MEETING NOTICE
AND AGENDA

SHORELINE PRESERVATION COMMITTEE
The Shoreline Preservation Committee may take action on any item appearing on this agenda.

Thursday, April 7, 2005
11:30 a.m. – 1 p.m.
SANDAG, Conference Board Room
401 B Street, Suite 800
San Diego, CA 92101-4231

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## SHORELINE PRESERVATION COMMITTEE

### Thursday, April 7, 2005

<table>
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<tr>
<th>ITEM #</th>
<th>ACTION</th>
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<tbody>
<tr>
<td>1.</td>
<td><strong>Welcome and Introductions</strong></td>
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<tr>
<td>+2.</td>
<td><strong>The Meeting Summary for February 3, 2005.</strong></td>
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<td></td>
<td>The February 3, 2005 meeting summary is enclosed.</td>
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<td>3.</td>
<td><strong>Public Comment and Communication</strong></td>
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<td>Members of the public interested in addressing the Committee may do so during this time.</td>
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<td>4.</td>
<td><strong>Sand Compatibility and Opportunistic Use Program (SCOUP)</strong></td>
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<td>Chris Webb from Moffatt &amp; Nichol will provide the Committee with a progress report on the SCOUP project including identification of opportunistic sand sources, receiver sites, and placement options.</td>
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<td>+5.</td>
<td><strong>Future of the Shoreline Preservation Committee</strong></td>
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<td>At their February 4, 2005 meeting, the SANDAG Executive Committee discussed the future of several secondary-level committees and working groups, including the Shoreline Preservation Committee, as part of their annual review. The Executive Committee would like feedback from the Committee before making a decision regarding the Committee’s future.</td>
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<td>8.</td>
<td><strong>Legislative Update</strong></td>
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<td>Committee members and CalCoast representatives will discuss the status of state and federal legislation.</td>
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<td>9.</td>
<td><strong>Next Meeting Date</strong></td>
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<td>It is suggested that the Committee’s next meeting date be scheduled for Thursday, June 2, 2005.</td>
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<td>10.</td>
<td><strong>Adjourn</strong></td>
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+ next to an agenda item indicates an attachment
February 24, 2005

TO: Shoreline Preservation Committee
FROM: SANDAG Staff
SUBJECT: FEBRUARY 3, 2005 MEETING SUMMARY

Members in Attendance
Councilmember Ann Kulchin, City of Carlsbad, Chair
Councilmember James Bond, City of Encinitas, Vice-Chair
Councilmember Carrie Downey, City of Coronado
Councilmember Jerry Finnell, City of Del Mar
Councilmember Jim Janney, City of Imperial Beach
Councilmember Philip Monroe, City of Coronado
Councilmember Dave Roberts, City of Solana Beach

Advisory Members
Steve Aceti, California Coastal Commission (CalCoast)
August Felando, California Lobster & Trap Fisherman’s Association
Robert Hoffman, NOAA Fisheries Service
Dedi Ridenour, Sierra Club

Staff Working Group
Steven Apple, City of Solana Beach
Ray Duncan, City of Oceanside
Don Hadley, City of Oceanside
Steven Jantz, City of Carlsbad
Ed Kleeman, City of Coronado
Danny L. Schrotberger, City of San Diego
Greg Wade, City of Imperial Beach
Kathy Weldon, City of Encinitas

Others
John Campbell, City of Carlsbad
Bud Carroll, City of Carlsbad
Clif Davenport, California Geological Survey / Coastal Sediment Management
Shawn Dressel, HPA
Dick Erhardt, City of Carlsbad
Teri Fenner, EDAW
Karen Green, SAIC
Marianne Greene, City of San Diego
David Griffin, California Coastal Commission (CalCoast)
1. Welcome and Introductions

Councilmember Kulchin welcomed everyone and conducted the meeting.

2. The Meeting Summary for December 2, 2004

Meeting Summary from the December 2, 2004, meeting was approved.

3. Public Comment and Communication

David Oakley, Encinitas Seacoast Preservation Association, indicated that the benefits of beach nourishment were clear during the previous week’s rain. Oakley noted that as a result of the added sand, water was prevented from reaching above the seawall.

4. Presentation of Award of Recognition to Mayor Terry Johnson and Councilmember Doug Sheres

Councilmember Kulchin thanked Mayor Terry Johnson for his service and hard work on the Shoreline Preservation Committee, and presented him with an Award of Recognition. Mayor Terry Johnson thanked the Shoreline Preservation Committee (SPC) members for their commitment to the region, and described the SPC as an example of how regionalism can work.

5. Storm Water Runoff and Beach Sand Replenishment

John Robertus of the San Diego Regional Water Quality Control Board (Regional Board) discussed detention basins, the material contained in them and its disposal. The Regional Board has become involved due to their regulation of erosion on construction sites. That erosion often results in sediments trapped in detention basins that can be used for beach nourishment. Robertus suggested that the cleaning out of catch-basins on construction sites has created a new opportunity for beach nourishment. He explained that catch-basins are usually dumped illegally due to costly and time consuming permit processes, but that the sediment in these basins could be cleaned and used on beaches. Robertus advised that a regional approach be taken to obtain waivers, which should include all jurisdictions.
Robertus alerted the SPC to the opportunity for intercepting sediment above coastal lagoons by placing catch-basins on each of the main tributaries above the lagoon. The sediment collected would be washed and screened for use on the beach. Robertus also notified the SPC of the private and commercial interests that might want to become involved in the process. Sediment from catch-basins is currently dumped in landfills and could be used more productively. Robertus recommended that if sediment from catch-basins was used, the cost of moving that sand to the beach could be overlapped with what cities already pay to clean these basins. Steve Aceti, CalCoast, noted the similarities between Robertus’ proposal and work being done as part of the California Coastal Sediment Master Plan (CCSMSP), which includes identifying dammed reservoirs and catch basins. Robertus reiterated that the board’s policy changes (storm water regulations) will result in an increased number of catch-basins, and available sediment.

6. Beach Replenishment Funding Strategy

SANDAG staff explained that a real-estate transfer tax is not something SANDAG would have the legal authority to levy. Individual cities do have the ability to levy that tax on their own. Staff also discussed the regulations that would apply if SANDAG developed a quality of life measure; a memo detailing this issue was provided in the agenda packet. Further research will be done to determine whether beach nourishment funding can be included in a quality of life measure. The SANDAG board will make the final decision as to whether another tax measure is presented to the voters and what is included in the measure. The board is currently focused on TransNet and its related projects, but have committed to addressing the issue of another quality of life measure within the next four years. Councilmember Kulchin suggested that it is the SPC’s responsibility to convince the board that beach sand nourishment should be included in a future quality of life measure if there is one. Julie Wiley, SANDAG attorney, explained that staff is working to determine if current legislation would allow for beach sand in a quality of life measure. If it is determined that beach sand could not be included further legislation will be needed to clearly identify beach sand as something SANDAG can levy a tax for. Wiley noted that this year’s legislative program includes conducting discussions with lobbyists to determine if adding to current taxation would be supported, and also if there would be any sponsors.

Steve Aceti, CalCoast, feels that if current legislation allows for preserving habitat, beach sand would be included. He added that if the statute did have to be amended, Senator Ducheny and Assemblymember Lori Saldana have both expressed an interest in shoreline issues and might be willing to help. Councilmember Bond is concerned that beach nourishment wouldn’t receive adequate funding if grouped with other environmental issues. Bond advocated that the committee work on their own to get something on the ballot, as he does not see the political will on the board to do so. Dedi Ridenour, Sierra Club, indicated the important link between the region’s beaches and its economy. She suggested that this could help the community see the beach as an important resource on various levels,
and also that a tax to support beach nourishment could be argued for on the grounds of economic prosperity.

Staff explained that if a tax were passed it would need two levels of approval. The board would have to decide to place a measure on the ballot, and voters would then have to pass it with a 2/3 vote. Staff also encouraged using the economic prosperity argument to gain support for a beach nourishment tax. Councilmember Bond reminded the committee that the entire region uses the beaches, and that a regional effort would be the best solution. Councilmember Downey, City of Coronado, suggested that if a tax were collected separately it may also be used separately. She indicated that SANDAG was created as a regional organization, and recommended that the SPC focus on getting a percentage of any future quality of life measure. It was also suggested that partnerships between individual cities and public and private agencies be formed for some projects.

7. Sand Compatibility and Opportunistic Use Program (SCOUP)

Chris Webb, Moffatt & Nichol, discussed the Sand Compatibility and Opportunistic Use Program (SCOUP). Currently, beaches in the Oceanside littoral cell that would be appropriate for opportunistic beach fill are being identified. SCOUP will produce a set of guidelines that can be used by any jurisdiction to implement opportunistic beach fill programs. A compatibility analysis protocol will be established to compare opportunistic beach sand to sediment currently on the beach. Based on the protocol a streamlined process for the approval and use of opportunistic sand will be developed. A CEQA document will also be prepared, and will serve as a set of guidelines to secure future permits.

Webb presented a list of the criteria being used for site selection, which included support from the public and impacts to existing harbors, among others. Webb noted that beaches not selected for this project could still be candidates for future projects. The sites that have scored highest at this point are in Encinitas and also near the San Dieguito River. The site selection process is not yet completed, but will be by the next SPC meeting. SPC members were asked if there were any sites that should be considered and had not been, and also if they felt that any of the sites that had received a low score should be given further consideration. Councilmember Bond recommended a site on Batiquitos Lagoon that ends at Ponto Beach. He recalls the beach receiving sand in the past and inquired about its elimination. Webb explained that he had looked into the sight and that it may have been eliminated due to miscalculation, he agrees that it would be a good site. Councilmember Kulchin asked about a site in North Carlsbad near the Buena Vista Lagoon, Webb’s response was that the site is in the running, but has a low rank due to poor access and previous opposition to beach replenishment projects. Webb reiterated that although the pilot beach would be in the Oceanside littoral cell, the plan that will be developed as a result will be useful to any jurisdiction attempting to get sand on their beaches.

Webb indicated that sand sources are also being looked into, and that they plan to identify as many as possible within a 20 mile radius of the coast. A solicitation was sent out from SANDAG to each jurisdiction’s public works department asking for their input on flood control management facilities and flood control maintenance activities. They were also asked to identify sand sources as well as places sand might be stored or “staged.” Staging
areas have been identified in most areas, but in some cases they are working to identify areas closer to the beach.

8. **Legislative Update**

Steve Aceti, CalCoast, discussed a symposium that will be held in Sacramento April 5 and 6. Terry Tamminen, Governor’s Cabinet Secretary and Mike Chrisman, Resources Secretary, have been confirmed as participants, and legislators are also expected to speak at the event. Aceti noted that CalCoast has been working with the California Shore and Beach Preservation Association to prepare legislative staff and legislators for upcoming funding needs. He explained that funding needs have increased as a result of projects along the coast going through the feasibility phase, which increases the non-federal cost needs.

Aceti remarked on an article from CalCoast’s newsletter, which he will distribute at the next SPC meeting. The article discusses the EPA’s proposal for a new off-shore dumpsite for sediment from the Santa Ana and L.A. rivers. Aceti recommended that the issue be looked into and noted that CalCoast will be sending in comments. He also suggested that SANDAG and individual cities should send comments before the comment period ends in March. Robert Hoffman suggested that the material in question would be from ports, which would make it unsuitable for the beach, he also suggested that the material would most likely be used by the ports. The SPC should, however, still take the opportunity to comment.

The American Shore and Beach Preservation Association (ASBPA) recently passed a legislative agenda, which was described as being focused on the federal beach program. Aceti will e-mail a copy of the agenda to staff for distribution at the next SPC meeting. The ASBPA is holding a congressional summit March 8 thru the 11, where Senators and house members are expected to speak, as well as representatives from other states, who will discuss their beach programs and lobbying activities. Aceti closed by informing the SPC of opportunities to lobby on the state level in April and on the Federal level in March.

9. **Next Meeting Date**

The next meeting will be held Thursday April 7, 2005.

10. **Adjourn**
March 18, 2005

TO: Shoreline Preservation Committee

FROM: SANDAG Staff

SUBJECT: Future of the Shoreline Preservation Committee

SANDAG Board Policy requires the Executive Committee to annually review SANDAG’s secondary-level committees and working groups to determine the need to maintain the committee or working group and to approve any revisions in functions or membership. SANDAG supports nearly 30 different committees and working groups that advise the Board of Directors and/or its policy advisory committees.

At its February 4, 2005 meeting, the Executive Committee conducted its annual review, including the functions and responsibilities of the Shoreline Preservation Committee (SPC). The Executive Committee discussed whether the responsibilities of the SPC should be consolidated into the Regional Planning Committee. The Executive Committee also noted that at a minimum, the SPC should report to the Regional Planning Committee, and not to the Board of Directors. The Executive Committee did not take action on these discussions, but requested input from the SPC before making a final decision.

**Responsibilities of the Shoreline Preservation Committee**

The Shoreline Preservation Committee was established in the late 1980s as the Shoreline Erosion Committee and historically has reported directly to the SANDAG Board of Directors.

Its current role is to assist in the implementation of the Shoreline Preservation Strategy adopted by SANDAG in 1993 and the Regional Comprehensive Plan (RCP), adopted by SANDAG in 2004. The SPC worked through all the details to complete the Regional Beach Sand Project in 2001, and it continues to be involved in that project through the implementation of the shoreline monitoring program. The SPC also has managed the preparation of the Nearshore Habitat Inventory completed in 2003, and is currently developing permits and process templates for opportunistic beach sand placement to further the recommendation of the Shoreline Preservation Strategy and RCP.
The SPC membership includes elected officials from the coastal cities in the region. Other members include staff from the coastal cities, technical staff, and interested organizations, such as the North San Diego County Chamber of Commerce, Sierra Club, California Coastal Coalition, California Department of Boating and Waterways, and National Oceanic and Atmospheric Association, to name a few. Meetings are held bimonthly, and attendance levels typically average between 40 and 50 people per meeting.

The SPC is asked to discuss and provide feedback regarding its continuing status. Potential options include:

1. **Sunsetting the SPC** - Continuing work on shoreline preservation issues would be conducted by the Regional Planning Committee. If needed, other SPC members, such as some of the technical and community advisors, could be invited to participate in future shoreline preservation discussions at the Regional Planning Committee.

2. **Restructuring the SPC** - The SPC could be restructured as a technical or stakeholder working group (without elected officials) with a defined mission that relates to specific shoreline preservation issues. The technical or stakeholder working group would report to the Regional Planning Committee.

3. **Continuing the SPC** - The SPC could be continued in its current form (with elected officials, technical, and stakeholder members), but would report to the Regional Planning Committee instead of the Board of Directors.

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