BORDERS COMMITTEE AGENDA

Friday, September 23, 2005
12:30 to 2:30 p.m.
SANDAG Board Room
401 B Street, 7th Floor
San Diego

AGENDA HIGHLIGHTS

• UPDATE ON THE OTAY MESA - MESA DE OTAY BINATIONAL CORRIDOR STRATEGIC PLAN

• ECONOMIC IMPACTS OF BORDER WAIT TIMES AT THE SAN DIEGO-BAJA CALIFORNIA BORDER REGION: SUMMARY OF CROSSBORDER SURVEY RESULTS

• TOPICS FOR MEETING WITH THE ORANGE COUNTY TRANSPORTATION AUTHORITY

• UPDATE ON TRIBAL SUMMIT

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MISSION STATEMENT
The Borders Committee provides oversight for planning activities that impact the borders of the San Diego region (Orange, Riverside, and Imperial Counties and the Republic of Mexico). The preparation and implementation of SANDAG’s Binational Planning and Interregional Planning Programs are included under its purview. It advises the SANDAG Board of Directors on major interregional planning policy-level matters.
Welcome to SANDAG. Members of the public may speak to the Borders Committee on any item at the time the Committee is considering the item. Please complete a Speaker’s Slip, which is located in the rear of the room, and then present the slip to Committee staff. Also, members of the public are invited to address the Committee on any issue under the agenda item entitled Public Comments/Communications/Member Comments. Speakers are limited to three minutes. The Borders Committee may take action on any item appearing on the agenda.

This agenda and related staff reports can be accessed at www.sandag.org under meetings on SANDAG’s Web site. Public comments regarding the agenda can be forwarded to SANDAG via the e-mail comment form also available on the Web site. E-mail comments should be received no later than noon, two working days prior to the Borders Committee meeting.

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ITEM # | RECOMMENDATION
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1. | **PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS**

Members of the public will have the opportunity to address the Borders Committee on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each and shall reserve time by completing a “Request to Speak” form and giving it to the Clerk prior to speaking. Committee members may also provide information and announcements under this agenda item.

REPORTS (2-6)

2. **UPDATE ON THE OTAY MESA - MESA DE OTAY BINATIONAL CORRIDOR STRATEGIC PLAN**
   (Paul Ganster, Chair of COBRO and Bob Leiter, SANDAG)

   This oral report will provide an update on the preparation of this strategic plan that will help to establish an effective binational planning partnership in the area of Otay Mesa – Mesa de Otay. Issues that will be addressed in the strategic plan will be discussed at the binational workshops, Cross Border Collaborative Planning in Otay Mesa – Mesa de Otay, to be held on October 3 and 11, 2005.

3. **ECONOMIC IMPACTS OF BORDER WAIT TIMES AT THE SAN DIEGO-BAJA CALIFORNIA BORDER REGION: SUMMARY OF CROSSBORDER SURVEY RESULTS**
   (Elisa Arias, SANDAG)

   This report provides results from 3,600 surveys of crossborder travelers conducted at the San Ysidro, Otay Mesa, and Tecate Ports of Entry. Findings from these surveys were used in the development of the economic model to estimate economic impacts of crossborder personal trips for work, recreation, and shopping in the binational region.

+4. | **TOPICS FOR JOINT MEETING WITH THE ORANGE COUNTY TRANSPORTATION AUTHORITY**
   (Linda Culp, SANDAG)

   Orange and San Diego Counties share major transportation issues, including the Interstate 5 corridor, the second busiest passenger rail corridor in the nation, and future long-range plans that include Bus Rapid Transit (BRT). Staff and management from SANDAG and the Orange County Transportation Authority (OCTA) recently initiated regular meetings to coordinate on these and other transportation issues. From these meetings, the staff group has discussed a joint meeting of the Borders Committee and OCTA Directors.
5. UPDATE ON TRIBAL SUMMIT PLANNING DISCUSSION
(Kevin Siva, Chairman of the RTA)

At its July 22 meeting, the Borders Committee formed a task force to plan the Tribal Summit in collaboration with the Reservation Transportation Authority (RTA). The task force will report on its progress.

6. ORAL PRESENTATION ON THE KUMEYAA-Y-DIEGUENO UNITY INFORMATION
(Mike Connolly Miskwish, Councilmember,
Campo Band of Kumeyaay Indians)

Mike Connolly Miskwish, Councilmember, Campo Band of Kumeyaay Indians, will brief the Borders Committee on the mission, goals, objectives, and activities of this group of the 12 Kumeyaay tribes in San Diego County.

7. NEXT MEETING DATE AND LOCATION

The next meeting of the Borders Committee will be held on Friday, October 28, 2005 at 12:30 p.m. in the SANDAG Board Room.

+ Next to an agenda item indicates an attachment
TOPICS FOR JOINT MEETING WITH THE
ORANGE COUNTY TRANSPORTATION AUTHORITY

Introduction

Orange and San Diego Counties share major transportation issues, including the Interstate 5 corridor, the second busiest passenger rail corridor in the nation, local transportation sales tax measures, and future long-range plans that include Bus Rapid Transit (BRT).

Staff and management from SANDAG and the Orange County Transportation Authority (OCTA) recently initiated regular meetings to coordinate on these and other transportation issues. From these meetings, the staff group has discussed a joint meeting of the Borders Committee and members of the OCTA Directors (this may include their Planning Committee or other Board subcommittees).

Possible topics include:

- I-5 Corridor highway projects and corridor studies;
- Pending updates of respective Regional Transportation Plans;
- Lessons learned from SANDAG’s recent TransNet Extension (OCTA is currently planning a ballot measure for the extension of its Measure M local transportation sales tax); and
- Passenger rail improvements (Amtrak, Metrolink, Coaster, high-speed services).

Attachment 1 is a fact sheet about OCTA.

Recommendation

The Borders Committee is asked to discuss these and other topics of mutual interest and schedule a joint meeting with OCTA Directors for November 18, 2005.

BOB LEITER
Director of Land Use and Transportation Planning

Key Staff Contact: Linda Culp; (619) 699-6957; lcu@sandag.org

Attachment: 1. OCTA Fact Sheet
WHAT IS OCTA?
The Orange County Transportation Authority (OCTA) is the county’s primary transportation agency. OCTA enhances the quality of life in Orange County by delivering safer, faster and more efficient transportation solutions.

OCTA began in 1991 with the consolidation of seven separate transportation agencies. By increasing efficiency and eliminating duplicate functions, we save county taxpayers millions of dollars.

OCTA delivers safer, faster and more efficient transportation solutions for Orange County.

An 18-member Board of Directors governs OCTA. The Board consists of 5 county supervisors, 10 city members, 2 public members and the Director of the Department of Transportation District 12 (Caltrans) as a non-voting member.

OCTA Programs & Services

Measure M: OCTA administers Measure M, the half-cent sales tax approved by Orange County voters in 1990.

Measure M provides funding for freeway improvements, regional/local streets and roads projects and transit improvements.

Bus Operations: OCTA is Orange County's primary provider of public transportation, operating in a 797 square-mile area serving 3 million residents in 34 cities and unincorporated areas.

OCTA provides local, rail feeder, express and paratransit services.

Freeways: OCTA assists with planning and funding for all freeway improvements. Improvement projects on the Santa Ana/San Diego Freeway (I-5), the Riverside Freeway (SR-91), The Orange Freeway (SR-57) and the Costa Mesa Freeway (SR-55) have been completed. The Garden Grove Freeway (SR-22) Improvement Project is underway.

Streets and Roads: OCTA administers a variety of funding programs for cities to widen streets, improve intersections, coordinate signals, build Smart Streets and rehabilitate pavement. OCTA also administers regional streets and roads improvement projects.

Commuter Rail: OCTA funds and supervises Metrolink rail service in Orange County. OCTA's three Metrolink lines—the Orange County Line, the Inland Empire-Orange County Line and the 91 Line—transport more than 2.3 million riders per year.

Advanced Rail Transit: The OCTA Board of Directors is studying a variety of alternatives to meet this objective, including: bus rapid transit (BRT), expanding Metrolink service, widening Bristol Street in Santa Ana and reserving the center median for future transit use, and a light rail system on the former Pacific Electric right-of-way.

Motorist Services: OCTA provides emergency call boxes through the Service Authority for Freeway Emergencies (SAFE), offers emergency towing services with the Freeway Service Patrol (FSP), and removes abandoned vehicles through the Service Authority for Abandoned Vehicles (SAAV).

OCTAP: OCTA operates the Orange County Taxi Administration Program (OCTAP). OCTAP issues taxi business, driver, and vehicle permits on behalf of Orange County’s 34 cities.

91 Express Lanes: OCTA also owns and operates the four-lane, 10-mile toll road extending from the Orange/Riverside County line west to SR-55. OCTA’s purchase of the 91 Express Lanes cleared the way for traffic improvements along the SR-91 corridor.
UPDATE ON TRIBAL SUMMIT PLANNING

Introduction

The San Diego Association of Governments (SANDAG) and the Reservation Transportation Authority (RTA) recently entered into a Memorandum of Understanding (MOU) in which the RTA agreed to facilitate the involvement of San Diego tribal nations in the regional transportation planning process. SANDAG is currently developing the next comprehensive update of the Regional Transportation Plan (RTP), which is scheduled for adoption in 2007. There are opportunities to include tribal transportation-related needs and future plans in this next comprehensive RTP update and to identify issues of mutual concern that should be addressed as part of this RTP update.

In 2004, RTA was awarded a grant from Caltrans to improve government-to-government relations between the tribes in Southern California and their respective Regional Transportation Agencies. As part of the MOU signed with SANDAG in August of this year, the RTA agreed to co-coordinate a Tribal Summit between elected tribal leaders from the 17 tribes in San Diego and the SANDAG Board of Directors. At its July 22 meeting SANDAG’s Borders Committee agreed to form an interagency task force to plan the Tribal Summit. RTA has hosted two planning meetings at their offices in Temecula: the first on August 8, 2005, and the second on September 9, 2005. This report summarizes the discussion the Tribal Summit task force has had to date and their recommendations to the Borders Committee and the Southern California Tribal Chairmen’s Association (SCTCA).

Recommendation

The Borders Committee is asked to discuss and provide comment regarding the proposed format of the Tribal Summit.

Discussion

Federal and state legislation require that federally-recognized Tribal Governments be consulted in the development of regional transportation plans and programs (Title 23, U.S.C.450.312). How this consultation should occur is left to the Metropolitan Planning Organizations (MPOs) and the Tribal Governments. However, according to the law, communication with consortia of Tribal Governments does not suffice as consultation; Tribal Governments are individual sovereign nations and thus government-to-government relations must be established with each tribal nation in the agency’s area of influence. It should also be noted that tribes are eligible to receive most state transportation funds, however, they have had limited participation in past regional transportation planning efforts.
Task Force Participants

An interagency task force has been assembled to plan the Tribal Summit and includes the following participants:

- Reservation Transportation Authority (RTA): Kevin Siva (Chair); Ed Arviso (RTA Executive Council); Ben Magante (RTA Executive Council);
- Southern California Tribal Chairmen’s Association (SCTCA): Chairman Robert Smith;
- San Diego Association of Governments (SANDAG): Patricia McCoy, Chair of Borders Committee; David Allan, Borders Committee Member, and SANDAG tribal liaison and planning staff;
- Caltrans tribal liaison staff; and
- San Diego County tribal liaison and public works staff.

It was suggested that the regional superintendent of the Bureau of Indian Affairs should be involved in future Tribal Summit planning meetings.

Logistics

The group discussed various options for dates and concluded that early 2006 would be an appropriate time to hold the Tribal Summit. SANDAG and RTA staff are currently evaluating possible dates during the first quarter of 2006.

Chairman Smith of the SCTCA has graciously offered to host the Tribal Summit at the Pala Reservation. This offer is contingent on the availability of Pala conference facilities on the date selected.

Purpose

The task force sees the Tribal Summit as a major initiative to bring together elected officials from the 17 tribal nations in the San Diego region and the elected officials from the local cities and county to discuss land use and transportation planning policy issues of mutual concern. In particular, with the comprehensive update to the Regional Transportation Plan (RTP) underway, the Tribal Summit provides an opportunity for input on this important regional planning effort.

Tribal leaders stated that they would like this Summit to be an opportunity for local government officials to learn more about their nations, as well as for area tribal leaders to understand better the policy areas that SANDAG deals with as a regional planning forum.

It was suggested that a framework be developed for the Tribal Summit to channel the dialogue constructively and take full advantage of the presence of regional policymakers to arrive at specific recommendations/action items.

SANDAG staff will be working with the interagency task force and the SANDAG Board of Directors to finalize the meeting date, location, and meeting structure and agenda.

BOB LEITER
Director of Land Use and Transportation Planning

Key Staff Contact: Jane Clough-Riquelme; (619) 699-1909; jcl@sandag.org
SANDAG is pursuing government-to-government relations with area tribes in a variety of ways. The Borders Committee has been assigned the overall responsibility for building relationships with various tribal organizations to strengthen communication with tribal nations in the region. One such organization is the Kumeyaay-Diegueño Unity, which convenes the 12 Kumeyaay tribes in the region. Mike Connolly Miskwish, Councilmember, Campo Band of Kumeyaay Indians, will give an oral presentation to the Borders Committee introducing this group, explaining its mission and goals, and showing a short video sponsored by the Sycuan Band of the Kumeyaay Nation.