border for people who live in Mexico are to go shopping, run errands, go to work, and visit family and friends. The most common reasons for people who live in the United States are to visit family and friends, to go shopping, run errands, and to go to work.

The study surveys asked how long people expected to wait to cross the border. The expected wait time was similar for both people who live in Mexico and people who live in the United States. Average expected wait times for people who live in Mexico and cross to the United States is approximately 48 minutes, while for people who live in the United States and cross to Mexico is about 53 minutes. About 50 percent of cross-border travelers that commute from both sides of the border were able to work the same number of hours if the wait times were an hour extra to the estimated time. Staff reviewed other responses from the survey, including if travelers would be willing to pay to cross the border at an expedited crossing at the proposed East Otay Mesa Port of Entry (POE). Over 59 percent of the people were agreeable.

Chairwoman Slater-Price (County of San Diego) pointed out that if Senator Feinstein’s 1994 proposal to cross the border for $1 would have passed, the region would be farther along than what it is today.

Bill Figge (Caltrans) stated that Caltrans recently identified funding to conduct a similar study in Imperial County regarding people that are crossing the border at the Calexico-Mexicali POE. If there is enough funding, the Andrade-Algodones POE will also be studied.

Staff stated that the key is not just to conduct a study, but to develop an econometric model than can be calibrated and made better to ensure that the model will provide real-time estimates. This will allow the policymakers to see what is happening at the border at all times.
Councilmember Buckley suggested that funding be diverted from the U.S. Customs Department to be used for infrastructure purposes.

**Action:** The Committee received this item for information.

4. **TOPICS FOR JOINT MEETING WITH THE ORANGE COUNTY TRANSPORTATION AUTHORITY (DISCUSSION/POSSIBLE ACTION)**

Staff reported that San Diego and Orange County share major transportation issues, including the busy I-5 corridor and the second busiest rail corridor in the nation. Staff from both agencies has started regular meetings and recommends a joint meeting of the Orange County Transportation Authority (OCTA) Board members and the Borders Committee. Some possible topics of conversation would include I-5 corridor projects, Regional Transportation Plan (RTP) updates, TransNet lessons, and passenger rail improvements. The staff recommendation is to discuss the topics and hold a joint meeting with the OCTA Regional Planning Committee and the Borders Committee at the October 28, 2005 meeting.

Chair Crawford asked where the proposed meeting would be held. Staff responded that the meeting would be held in SANDAG.

Staff added that the Transportation Committee should also be included in this joint meeting.

Councilmember Monroe commented that this issue could include all Policy Advisory Committee members, including the Borders Committee. Staff replied that they will make a better effort to include representatives from all of the Policy Advisory Committees.

Chair Crawford noted that earlier this year, the Borders Committee met jointly with the Southern California Association of Governments’ (SCAG) Southwest Compact Task Force. Staff added that the purpose of the meeting was to discuss Mega Region’s – SCAG’s 2 percent plan – and SANDAG’s Regional Comprehensive Plan (RCP) and to determine a way to coordinate those efforts. Staff also noted that elected officials from SANDAG and SCAG recently held a joint meeting to discuss issues of mutual concern, which they try to do quarterly. At that meeting the leadership agreed to hold a joint policy meeting with SCAG’s Board members in the future.

Vice Mayor Harris-Ebert stated that she didn’t know anything about that meeting. Staff replied that the idea is to invite the Chairs and Vice Chairs of each Policy Advisory Committee (PAC) to those meetings. It was suggested that if those individuals are unable to attend, other members of the PACs should be invited.

Councilmember Buckley indicated that he was invited to the joint meeting as a SCAG member, not a Borders Committee member. He suggested that eventually, he would like to see a meeting held that would include all councils of governments.

Staff noted that the OCTA is reaching out to San Diego to better coordinate efforts between the regions.
Councilmember Heebner (North County Coastal) mentioned that she would like to include an agenda item to discuss disaster preparedness. Staff stated that the County of San Diego has taken the lead on that issue.

Chairwoman Slater-Price indicated that the County of San Diego has an Office of Emergency Preparedness (OEP) that is very much removed from politics, which is a strength and a weakness. The group’s next meeting will be held on December 8, 2005. She mentioned that the Borders Committee could consider this issue as a component in the overall transportation strategy. There needs to be a joint effort because the group can only make recommendations, but needs the political will to enforce the recommendations. She stated that she can request that the head of the OEP to make a presentation to the Borders Committee regarding this issue. She added that all the group’s members are first responders with the only political person being the Chair, which happens to be one of the County Board of Supervisors. Staff stated that this item can be added to the list of topics for the joint meeting. There should be a way to create a joint effort with the first responders.

Staff noted that the federal government has required that safety and security be additional topics required in the update of the Regional Transportation Plan (RTP).

5. UPDATE ON TRIBAL SUMMIT PLANNING (DISCUSSION)

Kevin Siva, Chairman of the Reservation Transportation Authority (RTA), provided a brief background on how the RTA became involved in tribal liaison efforts at SANDAG. RTA was awarded a 2004 grant from Caltrans to work on strengthening tribal involvement in transportation planning and to improve communications between Southern California tribes and their respective metropolitan planning organizations. Through this grant the RTA has been working with both SANDAG and SCAG to improve tribal relations. Great things are happening with the communication between the County, Cities, and SANDAG at this time, but there is much work to be done. In August the RTA and SANDAG signed a Memorandum of Understanding (MOU) in which each agency indicated how they would like to approach the involvement of tribal nations in the transportation planning process, with a particular focus on the upcoming update of the Regional Transportation Plan (RTP). The RTA sees the Tribal Summit as a opportunity for elected tribal leaders and the elected local officials through the SANDAG Board to get together and begin to examine issues they have in common. The RTA is going to work with the planning taskforce to make sure that the planning is inclusive. Chairman Siva sees the summit as a communication effort that he doesn’t want to see fail. There are many overlapping issues which go beyond gaming, including avenues for economic development, improvements in education and transportation, as well as better infrastructure. He took, as an example, the collaboration between tribal and non-tribal communities in the face of the Firestorm in 2003. On his reservation there is one road in and one road out, making rescue efforts and firefighting difficult. Many local firefighters prevented the tribes from losing everything that they have. At the same time, tribal firefighters helped out non-tribal communities in other parts of the region. The tribes need to begin to think about these types of issues together. There are some tribes that are beginning to create their own transportation plans and are not coordinating them with each other. Becoming involved in regional decision-making in planning will strengthen the tribes’ own ability to plan for their own nations. The RTA is encouraging tribes to get involved. The Borders Committee is an excellent forum for
discussing issues of concern. The tribes can do anything that they want to, if they do it in the right way. The purpose of the summit is to bring the tribes together, recognize their own issues, recognize their overlapping issues, talk and utilize the Cities, County, and SANDAG as resources to help them resolve their issues individually, as well as collectively. Historically, tribes don’t like to share their information unless absolutely necessary. Experience has shown too many times that information shared has been taken from them and used against them. It is time to overcome that mentality. The issues of concern to non-gaming and gaming tribes are often quite different. He is confident that by constructive dialogue, the issues can be raised, discussed, and dealt with collaboratively. The Tribal Summit is the first step. The taskforce is examining possible dates for the Tribal Summit, including February 10 and March 10, 2006. Chairman Siva noted that SANDAG staff recommended a 10 a.m. – 2 p.m. timeframe, but he respectfully suggested a longer period if possible. Chairman Smith has offered to host the Tribal Summit at the Pala Reservation.

Chair Crawford thanked Chairman Siva for his comments.

Councilmember Monroe requested that Chairman Siva speak with the SANDAG Executive Director regarding the format of the joint meeting that was held with the elected officials in Mexico and the SANDAG Board. He noted that that first meeting was more of a pro-forma, where general issues were discussed, and they didn’t focus on any contentious issues.

Chair Crawford indicated that there was a first meeting held with the tribal governments approximately two years ago. This proposed meeting is to specifically discuss transportation issues within the context of the RTP update.

Chairman Siva agreed and stated that he will take Councilmember Monroe’s comments under advisement. At the Summit, the hope is to gain ideas for better collaboration between the tribal governments. Staff mentioned that one of the techniques that SANDAG has used at workshops in the past is interactive technology. This will make it safe for people to say what they’re thinking anonymously. It has been a good tool to analyze where the strengths and weaknesses lie, which will allow for better communication.

Chair Crawford suggested that a specific survey or questions be developed that people can respond to.

Staff added that in the first part of the Summit, tribes could present their respective issues and then later the interactive survey could be implemented between both elected tribal officials and the SANDAG Board. The issues presented in the interactive survey would be prepared in advance and developed collaboratively with the RTA and the SCTCA. The survey could be used to get a sense of where the consensus is between the tribal governments.

Chair Crawford commented that that method could lay the foundation, get the issues out, allow people to express themselves, and have fun doing it.

Staff stated that SANDAG staff can sit down with Chairman Siva, show him the system, and get his input to see if this technology can add value to the Summit.
Chair Crawford pointed out that the timing of the Summit would work for the SANDAG Board of Directors. She was cautious of the February date, as it would be immediately after the Board Retreat. Perhaps the March date would be preferable. The Summit would be hosted at the Pala Reservation, and the Board members would plan to spend the bulk of the day at the meeting.

Councilmember Heebner questioned if the tribal governments are looking to SANDAG for what they can offer them.

Chairman Siva stated that the Summit will be something great. It will allow the tribal governments and SANDAG to get to know each other. He indicated that he hopes that the SANDAG Board members realize how their expertise can help the tribes. There is a genuine interest in how the two groups can effectively interact with each other. Chairman Siva welcomed the input regarding the interactive concept.

Staff commented that Caltrans and SANDAG conducted a transportation needs assessment in the form of a face-to-face survey conducted with tribal transportation staff. Caltrans and SANDAG staffs are currently working on the report and a timeline for presenting the results to the SCTCA. The results of the needs assessment could serve as the basis for the interactive component of the Tribal Summit. Part of the process of collecting the opinions of the tribes on their transportation needs was returning the findings to them directly.

Councilmember Heebner suggested that a case study be shown to the tribes, where they can see how working together collaboratively can help resolve some of the tribal issues.

Chairman Siva stated that is an excellent idea.

Mayor Pro Tem Gallo (North County Inland) suggested that the expectations of the Summit should be laid out in advance.

Chairman Siva stated that the bottom line is that the tribal governments need to learn how to work together. Lack of communication between the tribes is an issue that that has been happening far too long and needs to be resolved.

Chair Crawford thanked Chairman Siva for his input and mentioned that she is looking forward to updates on the progress of the Summit in the future.

6. ORAL PRESENTATION ON THE KUMEYAAAY-DIEGUEÑO UNITY (INFORMATION)

SANDAG is pursuing government-to-government relations with area tribes in a variety of ways. The Borders Committee has been assigned the overall responsibility for building relationships with various tribal organizations to strengthen communication with tribal nations in the region. One such organization is the Kumeyaay-Diegueño Unity, which convenes the 12 bands of Kumeyaay tribes in the San Diego region.

Chair Crawford introduced Councilmember Mike Connolly Miskwich from the Campo Band of Kumeyaay, who will provide the Committee with a brief introduction about the intertribal group.
Councilmember Connolly noted that the group is still relatively informal at this stage; it is principally a mechanism for the 12 Kumeyaay tribes to discuss issues of mutual concern and act together when deemed appropriate. He provided a brief overview of the history of the Kumeyaay Indians in the region. In 1852, a treaty was negotiated in the treaty of Santa Ysabel between the United States and the Nations of Diegueño Indians. However, the recently-formed California Senate disregarded the treaties, and in fact directed their congressional delegates to hide the treaties and not allow them to be ratified. The California Indian Nations were never informed of this. During its first years as a state, California had a policy of extermination, funding militia with public funds to murder Indians, take their land, and submit their families to servitude. From 1850 to 1860, 90 percent of the Indians in California were extinguished. From 1875 to 1893, most of the reservations that currently exist in the County were created by Executive Order, which is different from a treaty. In Mexico, there are four indigenous communities known as ejidos, where Kumeyaay tribes live. He shared with the Committee some of the topics that are discussed between the Kumeyaay Indians. Kumeyaay Unity topics include: child welfare, water, Base Realignment and Closure (BRAC), cultural/historical topics, Kumeyaay Border Task Force (KBTF), environment, local government relations, and meeting with political candidates. When the reservations were originally created, it was for the sole purpose and use of the Indians, which currently the state is trying to undermine. The problem is going to continue to grow and, hopefully, the Borders Committee can help prevent that from happening. He suggested that SANDAG could use the Kumeyaay Unity as another forum for sharing information that the agency thinks would be of concern to the tribes. In the same vein, the Kumeyaay Unity will bring forward issues they feel should be discussed.

Councilmember Monroe noted his experience with the Kumeyaay nation was enlightening and very constructive. It was motivated by the finding of a Kumeyaay artifact during the undergrounding of utilities in Coronado a few years ago. His experience as an elected official working with Kumeyaay authorities was excellent.

**Action:** The Committee accepted this item for information.

7. **NEXT MEETING DATE AND LOCATION**

The next meeting of the Borders Committee will be held from 12:30 p.m. to 2:30 p.m. on Friday, October 28, 2005.

8. **ADJOURNMENT**

Chair Crawford adjourned the meeting at 2:50 p.m.
**CONFIRMED ATTENDANCE**  
**BORDERS COMMITTEE MEETING**  
**SEPTEMBER 23, 2005**  
**12:30 p.m. to 2:30 p.m.**

<table>
<thead>
<tr>
<th>GEOGRAPHICAL AREA</th>
<th>JURISDICTION</th>
<th>NAME</th>
<th>MEMBER/ALTERNATE</th>
<th>ATTENDING</th>
</tr>
</thead>
<tbody>
<tr>
<td>South County</td>
<td>City of Imperial Beach</td>
<td>Patricia McCoy (Chair)</td>
<td>Member</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>City of Coronado</td>
<td>Phil Monroe</td>
<td>Alternate</td>
<td>Yes</td>
</tr>
<tr>
<td>Imperial County</td>
<td>County of Imperial</td>
<td>Victor Carrillo (Vice Chair)</td>
<td>Member</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>City of Calexico</td>
<td>David Ouzan</td>
<td>Alternate</td>
<td>Yes</td>
</tr>
<tr>
<td>North County Coastal</td>
<td>City of Del Mar</td>
<td>Crystal Crawford</td>
<td>Member</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>City of Solana Beach</td>
<td>Lesa Heebner</td>
<td>Alternate</td>
<td>Yes</td>
</tr>
<tr>
<td>North County Inland</td>
<td>City of San Marcos</td>
<td>Pia Harris-Ebert</td>
<td>Member</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>City of Escondido</td>
<td>Ed Gallo</td>
<td>Alternate</td>
<td>Yes</td>
</tr>
<tr>
<td>East County</td>
<td>City of La Mesa</td>
<td>David Allan</td>
<td>Member</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>----</td>
<td>Vacant</td>
<td>Alternate</td>
<td></td>
</tr>
<tr>
<td>City of San Diego</td>
<td>----</td>
<td>Vacant</td>
<td>Member</td>
<td></td>
</tr>
<tr>
<td></td>
<td>----</td>
<td>Brian Maienschein</td>
<td>Alternate</td>
<td>Yes</td>
</tr>
<tr>
<td>County of San Diego</td>
<td>----</td>
<td>Greg Cox</td>
<td>Member</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>----</td>
<td>Pam Slater-Price</td>
<td>Alternate</td>
<td>Yes</td>
</tr>
</tbody>
</table>

**ADVISORY/LIAISON MEMBERS**

| COBRO                      | -----                              | Paul Ganster                 | Member           | Yes       |
|                           | -----                              | Cindy Gomppers-Graves        | Alternate        | Yes       |
|                           | -----                              | Elsa Saxod                   | Alternate        | Yes       |
| County of Riverside       | City of Lake Elsinore             | Thomas Buckley               | Member           | Yes       |
| Southern California Tribal Chairmen's Assn. | Pala | Robert Smith | Member | Yes |
|                           | Pauma                             | Christopher Devers           | Alternate        | Yes       |
| Republic of Mexico         | Consul General of Mexico          | Luis Cabrera Cuaron          | Member           | Yes       |
|                           | Deputy Consul                     | Ricardo Pineda               |                  |           |
|                           | Consul                            | Lydia Antonio                 |                  |           |
| Caltrans                  | -----                              | Pedro Orso-Delgado           | Member           | Yes       |
|                           | -----                              | Bill Figge                    | Alternate        | Yes       |
| San Diego County Water Authority | ----- | Howard Williams | Member | Yes |
| County of Orange           | City of Huntington Beach          | Debbie Cook                   | Member           | Yes       |
In 2003 the SANDAG Board of Directors authorized the Borders Committee to facilitate an exploratory group, the Border Energy Issues Group (BEIG), to promote open dialogue between the United States and Mexico with the goal of recommending strategies to address energy infrastructure and supply needs, as well as the efficient and environmentally-sound production and use of energy resources in the binational region. Since its formation, the BEIG has met ten times, including participating in the U.S. Environmental Protection Agency-Mexico’s Secretaría del Medio Ambiente y Recursos Naturales’ Border 2012 Program and the California Energy Commission’s Border Energy Workshops.

In February and May of this year, the Executive Committee conducted its first annual review of SANDAG’s existing committees and working groups to determine the need to maintain each lower-level committee or working group and to approve any revisions in functions or membership. At its May 13, 2005 meeting, the Executive Committee voted to dissolve the Border Energy Issues Group, and incorporate binational-related energy issues into the work program of the Energy Working Group. BEIG members from Mexico would be invited to future EWG meetings that include items on binational energy issues.

On August 29, 2005, SANDAG staff met with Border Energy Issues Group Chair Crystal Crawford, and Members Luis Cabrera C. (Consul General of Mexico), and Alan Sweedler, along with Energy Working Group Chair Henry Abarbanel, to discuss the transition of binational energy activities from BEIG to the Energy Working Group. The participants agreed that SANDAG’s overall goal should be to maintain the binational dialogue on the region’s border energy issues and to explore ways to transfer the experience and knowledge of the group to SANDAG’s Energy Working Group, which is responsible for the coordination and implementation of the Regional Energy Strategy adopted by the SANDAG Board of Directors in July 2003. It was suggested that during the next year, a representative from the Mexican Consul General’s office should be invited to participate on the Energy Working Group. Recognizing that the focus of the Energy Working Group’s activities over the next year will be on working with San Diego Gas and Electric to provide input into its Long-Term Resource Plan, it was also suggested that following the completion of that planning process, the EWG could revisit the question of whether the BEIG should be reactivated.

The EWG held its second annual retreat in September 2005, and discussed possible changes to the EWG membership. It was recommended that a member representing binational interests be added to the EWG. This recommendation will be considered by the full EWG in November and by the RPC in December.

BOB LEITER
Director for Land Use and Transportation Planning

Key Staff Contact:  Bob Leiter, (619) 699-6980, ble@sandag.org
STATUS OF THE BORDERS COMMITTEE PRIORITY WORK ELEMENTS

Introduction

In the Borders Chapter of the Regional Comprehensive Plan (RCP), the Borders Committee identified three perspectives from which to address the issues affecting the San Diego Region’s external relationships. These three perspectives are: (1) a binational perspective, for issues related to Baja California, Mexico; (2) an interregional perspective for those issues related to Orange, Riverside, and Imperial Counties; and (3) a government-to-government perspective for those issues related to the sovereign tribal nations within the County of San Diego. Since the adoption of the RCP, these perspectives have guided the preparation of several work elements of SANDAG’s Overall Work Program (OWP). This report provides an update on the status of these work elements and describes major milestones for those projects during the coming year.

Discussion

SANDAG’s Borders Planning program addresses important binational, intergovernmental, and interregional issues such as transportation infrastructure, economic development, and environmental planning and preservation.

The Borders Committee of the SANDAG Board of Directors provides policy guidance on planning activities that affect all the borders of the San Diego region (Orange, Riverside, and Imperial counties, and Baja California, Mexico), as well as those affecting the tribal governments in San Diego County. It advises the SANDAG Board of Directors on major interregional planning and policy matters and oversees SANDAG’s Committee on Binational Regional Opportunities (COBRO).

Binational Planning Perspective

SANDAG’s Borders Planning program calls on a wide array of experts in this region to provide advice on important binational topics. COBRO serves as a working group to support the SANDAG Borders Committee and makes recommendations for actions by appropriate agencies. COBRO brings together representatives from cities, government agencies, businesses, academia, and other organizations located on both sides of the U.S.-Mexico border and is the region’s only government-sponsored public advisory committee addressing the binational community.
Otay Mesa/Mesa de Otay Binational Corridor Study

In accordance with the recommended actions contained in the RCP, during FY 2005 the Borders Committee and COBRO worked with SANDAG staff to develop a work program for a binational planning study focusing on the Otay Mesa–Mesa de Otay corridor. This project was included as a work element in the FY 06 Overall Work Program, and work has now begun on that study.

SANDAG staff has worked with the Instituto Municipal de Planeación de Tijuana (IMPlan), Tijuana’s municipal planning agency, to produce a white paper which describes the existing conditions of the Otay Mesa–Mesa de Otay Binational Corridor, including a study area boundary map, as well as current and planned land use and transportation maps of this area. Using this information, the white paper focuses on four issue areas: Environment, Housing, Transportation, and Economic Development. Identified issues will be addressed in the preparation of the Otay Mesa–Mesa de Otay Binational Corridor Strategic Plan.

In addition, as part of establishing a collaborative relationship with stakeholders on both sides of the border, SANDAG worked with IMPlan to organize two binational workshops. These workshops focused on the Otay Mesa–Mesa de Otay study area and were held on both sides of the border. These workshops enabled staff to elicit feedback on planning issues during the interactive technology exercise and breakout sessions. This feedback will be reviewed and synthesized for the development of the Otay Mesa–Mesa de Otay Binational Corridor Strategic Plan. The results of these workshops and related tasks are discussed in greater detail in the report accompanying Agenda Item No. 6.

Future major milestones related to this project will include:

- A Draft Early Action Plan that will be presented to the Borders Committee in May 2006;
- A Draft Early Action Plan that will be presented to the Board of Directors in June 2006;
- A Final Draft of the Strategic Plan that will be presented to the Borders Committee in November 2006; and
- A Final Draft of the Strategic Plan that will be presented to the Board of Directors in December 2006.

Other Binational Activities

While the main focus of the Borders Planning staff over the next year will be on the Otay Mesa–Mesa de Otay Binational Corridor Study, staff will also be working on several other binational planning projects. For example, staff is continuing its work on the development of an economic impact model to estimate impacts of border delays on the economy of the San Diego and Baja California region. In June 2005, SANDAG finalized the assessment of economic impacts of wait times for personal crossborder travel. The analysis of economic impacts due to delays at the commercial border crossings on freight movements and trade is scheduled for completion over the next two months. At the same time, SANDAG will continue to work with Caltrans, the General Services Administration, and other agencies on other binational transportation and border crossing issues.

In addition, the California Biodiversity Council (CBC) will be holding its Fall 2006 meeting in San Diego. The CBC is a statewide council established to design a strategy to preserve biological diversity and coordinate implementation of this strategy through regional and local institutions.
Mike Chrisman, Secretary, The Resources Agency, chairs the Council. Del Mar Deputy Mayor Crystal Crawford represents SANDAG on the Council. The focus of the meeting will be on binational corridor planning and environmental issues. The meeting will give SANDAG an opportunity to provide the Council with information on how government officials on both sides of the border are working together to address common issues and to find solutions to common problems. This meeting is discussed in more detail under Agenda Item No. 4.

**Interregional Planning Perspective**

Riverside County

One of SANDAG’s most active interregional programs is the I-15 Interregional Partnership (I-15 IRP). The IRP is a voluntary partnership among elected officials representing communities along Interstate 15. Several agencies, including SANDAG, Caltrans, the Southern California Association of Governments (SCAG), Riverside County Transportation Commission (RCTC), and the Western Riverside Council of Governments (WRCOG), are working together to address transportation, jobs, and housing issues that have caused increasing traffic congestion between San Diego and Riverside counties.

The initial Interregional strategies focused on coordinating the transportation programs operating separately in the two regions, including transit ridesharing and employer programs, like teleworking, to reduce commuting. Between May 2003 and May 2004, daily vanpool riders increased from 970 to more than 1,300 commuters each day. While interregional transit ridership is still quite low, it increased one-third from January to March 2004 to more than 600 riders per month. It has been a successful, ongoing collaborative effort.

In FY 2005 SANDAG received a grant from Caltrans to continue work on Phase Two of the I-15 IRP. The Phase Two work program is focused on the implementation of specific economic development, transportation, and housing strategies identified in the first phase and in performance monitoring efforts. A Memorandum of Understanding (MOU) for the Phase Two work was recently executed by SANDAG and Western Riverside Council of Governments (WRCOG), and work has begun on the Phase Two study. Major milestones for the study will include:

- Conduct an Employment Cluster Study that identifies the “cluster” industries that drive the economies in the San Diego and southwestern Riverside County regions and develop specific strategies to foster these employment clusters.
- Develop targets and the first annual monitoring report of the I-15 IRP.
- Complete the Caltrans I-15 County Line Study that identifies short-term, mid-term, and long-term transportation issues facing the I-15 corridor in the vicinity of the county line and collaborate with WRCOG and other agencies in southwestern Riverside County on interregional transit planning and outreach efforts in the I-15 corridor.
- Implement a specific housing program and/or outreach effort in the I-15 corridor aimed at increasing the housing supply for moderate-income families in the San Diego region, and identify opportunities for incorporating smart growth concepts and planning for a variety of housing choices in the northern San Diego southwestern Riverside regions.
SANDAG staff will be providing regular updates to the Borders Committee on this effort and will schedule periodic meetings between the Borders Committee and elected officials from Riverside County to obtain policy guidance on this study.

Imperial County

Imperial County became an Advisory Member to the SANDAG Board of Directors and member of the Borders Committee as a result of the enactment of SB 1703 (Peace). The representative of Imperial County is currently the Vice Chair of the Borders Committee.

SANDAG submitted a grant proposal to the State Department of Transportation (Caltrans) for the period of 2005-2006 to establish an interregional partnership between the San Diego Association of Governments (SANDAG) and the Imperial Valley Association of Governments (IVAG) to work collaboratively to address issues of common concern. This proposal was not approved, but has been resubmitted for the period 2006-2007.

In December 2004, the Borders Committee held a tour to Imperial County to learn about the planning activities in that region and meet with representatives from different cities of Imperial County and the IVAG.

SANDAG staff will continue to work with Caltrans and IVAG staff on issues of mutual interest and will keep the Borders Committee informed on its activities. Bob Leiter is scheduled to make a presentation to IVAG city managers and planning directors on November 17, to discuss growth management strategies being used by SANDAG and local governments in San Diego County.

Orange County

In April 2004, the Orange County Council of Governments appointed the Honorable Debbie Cook, Councilmember from the City of Huntington Beach, as an Advisory Member of the SANDAG Borders Committee. Councilmember Cook has been an active participant on the Committee since that time.

Since July 2005, staff members from Orange County Transportation Authority (OCTA) and SANDAG have met to discuss topics of joint interest, including Interstate 5 corridor highway projects, passenger rail issues, local transportation sales tax programs, and pending updates of long-range transportation plans. At the September 23, 2005 Borders Committee meeting, a joint meeting with OCTA was approved for November 18, 2005. However, since that time, OCTA staff has requested that the Executive Director and Board Chairperson for each agency meet to determine the best way for the two agencies to collaborate on these issues. Therefore, the joint meeting with the Borders Committee and OCTA Board members is on hold pending the outcome of this meeting, which is scheduled in December.

Government-to-Government Perspective with Tribal Nations

SANDAG's borders planning efforts are also focused on improving communication and coordination with the 17 federally recognized tribal governments in San Diego County. SANDAG and the leaders of the region’s tribal governments have begun meeting to promote cooperation and coordination. Additional avenues to improve communication are currently being explored, with the goal of
building cooperative and collaborative government-to-government relationships between SANDAG and the tribal governments.

SANDAG has partnered with the Reservation Transportation Authority (RTA) to pursue a strategy for engaging tribal governments in the region in the regional transportation process. SANDAG and Caltrans conducted a tribal transportation needs assessment with each of the 17 tribal nations in the region. This information is being analyzed in an effort to incorporate their issues and concerns into the 2007 RTP update. SANDAG and the RTA will be co-hosting a Tribal Summit between elected tribal leaders and the SANDAG Board of Directors in March of 2006. In July 2005, the Southern California Tribal Chairmen’s Association (SCTCA) became an Advisory Member of the Borders Committee to facilitate continued communication with the tribal community.

Major planning activities being coordinated with tribal governments during the coming year will include:

- Collaborating with the RTA to engage tribal governments in the RTP update process, including the co-sponsorship of a Tribal Summit in March of 2006;
- Collaborating with the SCTCA in discussing and identifying policy recommendations for establishing effective working relationships with the tribal governments in the San Diego region;
- Based on the findings for the Reservation Transportation Needs Assessment, collaborating with the RTA and the SCTCA to identify key transit corridors between selected tribal reservations and urban centers, examining the feasibility of alternative modes of transit to accommodate the needs of the tribal community, and developing possible financing strategies for these services.

Major milestones related to these activities during the remainder of FY 05 will include:

- Tribal Summit in March 2006; and
- Draft issue paper on tribal reservation transportation and land use issues for the 2007 Regional Transportation Plan update, to be considered by the Borders Committee and Transportation Committee in spring 2006.

In addition, SANDAG staff will bring forward reports regarding other collaboration activities with tribal governments as they are completed.

BOB LEITER
Director of Land Use and Transportation Planning

Key Staff Contact:  Bob Leiter, (619) 699-6980, ble@sandag.org
SUMMARY OF SANDAG’S 2005 BINATIONAL WORKSHOPS  
AND NEXT STEPS

Action Requested: INFORMATION/POSSIBLE ACTION

Introduction

SANDAG’s binational workshops were held on October 3rd in National City and October 11th in Tijuana. Approximately 100 people participated at the workshop held in National City and more than 80 people attended the workshop in Tijuana. These workshops drew stakeholders from both sides of the border, which provided a wide range of opinions. Participants included government officials, academics, and representatives from business and non-governmental organizations.

Discussion

Through interactive technology participants were asked to prioritize issues focusing on Transportation, Environment, Housing, and Economic Development. The polling results from the October 3rd and the October 11th workshops, with a few exceptions, revealed an overall consistent response from both American and Mexican participants. This was especially evident in the area of transportation. Participants from the United States and Mexico gave high priority to both making improvements to the existing Otay Mesa Port of Entry and pursuing a new port of entry at East Otay Mesa. Also, both sides also were in agreement when asked if they would support seeking toll revenues for new ports of entry and access roads. Attachment 1 shows the results of the combined meetings.

With regard to economic development issues, addressing infrastructure needs of existing and future industrial land use and promoting the creation or expansion of common employment clusters were identified as top priorities.

Related to housing, addressing residential infrastructure needs ranked highest. There was some variation with regard to housing affordability. This issue ranked second in the National City workshop and third in Tijuana.

Conservation of urban river corridors came out on top under issues relating to the environment. Habitat conservation, air quality, and water quality issues also were discussed.

Feedback gathered at these workshops has been considered in the preparation of a list of proposed tasks for the development of the Otay Mesa-Mesa de Otay Binational Corridor Strategic Plan (Attachment 2). This Strategic Plan will be the first joint planning study with our partners across the
border. This exercise will jump start important planning activities, such as the future East Otay Mesa-Otay II Port of Entry and open the door for other future binational planning activities. Staff will bring updates on this strategic plan at future Borders Committee meetings.

BOB LEITER
Director of Land Use and Transportation Planning

Attachments: 1. 2005 Binational Workshops – Results
              2. Otay Mesa-Mesa de Otay Binational Corridor Strategic Plan: Proposed Tasks

Key Staff Contact: Hector Vanegas, (619) 699-1972, hva@sandag.org
This survey was structured to explore and understand the various perspectives of the participants. The results of the survey are not statistically representative of the community as a whole.

### Transportation Priorities*

(Combined responses from participants on 10/3/05 and participants from 10/11/05 who did not participate on 10/3/05)

<table>
<thead>
<tr>
<th>Number of Responses</th>
<th>All Participants</th>
<th>Mexico</th>
<th>USA</th>
<th>Local Gov</th>
<th>State Gov</th>
<th>Fed Gov</th>
<th>CBO</th>
<th>Bus</th>
<th>Academia</th>
<th>News Media</th>
<th>Private</th>
<th>Other</th>
</tr>
</thead>
<tbody>
<tr>
<td>B-Improvements to existing Otay Mesa Port of Entry and connecting roads</td>
<td>121</td>
<td>54</td>
<td>67</td>
<td>33</td>
<td>16</td>
<td>17</td>
<td>7</td>
<td>21</td>
<td>11</td>
<td>0</td>
<td>3</td>
<td>6</td>
</tr>
<tr>
<td>Mejoras en el actual cruce fronterizo de Otay Mesa y caminos de acceso</td>
<td>55</td>
<td>57.4</td>
<td>53</td>
<td>48.5</td>
<td>53.1</td>
<td>64.7</td>
<td>35.7</td>
<td>59.5</td>
<td>54.5</td>
<td>0</td>
<td>33.3</td>
<td>50</td>
</tr>
<tr>
<td>A-Future East Otay Mesa - Otay II Port of Entry and connecting roads</td>
<td>53.3</td>
<td>59.3</td>
<td>48.5</td>
<td>48.5</td>
<td>50</td>
<td>41.2</td>
<td>71.4</td>
<td>69</td>
<td>54.5</td>
<td>0</td>
<td>66.7</td>
<td>58.3</td>
</tr>
<tr>
<td>Futuro cruce fronterizo East Otay Mesa - Otay II y caminos de acceso</td>
<td>40.5</td>
<td>33.3</td>
<td>46.3</td>
<td>50</td>
<td>43.8</td>
<td>44.1</td>
<td>42.9</td>
<td>21.4</td>
<td>40.9</td>
<td>0</td>
<td>50</td>
<td>41.7</td>
</tr>
<tr>
<td>C-Improvements to cross-border and regional public transportation services</td>
<td>40.5</td>
<td>33.3</td>
<td>46.3</td>
<td>50</td>
<td>43.8</td>
<td>44.1</td>
<td>42.9</td>
<td>21.4</td>
<td>40.9</td>
<td>0</td>
<td>50</td>
<td>41.7</td>
</tr>
</tbody>
</table>

* Relative priority on a scale of 1 (low) to 100 (high) determined using a paired-comparison technique where participants select their preference from each possible pair of alternatives.
## Transportation Funding Priorities*

(Combined responses from participants on 10/3/05 and participants from 10/11/05 who did not participate on 10/3/05)

<table>
<thead>
<tr>
<th></th>
<th>All Participants</th>
<th>Mexico</th>
<th>USA</th>
<th>Local Gov</th>
<th>State Gov</th>
<th>Fed Gov</th>
<th>CBO</th>
<th>Bus</th>
<th>Academia</th>
<th>News Media</th>
<th>Private</th>
<th>Other</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Number of Responses</strong></td>
<td>119</td>
<td>54</td>
<td>65</td>
<td>33</td>
<td>15</td>
<td>16</td>
<td>7</td>
<td>21</td>
<td>11</td>
<td>0</td>
<td>3</td>
<td>6</td>
</tr>
<tr>
<td>A-Toll Revenues for new ports of entry and access roads</td>
<td>65.4</td>
<td>54.8</td>
<td>74.2</td>
<td>67.6</td>
<td>60.5</td>
<td>57.8</td>
<td>67.9</td>
<td>74.9</td>
<td>68.1</td>
<td>0</td>
<td>91.7</td>
<td>36</td>
</tr>
<tr>
<td>E-Non-residential development impact fees for transportation</td>
<td>56.4</td>
<td>62.6</td>
<td>51.3</td>
<td>56</td>
<td>58.3</td>
<td>62.5</td>
<td>53.6</td>
<td>41.1</td>
<td>65.7</td>
<td>0</td>
<td>16.7</td>
<td>91.7</td>
</tr>
<tr>
<td>B-Additional TransNet sales tax</td>
<td>50.9</td>
<td>64.3</td>
<td>46.4</td>
<td>53.1</td>
<td>64.6</td>
<td>46.9</td>
<td>42.9</td>
<td>39.6</td>
<td>58.3</td>
<td>0</td>
<td>50</td>
<td>50</td>
</tr>
<tr>
<td>D-Additional residential development impact fees for transportation</td>
<td>45.6</td>
<td>52.9</td>
<td>39.5</td>
<td>41.6</td>
<td>39.9</td>
<td>45.3</td>
<td>46.4</td>
<td>49.1</td>
<td>46.1</td>
<td>0</td>
<td>16.7</td>
<td>63.7</td>
</tr>
<tr>
<td>C-Additional local gas tax</td>
<td>29.4</td>
<td>21.7</td>
<td>35.8</td>
<td>30</td>
<td>29.4</td>
<td>25</td>
<td>39.3</td>
<td>40.4</td>
<td>15.1</td>
<td>0</td>
<td>75</td>
<td>8.3</td>
</tr>
</tbody>
</table>

* Relative priority on a scale of 1 (low) to 100 (high) determined using a paired-comparison technique where participants select their preference from each possible pair of alternatives.
## Economic Development Priorities*

(Combined responses from participants on 10/3/05 and participants from 10/11/05 who did not participate on 10/3/05)

<table>
<thead>
<tr>
<th></th>
<th>All Participants</th>
<th>Mexico</th>
<th>USA</th>
<th>Local Gov</th>
<th>State Gov</th>
<th>Fed Gov</th>
<th>CBO</th>
<th>Bus</th>
<th>Academia</th>
<th>News Media</th>
<th>Private</th>
<th>Other</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Number of Responses</strong></td>
<td>120</td>
<td>54</td>
<td>66</td>
<td>33</td>
<td>15</td>
<td>17</td>
<td>7</td>
<td>21</td>
<td>11</td>
<td>0</td>
<td>3</td>
<td>6</td>
</tr>
<tr>
<td><strong>D-Address infrastructure needs of existing and future industrial land uses (water, energy, etc.)</strong></td>
<td>73.9</td>
<td>74.4</td>
<td>73.5</td>
<td>68.4</td>
<td>73.1</td>
<td>78.2</td>
<td>61.6</td>
<td>76</td>
<td>78.5</td>
<td>0</td>
<td>88.7</td>
<td>83.2</td>
</tr>
<tr>
<td><strong>A-Promote creation or expansion of common clusters on both sides of the border</strong></td>
<td>52.4</td>
<td>56.4</td>
<td>49.2</td>
<td>46.2</td>
<td>57.5</td>
<td>48.6</td>
<td>33.1</td>
<td>58.2</td>
<td>69.5</td>
<td>0</td>
<td>44</td>
<td>60.7</td>
</tr>
<tr>
<td><strong>B-Address future industrial land supply and demand</strong></td>
<td>40.7</td>
<td>44.7</td>
<td>37.5</td>
<td>44.1</td>
<td>37.1</td>
<td>33.1</td>
<td>42.6</td>
<td>48.9</td>
<td>39</td>
<td>0</td>
<td>55.3</td>
<td>27.5</td>
</tr>
<tr>
<td><strong>C-Address relationship between Brown Field Municipal Airport and Tijuana's International Airport operations and existing and future industrial land use</strong></td>
<td>28.8</td>
<td>20.2</td>
<td>35.6</td>
<td>35.2</td>
<td>24.8</td>
<td>35.1</td>
<td>61.7</td>
<td>15.8</td>
<td>12</td>
<td>0</td>
<td>11</td>
<td>22</td>
</tr>
</tbody>
</table>

* Relative priority on a scale of 1 (low) to 100 (high) determined using a paired-comparison technique where participants select their preference from each possible pair of alternatives.
### Housing Priorities*

(Combined responses from participants on 10/3/05 and participants from 10/11/05 who did not participate on 10/3/05)

<table>
<thead>
<tr>
<th>Number of Responses</th>
<th>All Participants</th>
<th>Mexico</th>
<th>USA</th>
<th>Local Gov</th>
<th>State Gov</th>
<th>Fed Gov</th>
<th>CBO</th>
<th>Bus</th>
<th>Academia</th>
<th>News Media</th>
<th>Private</th>
<th>Other</th>
</tr>
</thead>
<tbody>
<tr>
<td>D-Address infrastructure needs of existing and future residential land use (water, sewage, schools, etc.)</td>
<td>78</td>
<td>81.9</td>
<td>74.7</td>
<td>74.5</td>
<td>82</td>
<td>82.1</td>
<td>61.6</td>
<td>80.7</td>
<td>72.5</td>
<td>0</td>
<td>88.7</td>
<td>77.5</td>
</tr>
<tr>
<td>B-Address housing affordability issues and opportunities</td>
<td>52</td>
<td>50.9</td>
<td>52.9</td>
<td>51.1</td>
<td>53</td>
<td>51.7</td>
<td>42.6</td>
<td>45.7</td>
<td>69.3</td>
<td>0</td>
<td>66.3</td>
<td>60.8</td>
</tr>
<tr>
<td>A-Address future housing supply and demand</td>
<td>48.2</td>
<td>44.1</td>
<td>51.7</td>
<td>42.2</td>
<td>46.2</td>
<td>52.8</td>
<td>66.3</td>
<td>55.2</td>
<td>39</td>
<td>0</td>
<td>44</td>
<td>55.2</td>
</tr>
<tr>
<td>C-Address relationship between Brown Field Municipal Airport and Tijuana's International Airport operations and existing and future residential land use</td>
<td>18.3</td>
<td>19</td>
<td>17.8</td>
<td>27</td>
<td>15.5</td>
<td>8.2</td>
<td>28.4</td>
<td>15.7</td>
<td>18.1</td>
<td>0</td>
<td>0</td>
<td>5.5</td>
</tr>
</tbody>
</table>

* Relative priority on a scale of 1 (low) to 100 (high) determined using a paired-comparison technique where participants select their preference from each possible pair of alternatives.
This survey was structured to explore and understand the various perspectives of the participants. The results of the survey are not statistically representative of the community as a whole.

### Environmental Priorities*

(Combined responses from participants on 10/3/05 and participants from 10/11/05 who did not participate on 10/3/05)

<table>
<thead>
<tr>
<th>Number of Responses</th>
<th>All Participants</th>
<th>Mexico</th>
<th>USA</th>
<th>Local Gov</th>
<th>State Gov</th>
<th>Fed Gov</th>
<th>CBO</th>
<th>Bus</th>
<th>Academia</th>
<th>News Media</th>
<th>Private</th>
<th>Other</th>
</tr>
</thead>
<tbody>
<tr>
<td>B-Address conservation of urban river corridors (e.g. Alamar River and Otay River Watershed)</td>
<td>115</td>
<td>52</td>
<td>63</td>
<td>32</td>
<td>15</td>
<td>14</td>
<td>7</td>
<td>20</td>
<td>11</td>
<td>0</td>
<td>3</td>
<td>6</td>
</tr>
<tr>
<td>Tratar los corredores fluviales en áreas urbanas (i.e. Río Alamar y Río Otay)</td>
<td>64.3</td>
<td>67.3</td>
<td>61.9</td>
<td>68.8</td>
<td>73.3</td>
<td>71.2</td>
<td>57.1</td>
<td>60</td>
<td>54.5</td>
<td>0</td>
<td>66.7</td>
<td>50</td>
</tr>
<tr>
<td>A-Address conservation of sensitive habitat corridors</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Tratar la conservación de corredores ecológicos sensibles</td>
<td>35.7</td>
<td>32.7</td>
<td>38.1</td>
<td>31.2</td>
<td>26.7</td>
<td>28.6</td>
<td>42.9</td>
<td>40</td>
<td>45.5</td>
<td>0</td>
<td>33.3</td>
<td>50</td>
</tr>
</tbody>
</table>

* Relative priority on a scale of 1 (low) to 100 (high) determined using a paired-comparison technique where participants select their preference from each possible pair of alternatives.
This survey was structured to explore and understand the various perspectives of the participants. The results of the survey are not statistically representative of the community as a whole.

<table>
<thead>
<tr>
<th>Environmental Priorities*</th>
<th>(Responses from participants on 10/11/05 only)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>All Participants</td>
</tr>
<tr>
<td>Number of Responses</td>
<td>59</td>
</tr>
<tr>
<td>D-Water Quality</td>
<td>55</td>
</tr>
<tr>
<td>Calidad de Agua</td>
<td>54</td>
</tr>
<tr>
<td>A-Address conservation of sensitive habitat corridors</td>
<td>46.1</td>
</tr>
<tr>
<td>Tratar la conservación de corredores ecológicos sensibles</td>
<td></td>
</tr>
<tr>
<td>B-Address conservation of urban river corridors (e.g. Alamar River and Otay River Watershed)</td>
<td>40.4</td>
</tr>
<tr>
<td>Tratar los corredores fluviales en áreas urbanas (i.e. Río Alamar y Río Otay)</td>
<td></td>
</tr>
</tbody>
</table>

* Relative priority on a scale of 1 (low) to 100 (high) determined using a paired-comparison technique where participants select their preference from each possible pair of alternatives.
Otay Mesa-Mesa de Otay Binational Corridor Strategic Plan
Follow up to October 3 and 11 Binational Workshops: Proposed Tasks

TRANSPORTATION

1. **Improvements to existing Otay Mesa Port of Entry (POE) and connecting roads**
   
   a. Analyze cross-border travel characteristics at the Otay Mesa and San Ysidro POEs from recent surveys.

   b. Collaborate with U.S. Customs and Border Protection and Mexican Customs to evaluate short-term and long-term improvements to the Otay Mesa POE (operations and facilities).

   c. Implement pedestrian access improvements and customer amenities for Metropolitan Transit System (MTS) Route 905 stop at the Otay Mesa POE. Evaluate current transit serving Mesa de Otay POE.

2. **Future East Otay Mesa – Otay II POE and connecting roads**
   
   a. Establish Steering Committee of agencies involved in East Otay Mesa-Otay II POE planning and implementation.

   b. Prepare Work Program and Master Calendar to align implementation activities for the new POE, including connecting roads and land acquisition on both sides of the border.

   c. Conduct financial feasibility study for the new POE and connecting roads in the United States and Mexico, including tolls (pending funding).

3. **Improvements to cross-border and regional public transportation services**
   
   a. Explore multimodal transit center in the vicinity of the Otay Mesa POE.

   b. Monitor progress and findings of MTS’s Comprehensive Operations Analysis for Route 905.

   c. Monitor development of new regional transit services in Tijuana (Ruta Troncal).

   d. Evaluate timing of the proposed South Bay Bus Rapid Transit Phase II service between Eastern Chula Vista and Otay Mesa POE.

ECONOMIC DEVELOPMENT

1. **Address infrastructure needs of existing and future industrial land uses (e.g., water, energy)**
   
   a. Evaluate elements of the Integrated Regional Infrastructure Strategy (IRIS) and Mesa de Otay Specific Plan.
2. Promote creation or expansion of common employment clusters on both sides of the border and,

3. Address future industrial land use supply and demand
   c. Participate in the update of the San Diego REPS, including update of the 2001 Employment Lands Inventory & Market Analysis.
   d. Participate in updates of the City of San Diego’s Otay Mesa Community Plan, City of Chula Vista’s General Plan, County of San Diego’s East Otay Mesa Specific Plan, and Mesa de Otay Specific Plan.

4. Address relationship between the area’s airports operations and existing and future industrial land use
   a. Monitor San Diego Regional Airport Authority’s update of the Airport Land Use Compatibility Plan.

HOUSING

1. Address infrastructure needs of existing and future residential land use (e.g., water supply, sewage, schools)
   a. Evaluate elements of the IRIS and Mesa de Otay Specific Plan.

2. Address housing affordability issues and opportunities, and

3. Address future housing supply and demand
   a. Analyze crossborder work trip characteristics at the Otay Mesa and San Ysidro POEs from recent surveys.
   b. Gather information on housing plans and production of different housing types in Tijuana (public and private sector).
   c. Monitor and provide input in the development of the interregional commute model of the 2030 San Diego Regional Growth Forecast update.
   d. Participate in updates of the City of San Diego’s Otay Mesa Community Plan, City of Chula Vista’s General Plan, County of San Diego’s East Otay Mesa Specific Plan, and Mesa de Otay Specific Plan.
4. **Address relationship between Brown Field Municipal Airport and Tijuana’s International Airport operations and existing and future residential land use**
   
a. Monitor San Diego Regional Airport Authority’s update of the Airport Land Use Compatibility Plan.

**ENVIRONMENT**

1. **Address conservation of urban river corridors (e.g., Alamar River and Otay River Watershed),**

2. **Surface Water Quality,** and

3. **Address conservation of sensitive habitat corridors**
   
a. Research Mesa de Otay conservation planning activities by local, state, and federal agencies.

b. Analyze Multiple Species Conservation Program, Las Californias Binational Conservation Initiative, and other conservation studies.

c. Monitor implementation of Tijuana Master Plan for water and wastewater infrastructure.

4. **Air Quality**
   
a. Collaborate with the U.S. EPA in the Border 2012 program, the Binational Air Quality Task Force, and the San Diego Air Pollution Control District in binational clean air efforts.
The Borders Committee will not be meeting this December. The next scheduled meeting will be held on January 27, 2006.

Attached is the 2006 Meeting Calendar of the SANDAG Board and Policy Advisory Committees.
## 2006 Calendar of Meetings of the SANDAG Board and Policy Advisory Committees

<table>
<thead>
<tr>
<th>Board of Directors – Policy or Business Meeting (Normally second Friday, 10 a.m. - Noon)</th>
<th>Board of Directors – Business Meeting (Normally fourth Friday, 9 a.m. - Noon)</th>
<th>Transportation Committee (Normally first and third Fridays, 9 a.m. - Noon)</th>
<th>Regional Planning Committee ( Normally first Friday, Noon – 2 p.m.)</th>
<th>Executive Committee ( Normally second Friday, 9 a.m. - 10 a.m.)</th>
<th>Public Safety Committee ( Normally third Friday, 1 p.m. – 3 p.m.)</th>
<th>Borders Committee ( Normally fourth Friday, 12:30 p.m. – 2:30 p.m.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>February 10, 2006</td>
<td>February 24, 2006</td>
<td>February 17, 2006 (Third Friday, Committee only meets once due to SANDAG Retreat)</td>
<td>February 10, 2006 (Second Friday, meeting moved back due to SANDAG Retreat)</td>
<td>February 10, 2006</td>
<td>February 17, 2006</td>
<td>February 24, 2006</td>
</tr>
<tr>
<td>April 14, 2006</td>
<td>April 28, 2006</td>
<td>April 7, 2006 April 21, 2006</td>
<td>April 7, 2006</td>
<td>April 14, 2006</td>
<td>April 21, 2006</td>
<td>April 28, 2006</td>
</tr>
<tr>
<td>September 8, 2006</td>
<td>September 22, 2006</td>
<td>September 1, 2006 September 15, 2006</td>
<td>September 1, 2006</td>
<td>September 8, 2006</td>
<td>September 15, 2006</td>
<td>September 22, 2006</td>
</tr>
<tr>
<td><strong>November 2006</strong> (To be scheduled only if needed)</td>
<td><strong>November 17, 2006</strong> (Third Friday)</td>
<td><strong>November 3, 2006</strong> (First Friday, Committee only meets once due to Thanksgiving Holiday)</td>
<td>November 3, 2006</td>
<td>November 17, 2006</td>
<td><strong>November 3, 2006</strong> (First Friday, meeting time changed to 8 to 9 a.m.)</td>
<td><strong>November 17, 2006</strong> (Third Friday, meeting moved up due to Thanksgiving Holiday)</td>
</tr>
<tr>
<td><strong>December 1, 2006</strong> (First Friday)</td>
<td><strong>December 15, 2006</strong> (Third Friday, meeting moved up due to Christmas Holiday)</td>
<td><strong>December 8, 2006</strong> (Second Friday, Committee only meets once due to Christmas Holiday)</td>
<td>December 1, 2006</td>
<td><strong>December 1, 2006</strong> (First Friday)</td>
<td><strong>December 8, 2006</strong></td>
<td><strong>December 2006</strong> (To be scheduled only if needed)</td>
</tr>
</tbody>
</table>

* Changes to normal schedule due to holidays shown in bold
- Board Meetings on the second Friday of each month will take place on an as needed basis
- August meetings will be held if needed

---

Attachment 1
Status of the BORDERS COMMITTEE

Priority Work Elements

November 18, 2005
BACKGROUND

• Borders Chapter of the RCP
• Three Perspectives:
  • Binational
  • Interregional
  • Government-to-Government with Tribal Nations
BINATIONAL PLANNING

COBRO is the working group advising the Borders Committee on Binational issues

Otay Mesa / Mesa de Otay
Binational Corridor
Strategic Plan
BINATIONAL PLANNING

• Binational workshops

• Other Binational Activities:
  – Economic Impacts of Wait Times Model
  – California Biodiversity Council meeting (Fall 2006)
INTERREGIONAL PLANNING: Riverside County

• I-15 Interregional Partnership (IRP)
• IRP Phase Two work program:
  – Transportation (Caltrans I-15 County Line Study)
  – Economic development (Economic Cluster Study)
  – Housing (Smart Growth Initiatives)
  – Performance monitoring (Indicator for RCP Performance Monitoring Report)
INTERREGIONAL PLANNING: Imperial County

- One of the fastest growing counties in California
- Tour to Imperial County
- Caltrans Planning Grant proposal
  - Look at Interregional Transportation and Jobs / Housing Relationships
  - Second Request submitted in October
- MAGLEV study
- Staff-to-Staff Liaison
INTERREGIONAL PLANNING: Orange County

- Orange County Council of Governments appointed a representative to the Borders Committee
- Plans for a Joint Meeting between the County Transportation Authority (OCTA) and the Borders Committee
GOVERNMENT-TO-GOVERNMENT WITH TRIBAL NATIONS

- The Southern California Tribal Chairmen’s Association (SCTCA) became an Advisory Member of the Borders Committee
- Tribal transportation needs assessment (joint effort with Caltrans)
- Tribal Summit between elected tribal leaders and the SANDAG Board of Directors in March 2006
Status of the BORDERS COMMITTEE
Priority Work Elements

November 18, 2005
Otay Mesa - Mesa de Otay
Binational Corridor
Strategic Plan

November 18, 2005
Issue Areas

- Transportation
- Economic Development
- Housing
- Environment
Transportation

Improvements to Otay Mesa Port of Entry (POE) and connecting roads

- Analyze crossborder travel characteristics from recent surveys
- Collaborate with U.S. Customs and Border Protection and Mexican Customs
- Implement pedestrian access to transit and bicycle access at the Otay Mesa POE
Transportation (continued)

Future East Otay Mesa – Otay II POE and connecting roads

- Hold staff level coordination meetings
- Prepare joint Work Program and Master Calendar
- Conduct binational financial feasibility study for the POE and connecting roads (e.g. tolls, developer contributions)
Transportation (continued)

Improvements to crossborder and regional transit services

- Explore multimodal transit center
- Monitor findings of MTS’s Comprehensive Operations Analysis for Route 905
- Monitor development of new regional transit services in Tijuana (Ruta Troncal)
- Evaluate timing of Bus Rapid Transit service (Eastern Chula Vista- Otay Mesa POE)
Economic Development

Address infrastructure needs of existing and future industrial land uses

- Evaluate elements of the Integrated Regional Infrastructure Strategy (IRIS) and Mesa de Otay Specific Plan
Economic Development (continued)

Promote creation or expansion of common employment clusters. Address future industrial land use supply and demand.

- Participate in the update of the San Diego Regional Economic Prosperity Strategy
- Evaluate the City of Tijuana’s Municipal Development Plan (2005-2007)
- Participate in updates of general plans (County of San Diego and Chula Vista) and community plans
Economic Development (continued)

Address relationship between the area’s airports operations and existing and future industrial land use

- Monitor San Diego Regional Airport Authority’s update of the Airport Land Use Compatibility Plan
Address infrastructure needs of existing and future residential land use

• Evaluate elements of the IRIS and Mesa de Otay Specific Plan
Address housing affordability issues and opportunities, and future housing supply and demand

- Analyze crossborder work trip characteristics from recent surveys
- Gather information on housing plans and housing production in Tijuana
- Provide results for SANDAG’s interregional commute model
- Participate in updates of general plans (County of San Diego and Chula Vista) and community plans
Housing (continued)

Address relationship between the area’s airports operations and existing and future industrial land use

- Monitor San Diego Regional Airport Authority’s update of the Airport Land Use Compatibility Plan
Environment

Address conservation of urban river corridors, sensitive habitat corridors, and water quality

- Research Mesa de Otay conservation planning activities by local, state, and federal agencies
- Analyze Multiple Species Conservation Program, Las Californias Binational Conservation Initiative, and other conservation studies
- Monitor implementation of Tijuana Master Plan for water and wastewater infrastructure
Air Quality

• Collaborate with the U.S. EPA in the Border 2012 program, the Binational Air Quality Task Force, and the San Diego Air Pollution Control District
Next Steps

- **Nov. 2005** – **Mar. 2006**: Collaboration with stakeholders to develop Draft Early Action Plan
- **Mar.** – **May 2006**: Public Outreach on Draft Early Action Plan
- **May 2006**: Draft Early Action Plan to Borders Committee
- **June 2006**: Early Action Plan to Board of Directors
- **Sept.** – **Nov. 2006**: Public Outreach on Final Draft Strategic Plan
- **Nov. 2006**: Final Draft Strategic Plan to Borders Committee
- **Jan. 2007**: Final Plan to Board of Directors
Borders Coordination
Binational Projects

Otay Mesa-Mesa de Otay Binational Corridor Strategic Plan

The Otay Mesa – Mesa de Otay binational corridor has been identified by the Borders Committee and the Committee on Binational Regional Opportunities (COBRO) as an area of opportunity to create an effective binational planning partnership. Transportation, housing, economic development, and environmental conservation are four key issue areas that have been identified for evaluation as part of the Otay Mesa – Mesa de Otay Binational Corridor Strategic Plan.
INTERNATIONAL FORUM OF THE MIGRANT

OBJECTIVE:

Examine, evaluate and discuss the mutual interactions and conditionings among diverse types of politics and migratory flows, on one side, and on the other, the conformation and functioning of regional groups, as well as, the influence of these phenomenon and processes in the competitiveness among states and regions.

MECHANISM:

The Forum is conceived as a combination of master conferences, round tables and individual commented lectures, with the participation of experts, academics, union and enterprise leaders, government and international functionaries, politicians, educators, representatives of organizations of civil society, as well as communitarian leaders, in Mexico and abroad.

December 6-7, 2005
Grand Hotel Tijuana, Tijuana, B.C.
www.foromigrantstijuana.com

Vision without frontiers

December 6-7, 2005
Grand Hotel Tijuana, Tijuana, B.C.
www.foromigrantstijuana.com
tel. (55) 1520-0058
tel. (664) 973-7000 ext. 7679
Fax (55) 1520-0059
info@foromigrantstijuana.com
PROGRAM

Tuesday, December 6, 2005

8:00 a.m.  REGISTRATION

10:00 a.m.  OPENING CEREMONY
ING. JORGE HANK RHON.
MUNICIPAL MAYOR OF THE XVIII CITY HALL OF
THE CITY OF TIJUANA, B.C. MEXICO

10:30 a.m.  MASTER CONFERENCE
Theme:  Remittances of the Immigrants and their real effect in the Mexican Economy
Speaker:  LIC. GUILLERMO ORTIZ MARTINEZ
          GOVERNOR OF BANCO DE MEXICO

12:00 p.m.  ROUND TABLE
Theme:  The ethics and social conscience of the media facing the problems of the migrants.
Speakers:
Javier Aranda  Noticieros Televisa
Gretel Luengas  Conexión México Canal, 22
Leobardo Sarabia  Tijuana Metro
Chris Crommett  Vice-president in Spanish CNN International
Jorge Ramos  Univisión
Andrés Roemer  TV Azteca
Foro Internacional del Migrante
Tijuana 2005

Special Moderator of this round table: Carmen Aristegui

3:00 p.m.  Commented lectures
Theme: Emergent identities and alternative regionalisms: sub national socioeconomic
integration, local migration and borders joint gestion
Speakers: Federal Deputy Laura Elena Martínez Rivera.
Vice Coordinator of Migrant Affairs of the Parliamentary PRI Group of the LIX
Legislation of the Chamber of Deputies
Mario Jiménez
President of Mexican Organizations abroad.
Lauro Salazar
Federation of people from Michoacan in the south of California.
Felipe Cabral
Federation of people from Zacatecas in California
Luis Herrera Lasso.
General Director of Grupo Coppan, S.C.

3:00 p.m.  Round Table
Theme: Migrant's labor and its sectorial economic competitiveness: agriculture and services.
Speakers: Luis Gómez.
Leader of agricultural laborers in Beckersfield, California
Federal Deputy Maria Hilaria Domínguez.
Secretary of the Agrarian Reform Commission and Member of the Commission to
the Attention of Vulnerable Groups in the LIX Legislature of the Chamber of
Deputies.
Maria Delia Valenzuela
Secretary of the Union of services of the City of Los Angeles, California


3:00 p.m.  Round Table
Theme: Deportations, flow and impact at the border.
Speaker: Representative of Shelters for Migrants.
Lic. Lauro López Sánchez Acevedo.
Commissioned of the National Institute of Migration from the Ministry of Foreign
Affairs.

Lic. Miguel Gutiérrez Tinoco.
Secretary of Protection and Consular Services from the Ministry of Foreign Affairs.

5:00 p.m.  MASTER CONFERENCE
Theme: Migration and its impacts in political and economic migration.
Speaker: SENATOR JOHN EDWARDS
Democrat Ex candidate of the United States, and Senator from North Carolina

Wednesday, December 7, 2005

8:00 a.m. REGISTRATION

10:30 a.m. MASTER CONFERENCE
Theme: Tendencies and challenges of migration and religion at the beginning of the XXI Century, as well as, its impacts in political and economical matter: Challenges and opportunities.

Speaker: CARDENAL STEPHEN FUMIO HAMAO.
President of the Pontifical Council for the Pastoral of Emigrants and Itinerants of the Vatican.

12:00 p.m. Round Table.
Theme: Migratory regions and movements:
Experiences in North, Central and South America.

Speakers: Jorge Santibañez Romellón.
President of the Colegio de la Frontera Norte.
Federal Deputy Rebeca Godines y Bravo.
President of the Justice Commission and Human Rights of the LIX Legislation of the Chamber of Deputies.
Mauricio Farah Guevara.
Head of the fifth general National Commission of Human Rights.

3:00 p.m. Commented Lectures
Theme: Social Migration and its consequences on the field.
Speakers: Federal Deputy Nora Elena Yu Hernández.
Member of the Commission at the borders and migratory affairs.
Secretary of the directive board of the Economy Commission of the Chamber of Deputies.
Dr. Benjamin Figueroa Sandoval
Director of the Colegio de Posgraduados de Chapingo.
Lic. Augusto Gómez Villanueva
Ex Ambassador, Ex Deputy, Agrarian Leader, Professor and Ex Secretary of the Agrarian Reform.
3:00 p.m.  ROUND TABLE.
Theme:  NATIONAL NETWORK OF SHELTERS, A.C.

3:00 P.M.  ROUND TABLE.
Theme:  Relations and Opportunities of the Migrant in the United States of North America.
Speakers:
- Gary Gallegos
  Executive Director of SANDAY
  (Association of Governments in the City of San Diego, California)
- Senator Silvia Hernández Enríquez

5:00 p.m.  MASTER CONFERENCE
Theme:  Migration, the need to learn and respect identities and cultures.
Speaker:  ANTONIO NAVALÓN.

7:00 p.m.  MASTER CONFERENCE
Theme:  Migration of Mexican farmers and the juridical security of land holding.
Speaker:  RICARDO GARCIA VILLALOBOS.
  Magistrate President of the Federal Agrarian Superior Tribunal

8:30 p.m.  CLOSING CEREMONY.
MESSAGE FROM THE GOVERNOR OF THE STATE OF BAJA CALIFORNIA, MEXICO.
Eugenio Elorduy Walter.